1

A bill to be entitled

2 An act relating to unlawful use of personal identification information; amending s. 817.568, F.S.; including other 3 information within the definition of the term "personal 4 5 identification information"; defining the term 6 "counterfeit or fictitious personal identification 7 information"; revising criminal penalties relating to the offense of fraudulently using, or possessing with intent 8 to fraudulently use, personal identification information; 9 providing minimum mandatory terms of imprisonment; 10 11 creating the offenses of willfully and fraudulently using, or possessing with intent to fraudulently use, personal 12 identification information concerning a deceased 13 14 individual; providing criminal penalties; providing for minimum mandatory terms of imprisonment; creating the 15 offense of willfully and fraudulently creating or using, 16 or possessing with intent to fraudulently use, counterfeit 17 or fictitious personal identification information; 18 19 providing criminal penalties; providing for reclassification of offenses under certain circumstances; 20 providing for reduction or suspension of sentences under 21 certain circumstances; creating s. 817.5681, F.S.; 22 23 requiring business persons maintaining computerized data that includes personal information to provide notice of 24 breaches of system security under certain circumstances; 25 providing requirements; providing for administrative 26 27 fines; providing exceptions and limitations; authorizing 28 delays of such disclosures under certain circumstances; Page 1 of 20

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29 providing definitions; providing for alternative notice methods; specifying conditions of compliance for persons 30 maintaining certain alternative notification procedures; 31 specifying conditions under which notification is not 32 required; providing requirements for documentation and 33 maintenance of documentation; providing an administrative 34 35 fine for failing to document certain failures to comply; 36 providing for application of administrative sanctions to 37 certain persons under certain circumstances; authorizing the Department of Legal Affairs to institute proceedings 38 39 to assess and collect fines; requiring notification of consumer reporting agencies of breaches of system security 40 under certain circumstances; providing an effective date. 41 42

43 Be It Enacted by the Legislature of the State of Florida:

45 Section 1. Section 817.568, Florida Statutes, is amended 46 to read:

47 817.568 Criminal use of personal identification48 information.--

(1) As used in this section, the term:

50 "Access device" means any card, plate, code, account (a) 51 number, electronic serial number, mobile identification number, personal identification number, or other telecommunications 52 53 service, equipment, or instrument identifier, or other means of 54 account access that can be used, alone or in conjunction with another access device, to obtain money, goods, services, or any 55 56 other thing of value, or that can be used to initiate a transfer Page 2 of 20

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57 of funds, other than a transfer originated solely by paper 58 instrument.

(b) "Authorization" means empowerment, permission, orcompetence to act.

(C)"Harass" means to engage in conduct directed at a 61 62 specific person that is intended to cause substantial emotional 63 distress to such person and serves no legitimate purpose. "Harass" does not mean to use personal identification 64 information for accepted commercial purposes. The term does not 65 include constitutionally protected conduct such as organized 66 67 protests or the use of personal identification information for accepted commercial purposes. 68

(d) "Individual" means a single human being and does not
mean a firm, association of individuals, corporation,
partnership, joint venture, sole proprietorship, or any other
entity.

(e) "Person" means a "person" as defined in s. 1.01(3).

(f) "Personal identification information" means any name or number that may be used, alone or in conjunction with any other information, to identify a specific individual, including any:

Name, postal or electronic mail address, telephone 78 1. 79 number, social security number, date of birth, mother's maiden name, official state-issued or United States-issued driver's 80 license or identification number, alien registration number, 81 government passport number, employer or taxpayer identification 82 number, Medicaid or food stamp account number, or bank account 83 84 number, or credit or debit card number, or personal Page 3 of 20

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85 identification number or code assigned to the holder of a debit card by the issuer to permit authorized electronic use of such 86 87 card; Unique biometric data, such as fingerprint, voice 88 2. 89 print, retina or iris image, or other unique physical 90 representation; Unique electronic identification number, address, or 91 3. routing code; or 92 4. Medical records; 93 5.4. Telecommunication identifying information or access 94 95 device; or-96 6. Other number or information that can be used to access 97 a person's financial resources.

98 (g) "Counterfeit or fictitious personal identification 99 information" means any counterfeit, fictitious, or fabricated 100 information in the similitude of the data outlined in paragraph 101 (f) that, although not truthful or accurate, would in context 102 lead a reasonably prudent person to credit its truthfulness and 103 accuracy.

