## 21-331A-05

1	A bill to be entitled
2	An act relating to building safety; amending s.
3	553.37, F.S.; providing for the approval,
4	delivery, and installation of lawn storage
5	buildings and storage sheds; amending s.
6	553.73, F.S.; specifying certain codes from the
7	International Code Congress and the
8	International Code Council as foundation codes
9	for the updated Florida Building Code;
10	providing requirements for amendments to the
11	foundation codes; providing for the
12	incorporation of certain statements, decisions,
13	and amendments into the Florida Building Code;
14	providing a timeframe for rule updates to the
15	Florida Building Code to become effective;
16	adding a requirement for technical amendments
17	to the Florida Building Code; providing
18	requirements for the Florida Building
19	Commission in reviewing code amendments;
20	providing an exception; amending s. 553.74,
21	F.S.; revising the appointment of members to
22	the Florida Building Commission; amending s.
23	553.77, F.S.; revising duties of the Florida
24	Building Commission; deleting requirements that
25	the commission hear certain appeals and issue
26	declaratory statements; creating s. 553.775,
27	F.S.; providing legislative intent with respect
28	to the interpretation of the Florida Building
29	Code; providing for the commission to resolve
30	disputes regarding interpretations of the code;
31	requiring the commission to review decisions of

1	local building officials and local enforcement
2	agencies; providing for publication of an
3	interpretation on the Building Code Information
4	System and in the Florida Administrative
5	Weekly; amending s. 553.79, F.S.; exempting
6	truss-placement plans from certain
7	requirements; amending s. 553.791, F.S.;
8	providing conditions for use of private plans
9	review and inspection; conforming
10	cross-references; amending s. 553.80, F.S.;
11	authorizing local governments to impose certain
12	fees for code enforcement; providing
13	requirements and limitations; conforming a
14	cross-reference; requiring the commission to
15	expedite adoption and implementation of the
16	existing state building code as part of the
17	Florida Building Code pursuant to limited
18	procedures; amending s. 120.80, F.S.;
19	authorizing the Florida Building Commission to
20	conduct proceedings to review decisions of
21	local officials; amending s. 553.841, F.S.;
22	revising provisions governing the Building Code
23	Training Program; amending s. 553.842, F.S.;
24	providing for products to be approved for
25	statewide use; deleting an obsolete date;
26	deleting a provision requiring the commission
27	to adopt certain criteria for local program
28	verification and validation by rule; providing
29	for validation of certain products by
30	inspection of the certification mark or
31	listing; adding an evaluation entity to the

1 list of entities specifically approved by the 2 commission; deleting a requirement that the commission establish a schedule for adopting 3 4 rules relating to product approvals under 5 certain circumstances; amending s. 633.702, 6 F.S.; providing a criminal penalty for 7 installing, servicing, testing, repairing, 8 improving, or inspecting a fire alarm system 9 without being in compliance with s. 489.5185, 10 F.S., relating to training; providing an effective date. 11 12 13 Be It Enacted by the Legislature of the State of Florida: 14 Section 1. Subsection (3) of section 553.37, Florida 15 16 Statutes, is amended to read: 17 553.37 Rules; inspections; and insignia.--(3) All manufactured buildings issued and bearing 18 insignia of approval pursuant to subsection (2) shall be 19 deemed to comply with the Florida Building Code and are exempt 20 21 from local amendments enacted by any local government. Lawn 22 storage buildings and storage sheds bearing the insignia of 23 approval of the department may be delivered and installed without need of a contractor's license or specialty license. 2.4 Section 2. Paragraph (c) of subsection (4), subsection 25 (6), and paragraphs (a) and (c) of subsection (7) of section 26 27 553.73, Florida Statutes, are amended to read: 2.8 553.73 Florida Building Code.--29 (4)30 (c) Any amendment adopted by a local enforcing agency pursuant to this subsection shall not apply to state or school

district owned buildings, manufactured buildings or 2 factory-built school buildings approved by the commission, or prototype buildings approved pursuant to s. 553.77(3)(5). The 3 respective responsible entities shall consider the physical 4 5 performance parameters substantiating such amendments when designing, specifying, and constructing such exempt buildings. 7 (6)(a) The commission, by rule adopted pursuant to ss. 8 120.536(1) and 120.54, shall update the Florida Building Code 9 every 3 years. When updating the Florida Building Code, the 10 commission shall select the most current version of the International Building Code, the International Fuel Gas Code, 11 12 the International Mechanical Code, the International Plumbing 13 Code, the International Residential Code, the International Code Council Electrical Code, all of which are adopted by the 14 International Code Congress, to form the foundation codes of 15 the updated Florida Building Code, if the version has been 16 adopted by the International Code Congress and made available 18 to the public at least 6 months prior to its selection by the 19 commission. 20 (b) The commission may modify any portion of the 21 foundation codes only as needed to accommodate the specific 2.2 needs of this state. Standards or criteria referenced by such 23 codes shall be incorporated by reference. If a referenced standard or criterion requires amplification or modification 2.4 25 to be appropriate for use in this state, only the amplification or modification shall be set forth in the 26 27 Florida Building Code. The commission may approve technical 2.8 amendments to the updated Florida Building Code after the amendments have been subject to the conditions set forth in 29 paragraphs (3)(a)-(d). Amendments to the foundation codes 30 which are adopted in accordance with this subsection shall be

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clearly marked in printed versions of the Florida Building 2 Code so that the fact that the provisions are Florida-specific amendments to the foundation codes is readily apparent. 3 4 consider changes made by the adopting entity of any selected 5 model code for any model code incorporated into the Florida 6 Building Code, and may subsequently adopt the new edition or 7 successor of the model code or any part of such code, no 8 sooner than 6 months after such model code has been adopted by 9 the adopting organization, which may then be modified for this 10 state as provided in this section, and (c) The commission shall further consider the 11 12 commission's own interpretations, declaratory statements, 13 appellate decisions, and approved statewide and local technical amendments and shall incorporate such 14 interpretations, statements, decisions, and amendments into 15 the updated Florida Building Code only to the extent that they 16 are needed to modify the foundation codes to accommodate the 18 specific needs of the state. A change made by an institute or standards organization to any standard or criterion that is 19 adopted by reference in the Florida Building Code does not 2.0 21 become effective statewide until it has been adopted by the 22 commission. Furthermore, the edition of the Florida Building 23 Code which is in effect on the date of application for any permit authorized by the code governs the permitted work for 2.4 2.5 the life of the permit and any extension granted to the

(d) A rule updating the Florida Building Code in

accordance with this subsection shall take effect no sooner than 6 months after completion of the rule adoption process.

