By Senator Crist

12-109D-05

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A bill to be entitled An act relating to the Interstate Compact for Juveniles; amending s. 985.502, F.S.; revising provisions of the former Interstate Compact on Juveniles; providing purpose of the compact; providing definitions; providing for an Interstate Commission for Juveniles; providing for the appointment of commissioners; providing for an executive committee; providing for meetings; providing powers and duties of the Interstate Commission; providing for its organization and operation; providing for bylaws, officers, and staff; providing for qualified immunity from liability for the commissioners, the executive director, and employees; requiring the Interstate Commission to adopt rules; providing for oversight, enforcement, and dispute resolution by the Interstate Commission; providing for the activities of the Interstate Commission to be financed by an annual assessment from each compacting state; requiring member states to create a State Council for Interstate Juvenile Supervision; providing for the effective date of the compact and amendments thereto; providing for a state's withdrawal from and reinstatement to the compact; providing for assistance, certain penalties, suspension, or termination following default by a state; providing for judicial enforcement; providing for dissolution of the compact; providing for

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1
           severability and construction of the compact;
 2
           providing for the effect of the compact with
           respect to other laws and for its binding
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 4
           effect; creating s. 985.5025, F.S.; creating
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           the State Council for Interstate Juvenile
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           Offender Supervision to oversee state
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           participation in the compact; providing
           membership; providing for records and open
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           meetings; prescribing procedures if the council
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           is abolished; repealing ss. 985.503, 985.504,
           985.505, 985.506, and 985.507, F.S., relating
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           to obsolete provisions governing the former
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           compact superseded by the act; providing an
           effective date.
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    Be It Enacted by the Legislature of the State of Florida:
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           Section 1. Section 985.502, Florida Statutes, is
    amended to read:
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          (Substantial rewording of section. See
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21
           s. 985.502, F.S., for present text.)
22
           985.502 Execution of interstate compact for
23
    juveniles .-- The Governor is authorized and directed to execute
    a compact on behalf of this state with any other state or
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    states legally joining thereto in the form substantially as
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    follows. This compact does not interfere with this state's
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    authority to determine policy regarding juvenile offenders and
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   nonoffenders within this state.
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                 THE INTERSTATE COMPACT FOR JUVENILES
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1	<u>ARTICLE I</u>
2	
3	PURPOSE
4	(1) The compacting states to this Interstate Compact
5	recognize that each state is responsible for the proper
6	supervision or return of juveniles, delinquents, and status
7	offenders who are on probation or parole and who have
8	absconded, escaped, or run away from supervision and control
9	and in so doing have endangered their own safety and the
10	safety of others. The compacting states also recognize that
11	each state is responsible for the safe return of juveniles who
12	have run away from home and in doing so have left their state
13	of residence. The compacting states also recognize that
14	Congress, by enacting the Crime Control Act, 4 U.S.C. s. 112
15	(1965), has authorized and encouraged compacts for cooperative
16	efforts and mutual assistance in the prevention of crime.
17	(2) It is the purpose of this compact, through means
18	of joint and cooperative action among the compacting states
19	to: (A) ensure that the adjudicated juveniles and status
20	offenders subject to this compact are provided adequate
21	supervision and services in the receiving state as ordered by
22	the adjudicating judge or parole authority in the sending
23	state; (B) ensure that the public safety interests of the
24	public, including the victims of juvenile offenders, in both
25	the sending and receiving states are adequately protected; (C)
26	return juveniles who have run away, absconded, or escaped from
27	supervision or control or who have been accused of an offense
28	to the state requesting their return; (D) make contracts for
29	the cooperative institutionalization in public facilities in
30	member states for delinquent youth needing special services;
2 1	(E) provide for the effective tracking and supervision of

1	juveniles; (F) equitably allocate the costs, benefits, and
2	obligations of the compacting states; (G) establish procedures
3	to manage the movement between states of juvenile offenders
4	released to the community under the jurisdiction of courts,
5	juvenile departments, or any other criminal or juvenile
6	justice agency that has jurisdiction over juvenile offenders;
7	(H) ensure immediate notice to jurisdictions where defined
8	offenders are authorized to travel or to relocate across state
9	lines; (I) establish procedures to resolve pending charges
10	(detainers) against juvenile offenders prior to transfer or
11	release to the community under the terms of this compact; (J)
12	establish a system of uniform data collection of information
13	pertaining to juveniles subject to this compact which allows
14	access by authorized juvenile justice and criminal justice
15	officials, and regular reporting of activities under this
16	compact to heads of state executive, judicial, and legislative
17	branches and juvenile and criminal justice administrators; (K)
18	monitor compliance with rules governing interstate movement of
19	juveniles and initiate interventions to address and correct
20	noncompliance; (L) coordinate training and education regarding
21	the regulation of interstate movement of juveniles for
22	officials involved in such activity; and (M) coordinate the
23	implementation and operation of the compact with the
24	Interstate Compact for the Placement of Children, the
25	Interstate Compact for Adult Offender Supervision, and other
26	compacts affecting juveniles particularly in those cases where
27	concurrent or overlapping supervision issues arise. It is the
28	policy of the compacting states that the activities conducted
29	by the Interstate Commission created in this compact are the
30	formation of public policies and therefore are public
31	business. Furthermore, the compacting states shall cooperate

