2005

1	A bill to be entitled
2	An act relating to the regulation of portable restroom
3	contracting; creating s. 381.0069, F.S.; providing
4	definitions; requiring a portable restroom contractor to
5	apply for registration with the Department of Health;
6	providing requirements for registration, including an
7	examination; providing for administration; providing
8	rulemaking authority; providing for renewal of
9	registration, including continuing education; providing
10	for authorization of business entities providing portable
11	restroom contracting services under a fictitious name;
12	providing grounds for suspension or revocation of
13	registration or authorization; providing fees; providing
14	penalties and prohibitions; amending s. 381.0061, F.S.;
15	authorizing imposition of an administrative fine for
16	violating portable restroom contracting requirements;
17	amending s. 381.0065, F.S.; specifying the department's
18	powers and duties with respect to regulating portable
19	restroom facilities and the individuals or businesses that
20	provide and service such facilities; authorizing the
21	department to enter the business premises of any portable
22	restroom contractor; authorizing issuance of citations;
23	providing an effective date.
24	
25	Be It Enacted by the Legislature of the State of Florida:
26	
27	Section 1. Section 381.0069, Florida Statutes, is created
28	to read:
	Page 1 of 13

## Page 1 of 13

29 381.0069 Portable restroom contracting. --30 (1) DEFINITIONS.--As used in this section, the term: 31 "Department" means the Department of Health. (a) 32 "Portable restroom" means any portable toilet, mobile (b) 33 restroom trailer, mobile shower trailer, or portable restroom facility intended for use on a permanent or nonpermanent basis, 34 35 including any holding tanks associated with any such facility. The term includes, but is not limited to, any such facility or 36 37 holding tank placed at a construction site when workers are 38 present. 39 "Portable restroom contractor" means a portable (C) 40 restroom contractor who has knowledge of state law and the experience, knowledge, and skills necessary to safely handle the 41 42 pickup, transportation, installation, and maintenance of 43 portable restrooms and portable sinks, including, but not 44 limited to, the safe management and disposal of associated 45 wastewater. 46 (2) REGISTRATION REQUIRED. -- A person may not hold himself 47 or herself out as a portable restroom contractor in this state 48 unless he or she is registered by the department in accordance 49 with this section. However, this section does not prohibit a 50 licensed plumbing contractor as defined in s. 489.105(3)(m) or a person licensed under part III of chapter 489 from engaging in 51 52 the profession for which he or she is licensed. This section 53 does not apply to a private company as defined in s. 54 403.70605(4)(b). 55 (3) ADMINISTRATION OF SECTION; REGISTRATION 56 QUALIFICATIONS; EXAMINATION. --

Page 2 of 13

CODING: Words stricken are deletions; words underlined are additions.

57 (a) Each person desiring to be registered under this section must apply to the department in writing upon forms 58 59 prepared and furnished by the department. 60 The department shall administer, coordinate, and (b) 61 enforce this section; approve and administer the examination for 62 applicants; and grant certificates of registration to qualified 63 persons and certificates of authorization to qualified business 64 entities. 65 (c) The department shall adopt rules under ss. 120.536(1) and 120.54 to administer this section. The rules shall establish 66 67 ethical standards of practice, requirements for registering as a contractor, requirements for obtaining an initial or renewal 68 69 certificate of registration, disciplinary guidelines, and 70 requirements for the certification of business entities. The 71 department may amend or repeal the rules in accordance with 72 chapter 120. 73 (d) To be eligible for registration by the department as a 74 portable restroom contractor, the applicant must: 75 1. Be of good moral character. In considering good moral 76 character, the department may consider any matter that has a 77 substantial connection between the good moral character of the 78 applicant and the professional responsibilities of a registered 79 contractor. This includes, but is not limited to, the applicant's being convicted or found guilty of, or entering a 80 plea of nolo contendere to, regardless of adjudication, a crime 81 82 in any jurisdiction which is directly related to the practice of 83 contracting or the ability to practice contracting, or any 84 previous disciplinary action against the applicant involving

Page 3 of 13

CODING: Words stricken are deletions; words underlined are additions.