Any amendment to the Florida Building Code which is adopted

upon a finding by the commission that the amendment is

necessary to protect the public from immediate threat of harm takes effect immediately.

(7)(a) The commission may approve technical amendments to the Florida Building Code once each year for statewide or regional application upon a finding that the amendment:

1. Is needed in order to accommodate the specific needs of this state.

2.1. Has a reasonable and substantial connection with the health, safety, and welfare of the general public.

3.2. Strengthens or improves the Florida Building Code, or in the case of innovation or new technology, will provide equivalent or better products or methods or systems of construction.

4.3. Does not discriminate against materials, products, methods, or systems of construction of demonstrated capabilities.

 $\underline{5.4.}$  Does not degrade the effectiveness of the Florida Building Code.

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Furthermore, the Florida Building Commission may approve technical amendments to the code once each year to incorporate into the Florida Building Code its own interpretations of the code which are embodied in its opinions, final orders, and declaratory statements, and interpretations of hearing officer panels under s. 553.775(3)(c), but shall do so only to the extent that incorporation of interpretations is needed to modify the foundation codes to accommodate the specific needs of this state. Amendments approved under this paragraph shall be adopted by rule pursuant to ss. 120.536(1) and 120.54, after the amendments have been subjected to the provisions of subsection (3).

1	(c) The commission may not approve any proposed
2	amendment that does not accurately and completely address all
3	requirements for amendment which are set forth in this
4	section. The commission shall require all proposed amendments
5	and information submitted with proposed amendments to be
6	reviewed by commission staff prior to consideration by any
7	technical advisory committee. These reviews shall be for
8	sufficiency only and are not intended to be qualitative in
9	nature. Staff members shall reject any proposed amendment that
10	fails to include a fiscal impact statement providing
11	information responsive to all criteria identified. Proposed
12	amendments rejected by members of the staff may not be
13	considered by the commission or any technical advisory
14	committee. Notwithstanding the provisions of this paragraph,
15	within 60 days after the adoption by the International Code
16	Council of permitted standards and conditions for unvented
17	conditioned attic assemblies in the International Residential
18	Code, the commission shall initiate rulemaking to incorporate
19	such permitted standards and conditions in the Florida
20	Building Code.
21	Section 3. Subsection (1) of section 553.74, Florida
22	Statutes, is amended to read:
23	553.74 Florida Building Commission
24	(1) The Florida Building Commission is created and
25	shall be located within the Department of Community Affairs
26	for administrative purposes. Members shall be appointed by the
27	Governor subject to confirmation by the Senate. The Governor
28	shall appoint commission members from lists of candidates
29	submitted by the respective professional organizations or may
30	appoint any other person otherwise qualified according to this
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section. The commission shall be composed of 23 members,
consisting of the following:

- (a) One architect registered to practice in this state and actively engaged in the profession <u>from a list of three</u> candidates provided by the American Institute of Architecture, Florida Section.
- (b) One structural engineer registered to practice in this state and actively engaged in the profession <u>from a list</u> of three candidates provided by the Florida Engineering <u>Society</u>.
- (c) One air-conditioning or mechanical contractor certified to do business in this state and actively engaged in the profession from a list of three candidates provided by the Florida Air Conditioning Contractors Association and the Florida Refrigeration and Air Conditioning Contractors

  Association.
- (d) One electrical contractor certified to do business in this state and actively engaged in the profession  $\underline{\text{from a}}$  list of three candidates provided by the Florida Association of Electrical Contractors.
- (e) One member from fire protection engineering or technology who is actively engaged in the profession <u>from a</u>

  list of three candidates provided by the Florida Fire

  Protection Engineers Society, the Fire Marshals and Inspectors

  Association, and the Florida Fire Chiefs Association.
- (f) One general contractor certified to do business in this state and actively engaged in the profession from a list of three candidates provided by the Associated Builders and Contractors of Florida and the Florida Associated General Contractors Council.

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- (g) One plumbing contractor licensed to do business in this state and actively engaged in the profession <u>from a list</u> of three candidates provided by the Florida Association of <u>Plumbing, Heating, and Cooling Contractors</u>.
- (h) One roofing or sheet metal contractor certified to do business in this state and actively engaged in the profession from a list of three candidates provided by the Florida Roofing, Sheet Metal, and Air Conditioning Contractors Association.
- (i) One  $\frac{1}{\text{residential}}$  contractor licensed to do business in this state and actively engaged in the profession  $\frac{1}{\text{from a}}$  list of three candidates provided by the Florida Home Builders Association.
- (j) Three members who are municipal or district codes enforcement officials, two of whom shall be from a list of four candidates provided by the Building Officials Association of Florida and one of whom is also a fire official from a list of three candidates provided by the Florida Fire Marshals and Inspectors Association.
- (k) One member who represents the Department of Financial Services.
- (1) One member who is a county codes enforcement official from a list of three candidates provided by the Building Officials Association of Florida.
- (m) One member of a Florida-based organization of persons with disabilities or a nationally chartered organization of persons with disabilities with chapters in this state.
- $\hbox{(n)} \quad \hbox{One member of the manufactured buildings industry} \\$  who is licensed to do business in this state and is actively

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engaged in the industry <u>from a list of three candidates</u>
provided by the Florida Manufactured Housing Association.

- (o) One mechanical or electrical engineer registered to practice in this state and actively engaged in the profession <u>from a list of three candidates provided by the</u>
  Florida Engineering Society.
- (p) One member who is a representative of a municipality or a charter county <u>from a list of three</u> candidates provided by the Florida League of Cities and the Florida Association of Counties.
- (q) One member of the building products manufacturing industry who is authorized to do business in this state and is actively engaged in the industry from a list of three candidates provided by the Florida Building Materials

  Association, the Florida Concrete and Products Association, and the Fenestration Manufacturers Association.
- (r) One member who is a representative of the building owners and managers industry who is actively engaged in commercial building ownership or management <u>from a list of three candidates provided by the Building Owners and Managers Association</u>.
- (s) One member who is a representative of the insurance industry <u>from a list of three candidates provided by the Florida Insurance Council</u>.
- 25 (t) One member who is a representative of public 26 education.
- 27 (u) One member who shall be the chair.

