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CHAMBER ACTION

1 The Justice Council recommends the following: 2 3 Council/Committee Substitute 4 Remove the entire bill and insert: 5 A bill to be entitled 6 An act relating to recreational vehicles; amending s. 7 479.261, F.S.; requiring the Department of Transportation 8 to incorporate the use of RV friendly markers on specific 9 information logo signs; authorizing certain establishments 10 to request designation of the marker; providing 11 requirements; requiring the design of the marker to be 12 approved by the Federal Highway Administration; requiring the department to adopt certain rules relating to the 13 14 markers; amending s. 681.1096, F.S.; eliminating future termination of the RV Mediation and Arbitration Program; 15 16 revising requirements for program certification to ensure 17 neutrality of dispute resolution; providing guidelines for the training of arbitrators and mediators; providing that 18 19 the program must complete all mediation and arbitration 20 within 70 days of receipt of the consumer's claim; 21 requiring the program to gather and make available all 22 documents relevant to a dispute; providing consumer exemption from mediation when at least one manufacturer 23 Page 1 of 19

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24 does not qualify for the program; authorizing the 25 Department of Legal Affairs to revoke the qualification of 26 a noncompliant program; providing for notice to programs 27 and manufacturers not in compliance, for opportunity to correct deficiencies, and for administrative hearings; 28 29 requiring the program to maintain dispute records; 30 creating an annual reporting requirement; providing the 31 program with rulemaking authority to implement provisions of this section; amending s. 681.1097, F.S.; providing and 32 33 revising dispute resolution guidelines for consumers of 34 recreational vehicles; requiring consumers to submit their 35 dispute to the program; providing that the claim is considered filed when it is date-stamped as received by 36 37 the program; requiring the consumer's application form to 38 be prescribed by the program; requiring the program 39 administrator to screen all applications to determine 40 eligibility; requiring the program administrator to provide notice of rejected applications; providing for 41 42 mandatory mediation and the expansion of the scope of mediation at the consent of the parties; providing 43 44 quidelines for mediation proceedings; requiring written 45 response of manufacturers to consumer allegations; 46 removing requirement that the program administrator notify 47 the department of the mediation outcome; extending the deadline for consumer notification to the program 48 49 administrator of a manufacturer's failure to comply with a 50 mediation decision; revising guidelines for arbitration 51 proceedings; providing that technical rules of evidence Page 2 of 19

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CS 52 shall not apply to arbitration proceedings; providing for 53 the expansion of the scope of arbitration at the consent 54 of the parties; requiring the arbitrator's decision to 55 consider all legal and equitable factors; providing consumers with means for civil enforcement of an award; 56 57 extending the deadline for consumer notification to the program administrator of a manufacturer's failure to 58 59 comply with an arbitration decision; providing that the arbitrator's decision is admissible as evidence in certain 60 61 civil actions; providing an effective date. 62 63 Be It Enacted by the Legislature of the State of Florida: 64 65 Section 1. Subsection (8) is added to section 479.261, 66 Florida Statutes, to read: 67 479.261 Logo sign program.--68 The department shall incorporate the use of RV (8) friendly markers on specific information logo signs for 69 70 establishments which cater to the needs of persons driving 71 recreational vehicles. Establishments which qualify for participation in the specific information logo program and which 72 73 also qualify as RV friendly may request the RV friendly marker 74 on their specific information logo sign. An RV friendly marker 75 shall consist of a design approved by the Federal Highway 76 Administration. The department shall adopt rules pursuant to 77 chapter 120 as necessary to implement the provisions of this 78 subsection, including rules setting forth the minimum

79 requirements that establishments must meet in order to qualify Page 3 of 19

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80 as RV friendly. These requirements shall include large parking spaces, entrances, and exits which can easily accommodate 81 recreational vehicles and facilities with appropriate overhead 82 83 clearances, if applicable.