HB 0333

85 portable restroom contracting for which all judicial reviews 86 have been completed. 87 2. Pass an examination approved by the department which 88 tests knowledge of the fundamentals of state law relating to 89 portable restrooms and the safe handling of the pickup, 90 transportation, installation, and maintenance of portable 91 restrooms, including, but not limited to, the safe management 92 and disposal of associated wastewater. If an applicant from a 93 state having no certification program has passed the Portable 94 Sanitation Association International's written examination, the applicant shall be required to take and pass only that portion 95 96 of this state's examination which tests knowledge of law that is 97 specific to Florida. 3. Be at least 18 years of age. 98 99 Have at least 3 years of active experience serving an 4. 100 apprenticeship as a skilled worker under the supervision and 101 control of a portable restroom contractor who is registered 102 under this section. Related work experience or educational 103 experience may be substituted for no more than 2 years of active 104 contracting experience as follows: 105 Each 30 hours of coursework approved by the department a. 106 may be substituted for 6 months of work experience. 107 b. Out-of-state work experience may be substituted on a 108 year-for-year basis for any applicant who demonstrates that he 109 or she holds a current license issued by another state for 110 portable restroom contracting which was issued upon satisfactory 111 completion of an examination and continuing education courses 112 that are equivalent to those required in this state. An

Page 4 of 13

FL	O R	IDA	ΗО	USE	OF	RΕ	PRE	SΕ	NTA	λТΙ	V E S	S
----	-----	-----	----	-----	----	----	-----	----	-----	-----	-------	---

HB 0333

113 examination is equivalent if it tests the applicant's knowledge 114 of state law relating to portable restrooms and the safe 115 handling of the pickup, transportation, installation, and 116 maintenance of portable restrooms, including, but not limited 117 to, the safe management and disposal of associated wastewater. 118 c. An applicant who has actively served an apprenticeship 119 as a skilled worker under the control and supervision of a 120 contractor who is not registered under this section may, if that 121 supervising contractor's own work experience would qualify for 122 substitution on a year-for-year basis under sub-subparagraph b., 123 substitute up to 2 years of active service. 124 5. Have not had a portable restroom contractor 125 registration revoked within 5 years before applying for 126 registration. 127 (e) The department shall provide to each applicant for 128 registration a copy of this section and any rules adopted under 129 this section. The department may also prepare and disseminate 130 other material and questionnaires it finds necessary to carry 131 out the registration provisions of this section. 132 (f) A person who, on October 1, 2005, has been employed at 133 least 1 year in this state by a portable restroom service 134 provider holding a permit issued by the department pursuant to 135 s. 381.0065(3)(m) has until October 1, 2006, to be registered by 136 the department in accordance with this section and may continue 137 to perform portable restroom contracting services without registration until that time. Such persons are exempt until 138 139 October 1, 2006, from the requirement of subparagraph (d)4. for 140 <u>3 years of act</u>ive work experience.

Page 5 of 13

HB 0333

141 (4) REGISTRATION RENEWAL.--142 (a) The department shall prescribe by rule methods for 143 approving continuing education courses, for renewing annual 144 registration, for approving the reversion of a registration to 145 inactive status when the renewal application is late filed, for 146 allowing a contractor to hold a registration in inactive status 147 for a specified period, and for reactivating an inactive registration. The department shall require at least 6 classroom 148 149 hours annually of continuing education courses for annual 150 registration renewal or to reactivate an inactive registration. 151 (b) A certificate of registration becomes inactive when a 152 renewal application is not timely filed. A registration that has 153 become inactive may be reactivated by application to the 154 department. A registered contractor may apply to the department 155 for voluntary inactive status at any time during the period of 156 registration. 157 (5) AUTHORIZATION OF BUSINESS ENTITIES. --158 (a) A partnership, association, or person practicing under 159 a fictitious name may not offer or provide portable restroom 160 contracting services to the public without a valid certificate of authorization issued by the department. A contractor 161 162 registered under this section may not offer or provide portable 163 restroom contracting services on behalf of such a business 164 entity unless that entity holds a valid certificate of 165 authorization. A certificate of authorization is not required 166 when a contractor registered under this section offers or 167 provides portable restroom contracting service in his or her own 168 given name.

Page 6 of 13

2005

169	(b) The department shall issue a certificate of
170	authorization upon demonstration by the applying business entity
171	that each person who is authorized to act on the applicant
172	entity's behalf as a portable restroom contractor is registered
173	under this section and also that, if a corporation, at least one
174	of its principal officers or, if a partnership, at least one
175	partner is registered under this section. The department may not
176	issue a certificate of authorization to a corporation whose
177	agent is a manager unless no officers of the corporation reside
178	in the state and the corporation provides a notarized letter to
179	the department authorizing one or more managers to act as the
180	corporate agent and registered contractor. The notarized letter
181	must list the names and addresses of each officer of the
182	corporation and state that the letter does not remove
183	responsibility from the corporation's officers. The department
184	may not issue a certificate whereby the same registered
185	contractor would become the sole qualifying contractor for more
186	than one business entity. This subsection may not be construed
187	to mean that only a corporation or a partnership may hold a
188	certificate of registration to practice portable restroom
189	contracting. Compliance with this subsection does not relieve a
190	business entity of responsibility for the conduct or acts of its
191	agents, employees, or officers. Employment by or a relationship
192	with a business entity does not relieve an individual who is
193	engaged in portable restroom contracting from responsibility for
194	his or her conduct.
195	(c) Unless renewed or revoked, each certification of
196	authorization is valid for 2 years. A business entity certified

