Florida Senate - 2005

CS for SB 274

 ${\bf By}$ the Committee on Governmental Oversight and Productivity; and Senator Crist

585-2054-05

2An act relating to the Interstate Compact for3Juveniles; amending s. 985.502, F.S.; revising4provisions of the former Interstate Compact on5Juveniles; providing purpose of the compact;6providing definitions; providing for an7Interstate Commission for Juveniles; providing8for the appointment of commissioners; providing9for an executive committee; providing for10meetings; providing powers and duties of the11Interstate Commission; providing for13bylaws, officers, and staff; providing for14qualified immunity from liability for the15commissioners, the executive director, and16employees; requiring the Interstate Commission17to adopt rules; providing for the18enforcement, and dispute resolution by the19Interstate Commission; providing for the20activities of the Interstate Commission to be21financed by an annual assessment from each22compact and amendments thereto;23create a State Council for Interstate Juvenile24Supervision; providing for the effective date25of the compact and amendments thereto;26providing for a state's withdrawal from and27reinstatement to the compact; providing for28assistance, certain penalties, suspension, or29termination following default by a state;30providing for judicial enforcement; providing31for dissolution of the compact;	1	A bill to be entitled
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1	severability and construction of the compact;
2	providing for the effect of the compact with
3	respect to other laws and for its binding
4	effect; creating s. 985.5025, F.S.; creating
5	the State Council for Interstate Juvenile
6	Offender Supervision to oversee state
7	participation in the compact; providing
8	membership; providing for records and open
9	meetings; prescribing procedures if the council
10	is abolished; providing for the review and
11	future repeal of ss. 985.502 and 985.5025,
12	F.S.; repealing ss. 985.503, 985.504, 985.505,
13	985.506, and 985.507, F.S., relating to
14	obsolete provisions governing the former
15	compact superseded by the act; providing an
16	effective date.
17	
18	Be It Enacted by the Legislature of the State of Florida:
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20	Section 1. Section 985.502, Florida Statutes, is
21	amended to read:
22	(Substantial rewording of section. See
23	<u>s. 985.502, F.S., for present text.)</u>
24	985.502 Execution of interstate compact for
25	juvenilesThe Governor is authorized and directed to execute
26	a compact on behalf of this state with any other state or
27	states legally joining thereto in the form substantially as
28	follows. This compact does not interfere with this state's
29	authority to determine policy regarding juvenile offenders and
30	nonoffenders within this state.
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CS for SB 274

1	THE INTERSTATE COMPACT FOR JUVENILES
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3	ARTICLE I
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5	PURPOSE
6	(1) The compacting states to this Interstate Compact
7	recognize that each state is responsible for the proper
8	supervision or return of juveniles, delinquents, and status
9	offenders who are on probation or parole and who have
10	absconded, escaped, or run away from supervision and control
11	and in so doing have endangered their own safety and the
12	safety of others. The compacting states also recognize that
13	each state is responsible for the safe return of juveniles who
14	have run away from home and in doing so have left their state
15	of residence. The compacting states also recognize that
16	Congress, by enacting the Crime Control Act, 4 U.S.C. s. 112
17	(1965), has authorized and encouraged compacts for cooperative
18	efforts and mutual assistance in the prevention of crime.
19	(2) It is the purpose of this compact, through means
20	of joint and cooperative action among the compacting states
21	to: (A) ensure that the adjudicated juveniles and status
22	offenders subject to this compact are provided adequate
23	supervision and services in the receiving state as ordered by
24	the adjudicating judge or parole authority in the sending
25	state; (B) ensure that the public safety interests of the
26	public, including the victims of juvenile offenders, in both
27	the sending and receiving states are adequately protected; (C)
28	return juveniles who have run away, absconded, or escaped from
29	supervision or control or who have been accused of an offense
30	to the state requesting their return; (D) make contracts for
31	the cooperative institutionalization in public facilities in

1	member states for delinguent youth needing special services;
2	(E) provide for the effective tracking and supervision of
3	juveniles; (F) equitably allocate the costs, benefits, and
4	obligations of the compacting states; (G) establish procedures
5	to manage the movement between states of juvenile offenders
6	released to the community under the jurisdiction of courts,
7	juvenile departments, or any other criminal or juvenile
8	justice agency that has jurisdiction over juvenile offenders;
9	(H) ensure immediate notice to jurisdictions where defined
10	offenders are authorized to travel or to relocate across state
11	lines; (I) establish procedures to resolve pending charges
12	(detainers) against juvenile offenders prior to transfer or
13	release to the community under the terms of this compact; (J)
14	establish a system of uniform data collection of information
15	pertaining to juveniles subject to this compact which allows
16	access by authorized juvenile justice and criminal justice
17	officials, and reqular reporting of activities under this
18	compact to heads of state executive, judicial, and legislative
19	branches and juvenile and criminal justice administrators; (K)
20	monitor compliance with rules governing interstate movement of
21	juveniles and initiate interventions to address and correct
22	noncompliance; (L) coordinate training and education regarding
23	the regulation of interstate movement of juveniles for
24	officials involved in such activity; and (M) coordinate the
25	implementation and operation of the compact with the
26	Interstate Compact for the Placement of Children, the
27	Interstate Compact for Adult Offender Supervision, and other
28	compacts affecting juveniles particularly in those cases where
29	concurrent or overlapping supervision issues arise. It is the
30	policy of the compacting states that the activities conducted
31	by the Interstate Commission created in this compact are the

