A bill to be entitled

1

2

3

4

5

6 7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

An act relating to the tax on sales, use, and other transactions; amending s. 212.02, F.S.; redefining the terms "lease," "let," "rental," "sales price," and "tangible personal property" and defining the terms "agent," "seller," "certified service provider," "direct mail, " "prewritten computer software, " and "delivery charges" for purposes of sales and use taxes; providing applicability; amending s. 212.05, F.S.; deleting provisions relating to the rental or lease of motor vehicles; providing for determination of the location of the sale or recharge of prepaid calling arrangements; amending s. 212.054, F.S.; providing the time for applying changes in local option tax rates; providing guidelines for determining the situs of certain transactions; providing for notice of a change in a local option sales tax rate; providing for applicability of s. 202.22(2), F.S., relating to determination of local tax situs, for the purpose of providing and maintaining a database of sales and use tax rates for local jurisdictions; amending s. 212.0596, F.S.; deleting the exemption from collecting and remitting any local option surtax for certain dealers who make mail order sales; amending s. 212.06, F.S.; defining terms; providing general rules for determining the location of transactions involving the retail sale of tangible personal property, digital goods, or services and for the lease or rental of tangible personal property; requiring certain business purchasers to obtain multiple

29

30

31

32

33

3435

36

37

38

39

40

41 42

43

44

45 46

47

48

49

50

51

52

53

54

55

56

points of use exemption forms; providing for use of such forms; requiring certain purchasers of direct mail to obtain a direct mail form; providing for the use of such form; amending s. 212.08, F.S., relating to exemptions from the sales and use tax; defining and redefining terms used with respect to the exemption for general groceries; defining and redefining terms used with respect to the exemption for medical products and supplies; revising that exemption; amending s. 212.095, F.S.; revising provisions relating to refunds; creating s. 212.094, F.S.; providing that a purchaser seeking a refund or credit under ch. 212, F.S., must submit a written request for the refund or credit; providing a time period within which the dealer shall respond to the written request; amending s. 212.17, F.S.; prescribing additional guidelines and procedures with respect to dealer credits for taxes paid on worthless accounts; creating s. 213.052, F.S.; providing for notice of state sales or use tax rate changes; creating s. 213.0521, F.S.; providing the effective date for state sales and use tax rate changes; amending s. 213.21, F.S.; providing for amnesty to certain sellers for uncollected or unpaid sales and use taxes; amending s. 213.256, F.S., relating to simplified sales and use tax administration; defining terms; providing that authority to administer the Streamlined Sales and Use Tax Agreement rests with a governing board comprised of representatives of member states; providing for continuing effect of the agreement; authorizing sanctions for noncompliance by a member state;

providing for annual recertification by member states; creating s. 213.2567, F.S.; providing for the registration of sellers, the certification of a person as a certified service provider, and the certification of a software program as a certified automated system by the governing board under the Streamlined Sales and Use Tax Agreement; amending ss. 212.055, 212.07, 212.15, and 212.183, F.S.; conforming cross references; declaring legislative intent; providing for the adoption of emergency rules; requiring the Revenue Estimating Conference to determine net increases in sales and use taxes under the agreement; providing for deposit of such net increases into the Working Capital Fund and appropriations of such funds; specifying uses of such net increases under certain circumstances; providing for reductions by the Legislature in the sales and use tax under certain circumstances; providing for subsequent transfers of net increases in the sales and use tax, appropriations of such funds, and further reductions in the sales and use tax under certain circumstances; providing an effective date.

77

78

79

80

81

82

83

57

58

59

60

61

62 63

64

65

66

67

68

69 70

71

72

73

74

75

76

WHEREAS, it is the intent of the Legislature to ensure fairness and equity in Florida's tax laws and policies, and WHEREAS, joining the Streamlined Sales and Use Tax Agreement will provide fairness and equity among taxpayers as well as reduce the burden on businesses that must collect sales tax for the state, and

84 WHEREAS, joining the Streamlined Sales and Use Tax

Agreement may provide the state with additional revenues, and WHEREAS, the Legislature desires whenever possible to reduce the tax burden of the citizens of the state by lowering tax rates, and

WHEREAS, the Legislature desires to have economic stability for the state's budget during economic cycles, and

WHEREAS, the Legislature desires that the revenue implications of this act are intended to promote fairness by broadening the tax base, increasing enforcement mechanisms, and lowering the tax rate, NOW, THEREFORE,

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (g) of subsection (10) and subsections (16) and (19) of section 212.02, Florida Statutes, are amended, and subsections (35), (36), (37), (38), (39), and (40) are added to said section, to read:

212.02 Definitions.—The following terms and phrases when used in this chapter have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

- (10) "Lease," "let," or "rental" means leasing or renting of living quarters or sleeping or housekeeping accommodations in hotels, apartment houses, roominghouses, tourist or trailer camps and real property, the same being defined as follows:
- (g)1. "Lease," "let," or "rental" also means <u>any transfer</u> of possession or control of tangible personal property for a fixed or indeterminate term for consideration. A clause for a

future option to purchase the equipment or to extend the agreement does not preclude an agreement from being a lease or rental. This definition shall be used for sales and use tax purposes regardless of whether a transaction is characterized as a lease or rental under generally accepted accounting principles, the Internal Revenue Code, the Uniform Commercial Code, or other provisions of federal, state, or local law. This definition includes agreements covering motor vehicles and trailers when the amount of consideration may be increased or decreased by reference to the amount realized upon sale or disposition of the property as defined in 26 U.S.C. s. 7701(h)(1). This definition does not include:

- a. A transfer of possession or control of property under a security agreement or deferred payment plan that requires the transfer of title upon completion of the required payments;
- b. A transfer of possession or control of property under an agreement that requires the transfer of title upon completion of required payments and payment of an option price that does not exceed the greater of \$100 or 1 percent of the total required payments; or
- c. Providing tangible personal property along with an operator for a fixed or indeterminate period of time. A condition of this exclusion is that the operator is necessary for the equipment to perform as designed. For the purpose of this sub-subparagraph, an operator must do more than maintain, inspect, or set up the tangible personal property the leasing or rental of tangible personal property and the possession or use thereof by the lessee or rentee for a consideration, without

transfer of the title of such property, except as expressly provided to the contrary herein.

141

142

143

144

145

146

147

148

149

150

151

152

153

154

155

156

157

158

159

160

161

162

163164

165

166

167

- 2. The term "lease," "let," or "rental" does not mean hourly, daily, or mileage charges, to the extent that such charges are subject to the jurisdiction of the United States Interstate Commerce Commission, when such charges are paid by reason of the presence of railroad cars owned by another on the tracks of the taxpayer, or charges made pursuant to car service agreements. The term "lease," "let," "rental," or "license" does not include payments made to an owner of high-voltage bulk transmission facilities in connection with the possession or control of such facilities by a regional transmission organization, independent system operator, or similar entity under the jurisdiction of the Federal Energy Regulatory Commission. However, where two taxpayers, in connection with the interchange of facilities, rent or lease property, each to the other, for use in providing or furnishing any of the services mentioned in s. 166.231, the term "lease or rental" means only the net amount of rental involved.
- (16)(a) "Sales price" applies to the measure subject to sales tax and means the total amount of consideration, including cash, credit, property, and services, for which personal property or services are sold, leased, or rented, valued in money, whether received in money or otherwise, without any deduction for the following:
  - 1. The seller's cost of the property sold.
- 2. The cost of materials used, labor or service cost, interest, losses, all costs of transportation to the seller, all

taxes imposed on the seller, and any other expense of the seller.

- 3. Charges by the seller for any services necessary to complete the sale, other than delivery and installation charges.
  - 4. Delivery charges.

- 5. Installation charges.
- (b) The term "sales price" does not include;
- 1. Trade-ins allowed and taken at the time of sale if the amount is separately stated on the invoice, bill of sale, or similar document given to the purchaser.
- 2. Discounts, including cash, term, or coupons, which are not reimbursed by a third party, which are allowed by a seller, and which are taken by a purchaser at the time of sale.
- 3. Interest, financing, and carrying charges from credit extended on the sale of personal property or services, if the amount is separately stated on the invoice, bill of sale, or similar document given to the purchaser.
- 4. Any taxes legally imposed directly on the consumer which are separately stated on the invoice, bill of sale, or similar document given to the purchaser means the total amount paid for tangible personal property, including any services that are a part of the sale, valued in money, whether paid in money or otherwise, and includes any amount for which credit is given to the purchaser by the seller, without any deduction therefrom on account of the cost of the property sold, the cost of materials used, labor or service cost, interest charged, losses, or any other expense whatsoever. "Sales price" also includes the consideration for a transaction which requires both labor and

197

198

199

200

201

202

203

204

205

206

207

208

209

210

211

212

213

214

215

216

217

218

219220

221

222

223

material to alter, remodel, maintain, adjust, or repair tangible personal property. Trade-ins or discounts allowed and taken at the time of sale shall not be included within the purview of this subsection. "Sales price" also includes the full face value of any coupon used by a purchaser to reduce the price paid to a retailer for an item of tangible personal property; where the retailer will be reimbursed for such coupon, in whole or in part, by the manufacturer of the item of tangible personal property; or whenever it is not practicable for the retailer to determine, at the time of sale, the extent to which reimbursement for the coupon will be made. The term "sales price" does not include federal excise taxes imposed upon the retailer on the sale of tangible personal property. The term "sales price" does include federal manufacturers' excise taxes, even if the federal tax is listed as a separate item on the invoice.

(19) "Tangible personal property" means and includes personal property which may be seen, weighed, measured, or touched or is in any manner perceptible to the senses, including electric power or energy, water, gas, steam, prewritten computer software, boats, motor vehicles and mobile homes as defined in s. 320.01(1) and (2), aircraft as defined in s. 330.27, and all other types of vehicles. The term "tangible personal property" does not include stocks, bonds, notes, insurance, or other obligations or securities; intangibles as defined by the intangible tax law of the state; or pari-mutuel tickets sold or issued under the racing laws of the state.

(35) "Agent" means a person appointed by a principal or authorized to act for the principal in a transaction involving the sale of an item of tangible personal property. The term also means a person appointed by a seller to represent the seller before the states that are signatories to the Streamlined Sales and Use Tax Agreement.

- (36) "Seller" means any person making sales, leases, or rentals of personal property or services.
- (37) "Certified service provider" means an agent certified under the Streamlined Sales and Use Tax Agreement to perform all of the seller's sales tax functions, other than the seller's obligation to remit tax on its own purchases.
- distributed by United States mail or other delivery service to a mass audience or to addressees on a mailing list provided by the purchaser or at the direction of the purchaser when the cost of the items is not billed directly to the recipients. The term includes tangible personal property supplied directly or indirectly by the purchaser to the direct mail seller for inclusion in the package containing the printed material. The term does not include multiple items of printed material delivered to a single address.
- (39) "Prewritten computer software" means computer software, including prewritten upgrades, which is not designed and developed by the author or other creator to the specifications of a specific purchaser. The combining of two or more "prewritten computer software" programs or prewritten portions thereof does not cause the combination to be other than

252 "prewritten computer software." The term includes software 253 designed and developed by the author or other creator to the 254 specifications of a specific purchaser when it is sold to a 255 person other than that purchaser. When a person modifies or 256 enhances computer software of which the person is not the author 257 or creator, the person shall be deemed to be the author or 258 creator only of such person's modifications or enhancements. Prewritten computer software, or a prewritten portion thereof, 259 260 that is modified or enhanced to any degree, when such 261 modification or enhancement is designed and developed to the 262 specifications of a specific purchaser, remains "prewritten 263 computer software"; however, when there is a reasonable, 264 separately stated charge or an invoice or other statement of the 265 price given to the purchaser for such modification or 266 enhancement, such modification or enhancement does not 267 constitute "prewritten computer software." 268 (40) "Delivery charges" means charges by the seller of personal property or services for preparation and delivery to a 269 270 location designated by the purchaser of personal property or 271 services, including, but not limited to, transportation, 272 shipping, postage, handling, crating, and packing. The term does 273 not include the charges for delivery of "direct mail" as defined 274 by this section if the charges are separately stated on an 275 invoice or similar billing document given to the purchaser. 276 Section 2. The amendment of the terms "lease," "let," and 277 "rental" in s. 212.02, Florida Statutes, made by this act applies prospectively only, from January 1, 2006, and does not 278

apply retroactively to leases or rentals existing before that date.