1	and observe their individual and collective duties and
2	responsibilities for the prompt return and acceptance of
3	juveniles subject to the provisions of the compact. The
4	provisions of the compact shall be reasonably and liberally
5	construed to accomplish the purposes and policies of the
6	compact.
7	
8	ARTICLE II
9	
10	DEFINITIONS As used in this compact, unless the
11	<pre>context clearly requires a different construction:</pre>
12	(1) "Bylaws" means those bylaws established by the
13	Interstate Commission for its governance or for directing or
14	controlling its actions or conduct.
15	(2) "Compact administrator" means the individual in
16	each compacting state, appointed pursuant to the terms of this
17	compact, who is responsible for the administration and
18	management of the state's supervision and transfer of
19	juveniles subject to the terms of this compact, the rules
20	adopted by the Interstate Commission, and the policies adopted
21	by the state council under this compact.
22	(3) "Compacting state" means any state that has
23	enacted the enabling legislation for this compact.
24	(4) "Commissioner" means the voting representative of
25	each compacting state appointed pursuant to Article III of
26	this compact.
27	(5) "Court" means any court having jurisdiction over
28	delinquent, neglected, or dependent children.
29	(6) "Deputy compact administrator" means the
30	individual, if any, in each compacting state appointed to act

31 on behalf of a compact administrator pursuant to the terms of

1	the compact who is responsible for the administration and
2	management of the state's supervision and transfer of
3	juveniles subject to the terms of this compact, the rules
4	adopted by the Interstate Commission, and the policies adopted
5	by the state council under this compact.
6	(7) "Interstate Commission" means the Interstate
7	Commission for Juveniles created by Article III of this
8	compact.
9	(8) "Juvenile" means any person defined as a juvenile
10	in any member state or by the rules of the Interstate
11	Commission, including:
12	(a) Accused delinquent - a person charged with an
13	offense that, if committed by an adult, would be a criminal
14	offense;
15	(b) Adjudicated delinquent - a person found to have
16	committed an offense that, if committed by an adult, would be
17	a criminal offense;
18	(c) Accused status offender - a person charged with an
19	offense that would not be a criminal offense if committed by
20	an adult;
21	(d) Adjudicated status offender - a person found to
22	have committed an offense that would not be a criminal offense
23	if committed by an adult; and
24	(e) Nonoffender - a person in need of supervision who
25	has not been accused or adjudicated a status offender or
26	<u>delinquent.</u>
27	(9) "Noncompacting state" means any state that has not
28	enacted the enabling legislation for this compact.
29	(10) "Probation or parole" means any kind of
30	supervision or conditional release of juveniles authorized
31	under the laws of the compacting states.

1	(11) "Rule" means a written statement by the
2	Interstate Commission adopted pursuant to Article VI of this
3	compact which is of general applicability and implements,
4	interprets, or prescribes a policy or provision of the
5	compact, or an organizational, procedural, or practice
6	requirement of the commission; has the force and effect of
7	statutory law in a compacting state; and includes the
8	amendment, repeal, or suspension of an existing rule.
9	(12) "State" means a state of the United States, the
10	District of Columbia (or its designee), the Commonwealth of
11	Puerto Rico, the United States Virgin Islands, Guam, American
12	Samoa, and the Northern Mariana Islands.
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14	ARTICLE III
15	
16	INTERSTATE COMMISSION FOR JUVENILES
16 17	<pre>INTERSTATE COMMISSION FOR JUVENILES (1) The compacting states hereby create the</pre>
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17 18	(1) The compacting states hereby create the "Interstate Commission for Juveniles." The Interstate
17 18 19	(1) The compacting states hereby create the "Interstate Commission for Juveniles." The Interstate Commission shall be a body corporate and joint agency of the
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17 18 19 20 21 22 23 24 25 26	(1) The compacting states hereby create the "Interstate Commission for Juveniles." The Interstate Commission shall be a body corporate and joint agency of the compacting states. The Interstate Commission shall have all the responsibilities, powers, and duties set forth in this compact, and such additional powers as may be conferred upon it by subsequent action of the respective legislatures of the compacting states in accordance with the terms of this compact. (2) The Interstate Commission shall consist of
17 18 19 20 21 22 23 24 25 26 27	(1) The compacting states hereby create the "Interstate Commission for Juveniles." The Interstate Commission shall be a body corporate and joint agency of the compacting states. The Interstate Commission shall have all the responsibilities, powers, and duties set forth in this compact, and such additional powers as may be conferred upon it by subsequent action of the respective legislatures of the compacting states in accordance with the terms of this compact. (2) The Interstate Commission shall consist of commissioners appointed by the appropriate appointing