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1	formation of public policies and therefore are public
2	business. Furthermore, the compacting states shall cooperate
3	and observe their individual and collective duties and
4	responsibilities for the prompt return and acceptance of
5	juveniles subject to the provisions of the compact. The
6	provisions of the compact shall be reasonably and liberally
7	construed to accomplish the purposes and policies of the
8	compact.
9	
10	ARTICLE II
11	
12	DEFINITIONSAs used in this compact, unless the
13	context clearly requires a different construction:
14	(1) "Bylaws" means those bylaws established by the
15	Interstate Commission for its governance or for directing or
16	controlling its actions or conduct.
17	(2) "Compact administrator" means the individual in
18	each compacting state, appointed pursuant to the terms of this
19	compact, who is responsible for the administration and
20	management of the state's supervision and transfer of
21	juveniles subject to the terms of this compact, the rules
22	adopted by the Interstate Commission, and the policies adopted
23	by the state council under this compact.
24	(3) "Compacting state" means any state that has
25	enacted the enabling legislation for this compact.
26	(4) "Commissioner" means the voting representative of
27	each compacting state appointed pursuant to Article III of
28	this compact.
29	(5) "Court" means any court having jurisdiction over
30	delinguent, neglected, or dependent children.
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1	(6) "Deputy compact administrator" means the
2	individual, if any, in each compacting state appointed to act
3	on behalf of a compact administrator pursuant to the terms of
4	the compact who is responsible for the administration and
5	management of the state's supervision and transfer of
6	juveniles subject to the terms of this compact, the rules
7	adopted by the Interstate Commission, and the policies adopted
8	by the state council under this compact.
9	(7) "Interstate Commission" means the Interstate
10	Commission for Juveniles created by Article III of this
11	compact.
12	(8) "Juvenile" means any person defined as a juvenile
13	in any member state or by the rules of the Interstate
14	Commission, including:
15	(a) Accused delinguent - a person charged with an
16	offense that, if committed by an adult, would be a criminal
17	<u>offense;</u>
18	<u>(b) Adjudicated delinguent - a person found to have</u>
19	committed an offense that, if committed by an adult, would be
20	<u>a criminal offense;</u>
21	<u>(c) Accused status offender - a person charged with an</u>
22	offense that would not be a criminal offense if committed by
23	an adult;
24	<u>(d) Adjudicated status offender - a person found to</u>
25	have committed an offense that would not be a criminal offense
26	if committed by an adult; and
27	<u>(e) Nonoffender - a person in need of supervision who</u>
28	has not been accused or adjudicated a status offender or
29	<u>delinquent.</u>
30	(9) "Noncompacting state" means any state that has not
31	enacted the enabling legislation for this compact.
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1	(10) "Probation or parole" means any kind of
2	<u>supervision or conditional release of juveniles authorized</u>
3	under the laws of the compacting states.
4	(11) "Rule" means a written statement by the
5	Interstate Commission adopted pursuant to Article VI of this
б	compact which is of general applicability and implements,
7	interprets, or prescribes a policy or provision of the
8	compact, or an organizational, procedural, or practice
9	requirement of the commission; has the force and effect of
10	statutory law in a compacting state; and includes the
11	<u>amendment, repeal, or suspension of an existing rule.</u>
12	(12) "State" means a state of the United States, the
13	District of Columbia (or its designee), the Commonwealth of
14	Puerto Rico, the United States Virgin Islands, Guam, American
15	Samoa, and the Northern Mariana Islands.
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16 17	ARTICLE III
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17	<u>ARTICLE III</u> INTERSTATE COMMISSION FOR JUVENILES
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1	of each compacting state and in consultation with the State
2	Council for Interstate Juvenile Supervision created hereunder.
3	The commissioner shall be the compact administrator, deputy
4	compact administrator, or designee from that state who shall
5	serve on the Interstate Commission in such capacity under or
б	pursuant to the applicable law of the compacting state.
7	(3) In addition to the commissioners who are the
8	voting representatives of each state, the Interstate
9	Commission shall include individuals who are not
10	commissioners, but who are members of interested
11	organizations. Such noncommissioner members must include a
12	member of the national organization of governors,
13	legislatures, state chief justices, attorneys general,
14	Interstate Compact for Adult Offender Supervision, Interstate
15	Compact for the Placement of Children, juvenile justice and
16	juvenile corrections officials, and crime victims. All
17	noncommissioner members of the Interstate Commission shall be
18	ex officio, nonvoting members. The Interstate Commission may
19	provide in its bylaws for such additional ex officio,
20	nonvoting members, including members of other national
21	organizations, in such numbers as shall be determined by the
22	Interstate Commission.
23	(4) Each compacting state represented at any meeting
24	of the Interstate Commission is entitled to one vote. A
25	majority of the compacting states shall constitute a quorum
26	for the transaction of business, unless a larger quorum is
27	required by the bylaws of the Interstate Commission.
28	(5) The Interstate Commission shall establish an
29	executive committee, which shall include commission officers,
30	members, and others as determined by the bylaws. The executive
31	committee shall have the power to act on behalf of the
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1	Interstate Commission during periods when the Interstate
2	Commission is not in session, with the exception of rulemaking
3	or amendment to the compact. The executive committee shall
4	oversee the day-to-day activities of the administration of the
5	compact, which shall be managed by an executive director and
б	Interstate Commission staff. The executive committee shall
7	administer enforcement and compliance with the provisions of
8	the compact, its bylaws, and rules, and shall perform other
9	duties as directed by the Interstate Commission or set forth
10	in the bylaws.
11	(6) Each member of the Interstate Commission shall
12	have the right and power to cast a vote to which that
13	compacting state is entitled and to participate in the
14	business and affairs of the Interstate Commission. A member
15	shall vote in person and may not delegate a vote to another
16	compacting state. However, a commissioner, in consultation
17	with the state council, shall appoint another authorized
18	representative, in the absence of the commissioner from that
19	state, to cast a vote on behalf of the compacting state at a
20	specified meeting. The bylaws may provide for members'
21	participation in meetings by telephone or other means of
22	telecommunication or electronic communication.
23	(7) The Interstate Commission shall collect
24	standardized data concerning the interstate movement of
25	juveniles as directed through its rules, which shall specify
26	the data to be collected, the means of collection and data
27	exchange, and reporting requirements. Such methods of data
28	collection, exchange, and reporting shall, insofar as is
29	reasonably possible, conform to up-to-date technology and
30	coordinate its information functions with the appropriate
31	repository of records.