Section 3. Paragraphs (a), (c), and (e) of subsection (1) of section 212.05, Florida Statutes, are amended to read:

- 212.05 Sales, storage, use tax.—It is hereby declared to be the legislative intent that every person is exercising a taxable privilege who engages in the business of selling tangible personal property at retail in this state, including the business of making mail order sales, or who rents or furnishes any of the things or services taxable under this chapter, or who stores for use or consumption in this state any item or article of tangible personal property as defined herein and who leases or rents such property within the state.
- (1) For the exercise of such privilege, a tax is levied on each taxable transaction or incident, which tax is due and payable as follows:
- (a)1.a. Except as otherwise provided by law, at the rate of 6 percent of the sales price of each item or article of tangible personal property when sold at retail in this state, computed on each taxable sale for the purpose of remitting the amount of tax due the state, and including each and every retail sale.
- b. Each occasional or isolated sale of an aircraft, boat, mobile home, or motor vehicle of a class or type which is required to be registered, licensed, titled, or documented in this state or by the United States Government shall be subject to tax at the rate provided in this paragraph. The department shall by rule adopt any nationally recognized publication for

307

308

309

310

311

312313

314

315

316

317

318

319 320

321

322

323

324

325

326

327

328

329330

331

332

333

334

valuation of used motor vehicles as the reference price list for any used motor vehicle which is required to be licensed pursuant to s. 320.08(1), (2), (3)(a), (b), (c), or (e), or (9). If any party to an occasional or isolated sale of such a vehicle reports to the tax collector a sales price which is less than 80 percent of the average loan price for the specified model and year of such vehicle as listed in the most recent reference price list, the tax levied under this paragraph shall be computed by the department on such average loan price unless the parties to the sale have provided to the tax collector an affidavit signed by each party, or other substantial proof, stating the actual sales price. Any party to such sale who reports a sales price less than the actual sales price is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. The department shall collect or attempt to collect from such party any delinquent sales taxes. In addition, such party shall pay any tax due and any penalty and interest assessed plus a penalty equal to twice the amount of the additional tax owed. Notwithstanding any other provision of law, the Department of Revenue may waive or compromise any penalty imposed pursuant to this subparagraph.

2. This paragraph does not apply to the sale of a boat or airplane by or through a registered dealer under this chapter to a purchaser who, at the time of taking delivery, is a nonresident of this state, does not make his or her permanent place of abode in this state, and is not engaged in carrying on in this state any employment, trade, business, or profession in which the boat will be used in this state, or is a corporation

none of the officers or directors of which is a resident of, or makes his or her permanent place of abode in, this state, or is a noncorporate entity that has no individual vested with authority to participate in the management, direction, or control of the entity's affairs who is a resident of, or makes his or her permanent abode in, this state. For purposes of this exemption, either a registered dealer acting on his or her own behalf as seller, a registered dealer acting as broker on behalf of a seller, or a registered dealer acting as broker on behalf of the purchaser may be deemed to be the selling dealer. This exemption shall not be allowed unless:

- a. The purchaser removes a qualifying boat, as described in sub-subparagraph f., from the state within 90 days after the date of purchase or the purchaser removes a nonqualifying boat or an airplane from this state within 10 days after the date of purchase or, when the boat or airplane is repaired or altered, within 20 days after completion of the repairs or alterations;
- b. The purchaser, within 30 days from the date of departure, shall provide the department with written proof that the purchaser licensed, registered, titled, or documented the boat or airplane outside the state. If such written proof is unavailable, within 30 days the purchaser shall provide proof that the purchaser applied for such license, title, registration, or documentation. The purchaser shall forward to the department proof of title, license, registration, or documentation upon receipt.
- c. The purchaser, within 10 days of removing the boat or airplane from Florida, shall furnish the department with proof

of removal in the form of receipts for fuel, dockage, slippage, tie-down, or hangaring from outside of Florida. The information so provided must clearly and specifically identify the boat or aircraft;

- d. The selling dealer, within 5 days of the date of sale, shall provide to the department a copy of the sales invoice, closing statement, bills of sale, and the original affidavit signed by the purchaser attesting that he or she has read the provisions of this section;
- e. The seller makes a copy of the affidavit a part of his or her record for as long as required by s. 213.35; and
- f. Unless the nonresident purchaser of a boat of 5 net tons of admeasurement or larger intends to remove the boat from this state within 10 days after the date of purchase or when the boat is repaired or altered, within 20 days after completion of the repairs or alterations, the nonresident purchaser shall apply to the selling dealer for a decal which authorizes 90 days after the date of purchase for removal of the boat. The department is authorized to issue decals in advance to dealers. The number of decals issued in advance to a dealer shall be consistent with the volume of the dealer's past sales of boats which qualify under this sub-subparagraph. The selling dealer or his or her agent shall mark and affix the decals to qualifying boats in the manner prescribed by the department, prior to delivery of the boat.
- (I) The department is hereby authorized to charge dealers a fee sufficient to recover the costs of decals issued.

(II) The proceeds from the sale of decals will be deposited into the administrative trust fund.

- (III) Decals shall display information to identify the boat as a qualifying boat under this sub-subparagraph, including, but not limited to, the decal's date of expiration.
- (IV) The department is authorized to require dealers who purchase decals to file reports with the department and may prescribe all necessary records by rule. All such records are subject to inspection by the department.
- (V) Any dealer or his or her agent who issues a decal falsely, fails to affix a decal, mismarks the expiration date of a decal, or fails to properly account for decals will be considered prima facie to have committed a fraudulent act to evade the tax and will be liable for payment of the tax plus a mandatory penalty of 200 percent of the tax, and shall be liable for fine and punishment as provided by law for a conviction of a misdemeanor of the first degree, as provided in s. 775.082 or s. 775.083.
- (VI) Any nonresident purchaser of a boat who removes a decal prior to permanently removing the boat from the state, or defaces, changes, modifies, or alters a decal in a manner affecting its expiration date prior to its expiration, or who causes or allows the same to be done by another, will be considered prima facie to have committed a fraudulent act to evade the tax and will be liable for payment of the tax plus a mandatory penalty of 200 percent of the tax, and shall be liable for fine and punishment as provided by law for a conviction of a

misdemeanor of the first degree, as provided in s. 775.082 or s. 775.083.

- (VII) The department is authorized to adopt rules necessary to administer and enforce this subparagraph and to publish the necessary forms and instructions.
- (VIII) The department is hereby authorized to adopt emergency rules pursuant to s. 120.54(4) to administer and enforce the provisions of this subparagraph.

425426

427428

429 430

431

432

433

434

435

436

437

438

439

440

441

442

443

444

417

418

419

420

421

422

423

424

If the purchaser fails to remove the qualifying boat from this state within 90 days after purchase or a nonqualifying boat or an airplane from this state within 10 days after purchase or, when the boat or airplane is repaired or altered, within 20 days after completion of such repairs or alterations, or permits the boat or airplane to return to this state within 6 months from the date of departure, or if the purchaser fails to furnish the department with any of the documentation required by this subparagraph within the prescribed time period, the purchaser shall be liable for use tax on the cost price of the boat or airplane and, in addition thereto, payment of a penalty to the Department of Revenue equal to the tax payable. This penalty shall be in lieu of the penalty imposed by s. 212.12(2) and is mandatory and shall not be waived by the department. The 90-day period following the sale of a qualifying boat tax exempt to a nonresident may not be tolled for any reason. Notwithstanding other provisions of this paragraph to the contrary, an aircraft purchased in this state under the provisions of this paragraph may be returned to this state for repairs within 6 months after

the date of its departure without being in violation of the law and without incurring liability for the payment of tax or penalty on the purchase price of the aircraft if the aircraft is removed from this state within 20 days after the completion of the repairs and if such removal can be demonstrated by invoices for fuel, tie-down, hangar charges issued by out-of-state vendors or suppliers, or similar documentation.

- (c) At the rate of 6 percent of the gross proceeds derived from the lease or rental of tangible personal property, as defined herein; however, the following special provisions apply to the lease or rental of motor vehicles:
- 1. When a motor vehicle is leased or rented for a period of less than 12 months:
- a. If the motor vehicle is rented in Florida, the entire amount of such rental is taxable, even if the vehicle is dropped off in another state.
- b. If the motor vehicle is rented in another state and dropped off in Florida, the rental is exempt from Florida tax.
- 2. Except as provided in subparagraph 3., for the lease or rental of a motor vehicle for a period of not less than 12 months, sales tax is due on the lease or rental payments if the vehicle is registered in this state; provided, however, that no tax shall be due if the taxpayer documents use of the motor vehicle outside this state and tax is being paid on the lease or rental payments in another state.
- 3. The tax imposed by this chapter does not apply to the lease or rental of a commercial motor vehicle as defined in s. 316.003(66)(a) to one lessee or rentee for a period of not less

than 12 months when tax was paid on the purchase price of such vehicle by the lessor. To the extent tax was paid with respect to the purchase of such vehicle in another state, territory of the United States, or the District of Columbia, the Florida tax payable shall be reduced in accordance with the provisions of s. 212.06(7). This subparagraph shall only be available when the lease or rental of such property is an established business or part of an established business or the same is incidental or germane to such business.

- (e)1. At the rate of 6 percent on charges for:
- a. Prepaid calling arrangements. The tax on charges for prepaid calling arrangements shall be collected at the time of sale and remitted by the selling dealer.
- (I) "Prepaid calling arrangement" means the separately stated retail sale by advance payment of communications services that consist exclusively of telephone calls originated by using an access number, authorization code, or other means that may be manually, electronically, or otherwise entered and that are sold in predetermined units or dollars whose number declines with use in a known amount.
- arrangement is deemed to take place in accordance with paragraph 212.06(3)(d). In the case of a sale of a mobile communications service that is a prepaid calling arrangement, the retail sale is sourced at If the sale or recharge of the prepaid calling arrangement does not take place at the dealer's place of business, it shall be deemed to take place at the customer's shipping address or, if no item is shipped, at the customer's

address or the location associated with the customer's mobile telephone number.