31 The commissioner shall be the compact administrator, deputy

compact administrator, or designee from that state who shall 2 serve on the Interstate Commission in such capacity under or pursuant to the applicable law of the compacting state. 3 4 (3) In addition to the commissioners who are the voting representatives of each state, the Interstate 5 6 Commission shall include individuals who are not 7 commissioners, but who are members of interested 8 organizations. Such noncommissioner members must include a member of the national organization of governors, 9 10 <u>legislatures</u>, state chief justices, attorneys general, Interstate Compact for Adult Offender Supervision, Interstate 11 12 Compact for the Placement of Children, juvenile justice and 13 juvenile corrections officials, and crime victims. All noncommissioner members of the Interstate Commission shall be 14 ex officio, nonvoting members. The Interstate Commission may 15 provide in its bylaws for such additional ex officio, 16 nonvoting members, including members of other national 18 organizations, in such numbers as shall be determined by the <u>Interstate Commission.</u> 19 2.0 (4) Each compacting state represented at any meeting 21 of the Interstate Commission is entitled to one vote. A 2.2 majority of the compacting states shall constitute a quorum 23 for the transaction of business, unless a larger quorum is required by the bylaws of the Interstate Commission. 2.4 (5) The Interstate Commission shall establish an 2.5 executive committee, which shall include commission officers, 26 2.7 members, and others as determined by the bylaws. The executive 2.8 committee shall have the power to act on behalf of the Interstate Commission during periods when the Interstate 29 Commission is not in session, with the exception of rulemaking 30 or amendment to the compact. The executive committee shall 31

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oversee the day-to-day activities of the administration of the compact, which shall be managed by an executive director and
compact which shall be managed by an executive director and
Compact, which shall be managed by an executive director and
Interstate Commission staff. The executive committee shall
administer enforcement and compliance with the provisions of
the compact, its bylaws, and rules, and shall perform other
duties as directed by the Interstate Commission or set forth
in the bylaws.
(6) Each member of the Interstate Commission shall
have the right and power to cast a vote to which that
compacting state is entitled and to participate in the
business and affairs of the Interstate Commission. A member
shall vote in person and may not delegate a vote to another
compacting state. However, a commissioner, in consultation
with the state council, shall appoint another authorized
representative, in the absence of the commissioner from that
state, to cast a vote on behalf of the compacting state at a
specified meeting. The bylaws may provide for members'
participation in meetings by telephone or other means of
telecommunication or electronic communication.
(7) The Interstate Commission shall collect
standardized data concerning the interstate movement of
juveniles as directed through its rules, which shall specify
the data to be collected, the means of collection and data
exchange, and reporting requirements. Such methods of data
collection, exchange, and reporting shall, insofar as is
reasonably possible, conform to up-to-date technology and
coordinate its information functions with the appropriate
repository of records.

ARTICLE IV

1	POWERS AND DUTIES OF THE INTERSTATE COMMISSION The
2	Interstate Commission shall have the following powers and
3	duties:
4	(1) To provide for dispute resolution among compacting
5	states.
6	(2) To adopt rules to effect the purposes and
7	obligations as enumerated in this compact, and which shall
8	have the force and effect of statutory law and shall be
9	binding in the compacting states to the extent and in the
10	manner provided in this compact.
11	(3) To oversee, supervise, and coordinate the
12	interstate movement of juveniles subject to the terms of this
13	compact and any bylaws and rules adopted by the Interstate
14	Commission.
15	(4) To enforce compliance with the compact provisions,
16	the rules adopted by the Interstate Commission, and the
17	bylaws, using all necessary and proper means, including, but
18	not limited to, the use of judicial process.
19	(5) To establish and maintain offices that are located
20	within one or more of the compacting states.
21	(6) To purchase and maintain insurance and bonds.
22	(7) To borrow, accept, hire, or contract for services
23	of personnel.
24	(8) To establish and appoint committees and hire staff
25	that it deems necessary for carrying out its functions,
26	including, but not limited to, an executive committee as
27	required in Article III which shall have the power to act on
28	behalf of the Interstate Commission in carrying out its powers
29	and duties hereunder.
30	(9) To elect or appoint such officers, attorneys,
31	employees, agents, or consultants; to fix their compensation,

Τ.	define their duties, and determine their qualifications; and
2	to establish the Interstate Commission's personnel policies
3	and programs relating to, inter alia, conflicts of interest,
4	rates of compensation, and qualifications of personnel.
5	(10) To accept any and all donations and grants of
6	money, equipment, supplies, materials, and services, and to
7	receive, use, and dispose of such donations and grants.
8	(11) To lease, purchase, accept contributions or
9	donations of, or otherwise to own, hold, improve, or use any
10	property, real, personal, or mixed.
11	(12) To sell, convey, mortgage, pledge, lease,
12	exchange, abandon, or otherwise dispose of any property, real,
13	personal, or mixed.
14	(13) To establish a budget and make expenditures and
15	levy dues as provided in Article VIII of this compact.
16	(14) To sue and to be sued.
17	(15) To adopt a seal and bylaws governing the
18	management and operation of the Interstate Commission.
19	(16) To perform such functions as may be necessary or
20	appropriate to achieve the purposes of this compact.
21	(17) To report annually to the legislatures,
22	governors, judiciary, and state councils of the compacting
23	states concerning the activities of the Interstate Commission
24	during the preceding year. Such reports shall also include any
25	recommendations that may have been adopted by the Interstate
26	Commission.
27	(18) To coordinate education, training, and public
28	awareness regarding the interstate movement of juveniles for
29	officials involved in such activity.
30	(19) To establish uniform standards of the reporting,
31	collecting, and exchanging of data.