Page 7 of 13

F	L	0	R		D	Α		Н	0	U	S	Е	0	F	R	2	Е	Ρ	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
---	---	---	---	--	---	---	--	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	--	---	---	---

HB 0333

197 under this subsection must notify the department within 1 month 198 after any change in the information contained in the application 199 upon which the certification is based. A business entity that 200 terminates affiliation with a qualifying registered contractor 201 has 60 days following the date of termination in which to obtain 202 another qualifying contractor. During the 60-day period, the 203 business entity may complete an existing contract or continuing 204 contract but may not undertake a new contract. The department 205 may extend the period for an additional 60 days upon a showing 206 of good cause. 207 The department shall take disciplinary action against (d) 208 a business entity in the same manner and on the same grounds as 209 against an individual portable restroom contractor. 210 (e) A person who is otherwise authorized by law to provide 211 portable restroom contracting services may not use the name, 212 telephone number, advertisement, logo, or other identifiers of a 213 business entity whose certificate of authorization has been 214 revoked or otherwise invalidated. 215 (6) SUSPENSION OR REVOCATION OF REGISTRATION.--A certificate of registration may be suspended or revoked upon a 216 217 showing that the registrant has: 218 (a) Violated this section, s. 381.0065, or s. 386.041; 219 (b) Violated an order or a rule of the department; or 220 (c) Obtained a certificate of registration or other order, 221 ruling, or authorization by means of fraud, misrepresentation, 222 or concealment of material fact. 223 (7) FEES.--224 The department shall, by rule, establish fees as (a)

ΗB	0333
----	------

	HB 0333 2005
225	<u>follows:</u>
226	1. For registration as a portable restroom contractor:
227	a. Application and examination fee: not less than \$25 or
228	more than \$75.
229	b. Initial registration fee: not less than \$50 or more
230	<u>than \$100.</u>
231	c. Renewal of registration fee: not less than \$50 or more
232	<u>than \$100.</u>
233	2. For authorization of a business entity: not less than
234	<u>\$100 or more than \$250.</u>
235	(b) Fees established under paragraph (a) shall be based on
236	the actual costs incurred by the department in carrying out its
237	registration, authorization, and other related responsibilities
238	under this section.
239	(8) PENALTIES AND PROHIBITIONS
240	(a) A person who violates any provision of this section
241	commits a misdemeanor of the first degree, punishable as
242	provided in s. 775.082 or s. 775.083.
243	(b) The department may deny a registration, authorization,
244	or renewal of a registration or authorization if an applicant
245	does not meet the requirements of this section or has violated
246	any provision of this section or if there is any outstanding
247	administrative penalty with the department in which the penalty
248	is final agency action and all judicial reviews are exhausted.
249	Any applicant aggrieved by such denial is entitled to a hearing,
250	after reasonable notice thereof, upon filing a written request
251	in accordance with chapter 120.
252	Section 2. Subsection (1) of section 381.0061, Florida

253 Statutes, is amended to read:

254 381.00

381.0061 Administrative fines.--

255 In addition to any administrative action authorized by (1)256 chapter 120 or by other law, the department may impose a fine, 257 which shall not exceed \$500 for each violation, for a violation of s. 381.006(16), s. 381.0065, s. 381.0066, s. 381.0069, s. 258 259 381.0072, or part III of chapter 489, for a violation of any rule adopted under this chapter, or for a violation of any of 260 261 the provisions of chapter 386. Notice of intent to impose such 262 fine shall be given by the department to the alleged violator. Each day that a violation continues may constitute a separate 263 violation. 264

265 Section 3. Paragraph (m) of subsection (3) and subsection 266 (5) of section 381.0065, Florida Statutes, are amended to read:

267 381.0065 Onsite sewage treatment and disposal systems;
268 regulation.--

269 (3) DUTIES AND POWERS OF THE DEPARTMENT OF HEALTH.--The 270 department shall:

271 Regulate, permit, and inspect the use of portable (m) restrooms, mobile restrooms, mobile shower trailers, and 272 273 associated wastewater Permit and inspect portable or temporary 274 toilet services and holding tanks; regulate, permit, and inspect an individual or business that provides or services such 275 276 facilities; and. The department shall review applications, 277 perform site evaluations, and issue permits for the temporary use of stationary holding tanks, privies, portable toilet 278 279 services, or any other toilet facility that is intended for use on a permanent or nonpermanent basis, including facilities 280

## Page 10 of 13

CODING: Words stricken are deletions; words underlined are additions.

