By the Committee on Community Affairs; and Senator Bennett

578-1634-05

1	A bill to be entitled
2	An act relating to building safety; amending s.
3	215.559, F.S.; requiring that a specified
4	percentage of the funds appropriated under the
5	Hurricane Loss Mitigation Program be used for
6	education concerning the Florida Building Code
7	and for the operation of the disaster
8	contractors network; requiring the Department
9	of Community Affairs to contract with a
10	nonprofit tax-exempt entity for training,
11	development, and coordination; amending s.
12	489.537, F.S.; providing that certain alarm
13	system contractors and electrical contractors
14	may not be required by a municipality or county
15	to obtain additional certification or meet
16	additional licensure requirements; amending s.
17	553.37, F.S.; providing requirements for exit
18	alarms; providing for the approval, delivery,
19	and installation of lawn storage buildings and
20	storage sheds; amending s. 553.73, F.S.;
21	specifying certain codes from the International
22	Code Congress and the International Code
23	Council as foundation codes for the updated
24	Florida Building Code; providing requirements
25	for amendments to the foundation codes;
26	providing for the incorporation of certain
27	statements, decisions, and amendments into the
28	Florida Building Code; providing a timeframe
29	for rule updates to the Florida Building Code
30	to become effective; adding a requirement for
31	technical amendments to the Florida Building

1	Code; providing requirements for the Florida
2	Building Commission in reviewing code
3	amendments; providing an exception;
4	incorporating by reference certain standards
5	for unvented conditioned attic assemblies;
6	amending s. 553.74, F.S.; revising the
7	appointment of members to the Florida Building
8	Commission; amending s. 553.77, F.S.; revising
9	duties of the Florida Building Commission;
10	authorizing local building departments or other
11	entities to approve changes to an approved
12	building plan; prohibiting a commission member
13	from voting or taking action on matters of a
14	personal or financial interest to the member;
15	deleting requirements that the commission hear
16	certain appeals and issue declaratory
17	statements; creating s. 553.775, F.S.;
18	providing legislative intent with respect to
19	the interpretation of the Florida Building
20	Code; providing for the commission to resolve
21	disputes regarding interpretations of the code;
22	requiring the commission to review decisions of
23	local building officials and local enforcement
24	agencies; providing for publication of an
25	interpretation on the Building Code Information
26	System and in the Florida Administrative
27	Weekly; authorizing the commission to adopt a
28	fee; amending s. 553.79, F.S.; exempting
29	truss-placement plans from certain
30	requirements; amending s. 553.791, F.S.;
31	clarifying a definition; expanding

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authorization to use private providers to provide building code inspection services; including fee owner contractors within such authorization; revising notice requirements for using private providers; revising procedures for issuing permits; providing requirements for representatives of private providers; providing for waiver of certain inspection records requirements under certain circumstances; requiring that issuance of stop-work orders be pursuant to law; providing for establishment of a registration system for private providers and authorized representatives of private providers for licensure compliance purposes; preserving authority to issue emergency stop-work orders; revising insurance requirements for private providers; specifying conditions for proceeding with building work; amending s. 553.80, F.S.; authorizing local governments to impose certain fees for code enforcement; providing requirements and limitations; conforming a cross-reference; requiring the commission to expedite adoption and implementation of the existing state building code as part of the Florida Building Code pursuant to limited procedures; exempting certain buildings of the Department of Agriculture and Consumer Services from local permitting requirements, review, or fees; amending s. 120.80, F.S.; authorizing the Florida Building Commission to conduct proceedings to review decisions of local

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officials; amending s. 553.841, F.S.; revising provisions governing the Building Code Training Program; creating the Building Code Education and Outreach Council to coordinate, develop, and ensure enforcement of the Florida Building Code; providing for membership, terms of office, and meetings; providing duties of the council; requiring Building A Safer Florida, Inc., to provide administrative support for the council; requiring the council to develop a core curriculum and equivalency test for specified licensees; providing for the use of funds by the council; repealing s. 553.8413, F.S., relating to the Education Technical Advisory Committee; amending s. 553.842, F.S.; providing for products to be approved for statewide use; deleting an obsolete date; deleting a provision requiring the commission to adopt certain criteria for local program verification and validation by rule; providing for validation of certain products by inspection of the certification mark or listing; adding an evaluation entity to the list of entities specifically approved by the commission; deleting a requirement that the commission establish a schedule for adopting rules relating to product approvals under certain circumstances; creating s. 633.026, F.S.; requiring that the State Fire Marshal establish by rule a process for rendering nonbinding interpretations of the Florida Fire

1 Prevention Code; authorizing the State Fire 2 Marshal to enter into contracts and refer interpretations to a nonprofit organization; 3 4 providing for the interpretations to be 5 advisory; providing for funding the program 6 from the Insurance Regulatory Trust Fund; 7 providing requirements for local product 8 approval of products or systems of 9 construction; specifying methods for 10 demonstrating compliance with the structural windload requirements of the Florida Building 11 12 Code; providing for certification to be issued 13 by a professional engineer or registered architect; providing for audits under a quality 14 assurance program and other types of 15 certification; providing that changes to the 16 17 Florida Building Code do not void the approval of previously installed products; providing an 18 effective date. 19 20 21 Be It Enacted by the Legislature of the State of Florida: 22 23 Section 1. Subsections (3) and (4) of section 215.559, Florida Statutes, are amended, present subsections (5), (6), 24 and (7) of that section are redesignated as subsections (6), 25 26 (7), and (8), respectively, and a new subsection (5) is added 27 to that section, to read: 2.8 215.559 Hurricane Loss Mitigation Program. --29 (3) Forty percent of the total appropriation in paragraph (2)(a) shall be used to inspect and improve 30

tie-downs for mobile homes. Within 30 days after the effective

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date of that appropriation, the department shall contract with a public higher educational institution in this state which has previous experience in administering the programs set forth in this subsection to serve as the administrative entity and fiscal agent pursuant to s. 216.346 for the purpose of administering the programs set forth in this subsection in accordance with established policy and procedures. The administrative entity working with the advisory council set up under subsection (6)(5) shall develop a list of mobile home parks and counties that may be eligible to participate in the tie-down program.

- (4) Of moneys provided to the Department of Community Affairs in paragraph (2)(a), 10 percent shall be allocated to a Type I Center within the State University System dedicated to hurricane research. The Type I Center shall develop a preliminary work plan approved by the advisory council set forth in subsection(6)(5) to eliminate the state and local barriers to upgrading existing mobile homes and communities, research and develop a program for the recycling of existing older mobile homes, and support programs of research and development relating to hurricane loss reduction devices and techniques for site-built residences. The State University System also shall consult with the Department of Community Affairs and assist the department with the report required under subsection(8)(7).
- (5) Fifteen percent of the total appropriation in paragraph (2)(a) shall be used for education awareness concerning the Florida Building Code and the operation of the disaster contractors network. Not more than 30 days after the effective date of each subsequent appropriation, the Department of Community Affairs shall contract with a

nonprofit tax-exempt entity having prior contracting experience with building code training, development, and 2 coordination and whose membership is representative of all of 3 4 the statewide construction and design licensee associations. The entity shall allocate 20 percent of these resources to the 5 6 disaster contractors network for the education of the 7 construction industry and hurricane response if needed to 8 coordinate the industry in the event of a natural disaster. The entity shall allocate 20 percent of these resources to the 9 10 largest residential construction trade show in the state for the education of the residential construction industry on 11 building code and mitigation issues. The remaining resources 12 13 shall be used by the entity for outreach building code activities after consultation with the building code program 14 under the Florida Building Commission as provided for in s. 15 16 553.841. 17 Section 2. Paragraph (a) of subsection (3) of section 18 489.537, Florida Statutes, is amended to read: 489.537 Application of this part.--19 2.0 (3) Nothing in this act limits the power of a 21 municipality or county: 2.2 (a) To regulate the quality and character of work 23 performed by contractors through a system of permits, fees, and inspections which is designed to secure compliance with, 2.4 and aid in the implementation of, state and local building 2.5 laws or to enforce other local laws for the protection of the 26 27 public health and safety. However, a certified alarm system 2.8 contractor or certified electrical contractor is not subject to any additional certification or licensure requirements that 29 30 are not required by this part.