1	(20) To maintain its corporate books and records in
2	accordance with the bylaws.
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4	ARTICLE V
5	
6	ORGANIZATION AND OPERATION OF THE INTERSTATE
7	COMMISSION
8	Section A. Bylaws The Interstate Commission shall,
9	by a majority of the members present and voting, within 12
10	months after the first Interstate Commission meeting, adopt
11	bylaws to govern its conduct as may be necessary or
12	appropriate to carry out the purposes of the compact,
13	including, but not limited to:
14	(1) Establishing the fiscal year of the Interstate
15	Commission;
16	(2) Establishing an executive committee and such other
17	committees as may be necessary;
18	(3) Providing for the establishment of committees
19	governing any general or specific delegation of any authority
20	or function of the Interstate Commission;
21	(4) Providing reasonable procedures for calling and
22	conducting meetings of the Interstate Commission and ensuring
23	reasonable notice of each such meeting;
24	(5) Establishing the titles and responsibilities of
25	the officers of the Interstate Commission;
26	(6) Providing a mechanism for concluding the operation
27	of the Interstate Commission and the return of any surplus
28	funds that may exist upon the termination of the compact after
29	the payment or reserving all of its debts and obligations;
30	(7) Providing start-up rules for initial
31	administration of the compact; and

1	(8) Establishing standards and procedures for
2	compliance and technical assistance in carrying out the
3	compact.
4	Section B. Officers and staff
5	(1) The Interstate Commission shall, by a majority of
6	the members, elect annually from among its members a
7	chairperson and vice chairperson, each of whom shall have such
8	authority and duties as may be specified in the bylaws. The
9	chairperson or, in the chairperson's absence or disability,
10	the vice chairperson shall preside at all meetings of the
11	Interstate Commission. The officers so elected shall serve
12	without compensation or remuneration from the Interstate
13	Commission; provided that, subject to the availability of
14	budgeted funds, the officers shall be reimbursed for any
15	ordinary and necessary costs and expenses incurred by them in
16	the performance of their duties and responsibilities as
17	officers of the Interstate Commission.
18	(2) The Interstate Commission shall, through its
19	executive committee, appoint or retain an executive director
20	for such period, upon such terms and conditions, and for such
21	compensation as the Interstate Commission deems appropriate.
22	The executive director shall serve as secretary to the
23	Interstate Commission, but may not be a member and shall hire
24	and supervise such other staff as may be authorized by the
25	Interstate Commission.
26	Section C. Qualified immunity, defense, and
27	indemnification
28	(1) The Interstate Commission's executive director and
29	employees shall be immune from suit and liability, either
30	personally or in their official capacity, for any claim for
31	damage to or loss of property or personal injury or other

civil liability caused or arising out of or relating to any actual or alleged act, error, or omission that occurred, or 2 that such person had a reasonable basis for believing 3 4 occurred, within the scope of commission employment, duties, or responsibilities; provided that any such person is not 5 6 protected from suit or liability for any damage, loss, injury, or liability caused by the intentional or willful and wanton 8 misconduct of any such person. 9 (2) The liability of any commissioner, or the employee 10 or agent of a commissioner, acting within the scope of such person's employment or duties for acts, errors, or omissions 11 12 occurring within such person's state may not exceed the limits 13 of liability set forth under the constitution and laws of that state for state officials, employees, and agents. Nothing in 14 this subsection shall be construed to protect any such person 15 from suit or liability for any damage, loss, injury, or 16 liability caused by the intentional or willful and wanton 18 misconduct of any such person. 19 (3) The Interstate Commission shall defend the 2.0 executive director or the employees or representatives of the 21 Interstate Commission and, subject to the approval of the 2.2 Attorney General of the state represented by any commissioner 23 of a compacting state, shall defend such commissioner or the commissioner's representatives or employees in any civil 2.4 action seeking to impose liability arising out of any actual 2.5 or alleged act, error, or omission that occurred within the 26 2.7 scope of Interstate Commission employment, duties, or 2.8 responsibilities, or that the defendant had a reasonable basis for believing occurred within the scope of Interstate 29 Commission employment, duties, or responsibilities; provided 30 that the actual or alleged act, error, or omission did not 31