84 Section 2. Section 681.1096, Florida Statutes, is amended 85 to read:

681.1096 Pilot RV Mediation and Arbitration Program; 86 87 creation and qualifications. --

This section and s. 681.1097 shall apply to disputes 88 (1)89 determined eligible under this chapter involving recreational 90 vehicles acquired on or after October 1, 1997, and shall remain 91 in effect until September 30, 2006, at which time recreational 92 vehicle disputes shall be subject to the provisions of ss. 681.109 and 681.1095. The Attorney General shall report to the 93 94 President of the Senate, the Speaker of the House of 95 Representatives, the Minority Leader of each house of the 96 Legislature, and appropriate legislative committees regarding 97 the effectiveness of the pilot program.

Each manufacturer of a recreational vehicle involved 98 (2) in a dispute that is determined eligible under this chapter, 99 including chassis and component manufacturers which separately 100 101 warrant the chassis and components and which otherwise meet the 102 definition of manufacturer set forth in s. 681.102(14), shall 103 participate in a mediation and arbitration program that is 104 deemed qualified by the department.

105 In order to be deemed qualified by the department, the (3) 106 mediation and arbitration program must, at a minimum, meet the 107 following requirements:

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(a) The program must be administered by an administrator
and staff that <u>are</u> is sufficiently insulated from the
manufacturer to ensure impartial mediation and arbitration
services <u>and to ensure that a manufacturer does not make</u>
<u>decisions as to whether a consumer's dispute proceeds to</u>
mediation or arbitration.

(b) Program administration fees must be <u>timely</u> paid by the manufacturer, and no such fees shall be charged to a consumer.

(c) The program must be <u>competently and</u> adequately <u>funded</u> and staffed at a level sufficient to ensure the provision of fair and expeditious dispute resolution services.

(d) Program mediators and arbitrators must be sufficiently
insulated from a manufacturer to ensure the provision of
impartial mediation and arbitration of disputes.

(e) Program mediators and arbitrators shall not beemployed by a manufacturer or a motor vehicle dealer.

(f) Program mediators must complete a Florida Supreme Court certified circuit or county mediation training program₇ or other mediation training program approved by the department, in addition to a minimum of one-half day of training on this chapter conducted by the department.

(g) Program mediators must comply with the Model Standards of Conduct for Mediators issued by the American Arbitration Association, the Dispute Resolution Section of the American Bar Association, and the Society of Professionals in Dispute Resolution.

 (h) Program arbitrators must complete a Florida Supreme
 Court certified circuit or county arbitration program, or other Page 5 of 19

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136 arbitration training program approved by the department, in 137 addition to a minimum of 1 day of training in the application of 138 this chapter and any rules adopted thereunder conducted by the 139 department.

(i) Program arbitrators must comply with the Code of
Ethics for Arbitrators in Commercial Disputes published by the
American Arbitration Association and the American Bar
Association in 1977 and as amended.

144 The program must ensure that the mediators and (j) 145 arbitrators are sufficiently trained in the program rules and 146 procedures and in the provisions of this chapter at least every 147 other year and as a precondition to serving in the program. The 148 program shall monitor the performance of the mediators and 149 arbitrators to ensure that they are performing competently and impartially and are complying with all program rules and 150 151 procedures and the provisions of this chapter. Program 152 arbitrators must construe and apply the provisions of this 153 chapter and rules adopted thereunder in making decisions.

154 (k) The program must complete all mediation and 155 arbitration of an eligible consumer claim within 70 days of the 156 program administrator's receipt of the claim from a consumer the 157 department. Failure of the program to complete all proceedings 158 within the prescribed period will not invalidate any settlement agreement or arbitration decision. The program shall gather all 159 160 documents from the parties to a dispute that are necessary to a full consideration of the dispute, including, but not limited 161 162 to, a statement of the respective complaints, positions, and 163 desired resolution by the consumer and each manufacturer. Copies Page 6 of 19

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164 of documents submitted to the program shall be provided to all 165 parties involved in the dispute, the assigned mediator, and the 166 assigned arbitrator.

167 (1) Mediation conferences and arbitration proceedings must
168 be held at reasonably convenient locations within the state so
169 as to enable a consumer to attend and present a dispute orally.