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2 Statutes, is amended to read: 553.37 Rules; inspections; and insignia.--3 4 (3) All manufactured buildings issued and bearing insignia of approval pursuant to subsection (2) shall be 5 deemed to comply with the Florida Building Code and are exempt from local amendments enacted by any local government. Lawn storage buildings and storage sheds not exceeding 200 square feet and bearing the insignia of approval of the department may be delivered and installed without need of a contractor's license or specialty license. Section 4. Subsection (2), paragraph (c) of subsection (4), subsection (6), and paragraphs (a) and (c) of subsection (7) of section 553.73, Florida Statutes, are amended, and

subsection (12) is added to that section, to read:

553.73 Florida Building Code.--

Section 3. Subsection (3) of section 553.37, Florida

(2) The Florida Building Code shall contain provisions or requirements for public and private buildings, structures, and facilities relative to structural, mechanical, electrical, plumbing, energy, and gas systems, existing buildings, historical buildings, manufactured buildings, elevators, coastal construction, lodging facilities, food sales and food service facilities, health care facilities, including assisted living facilities, adult day care facilities, and facilities for the control of radiation hazards, public or private educational facilities, swimming pools, and correctional facilities and enforcement of and compliance with such provisions or requirements. Further, the Florida Building Code must provide for uniform implementation of ss. 515.25, 515.27, and 515.29 by including standards and criteria for residential swimming pool barriers, pool covers, latching devices, door

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and window exit alarms, and other equipment required therein, 2 which are consistent with the intent of s. 515.23. With respect to the exit alarm provision from all doors and windows 3 4 providing direct access from the home to the pool, as 5 specified in ss. 515.25(4) and 515.27(1), such alarm must be 6 of the battery-powered, hard-wired, or plug-in type. Technical 7 provisions to be contained within the Florida Building Code 8 are restricted to requirements related to the types of 9 materials used and construction methods and standards employed in order to meet criteria specified in the Florida Building 10 Code. Provisions relating to the personnel, supervision or 11 12 training of personnel, or any other professional qualification 13 requirements relating to contractors or their workforce may not be included within the Florida Building Code, and 14 subsections (4), (5), (6), and (7) are not to be construed to 15 allow the inclusion of such provisions within the Florida 16 Building Code by amendment. This restriction applies to both 18 initial development and amendment of the Florida Building Code. 19 20 (4)21 (c) Any amendment adopted by a local enforcing agency 22 pursuant to this subsection shall not apply to state or school 23 district owned buildings, manufactured buildings or factory-built school buildings approved by the commission, or 2.4

(6)(a) The commission, by rule adopted pursuant to ss. 120.536(1) and 120.54, shall update the Florida Building Code every 3 years. When updating the Florida Building Code, the

designing, specifying, and constructing such exempt buildings.

prototype buildings approved pursuant to s. 553.77(3)(5). The

respective responsible entities shall consider the physical

performance parameters substantiating such amendments when

commission shall select the most current version of the 2 International Building Code, the International Fuel Gas Code, the International Mechanical Code, the International Plumbing 3 4 Code, the International Residential Code, the International Code Council Electrical Code, and the federal code regarding 5 6 noise contour lines, all of which are adopted by the 7 International Code Council, to form the foundation codes of the updated Florida Building Code, if the version has been 8 adopted by the International Code Council and made available 9 10 to the public at least 6 months prior to its selection by the 11 commission. 12 (b) The commission may modify any portion of the 13 foundation codes only as needed to accommodate the specific needs of this state. Standards or criteria referenced by such 14 codes shall be incorporated by reference. If a referenced 15 standard or criterion requires amplification or modification 16 to be appropriate for use in this state, only the amplification or modification shall be set forth in the 18 Florida Building Code. The commission may approve technical 19 amendments to the updated Florida Building Code after the 2.0 21 amendments have been subject to the conditions set forth in paragraphs (3)(a)-(d). Amendments to the foundation codes 2.2 23 which are adopted in accordance with this subsection shall be clearly marked in printed versions of the Florida Building 2.4 Code so that the fact that the provisions are Florida-specific 2.5 amendments to the foundation codes is readily apparent. 26 27 consider changes made by the adopting entity of any selected 2.8 model code for any model code incorporated into the Florida 29 Building Code, and may subsequently adopt the new edition or successor of the model code or any part of such code, no 30 31 sooner than 6 months after such model code has been adopted by

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the adopting organization, which may then be modified for this state as provided in this section, and

(c) The commission shall further consider the commission's own interpretations, declaratory statements, appellate decisions, and approved statewide and local technical amendments and shall incorporate such interpretations, statements, decisions, and amendments into the updated Florida Building Code only to the extent that they are needed to modify the foundation codes to accommodate the specific needs of the state. A change made by an institute or standards organization to any standard or criterion that is adopted by reference in the Florida Building Code does not become effective statewide until it has been adopted by the commission. Furthermore, the edition of the Florida Building Code which is in effect on the date of application for any permit authorized by the code governs the permitted work for the life of the permit and any extension granted to the permit.

(d) A rule updating the Florida Building Code in accordance with this subsection shall take effect no sooner than 6 months after publication of the updated code. Any amendment to the Florida Building Code which is adopted upon a finding by the commission that the amendment is necessary to protect the public from immediate threat of harm takes effect immediately.

(7)(a) The commission may approve technical amendments to the Florida Building Code once each year for statewide or regional application upon a finding that the amendment:

1. Is needed in order to accommodate the specific needs of this state.

- 2.1. Has a reasonable and substantial connection with the health, safety, and welfare of the general public.
- 3.2. Strengthens or improves the Florida Building Code, or in the case of innovation or new technology, will provide equivalent or better products or methods or systems of construction.
- 4.3. Does not discriminate against materials, products, methods, or systems of construction of demonstrated capabilities.
- $\underline{5.4.}$ Does not degrade the effectiveness of the Florida Building Code.

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- Furthermore, the Florida Building Commission may approve technical amendments to the code once each year to incorporate into the Florida Building Code its own interpretations of the code which are embodied in its opinions, final orders, and declaratory statements, and interpretations of hearing officer panels under s. 553.775(3)(c), but shall do so only to the extent that incorporation of interpretations is needed to modify the foundation codes to accommodate the specific needs of this state. Amendments approved under this paragraph shall be adopted by rule pursuant to ss. 120.536(1) and 120.54, after the amendments have been subjected to the provisions of subsection (3).
- amendment that does not accurately and completely address all requirements for amendment which are set forth in this section. The commission shall require all proposed amendments and information submitted with proposed amendments to be reviewed by commission staff prior to consideration by any technical advisory committee. These reviews shall be for

1	sufficiency only and are not intended to be qualitative in
2	nature. Staff members shall reject any proposed amendment that
3	fails to include a fiscal impact statement providing
4	information responsive to all criteria identified. Proposed
5	amendments rejected by members of the staff may not be
6	considered by the commission or any technical advisory
7	committee.
8	(12) Notwithstanding any other provision of this
9	section, the permitted standards and conditions for unvented
10	conditioned attic assemblies in the International Residential
11	Code are incorporated by reference as an authorized
12	alternative in the Florida Building Code. The commission shall
13	incorporate such permitted standards and conditions in the
14	Florida Building Code by rule as provided in this section.
15	However, the effectiveness of such permitted standards and
16	conditions shall not be delayed in adopting pending rules.
17	This subsection is repealed upon the adoption of such
18	permitted standards and conditions by rule as an authorized
19	alternative in the Florida Building Code.
20	(13) For type "S" buildings, as defined in the Florida
21	Building Code, all space under mezzanines, both enclosed and
22	not enclosed, shall be included in the determination of the
23	size of the room or space in which the mezzanine is located. $\underline{\mathtt{A}}$
24	mezzanine may not exceed one-third of the room or space in
25	which it is located. The fee owner or the fee owner's
26	architect may elect, but may not be required by rule or
27	action, to have mezzanines that are less than one-third of the
28	room or space in which they are located. The requirements of
29	this subsection apply retroactively to January 1, 2001.
30	(14) Travel distance from all floor areas, including
31	the most remote point of the mezzanine shall comply with Table