1	result from intentional or willful and wanton misconduct on
2	the part of such person.
3	(4) The Interstate Commission shall indemnify and hold
4	the commissioner of a compacting state or the commissioner's
5	representatives or employees, or the Interstate Commission's
6	representatives or employees, harmless in the amount of any
7	settlement or judgment obtained against such persons arising
8	out of any actual or alleged act, error, or omission that
9	occurred within the scope of Interstate Commission employment,
10	duties, or responsibilities, or that such persons had a
11	reasonable basis for believing occurred within the scope of
12	Interstate Commission employment, duties, or responsibilities;
13	provided that the actual or alleged act, error, or omission
14	did not result from intentional or willful and wanton
15	misconduct on the part of such persons.
	misconduct on the part of such persons.
16	misconduct on the part of such persons. ARTICLE VI
16 17	
16 17 18	
16 17 18	ARTICLE VI
16 17 18 19	ARTICLE VI RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION
16 17 18 19 20	ARTICLE VI RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION (1) The Interstate Commission shall adopt and publish
16 17 18 19 20 21	ARTICLE VI RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION (1) The Interstate Commission shall adopt and publish rules in order to effectively and efficiently achieve the
16 17 18 19 20 21 22	ARTICLE VI RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION (1) The Interstate Commission shall adopt and publish rules in order to effectively and efficiently achieve the purposes of the compact.
16 17 18 19 20 21 22	RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION (1) The Interstate Commission shall adopt and publish rules in order to effectively and efficiently achieve the purposes of the compact. (2) Rulemaking shall occur pursuant to the criteria
16 17 18 19 20 21 22 23 24	RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION (1) The Interstate Commission shall adopt and publish rules in order to effectively and efficiently achieve the purposes of the compact. (2) Rulemaking shall occur pursuant to the criteria set forth in this article and the bylaws and rules adopted
16 17 18 19 20 21 22 23 24 25	RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION (1) The Interstate Commission shall adopt and publish rules in order to effectively and efficiently achieve the purposes of the compact. (2) Rulemaking shall occur pursuant to the criteria set forth in this article and the bylaws and rules adopted pursuant thereto. Such rulemaking shall substantially conform

29 <u>Interstate Commission deems appropriate consistent with due</u> 30 process requirements under the United States Constitution as

31 now or hereafter interpreted by the United States Supreme

1	Court. All rules and amendments shall become binding as of the
2	date specified, as published with the final version of the
3	rule as approved by the Interstate Commission.
4	(3) When adopting a rule, the Interstate Commission
5	shall, at a minimum:
6	(a) Publish the proposed rule's entire text stating
7	the reason for that proposed rule;
8	(b) Allow and invite any and all persons to submit
9	written data, facts, opinions, and arguments, which
10	information shall be added to the record and made publicly
11	available;
12	(c) Provide an opportunity for an informal hearing if
13	petitioned by 10 or more persons; and
14	(d) Adopt a final rule and its effective date, if
15	appropriate, based on input from state or local officials or
16	interested parties.
17	(4) Allow, not later than 60 days after a rule is
18	adopted, any interested person to file a petition in the
19	United States District Court for the District of Columbia, or
20	in the Federal District Court where the Interstate
21	Commission's principal office is located, for judicial review
22	of such rule. If the court finds that the Interstate
23	Commission's actions are not supported by the substantial
24	evidence in the rulemaking record, the court shall hold the
25	rule unlawful and set it aside. For purposes of this
26	subsection, evidence is substantial if it would be considered
27	substantial evidence under the Model State Administrative
28	Procedures Act.
29	(5) If a majority of the legislatures of the
30	compacting states rejects a rule, those states may, by

31 enactment of a statute or resolution in the same manner used

1	to adopt the compact, cause that such rule shall have no
2	further force and effect in any compacting state.
3	(6) The existing rules governing the operation of the
4	Interstate Compact on Juveniles superseded by this act shall
5	be null and void 12 months after the first meeting of the
6	Interstate Commission created hereunder.
7	(7) Upon determination by the Interstate Commission
8	that a state of emergency exists, it may adopt an emergency
9	rule that shall become effective immediately upon adoption;
10	provided that the usual rulemaking procedures provided
11	hereunder shall be retroactively applied to said rule as soon
12	as reasonably possible, but no later than 90 days after the
13	effective date of the emergency rule.
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15	ARTICLE VII
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16 17	OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION BY THE
	OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION BY THE INTERSTATE COMMISSION.
17	
17 18	INTERSTATE COMMISSION.
17 18 19	INTERSTATE COMMISSION. Section A. Oversight
17 18 19 20	<pre>INTERSTATE COMMISSION. Section A. Oversight (1) The Interstate Commission shall oversee the</pre>
17 18 19 20 21	INTERSTATE COMMISSION. Section A. Oversight (1) The Interstate Commission shall oversee the administration and operations of the interstate movement of
17 18 19 20 21 22	INTERSTATE COMMISSION. Section A. Oversight (1) The Interstate Commission shall oversee the administration and operations of the interstate movement of juveniles subject to this compact in the compacting states and
17 18 19 20 21 22 23	INTERSTATE COMMISSION. Section A. Oversight (1) The Interstate Commission shall oversee the administration and operations of the interstate movement of juveniles subject to this compact in the compacting states and shall monitor such activities being administered in
17 18 19 20 21 22 23 24	INTERSTATE COMMISSION. Section A. Oversight (1) The Interstate Commission shall oversee the administration and operations of the interstate movement of juveniles subject to this compact in the compacting states and shall monitor such activities being administered in noncompacting states which may significantly affect compacting
17 18 19 20 21 22 23 24 25	INTERSTATE COMMISSION. Section A. Oversight (1) The Interstate Commission shall oversee the administration and operations of the interstate movement of juveniles subject to this compact in the compacting states and shall monitor such activities being administered in noncompacting states which may significantly affect compacting states.
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17 18 19 20 21 22 23 24 25 26 27	Section A. Oversight (1) The Interstate Commission shall oversee the administration and operations of the interstate movement of juveniles subject to this compact in the compacting states and shall monitor such activities being administered in noncompacting states which may significantly affect compacting states. (2) The courts and executive agencies in each compacting state shall enforce this compact and shall take all

