CHAMBER ACTION

<u>Senate</u> <u>House</u>

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Representative(s) Reagan offered the following:

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Amendment (with title amendment)

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read:

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Section 1. Section 11.045, Florida Statutes, is amended to
:

- 11.045 Lobbyists; registration and reporting; exemptions; penalties.--
- (1) As used in this section, unless the context otherwise requires:
- (a) "Committee" means the committee of each house charged by the presiding officer with responsibility for ethical conduct of lobbyists.
- (b) "Compensation" means a payment, distribution, loan, advance, reimbursement, deposit, salary, fee, retainer, or

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anything of value provided or owed to a lobbying firm, directly or indirectly, by a principal.

- $\underline{\text{(c)}}$ "Division" means the Division of Legislative Information Services within the Office of Legislative Services.
- $\underline{(d)}$ "Expenditure" means a payment, distribution, loan, advance, reimbursement, deposit, or anything of value made by a lobbyist or principal for the purpose of lobbying. \underline{A} contribution made to a political party regulated under chapter 103 is not deemed an expenditure for purposes of this section.
- (e)(d) "Legislative action" means introduction, sponsorship, testimony, debate, voting, or any other official action on any measure, resolution, amendment, nomination, appointment, or report of, or any matter which may be the subject of action by, either house of the Legislature or any committee thereof.
- <u>(f)(e)</u> "Lobbying" means influencing or attempting to influence legislative action or nonaction through oral or written communication or an attempt to obtain the goodwill of a member or employee of the Legislature. Food and beverages paid for or provided, directly or indirectly, by a lobbyist or principal to, or for the benefit of, a member or employee of the Legislature is deemed an attempt to obtain the goodwill of the member or employee unless the lobbyist or principal is the member's or employee's parent, spouse, child, or sibling.
- (g) "Lobbying firm" means any business entity, including an individual contract lobbyist, that receives or becomes entitled to receive any compensation for the purpose of

<u>lobbying</u>, where any partner, owner, officer, or employee of the business entity is a lobbyist.

- (h)(f) "Lobbyist" means a person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying, or a person who is principally employed for governmental affairs by another person or governmental entity to lobby on behalf of that other person or governmental entity.
- $\underline{\text{(i)}}$ "Principal" means the person, firm, corporation, or other entity which has employed or retained a lobbyist, including a lobbying firm that subcontracts work.
- (2) Each house of the Legislature shall provide by rule, or may provide by a joint rule adopted by both houses, for the registration of lobbyists who lobby the Legislature. The rule may provide for the payment of a registration fee. The rule may provide for exemptions from registration or registration fees. The rule shall provide that:
- (a) Registration is required for each principal represented.
- (b) Registration shall include a statement signed by the principal or principal's representative that the registrant is authorized to represent the principal.
- (c) A registrant shall promptly send a written statement to the division canceling the registration for a principal upon termination of the lobbyist's representation of that principal. Notwithstanding this requirement, the division may remove the name of a registrant from the list of registered lobbyists if

the principal notifies the office that a person is no longer authorized to represent that principal.

- (d) Every registrant shall be required to state the extent of any direct business association or partnership with any current member of the Legislature.
- (e)1. Each lobbyist and each principal shall preserve for a period of 4 years all accounts, bills, receipts, computer records, books, papers, and other documents and records necessary to substantiate lobbying expenditures. Any documents and records retained pursuant to this section may be inspected under reasonable circumstances by any authorized representative of the Legislature. The right of inspection may be enforced in circuit court by appropriate writ issued by any court of competent jurisdiction.
- 2. Each lobbying firm and each principal shall preserve for a period of 4 years all accounts, bills, receipts, computer records, books, papers, and other documents and records necessary to substantiate compensation.
 - (f) All registrations shall be open to the public.
- (g) Any person who is exempt from registration under the rule shall not be considered a lobbyist for any purpose.
- (3) Each house of the Legislature shall provide by rule the following reporting requirements:
- (a) Statements shall be filed by all registered lobbyists two times per year, which must disclose all lobbying expenditures by the lobbyist and the principal and the source of funds for such expenditures. All expenditures made by the

lobbyist and the principal for the purpose of lobbying must be reported. Reporting of expenditures shall be made on an accrual basis. The report of such expenditures must identify whether the expenditure was made directly by the lobbyist, directly by the principal, initiated or expended by the lobbyist and paid for by the principal, or initiated or expended by the principal and paid for by the lobbyist. The principal is responsible for the accuracy of the expenditures reported as lobbying expenditures made by the principal. The lobbyist is responsible for the accuracy of the expenditures reported as lobbying expenditures made by the lobbyist. Expenditures made must be reported in the aggregate in either the category "food and beverages" or "novelty items." by the category of the expenditure, including, but not limited to, the categories of food and beverages, entertainment, research, communication, media advertising, publications, travel, and lodging. Lobbying expenditures do not include a lobbyist's or principal's salary, office expenses, and personal expenses for lodging, meals, and travel.

(b) If a principal is represented by two or more lobbyists, the first lobbyist who registers to represent that principal shall be the designated lobbyist. The designated lobbyist's expenditure report shall include all lobbying expenditures made directly by the principal and those expenditures of the designated lobbyist on behalf of that principal as required by paragraph (a). All other lobbyists registered to represent that principal shall file a report pursuant to paragraph (a). The report of lobbying expenditures

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124 by the principal shall be made pursuant to the requirements of paragraph (a). The principal is responsible for the accuracy of 125 figures reported by the designated lobbyist as lobbying 126 127 expenditures made directly by the principal. The designated 128 lobbyist is responsible for the accuracy of the figures reported as lobbying expenditures made by that lobbyist. Each lobbyist 129 130 shall file an expenditure report for each period during any 131 portion of which he or she was registered, and each principal 132 shall ensure that an expenditure report is filed for each period during any portion of which the principal was represented by a 133 134 registered lobbyist.