(2) (a) Any person who willfully and without authorization fraudulently uses, or possesses with intent to fraudulently use, personal identification information concerning an individual without first obtaining that individual's consent, commits the offense of fraudulent use of personal identification information, which is a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

(b) Any person who willfully and without authorization fraudulently uses personal identification information concerning Page 4 of 20

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113 an individual without first obtaining that individual's consent commits a felony of the second degree, punishable as provided in 114 s. 775.082, s. 775.083, or s. 775.084, if the pecuniary benefit, 115 the value of the services received, the payment sought to be 116 117 avoided, or the amount of the injury or fraud perpetrated is \$5,000 or more or if the person fraudulently uses the personal 118 identification information of 10 or more individuals, but fewer 119 120 than 20 individuals, without their consent. Notwithstanding any other provision of law, the court shall sentence any person 121 convicted of committing the offense described in this paragraph 122 to a mandatory minimum sentence of 3 years' imprisonment. 123

124 Any person who willfully and without authorization (C) 125 fraudulently uses personal identification information concerning 126 an individual without first obtaining that individual's consent commits a felony of the first degree, punishable as provided in 127 s. 775.082, s. 775.083, or s. 775.084, if the pecuniary benefit, 128 the value of the services received, the payment sought to be 129 avoided, or the amount of the injury or fraud perpetrated is 130 \$50,000 or more or if the person fraudulently uses the personal 131 identification information of 20 or more individuals, but fewer 132 133 than 30 individuals, without their consent. Notwithstanding any other provision of law, the court shall sentence any person 134 135 convicted of committing the offense described in this paragraph: 136 1. to a mandatory minimum sentence of 5 years' imprisonment. If the pecuniary benefit, the value of the 137 services received, the payment sought to be avoided, or the 138 139 amount of the injury or fraud perpetrated is \$100,000 or more, 140 or if the person fraudulently uses the personal identification

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information of 30 or more individuals without their consent, notwithstanding any other provision of law, the court shall sentence any person convicted of committing the offense

144 described in this paragraph

145 2. to a mandatory minimum sentence of 10 years' 146 imprisonment, if the pecuniary benefit, the value of the 147 services received, the payment sought to be avoided, or the 148 amount of the injury or fraud perpetrated is \$100,000 or more or 149 if the person fraudulently uses the personal identification 150 information of 30 or more individuals without their consent.

151 (3) Neither paragraph (2)(b) nor paragraph (2)(c) prevents 152 a court from imposing a greater sentence of incarceration as 153 authorized by law. If the minimum mandatory terms of 154 imprisonment imposed under paragraph (2)(b) or paragraph (2)(c) exceed the maximum sentences authorized under s. 775.082, s. 155 775.084, or the Criminal Punishment Code under chapter 921, the 156 157 mandatory minimum sentence must be imposed. If the mandatory 158 minimum terms of imprisonment under paragraph (2)(b) or 159 paragraph (2)(c) are less than the sentence that could be imposed under s. 775.082, s. 775.084, or the Criminal Punishment 160 161 Code under chapter 921, the sentence imposed by the court must include the mandatory minimum term of imprisonment as required 162 163 by paragraph (2)(b) or paragraph (2)(c).

(4) Any person who willfully and without authorization
possesses, uses, or attempts to use personal identification
information concerning an individual without first obtaining
that individual's consent, and who does so for the purpose of
harassing that individual, commits the offense of harassment by
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169 use of personal identification information, which is a 170 misdemeanor of the first degree, punishable as provided in s. 171 775.082 or s. 775.083.

(5) If an offense prohibited under this section was
facilitated or furthered by the use of a public record, as
defined in s. 119.011, the offense is reclassified to the next
higher degree as follows:

(a) A misdemeanor of the first degree is reclassified as afelony of the third degree.

(b) A felony of the third degree is reclassified as afelony of the second degree.

180 (c) A felony of the second degree is reclassified as a181 felony of the first degree.

For purposes of sentencing under chapter 921 and incentive gaintime eligibility under chapter 944, a felony offense that is reclassified under this subsection is ranked one level above the ranking under s. 921.0022 of the felony offense committed, and a misdemeanor offense that is reclassified under this subsection is ranked in level 2 of the offense severity ranking chart in s. 921.0022.