Any person serving on the commission under paragraph (c) or paragraph (h) on October 1, 2005 2003, and who has served less than two full terms is eligible for reappointment to the

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commission regardless of whether he or she meets the new qualification.

Section 4. Section 553.77, Florida Statutes, is amended to read:

553.77 Specific powers of the commission.--

- (1) The commission shall:
- (a) Adopt and update the Florida Building Code or amendments thereto, pursuant to ss. 120.536(1) and 120.54.
- (b) Make a continual study of the operation of the 10 Florida Building Code and other laws relating to the design, construction, erection, alteration, modification, repair, or 11 12 demolition of public or private buildings, structures, and facilities, including manufactured buildings, and code enforcement, to ascertain their effect upon the cost of 14 building construction and determine the effectiveness of their 15 provisions. Upon updating the Florida Building Code every 3 16 years, the commission shall review existing provisions of law and make recommendations to the Legislature for the next 18 regular session of the Legislature regarding provisions of law that should be revised or repealed to ensure consistency with 20 21 the Florida Building Code at the point the update goes into 22 effect. State agencies and local jurisdictions shall provide 23 such information as requested by the commission for evaluation of and recommendations for improving the effectiveness of the system of building code laws for reporting to the Legislature 25 annually. Failure to comply with this or other requirements of 26 this act must be reported to the Legislature for further 2.8 action. Any proposed legislation providing for the revision or 29 repeal of existing laws and rules relating to technical requirements applicable to building structures or facilities should expressly state that such legislation is not intended

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to imply any repeal or sunset of existing general or special laws governing any special district that are not specifically identified in the legislation.

- (c) Upon written application by any substantially affected person or a local enforcement agency, issue declaratory statements pursuant to s. 120.565 relating to new technologies, techniques, and materials which have been tested where necessary and found to meet the objectives of the Florida Building Code. This paragraph does not apply to the types of products, materials, devices, or methods of construction required to be approved under paragraph(f)(i).
- (d) Upon written application by any substantially affected person, state agency, or a local enforcement agency, issue declaratory statements pursuant to s. 120.565 relating to the enforcement or administration by local governments of the Florida Building Code. Paragraph (h) provides the exclusive remedy for addressing local interpretations of the code.
- (e) When requested in writing by any substantially affected person, state agency, or a local enforcing agency, shall issue declaratory statements pursuant to s. 120.565 relating to this part and ss. 515.25, 515.27, 515.29, and 515.37. Actions of the commission are subject to judicial review pursuant to s. 120.68.
- $\underline{(d)}(f)$  Make recommendations to, and provide assistance upon the request of, the Florida Commission on Human Relations regarding rules relating to accessibility for persons with disabilities.
- $\underline{\text{(e)}(g)}$  Participate with the Florida Fire Code Advisory Council created under s. 633.72, to provide assistance and recommendations relating to firesafety code interpretations.

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The administrative staff of the commission shall attend meetings of the Florida Fire Code Advisory Council and coordinate efforts to provide consistency between the Florida Building Code and the Florida Fire Prevention Code and the Life Safety Code.

(h) Hear appeals of the decisions of local boards of appeal regarding interpretation decisions of local building officials, or if no local board exists, hear appeals of decisions of the building officials regarding interpretations of the code. For such appeals:

1. Local decisions declaring structures to be unsafe and subject to repair or demolition shall not be appealable to the commission if the local governing body finds there is an immediate danger to the health and safety of its citizens.

2. All appeals shall be heard in the county of the jurisdiction defending the appeal.

3. Hearings shall be conducted pursuant to chapter 120 and the uniform rules of procedure, and decisions of the commission are subject to judicial review pursuant to s. 120.68.

(f)(i) Determine the types of products which may be approved by the commission requiring approval for local or statewide use and shall provide for the evaluation and approval of such products, materials, devices, and method of construction for statewide use. The commission may prescribe by rule a schedule of reasonable fees to provide for evaluation and approval of products, materials, devices, and methods of construction. Evaluation and approval shall be by action of the commission or delegated pursuant to s. 553.842. This paragraph does not apply to products approved by the State Fire Marshal.

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(q)(j) Appoint experts, consultants, technical
advisers, and advisory committees for assistance and
recommendations relating to the major areas addressed in the
Florida Building Code.

(h)(k) Establish and maintain a mutual aid program, organized through the department, to provide an efficient supply of various levels of code enforcement personnel, design professionals, commercial property owners, and construction industry individuals, to assist in the rebuilding effort in an area which has been hit with disaster. The program shall include provisions for:

- 1. Minimum postdisaster structural, electrical, and plumbing inspections and procedures.
  - 2. Emergency permitting and inspection procedures.
- 3. Establishing contact with emergency management personnel and other state and federal agencies.

(i)(1) Maintain a list of interested parties for noticing rulemaking workshops and hearings, disseminating information on code adoption, revisions, amendments, and all other such actions which are the responsibility of the commission.

(i)(m) Coordinate with the state and local governments, industry, and other affected stakeholders in the examination of legislative provisions and make recommendations to fulfill the responsibility to develop a consistent, single code.

 $\frac{(k)(n)}{(n)}$  Provide technical assistance to local building departments in order to implement policies, procedures, and practices which would produce the most cost-effective property insurance ratings.

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(1)(o) Develop recommendations for local governments to use when pursuing partial or full privatization of building department functions. The recommendations shall include, but not be limited to, provisions relating to equivalency of service, conflict of interest, requirements for competency, liability, insurance, and long-term accountability.

(2) Upon written application by any substantially affected person, the commission shall issue a declaratory statement pursuant to s. 120.565 relating to a state agency's interpretation and enforcement of the specific provisions of the Florida Building Code the agency is authorized to enforce. The provisions of this subsection shall not be construed to provide any powers, other than advisory, to the commission with respect to any decision of the State Fire Marshal made pursuant to the provisions of chapter 633.

(3) The commission may designate a commission member with demonstrated expertise in interpreting building plans to attend each meeting of the advisory council created in s.