281 placed on construction sites when workers are present. The 282 department may specify standards for the construction, 283 maintenance, use, and operation of any such facility for 284 temporary use.

285

(5) ENFORCEMENT; RIGHT OF ENTRY; CITATIONS.--

286 (a) Department personnel who have reason to believe 287 noncompliance exists  $\tau$  may, at any reasonable time, enter the 288 premises permitted under ss. 381.0065-381.0066, or the business 289 premises of any septic tank contractor or master septic tank 290 contractor registered under part III of chapter 489, the business premises of any portable restroom contractor registered 291 or certified under s. 381.0069, or any premises that the 292 293 department has reason to believe is being operated or maintained 294 not in compliance, to determine compliance with the provisions 295 of this section, part I of chapter 386, or part III of chapter 296 489 or rules or standards adopted under ss. 381.0065-381.0067, 297 s. 381.0069, part I of chapter 386, or part III of chapter 489. As used in this paragraph, the term "premises" does not include 298 299 a residence or private building. To gain entry to a residence or 300 private building, the department must obtain permission from the 301 owner or occupant or secure an inspection warrant from a court 302 of competent jurisdiction.

(b)1. The department may issue citations that may contain an order of correction or an order to pay a fine, or both, for violations of ss. 381.0065-381.0067, <u>s. 381.0069</u>, part I of chapter 386, or part III of chapter 489 or the rules adopted by the department, when a violation of these sections or rules is enforceable by an administrative or civil remedy, or when a

## Page 11 of 13

CODING: Words stricken are deletions; words underlined are additions.

309 violation of these sections or rules is a misdemeanor of the 310 second degree. A citation issued under ss. 381.0065-381.0067, <u>s.</u> 311 <u>381.0069</u>, part I of chapter 386, or part III of chapter 489 312 constitutes a notice of proposed agency action.

313 2. A citation must be in writing and must describe the
314 particular nature of the violation, including specific reference
315 to the provisions of law or rule allegedly violated.

316 3. The fines imposed by a citation issued by the 317 department may not exceed \$500 for each violation. Each day the 318 violation exists constitutes a separate violation for which a 319 citation may be issued.

320 4. The department shall inform the recipient, by written notice pursuant to ss. 120.569 and 120.57, of the right to an 321 322 administrative hearing to contest the citation within 21 days after the date the citation is received. The citation must 323 324 contain a conspicuous statement that if the recipient fails to 325 pay the fine within the time allowed, or fails to appear to contest the citation after having requested a hearing, the 326 327 recipient has waived the recipient's right to contest the 328 citation and must pay an amount up to the maximum fine.

329 The department may reduce or waive the fine imposed by 5. the citation. In determining whether to reduce or waive the 330 fine, the department must consider the gravity of the violation, 331 the person's attempts at correcting the violation, and the 332 333 person's history of previous violations including violations for which enforcement actions were taken under ss. 381.0065-334 381.0067, s. 381.0069, part I of chapter 386, part III of 335 chapter 489, or other provisions of law or rule. 336

## Page 12 of 13

CODING: Words stricken are deletions; words underlined are additions.

6. Any person who willfully refuses to sign and accept a citation issued by the department commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.

7. The department, pursuant to ss. 381.0065-381.0067, <u>s.</u>
<u>381.0069</u>, part I of chapter 386, or part III of chapter 489,
shall deposit any fines it collects in the county health
department trust fund for use in providing services specified in
those sections.

346 This section provides an alternative means of enforcing 8. ss. 381.0065-381.0067, s. 381.0069, part I of chapter 386, and 347 part III of chapter 489. This section does not prohibit the 348 349 department from enforcing ss. 381.0065-381.0067, s. 381.0069, 350 part I of chapter 386, or part III of chapter 489, or its rules, by any other means. However, the department must elect to use 351 352 only a single method of enforcement for each violation. Section 4. This act shall take effect July 1, 2005. 353

Page 13 of 13

CODING: Words stricken are deletions; words underlined are additions.