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- 1 1004 of the Florida Building Code, chapter 10, s. 1005, Table
 2 1004. A single unenclosed stair is permitted for mezzanines if
 3 the criteria of the Florida Building Code, chapter 10, s.
 4 1005.7.1 and Table 1005.7 travel distance is not exceed from
 5 the most remote point of the mezzanine to a point where there
 6 is a choice of more than one means of egress and the limits of
 7 Table 1004 are met. The requirements of this subsection shall
 8 take effect upon this act becoming law.
 9 Section 5. Subsection (1) of section 553.74, Florida
 - Section 5. Subsection (1) of section 553.74, Florida Statutes, is amended to read:
 - 553.74 Florida Building Commission.--
 - (1) The Florida Building Commission is created and shall be located within the Department of Community Affairs for administrative purposes. Members shall be appointed by the Governor subject to confirmation by the Senate. The Governor shall appoint commission members from lists of candidates submitted by the respective professional organizations or may appoint any other person otherwise qualified according to this section. The commission shall be composed of 23 members, consisting of the following:
 - (a) One architect registered to practice in this state and actively engaged in the profession <u>from a list of three</u> candidates provided by the American Institute of Architecture, Florida Section.
 - (b) One structural engineer registered to practice in this state and actively engaged in the profession <u>from a list</u> of three candidates provided by the Florida Engineering Society.
- 29 (c) One air-conditioning or mechanical contractor
 30 certified to do business in this state and actively engaged in
 31 the profession from a list of three candidates provided by the

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Florida Air Conditioning Contractors Association, the Florida
Refrigeration and Air Conditioning Contractors Association,
and the Mechanical Contractors Association of Florida.

- (d) One electrical contractor certified to do business in this state and actively engaged in the profession <u>from a list of two candidates</u>, one provided by the Florida

 Association of Electrical Contractors and one provided by the National Electrical Contractors Association, Florida Chapter.
- (e) One member from fire protection engineering or technology who is actively engaged in the profession from a list of three candidates provided by the Florida Fire Protection Engineers Society, the Florida Fire Marshals and Inspectors Association, and the Florida Fire Chiefs Association.
- (f) One general contractor certified to do business in this state and actively engaged in the profession from a list of three candidates provided by the Associated Builders and Contractors of Florida, the Florida Associated General Contractors Council and the Union Contractors Association.
- (g) One plumbing contractor licensed to do business in this state and actively engaged in the profession <u>from a list</u> of three candidates provided by the Florida Association of <u>Plumbing</u>, <u>Heating</u>, and <u>Cooling Contractors</u>.
- (h) One roofing or sheet metal contractor certified to do business in this state and actively engaged in the profession from a list of three candidates provided by the Florida Roofing, Sheet Metal, and Air Conditioning Contractors Association and the Sheet Metal and Air Conditioning Contractors National Association.
- 30 (i) One residential contractor licensed to do business 31 in this state and actively engaged in the profession <u>from a</u>

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list of three candidates provided by the Florida Home Builders Association.

- (j) Three members who are municipal or district codes enforcement officials, two of whom shall be from a list of four candidates provided by the Building Officials Association of Florida and one of whom is also a fire official from a list of three candidates provided by the Florida Fire Marshals and <u>Inspectors Association</u>.
- (k) One member who represents the Department of Financial Services.
- (1) One member who is a county codes enforcement official from a list of three candidates provided by the Building Officials Association of Florida.
- (m) One member of a Florida-based organization of persons with disabilities or a nationally chartered organization of persons with disabilities with chapters in this state.
- (n) One member of the manufactured buildings industry who is licensed to do business in this state and is actively engaged in the industry from a list of three candidates provided by the Florida Manufactured Housing Association.
- (o) One mechanical or electrical engineer registered to practice in this state and actively engaged in the profession from a list of three candidates provided by the Florida Engineering Society.
- (p) One member who is a representative of a municipality or a charter county from a list of three candidates provided by the Florida League of Cities and the Florida Association of Counties.
- (q) One member of the building products manufacturing industry who is authorized to do business in this state and is 31

actively engaged in the industry from a list of three 2 candidates provided by the Florida Building Materials Association, the Florida Concrete and Products Association, and the Fenestration Manufacturers Association.

- (r) One member who is a representative of the building owners and managers industry who is actively engaged in commercial building ownership or management from a list of three candidates provided by the Building Owners and Managers Association.
- (s) One member who is a representative of the insurance industry from a list of three candidates provided by the Florida Insurance Council.
- (t) One member who is a representative of K-12 public education who is actively involved as an administrator in the construction of school facilities.
 - (u) One member who shall be the chair.

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> person serving on the commission under paragraph (c) paragraph (h) on October 1, 2003, and who has served less than two full terms is eligible for reappointment to the commission regardless of whether he or she meets the new qualification.

Section 6. Section 553.77, Florida Statutes, is amended to read:

- 553.77 Specific powers of the commission.--
- (1) The commission shall:
- (a) Adopt and update the Florida Building Code or amendments thereto, pursuant to ss. 120.536(1) and 120.54.
- (b) Make a continual study of the operation of the Florida Building Code and other laws relating to the design, 29 construction, erection, alteration, modification, repair, or demolition of public or private buildings, structures, and

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facilities, including manufactured buildings, and code enforcement, to ascertain their effect upon the cost of building construction and determine the effectiveness of their provisions. Upon updating the Florida Building Code every 3 years, the commission shall review existing provisions of law and make recommendations to the Legislature for the next regular session of the Legislature regarding provisions of law that should be revised or repealed to ensure consistency with the Florida Building Code at the point the update goes into effect. State agencies and local jurisdictions shall provide such information as requested by the commission for evaluation of and recommendations for improving the effectiveness of the system of building code laws for reporting to the Legislature annually. Failure to comply with this or other requirements of this act must be reported to the Legislature for further action. Any proposed legislation providing for the revision or repeal of existing laws and rules relating to technical requirements applicable to building structures or facilities should expressly state that such legislation is not intended to imply any repeal or sunset of existing general or special laws governing any special district that are not specifically identified in the legislation.

(c) Upon written application by any substantially affected person or a local enforcement agency, issue declaratory statements pursuant to s. 120.565 relating to new technologies, techniques, and materials which have been tested where necessary and found to meet the objectives of the Florida Building Code. This paragraph does not apply to the types of products, materials, devices, or methods of construction required to be approved under paragraph(f)(f).

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(d) Upon written application by any substantially 2 affected person, state agency, or a local enforcement agency, issue declaratory statements pursuant to s. 120.565 relating 3 4 to the enforcement or administration by local governments of the Florida Building Code. Paragraph (h) provides the 5 6 exclusive remedy for addressing local interpretations of the 7 code. 8 (e) When requested in writing by any substantially 9 affected person, state agency, or a local enforcing agency, 10 shall issue declaratory statements pursuant to s. 120.565 relating to this part and ss. 515.25, 515.27, 515.29, and 11 12 515.37. Actions of the commission are subject to judicial 13 review pursuant to s. 120.68. (d)(f) Make recommendations to, and provide assistance 14 upon the request of, the Florida Commission on Human Relations 15 regarding rules relating to accessibility for persons with 16 17 disabilities. (e)(g) Participate with the Florida Fire Code Advisory 18 Council created under s. 633.72, to provide assistance and 19 recommendations relating to firesafety code interpretations. 2.0 21 The administrative staff of the commission shall attend 2.2 meetings of the Florida Fire Code Advisory Council and 23 coordinate efforts to provide consistency between the Florida Building Code and the Florida Fire Prevention Code and the 2.4 Life Safety Code. 25 (h) Hear appeals of the decisions of local boards of 26 27 appeal regarding interpretation decisions of local building 2.8 officials, or if no local board exists, hear appeals of

decisions of the building officials regarding interpretations

of the code. For such appeals:

1. Local decisions declaring structures to be unsafe and subject to repair or demolition shall not be appealable to the commission if the local governing body finds there is an immediate danger to the health and safety of its citizens.

2. All appeals shall be heard in the county of the jurisdiction defending the appeal.

3. Hearings shall be conducted pursuant to chapter 120 and the uniform rules of procedure, and decisions of the commission are subject to judicial review pursuant to s. 120.68.

(f)(i) Determine the types of products which may be approved by the commission requiring approval for local or statewide use and shall provide for the evaluation and approval of such products, materials, devices, and method of construction for statewide use. The commission may prescribe by rule a schedule of reasonable fees to provide for evaluation and approval of products, materials, devices, and methods of construction. Evaluation and approval shall be by action of the commission or delegated pursuant to s. 553.842. This paragraph does not apply to products approved by the State Fire Marshal.