The department shall monitor the program for 170 (4) 171 compliance with this chapter. If the program is determined not 172 qualified or if qualification is revoked, then disputes shall be 173 subject to the provisions of ss. 681.109 and 681.1095. If the 174 program is determined not qualified or if qualification is 175 revoked as to a manufacturer, all those manufacturers 176 potentially involved in the eligible consumer dispute the 177 involved manufacturer shall be required to submit to arbitration 178 conducted by the board if such arbitration is requested by a 179 consumer and the dispute is deemed eligible for arbitration by 180 the division pursuant to s. 681.109. A consumer having a dispute 181 involving one or more manufacturers for which the program has been determined not qualified, or for which qualification has 182 183 been revoked, shall not be required to submit the dispute to the program irrespective of whether the program may be qualified as 184 185 to some of the manufacturers potentially involved in the dispute. 186 (5) A program failing to meet the requirements of this 187 188 section, s. 681.1097, and the rules adopted thereunder by the 189 department shall not be qualified by the department. The 190 department may revoke the qualification of a program for failure 191 to maintain compliance with the requirements of this section, s.

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192 <u>681.1097</u>, and the rules adopted thereunder by the department.
193 The department may revoke the qualification of a program as to
194 one or more participating manufacturers for conduct to be
195 <u>specified by the department by rule pursuant to ss. 120.536(1)</u>
196 and 120.54.

197 (6) (5) If a program is determined not qualified or if qualification is revoked, or if program qualification is revoked 198 as to a particular manufacturer, the program administrator and 199 200 the involved manufacturer, if any, shall be notified by the 201 department of any deficiencies in the program or, in the case of 202 a manufacturer, notified of the manufacturer's conduct in 203 violation of this chapter or the rules adopted thereunder by the 204 department, shall be given an opportunity to correct such 205 deficiencies, except as set forth by the department by rule, and 206 shall be informed that it is entitled to a hearing pursuant to 207 chapter 120.

208 <u>(7)(6)</u> The program administrator, mediators, and 209 arbitrators are exempt from civil liability arising from any act 210 or omission in connection with any mediation or arbitration 211 conducted under this chapter.

212 (8) (7) The program administrator shall maintain records of 213 each dispute submitted to the program, including the recordings of arbitration hearings. Such records shall be maintained in a 214 215 manner separate from other unrelated records of the program. All 216 records maintained by the program under this chapter shall be 217 public records and shall be available for inspection by the 218 department upon reasonable notice. The program shall retain all 219 records for each dispute for at least 5 years after the final Page 8 of 19

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CS 220 disposition of the dispute. The program shall furnish the department with copies of all settlement agreements and 221 decisions within 30 days of the date of such settlements and 2.2.2 223 decisions. The records for disputes closed as of September 30 of 224 each year shall be turned over to the department by the program 225 administrator by no later than October 30 of the same year, 226 unless a later date is specified by the department. 227 The program shall provide the department with (9) 228 quarterly and annual reports containing such information as the 229 department shall by rule prescribe. 230 (10)(8) The department shall have the authority to adopt 231 reasonable rules pursuant to ss. 120.536(1) and 120.54 to 232 implement carry out the provisions of this section. 233 Section 3. Section 681.1097, Florida Statutes, is amended 234 to read: 681.1097 Pilot RV Mediation and Arbitration Program; 235 dispute eligibility and program function .--236 237 (1) Before filing a civil action on a matter subject to s. 238 681.104, a consumer who acquires a recreational vehicle must 239 first submit the dispute to the department, and to the program if the dispute is deemed eliqible. Such consumer is not required 240 to resort to a procedure certified pursuant to s. 681.108, 241 notwithstanding that one of the manufacturers of the 242 243 recreational vehicle has such a procedure. Such consumer is not 244 required to resort to arbitration conducted by the board, except 245 as provided in s. 681.1096(4) and in this section. 246 A consumer acquiring a recreational vehicle must apply (2) 247 to participate in this program with respect to a claim arising

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248 during the Lemon Law rights period by filing the application in 249 subsection (3) with the program department no later than 60 days 250 after the expiration of the Lemon Law rights period. The claim 251 is considered filed when the application is date-stamped as 252 received by the program.