9

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1	
2	ARTICLE IV
3	
4	POWERS AND DUTIES OF THE INTERSTATE COMMISSION The
5	Interstate Commission shall have the following powers and
6	<u>duties:</u>
7	(1) To provide for dispute resolution among compacting
8	states.
9	(2) To adopt rules to effect the purposes and
10	obligations as enumerated in this compact, and which shall
11	have the force and effect of statutory law and shall be
12	binding in the compacting states to the extent and in the
13	manner provided in this compact.
14	(3) To oversee, supervise, and coordinate the
15	interstate movement of juveniles subject to the terms of this
16	compact and any bylaws and rules adopted by the Interstate
17	Commission.
18	(4) To enforce compliance with the compact provisions,
19	the rules adopted by the Interstate Commission, and the
20	bylaws, using all necessary and proper means, including, but
21	not limited to, the use of judicial process.
22	(5) To establish and maintain offices that are located
23	within one or more of the compacting states.
24	(6) To purchase and maintain insurance and bonds.
25	(7) To borrow, accept, hire, or contract for services
26	of personnel.
27	(8) To establish and appoint committees and hire staff
28	that it deems necessary for carrying out its functions,
29	including, but not limited to, an executive committee as
30	required in Article III which shall have the power to act on
31	

10

1 behalf of the Interstate Commission in carrying out its powers 2 and duties hereunder. 3 (9) To elect or appoint such officers, attorneys, 4 employees, agents, or consultants; to fix their compensation, 5 define their duties, and determine their qualifications; and 6 to establish the Interstate Commission's personnel policies 7 and programs relating to, inter alia, conflicts of interest, rates of compensation, and qualifications of personnel. 8 9 (10) To accept any and all donations and grants of 10 money, equipment, supplies, materials, and services, and to receive, use, and dispose of such donations and grants. 11 12 (11) To lease, purchase, accept contributions or 13 donations of, or otherwise to own, hold, improve, or use any property, real, personal, or mixed. 14 (12) To sell, convey, mortgage, pledge, lease, 15 16 exchange, abandon, or otherwise dispose of any property, real, 17 personal, or mixed. (13) To establish a budget and make expenditures and 18 levy dues as provided in Article VIII of this compact. 19 (14) To sue and to be sued. 20 21 (15) To adopt a seal and bylaws governing the 2.2 management and operation of the Interstate Commission. 23 (16) To perform such functions as may be necessary or appropriate to achieve the purposes of this compact. 2.4 (17) To report annually to the legislatures, 25 governors, judiciary, and state councils of the compacting 26 27 states concerning the activities of the Interstate Commission 2.8 during the preceding year. Such reports shall also include any recommendations that may have been adopted by the Interstate 29 30 Commission. 31