553.512. The commission member may vary from meeting to meeting, shall serve on the council in a nonvoting capacity, and shall receive per diem and expenses as provided in s.

553.74(3).

(2)(4) For educational and public information purposes, the commission shall develop and publish an informational and explanatory document which contains descriptions of the roles and responsibilities of the licensed design professional, residential designer, contractor, and local building and fire code officials. The State Fire Marshal shall be responsible for developing and specifying roles and responsibilities for fire code officials. Such document may

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also contain descriptions of roles and responsibilities of other participants involved in the building codes system.

(3)(5) The commission may provide by rule for plans review and approval of prototype buildings owned by public and private entities to be replicated throughout the state. The rule must allow for review and approval of plans for prototype buildings to be performed by a public or private entity with oversight by the commission. The department may charge reasonable fees to cover the administrative costs of the program. Such approved plans or prototype buildings shall be exempt from further review required by s. 553.79(2), except changes to the prototype design, site plans, and other site-related items. As provided in s. 553.73, prototype buildings are exempt from any locally adopted amendment to any part of the Florida Building Code. Construction or erection of such prototype buildings is subject to local permitting and inspections pursuant to this part.

(4)(6) The commission may produce and distribute a commentary document to accompany the Florida Building Code. The commentary must be limited in effect to providing technical assistance and must not have the effect of binding interpretations of the code document itself.

(7) The commission shall by rule establish an informal process of rendering nonbinding interpretations of the Florida Building Code. The commission is specifically authorized to refer interpretive issues to organizations that represent those engaged in the construction industry. The commission is directed to immediately implement the process prior to the completion of formal rulemaking. It is the intent of the Legislature that the commission create a process to refer questions to a small, rotating group of individuals licensed

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under part XII of chapter 468, to which a party can pose 2 questions regarding the interpretation of code provisions. is the intent of the Legislature that the process provide for the expeditious resolution of the issues presented and publication of the resulting interpretation on the Building Code Information System. Such interpretations are to be advisory only and nonbinding on the parties or the commission. Section 5. Section 553.775, Florida Statutes, is created to read: 553.775 Interpretations.--(1) It is the intent of the Legislature that the 12 Florida Building Code be interpreted by building officials, local enforcement agencies, and the commission in a manner that protects the public safety, health, and welfare at the most reasonable cost to the consumer by ensuring uniform interpretations throughout the state and by providing processes for resolving disputes regarding interpretations of the Florida Building Code which are just and expeditious. (2) Local enforcement agencies, local building officials, state agencies, and the commission shall interpret provisions of the Florida Building Code in a manner that is consistent with declaratory statements and interpretations entered by the commission, except that conflicts between the Florida Fire Prevention Code and the Florida Building Code shall be resolved in accordance with s. 553.73(9)(c) and (d). (3) The following procedures may be invoked regarding 26 interpretations of the Florida Building Code: (a) Upon written application by any substantially affected person or state agency or by a local enforcement 29 agency, the commission shall issue declaratory statements

pursuant to s. 120.565 relating to the enforcement or

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administration by local governments of the Florida Building 2 Code. (b) When requested in writing by any substantially 3 4 affected person or state agency or by a local enforcement 5 agency, the commission shall issue a declaratory statement 6 pursuant to s. 120.565 relating to this part and ss. 515.25, 7 515.27, 515.29, and 515.37. Actions of the commission are subject to judicial review under s. 120.68. 8 9 (c) The commission shall review decisions of local 10 building officials and local enforcement agencies regarding interpretations of the Florida Building Code after the local 11 12 board of appeals has considered the decision, if such board 13 exists, and if such appeals process is concluded within 10 business days. 14 The commission shall coordinate with the Building 15 Officials Association of Florida, Inc., to designate panels 16 composed of five members to hear requests to review decisions of local building officials. The members must be licensed as 18 building code administrators under part XII of chapter 468 and 19 must have experience interpreting and enforcing provisions of 2.0 21 the Florida Building Code. 22 Requests to review a decision of a local building 23 official interpreting provisions of the Florida Building Code may be initiated by any substantially affected person, 2.4 25 including an owner or builder subject to a decision of a local building official or an association of owners or builders 26 2.7 having members who are subject to a decision of a local 2.8 building official. In order to initiate review, the

substantially affected person must file a petition with the

commission. The commission shall adopt a form for the petition, which shall be published on the Building Code

1	Information System. The form shall, at a minimum, require the
2	following:
3	a. The name and address of the county or municipality
4	in which provisions of the Florida Building Code are being
5	interpreted.
6	b. The name and address of the local building official
7	who has made the interpretation being appealed.
8	c. The name, address, and telephone number of the
9	petitioner; the name, address, and telephone number of the
10	petitioner's representative, if any; and an explanation of how
11	the petitioner's substantial interests are being affected by
12	the local interpretation of the Florida Building Code.
13	d. A statement of the provisions of the Florida
14	Building Code which are being interpreted by the local
15	building official.
16	e. A statement of the interpretation given to
17	provisions of the Florida Building Code by the local building
18	official and the manner in which the interpretation was
19	rendered.
20	f. A statement of the interpretation that the
21	petitioner contends should be given to the provisions of the
22	Florida Building Code and a statement supporting the
23	petitioner's interpretation.
24	g. Space for the local building official to respond in
25	writing. The space shall, at a minimum, require the local
26	building official to respond by providing a statement
27	admitting or denying the statements contained in the petition
28	and a statement of the interpretation of the provisions of the
29	Florida Building Code which the local jurisdiction or the
30	local building official contends is correct, including the
31	basis for the interpretation.

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The petitioner shall submit the petition to the local building official, who shall place the date of receipt on the petition. The local building official shall respond to the petition in accordance with the form and shall return the petition along with his or her response to the petitioner within 5 days after receipt, exclusive of Saturdays, Sundays, and legal holidays. The petitioner may file the petition with the commission at any time after the local building official provides a response. If no response is provided by the local building official, the petitioner may file the petition with the commission 10 days after submission of the petition to the local building official and shall note that the local building official did not respond. Upon receipt of a petition that meets the requirements of subparagraph 2., the commission shall immediately provide copies of the petition to a panel, and the commission shall publish the petition, including any response submitted by the local building official, on the Building Code Information System in a manner that allows interested persons to address the issues by posting comments.