253 (3) The consumer's application for participation in the 254 program must be on a form prescribed or approved by the program 255 department. The program administrator department shall screen 256 all applications to participate in the program to determine 257 eligibility. The department shall forward to the program 258 administrator all applications the department determines are potentially entitled to relief under this chapter. 259

260 (a) If the department determines the application lacks 261 sufficient information from which a determination of eligibility 262 can be made, the department shall request additional information 263 from the consumer and, upon review of such additional 264 information, shall determine whether the application is eligible 265 or reject the application as incomplete.

266 (b) The department shall reject any application it 267 determines to be fraudulent or outside the scope of this 268 chapter.

(a)(c) The consumer and the manufacturer shall be notified 269 270 in writing by the program administrator department if an 271 application is rejected. Such notification of rejection shall 272 include a brief explanation as to the reason for the rejection.

273 (b)(d) If the program administrator department rejects a 274 dispute, the consumer may file a lawsuit to enforce the remedies 275 provided under this chapter. In any civil action arising under Page 10 of 19

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276 this chapter and relating to the matter considered by the 277 program department, any determination made to reject a dispute 278 is admissible in evidence.

(e) The department may delegate responsibility for the screening of claims to the program, in which event claims filed with the department shall be forwarded to the program administrator and the provisions of this section shall apply to claims screened by the program.

284 Mediation shall be mandatory for both the consumer and (4) 285 manufacturer, unless the dispute is settled prior to the 286 scheduled mediation conference. The mediation conference shall 287 be confidential and inadmissible in any subsequent adversarial 288 proceedings. Participation shall be limited to the parties 289 directly involved in the dispute and their attorneys, if any. 290 All manufacturers shall be represented by persons with 291 settlement authority. The parties may, by agreement, consent to 292 expand the scope of a mediation conference to attempt to resolve 293 warranty claims by the consumer that may not be covered under 294 this chapter, provided such claims were reported by the consumer 295 to the manufacturer or its authorized service agent during the 296 term of the manufacturer's express warranty.

297 (a) Upon determination that an application is eligible receipt of an eligible application, the program administrator 298 299 shall notify the consumer and all involved manufacturers in 300 writing that an eligible application has been received. Such 301 notification shall include a statement that a mediation 302 conference will be scheduled, shall identify the assigned 303 mediator, and provide information regarding the program's Page 11 of 19

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304 procedures. The program administrator shall provide all involved 305 manufacturers with a copy of the completed application <u>and</u> 306 <u>obtain from each manufacturer a written response to the</u> 307 <u>allegations contained in the application along with copies of</u> 308 <u>any documents in support of such response. The written response</u> 309 <u>shall be on a form and submitted in the manner prescribed by the</u> 310 program.

(b) 311 The mediator shall be selected and assigned by the program administrator. The parties may factually object to a 312 313 mediator based upon the mediator's past or present relationship 314 with a party or a party's attorney, direct or indirect, whether 315 financial, professional, social, or of any other kind. The 316 program administrator shall consider any such objection, 317 determine its validity, and notify the parties of any determination. If the objection is determined valid, the program 318 319 administrator shall assign another mediator to the case.

320 (c) At the mediation conference, the mediator shall assist 321 the parties' efforts to reach a mutually acceptable settlement 322 of their dispute; however, the mediator shall not impose any 323 settlement upon the parties.

(d) Upon conclusion of the mediation conference, the mediator shall notify the program administrator that the case has settled or remains at an impasse. The program administrator shall notify the department in writing of the outcome of the mediation.

(e) If the mediation conference ends in an impasse, it
 shall proceed to arbitration pursuant to subsection (5). The
 program administrator shall immediately notify the parties in Page 12 of 19

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332 writing that the dispute will proceed to arbitration and shall 333 identify the assigned arbitrator.

(f) If the parties enter into a settlement at any time after the dispute has been submitted to the program, such settlement must be reduced to <u>legible</u> writing, signed by the consumer and all involved manufacturers, and filed with the program administrator. The program administrator shall send a copy to the department. All settlements must contain, at a minimum, the following information:

341 342 1. Name and address of the consumer.