- (III) The sale or recharge of a prepaid calling arrangement shall be treated as a sale of tangible personal property for purposes of this chapter, whether or not a tangible item evidencing such arrangement is furnished to the purchaser, and such sale within this state subjects the selling dealer to the jurisdiction of this state for purposes of this subsection.
- b. The installation of telecommunication and telegraphic equipment.
- c. Electrical power or energy, except that the tax rate for charges for electrical power or energy is 7 percent.
- 2. The provisions of s. 212.17(3), regarding credit for tax paid on charges subsequently found to be worthless, shall be equally applicable to any tax paid under the provisions of this section on charges for prepaid calling arrangements, telecommunication or telegraph services, or electric power subsequently found to be uncollectible. The word "charges" in this paragraph does not include any excise or similar tax levied by the Federal Government, any political subdivision of the state, or any municipality upon the purchase, sale, or recharge of prepaid calling arrangements or upon the purchase or sale of telecommunication, television system program, or telegraph service or electric power, which tax is collected by the seller from the purchaser.
- Section 4. Section 212.054, Florida Statutes, is amended to read:

212.054 Discretionary sales surtax; limitations, administration, and collection.--

- (1) No general excise tax on sales shall be levied by the governing body of any county unless specifically authorized in s. 212.055. Any general excise tax on sales authorized pursuant to said section shall be administered and collected exclusively as provided in this section.
- (2)(a) The tax imposed by the governing body of any county authorized to so levy pursuant to s. 212.055 shall be a discretionary surtax on all transactions occurring in the county which transactions are subject to the state tax imposed on sales, use, services, rentals, admissions, and other transactions by this chapter and communications services as defined for purposes of chapter 202. The surtax, if levied, shall be computed as the applicable rate or rates authorized pursuant to s. 212.055 times the amount of taxable sales and taxable purchases representing such transactions. If the surtax is levied on the sale of an item of tangible personal property or on the sale of a service, the surtax shall be computed by multiplying the rate imposed by the county within which the sale occurs by the amount of the taxable sale. The sale of an item of tangible personal property or the sale of a service is not subject to the surtax if the property, the service, or the tangible personal property representing the service is delivered within a county that does not impose a discretionary sales surtax.
  - (b) However:

528

529

530

531

532

533

534

535

536

537

538

539

540

541

542

543

544

545

546

547

548

549

550

551

552

553

1. The sales amount above \$5,000 on any item of tangible personal property shall not be subject to the surtax. However, charges for prepaid calling arrangements, as defined in s. 212.05(1)(e)1.a., shall be subject to the surtax. For purposes of administering the \$5,000 limitation on an item of tangible personal property, if two or more taxable items of tangible personal property are sold to the same purchaser at the same time and, under generally accepted business practice or industry standards or usage, are normally sold in bulk or are items that, when assembled, comprise a working unit or part of a working unit, such items must be considered a single item for purposes of the \$5,000 limitation when supported by a charge ticket, sales slip, invoice, or other tangible evidence of a single sale or rental.

- 2. In the case of utility services <u>covering a period</u> starting before and ending after the effective date of the surtax, the rate shall apply as follows:
- a. In the case of a rate adoption or increase, the new rate shall apply to the first billing period starting on or after the effective date of the surtax or increase.
- b. In the case of a rate decrease or termination, the new rate shall apply to bills rendered on or after the effective date of the rate change billed on or after the effective date of any such surtax, the entire amount of the charge for utility services shall be subject to the surtax. In the case of utility services billed after the last day the surtax is in effect, the entire amount of the charge on said items shall not be subject to the surtax.

583 584

"Utility service," as used in this section, does not include any communications services as defined in chapter 202.

586

585

587588

589

590 591

592

593

594595

596

597598

599

600 601

602

603604

605606

607

608

609

In the case of written contracts which are signed prior to the effective date of any such surtax for the construction of improvements to real property or for remodeling of existing structures, the surtax shall be paid by the contractor responsible for the performance of the contract. However, the contractor may apply for one refund of any such surtax paid on materials necessary for the completion of the contract. Any application for refund shall be made no later than 15 months following initial imposition of the surtax in that county. The application for refund shall be in the manner prescribed by the department by rule. A complete application shall include proof of the written contract and of payment of the surtax. The application shall contain a sworn statement, signed by the applicant or its representative, attesting to the validity of the application. The department shall, within 30 days after approval of a complete application, certify to the county information necessary for issuance of a refund to the applicant. Counties are hereby authorized to issue refunds for this purpose and shall set aside from the proceeds of the surtax a sum sufficient to pay any refund lawfully due. Any person who fraudulently obtains or attempts to obtain a refund pursuant to this subparagraph, in addition to being liable for repayment of any refund fraudulently obtained plus a mandatory penalty of 100 percent of the refund, is guilty of a felony of the third

degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

- 4. In the case of any vessel, railroad, or motor vehicle common carrier entitled to partial exemption from tax imposed under this chapter pursuant to s. 212.08(4), (8), or (9), the basis for imposition of surtax shall be the same as provided in s. 212.08 and the ratio shall be applied each month to total purchases in this state of property qualified for proration which is delivered or sold in the taxing county to establish the portion used and consumed in intracounty movement and subject to surtax.
- (3) For purposes of this section, a retail sale, lease, or rental of tangible personal property, a digital good, or a service shall be deemed to have occurred in a county imposing the surtax when the location where the sale is deemed to take place in accordance with s. 212.06(3) is located in a county that imposes a surtax.
- $\underline{(4)}$  (3) For the purpose of this section, a transaction shall be deemed to have occurred in a county imposing the surtax when:
- is a modular home or manufactured home that is not a mobile home includes an item of tangible personal property, a service, or tangible personal property representing a service, and the item of tangible personal property, the service, or the tangible personal property representing the service is delivered within the county. If there is no reasonable evidence of delivery of a

service, the sale of a service is deemed to occur in the county in which the purchaser accepts the bill of sale.

- (b)2. Notwithstanding subsection (3), the retail sale, excluding lease or rental, of any motor vehicle that does not qualify as transportation equipment, as defined in s.

  212.06(3)(g), or the retail sale of a mobile home of a class or type which is required to be registered in this state or in any other state occurs shall be deemed to have occurred only in the county identified as the residence address of the purchaser on the registration or title document for such property.
- (c) The real property that is leased or rented is located in the county.
- (f) The coin-operated amusement or vending machine is located in the county.
- (g) The florist taking the original order to sell tangible personal property is located in the county, notwithstanding any other provision of this section.
- (c) The consumer of utility services is located in the county.
- (h)(d)1. Notwithstanding subsection (3), the delivery derived from the retail sale, excluding lease or rental, of any aircraft that does not qualify as transportation equipment, as defined in s. 212.06(3)(g), or of any boat of a class or type that is required to be registered, licensed, titled, or

documented in this state or by the United States Government is to a location in the county.

- <u>2.</u> The user of any aircraft or boat of a class or type which is required to be registered, licensed, titled, or documented in this state or by the United States Government imported into the county for use, consumption, distribution, or storage to be used or consumed in the county is located in the county.
- 3.2. However, it shall be presumed that such items used outside the county for 6 months or longer before being imported into the county were not purchased for use in the county, except as provided in s. 212.06(9)(8)(b).
- $\underline{4.3.}$  This paragraph does not apply to the use or consumption of items upon which a like tax of equal or greater amount has been lawfully imposed and paid outside the county.
- (i)(e) The purchaser of any motor vehicle or mobile home of a class or type which is required to be registered in this state is a resident of the taxing county as determined by the address appearing on or to be reflected on the registration document for such property.
- $\underline{(j)(f)}$ 1. Any motor vehicle or mobile home of a class or type which is required to be registered in this state is imported from another state into the taxing county by a user residing therein for the purpose of use, consumption, distribution, or storage in the taxing county.
- 2. However, it shall be presumed that such items used outside the taxing county for 6 months or longer before being

imported into the county were not purchased for use in the county.

- (g) The real property which is leased or rented is located in the county.
  - (h) The transient rental transaction occurs in the county.
- (i) The delivery of any aircraft or boat of a class or type which is required to be registered, licensed, titled, or documented in this state or by the United States Government is to a location in the county. However, this paragraph does not apply to the use or consumption of items upon which a like tax of equal or greater amount has been lawfully imposed and paid outside the county.
- $\underline{(k)}(j)$  The dealer owing a use tax on purchases or leases is located in the county.
- (k) The delivery of tangible personal property other than that described in paragraph (d), paragraph (e), or paragraph (f) is made to a location outside the county, but the property is brought into the county within 6 months after delivery, in which event, the owner must pay the surtax as a use tax.
- (1) The coin-operated amusement or vending machine is located in the county.
- (m) The florist taking the original order to sell tangible personal property is located in the county, notwithstanding any other provision of this section.
- (5)(4)(a) The department shall administer, collect, and enforce the tax authorized under s. 212.055 pursuant to the same procedures used in the administration, collection, and enforcement of the general state sales tax imposed under the

719

720

721

722

723

724

725

726

727

728

729

730

731

732

733

734

735

736

737

738

739

740

741

742

743

744

745

746

provisions of this chapter, except as provided in this section. The provisions of this chapter regarding interest and penalties on delinquent taxes shall apply to the surtax. Discretionary sales surtaxes shall not be included in the computation of estimated taxes pursuant to s. 212.11. Notwithstanding any other provision of law, a dealer need not separately state the amount of the surtax on the charge ticket, sales slip, invoice, or other tangible evidence of sale. For the purposes of this section and s. 212.055, the "proceeds" of any surtax means all funds collected and received by the department pursuant to a specific authorization and levy under s. 212.055, including any interest and penalties on delinquent surtaxes.

The proceeds of a discretionary sales surtax collected (b) by the selling dealer located in a county which imposes the surtax shall be returned, less the cost of administration, to the county where the selling dealer is located. The proceeds shall be transferred to the Discretionary Sales Surtax Clearing Trust Fund. A separate account shall be established in such trust fund for each county imposing a discretionary surtax. The amount deducted for the costs of administration shall not exceed 3 percent of the total revenue generated for all counties levying a surtax authorized in s. 212.055. The amount deducted for the costs of administration shall be used only for those costs which are solely and directly attributable to the surtax. The total cost of administration shall be prorated among those counties levying the surtax on the basis of the amount collected for a particular county to the total amount collected for all counties. No later than March 1 of each year, the department

shall submit a written report which details the expenses and amounts deducted for the costs of administration to the President of the Senate, the Speaker of the House of Representatives, and the governing authority of each county levying a surtax. The department shall distribute the moneys in the trust fund each month to the appropriate counties, unless otherwise provided in s. 212.055.

- (c)1. Any dealer located in a county that does not impose a discretionary sales surtax but who collects the surtax due to sales of tangible personal property or services delivered outside the county shall remit monthly the proceeds of the surtax to the department to be deposited into an account in the Discretionary Sales Surtax Clearing Trust Fund which is separate from the county surtax collection accounts. The department shall distribute funds in this account using a distribution factor determined for each county that levies a surtax and multiplied by the amount of funds in the account and available for distribution. The distribution factor for each county equals the product of:
- a. The county's latest official population determined pursuant to s. 186.901;
  - b. The county's rate of surtax; and
- 769 c. The number of months the county has levied a surtax 770 during the most recent distribution period;

divided by the sum of all such products of the counties levying the surtax during the most recent distribution period.

2. The department shall compute distribution factors for eligible counties once each quarter and make appropriate quarterly distributions.

- 3. A county that fails to timely provide the information required by this section to the department authorizes the department, by such action, to use the best information available to it in distributing surtax revenues to the county. If this information is unavailable to the department, the department may partially or entirely disqualify the county from receiving surtax revenues under this paragraph. A county that fails to provide timely information waives its right to challenge the department's determination of the county's share, if any, of revenues provided under this paragraph.
- (5) No discretionary sales surtax or increase or decrease in the rate of any discretionary sales surtax shall take effect on a date other than January 1. No discretionary sales surtax shall terminate on a day other than December 31.
- (6) The governing body of any county levying a discretionary sales surtax shall enact an ordinance levying the surtax in accordance with the procedures described in s. 125.66(2).
- (7)(a) Any adoption, repeal, or rate change of the surtax by the governing body of any county levying a discretionary sales surtax or the school board of any county levying the school capital outlay surtax authorized by s. 212.055(6) is effective on April 1. A county or school board adopting, repealing, or changing the rate of such tax shall notify the department within 10 days after final adoption by ordinance or

referendum of an adoption, repeal imposition, termination, or rate change of the surtax, but no later than November 16 immediately preceding such April 1 prior to the effective date. The notice must specify the time period during which the surtax will be in effect and the rate and must include a copy of the ordinance and such other information as the department requires by rule. Failure to timely provide such notification to the department shall result in the delay of the effective date for a period of 1 year.