5. The panel shall conduct proceedings as necessary to resolve the issues; shall give due regard to the petitions, the response, and to comments posed on the Building Code

Information System; and shall issue an interpretation

regarding the provisions of the Florida Building Code within

21 days after the filing of the petition. The panel shall

render a determination based upon the Florida Building Code

or, if the code is ambiguous, the intent of the code. The

panel's interpretation shall be provided to the commission,

which shall publish the interpretation on the Building Code

Information System and in the Florida Administrative Weekly.

1	The interpretation shall be considered an interpretation
2	entered by the commission, and shall be binding upon the
3	parties and upon all jurisdictions subject to the Florida
4	Building Code, unless it is superseded by a declaratory
5	statement issued by the Florida Building Commission or by a
6	final order entered after an appeal proceeding conducted in
7	accordance with subparagraph 7.
8	6. It is the intent of the Legislature that review
9	proceedings be completed within 21 days after the date that a
10	petition seeking review is filed with the commission, and the
11	time periods set forth in this paragraph may be waived only
12	upon consent of all parties.
13	7. Any substantially affected person may appeal an
14	interpretation rendered by a hearing officer panel by filing a
15	petition with the commission. Such appeals shall be initiated
16	in accordance with chapter 120 and the uniform rules of
17	procedure and must be filed within 30 days after publication
18	of the interpretation on the Building Code Information System
19	or in the Florida Administrative Weekly. Hearings shall be
20	conducted pursuant to chapter 120 and the uniform rules of
21	procedure. Decisions of the commission are subject to judicial
22	review pursuant to s. 120.68. The final order of the
23	commission is binding upon the parties and upon all
24	jurisdictions subject to the Florida Building Code.
25	8. The burden of proof in any proceeding initiated in
26	accordance with subparagraph 7. is on the party who initiated
27	the appeal.
28	9. In any review proceeding initiated in accordance
29	with this paragraph, including any proceeding initiated in
30	accordance with subparagraph 7., the fact that an owner or

31 <u>builder has proceeded with construction may not be grounds for</u>

determining an issue to be moot if the issue is one that is 2 likely to arise in the future. 3 4 This paragraph provides the exclusive remedy for addressing 5 requests to review local interpretations of the code and appeals from review proceedings. 7 (d) Local decisions declaring structures to be unsafe 8 and subject to repair or demolition are not subject to review 9 under this subsection and may not be appealed to the 10 commission if the local governing body finds that there is an immediate danger to the health and safety of the public. 11 12 (e) Upon written application by any substantially 13 affected person, the commission shall issue a declaratory statement pursuant to s. 120.565 relating to an agency's 14 interpretation and enforcement of the specific provisions of 15 the Florida Building Code which the agency is authorized to 16 enforce. This subsection does not provide any powers, other 18 than advisory, to the commission with respect to any decision of the State Fire Marshal made pursuant to chapter 633. 19 2.0 (f) The commission may designate a commission member 21 who has demonstrated expertise in interpreting building plans 2.2 to attend each meeting of the advisory council created in s. 23 553.512. The commission member may vary from meeting to meeting, shall serve on the council in a nonvoting capacity, 2.4 and shall receive per diem and expenses as provided in s. 2.5 553.74(3). 26 27 (q) The commission shall by rule establish an informal 2.8 process of rendering nonbinding interpretations of the Florida Building Code. The commission is specifically authorized to 29 refer interpretive issues to organizations that represent 30 those engaged in the construction industry. The commission

shall immediately implement the process before completing formal rulemaking. It is the intent of the Legislature that 2 the commission create a process to refer questions to a small, 3 4 rotating group of individuals licensed under part XII of chapter 468, to which a party may pose questions regarding the 5 6 interpretation of code provisions. It is the intent of the 7 Legislature that the process provide for the expeditious 8 resolution of the issues presented and publication of the resulting interpretation on the Building Code Information 9 10 System. Such interpretations shall be advisory only and nonbinding on the parties and the commission. 11 12 Section 6. Subsection (14) of section 553.79, Florida 13 Statutes, is amended to read: 553.79 Permits; applications; issuance; inspections.--14 (14) Certifications by contractors authorized under 15 the provisions of s. 489.115(4)(b) shall be considered 16 equivalent to sealed plans and specifications by a person 18 licensed under chapter 471 or chapter 481 by local enforcement agencies for plans review for permitting purposes relating to 19 compliance with the wind resistance provisions of the code or 2.0 21 alternate methodologies approved by the commission for one and 22 two family dwellings. Local enforcement agencies may rely upon 23 such certification by contractors that the plans and specifications submitted conform to the requirements of the 2.4 2.5 code for wind resistance. Upon good cause shown, local 26 government code enforcement agencies may accept or reject 27 plans sealed by persons licensed under chapter 471, chapter 2.8 481, or chapter 489. A truss-placement plan is not required to be signed and sealed by an engineer or architect unless 29 prepared by an engineer or architect or specifically required 30 by the Florida Building Code. 31

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Section 7. Subsections (2) and (4), paragraph (a) of subsection (6), subsection (11), paragraphs (b) and (c) of subsection (12), and subsections (14) and (15) of section 553.791, Florida Statutes, are amended to read:

553.791 Alternative plans review and inspection.--

- (2) Notwithstanding any other provision of law or local government ordinance or local policy to the contrary, the fee owner of a building, or the fee owner's contractor upon written authorization from the fee owner, may choose to use a private provider to provide building code inspection services with regard to such building and may make payment directly to the private provider for the provision of such services. All such services shall be the subject of a written contract between the private provider, or the private provider's firm, and the fee owner. The fee owner may elect to use a private provider to provide either plans review or required building inspections. The local building official, in his or her discretion and pursuant to duly adopted policies of the local enforcement agency, may require the fee owner who desires to use a private provider to use the private provider to provide both plans review and required building inspection services.
- (4) A fee owner or the fee owner's contractor using a private provider to provide building code inspection services shall notify the local building official at the time of permit application or no less than 1 week prior to a private provider's providing building code inspection services on a form to be adopted by the commission. This notice shall include the following information:
- (a) The services to be performed by the private provider.