(6) Any person who willfully and without authorization
fraudulently uses personal identification information concerning
an individual who is less than 18 years of age without first
obtaining the consent of that individual or of his or her legal
guardian commits a felony of the second degree, punishable as
provided in s. 775.082, s. 775.083, or s. 775.084.

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196 Any person who is in the relationship of parent or (7)legal guardian, or who otherwise exercises custodial authority 197 198 over an individual who is less than 18 years of age, who willfully and fraudulently uses personal identification 199 200 information of that individual commits a felony of the second 201 degree, punishable as provided in s. 775.082, s. 775.083, or s. 202 775.084. 203 (8) (a) Any person who willfully and fraudulently uses, or 204 possesses with intent to fraudulently use, personal 205 identification information concerning a deceased individual commits the offense of fraudulent use or possession with intent 206 207 to use personal identification information of a deceased individual, a felony of the third degree, punishable as provided 208 in s. 775.082, s. 775.083, or s. 775.084. 209 210 (b) Any person who willfully and fraudulently uses personal identification information concerning a deceased 211 individual commits a felony of the second degree, punishable as 212 provided in s. 775.082, s. 775.083, or s. 775.084, if the 213 214 pecuniary benefit, the value of the services received, the payment sought to be avoided, or the amount of injury or fraud 215 216 perpetrated is \$5,000 or more, or if the person fraudulently uses the personal identification information of 10 or more but 217 218 fewer than 20 deceased individuals. Notwithstanding any other 219 provision of law, the court shall sentence any person convicted 220 of committing the offense described in this paragraph to a 221 mandatory minimum sentence of 3 years' imprisonment. 222 (c) Any person who willfully and fraudulently uses 223 personal identification information concerning a deceased Page 8 of 20

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224	individual commits the offense of aggravated fraudulent use of
225	the personal identification information of multiple deceased
226	individuals, a felony of the first degree, punishable as
227	provided in s. 775.082, s. 775.083, or s. 775.084, if the
228	pecuniary benefit, the value of the services received, the
229	payment sought to be avoided, or the amount of injury or fraud
230	perpetrated is \$50,000 or more, or if the person fraudulently
231	uses the personal identification information of 20 or more but
232	fewer than 30 deceased individuals. Notwithstanding any other
233	provision of law, the court shall sentence any person convicted
234	of the offense described in this paragraph to a minimum
235	mandatory sentence of 5 years' imprisonment. If the pecuniary
236	benefit, the value of the services received, the payment sought
237	to be avoided, or the amount of the injury or fraud perpetrated
238	is \$100,000 or more, or if the person fraudulently uses the
239	personal identification information of 30 or more deceased
240	individuals, notwithstanding any other provision of law, the
241	court shall sentence any person convicted of an offense
242	described in this paragraph to a mandatory minimum sentence of
243	10 years' imprisonment.
244	(9) Any person who willfully and fraudulently creates or
245	uses, or possesses with intent to fraudulently use, counterfeit
246	or fictitious personal identification information concerning a
247	fictitious individual, or concerning a real individual without
248	first obtaining that real individual's consent, with intent to
249	use such counterfeit or fictitious personal identification
250	information for the purpose of committing or facilitating the
251	commission of a fraud on another person, commits the offense of
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252	fraudulent creation or use, or possession with intent to
253	fraudulently use, counterfeit or fictitious personal
254	identification information, a felony of the third degree,
255	punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
256	(10) Any person who commits an offense described in this
257	section and for the purpose of obtaining or using personal
258	identification information misrepresents himself or herself to
259	be a law enforcement officer; an employee or representative of a
260	bank, credit card company, credit counseling company, or credit
261	reporting agency; or any person who wrongfully represents that
262	he or she is seeking to assist the victim with a problem with
263	the victim's credit history shall have the offense reclassified
264	as follows:
265	(a) In the case of a misdemeanor, the offense is
266	reclassified as a felony of the third degree.
267	(b) In the case of a felony of the third degree, the
268	offense is reclassified as a felony of the second degree.
269	(c) In the case of a felony of the second degree, the
270	offense is reclassified as a felony of the first degree.
271	(d) In the case of a felony of the first degree or a
272	felony of the first degree punishable by a term of imprisonment
273	not exceeding life, the offense is reclassified as a life
274	felony.
275	
276	For purposes of sentencing under chapter 921, a felony offense
277	that is reclassified under this subsection is ranked one level
278	above the ranking under s. 921.0022 or s. 921.0023 of the felony
279	offense committed, and a misdemeanor offense that is
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280 reclassified under this subsection is ranked in level 2 of the 281 offense severity ranking chart.