- (b) In addition to the notification required by paragraph (a), the governing body of any county proposing to levy a discretionary sales surtax or the school board of any county proposing to levy the school capital outlay surtax authorized by s. 212.055(6) shall notify the department by October 1 if the referendum or consideration of the ordinance that would result in imposition, termination, or rate change of the surtax is scheduled to occur on or after October 1 of that year. Failure to timely provide such notification to the department shall result in the delay of the effective date for a period of 1 year.
- (8) The department shall provide notice of such adoption, repeal, or change to all affected sellers by the December 1 immediately preceding the April 1 effective date.
- (9)(8) With respect to any motor vehicle or mobile home of a class or type which is required to be registered in this state, the tax due on a transaction occurring in the taxing county as herein provided shall be collected from the purchaser or user incident to the titling and registration of such

property, irrespective of whether such titling or registration occurs in the taxing county.

- (10) For the purpose of the state providing and maintaining a database of all sales and use tax rates for all local taxing jurisdictions in accordance with the Streamlined Sales and Use Tax Agreement under s. 213.256, the provisions of s. 202.22(2) shall apply.
- (a) A seller or certified service provider who collects and remits the state and local sales and use tax imposed by this chapter shall use the database provided under s. 202.22(2).
- (b) A seller or certified service provider that collects and remits the state and local sales and use tax imposed under this chapter shall be held harmless from tax, interest, and penalties which would otherwise be due solely as a result of the seller or certified service provider relying on an incorrect taxing jurisdiction assignment made in the database provided under s. 202.22(2).
- (c) The provisions of this subsection shall not apply when the purchased product is received by the purchaser at the business location of the seller.
- Section 5. Subsections (6) and (7) of section 212.0596, Florida Statutes, are amended to read:
  - 212.0596 Taxation of mail order sales.--
- (6) Notwithstanding other provisions of law, a dealer who makes a mail order sale in this state is exempt from collecting and remitting any local option surtax on the sale, unless the dealer is located in a county that imposes a surtax within the meaning of s. 212.054(3)(a), the order is placed through the

Page 31 of 78

dealer's location in such county, and the property purchased is delivered into such county or into another county in this state that levies the surtax, in which case the provisions of s. 212.054(3)(a) are applicable.

(6)(7) The department may establish by rule procedures for collecting the use tax from unregistered persons who but for their mail order purchases would not be required to remit sales or use tax directly to the department. The procedures may provide for waiver of registration and registration fees, provisions for irregular remittance of tax, elimination of the collection allowance, and nonapplication of local option surtaxes.

Section 6. Present subsections (3) through (16) of section 212.06, Florida Statutes, are renumbered as subsections (4) through (17), respectively, a new subsection (3) is added to said section, and present subsections (3) and (12) of said section are amended, to read:

- 212.06 Sales, storage, use tax; collectible from dealers; "dealer" defined; dealers to collect from purchasers; legislative intent as to scope of tax.--
- (3) It is the intent of this chapter to apply this subsection to determine the source of a transaction for purposes of applying the tax imposed by this chapter. When the source of the transaction is determined to be a Florida location, the tax imposed by this chapter applies in accordance with this chapter.
- (a) For purposes of this subsection, the terms "receive"
  and "receipt" mean:
  - 1. Taking possession of tangible personal property;

Page 32 of 78

886	2.	Making	first	use	οf	services;	or
000	4.	nanting	$_{\rm L}$ $_{\rm L}$ $_{\rm L}$	abc	$O_{\perp}$	DCT VICCD /	$O_{\perp}$

887

888

889

890

891

892

893

894895

896

897

898

899

900

901

902

903

904

905

906

907

908

909

910

911

- 3. Taking possession or making first use of digital goods, whichever comes first.
- The terms do not include possession by a shipping company on behalf of the purchaser.
- (b) For purposes of this subsection, the term "product" means tangible personal property, a digital good, or a service.
- (c) This section does not apply to the sales or use taxes levied on the following:
- 1. The retail sale or transfer of boats, modular homes, manufactured homes, or mobile homes;
- 2. The retail sale, excluding lease or rental, of motor vehicles or aircraft that do not qualify as transportation equipment as defined in paragraph (g). The lease or rental of these items shall be deemed to have occurred in accordance with paragraph (f).
- 3. The retail sale of tangible personal property by a florist.
- Such retail sales are deemed to take place in accordance with s. 212.054(4).
- (d) The retail sale of a product, excluding a lease or rental, shall be deemed to take place:
- 1. When the product is received by the purchaser at a business location of the seller, at that business location.
- 912 <u>2. When the product is not received by the purchaser at a</u> 913 business location of the seller, at the location where receipt

Page 33 of 78

by the purchaser, or the purchaser's donee, designated as such by the purchaser, occurs, including the location indicated by instructions for delivery to the purchaser or donee, known to the seller.

- 3. When subparagraphs 1. and 2. do not apply, at the location indicated by an address for the purchaser which is available from the business records of the seller which are maintained in the ordinary course of the seller's business when use of this address does not constitute bad faith.
- 4. When subparagraphs 1., 2., and 3. do not apply, at the location indicated by an address for the purchaser obtained during the consummation of the sale, including the address of a purchaser's payment instrument, if no other address is available, when use of this address does not constitute bad faith.
- 5. When subparagraphs 1., 2., 3., and 4. do not apply, including when the seller is without sufficient information to apply the previous paragraphs, the address from which tangible personal property was shipped, from which the digital good or the computer software delivered electronically was first available for transmission by the seller, or from which the service was provided, disregarding any location that merely provided the digital transfer of the product sold.
- (e) The lease or rental of tangible personal property, other than property identified in paragraphs (f) and (g), shall be deemed to have occurred as follows:
- 1. For a lease or rental that requires recurring periodic payments, the first periodic payment is deemed to take place in

accordance with paragraph (d), notwithstanding the exclusion of lease or rental in paragraph (d). Subsequent periodic payments are deemed to have occurred at the primary property location for each period covered by the payment. The primary property location is determined by an address for the property provided by the lessee which is available to the lessor from its records maintained in the ordinary course of business, when use of this address does not constitute bad faith. The property location shall not be altered by intermittent use of the property at different locations, such as use of business property that accompanies employees on business trips and service calls.

- 2. For a lease or rental that does not require recurring periodic payments, the payment is deemed to take place in accordance with the provisions of paragraph (d), notwithstanding the exclusion of lease or rental in paragraph (d).
- 3. This paragraph does not affect the imposition or computation of sales or use tax on leases or rentals based on a lump-sum or accelerated basis or on the acquisition of property for lease.
- (f) The lease or rental of motor vehicles or aircraft that do not qualify as transportation equipment, as defined in paragraph (g), shall be sourced as follows:
- 1. For a lease or rental that requires recurring periodic payments, each periodic payment is deemed to take place at the primary property location. The primary property location shall be determined by an address for the property provided by the lessee which is available to the lessor from its records maintained in the ordinary course of business, when use of this

address does not constitute bad faith. This location shall not be altered by intermittent use at different locations.

- 2. For a lease or rental that does not require recurring periodic payments, the payment is deemed to take place in accordance with paragraph (d), notwithstanding the exclusion of lease or rental in paragraph (d).
- 3. This paragraph does not affect the imposition or computation of sales or use tax on leases or rentals based on a lump-sum or accelerated basis or on the acquisition of property for lease.
- (g) The retail sale, including lease or rental, of transportation equipment shall be deemed to take place in accordance with paragraph (d), notwithstanding the exclusion of lease or rental in paragraph (d). The term "transportation equipment" means:
- 1. Locomotives and railcars that are used for the carriage of persons or property in interstate commerce;
- 2. Trucks and truck tractors with a Gross Vehicle Weight
  Rating (GVWR) of 10,001 pounds or greater, trailers,
  semitrailers, or passenger buses that are registered through the
  International Registration Plan and operated under authority of
  a carrier authorized and certificated by the United States
  Department of Transportation or another federal authority to
  engage in the carriage of persons or property in interstate
  commerce;
- 3. Aircraft that are operated by air carriers authorized and certificated by the United States Department of Transportation or another federal or a foreign authority to

Page 36 of 78

engage in the carriage of persons or property in interstate or
foreign commerce; or

- 4. Containers designed for use on and component parts attached or secured on the items set forth in subparagraphs 1. through 3.
- (4)(3)(a) Except as provided in paragraph (b), every dealer making sales, whether within or outside the state, of tangible personal property for distribution, storage, or use or other consumption, in this state, shall, at the time of making sales, collect the tax imposed by this chapter from the purchaser.
- (a) Notwithstanding subsection (3), a business purchaser that is not a holder of a direct-pay permit and that knows at the time of purchase of a digital good, computer software delivered electronically, or service that the digital good, computer software delivered electronically, or service will be concurrently available for use in more than one jurisdiction shall deliver to the dealer a multiple points of use exemption form (MPU exemption form) at the time of purchase.
- 1. Upon receipt of the MPU exemption form, the seller is relieved of all obligation to collect, pay, or remit the applicable tax, and the purchaser shall be obligated to collect, pay, or remit the applicable tax on a direct-pay basis.
- 2. A purchaser delivering the MPU exemption form may use any reasonable, but consistent and uniform, method of apportionment that is supported by the purchaser's business records as they exist at the time of the consummation of the sale.

3. The MPU exemption form will remain in effect for all future sales by the seller to the purchaser, except as to the subsequent sale's specific apportionment that is governed by the principle of subparagraph 2. and the facts existing at the time of the sale, until the MPU exemption form is revoked in writing.

- 4. A holder of a direct-pay permit is not required to deliver an MPU exemption form to the seller. A direct-pay permitholder shall follow the provisions of subparagraph 2. in apportioning the tax due on a digital good or a service that will be concurrently available for use in more than one jurisdiction.
- (b)1. Notwithstanding subsection (3), a purchaser of direct mail that is not a holder of a direct-pay permit shall provide to the seller in conjunction with the purchase either a direct mail form or information to show the jurisdictions to which the direct mail is delivered to recipients. Upon receipt of the direct mail form, the seller is relieved of all obligations to collect, pay, or remit the applicable tax, and the purchaser is obligated to pay or remit the applicable tax on a direct-pay basis. A direct mail form shall remain in effect for all future sales of direct mail by the seller to the purchaser until it is revoked in writing.
- 2. Upon receipt of information from the purchaser showing the jurisdictions to which the direct mail is delivered to recipients, the seller shall collect the tax according to the delivery information provided by the purchaser. In the absence of bad faith, the seller is relieved of any further obligation to collect tax on any transaction on which the seller has

collected tax pursuant to the delivery information provided by the purchaser.

1054

1055

1056

1057

1058

1059

1060

1061

1062

1063

1064

1065

1066

1067

1068

1069

1070

1071

1072

1073

1074

1075

1076

1077

1078

1079

1080

- 3. If the purchaser of direct mail does not have a directpay permit and does not provide the seller with either a direct
  mail form or delivery information as required by subparagraph

  1., the seller shall collect the tax according to subparagraph

  5. This paragraph does not limit a purchaser's obligation for
  sales or use tax to any state to which the direct mail is
  delivered.
- 4. If a purchaser of direct mail provides the seller with documentation of direct-pay authority, the purchaser is not required to provide a direct mail form or delivery information to the seller A purchaser of printed materials shall have sole responsibility for the taxes imposed by this chapter on those materials when the printer of the materials delivers them to the United States Postal Service for mailing to persons other than the purchaser located within and outside this state. Printers of materials delivered by mail to persons other than the purchaser located within and outside this state shall have no obligation or responsibility for the payment or collection of any taxes imposed under this chapter on those materials. However, printers are obligated to collect the taxes imposed by this chapter on printed materials when all, or substantially all, of the materials will be mailed to persons located within this state. For purposes of the printer's tax collection obligation, there is a rebuttable presumption that all materials printed at a facility are mailed to persons located within the same state as that in which the facility is located. A certificate provided by

the purchaser to the printer concerning the delivery of the printed materials for that purchase or all purchases shall be sufficient for purposes of rebutting the presumption created herein.