- (c)1. Each lobbyist, including a designated lobbyist, shall identify on the expenditure report all general areas of the principal's legislative interest that were lobbied during the reporting period.
- 2. For each general area of legislative interest designated, the lobbyist shall provide a detailed written description of all specific issues lobbied within the general area.
- (d)1. Each lobbying firm shall file a compensation statement with the division for each reporting period during any portion of which one or more of the firm's lobbyists were registered to represent a principal. The report shall include the:
- <u>a.</u> Full name, business address, and telephone number of the lobbying firm; and
 - b. Name of each of the firm's lobbyists.

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- 2. For each principal represented by one or more of the firm's lobbyists, the compensation report shall include the:
 - a. Full name, business address, and telephone number of the principal;
 - b. Total compensation for lobbying in this state provided or owed to the lobbying firm for the reporting period, reported in one of the following categories: \$0; less than \$25,000; \$25,001 to \$50,000; 50,001 to \$75,000; \$75,001 to \$100,000; \$100,001 to \$125,000; \$125,001 to \$150,000; \$150,001 or more. If the category "\$150,001 or more" is selected, the specific dollar amount of compensation must be reported, rounded up or down to the nearest \$1,000; and
 - c. If the lobbying firm is reporting compensation resulting from a subcontracting agreement with another lobbying firm, the full name and business address of the principal originating the lobbying work.
 - 3. The senior partner, officer, or owner of the lobbying firm shall certify to the veracity and completeness of the information submitted pursuant to this paragraph.
 - (e)(c) For each reporting period the division shall aggregate the expenditures reported by all of the lobbyists for a principal represented by more than one lobbyist. Further, the division shall aggregate figures that provide a cumulative total of expenditures reported as spent by and on behalf of each principal for the calendar year. For each principal represented by more than one lobbying firm, the division shall also

aggregate the reporting-period compensation reported as provided or owed by the principal.

(f)(d) The compensation and expenditure reporting statements shall be filed no later than 45 days after the end of each the reporting period. The first report shall include the compensation and expenditures for the period from January 1 through June 30. The second report shall disclose expenditures for the period from July 1 through December 31. The statements shall be rendered in the identical form provided by the respective houses and shall be open to public inspection. Reporting statements may be filed by electronic means, when feasible.

(e) Reports shall be filed not later than 5 p.m. of the report due date. However, any report that is postmarked by the United States Postal Service no later than midnight of the due date shall be deemed to have been filed in a timely manner, and a certificate of mailing obtained from and dated by the United States Postal Service at the time of the mailing, or a receipt from an established courier company which bears a date on or before the due date, shall be proof of mailing in a timely manner.

(g)(f) Each house of the Legislature shall provide by rule, or both houses may provide by joint rule, a procedure by which a <u>lobbying firm or</u> lobbyist who fails to timely file a report shall be notified and assessed fines. The rule shall provide for the following:

- 1. Upon determining that the report is late, the person designated to review the timeliness of reports shall immediately notify the <u>lobbying firm or</u> lobbyist as to the failure to timely file the report and that a fine is being assessed for each late day. The fine shall be \$50 per day per report for each late day, not to exceed \$5,000 per report.
- 2. Upon receipt of the report, the person designated to review the timeliness of reports shall determine the amount of the fine due based upon the earliest of the following:
- a. When a report is actually received by the lobbyist registration and reporting office.
 - b. When the report is postmarked.
 - c. When the certificate of mailing is dated.
- d. When the receipt from an established courier company is dated.
- 3. Such fine shall be paid within 30 days after the notice of payment due is transmitted by the Lobbyist Registration Office, unless appeal is made to the division. The moneys shall be deposited into the Legislative Lobbyist Registration Trust Fund.
- 4. A fine shall not be assessed against a <u>lobbying firm or</u> lobbyist the first time any reports for which the <u>lobbying firm or</u> lobbyist is responsible are not timely filed. However, to receive the one-time fine waiver, all reports for which the <u>lobbying firm or</u> lobbyist is responsible must be filed within 30 days after notice that any reports have not been timely filed is

transmitted by the Lobbyist Registration Office. A fine shall be assessed for any subsequent late-filed reports.

- Any lobbying firm or lobbyist may appeal or dispute a fine, based upon unusual circumstances surrounding the failure to file on the designated due date, and may request and shall be entitled to a hearing before the General Counsel of the Office of Legislative Services, who shall recommend to the President of the Senate and the Speaker of the House of Representatives, or their respective designees, that the fine be waived in whole or in part for good cause shown. The President of the Senate and the Speaker of the House of Representatives, or their respective designees, may concur in the recommendation and waive the fine in whole or in part. Any such request shall be made within 30 days after the notice of payment due is transmitted by the Lobbyist Registration Office. In such case, the lobbying firm or lobbyist shall, within the 30-day period, notify the person designated to review the timeliness of reports in writing of his or her intention to request a hearing.
- 6. A lobbyist, a lobbyist's legal representative, or the principal of a lobbyist may request that the filing of an expenditure report be waived upon good cause shown, based on unusual circumstances. A lobbying firm may request that the filing of a compensation report be waived upon good cause shown, based on unusual circumstances. The request must be filed with the General Counsel of the Office of Legislative Services, who shall make a recommendation concerning the waiver request to the President of the Senate and the Speaker of the House of

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Representatives. The President of the Senate and the Speaker of the House of Representatives may grant or deny the request.

- 7. The registration of a lobbyist who fails to timely pay a fine is automatically suspended until the fine is paid or waived. All lobbyist registrations for lobbyists who are partners, owners, officers, or employees of a lobbying firm that fails to timely pay a fine are automatically suspended until the fine is paid or waived; the division shall promptly notify all affected principals of any suspension or reinstatement.
- <u>8.7.</u> The person designated to review the timeliness of reports shall notify the director of the division of the failure of a <u>lobbying firm or</u> lobbyist to file a report after notice or of the failure of a <u>lobbying firm or</u> lobbyist to pay the fine imposed.
- (4)(a) Notwithstanding s. 112.3148, s. 112.3149, or any other provision of law to the contrary, no lobbyist or principal shall make, directly or indirectly, and no member or employee of the Legislature shall knowingly accept, directly or indirectly, any lobbying expenditure, except for:
 - 1. Food and beverages:
 - a. Consumed at a single sitting or meal;
- b. Paid for solely by lobbyists or principals who are present for the duration of the sitting or meal;
- c. Where the actual value attributable to members and employees of the Legislature is determinable;
- d. Provided that the actual gross value attributable to a member or employee of the Legislature from all lobbyists and

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principals paying for the food and beverages, including any value attributable pursuant to paragraph (b), does not exceed \$100.