31 public officers, commissions, and departments of the state

1	government as evidence of the authorized statute and
2	administrative rules. All courts shall take judicial notice of
3	the compact and the rules. In any judicial or administrative
4	proceeding in a compacting state pertaining to the subject
5	matter of this compact which may affect the powers,
6	responsibilities, or actions of the Interstate Commission, the
7	commission shall be entitled to receive all service of process
8	in any such proceeding and shall have standing to intervene in
9	the proceeding for all purposes.
10	Section B. Dispute resolution
11	(1) The compacting states shall report to the
12	Interstate Commission on all issues and activities necessary
13	for the administration of the compact as well as issues and
14	activities pertaining to compliance with the provisions of the
15	compact and its bylaws and rules.
16	(2) The Interstate Commission shall attempt, upon the
17	request of a compacting state, to resolve any disputes or
18	other issues that are subject to the compact and that may
19	arise among compacting states and between compacting and
20	noncompacting states. The commission shall adopt a rule
21	providing for both mediation and binding dispute resolution
22	for disputes among the compacting states.
23	(3) The Interstate Commission, in the reasonable
24	exercise of its discretion, shall enforce the provisions and
25	rules of this compact using any or all means set forth in
26	Article XI of this compact.
27	
28	ARTICLE VIII
29	
30	FINANCE
31	

31

(1) The Interstate Commission shall pay or provide for 2 the payment of the reasonable expenses of its establishment, organization, and ongoing activities. 3 4 (2) The Interstate Commission shall levy on and collect an annual assessment from each compacting state to 5 6 cover the cost of the internal operations and activities of 7 the Interstate Commission and its staff which must be in a 8 total amount sufficient to cover the Interstate Commission's annual budget as approved each year. The aggregate annual 9 10 assessment amount shall be allocated based upon a formula to be determined by the Interstate Commission, taking into 11 12 consideration the population of each compacting state and the 13 volume of interstate movement of juveniles in each compacting state, and the Interstate Commission shall adopt a rule that 14 15 is binding upon all compacting states governing the 16 assessment. 17 (3) The Interstate Commission shall not incur any 18 obligations of any kind prior to securing the funds adequate to meet the same; nor shall the Interstate Commission pledge 19 the credit of any of the compacting states, except by and with 2.0 21 the authority of the compacting state. 22 (4) The Interstate Commission shall keep accurate 23 accounts of all receipts and disbursements. The receipts and disbursements of the Interstate Commission shall be subject to 2.4 the audit and accounting procedures established under its 2.5 bylaws. However, all receipts and disbursements of funds 26 2.7 handled by the Interstate Commission shall be audited yearly 2.8 by a certified or licensed public accountant and the report of the audit shall be included in and become part of the annual 29 30 report of the Interstate Commission.

1	ARTICLE IX
2	
3	THE STATE COUNCIL Each member shall create a State
4	Council for Interstate Juvenile Supervision. While each state
5	may determine the membership of its own state council, its
6	membership must include at least one representative from the
7	legislative, judicial, and executive branches of government;
8	at least one representative of victims groups; a parent of a
9	youth who is not currently in the juvenile justice system; and
10	the compact administrator, deputy compact administrator, or
11	designee. Each compacting state retains the right to determine
12	the qualifications of the compact administrator or deputy
13	compact administrator. Each state council may advise and
14	exercise oversight and advocacy concerning that state's
15	participation in the activities of the Interstate Commission
16	and other duties as may be determined by that state,
17	including, but not limited to, development of policy
18	concerning operations and procedures of the compact within
19	that state.
20	
21	ARTICLE X
22	
23	COMPACTING STATES, EFFECTIVE DATE, AND AMENDMENT
24	(1) Any state, including the District of Columbia (or
25	its designee), the Commonwealth of Puerto Rico, the United
26	States Virgin Islands, Guam, America Samoa, and the Northern
27	Mariana Islands as defined in Article II of this compact, is
28	eligible to become a compacting state.
29	(2) The compact shall become effective and binding
30	upon legislative enactment of the compact into law by no less
31	than 35 of the states. The initial effective date shall be the