- 5.2. The Department of Revenue is authorized to adopt rules and forms to implement the provisions of this paragraph.
- (13) (12) In lieu of any other facts which may indicate commingling, any boat which remains in this state for more than an aggregate of 183 days in any 1-year period, except as provided in subsection (9) (8) or s. 212.08(7)(t), shall be presumed to be commingled with the general mass of property of this state.
- Section 7. Subsections (1) and (2) and paragraph (t) of subsection (7) of section 212.08, Florida Statutes, are amended to read:
- 212.08 Sales, rental, use, consumption, distribution, and storage tax; specified exemptions.—The sale at retail, the rental, the use, the consumption, the distribution, and the storage to be used or consumed in this state of the following are hereby specifically exempt from the tax imposed by this chapter.
  - (1) EXEMPTIONS; GENERAL GROCERIES. --
- (a) Food <u>and food ingredients</u> <del>products</del> for human consumption are exempt from the tax imposed by this chapter.
- (b) For the purpose of this chapter, as used in this subsection, the term "food and food ingredients products" means substances, whether in liquid, concentrated, solid, frozen, dried, or dehydrated form, which are sold for ingestion or

Page 40 of 78

chewing by humans and are consumed for their taste or

nutritional value edible commodities, whether processed, cooked,
raw, canned, or in any other form, which are generally regarded
as food. This includes, but is not limited to, all of the
following:

- 1. Cereals and cereal products, baked goods,
  oleomargarine, meat and meat products, fish and seafood
  products, frozen foods and dinners, poultry, eggs and egg
  products, vegetables and vegetable products, fruit and fruit
  products, spices, salt, sugar and sugar products, milk and dairy
  products, and products intended to be mixed with milk.
- 2. Natural fruit or vegetable juices or their concentrates or reconstituted natural concentrated fruit or vegetable juices, whether frozen or unfrozen, dehydrated, powdered, granulated, sweetened or unsweetened, seasoned with salt or spice, or unseasoned; coffee, coffee substitutes, or cocoa; and tea, unless it is sold in a liquid form.
- 1.3. Bakery products sold by bakeries, pastry shops, or like establishments, if sold without eating utensils. Bakery products for purposes of this subsection include bread, rolls, buns, biscuits, bagels, croissants, pastries, doughnuts, danish, cakes, tortes, pies, tarts, muffins, bars, cookies, and tortillas that do not have eating facilities.
- 2. Dietary supplements. The term "dietary supplements" means any product, other than tobacco, intended to supplement the diet that contains one or more of the following dietary ingredients: a vitamin; a mineral; an herb or other botanical; an amino acid; a dietary substance for use by humans to

supplement the diet by increasing the total dietary intake; or a concentrate, metabolite, constituent, extract, or combination of any ingredient described in this subparagraph which is intended for ingestion in tablet, capsule, powder, softgel, gelcap, or liquid form or, if not intended for ingestion in such a form, is not represented as conventional food and is not represented for use as a sole item of a meal or of the diet; and which is required to be labeled as a dietary supplement, identifiable by the "supplemental facts" box found on the label and as required pursuant to 21 C.F.R. s. 101.36.

- (c) The exemption provided by this subsection does not apply:
- 1. When the food products are sold as meals for consumption on or off the premises of the dealer.
- 2. When the food products are furnished, prepared, or served for consumption at tables, chairs, or counters or from trays, glasses, dishes, or other tableware, whether provided by the dealer or by a person with whom the dealer contracts to furnish, prepare, or serve food products to others.
- 3. When the food products are ordinarily sold for immediate consumption on the seller's premises or near a location at which parking facilities are provided primarily for the use of patrons in consuming the products purchased at the location, even though such products are sold on a "take out" or "to go" order and are actually packaged or wrapped and taken from the premises of the dealer.
- 4. To sandwiches sold ready for immediate consumption on or off the seller's premises.

5. When the food products are sold ready for immediate consumption within a place, the entrance to which is subject to an admission charge.

- 1.6. When the food and food ingredients products are sold as hot prepared food products.
- 2.7. To soft drinks, which include, but are not limited to, any nonalcoholic beverage, any preparation or beverage commonly referred to as a "soft drink," or any noncarbonated drink made from milk derivatives or tea, when sold in cans or similar containers. The term "soft drinks" means nonalcoholic beverages that contain natural or artificial sweeteners. Soft drinks do not include beverages that contain milk or milk products, soy, rice, or similar milk substitutes, or greater than 50 percent of vegetable or fruit juice by volume.
- 8. To ice cream, frozen yogurt, and similar frozen dairy or nondairy products in cones, small cups, or pints, popsicles, frozen fruit bars, or other novelty items, whether or not sold separately.
- 9. To food prepared, whether on or off the premises, and sold for immediate consumption. This does not apply to food prepared off the premises and sold in the original sealed container, or the slicing of products into smaller portions.
- 3.10. When the food <u>and food ingredients</u> products are sold through a vending machine, pushcart, motor vehicle, or any other form of vehicle.
- 4.11. To candy and any similar product regarded as candy or confection, based on its normal use, as indicated on the label or advertising thereof. The term "candy" means a

Page 43 of 78

preparation of sugar, honey, or other natural or artificial sweeteners in combination with chocolate, fruits, nuts, or other ingredients or flavorings in the form of bars, drops, or pieces.

Candy does not include any preparation that contains flour and requires no refrigeration.

5. To tobacco.

- 12. To bakery products sold by bakeries, pastry shops, or like establishments that have eating facilities, except when sold for consumption off the seller's premises.
- 13. When food products are served, prepared, or sold in or by restaurants, lunch counters, cafeterias, hotels, taverns, or other like places of business.
  - (d) As used in this subsection, the term:
- 1. "For consumption off the seller's premises" means that the food or drink is intended by the customer to be consumed at a place away from the dealer's premises.
- 2. "For consumption on the seller's premises" means that the food or drink sold may be immediately consumed on the premises where the dealer conducts his or her business. In determining whether an item of food is sold for immediate consumption, there shall be considered the customary consumption practices prevailing at the selling facility.
- 3. "Premises" shall be construed broadly, and means, but is not limited to, the lobby, aisle, or auditorium of a theater; the seating, aisle, or parking area of an arena, rink, or stadium; or the parking area of a drive-in or outdoor theater. The premises of a caterer with respect to catered meals or

beverages shall be the place where such meals or beverages are served.

1221

1222

1223

1224

1225

1226

1227

1228

1229

1230

1231

1232

1233

1234

1235

1236

1237

1238

1239

1240

1241

1242

1243

1244

1245

1246

1247

1.4. "Hot Prepared food products" means food sold in a heated state or heated by the seller; two or more food ingredients mixed or combined by the seller for sale as a single item; or food sold with eating utensils provided by the seller, including plates, knives, forks, spoons, glasses, cups, napkins, or straws. A plate does not include a container or packaging used to transport the food. Prepared food does not include food that is only cut, repackaged, or pasteurized by the seller and eggs, fish, meat, poultry, and foods containing these raw animal foods requiring cooking by the consumer as recommended by the Food and Drug Administration in chapter 3, part 401.11 of its food code so as to prevent food-borne illnesses. "Prepared food" for purposes of this subsection includes sandwiches sold for immediate consumption, and those products, items, or components which have been prepared for sale in a heated condition and which are sold at any temperature that is higher than the air temperature of the room or place where they are sold. "Hot prepared food products, " for the purposes of this subsection, includes a combination of hot and cold food items or components where a single price has been established for the combination and the food products are sold in such combination, such as a hot meal, a hot specialty dish or serving, or a hot sandwich or hot pizza, or ice cream cones or sundaes, or food sold in an unheated state by weight or volume as a single item, including cold components or side items.

(e)1. Food or drinks not exempt under paragraphs (a), (b), (c), and (d) shall be exempt, notwithstanding those paragraphs, when purchased with food coupons or Special Supplemental Food Program for Women, Infants, and Children vouchers issued under authority of federal law.

- 2. This paragraph is effective only while federal law prohibits a state's participation in the federal food coupon program or Special Supplemental Food Program for Women, Infants, and Children if there is an official determination that state or local sales taxes are collected within that state on purchases of food or drinks with such coupons.
- 3. This paragraph shall not apply to any food or drinks on which federal law shall permit sales taxes without penalty, such as termination of the state's participation.
- (f) Dietary supplements that are sold as prepared food are not exempt.
  - (2) EXEMPTIONS; MEDICAL. --
- (a) There shall be exempt from the tax imposed by this chapter:
  - 1. Any drug;

1248

1249

1250

1251

1252

1253

1254

1255

1256

1257

1258

1259

1260

1261

1262

1263

1264

1265

1266

1267

1268

1269

1270

1271

1272

1273

- 2. Durable medical equipment, mobility enhancing equipment, or prosthetic device any medical products and supplies or medicine dispensed according to an individual prescription or prescriptions written by a prescriber authorized by law to prescribe medicinal drugs;
  - 3. Hypodermic needles; hypodermic syringes;

Page 46 of 78

 $\underline{4.}$  Chemical compounds and test kits used for the diagnosis or treatment of  $\underline{\text{human}}$  disease, illness, or injury  $\underline{\text{intended for}}$  one-time use;

- 5. Over-the-counter drugs and common household remedies recommended and generally sold for internal or external use in the cure, mitigation, treatment, or prevention of illness or disease in human beings, but not including grooming and hygiene products;
- 6. Antiseptic adhesive strips, gauze, bandages, adhesive tape;
  - 7. Hearing aids;
  - 8. Dental prosthesis; or
- 1286 9. Funerals.

Funeral directors shall pay tax on all tangible personal property used by them in their business cosmetics or toilet articles, notwithstanding the presence of medicinal ingredients therein, according to a list prescribed and approved by the Department of Health, which list shall be certified to the Department of Revenue from time to time and included in the rules promulgated by the Department of Revenue. There shall also be exempt from the tax imposed by this chapter artificial eyes and limbs; orthopedic shoes; prescription eyeglasses and items incidental thereto or which become a part thereof; dentures; hearing aids; crutches; prosthetic and orthopedic appliances; and funerals. In addition, any items intended for one-time use which transfer essential optical characteristics to contact lenses shall be exempt from the tax imposed by this chapter;

however, this exemption shall apply only after \$100,000 of the tax imposed by this chapter on such items has been paid in any calendar year by a taxpayer who claims the exemption in such year. Funeral directors shall pay tax on all tangible personal property used by them in their business.