- (b) The name, firm, address, telephone number, and facsimile number of each private provider who is performing or will perform such services, his or her professional license or certification number, qualification statements or resumes, and, if required by the local building official, a certificate of insurance demonstrating that professional liability insurance coverage is in place for the private provider's firm, the private provider, and any duly authorized representative in the amounts required by this section.
- (c) An acknowledgment from the fee owner in substantially the following form:

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I have elected to use one or more private providers to provide building code plans review and/or inspection services on the building that is the subject of the enclosed permit application, as authorized by s. 553.791, Florida Statutes. understand that the local building official may not review the plans submitted or perform the required building inspections to determine compliance with the applicable codes, except to the extent specified in said law. Instead, plans review and/or required building inspections will be performed by licensed or certified personnel identified in the application. The law requires minimum insurance requirements for such personnel, but I understand that I may require more insurance to protect my interests. By executing this form, I acknowledge that I have made inquiry regarding the competence of the licensed or certified personnel and the level of their insurance and am satisfied that my interests are adequately protected. I agree to indemnify, defend, and hold harmless the local government, the local building official, and their building code enforcement personnel from any and all claims

arising from my use of these licensed or certified personnel to perform building code inspection services with respect to the building that is the subject of the enclosed permit application.

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If the fee owner or the fee owner's contractor makes any changes to the listed private providers or the services to be provided by those private providers, the fee owner or the fee owner's contractor shall, within 1 business day after any change, update the notice to reflect such changes.

- (6)(a) No more than Within 30 business days after receipt of a permit application and the affidavit from the private provider required pursuant to subsection (5), the local building official shall issue the requested permit or provide a written notice to the permit applicant identifying the specific plan features that do not comply with the applicable codes, as well as the specific code chapters and sections. If the local building official does not provide a written notice of the plan deficiencies within the prescribed 30-day period, the permit application shall be deemed approved as a matter of law, and the permit shall be issued by the local building official on the next business day.
- of a request for a certificate of occupancy or certificate of completion and the applicant's presentation of a certificate of compliance and approval of all other government approvals required by law, the local building official shall issue the certificate of occupancy or certificate of completion or provide a notice to the applicant identifying the specific deficiencies, as well as the specific code chapters and sections. If the local building official does not provide

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notice of the deficiencies within the prescribed 2-day period, the request for a certificate of occupancy or certificate of completion shall be deemed granted and the certificate of occupancy or certificate of completion shall be issued by the local building official on the next business day. To resolve any identified deficiencies, the applicant may elect to dispute the deficiencies pursuant to subsection (12) or to submit a corrected request for a certificate of occupancy or certificate of completion.

- (12) If the local building official determines that the building construction or plans do not comply with the applicable codes, the official may deny the permit or request for a certificate of occupancy or certificate of completion, as appropriate, or may issue a stop-work order for the project or any portion thereof, if the official determines that such noncompliance poses a threat to public safety and welfare, subject to the following:
- (b) If the local building official and private provider are unable to resolve the dispute, the matter shall be referred to the local enforcement agency's board of appeals, if one exists, which shall consider the matter at its next scheduled meeting or sooner. Any decisions by the local enforcement agency's board of appeals, or local building official if there is no board of appeals, may be appealed to the commission pursuant to s. 553.775 553.77(1)(h).
- (c) Notwithstanding any provision of this section, any decisions regarding the issuance of a building permit, certificate of occupancy, or certificate of completion may be reviewed by the local enforcement agency's board of appeals, if one exists. Any decision by the local enforcement agency's board of appeals, or local building official if there is no

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board of appeals, may be appealed to the commission pursuant to s. 553.775 553.77(1)(h), which shall consider the matter at the commission's next scheduled meeting.

- (14) No local enforcement agency, local building official, or local government may adopt or enforce any laws, rules, procedures, policies, or standards more stringent than those prescribed by this section.
- inspection services under this section only if the private provider maintains insurance for professional and comprehensive general liability with minimum policy limits of \$1 million per occurrence covering relating to all services performed as a private provider. If the private provider chooses to secure claims-made coverage to fulfill this requirement, the private provider must also maintain; including tail coverage for a minimum of 5 years subsequent to the performance of building code inspection services.

  Occurrence-based coverage may not be subject to any tail
- Section 8. Paragraph (d) of subsection (1) of section 553.80, Florida Statutes, is amended, and subsection (7) is added to that section, to read:

553.80 Enforcement.--

coverage requirement.

(1) Except as provided in paragraphs (a)-(f), each local government and each legally constituted enforcement district with statutory authority shall regulate building construction and, where authorized in the state agency's enabling legislation, each state agency shall enforce the Florida Building Code required by this part on all public or private buildings, structures, and facilities, unless such

responsibility has been delegated to another unit of government pursuant to s. 553.79(9).

(d) Building plans approved pursuant to s.

553.77(3)(5) and state-approved manufactured buildings, including buildings manufactured and assembled offsite and not intended for habitation, such as lawn storage buildings and storage sheds, are exempt from local code enforcing agency plan reviews except for provisions of the code relating to erection, assembly, or construction at the site. Erection, assembly, and construction at the site are subject to local permitting and inspections.

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The governing bodies of local governments may provide a schedule of fees, as authorized by s. 125.56(2) or s. 166.222 and this section, for the enforcement of the provisions of this part. Such fees shall be used solely for carrying out the local government's responsibilities in enforcing the Florida Building Code. The authority of state enforcing agencies to set fees for enforcement shall be derived from authority existing on July 1, 1998. However, nothing contained in this subsection shall operate to limit such agencies from adjusting their fee schedule in conformance with existing authority.