282 The prosecutor may move the sentencing court to (11)283 reduce or suspend the sentence of any person who is convicted of 284 a violation of this section and who provides substantial assistance in the identification, arrest, or conviction of any 285 of that person's accomplices, accessories, coconspirators, or 286 287 principals or of any other person engaged in fraudulent 288 possession or use of personal identification information. The 289 arresting agency shall be given an opportunity to be heard in 290 aggravation or mitigation in reference to any such motion. Upon 291 good cause shown, the motion may be filed and heard in camera. 292 The judge hearing the motion may reduce or suspend the sentence 293 if the judge finds that the defendant rendered such substantial 294 assistance.

295 <u>(12)(8)</u> This section does not prohibit any lawfully 296 authorized investigative, protective, or intelligence activity 297 of a law enforcement agency of this state or any of its 298 political subdivisions, of any other state or its political 299 subdivisions, or of the Federal Government or its political 300 subdivisions.

In sentencing a defendant convicted of an 301 (13)(9)(a) 302 offense under this section, the court may order that the 303 defendant make restitution under pursuant to s. 775.089 to any 304 victim of the offense. In addition to the victim's out-of-pocket 305 costs, such restitution may include payment of any other costs, including attorney's fees incurred by the victim in clearing the 306 307 victim's credit history or credit rating, or any costs incurred Page 11 of 20

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in connection with any civil or administrative proceeding to
satisfy any debt, lien, or other obligation of the victim
arising as the result of the actions of the defendant.

311 (b) The sentencing court may issue such orders as are
312 necessary to correct any public record that contains false
313 information given in violation of this section.

314 <u>(14)</u> (10) Prosecutions for violations of this section may 315 be brought on behalf of the state by any state attorney or by 316 the statewide prosecutor.

317 <u>(15)(11)</u> The Legislature finds that, in the absence of 318 evidence to the contrary, the location where a victim gives or 319 fails to give consent to the use of personal identification 320 information is the county where the victim generally resides.

321 (16)(12) Notwithstanding any other provision of law, venue 322 for the prosecution and trial of violations of this section may 323 be commenced and maintained in any county in which an element of 324 the offense occurred, including the county where the victim 325 generally resides.

(17) (13) A prosecution of an offense prohibited under 326 subsection (2), subsection (6), or subsection (7) must be 327 328 commenced within 3 years after the offense occurred. However, a prosecution may be commenced within 1 year after discovery of 329 330 the offense by an aggrieved party, or by a person who has a legal duty to represent the aggrieved party and who is not a 331 party to the offense, if such prosecution is commenced within 5 332 years after the violation occurred. 333