- (b) For the purposes of this subsection, the term:
- 1. "Drug" means a compound, substance, or preparation, and any component of a compound, substance, or preparation, other than food and food ingredients, dietary supplements, and alcoholic beverages, which is:
- a. Recognized in the official United States Pharmacopoeia, official Homeopathic Pharmacopoeia of the United States, or official National Formulary, or the supplement to any of them;
- b. Intended for use in the diagnosis, cure, mitigation, treatment, or prevention of disease; or
- c. Intended to affect the structure or any function of the body.
- 2. "Durable medical equipment" means equipment, including repair and replacement parts to such equipment, but the term does not include mobility-enhancing equipment, which can withstand repeated use, is primarily and customarily used to serve a medical purpose, generally is not useful to a person in the absence of illness or injury, and is not worn on or in the body.
- 3. "Mobility-enhancing equipment" means equipment, including repair and replacement parts to such equipment, but the term does not include durable medical equipment, which:

Page 48 of 78

a. Is primarily and customarily used to provide or increase the ability to move from one place to another and which is appropriate for use either in a home or a motor vehicle;

- b. Is not generally used by persons with normal mobility; and
- c. Does not include any motor vehicle or any equipment on a motor vehicle normally provided by a motor vehicle manufacturer.
- 4. "Prosthetic device" means a replacement, corrective, or supportive device, including repair or replacement parts to such equipment, other than a hearing aid or a dental prosthesis, that is worn on or in the body to:
  - a. Artificially replace a missing portion of the body;
- b. Prevent or correct physical deformity or malfunction;
  or
  - c. Support a weak or deformed portion of the body.
- 5. "Grooming and hygiene products" are soaps and cleaning solutions, shampoo, toothpaste, mouthwash, antiperspirants, and suntan lotions and screens, regardless of whether the items meet the definition of over-the-counter drugs.
- 6. "Over-the-counter drug" means a drug the packaging for which contains a label that identifies the product as a drug as required by 21 C.F.R. s. 201.66. The over-the-counter drug label includes a "drug facts" panel or a statement of the active ingredients with a list of those ingredients contained in the compound, substance, or preparation "Prosthetic and orthopedic appliances" means any apparatus, instrument, device, or equipment used to replace or substitute for any missing part of

the body, to alleviate the malfunction of any part of the body, or to assist any disabled person in leading a normal life by facilitating such person's mobility. Such apparatus, instrument, device, or equipment shall be exempted according to an individual prescription or prescriptions written by a physician licensed under chapter 458, chapter 459, chapter 460, chapter 461, or chapter 466, or according to a list prescribed and approved by the Department of Health, which list shall be certified to the Department of Revenue from time to time and included in the rules promulgated by the Department of Revenue.

- 2. "Cosmetics" means articles intended to be rubbed, poured, sprinkled, or sprayed on, introduced into, or otherwise applied to the human body for cleansing, beautifying, promoting attractiveness, or altering the appearance and also means articles intended for use as a compound of any such articles, including, but not limited to, cold creams, suntan lotions, makeup, and body lotions.
- 3. "Toilet articles" means any article advertised or held out for sale for grooming purposes and those articles that are customarily used for grooming purposes, regardless of the name by which they may be known, including, but not limited to, soap, toothpaste, hair spray, shaving products, colognes, perfumes, shampoo, deodorant, and mouthwash.
- 7.4. "Prescription" means an order, formula, or recipe issued in any form of oral, written, electronic, or other means of transmission by a duly licensed practitioner authorized by chapter 458, chapter 459, chapter 460, chapter 461, or chapter 466. The term also includes an orally transmitted order by the

1385

1386

1387

1388

1389

1390

1391

1392

1393

1394

1395

1396

1397 1398

1399

1400

1401 1402

1403

1404

1405

1406

1407

1408

1409

1410

1411

1412

lawfully designated agent of such practitioner. The term also includes an order written or transmitted by a practitioner licensed to practice in a jurisdiction other than this state, but only if the pharmacist called upon to dispense such order determines, in the exercise of his or her professional judgment, that the order is valid and necessary for the treatment of a chronic or recurrent illness includes any order for drugs or medicinal supplies written or transmitted by any means of communication by a duly licensed practitioner authorized by the laws of the state to prescribe such drugs or medicinal supplies and intended to be dispensed by a pharmacist. The term also includes an orally transmitted order by the lawfully designated agent of such practitioner. The term also includes an order written or transmitted by a practitioner licensed to practice in a jurisdiction other than this state, but only if the pharmacist called upon to dispense such order determines, in the exercise of his or her professional judgment, that the order is valid and necessary for the treatment of a chronic or recurrent illness. The term also includes a pharmacist's order for a product selected from the formulary created pursuant to s. 465.186. A prescription may be retained in written form, or the pharmacist may cause it to be recorded in a data processing system, provided that such order can be produced in printed form upon lawful request. Chlorine shall not be exempt from the tax imposed by

- (c) Chlorine shall not be exempt from the tax imposed by this chapter when used for the treatment of water in swimming pools.
  - (d) Lithotripters are exempt.

(d)<del>(e)</del> Human organs are exempt.

- (f) Sales of drugs to or by physicians, dentists, veterinarians, and hospitals in connection with medical treatment are exempt.
- (g) Medical products and supplies used in the cure, mitigation, alleviation, prevention, or treatment of injury, disease, or incapacity which are temporarily or permanently incorporated into a patient or client by a practitioner of the healing arts licensed in the state are exempt.
- (h) The purchase by a veterinarian of commonly recognized substances possessing curative or remedial properties which are ordered and dispensed as treatment for a diagnosed health disorder by or on the prescription of a duly licensed veterinarian, and which are applied to or consumed by animals for alleviation of pain or the cure or prevention of sickness, disease, or suffering are exempt. Also exempt are the purchase by a veterinarian of antiseptics, absorbent cotton, gauze for bandages, lotions, vitamins, and worm remedies.
- (i) X-ray opaques, also known as opaque drugs and radiopaque, such as the various opaque dyes and barium sulphate, when used in connection with medical X rays for treatment of bodies of humans and animals, are exempt.
- (e)(j) Parts, special attachments, special lettering, and other like items that are added to or attached to tangible personal property so that a handicapped person can use them are exempt when such items are purchased by a person pursuant to an individual prescription.

 $\underline{(f)}(k)$  This subsection shall be strictly construed and enforced.

1440

1441

1442

1443

1444

14451446

1447

1448

1449

1450

1451

1452

1453

1454

1455

1456

1457

1458

1459

1460

1461

14621463

1464

1465

1466

1467

- (7) MISCELLANEOUS EXEMPTIONS. -- Exemptions provided to any entity by this chapter do not inure to any transaction that is otherwise taxable under this chapter when payment is made by a representative or employee of the entity by any means, including, but not limited to, cash, check, or credit card, even when that representative or employee is subsequently reimbursed by the entity. In addition, exemptions provided to any entity by this subsection do not inure to any transaction that is otherwise taxable under this chapter unless the entity has obtained a sales tax exemption certificate from the department or the entity obtains or provides other documentation as required by the department. Eliqible purchases or leases made with such a certificate must be in strict compliance with this subsection and departmental rules, and any person who makes an exempt purchase with a certificate that is not in strict compliance with this subsection and the rules is liable for and shall pay the tax. The department may adopt rules to administer this subsection.
  - (t) Boats temporarily docked in state. --
- 1. Notwithstanding the provisions of chapter 328, pertaining to the registration of vessels, a boat upon which the state sales or use tax has not been paid is exempt from the use tax under this chapter if it enters and remains in this state for a period not to exceed a total of 20 days in any calendar year calculated from the date of first dockage or slippage at a facility, registered with the department, that rents dockage or

Page 53 of 78

1468 slippage space in this state. If a boat brought into this state 1469 for use under this paragraph is placed in a facility, registered 1470 with the department, for repairs, alterations, refitting, or 1471 modifications and such repairs, alterations, refitting, or 1472 modifications are supported by written documentation, the 20-day period shall be tolled during the time the boat is physically in 1473 1474 the care, custody, and control of the repair facility, including 1475 the time spent on sea trials conducted by the facility. The 20-1476 day time period may be tolled only once within a calendar year 1477 when a boat is placed for the first time that year in the 1478 physical care, custody, and control of a registered repair 1479 facility; however, the owner may request and the department may 1480 grant an additional tolling of the 20-day period for purposes of 1481 repairs that arise from a written guarantee given by the 1482 registered repair facility, which guarantee covers only those 1483 repairs or modifications made during the first tolled period. Within 72 hours after the date upon which the registered repair 1484 facility took possession of the boat, the facility must have in 1485 1486 its possession, on forms prescribed by the department, an 1487 affidavit which states that the boat is under its care, custody, 1488 and control and that the owner does not use the boat while in the facility. Upon completion of the repairs, alterations, 1489 refitting, or modifications, the registered repair facility 1490 1491 must, within 72 hours after the date of release, have in its 1492 possession a copy of the release form which shows the date of 1493 release and any other information the department requires. The 1494 repair facility shall maintain a log that documents all 1495 alterations, additions, repairs, and sea trials during the time

the boat is under the care, custody, and control of the facility. The affidavit shall be maintained by the registered repair facility as part of its records for as long as required by s. 213.35. When, within 6 months after the date of its purchase, a boat is brought into this state under this paragraph, the 6-month period provided in s. 212.05(1)(a)2. or s. 212.06(9)(8) shall be tolled.

- 2. During the period of repairs, alterations, refitting, or modifications and during the 20-day period referred to in subparagraph 1., the boat may be listed for sale, contracted for sale, or sold exclusively by a broker or dealer registered with the department without incurring a use tax under this chapter; however, the sales tax levied under this chapter applies to such sale.
- 3. The mere storage of a boat at a registered repair facility does not qualify as a tax-exempt use in this state.
- 4. As used in this paragraph, "registered repair facility" means:
  - a. A full-service facility that:

- (I) Is located on a navigable body of water;
- (II) Has haulout capability such as a dry dock, travel lift, railway, or similar equipment to service craft under the care, custody, and control of the facility;
- (III) Has adequate piers and storage facilities to provide safe berthing of vessels in its care, custody, and control; and
- (IV) Has necessary shops and equipment to provide repair or warranty work on vessels under the care, custody, and control of the facility;

Page 55 of 78

1524 b. A marina that:

- (I) Is located on a navigable body of water;
- (II) Has adequate piers and storage facilities to provide safe berthing of vessels in its care, custody, and control; and
- (III) Has necessary shops and equipment to provide repairs or warranty work on vessels; or
  - c. A shoreside facility that:
  - (I) Is located on a navigable body of water;
- (II) Has adequate piers and storage facilities to provide safe berthing of vessels in its care, custody, and control; and
- (III) Has necessary shops and equipment to provide repairs or warranty work.
- Section 8. Section 212.095, Florida Statutes, is amended to read:
  - 212.095 Refunds.--
- (1) No exemption granted on a refund basis pursuant to this chapter is authorized except as provided in this section.
- (2)(a) No person may secure a refund under this chapter unless such person is the holder of an unrevoked refund permit issued by the department before the purchase for which a refund is sought, which permit shall be numbered and issued annually.
- (b) To procure a permit, a person must file with the department an application, on forms furnished by the department, stating that he or she is entitled to a refund according to the provisions of this chapter and that he or she intends to file an application for refund for the current calendar year, and must furnish the department such other information as the department requests.

Page 56 of 78

HB 0607 2005

(c) No person may in any event be allowed a refund unless he or she has filed the application provided for in paragraph (b) with the department. A permit shall be effective on the date issued by the department.

1552

1553

1554

1555

1556

1557 1558

1559

1560

1561

1562

1563

1564

1565

1566

1567

1568 1569

1570

1571 1572

1573

1574

1575

1576

1577

1578

- (d) If an applicant for a refund permit has violated any provision of this section or any regulation pursuant hereto, or has been convicted of bribery, theft, or false swearing within the period of 5 years preceding the application, or if the department has evidence of the financial irresponsibility of the applicant, the department may require the applicant to execute a corporate surety bond of \$1,000 to be approved by the department, conditioned upon the payment of all taxes, penalties, and fines for which such applicant may become liable under this chapter.
- When a sale is made to a person who claims to be (2)<del>(3)</del>(a) entitled to a refund under this section, the seller shall make out a sales invoice, which shall contain the following information:
  - The name and business address of the purchaser.
  - A description of the item or services sold.
  - The date on which the purchase was made.
- The price and amount of tax paid for the item or services.
- The name and place of business of the seller at which the sale was made.
  - 6. The refund permit number of the purchaser.
- The sales invoice shall be retained by the purchaser 1579 for attachment to his or her application for a refund, as a part

Page 57 of 78

thereof. No refund will be allowed unless the seller has executed such an invoice and unless proof of payment of the taxes for which the refund is claimed is attached. The department may refuse to grant a refund if the invoice is incomplete and fails to contain the full information required in this subsection.