2. Name and address of each involved manufacturer.

343 3. Year, make, model, and vehicle identification number of344 the subject recreational vehicle.

345 4. Name and address of the dealership from which the346 recreational vehicle was acquired.

347 5. Date the claim was received by the program348 administrator.

349

6. Name of the mediator and/or arbitrator, if any.

350 7. A complete statement of the terms of the agreement, 351 including, but not limited to: whether the vehicle is to be 352 reacquired by a manufacturer and the identity of the 353 manufacturer that will reacquire the vehicle; the amount of any moneys to be paid by the consumer and/or a manufacturer; the 354 355 year, make, and model of any replacement motor vehicle or motor 356 vehicle accepted by the consumer as a trade-assist; the date, 357 time, location, and nature of any agreed upon repair or 358 replacement of a component part or accessory and an estimate as 359 to the anticipated length of time for such repair or

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360 <u>replacement;</u> and a time certain for performance not to exceed 40 361 days from the date the settlement agreement is signed by the 362 parties.

If a manufacturer fails to perform within the time 363 (q) 364 required in any settlement agreement, the consumer must notify 365 the program administrator of such failure in writing within 30 10 days of the required performance date. Within 10 days of 366 receipt of such notice, the program administrator shall 367 368 determine whether the dispute is eligible to proceed to 369 arbitration notify the department of the manufacturer's failure 370 in compliance and shall schedule the matter for an arbitration 371 hearing pursuant to subsection (5). If the program administrator 372 determines the dispute is not eligible for arbitration, the 373 dispute shall be rejected pursuant to subsection (3).

(5) If the mediation ends in an impasse, or if a manufacturer fails to comply with the settlement entered into between the parties, the program administrator shall schedule the dispute for an arbitration hearing. Arbitration proceedings shall be open to the public on reasonable and nondiscriminatory terms.

The arbitration hearing shall be conducted by a single 380 (a) 381 arbitrator assigned by the program administrator. The arbitrator 382 shall not be the same person as the mediator who conducted the 383 prior mediation conference in the dispute. The parties may factually object to an arbitrator based on the arbitrator's past 384 385 or present relationship with a party or a party's attorney, 386 direct or indirect, whether financial, professional, social, or 387 of any other kind. The program administrator shall consider any Page 14 of 19

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388 such objection, determine its validity, and notify the parties 389 of any determination. If the objection is determined valid, the 390 program administrator shall assign another arbitrator to the 391 case.

(b) The arbitrator may issue subpoenas for the attendance of witnesses and for the production of records, documents, and other evidence. Subpoenas so issued shall be served and, upon application to the court by a party to the arbitration, enforced in the manner provided by law for the service and enforcement of subpoenas in civil actions. Fees for attendance as a witness shall be the same as for a witness in the circuit court.

399 (c) At all program arbitration proceedings, the parties 400 may present oral and written testimony, present witnesses and 401 evidence relevant to the dispute, cross-examine witnesses, and be represented by counsel. The technical rules of evidence as 402 403 are applicable to civil court proceedings shall not apply to 404 arbitrations conducted by the program. The arbitrator shall 405 record the arbitration hearing and shall have the power to administer oaths. The arbitrator may inspect the vehicle if 406 407 requested by a party or if the arbitrator considers such inspection appropriate. The parties may, by mutual written 408 409 agreement, consent to expand the scope of the arbitration hearing to permit consideration by the arbitrator of warranty 410 411 claims by the consumer that may not be covered under this 412 chapter, provided such claims were first reported by the 413 consumer to the manufacturer or its authorized service agent 414 during the term of the manufacturer's express warranty.

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(d) The program arbitrator may continue a hearing on his or her own motion or upon the request of a party for good cause shown. A request for continuance by the consumer constitutes a waiver of the time period set forth in s. 681.1096(3)(k) for completion of all proceedings under the program.

420 (e) Where the arbitration is the result of a 421 manufacturer's failure to perform in accordance with a 422 settlement agreement, any relief to the consumer granted by the 423 arbitration will be no less than the relief agreed to by the 424 manufacturer in the settlement agreement.