(7) The governing bodies of local governments may provide a schedule of reasonable fees, as authorized by s. 125.56(2) or s. 166.222 and this section, for enforcing this part. These fees, and any fines or investment earnings related to the fees, shall be used solely for carrying out the local government's responsibilities in enforcing the Florida Building Code. When providing a schedule of reasonable fees, the total estimated annual revenue derived from fees, and the fines and investment earnings related to the fees, may not

1	<u>exceed the total estimated annual costs of allowable</u>
2	activities. Any unexpended balances shall be carried forward
3	to future years for allowable activities or shall be refunded
4	at the discretion of the local government. The basis for a fee
5	structure for allowable activities shall relate to the level
6	of service provided by the local government. Fees charged
7	shall be consistently applied.
8	(a) As used in this subsection, the phrase "enforcing
9	the Florida Building Code" includes the direct costs and
10	reasonable indirect costs associated with review of building
11	plans, building inspections, reinspections, building permit
12	processing, and building code enforcement. The phrase may also
13	include training costs associated with the enforcement of the
14	Florida Building Code and enforcement action pertaining to
15	unlicensed contractor activity to the extent not funded by
16	other user fees.
17	(b) The following activities may not be funded with
18	fees adopted for enforcing the Florida Building Code:
19	1. Planning and zoning or other general government
20	activities.
21	2. Inspections of public buildings for a reduced fee
22	or no fee.
23	3. Public information requests, community functions,
24	boards, and any program not directly related to enforcement of
25	the Florida Building Code.
26	4. Enforcement and implementation of any other local
27	ordinance, excluding validly adopted local amendments to the
28	Florida Building Code and excluding any local ordinance

29 directly related to enforcing the Florida Building Code as

30 <u>defined in paragraph (a).</u>

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1	(c) A local government shall use recognized
2	management, accounting, and oversight practices to ensure that
3	fees, fines, and investment earnings generated under this
4	subsection are maintained and allocated or used solely for the
5	purposes described in paragraph (a).
6	Section 9. The Florida Building Commission shall
7	expedite the adoption and implementation of the State Existing
8	Building Code as part of the Florida Building Code pursuant
9	only to the provisions of chapter 120, Florida Statutes. The
10	special update and amendment requirements of section 553.73,
11	Florida Statutes, and the administrative rule requiring
12	additional delay time between adoption and implementation of
13	such code are waived.
14	Section 10. Paragraph (c) is added to subsection (17)
15	of section 120.80, Florida Statutes, to read:
16	120.80 Exceptions and special requirements;
17	agencies
18	(17) FLORIDA BUILDING COMMISSION
19	(c) Notwithstanding ss. 120.565, 120.569, and 120.57,
20	the Florida Building Commission and hearing officer panels
21	appointed by the commission in accordance with s.
22	553.775(3)(c)1. may conduct proceedings to review decisions of
23	local building code officials in accordance with s.
24	<u>553.775(3)(c).</u>
25	Section 11. Section 553.841, Florida Statutes, is
26	amended to read:
27	553.841 Building Code Training Program code training
28	program; participant competency requirements
29	(1) The Legislature finds that the effectiveness of
30	the building codes of this state depends on the performance of
31	all participants, as demonstrated through knowledge of the

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codes and commitment to compliance with code directives and that to strengthen compliance by industry and enforcement by government, a Building Code Training Program is needed.

(1)(2) The commission shall establish by rule the Building Code Training Program to develop and provide a core curriculum and offer voluntary accreditation of advance module courses relating to the Florida Building Code and its enforcement a system of administering and enforcing the Florida Building Code.

(3) The program shall be developed, implemented, and administered by the commission in consultation with the Department of Education, the Department of Community Affairs, the Department of Business and Professional Regulation, the State Fire Marshal, the State University System, and the Division of Community Colleges.

(4) The commission may enter into contracts with the Department of Education, the State University System, the Division of Community Colleges, model code organizations, professional organizations, career centers, trade organizations, and private industry to administer the program.

(2)(5) The program shall be affordable, accessible, meaningful, financially self-sufficient and shall make maximum use of existing sources, systems, institutions, and programs available through private sources.

(3)(6) The commission, in coordination with the Department of Community Affairs, the Department of Business and Professional Regulation, the respective licensing boards, and the State Fire Marshal shall develop or cause to be developed÷

(a) a core curriculum that the professional licensing boards may designate as a which is prerequisite to initial

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licensure for those licensees not subject to testing on the
Florida Building Code as a condition of licensure. These
entities shall also identify subject areas that are
inadequately addressed by specialized and advanced courses all
specialized and advanced module coursework.

(b) A set of specialized and advanced modules specifically designed for use by each profession.

(4)(7) The core curriculum shall cover the information required to have all categories of participants appropriately informed as to their technical and administrative responsibilities in the effective execution of the code process by all individuals currently licensed under part XII of chapter 468, chapter 471, chapter 481, or chapter 489, except as otherwise provided in s. 471.017. The core curriculum shall be prerequisite to the advanced module coursework for all licensees and shall be completed by individuals licensed in all categories under part XII of chapter 468, chapter 471, chapter 481, or chapter 489 by the date of license renewal in 2005 within the first 2 year period after establishment of the program. All approved courses Core course hours taken by licensees pursuant to this section to complete this requirement shall count toward fulfillment of required continuing education units under part XII of chapter 468, chapter 471, chapter 481, or chapter 489.

(8) The commission, in consultation with the

Department of Business and Professional Regulation and the
respective licensing boards, shall develop or cause to be
developed an equivalency test for each category of licensee.

Such test may be taken in lieu of the core curriculum. A
passing score on the test shall be equivalent to completion of

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the core curriculum and shall be credited toward the required number of hours of continuing education.

(5)(9) The commission, in consultation with the Department of Business and Professional Regulation, shall develop or cause to be developed, or approve as a part of the program, appropriate courses a core curriculum and specialized or advanced module coursework for the construction workforce, including, but not limited to, superintendents and journeymen.

(6)(10) The respective state boards under part XII of chapter 468, chapters 471, 481, and 489, and the State Fire Marshal under chapter 633, shall require specialized or advanced course modules as part of their regular continuing education requirements. Courses approved by the Department of Business and Professional Regulation as required by their respective practice acts and chapter 455 shall be deemed approved by the Florida Building Commission.

(7)(11) The Legislature hereby establishes the Office of Building Code Training Program Administration within the Institute of Applied Technology in Construction Excellence at the Florida Community College at Jacksonville. The office is charged with the following responsibilities as recommended by the Florida Building Commission and as resources are provided by the Legislature:

- (a) Provide research-to-practice capability for entry-level construction training development, delivery and quality assurance, as well as training and competency registry systems and recruitment initiatives.
- (b) Coordinate with the Department of Community
  Affairs and the Florida Building Commission to serve as school
  liaison to disseminate construction awareness and promotion
  programs and materials to schools.

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(c) Develop model programs and approaches to construction career exploration to promote construction careers.