 $\underline{(q)(j)}$ Appoint experts, consultants, technical advisers, and advisory committees for assistance and recommendations relating to the major areas addressed in the Florida Building Code.

(h)(k) Establish and maintain a mutual aid program, organized through the department, to provide an efficient supply of various levels of code enforcement personnel, design professionals, commercial property owners, and construction industry individuals, to assist in the rebuilding effort in an

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area which has been hit with disaster. The program shall include provisions for:

- 1. Minimum postdisaster structural, electrical, and plumbing inspections and procedures.
 - 2. Emergency permitting and inspection procedures.
- 3. Establishing contact with emergency management personnel and other state and federal agencies.

(i)(1) Maintain a list of interested parties for noticing rulemaking workshops and hearings, disseminating information on code adoption, revisions, amendments, and all other such actions which are the responsibility of the commission.

(i)(m) Coordinate with the state and local governments, industry, and other affected stakeholders in the examination of legislative provisions and make recommendations to fulfill the responsibility to develop a consistent, single code.

(k)(n) Provide technical assistance to local building departments in order to implement policies, procedures, and practices which would produce the most cost-effective property insurance ratings.

(1)(0) Develop recommendations for local governments to use when pursuing partial or full privatization of building department functions. The recommendations shall include, but not be limited to, provisions relating to equivalency of service, conflict of interest, requirements for competency, liability, insurance, and long-term accountability.

(2) Upon written application by any substantially affected person, the commission shall issue a declaratory statement pursuant to s. 120.565 relating to a state agency's interpretation and enforcement of the specific provisions of

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the Florida Building Code the agency is authorized to enforce. The provisions of this subsection shall not be construed to provide any powers, other than advisory, to the commission with respect to any decision of the State Fire Marshal made pursuant to the provisions of chapter 633.

(3) The commission may designate a commission member with demonstrated expertise in interpreting building plans to attend each meeting of the advisory council created in s.

553.512. The commission member may vary from meeting to meeting, shall serve on the council in a nonvoting capacity, and shall receive per diem and expenses as provided in s.

553.74(3).

(2)(4) For educational and public information purposes, the commission shall develop and publish an informational and explanatory document which contains descriptions of the roles and responsibilities of the licensed design professional, residential designer, contractor, and local building and fire code officials. The State Fire Marshal shall be responsible for developing and specifying roles and responsibilities for fire code officials. Such document may also contain descriptions of roles and responsibilities of other participants involved in the building codes system.

(3)(5) The commission may provide by rule for plans review and approval of prototype buildings owned by public and private entities to be replicated throughout the state. The rule must allow for review and approval of plans and changes to approved plans for prototype buildings to be performed by a public or private entity with oversight by the commission. The department may charge reasonable fees to cover the administrative costs of the program. Such approved plans or prototype buildings shall be exempt from further review

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required by s. 553.79(2), except changes to the prototype design, site plans, and other site-related items. Changes to an approved plan may be approved by the local building department or by the public or private entity that approved the plan. As provided in s. 553.73, prototype buildings are exempt from any locally adopted amendment to any part of the Florida Building Code. Construction or erection of such prototype buildings is subject to local permitting and inspections pursuant to this part.

(4)(6) The commission may produce and distribute a commentary document to accompany the Florida Building Code. The commentary must be limited in effect to providing technical assistance and must not have the effect of binding interpretations of the code document itself.

(5) If a member of the commission has a present or potential personal or financial interest in the outcome of a vote or other action of the commission, the member shall abstain from voting or taking action on the matter.

(7) The commission shall by rule establish an informal process of rendering nonbinding interpretations of the Florida Duilding Code. The commission is specifically authorized to refer interpretive issues to organizations that represent those engaged in the construction industry. The commission is directed to immediately implement the process prior to the completion of formal rulemaking. It is the intent of the Legislature that the commission create a process to refer questions to a small, rotating group of individuals licensed under part XII of chapter 468, to which a party can pose questions regarding the interpretation of code provisions. It is the intent of the Legislature that the process provide for the expeditious resolution of the issues presented and

1	publication of the resulting interpretation on the Building
2	Code Information System. Such interpretations are to be
3	advisory only and nonbinding on the parties or the commission
4	Section 7. Section 553.775, Florida Statutes, is
5	created to read:
6	553.775 Interpretations
7	(1) It is the intent of the Legislature that the
8	Florida Building Code be interpreted by building officials,
9	local enforcement agencies, and the commission in a manner
10	that protects the public safety, health, and welfare at the
11	most reasonable cost to the consumer by ensuring uniform
12	interpretations throughout the state and by providing
13	processes for resolving disputes regarding interpretations of
14	the Florida Building Code which are just and expeditious.
15	(2) Local enforcement agencies, local building
16	officials, state agencies, and the commission shall interpret
17	provisions of the Florida Building Code in a manner that is
18	consistent with declaratory statements and interpretations
19	entered by the commission, except that conflicts between the
20	Florida Fire Prevention Code and the Florida Building Code
21	shall be resolved in accordance with s. 553.73(9)(c) and (d).
22	(3) The following procedures may be invoked regarding
23	interpretations of the Florida Building Code:
24	(a) Upon written application by any substantially
25	affected person or state agency or by a local enforcement
26	agency, the commission shall issue declaratory statements
27	pursuant to s. 120.565 relating to the enforcement or
28	administration by local governments of the Florida Building
29	Code.
30	(b) When requested in writing by any substantially
31	affected person or state agency or by a local enforcement

agency, the commission shall issue a declaratory statement 2 pursuant to s. 120.565 relating to this part and ss. 515.25, 515.27, 515.29, and 515.37. Actions of the commission are 3 4 subject to judicial review under s. 120.68. 5 (c) The commission shall review decisions of local 6 building officials and local enforcement agencies regarding 7 interpretations of the Florida Building Code after the local 8 board of appeals has considered the decision, if such board exists, and if such appeals process is concluded within 10 9 10 business days. 1. The commission shall coordinate with the Building 11 12 Officials Association of Florida, Inc., to designate panels 13 composed of five members to hear requests to review decisions of local building officials. The members must be licensed as 14 building code administrators under part XII of chapter 468 and 15 must have experience interpreting and enforcing provisions of 16 the Florida Building Code. 2. Requests to review a decision of a local building 18 official interpreting provisions of the Florida Building Code 19 may be initiated by any substantially affected person, 2.0 21 including an owner or builder subject to a decision of a local building official or an association of owners or builders 2.2 23 having members who are subject to a decision of a local building official. In order to initiate review, the 2.4 substantially affected person must file a petition with the 2.5 commission. The commission shall adopt a form for the 26 2.7 petition, which shall be published on the Building Code 2.8 Information System. The form shall, at a minimum, require the 29 following: 30

1	a. The name and address of the county or municipality
2	in which provisions of the Florida Building Code are being
3	interpreted.
4	b. The name and address of the local building official
5	who has made the interpretation being appealed.
6	c. The name, address, and telephone number of the
7	petitioner; the name, address, and telephone number of the
8	petitioner's representative, if any; and an explanation of how
9	the petitioner's substantial interests are being affected by
10	the local interpretation of the Florida Building Code.
11	d. A statement of the provisions of the Florida
12	Building Code which are being interpreted by the local
13	building official.
14	e. A statement of the interpretation given to
15	provisions of the Florida Building Code by the local building
16	official and the manner in which the interpretation was
17	rendered.
18	f. A statement of the interpretation that the
19	petitioner contends should be given to the provisions of the
20	Florida Building Code and a statement supporting the
21	petitioner's interpretation.
22	g. Space for the local building official to respond in
23	writing. The space shall, at a minimum, require the local
24	building official to respond by providing a statement
25	admitting or denying the statements contained in the petition
26	and a statement of the interpretation of the provisions of the
27	Florida Building Code which the local jurisdiction or the
28	local building official contends is correct, including the
29	basis for the interpretation.
30	3. The petitioner shall submit the petition to the
31	local building official, who shall place the date of receipt

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- on the petition. The local building official shall respond to 2 the petition in accordance with the form and shall return the petition along with his or her response to the petitioner 3 4 within 5 days after receipt, exclusive of Saturdays, Sundays, 5 and legal holidays. The petitioner may file the petition with 6 the commission at any time after the local building official 7 provides a response. If no response is provided by the local 8 building official, the petitioner may file the petition with the commission 10 days after submission of the petition to the 9 10 local building official and shall note that the local building official did not respond. 11 12 Upon receipt of a petition that meets the 13 requirements of subparagraph 2., the commission shall immediately provide copies of the petition to a panel, and the 14 commission shall publish the petition, including any response 15 submitted by the local building official, on the Building Code 16 Information System in a manner that allows interested persons
 - 5. The panel shall conduct proceedings as necessary to resolve the issues; shall give due regard to the petitions, the response, and to comments posed on the Building Code Information System; and shall issue an interpretation regarding the provisions of the Florida Building Code within 21 days after the filing of the petition. The panel shall render a determination based upon the Florida Building Code or, if the code is ambiguous, the intent of the code. The panel's interpretation shall be provided to the commission, which shall publish the interpretation on the Building Code Information System and in the Florida Administrative Weekly. The interpretation shall be considered an interpretation

entered by the commission, and shall be binding upon the

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- parties and upon all jurisdictions subject to the Florida

 Building Code, unless it is superseded by a declaratory

 statement issued by the Florida Building Commission or by a

 final order entered after an appeal proceeding conducted in

 accordance with subparagraph 7.