- 2. Novelty items having an individual retail value of \$25 or less provided to members of the Senate or House of

 Representatives during any regular or special session, or provided during any week during which the Senate or House has scheduled committee meetings. Such novelty items may also be distributed to the staff of either or both houses, subject to the same timing constraints.
- (b) The value of any food and beverages provided to a spouse or child of a member or employee of the Legislature shall be attributed to the member or employee, as appropriate.
- (c) No principal shall provide compensation for lobbying to any individual or business entity that is not a lobbying firm.
- (5)(4) Each house of the Legislature shall provide by rule a procedure by which a person, when in doubt about the applicability and interpretation of this section in a particular context, may submit in writing the facts for an advisory opinion to the committee of either house and may appear in person before the committee. The rule shall provide a procedure by which:
- (a) The committee shall render advisory opinions to any person who seeks advice as to whether the facts in a particular case would constitute a violation of this section.

- (b) The committee shall make sufficient deletions to prevent disclosing the identity of persons in the decisions or opinions.
- (c) All advisory opinions of the committee shall be numbered, dated, and open to public inspection.
- (6)(5) Each house of the Legislature shall provide by rule for keeping keep all advisory opinions of the committees relating to lobbying firms, lobbyists, and lobbying activities. The rule shall also provide that each house keep a current list of registered lobbyists and their respective reports required under this section, along with reports required of lobbying firms under this section, all of which shall be open for public inspection.
- that the committee of either house shall investigate any lobbying firm or lobbyist person engaged in legislative lobbying upon receipt of a sworn complaint alleging a violation of this section, s. 112.3148, or s. 112.3149 by such person. Such proceedings shall be conducted pursuant to the rules of the respective houses. If the committee finds that there has been a violation of this section, s. 112.3148, or s. 112.3149, it shall report its findings to the President of the Senate or the Speaker of the House of Representatives, as appropriate, together with a recommended penalty, to include a fine of not more than \$5,000, reprimand, censure, probation, or prohibition from lobbying for a period of time not to exceed 24 months. Upon the receipt of such report, the President of the Senate or the

Speaker of the House of Representatives shall cause the committee report and recommendations to be brought before the respective house and a final determination shall be made by a majority of said house.

(8)(7) Any person required to be registered or to provide information pursuant to this section or pursuant to rules established in conformity with this section who knowingly fails to disclose any material fact required by this section or by rules established in conformity with this section, or who knowingly provides false information on any report required by this section or by rules established in conformity with this section, commits a noncriminal infraction, punishable by a fine not to exceed \$5,000. Such penalty shall be in addition to any other penalty assessed by a house of the Legislature pursuant to subsection (7)(6).

(9)(8) There is hereby created the Legislative Lobbyist Registration Trust Fund, to be used for the purpose of funding any office established for the administration of the registration of lobbyist lobbying the Legislature, including the payment of salaries and other expenses, and for the purpose of paying the expenses incurred by the Legislature in providing services to lobbyists. The trust fund is not subject to the service charge to general revenue provisions of chapter 215. Fees collected pursuant to rules established in accordance with subsection (2) shall be deposited into the Legislative Lobbyist Registration Trust Fund.

- Section 2. Effective August 1, 2006, section 11.0455, 362 Florida Statutes, is created to read:
 - 11.0455 Electronic filing of compensation and expenditure reports.--
 - (1) As used in this section, the term "electronic filing system" means an Internet system for recording and reporting lobbying compensation, expenditures, and other required information by reporting period.
 - (2) Each lobbying firm or lobbyist who is required to file reports with the Division of Legislative Information Services pursuant to s. 11.045 must file such reports with the division by means of the division's electronic filing system.
 - (3) A report filed pursuant to this section must be completed and filed through the electronic filing system not later than 11:59 p.m. of the day designated in s. 11.045. A report not filed by 11:59 p.m. of the day designated is a latefiled report and is subject to the penalties under s. 11.045(3).
 - (4) Each report filed pursuant to this section is considered to be certified to the best of the filer's knowledge as accurate and complete by the lobbyist, the lobbying firm, or the designated lobbyist and principal, whichever is applicable, and such persons are subject to the provisions of s. 11.045(7) and s. 11.045(8). Persons given a secure sign-on to the electronic filing system are responsible for protecting it from disclosure and are responsible for all filings using such credentials, unless they have notified the division that their credentials have been compromised.

(5)	The	electronic	filing	system	developed	by	the	division
must:								

- (a) Be based on access by means of the Internet.
- (b) Be accessible by anyone with Internet access using standard web-browsing software.
- (c) Provide for direct entry of compensation-report and expenditure-report information as well as upload of such information from software authorized by the division.
- (d) Provide a method that prevents unauthorized access to electronic filing system functions.
- (6) Each house of the Legislature shall provide by rule, or may provide by a joint rule adopted by both houses, procedures to implement and administer this section, including, but not limited to:
- (a) Alternate filing procedures in case the division's electronic filing system is not operable.
- (b) The issuance of an electronic receipt to the person submitting the report indicating and verifying the date and time that the report was filed.
- (7) Each house of the Legislature shall provide by rule that the division make all the data filed available on the Internet in an easily understood and accessible format. The Internet website shall also include, but not be limited to, the names and business addresses of lobbyists, lobbying firms, and principals, the affiliations between lobbyists and principals.
- Section 3. Section 112.3215, Florida Statutes, is amended to read:

