## Florida Senate - 2005

By Senator Garcia

40-1602A-05

1	A bill to be entitled	
2	An act relating to pyramid promotional schemes;	
3	amending s. 849.091, F.S.; deleting a provision	
4	declaring pyramid sales schemes to be a lottery	
5	and providing a criminal penalty for	
6	participating in such schemes; creating s.	
7	849.09105, F.S.; providing definitions;	
8	prohibiting establishing, promoting, operating,	
9	or participating in pyramid promotional	
10	schemes; providing limitations; providing	
11	construction; preserving the Attorney General's	
12	authority to bring certain actions; authorizing	
13	the Attorney General to issue certain orders,	
14	bring certain actions, and impose certain civil	
15	penalties; requiring notification of persons	
16	named in certain orders to a right to a	
17	hearing; providing for waiver of such right	
18	under certain circumstances; providing	
19	requirements for such orders; providing for	
20	granting certain injunctions, restraining	
21	orders, or writs of mandamus under certain	
22	circumstances; providing for appointment of a	
23	receiver or conservator for certain purposes;	
24	authorizing a court to enter certain additional	
25	orders for certain purposes; prohibiting a	
26	court from requiring the Attorney General to	
27	post a bond; requiring the Attorney General to	
28	collect certain costs and attorney's fees in	
29	addition to fines and penalties; providing	
30	criminal penalties; providing an effective	
31	date.	

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**Florida Senate - 2005** 40-1602A-05

1 Be It Enacted by the Legislature of the State of Florida: 2 3 Section 1. Section 849.091, Florida Statutes, is amended to read: 4 5 849.091 Chain letters, pyramid clubs, etc., declared a 6 lottery; prohibited; penalties.--7 (1) The organization of any chain letter club, pyramid club, or other group organized or brought together under any 8 plan or device whereby fees or dues or anything of material 9 value to be paid or given by members thereof are to be paid or 10 given to any other member thereof, which plan or device 11 12 includes any provision for the increase in such membership 13 through a chain process of new members securing other new members and thereby advancing themselves in the group to a 14 position where such members in turn receive fees, dues, or 15 things of material value from other members, is hereby 16 17 declared to be a lottery, and whoever shall participate in any 18 such lottery by becoming a member of, or affiliating with, any such group or organization or who shall solicit any person for 19 membership or affiliation in any such group or organization 20 21 commits a misdemeanor of the first degree, punishable as 2.2 provided in s. 775.082 or s. 775.083. 23 (2) A "pyramid sales scheme," which is any sales or 2.4 marketing plan or operation whereby a person pays a 25 consideration of any kind, or makes an investment of any kind, 26 in excess of \$100 and acquires the opportunity to receive a 27 benefit or thing of value which is not primarily contingent on the volume or quantity of goods, services, or other property 2.8 29 sold in bona fide sales to consumers, and which is related to inducement of additional persons, by himself or herself 30 31 others, regardless of number, to participate in the same sales

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or marketing plan or operation, is hereby declared to be a lottery, and whoever shall participate in any such lottery by becoming a member of or affiliating with, any such group or organization or who shall solicit any person for membership or affiliation in any such group or organization commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. For purposes of this subsection, the term "consideration" and the term "investment" do not include the purchase of qoods or services furnished at cost for use in making sales, but not for resale, or time and effort spent in the pursuit of sales or recruiting activities. Section 2. Section 849.09105, Florida Statutes, is created to read: 849.09105 Pyramid promotional schemes prohibited; penalties.--(1) For purposes of this section: (a) "Appropriate inventory repurchase program" means a program by which a plan or operation repurchases, upon request and upon commercially reasonable terms, when the salesperson's business relationship with the company ends, current and marketable inventory in the possession of the salesperson that was purchased by the salesperson for resale. Any such plan or operation shall clearly describe the program in its recruiting literature, sales manual, or contract with independent salespersons, including the disclosure of any inventory that is not eligible for repurchase under the program. (b) "Commercially reasonable terms" means the repurchase of current and marketable inventory within 12 months from the date of purchase at not less than 90 percent