- (c) No person may execute a sales invoice, as described in paragraph (a), except a dealer duly registered pursuant to this chapter, or an authorized agent thereof.
- (3)(4)(a) No refund may be authorized unless a sworn application therefor containing the information required in this section is filed with the department not later than 30 days immediately following the quarter for which the refund is claimed. When a claim is filed after such 30 days and a justified excuse for late filing is presented to the department and the last preceding claim was filed on time, such late filing may be accepted through 60 days following the quarter. No refund will be authorized unless the amount due is for \$5 or more in any quarter and unless application is made upon forms prescribed by the department.
- (b) Claims shall be filed and paid for each calendar quarter. The department shall deduct a fee of \$2 for each claim, which fee shall be deposited in the General Revenue Fund.
- (c) Refund application forms shall include at a minimum the following information:
  - 1. The name and address of the person claiming the refund.
  - 2. The refund permit number of such person.

2.3. The location at which the items or services for which a refund is claimed are used.

- 3.4. A description of each such item or service and the purpose for which such item or service was acquired.
- $\underline{4.5.}$  Copies of the sales invoices of items or services for which a refund is being claimed.
- (4)(5) The right to receive any refund under the provisions of this section is not assignable, except to the executor or administrator, or to the receiver, trustee in bankruptcy, or assignee in an insolvency proceeding, of the person entitled to the refund.
- (5)(6)(a) Each registered dealer shall, in accordance with the requirements of the department, keep at his or her principal place of business in this state or at the location where the sale is made a complete record or duplicate sales tickets of all items or services sold by the registered dealer for which a refund provided in this section may be claimed, which records shall contain the information required in paragraph (2)(3)(a).
- (b) Every person <u>applying for</u> to whom a refund permit has been issued under this section shall, in accordance with the requirements of the department, keep at his or her residence or principal place of business in this state a record of each purchase for which a refund is claimed, including the information required in paragraph (2) (3) (3).
- (c) The records required to be kept under this subsection shall at all reasonable hours be subject to audit or inspection by the department or by any person duly authorized by it. Such records shall be preserved and may not be destroyed until 3

years after the date the item to which they relate was sold or purchased.

- (6)(7) Agents of the department are authorized to go upon the premises of any refund permitholder, or duly authorized agent thereof, to make an inspection to ascertain any matter connected with the operation of this section or the enforcement hereof. However, no agent may enter the dwelling of any person without the consent of the occupant or authority from a court of competent jurisdiction.
- (7)(8) If any taxes are refunded erroneously, the department shall advise the payee by registered mail of the erroneous refund. If the payee fails to reimburse the state within 15 days after the receipt of the letter, an action may be instituted by the department against such payee in the circuit court, and the department shall recover from the payee the amount of the erroneous refund plus a penalty of 25 percent.

## (8) (8) (9) No person shall:

- (a) Knowingly make a false or fraudulent statement in an application for a refund permit or in an application for a refund of any taxes under this section;
  - (b) Fraudulently obtain a refund of such taxes; or
- (c) Knowingly aid or assist in making any such false or fraudulent statement or claim.
- (10) The refund permit of any person who violates any provision of this section shall be revoked by the department and may not be reissued until 2 years have elapsed from the date of such revocation. The refund permit of any person who violates any other provision of this chapter may be suspended by the

Page 60 of 78

department for any period, in its discretion, not exceeding 6 months.

- (9)(11) Refund permits and refund application forms shall include instructions for dealers and purchasers as to the relevant requirements of this section.
- Section 9. Section 212.094, Florida Statutes, is created to read:
  - 212.094 Purchaser requests for refunds from dealers.--
- (1) If a purchaser seeks a refund of or credit from a dealer for a tax collected under this chapter by that dealer, the purchaser must submit a written request for the refund or credit to the dealer in accordance with this section. The request must contain all the information necessary for the dealer to determine the validity of the purchaser's request.
- (2) The purchaser may not take any other action against the dealer with respect to the requested refund or credit until the dealer has had 60 days following receipt of a completed request in which to respond.
- (3) Nothing in this section is intended to change the law regarding standing to claim a refund.
- Section 10. Subsection (3) of section 212.17, Florida Statutes, is amended to read:
- 212.17 Credits for returned goods, rentals, or admissions; goods acquired for dealer's own use and subsequently resold; additional powers of department.--
- (3) A dealer who has paid the tax imposed by this chapter on tangible personal property or services may take a credit or obtain a refund for any tax paid by the dealer on the unpaid

Page 61 of 78

balance due on worthless accounts within 12 months following the month in which the bad debt has been charged off for federal income tax purposes. A dealer who has paid the tax imposed by this chapter on tangible personal property or services and who is not required to file federal income tax returns may take a credit or obtain a refund for any tax paid by the dealer on the unpaid balance due on worthless accounts within 12 months following the month in which the bad debt is written off as uncollectible in the dealer's books and records and would be eligible for a bad debt deduction for federal income tax purposes if the dealer were required to file a federal income tax return.

- (a) A dealer that is taking a credit or obtaining a refund on worthless accounts shall base the bad debt recovery calculation in accordance with 26 U.S.C. s. 166.
- (b) Notwithstanding paragraph (a), the amount calculated pursuant to 26 U.S.C. s. 166 shall be adjusted to exclude financing charges or interest; sales or use taxes charged on the purchase price; uncollectible amounts on property that remain in the possession of the seller until the full purchase price is paid; expenses incurred in attempting to collect any debt; and repossessed property.
- (c) When the amount of bad debt exceeds the amount of taxable sales for the period during which the bad debt is written off, a refund claim may be filed in accordance with the timing provisions of s. 215.26(2), except that the statute of limitations for filing the refund claim shall be measured from

the due date of the return on which the bad debt could first be claimed.

- (d) If any accounts so charged off for which a credit or refund has been obtained are thereafter in whole or in part paid to the dealer, the amount so paid shall be included in the first return filed after such collection and the tax paid accordingly.
- (e) Where filing responsibilities have been assumed by a certified service provider, the certified service provider shall claim, on behalf of the seller, any bad debt allowance provided by this section. The certified service provider must credit or refund to the seller the full amount of any bad debt allowance or refund received.
- (f) For the purposes of reporting a payment received on a previously claimed bad debt, any payments made on a debt or account are applied first proportionally to the taxable price of the property or service and the sales tax thereon, and secondly to interest, service charges, and any other charges.
- g) In situations in which the books and records of the party claiming the bad debt allowance support an allocation of the bad debts among states that are members of the Streamlined Sales and Use Tax Agreement, the allocation is permitted among those states.
- Section 11. Section 213.052, Florida Statutes, is created to read:
  - 213.052 Notice of state rate changes.--
- (1) A sales or use tax rate change imposed under chapter

  1744 212 is effective on January 1, April 1, July 1, or October 1.

  1745 The Department of Revenue shall provide notice of such rate

Page 63 of 78

change to all affected sellers 90 days before the effective date
of the rate change.

1748

1749

1756

1757

1758

1759

1760

1761

1762

1763

1764

1765

1766

1767

1768

1769

1770

1771

1772

- (2) Failure of a seller to receive notice does not relieve the seller of its obligation to collect sales or use tax.
- 1750 Section 12. Section 213.0521, Florida Statutes, is created 1751 to read:
- 213.0521 Effective date of state rate changes.--The
  effective date for services covering a period starting before
  and ending after the statutory effective date shall be as
  follows:
  - (1) For a rate increase, the new rate shall apply to the first billing period starting on or after the effective date.
  - (2) For a rate decrease, the new rate shall apply to bills rendered on or after the effective date.
  - Section 13. Subsection (11) is added to section 213.21, Florida Statutes, to read:
    - 213.21 Informal conferences; compromises.--
  - (11) Amnesty shall be provided for uncollected or unpaid sales or use tax to a seller who registers to pay or to collect and remit applicable sales or use tax in accordance with the terms of the Streamlined Sales and Use Tax Agreement authorized under s. 213.256, if the seller was not registered with the Department of Revenue in the 12-month period preceding the effective date of participation in the agreement by this state.
  - (a) The amnesty precludes assessment for uncollected or unpaid sales or use tax together with penalty or interest for sales made during the period the seller was not registered with the Department of Revenue, if registration occurs within 12

months after the effective date of this state's participation in the agreement.

- (b) The amnesty is not available to a seller with respect to any matter or matters for which the seller received notice of the commencement of an audit and which audit is not yet finally resolved, including any related administrative and judicial processes.
- (c) The amnesty is not available for sales or use taxes already paid or remitted to the state or to taxes collected by the seller.
- (d) The amnesty is fully effective, absent the seller's fraud or intentional misrepresentation of a material fact, as long as the seller continues registration and continues payment or collection and remittance of applicable sales or use taxes for at least 36 months.
- (e) The amnesty is applicable only to sales or use taxes due from a seller in its capacity as a seller and not to sales or use taxes due from a seller in its capacity as a buyer.
- Section 14. Subsections (1) and (7) of section 213.256, Florida Statutes, are amended, present subsections (8), (9), and (10) of said section are renumbered as subsections (11), (12), and (13), respectively, and new subsections (8), (9), (10), and (14) are added to said section, to read:
  - 213.256 Simplified Sales and Use Tax Administration Act.--
  - (1) As used in this section and s. 213.2567, the term:
- (a) "Agent" means a person appointed by a seller to represent the seller before the member states.

Page 65 of 78

(b) "Agreement" means the Streamlined Sales and Use Tax Agreement as amended and adopted on November 12, 2002 January 27, 2001, by the Executive Committee of the National Conference of State Legislatures.

- (c) "Certified automated system" means software certified jointly by the states that are signatories to the agreement to calculate the tax imposed by each jurisdiction on a transaction, determine the amount of tax to remit to the appropriate state, and maintain a record of the transaction.
- (d) "Certified service provider" means an agent certified under jointly by the states that are signatories to the agreement to perform all of the seller's sales tax functions other than the seller's obligation to remit tax on its own purchases.
  - $\underline{\text{(e)}}$  "Department" means the Department of Revenue.
- (f) "Model 1 seller" means a seller that has selected a certified service provider as its agent to perform all the seller's sales and use tax functions other than the seller's obligation to remit tax on its own purchases.
- (g) "Model 2 seller" means a seller that has selected a certified automated system to perform part of its sales and use tax functions, but retains responsibility for remitting the tax.
- (h) "Model 3 seller" means a seller that has sales in at least five member states, has total annual sales revenue of at least \$500 million, has a proprietary system that calculates the amount of tax due each jurisdiction, and has entered into a performance agreement with the member states which establishes a tax performance standard for the seller. As used in this

subsection, a seller includes an affiliated group of sellers using the same proprietary system.

- (i)(e) "Person" means an individual, trust, estate, fiduciary, partnership, limited liability company, limited liability partnership, corporation, or any other legal entity.
- (j) "Registered under this agreement" means registration by a seller with the member states under the central registration system.
  - (k)(f) "Sales tax" means the tax levied under chapter 212.
- $\underline{\text{(1)}}_{\text{(g)}}$  "Seller" means any person making sales, leases, or rentals of personal property or services.
- $\underline{\text{(m)}}$  "State" means any state of the United States and the District of Columbia.
  - (n) "Use tax" means the tax levied under chapter 212.
- (7)(a) The agreement authorized by this act binds and inures only to the benefit of this state and the other member states. No person, other than a member state, is an intended beneficiary of the agreement. Any benefit to a person other than a state is established by the laws of this state and of other member states and not by the terms of the agreement.
- (b) Consistent with paragraph (a), no person has any cause of action or defense under the agreement or by virtue of this state's approval of the agreement. No person may challenge, in any action brought under any provision of law, any action or inaction by any department, agency, or other instrumentality of this state, or of any political subdivision of this state, on the ground that the action or inaction is inconsistent with the agreement.