334 Section 2. Section 817.5681, Florida Statutes, is created 335 to read:

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336	817.5681 Breach of security concerning confidential
337	personal information in third-party possession; administrative
338	penalties
339	(1)(a) Any person who conducts business in this state and
340	maintains computerized data in a system that includes personal
341	information shall provide notice of any breach of the security
342	of the system, following a determination of the breach, to any
343	resident of this state whose unencrypted personal information
344	was, or is reasonably believed to have been, acquired by an
345	unauthorized person. The notification shall be made without
346	unreasonable delay, consistent with the legitimate needs of law
347	enforcement, as provided in subsection (3) and paragraph
348	(10)(a), or subject to any measures necessary to determine the
349	presence, nature, and scope of the breach and restore the
350	reasonable integrity of the system. Notification must be made no
351	later than 45 days following the determination of the breach
352	unless otherwise provided in this section.
353	(b) Any person required to make notification under
354	paragraph (a) who fails to do so within 45 days following the
355	determination of a breach or receipt of notice from law
356	enforcement as provided in subsection (3) is liable for an
357	administrative fine not to exceed \$500,000, as follows:
358	1. In the amount of \$1,000 for each day the breach goes
359	undisclosed for up to 30 days and, thereafter, \$50,000 for each
360	30-day period or portion thereof for up to 180 days.
361	2. If notification is not made within 180 days, any person
362	required to make notification under paragraph (a) who fails to
363	do so is subject to an administrative fine of up to \$500,000.
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364	(c) The administrative sanctions for failure to notify
365	provided in this subsection shall apply per breach and not per
366	individual affected by the breach.
367	(d) The administrative sanctions for failure to notify
368	provided in this subsection shall not apply in the case of
369	personal information in the custody of any governmental agency
370	or subdivision, unless that governmental agency or subdivision
371	has entered into a contract with a contractor or third-party
372	administrator to provide governmental services. In such case,
373	the contractor or third-party administrator shall be a person to
374	whom the administrative sanctions provided in this subsection
375	would apply, although such contractor or third-party
376	administrator found in violation of the notification
377	requirements provided in this subsection would not have an
378	action for contribution or set-off available against the
379	employing agency or subdivision.
380	(2)(a) Any person who maintains computerized data that
381	includes personal information on behalf of another business
382	entity shall disclose to the business entity for which the
383	information is maintained any breach of the security of the
384	system as soon as practicable, but no later than 10 days
385	following the determination, if the personal information was, or
386	is reasonably believed to have been, acquired by an unauthorized
387	person. The person who maintains the data on behalf of another
388	business entity and the business entity on whose behalf the data
389	is maintained may agree who will provide the notice, if any is
390	required, as provided in paragraph (1)(a), provided only a
391	single notice for each breach of the security of the system
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392	shall be required. If agreement regarding notification cannot be
393	reached, the person who has the direct business relationship
394	with the resident of this state shall be subject to the
395	provisions of paragraph (1)(a).
396	(b) Any person required to disclose to a business entity
397	under paragraph (a) who fails to do so within 10 days after the
398	determination of a breach or receipt of notification from law
399	enforcement as provided in subsection (3) is liable for an
400	administrative fine not to exceed \$500,000, as follows:
401	1. In the amount of \$1,000 for each day the breach goes
402	undisclosed for up to 30 days and, thereafter, \$50,000 for each
403	30-day period or portion thereof for up to 180 days.
404	2. If disclosure is not made within 180 days, any person
405	required to make disclosures under paragraph (a) who fails to do
406	so is subject to an administrative fine of up to \$500,000.
407	(c) The administrative sanctions for nondisclosure
408	provided in this subsection shall apply per breach and not per
409	individual affected by the breach.
410	(d) The administrative sanctions for nondisclosure
411	provided in this subsection shall not apply in the case of
412	personal information in the custody of any governmental agency
413	or subdivision unless that governmental agency or subdivision
414	has entered into a contract with a contractor or third-party
415	administrator to provide governmental services. In such case,
416	the contractor or third-party administrator shall be a person to
417	whom the administrative sanctions provided in this subsection
418	would apply, although such contractor or third-party
419	administrator found in violation of the nondisclosure
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420	restrictions in this subsection would not have an action for
421	contribution or set-off available against the employing agency
422	or subdivision.
423	(3) The notification required by this section may be
424	delayed upon a request by law enforcement if a law enforcement
425	agency determines that the notification will impede a criminal
426	investigation. The notification time period required by this
427	section shall commence after the person receives notice from the
428	law enforcement agency that the notification will not compromise
429	the investigation.
430	(4) For purposes of this section, the terms "breach" and
431	"breach of the security of the system" mean unlawful and
432	unauthorized acquisition of computerized data that materially
433	compromises the security, confidentiality, or integrity of
434	personal information maintained by the person. Good faith