Section 12. Subsections (3), (4), (5), (6), (7), (8), paragraph (a) of subsection (9), and subsection (16) of section 553.842, Florida Statutes, are amended to read:

553.842 Product evaluation and approval.--

- (3) Products or methods or systems of construction that require approval under s. 553.77, that have standardized testing or comparative or rational analysis methods established by the code, and that are certified by an approved product evaluation entity, testing laboratory, or certification agency as complying with the standards specified by the code shall be approved for local or statewide use.

  Products required to be approved for statewide use shall be approved by one of the methods established in subsection (6) without further evaluation.
- of construction requiring approval under s. 553.77 must be approved by one of the methods established in subsection (5) or subsection (6) before their use in construction in this state. Products may be approved either by the commission for statewide use, or by a local building department for use in that department's jurisdiction only. Notwithstanding a local government's authority to amend the Florida Building Code as provided in this act, statewide approval shall preclude local jurisdictions from requiring further testing, evaluation, or submission of other evidence as a condition of using the product so long as the product is being used consistent with the conditions of its approval.

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(5) Local approval of products or methods or systems of construction may be achieved by the local building official through building plans review and inspection to determine that the product, method, or system of construction complies with the prescriptive standards established in the code.

Alternatively, local approval may be achieved by one of the methods established in subsection (6).

- (6) Statewide or local approval of products, methods, or systems of construction may be achieved by one of the following methods. One of these methods must be used by local officials or the commission to approve the following categories of products: panel walls, exterior doors, roofing, skylights, windows, shutters, and structural components as established by the commission by rule.
- (a) Products for which the code establishes standardized testing or comparative or rational analysis methods shall be approved by submittal and validation of one of the following reports or listings indicating that the product or method or system of construction was evaluated to be in compliance with the Florida Building Code and that the product or method or system of construction is, for the purpose intended, at least equivalent to that required by the Florida Building Code:
- A certification mark or listing of an approved certification agency;
  - 2. A test report from an approved testing laboratory;
- 3. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, from an approved product evaluation entity; or
- 4. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof,

developed and signed and sealed by a professional engineer or architect, licensed in this state.

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- A product evaluation report or a certification mark or listing of an approved certification agency which demonstrates that the product or method or system of construction complies with the Florida Building Code for the purpose intended shall be equivalent to a test report and test procedure as referenced in the Florida Building Code.
- (b) Products, methods, or systems of construction for which there are no specific standardized testing or comparative or rational analysis methods established in the code may be approved by submittal and validation of one of the following:
- 1. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, from an approved product evaluation entity indicating that the product or method or system of construction was evaluated to be in compliance with the intent of the Florida Building Code and that the product or method or system of construction is, for the purpose intended, at least equivalent to that required by the Florida Building Code; or
- 2. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, developed and signed and sealed by a professional engineer or architect, licensed in this state, who certifies that the product or method or system of construction is, for the purpose intended, at least equivalent to that required by the Florida Building Code.
- (7) The commission shall ensure that product manufacturers that obtain statewide product approval operate

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quality assurance programs for all approved products. The commission shall adopt by rule criteria for operation of the quality assurance programs.

- (8) For local approvals, validation shall be performed by the local building official. The commission shall adopt by rule criteria constituting complete validation by the local official, including, but not limited to, criteria governing verification of a quality assurance program. For state approvals, validation shall be performed by validation entities approved by the commission. The commission shall adopt by rule criteria for approval of validation entities, which shall be third-party entities independent of the product's manufacturer and which shall certify to the commission the product's compliance with the code. Products bearing a certification mark or listing from an approved certification agency shall be validated by inspection of the certification mark or listing.
- (9) The commission may adopt rules to approve the following types of entities that produce information on which product approvals are based. All of the following entities, including engineers and architects, must comply with a nationally recognized standard demonstrating independence or no conflict of interest:
- (a) Evaluation entities that meet the criteria for approval adopted by the commission by rule. The commission shall specifically approve the National Evaluation Service, the International Conference of Building Officials Evaluation Services, the International Code Council Evaluation Services, the Building Officials and Code Administrators International Evaluation Services, the Southern Building Code Congress International Evaluation Services, and the Miami-Dade County

Building Code Compliance Office Product Control. Architects 2 and engineers licensed in this state are also approved to 3 conduct product evaluations as provided in subsection (6). 4 (16) The commission shall establish a schedule for 5 adoption of the rules required in this section to ensure that 6 the product manufacturing industry has sufficient time to revise products to meet the requirements for approval and 8 submit them for testing or evaluation before the system takes effect on October 1, 2003, and to ensure that the availability 9 10 of statewide approval is not delayed. Section 13. Subsection (4) is added to section 11 12 633.702, Florida Statutes, to read: 13 633.702 Prohibited acts regarding alarm system contractors or certified unlimited electrical contractors; 14 penalties .--15 (4) It is a misdemeanor of the first degree, 16 punishable as provided in s. 775.082 or s. 775.083, for any 17 person to intentionally or willfully install, service, test, 18 repair, improve, or inspect a fire alarm system without being 19 in compliance with s. 489.5185. 2.0 21 Section 14. This act shall take effect October 1, 2005. 22 23 2.4 25 26 27 28 29 30 31

\*\*\*\*\*\*\*\*\*\* 2 SENATE SUMMARY 3 Provides for the approval, delivery, and installation of lawn storage buildings and storage sheds. Specifies certain codes from the International Code Congress and 4 the International Code Council as foundation codes for the updated Florida Building Code. Provides requirements 5 for amendments to the foundation codes. Provides for the 6 incorporation of certain statements, decisions, and amendments into the Florida Building Code. Provides a 7 timeframe for rule updates to the Florida Building Code. Revises the appointment of members to the Florida 8 Building Commission. Revises duties of the Florida Building Commission. Provides for the commission to resolve disputes regarding interpretations of the code. 9 Requires the commission to review decisions of local building officials and local enforcement agencies. Provides for publication of an interpretation on the 10 Building Code Information System and in the Florida 11 Administrative Weekly. Authorizes local governments to impose certain fees for code enforcement. Requires the commission to expedite adoption and implementation of the 12 13 existing state building code as part of the Florida Building Code pursuant to limited procedures. Authorizes 14 the Florida Building Commission to conduct proceedings to review decisions of local officials. Revises provisions 15 of the Building Code Training Program. Deletes a provision requiring the commission to adopt certain 16 criteria by rule. 17 18 19 20 21 22 23 2.4 25 26 27 28 29 30 31