

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 527 CS Road Designations
SPONSOR(S): Fields
TIED BILLS: **IDEN./SIM. BILLS:** SB 1038

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Transportation Committee</u>	<u>14 Y, 0 N, w/CS</u>	<u>Pugh</u>	<u>Miller</u>
2) <u>Transportation & Economic Development Appropriations Committee</u>	<u></u>	<u>McAuliffe</u>	<u>Gordon</u>
3) <u>State Infrastructure Council</u>	<u></u>	<u></u>	<u></u>
4) <u></u>	<u></u>	<u></u>	<u></u>
5) <u></u>	<u></u>	<u></u>	<u></u>

SUMMARY ANALYSIS

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not "officially" change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

HB 527 w/CS designates seven honorary roads. They are:

- New Kings Road, between Division Street and 25th Street in Duval County, is designated "Taye Brown Avenue;"
- Haines Street Expressway, between Jessie Street and Eighth Street in Duval County, is designated as "Charles B. Dailey Parkway."
- U.S. 1, between Finch Avenue and Redpoll Avenue in Duval County, is designated as the "Johnnie Mae Chappell Parkway."
- Interstate 4, near mile marker 123 in Volusia County, is designated as the "Trooper Darryl Haywood Highway."
- International Speedway Boulevard, between Nova Road and Beach Street in Volusia County, is designated as the "Charles W. Cherry, Sr., Parkway."
- Nova Road, between International Speedway Boulevard to George W. Ingram Boulevard in Volusia County, is designated as the "David Hinson Parkway."
- A portion of Nova Road, in the vicinity of Granada Boulevard in Volusia County, is designated as the "Officer Robert F. Grim, Sr., Parkway."

The Florida Department of Transportation (FDOT) is directed to erect suitable markers to denote the honorary designation. The markers will cost an estimated \$5,600.

HB 527 w/CS does not create any constitutional or other legal issues. It takes effect July 1, 2005.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. HOUSE PRINCIPLES ANALYSIS:

HB 527 w/CS does not implicate any House Principles.

B. EFFECT OF PROPOSED CHANGES:

Current Situation

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not "officially" change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The statute requires FDOT to place a marker at each terminus or intersection of an identified road or bridge, and to erect other markers it deems appropriate for the transportation facility. The statute also provides that a city or county must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

Based on FDOT records, some 1,046 honorary road and bridge designations have been approved since 1922, most of them by the Legislature. Some public roads and bridges have multiple or overlapping designations.

Effect of HB 527 w/CS

The bill proposes seven honorary road designations. They are:

- New Kings Road, between Division Street and 25th Street in Duval County, is designated "Taye Brown Avenue." Taye Brown was a Jacksonville native and contractor who oversaw the planning and construction of the popular Equestrian Center & Sports Complex in Jacksonville before his death last year in an automobile accident.
- Haines Street Expressway, between Jessie Street and Eighth Street in Duval County, is designated as "Charles B. Dailey Parkway." Charles B. Dailey died in 2004, and was a pastor and well-known civil rights activist.
- U.S. 1, between Finch Avenue and Redpoll Avenue in Duval County, is designated as the "Johnnie Mae Chappell Parkway." During a period of racial unrest in Jacksonville in March 1964, Johnnie Mae Chappell was shot to death as she was walking home from her job. Only one of the four men arrested for her shooting was brought to trial, and he eventually served a 3-year sentence for manslaughter. State Senator Tony Hill has asked the Governor's Office to reopen an investigation of the case.
- Interstate 4, near mile marker 123 in Volusia County, is designated as the "Trooper Darryl Haywood Highway." Trooper Haywood died in the line of duty in 2004 while attempting to overtake a speeding motorcycle involved in a drag race on I-4.
- International Speedway Boulevard, between Nova Road and Beach Street in Volusia County, is designated as the "Charles W. Cherry, Sr., Parkway." Charles W. Cherry, Sr. was former president of the Florida chapter of the NAACP, and at the time of his death in 2004 was a Daytona Beach city commissioner and owner of a newspaper and radio station.
- Nova Road, between International Speedway Boulevard to George W. Ingram Boulevard in Volusia County, is designated as the "David Hinson Parkway." David Hinson died in 2003, and was a longtime Volusia County educator.

- A portion of Nova Road, in the vicinity of Granada Boulevard in Volusia County, is designated as the "Officer Robert F. Grim, Sr., Parkway." Officer Grim, a veteran Ormond Beach Police officer, was struck and killed by a vehicle while investigating a traffic accident on Nova Road.

The bill takes effect July 1, 2005. The signs will be erected after that date, when FDOT receives copies of the local-government resolutions supporting the designations.

C. SECTION DIRECTORY:

Section 1: Designates seven honorary roads in Duval and Volusia counties.

Section 2: Specifies an effective date of July 1, 2005.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

FDOT estimates that the cost to erect suitable road designating markers is approximately \$800, for a marker at each end of the designated road area. The total cost of HB 527 w/CS is \$5,600. The expenditure is from the State Transportation Trust Fund. FDOT also is responsible for any future maintenance and replacement cost, which is indeterminate.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

FDOT has sufficient rulemaking authority to implement this bill.

C. DRAFTING ISSUES OR OTHER COMMENTS:

IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES

At its Feb.22, 2005, meeting, the Transportation Committee adopted without objection one amendment to HB 527, adding several more honorary road designations. Briefly, the amendment designates:

- Haines Street Expressway, between Jessie Street and Eighth Street in Duval County, is designated as "Charles B. Dailey Parkway."
- U.S. 1, between Finch Avenue and Redpoll Avenue in Duval County, is designated as the "Johnnie Mae Chappell Parkway."
- Interstate 4, near mile marker 123 in Volusia County, is designated as the "Trooper Darryl Haywood Highway."
- International Speedway Boulevard, between Nova Road and Beach Street in Volusia County, is designated as the "Charles W. Cherry, Sr., Parkway."
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The Committee then voted to report HB 427 favorably with a Committee Substitute.