 6. It is the intent of the Legislature that review
 - 6. It is the intent of the Leqislature that review proceedings be completed within 21 days after the date that a petition seeking review is filed with the commission, and the time periods set forth in this paragraph may be waived only upon consent of all parties.
 - 7. Any substantially affected person may appeal an interpretation rendered by a hearing officer panel by filing a petition with the commission. Such appeals shall be initiated in accordance with chapter 120 and the uniform rules of procedure and must be filed within 30 days after publication of the interpretation on the Building Code Information System or in the Florida Administrative Weekly. Hearings shall be conducted pursuant to chapter 120 and the uniform rules of procedure. Decisions of the commission are subject to judicial review pursuant to s. 120.68. The final order of the commission is binding upon the parties and upon all jurisdictions subject to the Florida Building Code.
 - 8. The burden of proof in any proceeding initiated in accordance with subparagraph 7. is on the party who initiated the appeal.
 - 9. In any review proceeding initiated in accordance with this paragraph, including any proceeding initiated in accordance with subparagraph 7., the fact that an owner or builder has proceeded with construction may not be grounds for determining an issue to be moot if the issue is one that is
- 31 <u>likely to arise in the future.</u>

This paragraph provides the exclusive remedy for addressing requests to review local interpretations of the code and appeals from review proceedings.

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6 and subject to repair or demolition are not subject to review 7 under this subsection and may not be appealed to the

8 9 commission if the local governing body finds that there is an immediate danger to the health and safety of the public.

(d) Local decisions declaring structures to be unsafe

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(e) Upon written application by any substantially affected person, the commission shall issue a declaratory

12 statement pursuant to s. 120.565 relating to an agency's

interpretation and enforcement of the specific provisions of

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the Florida Building Code which the agency is authorized to

15 16 enforce. This subsection does not provide any powers, other than advisory, to the commission with respect to any decision

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of the State Fire Marshal made pursuant to chapter 633.

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who has demonstrated expertise in interpreting building plans

(f) The commission may designate a commission member

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to attend each meeting of the advisory council created in s.

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meeting, shall serve on the council in a nonvoting capacity,

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and shall receive per diem and expenses as provided in s.

553.512. The commission member may vary from meeting to

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process of rendering nonbinding interpretations of the Florida Building Code. The commission is specifically authorized to

(q) The commission shall by rule establish an informal

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refer interpretive issues to organizations that represent

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shall immediately implement the process before completing

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formal rulemaking. It is the intent of the Legislature that

the commission create a process to refer questions to a small, 2 rotating group of individuals licensed under part XII of chapter 468, to which a party may pose questions regarding the 3 4 interpretation of code provisions. It is the intent of the 5 Legislature that the process provide for the expeditious 6 resolution of the issues presented and publication of the 7 resulting interpretation on the Building Code Information 8 System. Such interpretations shall be advisory only and nonbinding on the parties and the commission. 9 10 (4) In order to administer this section, the commission may adopt by rule and impose a fee that may not 11 12 exceed \$50 for each request for a review or interpretation. 13 Section 8. Subsection (14) of section 553.79, Florida Statutes, is amended to read: 14 553.79 Permits; applications; issuance; inspections.--15 (14) Certifications by contractors authorized under 16 17 the provisions of s. 489.115(4)(b) shall be considered 18 equivalent to sealed plans and specifications by a person licensed under chapter 471 or chapter 481 by local enforcement 19 agencies for plans review for permitting purposes relating to 2.0 21 compliance with the wind resistance provisions of the code or 22 alternate methodologies approved by the commission for one and 23 two family dwellings. Local enforcement agencies may rely upon such certification by contractors that the plans and 2.4 specifications submitted conform to the requirements of the 2.5 code for wind resistance. Upon good cause shown, local 26 27 government code enforcement agencies may accept or reject 2.8 plans sealed by persons licensed under chapter 471, chapter 481, or chapter 489. A truss-placement plan is not required to 29 30 be signed and sealed by an engineer or architect unless

prepared by an engineer or architect or specifically required 2 by the Florida Building Code. Section 9. Paragraph (f) of subsection (1), 3 subsections (2) and (4), paragraph (a) of subsection (6), and 4 5 subsections (7), (9), (11), (12), (14), (15), and (17) of section 553.791, Florida Statutes, are amended to read: 7 553.791 Alternative plans review and inspection.--8 (1) As used in this section, the term: (f) "Permit application" means a properly completed 9 and submitted application for÷ 10 1. the requested building or construction permit, 11 12 including: -13 1.2. The plans reviewed by the private provider. 2.3. The affidavit from the private provider required 14 pursuant to subsection (5). 15 16 3.4. Any applicable fees. 17 4.5. Any documents required by the local building 18 official to determine that the fee owner has secured all other government approvals required by law. 19 (2) Notwithstanding any other provision of law or 20 21 local government ordinance or local policy, the fee owner of a 22 building, or the fee owner's contractor upon written 23 authorization from the fee owner, may choose to use a private provider to provide building code inspection services with 2.4 regard to such building and may make payment directly to the 25 26 private provider for the provision of such services. All such 27 services shall be the subject of a written contract between 2.8 the private provider, or the private provider's firm, and the 29 fee owner. The fee owner may elect to use a private provider to provide either plans review or required building 30

inspections, or both. The local building official, in his or

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her discretion and pursuant to duly adopted policies of the local enforcement agency, may require the fee owner who desires to use a private provider to use the private provider to provide both plans review and required building inspection services.

- (4) A fee owner or the fee owner's contractor using a private provider to provide building code inspection services shall notify the local building official at the time of permit application, or no less than 7 business days prior to the first scheduled inspection by the local building official or building code enforcement agency for a private provider performing required inspections of construction under this section, on a form to be adopted by the commission. This notice shall include the following information:
- (a) The services to be performed by the private provider.
- (b) The name, firm, address, telephone number, and facsimile number of each private provider who is performing or will perform such services, his or her professional license or certification number, qualification statements or resumes, and, if required by the local building official, a certificate of insurance demonstrating that professional liability insurance coverage is in place for the private provider's firm, the private provider, and any duly authorized representative in the amounts required by this section.
- (c) An acknowledgment from the fee owner in substantially the following form:

I have elected to use one or more private providers to provide building code plans review and/or inspection services on the

31 | building that is the subject of the enclosed permit

application, as authorized by s. 553.791, Florida Statutes. I understand that the local building official may not review the plans submitted or perform the required building inspections 3 to determine compliance with the applicable codes, except to 4 the extent specified in said law. Instead, plans review and/or 5 required building inspections will be performed by licensed or 7 certified personnel identified in the application. The law 8 requires minimum insurance requirements for such personnel, but I understand that I may require more insurance to protect 9 my interests. By executing this form, I acknowledge that I 10 have made inquiry regarding the competence of the licensed or 11 12 certified personnel and the level of their insurance and am 13 satisfied that my interests are adequately protected. I agree to indemnify, defend, and hold harmless the local government, 14 the local building official, and their building code 15 enforcement personnel from any and all claims arising from my 16 use of these licensed or certified personnel to perform 18 building code inspection services with respect to the building that is the subject of the enclosed permit application. 19 20 21 If the fee owner or the fee owner's contractor makes any 22 changes to the listed private providers or the services to be 23 provided by those private providers, the fee owner or the fee owner's contractor shall, within 1 business day after any 2.4 25 change, update the notice to reflect such changes. In 26 addition, the fee owner or the fee owner's contractor shall post at the project site, prior to the commencement of 27 2.8 construction and updated within 1 business day after any change, on a form to be adopted by the commission, the name, 29 firm, address, telephone number, and facsimile number of each 30

private provider who is performing or will perform building

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code inspection services, the type of service being performed, and similar information for the primary contact of the private provider on the project.