435	acquisition of personal information by an employee or agent of
436	the person is not a breach or breach of the security of the
437	system, provided the information is not used for a purpose
438	unrelated to the business or subject to further unauthorized
439	use.
440	(5) For purposes of this section, the term "personal
441	information" means an individual's first name, first initial and
442	last name, or any middle name and last name, in combination with
443	any one or more of the following data elements when the data
444	elements are not encrypted:
445	(a) Social security number.
446	(b) Driver's license number or Florida Identification Card
447	number.
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448	(c) Account number, credit card number, or debit card
449	number, in combination with any required security code, access
450	code, or password that would permit access to an individual's
451	financial account.
452	
453	For purposes of this section, the term "personal information"
454	does not include publicly available information that is lawfully
455	made available to the general public from federal, state, or
456	local government records or widely distributed media.
457	(6) For purposes of this section, notice may be provided
458	by one of the following methods:
459	(a) Written notice;
460	(b) Electronic notice, if the notice provided is
461	consistent with the provisions regarding electronic records and
462	signatures set forth in 15 U.S.C. s. 7001 or if the person or
463	business providing the notice has a valid email address for the
464	subject person and the subject person has agreed to accept
465	communications electronically; or
466	(c) Substitute notice, if the person demonstrates that the
467	cost of providing notice would exceed \$250,000, the affected
468	class of subject persons to be notified exceeds 500,000, or the
469	person does not have sufficient contact information. Substitute
470	notice shall consist of all of the following:
471	1. Electronic mail or email notice when the person has an
472	electronic mail or email address for the subject persons.
473	2. Conspicuous posting of the notice on the web page of
474	the person, if the person maintains a web page.
475	3. Notification to major statewide media.
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476	(7) For purposes of this section, the term "unauthorized
477	person" means any person who does not have permission from, or a
478	password issued by, the person who stores the computerized data
479	to acquire such data, but does not include any individual to
480	whom the personal information pertains.
481	(8) For purposes of this section, the term "person" means
482	a person as defined in s. 1.01(3). For purposes of this section,
483	the State of Florida, as well as any of its agencies or
484	political subdivisions, and any of the agencies of its political
485	subdivisions, constitutes a person.
486	(9) Notwithstanding subsection (6), a person who
487	maintains:
488	(a) The person's own notification procedures as part of an
489	information security or privacy policy for the treatment of
490	personal information, which procedures are otherwise consistent
491	with the timing requirements of this part; or
492	(b) A notification procedure pursuant to the rules,
493	regulations, procedures, or guidelines established by the
494	person's primary or functional federal regulator,
495	
496	shall be deemed to be in compliance with the notification
497	requirements of this section if the person notifies subject
498	persons in accordance with the person's policies or the rules,
499	regulations, procedures, or guidelines established by the
500	primary or functional federal regulator in the event of a breach
501	of security of the system.
502	(10)(a) Notwithstanding subsection (2), notification is
503	not required if, after an appropriate investigation or after
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504	consultation with relevant federal, state, and local agencies
505	responsible for law enforcement, the person reasonably
506	determines that the breach has not and will not likely result in
507	harm to the individuals whose personal information has been
508	acquired and accessed. Such a determination must be documented
509	in writing and the documentation must be maintained for 5 years.
510	(b) Any person required to document a failure to notify
511	affected persons who fails to document the failure as required
512	in this subsection or who, if documentation was created, fails
513	to maintain the documentation for the full 5 years as required
514	in this subsection is liable for an administrative fine in the
515	amount of up to \$50,000 for such failure.
516	(c) The administrative sanctions outlined in this
517	subsection shall not apply in the case of personal information
518	in the custody of any governmental agency or subdivision, unless
519	that governmental agency or subdivision has entered into a
520	contract with a contractor or third-party administrator to
521	provide governmental services. In such case the contractor or
522	third-party administrator shall be a person to whom the
523	administrative sanctions outlined in this subsection would
524	apply, although such contractor or third-party administrator
525	found in violation of the documentation and maintenance of
526	documentation requirements in this subsection would not have an
527	action for contribution or set-off available against the
528	employing agency or subdivision.
529	(11) The Department of Legal Affairs may institute
530	proceedings to assess and collect the fines provided in this
531	section.
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532	(12) If a person discovers circumstances requiring
533	notification pursuant to this section of more than 1,000 persons
534	at a single time, the person shall also notify, without
535	unreasonable delay, all consumer reporting agencies that compile
536	and maintain files on consumers on a nationwide basis, as
537	defined in 15 U.S.C. s. 1681a(p), of the timing, distribution,
538	and content of the notices.
539	Section 3. This act shall take effect July 1, 2005.

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CODING: Words stricken are deletions; words underlined are additions.