30 of the original net cost, less appropriate set-offs and legal

31 <u>claims, if any.</u>

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1	(c) "Compensation" means a payment of any money, thing
2	of value, or financial benefit conferred in return for
3	inducing another person to participate in a pyramid
4	promotional scheme.
5	(d) "Consideration" means the payment of cash or the
6	purchase of goods, services, or intangible property. The term
7	does not include the purchase of goods or services furnished
8	at cost to be used in making sales and not for resale or time
9	and effort spent in pursuit of sales or recruiting activities.
10	(e) "Current and marketable" excludes inventory that
11	is no longer within its commercially reasonable use or
12	shelf-life period; was clearly described to salespersons prior
13	to purchase as seasonal, discontinued, or special promotion
14	products not subject to the plan or operation's inventory
15	repurchase program; or has been used or opened.
16	(f) "Inventory" includes both goods and services,
17	including company-produced promotional materials, sales aids,
18	and sales kits that the plan or operation requires independent
19	salespersons to purchase.
20	(q) "Promote" means contrive, prepare, establish,
21	plan, operate, advertise, or otherwise induce or attempt to
22	induce another person to participate in a pyramid promotional
23	scheme, including a pyramid promotional scheme run through the
24	Internet, e-mail, or other electronic communications.
25	(h) "Pyramid promotional scheme" means any plan or
26	operation by which a person gives consideration for the
27	opportunity to receive compensation that is derived primarily
28	from the introduction of other persons into the plan or
29	operation rather than from the sale and consumption of goods,
30	services, or intangible property by a participant or other
31	persons introduced into the plan or operation. The term

1	includes any plan or operation under which the number of
2	persons who may participate is limited either expressly or by
3	the application of conditions affecting the eligibility of a
4	person to receive compensation under the plan or operation, or
5	any plan or operation under which a person, on giving
б	consideration, obtains any goods, services, or intangible
7	property in addition to the right to receive compensation.
8	(2) No person may establish, promote, operate, or
9	participate in any pyramid promotional scheme. A limitation as
10	to the number of persons who may participate in or the
11	presence of additional conditions affecting eligibility for
12	the opportunity to receive compensation under a plan does not
13	change the identity of the plan as a pyramid promotional
14	scheme. It is not a defense under this section that a person,
15	on giving consideration, obtains goods, services, or
16	intangible property in addition to the right to receive
17	compensation.
18	(3) Nothing in this section may be construed to
19	prohibit a plan or operation, or to define a plan or operation
20	as a pyramid promotional scheme, based on the fact that
21	participants in the plan or operation give consideration in
22	return for the right to receive compensation based upon
23	purchases of goods, services, or intangible property by
24	participants for personal use, consumption, or resale so long
25	as the plan or operation does not promote or induce inventory
26	loading and the plan or operation implements an appropriate
27	inventory repurchase program.
28	(4) The provisions of this section do not preclude,
29	preempt, or prohibit the Attorney General from proceeding
30	against any plan, operation, or scheme or any person involved
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**Florida Senate - 2005** 40-1602A-05

1 with such plan, operation, or scheme under any other provision 2 of law. (5) If it appears to the Attorney General that any 3 person has engaged in any act or practice constituting a 4 5 violation of any provision of this section, or any order under 6 this section, the Attorney General may: 7 (a) Issue a cease and desist order, with or without 8 prior hearing, against any person engaged in the prohibited activities, directing such person to cease and desist from 9 10 further illegal activities; (b) Bring an action in the circuit court to enjoin the 11 12 acts or practices to enforce compliance with this section or 13 any order under this section; (c) Impose by order and collect a civil penalty 14 against any person found in an administrative action to have 15 violated any provision of this section, or any order issued 16 17 under this section, in an amount not to exceed \$10,000 per 18 violation per person. The Attorney General may bring actions to recover penalties pursuant to this paragraph in circuit 19 court. All civil penalties received shall be deposited in the 2.0 21 General Revenue Fund; or 22 (d) Bring an action in the circuit court under the 23 criminal laws of this state. (6) Any person named in a cease and desist order 2.4 issued pursuant to this section shall be notified of his or 25 her right to file, within 15 days after the receipt of the 26 27 order, a written notice for a hearing with the Attorney 2.8 General. If the Attorney General does not receive a written request for a hearing within the time specified, the cease and 29 desist order shall be permanent and the person named in the 30 order is deemed to have waived all rights to a hearing. Every 31

1	such order shall state its effective date and shall concisely
2	state its intent or purpose and the grounds on which such
3	order is based. Any person aggrieved by a final order issued
4	pursuant to this section may obtain a review of the order in
5	the circuit court.
б	(7) Upon a proper showing, a permanent or temporary
7	injunction, restraining order, or writ of mandamus shall be
8	granted and a receiver or conservator may be appointed for the
9	defendant or defendant's assets. In addition, upon a proper
10	showing by the Attorney General, the court may enter an order
11	of rescission, restitution, or disgorgement directed to any
12	person who has engaged in any act constituting a violation of
13	any provision of this section or any order under this section.
14	The court may not require the Attorney General to post a bond.
15	In addition to fines or penalties, the Attorney General shall
16	collect costs and attorney's fees.
17	(8)(a) Any person who establishes, promotes, or
18	operates a pyramid promotional scheme commits a felony of the
19	<u>third degree, punishable as provided in s. 775.082 or s.</u>
20	775.083.
21	(b) Any person who participates in a pyramid
22	promotional scheme commits a misdemeanor of the first degree,
23	punishable as provided in s. 775.082 or s. 775.083.
24	Section 3. This act shall take effect upon becoming a
25	law.
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