- 112.3215 <u>Lobbying Lobbyists</u> before the executive branch or the Constitution Revision Commission; registration and reporting; investigation by commission.--
 - (1) For the purposes of this section:
- (a) "Agency" means the Governor, Governor and Cabinet, or any department, division, bureau, board, commission, or authority of the executive branch. In addition, "agency" shall mean the Constitution Revision Commission as provided by s. 2, Art. XI of the State Constitution.
- (b) "Compensation" means a payment, distribution, loan, advance, reimbursement, deposit, salary, fee, retainer, or anything of value provided or owed to a lobbying firm, directly or indirectly, by a principal.
- $\underline{(c)}$ "Expenditure" means a payment, distribution, loan, advance, reimbursement, deposit, or anything of value made by a lobbyist or principal for the purpose of lobbying. \underline{A} contribution made to a political party regulated under chapter 103 is not deemed an expenditure for purposes of this section.
- $\underline{(d)}$ (c) "Fund" means the Executive Branch Lobby Registration Trust Fund.
- $\underline{\text{(e)1.}(d)}$ "Lobbies" means seeking, on behalf of another person, to influence an agency with respect to a decision of the agency in the area of policy or procurement or an attempt to obtain the goodwill of an agency official or employee.
- "Lobbies" also means influencing or attempting to influence, on behalf of another, the Constitution Revision Commission's action or nonaction through oral or written communication or an attempt

to obtain the goodwill of a member or employee of the Constitution Revision Commission.

- 2. Food and beverages paid for or provided, directly or indirectly, by a lobbyist or principal to, or for the benefit of, an agency official or employee or a member or employee of the Constitution Revision Commission is deemed an attempt to obtain such person's goodwill unless the lobbyist or principal is the person's parent, spouse, child, or sibling.
- (f) "Lobbying firm" means a business entity, including an individual contract lobbyist, that receives or becomes entitled to receive any compensation for the purpose of lobbying, where any partner, owner, officer, or employee of the business entity is a lobbyist.
- (g)(e) "Lobbyist" means a person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying, or a person who is principally employed for governmental affairs by another person or governmental entity to lobby on behalf of that other person or governmental entity. "Lobbyist" does not include a person who is:
- 1. An attorney, or any person, who represents a client in a judicial proceeding or in a formal administrative proceeding conducted pursuant to chapter 120 or any other formal hearing before an agency, board, commission, or authority of this state.
- 2. An employee of an agency or of a legislative or judicial branch entity acting in the normal course of his or her duties.

- 3. A confidential informant who is providing, or wishes to provide, confidential information to be used for law enforcement purposes.
- 4. A person who lobbies to procure a contract pursuant to chapter 287 which contract is less than the threshold for CATEGORY ONE as provided in s. 287.017(1)(a).
- $\underline{\text{(h)}(f)}$ "Principal" means the person, firm, corporation, or other entity which has employed or retained a lobbyist, including a lobbying firm that subcontracts work.
- (2) The Executive Branch Lobby Registration Trust Fund is hereby created within the commission to be used for the purpose of funding any office established to administer the registration of lobbyists lobbying an agency, including the payment of salaries and other expenses. The trust fund is not subject to the service charge to General Revenue provisions of chapter 215. All annual registration fees collected pursuant to this section shall be deposited into such fund.
- (3) A person may not lobby an agency until such person has registered as a lobbyist with the commission. Such registration shall be due upon initially being retained to lobby and is renewable on a calendar year basis thereafter. Upon registration the person shall provide a statement signed by the principal or principal's representative that the registrant is authorized to represent the principal. The registration shall require <u>each</u> the lobbyist to disclose, under oath, the following information:
 - (a) Name and business address;

- (b) The name and business address of each principal represented;
 - (c) His or her area of interest;
 - (d) The agencies before which he or she will appear; and
- (e) The existence of any direct or indirect business association, partnership, or financial relationship with any employee of an agency with which he or she lobbies, or intends to lobby, as disclosed in the registration.
- (4) The annual lobbyist registration fee shall be set by the commission by rule, not to exceed \$40 for each principal represented.
- (5)(a) A registered lobbyist must also submit to the commission, biannually, a signed expenditure report summarizing all lobbying expenditures by the lobbyist and the principal for each 6-month period during any portion of which the lobbyist is registered. All expenditures made by the lobbyist and the principal for the purpose of lobbying must be reported. Reporting of expenditures shall be on an accrual basis. The report of such expenditures must identify whether the expenditure was made directly by the lobbyist, directly by the principal, initiated or expended by the lobbyist and paid for by the principal, or initiated or expended by the principal and paid for by the lobbyist. The principal is responsible for the accuracy of the expenditures reported as lobbying expenditures made by the principal. The lobbyist is responsible for the accuracy of the expenditures reported as lobbying expenditures made by the lobbyist. Expenditures made must be reported in the

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- aggregate in either the category "food and beverages" or "novelty items." by the category of the expenditure, including, but not limited to, the categories of food and beverages, entertainment, research, communication, media advertising, publications, travel, and lodging. Lobby expenditures do not include a lobbyist's or principal's salary, office expenses, and personal expenses for lodging, meals, and travel.
- (b) A principal who is represented by two or more lobbyists shall designate one lobbyist whose expenditure report shall include all lobbying expenditures made directly by the principal and those expenditures of the designated lobbyist on behalf of that principal as required by paragraph (a). All other lobbyists registered to represent that principal shall file a report pursuant to paragraph (a). The report of lobbying expenditures by the principal shall be made pursuant to the requirements of paragraph (a). The principal is responsible for the accuracy of figures reported by the designated lobbyist as lobbying expenditures made directly by the principal. The designated lobbyist is responsible for the accuracy of the figures reported as lobbying expenditures made by that lobbyist.
- (c)1. Each lobbyist, including a designated lobbyist, shall identify on the expenditure report all general areas of the principal's lobbying interest that were lobbied during the reporting period.
- 2. For each general area of lobbying interest designated, the lobbyist shall provide a detailed written description of all specific issues lobbied within the general area.