1	(18) To coordinate education, training, and public
2	awareness regarding the interstate movement of juveniles for
3	officials involved in such activity.
4	(19) To establish uniform standards of the reporting,
5	collecting, and exchanging of data.
6	(20) To maintain its corporate books and records in
7	accordance with the bylaws.
8	
9	ARTICLE V
10	
11	ORGANIZATION AND OPERATION OF THE INTERSTATE
12	COMMISSION
13	Section A. BylawsThe Interstate Commission shall,
14	by a majority of the members present and voting, within 12
15	months after the first Interstate Commission meeting, adopt
16	bylaws to govern its conduct as may be necessary or
17	appropriate to carry out the purposes of the compact,
18	including, but not limited to:
19	(1) Establishing the fiscal year of the Interstate
20	<u>Commission;</u>
21	(2) Establishing an executive committee and such other
22	committees as may be necessary;
23	(3) Providing for the establishment of committees
24	governing any general or specific delegation of any authority
25	or function of the Interstate Commission;
26	(4) Providing reasonable procedures for calling and
27	conducting meetings of the Interstate Commission and ensuring
28	reasonable notice of each such meeting;
29	(5) Establishing the titles and responsibilities of
30	the officers of the Interstate Commission;
31	

12

1	(6) Providing a mechanism for concluding the operation
2	of the Interstate Commission and the return of any surplus
3	funds that may exist upon the termination of the compact after
4	the payment or reserving all of its debts and obligations;
5	(7) Providing start-up rules for initial
6	administration of the compact; and
7	(8) Establishing standards and procedures for
8	compliance and technical assistance in carrying out the
9	compact.
10	Section B. Officers and staff
11	(1) The Interstate Commission shall, by a majority of
12	the members, elect annually from among its members a
13	chairperson and vice chairperson, each of whom shall have such
14	authority and duties as may be specified in the bylaws. The
15	chairperson or, in the chairperson's absence or disability,
16	the vice chairperson shall preside at all meetings of the
17	Interstate Commission. The officers so elected shall serve
18	without compensation or remuneration from the Interstate
19	Commission; provided that, subject to the availability of
20	budgeted funds, the officers shall be reimbursed for any
21	ordinary and necessary costs and expenses incurred by them in
22	the performance of their duties and responsibilities as
23	officers of the Interstate Commission.
24	(2) The Interstate Commission shall, through its
25	executive committee, appoint or retain an executive director
26	for such period, upon such terms and conditions, and for such
27	compensation as the Interstate Commission deems appropriate.
28	The executive director shall serve as secretary to the
29	Interstate Commission, but may not be a member and shall hire
30	and supervise such other staff as may be authorized by the
31	Interstate Commission.

1	Section C. Qualified immunity, defense, and
2	indemnification
3	(1) The Interstate Commission's executive director and
4	employees shall be immune from suit and liability, either
5	personally or in their official capacity, for any claim for
6	damage to or loss of property or personal injury or other
7	civil liability caused or arising out of or relating to any
8	actual or alleged act, error, or omission that occurred, or
9	that such person had a reasonable basis for believing
10	occurred, within the scope of commission employment, duties,
11	or responsibilities; provided that any such person is not
12	protected from suit or liability for any damage, loss, injury,
13	or liability caused by the intentional or willful and wanton
14	misconduct of any such person.
15	(2) The liability of any commissioner, or the employee
16	or agent of a commissioner, acting within the scope of such
17	person's employment or duties for acts, errors, or omissions
18	occurring within such person's state may not exceed the limits
19	of liability set forth under the constitution and laws of that
20	state for state officials, employees, and agents. Nothing in
21	this subsection shall be construed to protect any such person
22	from suit or liability for any damage, loss, injury, or
23	liability caused by the intentional or willful and wanton
24	misconduct of any such person.
25	(3) The Interstate Commission shall defend the
26	executive director or the employees or representatives of the
27	Interstate Commission and, subject to the approval of the
28	Attorney General of the state represented by any commissioner
29	of a compacting state, shall defend such commissioner or the
30	commissioner's representatives or employees in any civil
31	action seeking to impose liability arising out of any actual