(c) No law of this state, or the application thereof, may be declared invalid as to any person or circumstance on the ground that the provision or application is inconsistent with the agreement.

- (d) The determinations pertaining to the agreement authorized by this act which are made by the member states are final when rendered and are not subject to any protest, appeal, or review.
- (8) Authority to administer the agreement authorized under this act shall rest with the governing board comprised of representatives of each member state. Each member state may appoint up to four representatives to the governing board. This state shall be represented by three delegates, one appointed by the President of the Senate, one appointed by the Speaker of the House of Representatives, and the executive director of the department or his or her designee.
- (9) With respect to each member state, the agreement authorized by this act shall continue in full force and effect until a member state withdraws its membership or is expelled. A member state's withdrawal or expulsion is not effective until the first day of a calendar quarter after a minimum of 60 days' notice. A member state shall submit notice of its intent to withdraw from the agreement to the governing board and the chief executive of each member state's tax agency. The member state shall provide public notice of its intent to withdraw and post its notice of intent to withdraw from the agreement to the governing board and the chief executive of each member state's tax agency. The member state shall provide public notice of its

intent to withdraw and post its notice of intent to withdraw on its website. The withdrawal by or expulsion of a state does not affect the validity of the agreement among other member states. A state that withdraws or is expelled from the agreement remains liable for its share of any financial or contractual obligations that were incurred by the governing board before the effective date of that state's withdrawal or expulsion. The appropriate share of any financial or contractual obligation shall be determined by the state and the governing board in good faith based on the relative benefits received and burdens incurred by the parties.

- (10) A member state that is found to be out of compliance with the agreement authorized by this act may be imposed with sanctions, which include expulsion or other penalties as determined by the governing board.
- state is in compliance with the agreement authorized under this act. Each member state shall make a recertification to the governing board on or before August 1 of each year after the year of the state's entry. In its annual recertification, the state shall include any changes in its statutes, rules or regulations, or other authorities that could affect its compliance with the terms of the agreement. The recertification shall be signed by the executive director of the department. A member state that cannot recertify its compliance with the agreement shall submit a statement of noncompliance to the governing board. The statement of noncompliance shall include any action or decision that takes such state out of compliance

with the agreement and the steps it will take to return to compliance. Each member state shall post its annual recertification or statement of noncompliance on that state's website.

Section 15. Section 213.2567, Florida Statutes, is created to read:

213.2567 Simplified sales and use tax registration, certification, liability, audit.--

- (1) A seller that registers pursuant to the agreement agrees to collect and remit sales and use taxes for all taxable sales into the member states, including member states joining after the seller's registration. Withdrawal or revocation of a member state shall not relieve a seller of its responsibility to remit taxes previously or subsequently collected on behalf of the state.
- (a) When registering, the seller may select a model 1, model 2, or model 3 method of remittance or other method allowed by state law to remit the taxes collected.
- (b) A seller may be registered by an agent. Such appointment shall be in writing and submitted to a member state.
- (2)(a) A certified service provider is the agent of a model 1 seller with whom the certified service provider has contracted for the collection and remittance of sales and use taxes. As the model 1 seller's agent, the certified service provider is liable for sales and use tax due each member state on all sales transactions it processes for the model 1 seller except as set out in paragraph (b).

or use tax due on transactions processed by the certified service provider unless the model 1 seller has misrepresented the type of items it sells or has committed fraud. In the absence of probable cause to believe that the model 1 seller has committed fraud or made a material misrepresentation, the model 1 seller is not subject to audit on the transactions processed by the certified service provider. A model 1 seller is subject to audit for transactions that have not been processed by the certified service provider. The member states acting jointly may perform a system check of the model 1 seller and review the model 1 seller's procedures to determine if the certified service provider's system is functioning properly and to determine the extent to which the model 1 seller's transactions are being processed by the certified service provider.

- (3) A person that provides a certified automated system is responsible for the proper functioning of that system and is liable to the state for underpayments of tax attributable to errors in the functioning of the certified automated system. A model 2 seller that uses a certified automated system remains responsible and is liable to the state for reporting and remitting tax.
- (4) A model 3 seller is liable for the failure of the proprietary system to meet the performance standard.
- (5) The governing board may certify a person as a certified service provider if the person meets all of the following requirements:
  - (a) The person uses a certified automated system.

(b) The person integrates its certified automated system with the system of a seller for whom the person collects tax so that the tax due on a sale is determined at the time of the sale.

- (c) The person agrees to remit the taxes it collects at the time and in the manner specified by the member states.
- (d) The person agrees to file returns on behalf of the sellers for whom it collects tax.
- (e) The person agrees to protect the privacy of tax information it obtains in accordance with s. 213.053.
- (f) The person enters into a contract with the member states and agrees to comply with the terms of the contract.
- (6) The governing board may certify a software program as a certified automated system if the governing board determines that the program meets all of the following requirements:
- (a) The program determines the applicable state and local sales and use tax rate for a transaction in accordance with s. 212.06(3) and (4).
- (b) The program determines whether or not an item is exempt from tax.
- (c) The program determines the amount of tax to be remitted for each taxpayer for a reporting period.
- (d) The program can generate reports and returns as required by the governing board.
- (e) The program meets any other requirement set by the governing board.
- (7) The governing board may establish one or more sales tax performance standards for model 3 sellers that meet the

Page 72 of 78

eligibility criteria set by the governing board and that developed a proprietary system to determine the amount of sales and use tax due on transactions.

(8) Disclosure of information necessary under this section must be pursuant to a written agreement between the executive director of the department or his or her designee and the certified service provider. The certified service provider is bound by the same requirements of confidentiality as the department. Breach of confidentiality is a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

Section 16. Paragraph (c) of subsection (2) and paragraph (c) of subsection (3) of section 212.055, Florida Statutes, are amended to read:

212.055 Discretionary sales surtaxes; legislative intent; authorization and use of proceeds.—It is the legislative intent that any authorization for imposition of a discretionary sales surtax shall be published in the Florida Statutes as a subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the procedure which must be followed to secure voter approval, if required; the purpose for which the proceeds may be expended; and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as provided in s. 212.054.

(2) LOCAL GOVERNMENT INFRASTRUCTURE SURTAX. --

(c) Pursuant to s. 212.054(5)(4), the proceeds of the surtax levied under this subsection shall be distributed to the county and the municipalities within such county in which the surtax was collected, according to:

- 1. An interlocal agreement between the county governing authority and the governing bodies of the municipalities representing a majority of the county's municipal population, which agreement may include a school district with the consent of the county governing authority and the governing bodies of the municipalities representing a majority of the county's municipal population; or
- 2. If there is no interlocal agreement, according to the formula provided in s. 218.62.

Any change in the distribution formula must take effect on the first day of any month that begins at least 60 days after written notification of that change has been made to the department.

(3) SMALL COUNTY SURTAX. --

- (c) Pursuant to s. 212.054(5)(4), the proceeds of the surtax levied under this subsection shall be distributed to the county and the municipalities within the county in which the surtax was collected, according to:
- 1. An interlocal agreement between the county governing authority and the governing bodies of the municipalities representing a majority of the county's municipal population, which agreement may include a school district with the consent of the county governing authority and the governing bodies of

Page 74 of 78

the municipalities representing a majority of the county's municipal population; or

2054 2. If there is no interlocal agreement, according to the 2055 formula provided in s. 218.62.

2056

2063

2064

2065

- Any change in the distribution formula shall take effect on the first day of any month that begins at least 60 days after written notification of that change has been made to the department.
- Section 17. Paragraph (c) of subsection (1) of section 2062 212.07, Florida Statutes, is amended to read:
  - 212.07 Sales, storage, use tax; tax added to purchase price; dealer not to absorb; liability of purchasers who cannot prove payment of the tax; penalties; general exemptions.--

2066 (1)

- (c) Unless the purchaser of tangible personal property
  that is incorporated into tangible personal property
  manufactured, produced, compounded, processed, or fabricated for
  one's own use and subject to the tax imposed under s.
- 2071 212.06(1)(b) or is purchased for export under s.
- 2072 212.06(6)(5)(a)1. extends a certificate in compliance with the 2073 rules of the department, the dealer shall himself or herself be 2074 liable for and pay the tax.
- Section 18. Subsection (1) of section 212.15, Florida 2076 Statutes, is amended to read:
- 2077 212.15 Taxes declared state funds; penalties for failure 2078 to remit taxes; due and delinquent dates; judicial review.--

Page 75 of 78

(1) The taxes imposed by this chapter shall, except as provided in s.  $212.06\underline{(6)}(5)(a)2.e.$ , become state funds at the moment of collection and shall for each month be due to the department on the first day of the succeeding month and be delinquent on the 21st day of such month. All returns postmarked after the 20th day of such month are delinquent.

Section 19. Subsection (6) of section 212.183, Florida Statutes, is amended to read:

- 212.183 Rules for self-accrual of sales tax.--The

  Department of Revenue is authorized to provide by rule for selfaccrual of the sales tax under one or more of the following
  circumstances:
- (6) When the purchaser makes purchases of promotional materials as defined in s.  $212.06\underline{(12)(11)}$  and at the time of purchase, the purchaser does not know whether the materials will be exported outside this state.

Section 20. It is the intent of the Legislature to further amend chapter 212, Florida Statutes, to make the changes necessary to be in compliance with the provisions of the Streamlined Sales and Use Tax Agreement effective as of December 31, 2005, and to address the prohibition on multiple state rates in a revenue-neutral manner.

Section 21. The executive director of the Department of Revenue is authorized, and all conditions are deemed met, to adopt emergency rules, under ss. 120.536(1) and 120.54(4), Florida Statutes, to implement this act. Notwithstanding any other provision of law, such emergency rules shall remain effective for 6 months after the date of adoption and may be

renewed during the pendency of procedures to adopt rules addressing the subject of the emergency rules.

2107

2108

2109

2110

2111

2112

2113

2114

2115

2116

2117

2118

2119

2120

2121

2122

2123

2124

2125

2126

2127

2128

2129

2130

2131

2132

2133

2134

Section 22. Beginning with the 2005-2006 fiscal year, the Revenue Estimating Conference shall determine each year the net increase in sales and use taxes received by the state as a result of its participation in the Streamlined Sales and Use Tax Agreement. The net increase determined by the Revenue Estimating Conference shall be transferred to the Working Capital Fund. The amounts transferred to the Working Capital Fund pursuant to this section may be used by the Legislature to make appropriations only in a year where the growth in the General Revenue Fund receipts over the prior year is less than 2 percent. At such time as the Revenue Estimating Conference determines that the annual net increase in recurring revenue exceeds an amount equal to the tax revenues that would be received by the state from a 0.25 percent sales and use tax rate, the Legislature shall reduce the then existing sales tax rate by 0.25 percent and the Legislature may appropriate the recurring revenues. Subsequent to such reduction, additional revenue increases attributable to the Streamlined Sales and Use Tax shall be transferred to the Working Capital Fund, to be appropriated as provided in this section, until such time as the Revenue Estimating Conference determines that the annual net increase in recurring revenue again exceeds an amount equal to the tax revenues that would be received by the state from a 0.25 percent sales and use tax rate, at which time the Legislature shall again reduce the sale and use tax rate by 0.25 percent. Such reductions shall continue until the earlier of the sales and use tax rate is reduced by 1

2135 percent or until 3 years after the first 0.25 percent reduction.
2136 Section 23. This act shall take effect January 1, 2006.

Page 78 of 78