1	later of July 1, 2005, or upon enactment into law by the 35th
2	jurisdiction. Thereafter, it shall become effective and
3	binding as to any other compacting state upon enactment of the
4	compact into law by that state. The governors of nonmember
5	states or their designees shall be invited to participate in
6	the activities of the Interstate Commission on a nonvoting
7	basis prior to adoption of the compact by all states and
8	territories of the United States.
9	(3) The Interstate Commission may propose amendments
10	to the compact for enactment by the compacting states. No
11	amendment shall become effective and binding upon the
12	Interstate Commission and the compacting states unless and
13	until it is enacted into law by unanimous consent of the
14	compacting states.
15	
16	<u>ARTICLE XI</u>
17	
18	WITHDRAWAL, DEFAULT, TERMINATION, AND JUDICIAL
19	ENFORCEMENT
20	Section A. Withdrawal
21	(1) Once effective, the compact shall continue in
22	force and remain binding upon each and every compacting state;
23	provided that a compacting state may withdraw from the compact
24	by specifically repealing the statute that enacted the compact
25	into law.
26	(2) The effective date of withdrawal is the effective
27	date of the repeal.
28	(3) The withdrawing state shall immediately notify the
29	chairperson of the Interstate Commission in writing upon the
30	introduction of legislation repealing this compact in the
31	withdrawing state. The Interstate Commission shall notify the

1	other compacting states of the withdrawing state's intent to
2	withdraw within 60 days after its receipt thereof.
3	(4) The withdrawing state is responsible for all
4	assessments, obligations, and liabilities incurred through the
5	effective date of withdrawal, including any obligations the
6	performance of which extends beyond the effective date of
7	withdrawal.
8	(5) Reinstatement following withdrawal of any
9	compacting state shall occur upon the withdrawing state
10	reenacting the compact or upon such later date as determined
11	by the Interstate Commission.
12	Section B. Technical assistance, fines, suspension,
13	termination, and default
14	(1) If the Interstate Commission determines that any
15	compacting state has at any time defaulted in the performance
16	of any of its obligations or responsibilities under this
17	compact, or the bylaws or duly adopted rules, the Interstate
18	Commission may impose any or all of the following penalties:
19	(a) Remedial training and technical assistance as
20	directed by the Interstate Commission;
21	(b) Alternative dispute resolution;
22	(c) Fines, fees, and costs in such amounts as are
23	deemed to be reasonable as fixed by the Interstate Commission;
24	<u>or</u>
25	(d) Suspension or termination of membership in the
26	compact, which shall be imposed only after all other
27	reasonable means of securing compliance under the bylaws and
28	rules have been exhausted and the Interstate Commission has
29	therefore determined that the offending state is in default.

31 Interstate Commission to the Governor, the Chief Justice or

30 Immediate notice of suspension shall be given by the

1	the Chief Judicial Officer of the state, the majority and the
2	minority leaders of the defaulting state's legislature, and
3	the state council. The grounds for default include, but are
4	not limited to, failure of a compacting state to perform such
5	obligations or responsibilities imposed upon it by this
6	compact, the bylaws, or duly adopted rules and any other
7	ground designated in commission bylaws and rules. The
8	Interstate Commission shall immediately notify the defaulting
9	state in writing of the penalty imposed by the Interstate
10	Commission and of the default pending a cure of the default.
11	The commission shall stipulate the conditions and the time
12	period within which the defaulting state must cure its
13	default. If the defaulting state fails to cure the default
14	within the period specified by the commission, the defaulting
15	state shall be terminated from the compact upon an affirmative
16	vote of a majority of the compacting states and all rights,
17	privileges, and benefits conferred by this compact shall be
18	terminated from the effective date of termination.
19	(2) Within 60 days after the effective date of
20	termination of a defaulting state, the Interstate Commission
21	shall notify the Governor, the Chief Justice or Chief Judicial
22	Officer, the majority and minority leaders of the defaulting
23	state's legislature, and the state council of such
24	termination.
25	(3) The defaulting state is responsible for all
26	assessments, obligations, and liabilities incurred through the
27	effective date of termination, including any obligations the
28	performance of which extends beyond the effective date of
29	termination.
30	(4) The Interstate Commission shall not bear any costs
31	relating to the defaulting state unless otherwise mutually

1	agreed upon in writing between the Interstate Commission and
2	the defaulting state.
3	(5) Reinstatement following termination of any
4	compacting state requires both a reenactment of the compact by
5	the defaulting state and the approval of the Interstate
6	Commission pursuant to the rules.
7	Section C. Judicial enforcement The Interstate
8	Commission may, by majority vote of the members, initiate
9	legal action in the United States District Court for the
10	District of Columbia or, at the discretion of the Interstate
11	Commission, in the federal district where the Interstate
12	Commission has its offices, to enforce compliance with the
13	provisions of the compact and its duly adopted rules and
14	bylaws against any compacting state in default. In the event
15	judicial enforcement is necessary, the prevailing party shall
16	be awarded all costs of such litigation, including reasonable
17	attorney's fees.
18	Section D. Dissolution of compact
19	(1) The compact dissolves effective upon the date of
20	the withdrawal or default of the compacting state which
21	reduces membership in the compact to one compacting state.
22	(2) Upon the dissolution of the compact, the compact
23	becomes null and void and shall be of no further force or
24	effect, the business and affairs of the Interstate Commission
25	shall be concluded, and any surplus funds shall be distributed
26	in accordance with the bylaws.
27	
28	ARTICLE XII
29	
30	SEVERABILITY AND CONSTRUCTION
31	