1	or alleged act, error, or omission that occurred within the
2	<u>scope of Interstate Commission employment, duties, or</u>
3	responsibilities, or that the defendant had a reasonable basis
4	for believing occurred within the scope of Interstate
5	Commission employment, duties, or responsibilities; provided
6	that the actual or alleged act, error, or omission did not
7	result from intentional or willful and wanton misconduct on
8	the part of such person.
9	(4) The Interstate Commission shall indemnify and hold
10	the commissioner of a compacting state or the commissioner's
11	representatives or employees, or the Interstate Commission's
12	representatives or employees, harmless in the amount of any
13	settlement or judgment obtained against such persons arising
14	out of any actual or alleged act, error, or omission that
15	occurred within the scope of Interstate Commission employment,
16	duties, or responsibilities, or that such persons had a
17	reasonable basis for believing occurred within the scope of
18	<u>Interstate Commission employment, duties, or responsibilities;</u>
19	provided that the actual or alleged act, error, or omission
20	did not result from intentional or willful and wanton
21	misconduct on the part of such persons.
22	
23	ARTICLE VI
24	
25	RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION
26	(1) The Interstate Commission shall adopt and publish
27	rules in order to effectively and efficiently achieve the
28	purposes of the compact.
29	(2) Rulemaking shall occur pursuant to the criteria
30	set forth in this article and the bylaws and rules adopted
31	pursuant thereto. Such rulemaking shall substantially conform
	15

1	to the principles of the "Model State Administrative
2	Procedures Act, "1981 Act, Uniform Laws Annotated, Vol. 15, p.
3	1 (2000), or such other administrative procedures act as the
4	Interstate Commission deems appropriate consistent with due
5	process requirements under the United States Constitution as
б	now or hereafter interpreted by the United States Supreme
7	Court. All rules and amendments shall become binding as of the
8	date specified, as published with the final version of the
9	rule as approved by the Interstate Commission.
10	(3) When adopting a rule, the Interstate Commission
11	shall, at a minimum:
12	(a) Publish the proposed rule's entire text stating
13	the reason for that proposed rule;
14	(b) Allow and invite any and all persons to submit
15	written data, facts, opinions, and arguments, which
16	information shall be added to the record and made publicly
17	<u>available;</u>
18	(c) Provide an opportunity for an informal hearing if
19	petitioned by 10 or more persons; and
20	(d) Adopt a final rule and its effective date, if
21	appropriate, based on input from state or local officials or
22	interested parties.
23	(4) Allow, not later than 60 days after a rule is
24	adopted, any interested person to file a petition in the
25	<u>United States District Court for the District of Columbia, or</u>
26	in the Federal District Court where the Interstate
27	Commission's principal office is located, for judicial review
28	of such rule. If the court finds that the Interstate
29	Commission's actions are not supported by the substantial
30	evidence in the rulemaking record, the court shall hold the
31	rule unlawful and set it aside. For purposes of this

1	subsection, evidence is substantial if it would be considered
2	substantial evidence under the Model State Administrative
3	Procedures Act.
4	(5) If a majority of the legislatures of the
5	compacting states rejects a rule, those states may, by
6	enactment of a statute or resolution in the same manner used
7	to adopt the compact, cause that such rule shall have no
8	further force and effect in any compacting state.
9	(6) The existing rules governing the operation of the
10	Interstate Compact on Juveniles superseded by this act shall
11	be null and void 12 months after the first meeting of the
12	Interstate Commission created hereunder.
13	(7) Upon determination by the Interstate Commission
14	that a state of emergency exists, it may adopt an emergency
15	rule that shall become effective immediately upon adoption;
16	provided that the usual rulemaking procedures provided
17	hereunder shall be retroactively applied to said rule as soon
18	as reasonably possible, but no later than 90 days after the
19	effective date of the emergency rule.
20	
21	ARTICLE VII
22	
23	OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION BY THE
24	INTERSTATE COMMISSION.
25	Section A. Oversight
26	(1) The Interstate Commission shall oversee the
27	administration and operations of the interstate movement of
28	juveniles subject to this compact in the compacting states and
29	shall monitor such activities being administered in
30	noncompacting states which may significantly affect compacting
31	states.