- (d)1. Each lobbying firm shall file a compensation statement with the commission for each reporting period during any portion of which one or more of the firm's lobbyists were registered to represent a principal. The report shall include the:
- <u>a.</u> Full name, business address, and telephone number of the lobbying firm; and
 - b. Name of each of the firm's lobbyists.
- 2. For each principal represented by one or more of the firm's lobbyists, the compensation report shall also include the:
- <u>a. Full name, business address, and telephone number of</u> the principal;
- b. Total compensation for lobbying in this state provided or owed to the lobbying firm for the reporting period, reported in one of the following categories: \$0; less than \$25,000; \$25,001 to \$50,000; 50,001 to \$75,000; \$75,001 to \$100,000; \$100,001 to \$125,000; \$125,001 to \$150,000; \$150,001 or more. If the category "\$150,001 or more" is selected, the specific dollar amount of compensation must be reported, rounded up or down to the nearest \$1,000; and
- c. If the lobbying firm is reporting compensation resulting from a subcontracting agreement with another lobbying firm, the full name and business address of the principal originating the lobbying work.

- 3. The senior partner, officer, or owner of the lobbying firm shall certify to the veracity and completeness of the information submitted pursuant to this paragraph.
- (e)(c) For each reporting period the commission shall aggregate the expenditures of all lobbyists for a principal represented by more than one lobbyist. Further, the commission shall aggregate figures that provide a cumulative total of expenditures reported as spent by and on behalf of each principal for the calendar year. For each principal represented by more than one lobbying firm, the commission shall also aggregate the reporting-period compensation reported as provided or owed by the principal.
- (f)(d) The compensation and expenditure reporting statements shall be filed no later than 45 days after the end of each reporting period. and shall include the expenditures for the period The first report shall include the compensation and expenditures for the period from January 1 through June 30, and July 1 through December 31, respectively.
- (g)(e) Reports shall be filed not later than 5 p.m. of the report due date. However, any report that is postmarked by the United States Postal Service no later than midnight of the due date shall be deemed to have been filed in a timely manner, and a certificate of mailing obtained from and dated by the United States Postal Service at the time of the mailing, or a receipt from an established courier company which bears a date on or before the due date, shall be proof of mailing in a timely manner.

- (h)(f) The commission shall provide by rule a procedure by which a <u>lobbying firm or</u> lobbyist who fails to timely file a report shall be notified and assessed fines. The rule shall provide for the following:
- 1. Upon determining that the report is late, the person designated to review the timeliness of reports shall immediately notify the <u>lobbying firm or</u> lobbyist as to the failure to timely file the report and that a fine is being assessed for each late day. The fine shall be \$50 per day per report for each late day up to a maximum of \$5,000 per late report.
- 2. Upon receipt of the report, the person designated to review the timeliness of reports shall determine the amount of the fine due based upon the earliest of the following:
- a. When a report is actually received by the lobbyist registration and reporting office.
 - b. When the report is postmarked.
 - c. When the certificate of mailing is dated.
- d. When the receipt from an established courier company is dated.
- 3. Such fine shall be paid within 30 days after the notice of payment due is transmitted by the Lobbyist Registration Office, unless appeal is made to the commission. The moneys shall be deposited into the Executive Branch Lobby Registration Trust Fund.
- 4. A fine shall not be assessed against a <u>lobbying firm or</u> lobbyist the first time any reports for which the <u>lobbying firm</u> or lobbyist is responsible are not timely filed. However, to

receive the one-time fine waiver, all reports for which the lobbyist is responsible must be filed within 30 days after the notice that any reports have not been timely filed is transmitted by the Lobbyist Registration Office. A fine shall be assessed for any subsequent late-filed reports.

- 5. Any <u>lobbying firm or</u> lobbyist may appeal or dispute a fine, based upon unusual circumstances surrounding the failure to file on the designated due date, and may request and shall be entitled to a hearing before the commission, which shall have the authority to waive the fine in whole or in part for good cause shown. Any such request shall be made within 30 days after the notice of payment due is transmitted by the Lobbyist Registration Office. In such case, the <u>lobbying firm or</u> lobbyist shall, within the 30-day period, notify the person designated to review the timeliness of reports in writing of his or her intention to bring the matter before the commission.
- 6. The person designated to review the timeliness of reports shall notify the commission of the failure of a <u>lobbying</u> firm or lobbyist to file a report after notice or of the failure of a <u>lobbying firm or</u> lobbyist to pay the fine imposed.
- 7. Notwithstanding any provision of chapter 120, any fine imposed under this subsection that is not waived by final order of the commission and that remains unpaid more than 60 days after the notice of payment due or more than 60 days after the commission renders a final order on the lobbying firm's or lobbyist's appeal shall be collected by the Department of Financial Services as a claim, debt, or other obligation owed to

the state, and the department may assign the collection of such fine to a collection agent as provided in s. 17.20.

- $\underline{\text{(i)}}$ The commission shall adopt a rule which allows reporting statements to be filed by electronic means, when feasible.
- (j)1.(h) Each lobbyist and each principal shall preserve for a period of 4 years all accounts, bills, receipts, computer records, books, papers, and other documents and records necessary to substantiate lobbying expenditures. Any documents and records retained pursuant to this section may be inspected under reasonable circumstances by any authorized representative of the commission. The right of inspection may be enforced in circuit court by appropriate writ issued by any court of competent jurisdiction.
- 2. Each lobbying firm and each principal shall preserve for a period of 4 years all accounts, bills, receipts, computer records, books, papers, and other documents and records necessary to substantiate compensation.
- (6)(a) Notwithstanding s. 112.3148, s. 112.3149, or any other provision of law to the contrary, no lobbyist or principal shall make, directly or indirectly, and no agency official, member, or employee shall knowingly accept, directly or indirectly, any lobbying expenditure, except for:
 - 1. Food and beverages:
 - a. Consumed at a single sitting or meal;
- b. Paid for solely by lobbyists or principals who are present for the duration of the sitting or meal;

- <u>c.</u> Where the actual value attributable to officials, members, and employees of the agency or commission is determinable;
- d. Provided that the actual gross value attributable to an agency official, member, or employee from all lobbyists and principals paying for the food and beverages, including any value attributable pursuant to paragraph (b), does not exceed \$100.
- (b) The value of any food and beverages provided to a spouse or child of an agency official, member, or employee shall be attributed to such official, member, or employee.
- (c) No principal shall provide compensation for lobbying to any individual or business entity that is not a lobbying firm.
- (7)(6) A lobbyist shall promptly send a written statement to the commission canceling the registration for a principal upon termination of the lobbyist's representation of that principal. Notwithstanding this requirement, the commission may remove the name of a lobbyist from the list of registered lobbyists if the principal notifies the office that a person is no longer authorized to represent that principal. Each lobbyist is responsible for filing an expenditure report for each period during any portion of which he or she was registered, and each principal is responsible for seeing that an expenditure report is filed for each period during any portion of which the principal was represented by a registered lobbyist.