- (6)(a) No more than Within 30 business days after receipt of a permit application and the affidavit from the private provider required pursuant to subsection (5), the local building official shall issue the requested permit or provide a written notice to the permit applicant identifying the specific plan features that do not comply with the applicable codes, as well as the specific code chapters and sections. If the local building official does not provide a written notice of the plan deficiencies within the prescribed 30-day period, the permit application shall be deemed approved as a matter of law, and the permit shall be issued by the local building official on the next business day.
- under this section shall inspect each phase of construction as required by the applicable codes. The private provider shall be permitted to send a duly authorized representative to the building site to perform the required inspections, provided all required reports and certifications are prepared by and bear the signature of the private provider. The duly authorized representative must be an employee of the private provider entitled to receive unemployment compensation benefits under chapter 443. The contractor's contractual or legal obligations are not relieved by any action of the private provider.
- (9) Upon completing the required inspections at each applicable phase of construction, the private provider shall record such inspections on a form acceptable to the local building official. These inspection records shall reflect

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those inspections required by the applicable codes of each 2 phase of construction for which permitting by a local enforcement agency is required. The private provider, before 3 leaving the project site, shall post each completed inspection 4 5 record, indicating pass or fail, at the site and provide the record to the local building official within 2 business days. 7 The local building official may waive the requirement to provide a record of each inspection within 2 business days if 8 the record is posted at the project site and all such 9 10 inspection records are submitted with the certificate of compliance. Records of all required and completed inspections 11 12 shall be maintained at the building site at all times and made 13 available for review by the local building official. The private provider shall report to the local enforcement agency 14 any condition that poses an immediate threat to public safety 15 16 and welfare.

of a request for a certificate of occupancy or certificate of completion and the applicant's presentation of a certificate of compliance and approval of all other government approvals required by law, the local building official shall issue the certificate of occupancy or certificate of completion or provide a notice to the applicant identifying the specific deficiencies, as well as the specific code chapters and sections. If the local building official does not provide notice of the deficiencies within the prescribed 2-day period, the request for a certificate of occupancy or certificate of completion shall be deemed granted and the certificate of occupancy or certificate of occupancy or certificate of the local building official on the next business day. To resolve any identified deficiencies, the applicant may elect to

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dispute the deficiencies pursuant to subsection (12) or to submit a corrected request for a certificate of occupancy or certificate of completion.

- (12) If the local building official determines that the building construction or plans do not comply with the applicable codes, the official may deny the permit or request for a certificate of occupancy or certificate of completion, as appropriate, or may issue a stop-work order for the project or any portion thereof <u>as provided by law</u>, if the official determines that such noncompliance poses a threat to public safety and welfare, subject to the following:
- (a) The local building official shall be available to meet with the private provider within 2 business days to resolve any dispute after issuing a stop-work order or providing notice to the applicant denying a permit or request for a certificate of occupancy or certificate of completion.
- (b) If the local building official and private provider are unable to resolve the dispute, the matter shall be referred to the local enforcement agency's board of appeals, if one exists, which shall consider the matter at its next scheduled meeting or sooner. Any decisions by the local enforcement agency's board of appeals, or local building official if there is no board of appeals, may be appealed to the commission as provided by this chapter pursuant to s. 553.77(1)(h).
- (c) Notwithstanding any provision of this section, any decisions regarding the issuance of a building permit, certificate of occupancy, or certificate of completion may be reviewed by the local enforcement agency's board of appeals, if one exists. Any decision by the local enforcement agency's board of appeals, or local building official if there is no

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board of appeals, may be appealed to the commission as 2 provided by this chapter pursuant to s. 553.77(1)(h), which shall consider the matter at the commission's next scheduled 3 4 meeting.

- (14)(a) No local enforcement agency, local building official, or local government may adopt or enforce any laws, rules, procedures, policies, qualifications, or standards more stringent than those prescribed by this section.
- (b) A local enforcement agency, local building official, or local government may establish, for private providers and duly authorized representatives working within that jurisdiction, a system of registration to verify compliance with the licensure requirements of paragraph (1)(q) and the insurance requirements of subsection (15).
- (c) Nothing in this section limits the authority of the local building official to issue a stop-work order for a building project or any portion of such order, as provided by law, if the official determines that a condition on the building site constitutes an immediate threat to public safety and welfare.
- (15) A private provider may perform building code inspection services under this section only if the private provider maintains insurance for professional and comprehensive general liability with minimum policy limits of 25 \$2\$1 million per occurrence for commercial projects and \$1 million per occurrence for private residential projects covering relating to all services performed as a private provider. If the private provider chooses to secure claims-made coverage to fulfill this requirement, the private

provider must also maintain, including tail coverage for a

code inspection services. Before providing building code 2 inspection services within a local building official's jurisdiction, a private provider must provide to the local 3 4 building official a certificate of insurance evidencing that the coverages required under this subsection are in force. 5 6 (17) Each local building code enforcement agency shall 7 develop and maintain a process to audit the performance of 8 building code inspection services by private providers operating within the local jurisdiction. Work on a building 9 10 may proceed after inspection and approval by a private provider if the provider has given notice of the inspection 11 pursuant to subsection (8) and, subsequent to such inspection 12 13 and approval, the work may not be delayed for completion of an inspection audit by the local building code enforcement 14 15 agency. Section 10. Paragraph (d) of subsection (1) of section 16 553.80, Florida Statutes, is amended, and subsections (7) and 18 (8) are added to that section, to read: 553.80 Enforcement.--19 20 (1) Except as provided in paragraphs (a)-(f), each 21 local government and each legally constituted enforcement 22 district with statutory authority shall regulate building 23 construction and, where authorized in the state agency's enabling legislation, each state agency shall enforce the 2.4 Florida Building Code required by this part on all public or 2.5 private buildings, structures, and facilities, unless such 26 27 responsibility has been delegated to another unit of 2.8 government pursuant to s. 553.79(9). 29 (d) Building plans approved pursuant to s. 30 553.77(3)(5) and state-approved manufactured buildings, including buildings manufactured and assembled offsite and not

intended for habitation, such as lawn storage buildings and 2 storage sheds, are exempt from local code enforcing agency plan reviews except for provisions of the code relating to 3 erection, assembly, or construction at the site. Erection, 4 5 assembly, and construction at the site are subject to local permitting and inspections. 7 8 The governing bodies of local governments may provide a schedule of fees, as authorized by s. 125.56(2) or s. 166.222 9 and this section, for the enforcement of the provisions of 10 this part. Such fees shall be used solely for carrying out the 11 12 local government's responsibilities in enforcing the Florida 13 Building Code. The authority of state enforcing agencies to set fees for enforcement shall be derived from authority 14 existing on July 1, 1998. However, nothing contained in this 15 16 subsection shall operate to limit such agencies from adjusting 17 their fee schedule in conformance with existing authority. 18 (7) The governing bodies of local governments may provide a schedule of reasonable fees, as authorized by s. 19 125.56(2) or s. 166.222 and this section, for enforcing this 20 21 part. These fees, and any fines or investment earnings related 22 to the fees, shall be used solely for carrying out the local 23 government's responsibilities in enforcing the Florida Building Code. When providing a schedule of reasonable fees, 2.4 the total estimated annual revenue derived from fees, and the 2.5 fines and investment earnings related to the fees, may not 26 27 exceed the total estimated annual costs of allowable 2.8 activities. Any unexpended balances shall be carried forward to future years for allowable activities or shall be refunded 29 at the discretion of the local government. The basis for a fee 30 structure for allowable activities shall relate to the level

1	of service provided by the local government. Fees charged
2	shall be consistently applied.
3	(a) As used in this subsection, the phrase "enforcing
4	the Florida Building Code" includes the direct costs and
5	reasonable indirect costs associated with review of building
6	plans, building inspections, reinspections, building permit
7	processing; building code enforcement; and fire inspections
8	associated with new construction. The phrase may also include
9	training costs associated with the enforcement of the Florida
10	Building Code and enforcement action pertaining to unlicensed
11	contractor activity to the extent not funded by other user
12	fees.
13	(b) The following activities may not be funded with
14	fees adopted for enforcing the Florida Building Code:
15	1. Planning and zoning or other general government
16	activities.
17	2. Inspections of public buildings for a reduced fee
18	or no fee.
19	3. Public information requests, community functions,
20	boards, and any program not directly related to enforcement of
21	the Florida Building Code.
22	4. Enforcement and implementation of any other local
23	ordinance, excluding validly adopted local amendments to the
24	Florida Building Code and excluding any local ordinance
25	directly related to enforcing the Florida Building Code as
26	defined in paragraph (a).
27	(c) A local government shall use recognized
28	management, accounting, and oversight practices to ensure that
29	fees, fines, and investment earnings generated under this
30	subsection are maintained and allocated or used solely for the

31 purposes described in paragraph (a).