1	(2) The courts and executive agencies in each
2	compacting state shall enforce this compact and shall take all
3	actions necessary and appropriate to effectuate the compact's
4	purposes and intent. The provisions of this compact and the
5	rules adopted hereunder shall be received by all the judges,
б	public officers, commissions, and departments of the state
7	government as evidence of the authorized statute and
8	administrative rules. All courts shall take judicial notice of
9	the compact and the rules. In any judicial or administrative
10	proceeding in a compacting state pertaining to the subject
11	matter of this compact which may affect the powers,
12	responsibilities, or actions of the Interstate Commission, the
13	commission shall be entitled to receive all service of process
14	in any such proceeding and shall have standing to intervene in
15	the proceeding for all purposes.
16	Section B. Dispute resolution
17	(1) The compacting states shall report to the
18	Interstate Commission on all issues and activities necessary
19	for the administration of the compact as well as issues and
20	activities pertaining to compliance with the provisions of the
21	compact and its bylaws and rules.
22	(2) The Interstate Commission shall attempt, upon the
23	request of a compacting state, to resolve any disputes or
24	other issues that are subject to the compact and that may
25	arise among compacting states and between compacting and
26	noncompacting states. The commission shall adopt a rule
27	providing for both mediation and binding dispute resolution
28	for disputes among the compacting states.
29	(3) The Interstate Commission, in the reasonable
30	exercise of its discretion, shall enforce the provisions and
31	

18

1	rules of this compact using any or all means set forth in
2	Article XI of this compact.
3	
4	ARTICLE VIII
5	
6	FINANCE
7	(1) The Interstate Commission shall pay or provide for
8	the payment of the reasonable expenses of its establishment,
9	organization, and ongoing activities.
10	(2) The Interstate Commission shall levy on and
11	collect an annual assessment from each compacting state to
12	cover the cost of the internal operations and activities of
13	the Interstate Commission and its staff which must be in a
14	total amount sufficient to cover the Interstate Commission's
15	annual budget as approved each year. The aggregate annual
16	assessment amount shall be allocated based upon a formula to
17	be determined by the Interstate Commission, taking into
18	consideration the population of each compacting state and the
19	volume of interstate movement of juveniles in each compacting
20	state, and the Interstate Commission shall adopt a rule that
21	is binding upon all compacting states governing the
22	assessment.
23	(3) The Interstate Commission shall not incur any
24	obligations of any kind prior to securing the funds adequate
25	to meet the same; nor shall the Interstate Commission pledge
26	the credit of any of the compacting states, except by and with
27	the authority of the compacting state.
28	(4) The Interstate Commission shall keep accurate
29	accounts of all receipts and disbursements. The receipts and
30	disbursements of the Interstate Commission shall be subject to
31	the audit and accounting procedures established under its

1 bylaws. However, all receipts and disbursements of funds 2 handled by the Interstate Commission shall be audited yearly by a certified or licensed public accountant and the report of 3 4 the audit shall be included in and become part of the annual report of the <u>Interstate Commission</u>. 5 б 7 ARTICLE IX 8 9 THE STATE COUNCIL.--Each member shall create a State 10 Council for Interstate Juvenile Supervision. While each state may determine the membership of its own state council, its 11 12 membership must include at least one representative from the 13 legislative, judicial, and executive branches of government; at least one representative of victims groups; a parent of a 14 youth who is not currently in the juvenile justice system; and 15 the compact administrator, deputy compact administrator, or 16 17 designee. Each compacting state retains the right to determine 18 the qualifications of the compact administrator or deputy compact administrator. Each state council may advise and 19 exercise oversight and advocacy concerning that state's 20 21 participation in the activities of the Interstate Commission 2.2 and other duties as may be determined by that state, 23 including, but not limited to, development of policy concerning operations and procedures of the compact within 2.4 25 that state. 2.6 27 ARTICLE X 2.8 COMPACTING STATES, EFFECTIVE DATE, AND AMENDMENT .--29 30 (1) Any state, including the District of Columbia (or its designee), the Commonwealth of Puerto Rico, the United 31 20

1	States Virgin Islands, Guam, America Samoa, and the Northern
2	<u>Mariana Islands as defined in Article II of this compact, is</u>
3	eligible to become a compacting state.
4	(2) The compact shall become effective and binding
5	upon legislative enactment of the compact into law by no less
б	than 35 of the states. The initial effective date shall be the
7	later of July 1, 2005, or upon enactment into law by the 35th
8	jurisdiction. Thereafter, it shall become effective and
9	binding as to any other compacting state upon enactment of the
10	compact into law by that state. The governors of nonmember
11	states or their designees shall be invited to participate in
12	the activities of the Interstate Commission on a nonvoting
13	basis prior to adoption of the compact by all states and
14	territories of the United States.
15	(3) The Interstate Commission may propose amendments
16	to the compact for enactment by the compacting states. No
17	amendment shall become effective and binding upon the
18	Interstate Commission and the compacting states unless and
19	until it is enacted into law by unanimous consent of the
20	compacting states.
21	
22	ARTICLE XI
23	
24	WITHDRAWAL, DEFAULT, TERMINATION, AND JUDICIAL
25	ENFORCEMENT
26	Section A. Withdrawal
27	(1) Once effective, the compact shall continue in
28	force and remain binding upon each and every compacting state;
29	provided that a compacting state may withdraw from the compact
30	by specifically repealing the statute that enacted the compact
31	into law.
	21