425 (e)(f) The arbitrator shall, in rendering decisions, take 426 into account all legal and equitable factors germane to a fair 427 and just decision, including, but not limited to, the warranty 428 and the provisions of this chapter grant relief if a reasonable 429 number of attempts have been undertaken to correct a 430 nonconformity or nonconformities.

431 (f) (f) (g) The program arbitrator shall render a decision within 10 days of the closing of the hearing. The decision shall 432 433 be in legible writing on a form prescribed or approved by the 434 program department. The program administrator shall send a copy of the decision to the consumer and each involved manufacturer 435 436 by registered mail. The program administrator shall also send a 437 copy of the decision to the department within 5 days of mailing 438 to the parties.

439 (g)(h) A manufacturer shall comply with an arbitration
440 decision within 40 days of the date the manufacturer receives
441 the written decision. Compliance occurs on the date the consumer

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442 receives delivery of an acceptable replacement motor vehicle or 443 the relief refund specified in the arbitration award. 444 (h) If a manufacturer fails to comply within the time 445 required, and no appeal has been filed, the consumer shall must 446 notify the program administrator of such failure in writing 447 within 30 10 days. The program administrator shall notify the department of a manufacturer's failure to comply. A consumer may 448 apply to a court of competent jurisdiction in this state for 449 450 entry of an order confirming the award. Such application shall 451 be by motion filed within 40 days of the manufacturer's failure 452 to comply and shall be heard in the manner and upon notice 453 provided by law or rule of court for the making and hearing of 454 motions. Such application shall be served in the manner provided 455 by law for the service of a civil summons. The consumer shall 456 send a copy of the application for confirmation of the award and 457 any order entered by the court confirming the award to the 458 program administrator. The department shall have the authority 459 to enforce compliance with arbitration decisions under this 460 section in the same manner as is provided for enforcement of 461 compliance with board decisions under s. 681.1095(10). In any 462 civil action arising under this chapter and relating to a 463 dispute arbitrated pursuant to this section, the decision of the arbitrator is admissible in evidence. 464

(i) Either party may request that the program arbitrator
make a technical correction to the decision by filing a written
request with the program administrator within 10 days after
receipt of the written decision. Technical corrections shall be
limited to computational errors, correction of a party's name or
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470 information regarding the recreational vehicle, and 471 typographical or spelling errors. Technical correction of a 472 decision shall not toll the time for filing an appeal or for 473 manufacturer compliance.

474 (6) Except as otherwise provided, all provisions in this
475 section pertaining to mandatory mediation and arbitration,
476 eligibility screening, mediation proceedings, arbitration
477 hearings and decisions, and any appeals thereof are exempt from
478 the provisions of chapter 120.

479 A decision of the arbitrator is binding unless (7) 480 appealed by either party by filing a petition with the circuit court within the time and in the manner prescribed by s. 481 482 681.1095(10) and (12). Section 681.1095(13) and (14) apply to appeals filed under this section. If a decision of a program 483 arbitrator in favor of a consumer is confirmed by the court, 484 485 recovery by the consumer shall include the pecuniary value of 486 the award, attorney's fees incurred in obtaining confirmation of the award, and all costs and continuing damages in the amount of 487 488 \$25 per day for each day beyond the 40-day period following a manufacturer's receipt of the arbitrator's decision. If a court 489 490 determines the manufacturer acted in bad faith in bringing the 491 appeal or brought the appeal solely for the purpose of 492 harassment, or in complete absence of a justiciable issue of law 493 or fact, the court shall double, and may triple, the amount of 494 the total award.

 495 (8) In any civil action arising under this chapter
 496 relating to a dispute arbitrated pursuant to this section, the
 497 decision of the arbitrator is admissible in evidence. Page 18 of 19

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498 (9)(8) The department shall have the authority to adopt

499 reasonable rules pursuant to ss. 120.536(1) and 120.54 to

500 <u>implement</u> carry out the provisions of this section.

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Section 4. This act shall take effect upon becoming a law.