1	(8) The Department of Agriculture and Consumer
2	Services is not subject to local government permitting
3	requirements, plan review, or inspection fees for nonoccupied
4	structures, such as equipment storage sheds and polebarns that
5	are not used by the public.
6	Section 11. Paragraph (c) is added to subsection (17)
7	of section 120.80, Florida Statutes, to read:
8	120.80 Exceptions and special requirements;
9	agencies
10	(17) FLORIDA BUILDING COMMISSION
11	(c) Notwithstanding ss. 120.565, 120.569, and 120.57,
12	the Florida Building Commission and hearing officer panels
13	appointed by the commission in accordance with s.
14	553.775(3)(c)1. may conduct proceedings to review decisions of
15	local building code officials in accordance with s.
16	553.775(3)(c).
17	Section 12. Section 553.841, Florida Statutes, is
18	amended to read:
19	(Substantial rewording of section. See
20	s. 533.841, F.S., for present text.)
21	553.841 Building code education and outreach
22	program
23	(1) The Legislature finds that the effectiveness of
24	the building codes of this state depends on the performance of
25	all participants, as demonstrated through knowledge of the
26	codes and commitment to compliance with code directives, and
27	that to strengthen compliance by industry and enforcement by
28	government, a building code education and outreach program is
29	needed.
30	(2) There is created the Building Code Education and
31	Outreach Council to coordinate develop and maintain

1	education and outreach to ensure administration and
2	enforcement of the Florida Building Code.
3	(3) The Building Code Education and Outreach Council
4	shall be composed of the following members:
5	(a) Three members of the Florida Building Commission,
6	selected by the commission;
7	(b) One member of the Florida Building Code
8	Administrators and Inspectors Board, selected by that board;
9	(c) One member of the Construction Industry Licensing
10	Board, selected by that board;
11	(d) One member of the Electrical Contractors Licensing
12	Board, selected by that board;
13	(e) One member of the Florida Board of Professional
14	Engineers, selected by that board;
15	(f) One architect member of the Board of Architecture
16	and Interior Design, selected by that board;
17	(q) One interior designer member of the Board of
18	Architecture and Interior Design, selected by that board;
19	(h) One member of the Board of Landscape Architecture,
20	selected by that board; and
21	(i) One member from the office of the State Fire
22	Marshal, selected by that office.
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24	Each member shall be appointed to a 2-year term and may be
25	reappointed at the discretion of the appointing body. A chair
26	shall be elected by majority vote of the council and shall
27	serve a term of 1 year.
28	(4) The Building Code Education and Outreach Council
29	shall meet in Tallahassee at least semiannually. The council
30	may meet more often but not more than monthly, and such
31	additional meetings may be by telephone conference call. All

1	costs for travel shall be borne by the respective appointing
2	entity. Administrative support, including meeting space if
3	requested, shall be provided by Building A Safer Florida, Inc.
4	(5) The Building Code Education and Outreach Council
5	shall:
6	(a) Consider and determine any policies or procedures
7	needed to administer ss. 489.109(3) and 489.509(3).
8	(b) Administer the provisions of this section.
9	(c) Determine the areas of priority for which funds
10	should be expended for research and continuing education.
11	(d) Review all proposed continuing education courses
12	concerning the Florida Building Code and recommend to the
13	commission any related courses that should be approved for
14	continuing education.
15	(6) The Building Code Education and Outreach Council
16	shall develop or cause to be developed:
17	(a) A core curriculum that is prerequisite to all
18	specialized and advanced module coursework.
19	(b) A set of specialized and advanced modules
20	specifically designed for use by each profession.
21	(7) The core curriculum shall cover the information
22	required to have all categories of participants appropriately
23	informed as to their technical and administrative
24	responsibilities in the effective execution of the code
25	process by all individuals currently licensed under part XII
26	of chapter 468, chapter 471, chapter 481, or chapter 489,
27	except as otherwise provided in s. 471.017. The core
28	curriculum shall be prerequisite to the advanced module
29	coursework for all licensees and shall be completed by
30	individuals licensed in all categories under part XII of
31	chapter 468, chapter 471, chapter 481, or chapter 489 within

the first 2-year period after establishment of the program. 2 Core course hours taken by licensees to complete this requirement shall count toward fulfillment of required 3 4 continuing education units under part XII of chapter 468, chapter 471, chapter 481, or chapter 489. 5 6 (8) The Building Code Education and Outreach Council 7 shall develop, cause to be developed, or maintain an equivalency test for each category of licensee. Such test may 8 be taken in lieu of the core curriculum. A passing score on 9 10 the test shall be equivalent to completion of the core curriculum and shall be credited toward the required number of 11 12 hours of continuing education. (9) Each biennium, upon receipt of funds by the 13 Department of Community Affairs from the Construction Industry 14 Licensing Board and the Electrical Contractors' Licensing 15 Board provided under ss. 489.109(3) and 489.509(3), the 16 commission shall determine the amount of funds available for 18 research projects from the proceeds of contractor licensing fees and identify, solicit, and accept funds from other 19 sources for research and continuing education projects. 2.0 21 (10) If funds collected for research projects in any 2.2 year do not require the use of all available funds, the unused 23 funds shall be carried forward and allocated for use during the following fiscal year. 2.4 Section 13. Section 553.8413, Florida Statutes, is 2.5 repealed. 26 27 Section 14. Subsections (3), (4), (5), (6), (7), (8), paragraph (a) of subsection (9), and subsection (16) of section 553.842, Florida Statutes, are amended to read: 29 30 553.842 Product evaluation and approval.--31

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- that require approval under s. 553.77, that have standardized testing or comparative or rational analysis methods established by the code, and that are certified by an approved product evaluation entity, testing laboratory, or certification agency as complying with the standards specified by the code shall be approved for local or statewide use.

 Products required to be approved for statewide use shall be approved by one of the methods established in subsection (6) without further evaluation.
- of construction requiring approval under s. 553.77 must be approved by one of the methods established in subsection (5) or subsection (6) before their use in construction in this state. Products may be approved either by the commission for statewide use, or by a local building department for use in that department's jurisdiction only. Notwithstanding a local government's authority to amend the Florida Building Code as provided in this act, statewide approval shall preclude local jurisdictions from requiring further testing, evaluation, or submission of other evidence as a condition of using the product so long as the product is being used consistent with the conditions of its approval.
- (5) Local approval of products or methods or systems of construction may be achieved by the local building official through building plans review and inspection to determine that the product, method, or system of construction complies with the prescriptive standards established in the code.

 Alternatively, local approval may be achieved by one of the methods established in subsection (6).

- (5)(6) Statewide or local approval of products, methods, or systems of construction may be achieved by one of the following methods. One of these methods must be used by local officials or the commission to approve the following categories of products: panel walls, exterior doors, roofing, skylights, windows, shutters, and structural components as established by the commission by rule.
- (a) Products for which the code establishes standardized testing or comparative or rational analysis methods shall be approved by submittal and validation of one of the following reports or listings indicating that the product or method or system of construction was evaluated to be in compliance with the Florida Building Code and that the product or method or system of construction is, for the purpose intended, at least equivalent to that required by the Florida Building Code:
- A certification mark or listing of an approved certification agency;
 - 2. A test report from an approved testing laboratory;
- 3. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, from an approved product evaluation entity; or
- 4. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, developed and signed and sealed by a professional engineer or architect, licensed in this state.