- (8)(a) (7) The commission shall investigate every sworn complaint that is filed with it alleging that a person covered by this section has failed to register, has failed to submit a compensation or an expenditure report, or has knowingly submitted false information in any report or registration required in this section.
- (b) All proceedings, the complaint, and other records relating to the investigation are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution, and any meetings held pursuant to an investigation are exempt from the provisions of s. 286.011(1) and s. 24(b), Art. I of the State Constitution either until the alleged violator requests in writing that such investigation and associated records and meetings be made public or until the commission determines, based on the investigation, whether probable cause exists to believe that a violation has occurred.
- (9)(8) If the commission finds no probable cause to believe that a violation of this section occurred, it shall dismiss the complaint, whereupon the complaint, together with a written statement of the findings of the investigation and a summary of the facts, shall become a matter of public record, and the commission shall send a copy of the complaint, findings, and summary to the complainant and the alleged violator. If the commission finds probable cause to believe that a violation occurred, it shall report the results of its investigation to the Governor and Cabinet and send a copy of the report to the alleged violator by certified mail. Such notification and all

documents made or received in the disposition of the complaint shall then become public records. Upon request submitted to the Governor and Cabinet in writing, any person whom the commission finds probable cause to believe has violated any provision of this section shall be entitled to a public hearing. Such person shall be deemed to have waived the right to a public hearing if the request is not received within 14 days following the mailing of the probable cause notification. However, the Governor and Cabinet may on its own motion require a public hearing and may conduct such further investigation as it deems necessary.

(10)(9) If the Governor and Cabinet finds that a violation occurred, it may reprimand the violator, censure the violator, or prohibit the violator from lobbying all agencies for a period not to exceed 2 years. If the violator is a lobbying firm, the Governor and Cabinet may also assess a fine of not more than \$5,000 to be deposited in the Executive Branch Lobby Registration Trust Fund.

(11)(10) Any person, when in doubt about the applicability and interpretation of this section to himself or herself in a particular context, may submit in writing the facts of the situation to the commission with a request for an advisory opinion to establish the standard of duty. An advisory opinion shall be rendered by the commission and, until amended or revoked, shall be binding on the conduct of the person who sought the opinion, unless material facts were omitted or misstated in the request.

(12)(11) Agencies shall be diligent to ascertain whether persons required to register pursuant to this section have complied. An agency may not knowingly permit a person who is not registered pursuant to this section to lobby the agency.

 $\underline{(13)}$ (12) Upon discovery of violations of this section an agency or any person may file a sworn complaint with the commission.

(14)(13) The commission shall adopt rules to administer this section, which shall prescribe forms for registration, compensation, and expenditure reports, procedures for registration, and procedures that will prevent disclosure of information that is confidential as provided in this section.

Section 4. Effective August 1, 2006, subsection (5) of section 112.3215, Florida Statutes, as amended by this act, is amended to read:

112.3215 Lobbying before the executive branch or the Constitution Revision Commission; registration and reporting; investigation by commission.--

(5)(a) A registered lobbyist must also submit to the commission, quarterly, a signed expenditure report summarizing all lobbying expenditures by the lobbyist and the principal for each 3-month period during any portion of which the lobbyist is registered. All expenditures made by the lobbyist and the principal for the purpose of lobbying must be reported. Reporting of expenditures shall be on an accrual basis. The report of such expenditures must identify whether the expenditure was made directly by the lobbyist, directly by the

principal, initiated or expended by the lobbyist and paid for by the principal, or initiated or expended by the principal and paid for by the lobbyist. The principal is responsible for the accuracy of the expenditures reported as lobbying expenditures made by the principal. The lobbyist is responsible for the accuracy of the expenditures reported as lobbying expenditures made by the lobbyist. Expenditures made must be reported in the aggregate in either the category "food and beverages" or "novelty items." Lobby expenditures do not include a lobbyist's or principal's salary, office expenses, and personal expenses for lodging, meals, and travel.

- (b) A principal who is represented by two or more lobbyists shall designate one lobbyist whose expenditure report shall include all lobbying expenditures made directly by the principal and those expenditures of the designated lobbyist on behalf of that principal as required by paragraph (a). All other lobbyists registered to represent that principal shall file a report pursuant to paragraph (a). The report of lobbying expenditures by the principal shall be made pursuant to the requirements of paragraph (a). The principal is responsible for the accuracy of figures reported by the designated lobbyist as lobbying expenditures made directly by the principal. The designated lobbyist is responsible for the accuracy of the figures reported as lobbying expenditures made by that lobbyist.
- (c)1. Each lobbyist, including a designated lobbyist, shall identify on the expenditure report all general areas of

the principal's lobbying interest that were lobbied during the reporting period.