1	(2) The effective date of withdrawal is the effective
2	date of the repeal.
3	(3) The withdrawing state shall immediately notify the
4	chairperson of the Interstate Commission in writing upon the
5	introduction of legislation repealing this compact in the
6	withdrawing state. The Interstate Commission shall notify the
7	other compacting states of the withdrawing state's intent to
8	withdraw within 60 days after its receipt thereof.
9	(4) The withdrawing state is responsible for all
10	assessments, obligations, and liabilities incurred through the
11	effective date of withdrawal, including any obligations the
12	performance of which extends beyond the effective date of
13	withdrawal.
14	(5) Reinstatement following withdrawal of any
15	compacting state shall occur upon the withdrawing state
16	reenacting the compact or upon such later date as determined
17	by the Interstate Commission.
18	Section B. Technical assistance, fines, suspension,
19	termination, and default
20	(1) If the Interstate Commission determines that any
21	compacting state has at any time defaulted in the performance
22	of any of its obligations or responsibilities under this
23	compact, or the bylaws or duly adopted rules, the Interstate
24	Commission may impose any or all of the following penalties:
25	(a) Remedial training and technical assistance as
26	directed by the Interstate Commission;
27	(b) Alternative dispute resolution;
28	(c) Fines, fees, and costs in such amounts as are
29	deemed to be reasonable as fixed by the Interstate Commission;
30	or
31	

1	(d) Suspension or termination of membership in the
2	compact, which shall be imposed only after all other
3	reasonable means of securing compliance under the bylaws and
4	rules have been exhausted and the Interstate Commission has
5	therefore determined that the offending state is in default.
б	Immediate notice of suspension shall be given by the
7	Interstate Commission to the Governor, the Chief Justice or
8	the Chief Judicial Officer of the state, the majority and the
9	minority leaders of the defaulting state's legislature, and
10	the state council. The grounds for default include, but are
11	not limited to, failure of a compacting state to perform such
12	obligations or responsibilities imposed upon it by this
13	compact, the bylaws, or duly adopted rules and any other
14	ground designated in commission bylaws and rules. The
15	Interstate Commission shall immediately notify the defaulting
16	state in writing of the penalty imposed by the Interstate
17	Commission and of the default pending a cure of the default.
18	The commission shall stipulate the conditions and the time
19	period within which the defaulting state must cure its
20	<u>default. If the defaulting state fails to cure the default</u>
21	within the period specified by the commission, the defaulting
22	state shall be terminated from the compact upon an affirmative
23	vote of a majority of the compacting states and all rights,
24	privileges, and benefits conferred by this compact shall be
25	terminated from the effective date of termination.
26	(2) Within 60 days after the effective date of
27	termination of a defaulting state, the Interstate Commission
28	shall notify the Governor, the Chief Justice or Chief Judicial
29	Officer, the majority and minority leaders of the defaulting
30	state's legislature, and the state council of such
31	termination.

23

1	(3) The defaulting state is responsible for all
2	assessments, obligations, and liabilities incurred through the
3	effective date of termination, including any obligations the
4	performance of which extends beyond the effective date of
5	termination.
6	(4) The Interstate Commission shall not bear any costs
7	relating to the defaulting state unless otherwise mutually
8	agreed upon in writing between the Interstate Commission and
9	the defaulting state.
10	(5) Reinstatement following termination of any
11	compacting state requires both a reenactment of the compact by
12	the defaulting state and the approval of the Interstate
13	Commission pursuant to the rules.
14	Section C. Judicial enforcementThe Interstate
15	Commission may, by majority vote of the members, initiate
16	legal action in the United States District Court for the
17	District of Columbia or, at the discretion of the Interstate
18	Commission, in the federal district where the Interstate
19	Commission has its offices, to enforce compliance with the
20	provisions of the compact and its duly adopted rules and
21	bylaws against any compacting state in default. In the event
22	judicial enforcement is necessary, the prevailing party shall
23	be awarded all costs of such litigation, including reasonable
24	attorney's fees.
25	Section D. Dissolution of compact
26	(1) The compact dissolves effective upon the date of
27	the withdrawal or default of the compacting state which
28	reduces membership in the compact to one compacting state.
29	(2) Upon the dissolution of the compact, the compact
30	becomes null and void and shall be of no further force or
31	effect, the business and affairs of the Interstate Commission
	24