A product evaluation report or a certification mark or listing of an approved certification agency which demonstrates that the product or method or system of construction complies with the Florida Building Code for the purpose intended shall be

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equivalent to a test report and test procedure as referenced in the Florida Building Code.

- (b) Products, methods, or systems of construction for which there are no specific standardized testing or comparative or rational analysis methods established in the code may be approved by submittal and validation of one of the following:
- 1. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, from an approved product evaluation entity indicating that the product or method or system of construction was evaluated to be in compliance with the intent of the Florida Building Code and that the product or method or system of construction is, for the purpose intended, at least equivalent to that required by the Florida Building Code; or
- 2. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, developed and signed and sealed by a professional engineer or architect, licensed in this state, who certifies that the product or method or system of construction is, for the purpose intended, at least equivalent to that required by the Florida Building Code.
- (6)(7) The commission shall ensure that product manufacturers that obtain statewide product approval operate quality assurance programs for all approved products. The commission shall adopt by rule criteria for operation of the quality assurance programs.
- (7)(8) For local approvals, validation shall be performed by the local building official. The commission shall adopt by rule criteria constituting complete validation by the local official, including, but not limited to, criteria

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governing verification of a quality assurance program. For state approvals, validation shall be performed by validation entities approved by the commission. The commission shall adopt by rule criteria for approval of validation entities, which shall be third-party entities independent of the product's manufacturer and which shall certify to the commission the product's compliance with the code. Products bearing a certification mark or listing from an approved certification agency shall be validated by inspection of the certification mark or listing.

(8)(9) The commission may adopt rules to approve the following types of entities that produce information on which product approvals are based. All of the following entities, including engineers and architects, must comply with a nationally recognized standard demonstrating independence or no conflict of interest:

(a) Evaluation entities that meet the criteria for approval adopted by the commission by rule. The commission shall specifically approve the National Evaluation Service, the International Conference of Building Officials Evaluation Services, the International Code Council Evaluation Services, the Building Officials and Code Administrators International Evaluation Services, the Southern Building Code Congress International Evaluation Services, and the Miami-Dade County Building Code Compliance Office Product Control. Architects and engineers licensed in this state are also approved to conduct product evaluations as provided in subsection(5)(6).

(16) The commission shall establish a schedule for adoption of the rules required in this section to ensure that the product manufacturing industry has sufficient time to revise products to meet the requirements for approval and

submit them for testing or evaluation before the system takes 2 effect on October 1, 2003, and to ensure that the availability of statewide approval is not delayed. 3 Section 15. Section 633.026, Florida Statutes, is 4 created to read: 5 6 633.026 Informal interpretations of the Florida Fire 7 Prevention Code. -- The Division of State Fire Marshal shall by 8 rule establish an informal process of rendering nonbinding interpretations of the Florida Fire Prevention Code. The 9 10 Division of State Fire Marshal may contract with and refer interpretive issues to a nonprofit organization that has 11 12 experience in fire safety and control issues. The Division of 13 State Fire Marshal shall immediately implement the process prior to the completion of formal rulemaking. It is the intent 14 of the Legislature that the Division of State Fire Marshal 15 create a process to refer questions to a small group of 16 individuals certified under s. 633.081(2), to which a party 18 can pose questions regarding the interpretation of code provisions. It is the intent of the Legislature that the 19 process provide for the expeditious resolution of the issues 2.0 21 presented and publication of the resulting interpretation on the website of the Division of State Fire Marshal. It is the 2.2 23 intent of the Legislature that this program be similar to the program established by the Florida Building Commission in s. 2.4 553.77(7). Such interpretations shall be advisory only and 2.5 nonbinding on the parties or the State Fire Marshal. This 26 27 program shall be funded from the Insurance Regulatory Trust 2.8 Fund. 29 Section 16. Local product approval. --30 (1) For local product approval, products or systems of construction shall demonstrate compliance with the structural 31

1	windload requirements of the Florida Building Code through one
2	of the following methods:
3	(a) A certification mark, listing, or label from a
4	commission-approved certification agency indicating that the
5	product complies with the code;
6	(b) A test report from a commission-approved testing
7	laboratory indicating that the product tested complies with
8	the code;
9	(c) A product-evaluation report based upon testing,
10	comparative or rational analysis, or a combination thereof,
11	from a commission-approved product evaluation entity which
12	indicates that the product evaluated complies with the code;
13	(d) A product-evaluation report or certification based
14	upon testing or comparative or rational analysis, or a
15	combination thereof, developed and signed and sealed by a
16	Florida professional engineer or Florida registered architect,
17	which indicates that the product complies with the code; or
18	(e) A statewide product approval issued by the Florida
19	Building Commission.
20	(2) For product-evaluation reports that indicate
21	compliance with the code based upon a test report from an
22	approved testing laboratory and rational or comparative
23	analysis by a Florida registered architect or Florida
24	professional engineer, the testing laboratory or the
25	evaluating architect or engineer must certify independence
26	from the product manufacturer.
27	(3) Local building officials may accept modifications
28	to products or their installations if sufficient evidence is
29	submitted to the local building official to demonstrate
30	compliance with the code or the intent of the code, including
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1	such evidence as certifications from a Florida registered
2	architect or Florida professional engineer.
3	(4) Products demonstrating compliance shall be
4	manufactured under a quality assurance program audited by an
5	approved quality assurance entity.
6	(5) Products bearing a certification mark, label, or
7	listing by an approved certification agency require no further
8	documentation to establish compliance with the code.
9	(6) Upon review of the compliance documentation, the
10	authority having jurisdiction or a local building official
11	shall deem the product approved for use in accordance with its
12	approval and limitation of use.
13	(7) Approval shall be valid until such time as the
14	product changes and decreases in performance; the standards of
15	the code change, requiring increased performance; or the
16	approval is otherwise suspended or revoked. Changes to the
17	code do not void the approval of products previously installed
18	in existing buildings if such products met building code
19	requirements at the time the product was installed.
20	Section 17. This act shall take effect October 1,
21	2005.
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1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
2	COMMITTEE SUBSTITUTE FOR <u>Senate Bill 442</u>
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4	The CS revises the distribution of funds for the Hurricane
5	Loss Mitigation Program by providing that 15 percent of the funds designated to prevent or reduce losses or to reduce the
6	cost of rebuilding after a disaster must be used for education awareness related to the Florida Building Code and the
7	operation of the Disaster Contractor Network.
8	The CS provides that cities and counties may not impose additional certification or licensure requirements for state certified electrical and alarm contractors.
9	The CS specifies that certain exemptions for the delivery and
10 11	installation of lawn sheds applies to the structures that are not more than 200 square feet.
12	The CS clarifies that battery-powered and plug-in door/window exit alarms satisfy the pool safety requirements of ch. 515,
13	F.S.
14	The CS permits both enclosed and non-enclosed areas to be included within the calculation of foot area when determining
15	the allowable size of a mezzanine located within a warehouse building.
16	The CS revises the professional organizations that are
17	authorized to nominate members for the Florida Building Code Commission. The CS also provides that if a member of the Florida Building Commission has a potential personal or
18	financial interest in the outcome of a vote or other action of the Commission, the member must abstain from voting or taking
19	action on the matter.
20	The CS authorizes the Commission to establish a fee of up to \$50 for each review issued through the informal, binding Code
21	interpretation program administered through Building Officials Association of Florida.
22	The CS revises provisions contained in the bill relating to
23	private provider inspections. Specifically, the CS provides revised notification requirements for the use of private
24	providers and authorizes local governments to register private providers for licensure and insurance requirements. In
25	addition, local governments are permitted to issue stop work orders under specified conditions. Finally the CS provides
26	that private providers must maintain professional liability insurance with minimum policy limits of two million dollars
27	per occurrence for commercial projects.
28	The CS redesignates the Florida Building Code Training Program as the "Building Code Education and Outreach Program" and
29	creates the Building Code Education and Outreach Council to coordinate, develop, and maintain education and outreach
30	efforts associated with the Florida Building Code.
31	The CS repeals s. 553.8413, F.S., which created the Education Technical Advisory Committee.

CODING: Words stricken are deletions; words underlined are additions.

The CS authorizes the State Fire Marshall to establish an informal process for rendering non-binding interpretations of the Florida Prevention Code. Finally, the CS revises several provisions relating to the product approval and evaluation process, including requirements relating to local government approval of products for local application.