- 2. For each general area of lobbying interest designated, the lobbyist shall provide a detailed written description of all specific issues lobbied within the general area.
- (d)1. Each lobbying firm shall file a compensation statement with the commission for each calendar quarter during any portion of which one or more of the firm's lobbyists were registered to represent a principal. The report shall include the:
- a. Full name, business address, and telephone number of the lobbying firm; and
 - b. Name of each of the firm's lobbyists.
- 2. For each principal represented by one or more of the firm's lobbyists, the compensation report shall also include the:
- a. Full name, business address, and telephone number of the principal;
- b. Total compensation for lobbying in this state provided or owed to the lobbying firm for the reporting period, reported in one of the following categories: \$0; less than \$25,000; \$25,001 to \$50,000; 50,001 to \$75,000; \$75,001 to \$100,000; \$100,001 to \$125,000; \$125,001 to \$150,000; \$150,001 or more. If the category "\$150,001 or more" is selected, the specific dollar amount of compensation must be reported, rounded up or down to the nearest \$1,000; and

- c. If the lobbying firm is reporting compensation resulting from a subcontracting agreement with another lobbying firm, the full name and business address of the principal originating the lobbying work.
- 3. The senior partner, officer, or owner of the lobbying firm shall certify to the veracity and completeness of the information submitted pursuant to this paragraph.
- (e) For each reporting period the commission shall aggregate the expenditures of all lobbyists for a principal represented by more than one lobbyist. Further, the commission shall aggregate figures that provide a cumulative total of expenditures reported as spent by and on behalf of each principal for the calendar year. For each principal represented by more than one lobbying firm, the division shall also aggregate the reporting-period compensation reported as provided or owed by the principal.
- (f) The compensation and expenditure reporting statements shall be filed no later than 45 days after the end of each reporting period. The first report shall include the compensation and expenditures for the period from January 1 through June 30, and July 1 through December 31, respectively. Reporting statements must be filed by electronic means as provided in s. 112.32155.
- (g) Reports shall be filed not later than 5 p.m. of the report due date. However, any report that is postmarked by the United States Postal Service no later than midnight of the due date shall be deemed to have been filed in a timely manner, and

a certificate of mailing obtained from and dated by the United States Postal Service at the time of the mailing, or a receipt from an established courier company which bears a date on or before the due date, shall be proof of mailing in a timely manner.

- (g)(h) The commission shall provide by rule a procedure by which a lobbying firm or lobbyist who fails to timely file a report shall be notified and assessed fines. The rule shall provide for the following:
- 1. Upon determining that the report is late, the person designated to review the timeliness of reports shall immediately notify the lobbying firm or lobbyist as to the failure to timely file the report and that a fine is being assessed for each late day. The fine shall be \$50 per day per report for each late day up to a maximum of \$5,000 per late report.
- 2. Upon receipt of the report, the person designated to review the timeliness of reports shall determine the amount of the fine due based upon the earliest of the following:
- a. When a report is actually received by the lobbyist registration and reporting office.
- b. When the electronic receipt issued pursuant to s.112.32155 is dated. When the report is postmarked.
 - c. When the certificate of mailing is dated.
- d. When the receipt from an established courier company is dated.
- 3. Such fine shall be paid within 30 days after the notice of payment due is transmitted by the Lobbyist Registration

Office, unless appeal is made to the commission. The moneys shall be deposited into the Executive Branch Lobby Registration Trust Fund.

- 4. A fine shall not be assessed against a lobbying firm or lobbyist the first time any reports for which the lobbying firm or lobbyist is responsible are not timely filed. However, to receive the one-time fine waiver, all reports for which the lobbying firm or lobbyist is responsible must be filed within 30 days after the notice that any reports have not been timely filed is transmitted by the Lobbyist Registration Office. A fine shall be assessed for any subsequent late-filed reports.
- 5. Any lobbying firm or lobbyist may appeal or dispute a fine, based upon unusual circumstances surrounding the failure to file on the designated due date, and may request and shall be entitled to a hearing before the commission, which shall have the authority to waive the fine in whole or in part for good cause shown. Any such request shall be made within 30 days after the notice of payment due is transmitted by the Lobbyist Registration Office. In such case, the lobbying firm or lobbyist shall, within the 30-day period, notify the person designated to review the timeliness of reports in writing of his or her intention to bring the matter before the commission.
- 6. The person designated to review the timeliness of reports shall notify the commission of the failure of a lobbying firm or lobbyist to file a report after notice or of the failure of a lobbying firm or lobbyist to pay the fine imposed.

- 7. Notwithstanding any provision of chapter 120, any fine imposed under this subsection that is not waived by final order of the commission and that remains unpaid more than 60 days after the notice of payment due or more than 60 days after the commission renders a final order on the lobbying firm's or lobbyist's appeal shall be collected by the Department of Financial Services as a claim, debt, or other obligation owed to the state, and the department may assign the collection of such fine to a collection agent as provided in s. 17.20.
- (i) The commission shall adopt a rule which allows reporting statements to be filed by electronic means, when feasible.
- (h)(j)1. Each lobbyist and each principal shall preserve for a period of 4 years all accounts, bills, receipts, computer records, books, papers, and other documents and records necessary to substantiate lobbying expenditures. Any documents and records retained pursuant to this section may be inspected under reasonable circumstances by any authorized representative of the commission. The right of inspection may be enforced in circuit court.
- 2. Each lobbying firm and each principal shall preserve for a period of 4 years all accounts, bills, receipts, computer records, books, papers, and other documents and records necessary to substantiate compensation.
- Section 5. Effective August 1, 2006, section 112.32155, Florida Statutes, is created to read:

- <u>112.32155</u> Electronic filing of compensation and expenditure reports.--
- (1) As used in this section, the term "electronic filing system" means an Internet system for recording and reporting lobbying compensation, expenditures, and other required information by reporting period.
- (2) Each lobbying firm or lobbyist who is required to file reports with the Commission on Ethics pursuant to s. 112.3215 must file such reports with the commission by means of the electronic filing system.
- (3) A report filed pursuant to this section must be completed and filed through the electronic filing system not later than 11:59 p.m. of the day designated in s. 112.3215. A report not filed by 11:59 p.m. of the day designated is a latefiled report and is subject to the penalties under s. 112.3215(5).
- considered to be certified to the best of the filer's knowledge as accurate and complete by the lobbyist, the lobbying firm, or the designated lobbyist and principal, whichever is applicable.