1	(1) The provisions of this compact are severable, and
2	if any phrase, clause, sentence, or provision is deemed
3	unenforceable, the remaining provisions of the compact shall
4	be enforceable.
5	(2) The provisions of this compact shall be liberally
6	construed to effectuate its purposes.
7	
8	ARTICLE XIII
9	
10	BINDING EFFECT OF COMPACT AND OTHER LAWS
11	Section A. Other laws
12	(1) Nothing herein prevents the enforcement of any
13	other law of a compacting state which is not inconsistent with
14	this compact.
15	(2) All compacting states' laws other than state
16	constitutions and other interstate compacts conflicting with
17	this compact are superseded to the extent of the conflict.
18	Section B. Binding effect of the compact
19	(1) All lawful actions of the Interstate Commission,
20	including all rules and bylaws adopted by the Interstate
21	Commission, are binding upon the compacting states.
22	(2) All agreements between the Interstate Commission
23	and the compacting states are binding in accordance with their
24	terms.
25	(3) Upon the request of a party to a conflict over
26	meaning or interpretation of Interstate Commission actions,
27	and upon a majority vote of the compacting states, the
28	Interstate Commission may issue advisory opinions regarding
29	such meaning or interpretation.
30	(4) In the event any provision of this compact exceeds
31	the constitutional limits imposed on any compacting state the

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obligations, duties, powers, or jurisdiction sought to be
 2
   conferred by such provision upon the Interstate Commission
   shall be ineffective and such obligations, duties, powers, or
 3
 4
    jurisdiction shall remain in the compacting state and shall be
   exercised by the agency thereof to which such obligations,
 5
 6
   duties, powers, or jurisdiction are delegated by law in effect
 7
   at the time this compact becomes effective.
 8
           Section 2. Section 985.5025, Florida Statutes, is
9
   created to read:
10
           985.5025 State Council for Interstate Juvenile
11
   Offender Supervision. --
12
          (1) Pursuant to Article IX of the Interstate Compact
13
   for Juveniles in s. 985.502, the State Council for Interstate
   Juvenile Offender Supervision is created. The purpose of the
14
   council is to oversee state participation in the activities of
15
   the Interstate Commission for Juveniles.
16
17
          (2) The council shall consist of seven members and the
18
   Secretary of Juvenile Justice or his or her designee, who
    shall serve as the chair of the council and may vote only to
19
   break a tie. The compact administrator or his or her designee
2.0
21
   and the Executive Director of the Department of Law
2.2
   Enforcement or his or her designee shall serve as members of
23
   the council. The remaining members shall be appointed for the
   Governor for terms of 4 years; however, the Governor may for
2.4
   any year delegate the power of appointment to the Secretary of
2.5
   Juvenile Justice. Of the initial appointees, one shall be
26
27
   appointed for a term of 1 year, one shall be appointed for a
2.8
   term of 2 years, one shall be appointed for a term of 3 years,
   and two shall be appointed for terms of 4 years each.
29
30
          (3) Appointees shall be selected from individuals with
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personal or professional experience in the juvenile justice

31

1	system and may include a victim's advocate, employees of the
2	Department of Children and Family Services, employees of the
3	Department of Law Enforcement who work with missing and
4	exploited children, and a parent who, at the time of
5	appointment, does not have a child involved in the juvenile
6	justice system.
7	(4) Council members shall serve without compensation,
8	but they are entitled to reimbursement for per diem and travel
9	expenses as provided in s. 112.061.
10	(5) The provisions of s. 24, Art. I of the State
11	Constitution and of chapter 119 and s. 286.011 apply to
12	proceedings and records of the council. Minutes, including a
13	record of all votes cast, must be maintained for all meetings.
14	(6) If the council is abolished, its records must be
15	appropriately stored, within 30 days after the effective date
16	of its abolition, by the Department of Juvenile Justice or its
17	successor agency. Any property assigned to the council must be
18	reclaimed by the department or its successor agency. The
19	council may not perform any activities after the effective
20	date of its abolition.
21	Section 3. <u>Sections 985.503, 985.504, 985.505,</u>
22	985.506, and 985.507, Florida Statutes, are repealed.
23	Section 4. This act shall take effect July 1, 2005.
24	
25	***********
26	SENATE SUMMARY
27	Creates the Interstate Compact for Juveniles to provide
28	for cooperation among states in supervising and returning juveniles who have run away or escaped from detention
29	across state boundaries. Provides for the creation of an Interstate Commission to administer the compact. Provides
30	for the financing of the commission and the duties of the member states. Provides for a state's withdrawal from the
31	compact. Creates the State Council for Interstate Juvenile Offender Supervision to oversee the state's activities under the compact (See bill for details)