1	shall be concluded, and any surplus funds shall be distributed
2	in accordance with the bylaws.
3	
4	ARTICLE XII
5	
б	SEVERABILITY AND CONSTRUCTION
7	(1) The provisions of this compact are severable, and
8	if any phrase, clause, sentence, or provision is deemed
9	unenforceable, the remaining provisions of the compact shall
10	be enforceable.
11	(2) The provisions of this compact shall be liberally
12	construed to effectuate its purposes.
13	
14	ARTICLE XIII
15	
16	BINDING EFFECT OF COMPACT AND OTHER LAWS
17	Section A. Other laws
18	(1) Nothing herein prevents the enforcement of any
19	other law of a compacting state which is not inconsistent with
20	this compact.
21	(2) All compacting states' laws other than state
22	constitutions and other interstate compacts conflicting with
23	this compact are superseded to the extent of the conflict.
24	Section B. Binding effect of the compact
25	(1) All lawful actions of the Interstate Commission,
26	including all rules and bylaws adopted by the Interstate
27	Commission, are binding upon the compacting states.
28	(2) All agreements between the Interstate Commission
29	and the compacting states are binding in accordance with their
30	terms.
31	

1	(3) Upon the request of a party to a conflict over
2	meaning or interpretation of Interstate Commission actions,
3	and upon a majority vote of the compacting states, the
4	Interstate Commission may issue advisory opinions regarding
5	such meaning or interpretation.
б	(4) In the event any provision of this compact exceeds
7	the constitutional limits imposed on any compacting state, the
8	obligations, duties, powers, or jurisdiction sought to be
9	conferred by such provision upon the Interstate Commission
10	shall be ineffective and such obligations, duties, powers, or
11	jurisdiction shall remain in the compacting state and shall be
12	exercised by the agency thereof to which such obligations,
13	duties, powers, or jurisdiction are delegated by law in effect
14	at the time this compact becomes effective.
15	Section 2. Section 985.5025, Florida Statutes, is
16	created to read:
17	985.5025 State Council for Interstate Juvenile
18	Offender Supervision
19	(1) Pursuant to Article IX of the Interstate Compact
20	for Juveniles in s. 985.502, the State Council for Interstate
21	Juvenile Offender Supervision is created. The purpose of the
22	council is to oversee state participation in the activities of
23	the Interstate Commission for Juveniles.
24	(2) The council shall consist of seven members and the
25	Secretary of Juvenile Justice or his or her designee, who
26	shall serve as the chair of the council and may vote only to
27	break a tie. The compact administrator or his or her designee
28	and the Executive Director of the Department of Law
29	Enforcement or his or her designee shall serve as members of
30	the council. The remaining members shall be appointed by the
31	Governor for terms of 4 years; however, the Governor may, in

1 writing and on an individual basis for each appointee, 2 delegate the power of appointment to the Secretary of Juvenile Justice. Of the initial appointees, one shall be appointed for 3 4 a term of 1 year, one shall be appointed for a term of 2 5 years, one shall be appointed for a term of 3 years, and two 6 shall be appointed for terms of 4 years each. 7 (3) Appointees shall be selected from individuals with 8 personal or professional experience in the juvenile justice system and may include a victim's advocate, employees of the 9 10 Department of Children and Family Services, employees of the Department of Law Enforcement who work with missing and 11 12 exploited children, and a parent who, at the time of 13 appointment, does not have a child involved in the juvenile 14 justice system. (4) Council members shall serve without compensation, 15 but they are entitled to reimbursement for per diem and travel 16 17 expenses as provided in s. 112.061. (5) The provisions of s. 24, Art. I of the State 18 Constitution and of chapter 119 and s. 286.011 apply to 19 proceedings and records of the council. Minutes, including a 20 21 record of all votes cast, must be maintained for all meetings. (6) If the council is abolished, its records must be 22 23 appropriately stored, within 30 days after the effective date of its abolition, by the Department of Juvenile Justice or its 2.4 successor agency. Any property assigned to the council must be 25 reclaimed by the department or its successor agency. The 26 27 council may not perform any activities after the effective 2.8 date of its abolition. Section 3. Sections 985.502 and 985.5025, Florida 29 30 Statutes, shall stand repealed 2 years after the effective 31

1 date of this act unless reviewed and saved from repeal by the 2 Legislature. 3 Section 4. <u>Sections 985.503, 985.504, 985.505,</u> 985.506, and 985.507, Florida Statutes, are repealed. 4 5 Section 5. This act shall take effect July 1, 2005, or 6 upon enactment of the compact into law by the 35th compacting 7 state, whichever occurs later. 8 9 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR 10 Senate Bill 274 11 12 Requires delegation of power to appoint council member by Governor to be in writing. 13 Provides for review and repeal of the act 2 years after the effective date of the act. 14 Modifies effective date to occur upon enactment of the compact 15 into law by the 35th compacting state, or July 1, 2005, whichever occurs later. 16 17 18 19 20 21 22 23 2.4 25 26 27 28 29 30 31