 Persons given a secure sign-on to the electronic filing system are responsible for protecting it from disclosure and are responsible for all filings using such credentials, unless they have notified the division that their credentials have been compromised.
 - (5) The electronic filing system must:
 - (a) Be based on access by means of the Internet.

- (b) Be accessible by anyone with Internet access using standard web-browsing software.
- (c) Provide for direct entry of compensation-report and expenditure-report information as well as upload of such information from software authorized by the commission.
- (d) Provide a method that prevents unauthorized access to electronic filing system functions.
- (6) The commission shall provide by rule procedures to implement and administer this section, including, but not limited to:
- (a) Alternate filing procedures in case the electronic filing system is not operable.
- (b) The issuance of an electronic receipt to the person submitting the report indicating and verifying the date and time that the report was filed.
- (7) The commission shall make all the data filed available on the Internet in an easily understood and accessible format.

 The Internet web site shall also include, but not be limited to, the names and business addresses of lobbyists, lobbying firms, and principals, affiliations between lobbyists and principals.
- Section 6. The first compensation and expenditure reports subject to the amended reporting requirements in this act must be filed by August 14, 2006 and encompass the reporting period from January 1, 2006, through June 30, 2006.
- Section 7. Except as otherwise provided, this act shall take effect January 1, 2006.

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1001 ======== T I T L E A M E N D M E N T ==========

1002 Remove the entire title and insert:

A bill to be entitled

An act relating to lobbying; amending s. 11.045, F.S., relating to the requirements that legislative lobbyists register and report as required by legislative rule; defining the terms "compensation" and "lobbying firm"; amending definitions for the terms "lobbying", "expenditure", and "principal"; requiring each lobbying firm and principal to maintain certain records and documents for a specified period; specifying judicial jurisdiction for enforcing the right to inspect certain documents and records; modifying the aggregate reporting categories on lobbying expenditure reporting forms; requiring each lobbyist to report the general areas of the principal's legislative interest and specific issues lobbied; requiring each lobbying firm to file compensation reports for each reporting period; requiring certain lobbying firms to report the name and address of the principal originating lobbying work; providing for certification of compensation reports; requiring the Division of Legislative Information Services to aggregate certain compensation information; removing a provision relating to timely filed reports; prescribing procedures for determining late-filing fines for compensation reports; prescribing fines and penalties for compensation-

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reporting violations; providing exceptions; prohibiting lobbying expenditures, except for certain food and beverages and novelty items; prohibiting principals from providing lobbying compensation to any individual or business entity other than a lobbying firm; providing for the Legislature to adopt rules to maintain and make publicly available all advisory opinions and reports relating to lobbying firms, to conform; providing for the Legislature to adopt rules authorizing legislative committees to investigate certain persons and entities engaged in legislative lobbying; creating s. 11.0455, F.S.; defining the term "electronic filing system"; providing requirements for lobbyists and lobbying firms filing reports with the Division of Legislative Information Services by means of the division's electronic filing system; providing that such reports are considered to be certified as accurate and complete; providing requirements for the electronic filing system; providing for the Legislature to adopt rules to administer the electronic filing system; requiring alternate filing procedures; requiring the issuance of electronic receipts; requiring that the division provide for public access to certain data; amending s. 112.3215, F.S., relating to the requirements that executive branch and Constitution Revision Commission lobbyists register and report as required; defining the terms "compensation" and "lobbying firm"; amending definitions for the terms "expenditure",

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"lobbies", and "principal"; modifying the aggregate reporting categories on lobbying expenditure reporting forms; requiring each lobbyist to report the general areas of the principal's lobbying interest and specific issues lobbied; requiring each lobbying firm to file compensation reports for each reporting period; requiring certain lobbying firms to report the name and address of the principal originating lobbying work; providing for certification of compensation reports; requiring the Florida Commission on Ethics to aggregate certain compensation information; authorizing the commission to adopt procedural rules for determining late-filing fines for compensation reports; prescribing fines and penalties for compensation-reporting violations; providing exceptions; requiring each lobbying firm and principal to maintain certain records and documents for a specified period; specifying judicial jurisdiction for enforcing the right of inspection; prohibiting lobbying expenditures, except for certain food and beverages and novelty items; prohibiting principals from providing lobbying compensation to any individual or business entity other than a lobbying firm; providing penalties; providing for public access to certain records; authorizing the commission to adopt administration rules and forms relating to compensation reporting; requiring compensation and expenditure reports to be filed electronically; creating s. 112.32155, F.S.; defining the term "electronic

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filing system"; providing requirements for lobbyists and lobbying firms filing reports with the Florida Commission on Ethics by means of the electronic filing system; providing that such reports are considered to be certified as accurate and complete; providing requirements for the electronic filing system; providing for the commission to adopt rules to administer the electronic filing system; requiring alternate filing procedures; requiring the issuance of electronic receipts; requiring that the commission provide for public access to certain data; specifying the initial reporting period that is subject to the requirements of the act; providing effective dates.

WHEREAS, restoring the public's trust in government is a top priority of the Florida Legislature, and

WHEREAS, it is a fundamental right for people to redress their government for grievances, and

WHEREAS, in many cases, lobbyists assist people in the exercise of this fundamental right, and

WHEREAS, lobbyists can add value to the system by introducing informed perspectives and alternative points of view, and

WHEREAS, despite the value added by such lobbyists, the public's confidence has been shaken by a perceived culture of improper influence promulgated in Tallahassee and elsewhere in the State by lobbyists representing powerful special interests, and

WHEREAS, that public perception is grounded in lobbyist advocacy that is cloaked in secrecy and conducted out of the sunshine, and

WHEREAS, Floridians have a right to know what the Legislature and executive agencies are doing and with whom, so that they can gauge the influence and the role of special interests in the development and implementation of public policy, and

WHEREAS, the Florida Legislature believes that fuller, fairer, and more open disclosure will help restore the public trust in government, and

WHEREAS, the Florida Legislature has fashioned a narrowly-tailored system for furthering the State's compelling governmental interest in regulating lobbying before the Florida Legislature and administrative agencies, employing the least intrusive means available, NOW, THEREFORE,