## Florida Senate - 2005

CS for SB 626

 ${\bf By}$  the Committee on Health Care; and Senators Constantine and Campbell

587-1649-05

1	A bill to be entitled
2	An act relating to environmental health;
3	creating s. 381.0069, F.S.; providing for the
4	regulation of portable restroom contracting;
5	providing definitions; requiring a portable
6	restroom contractor to apply for registration
7	with the Department of Health; providing
8	requirements for registration, including an
9	examination; providing for administration;
10	providing rulemaking authority; providing for
11	renewal of registration, including continuing
12	education; providing for authorization of
13	business entities providing portable restroom
14	contracting services under a fictitious name;
15	providing grounds for suspension or revocation
16	of registration or authorization; providing
17	fees; providing penalties and prohibitions;
18	amending s. 381.0061, F.S.; authorizing
19	imposition of an administrative fine for
20	violating portable restroom contracting
21	requirements; amending s. 381.0065, F.S.;
22	specifying the department's powers and duties
23	with respect to regulating portable restroom
24	facilities and the individuals or businesses
25	that provide and service such facilities;
26	authorizing the department to enter the
27	business premises of any portable restroom
28	contractor to determine compliance and for the
29	purpose of enforcement; authorizing issuance of
30	a citation for a violation of portable restroom
31	contracting requirements which may contain an

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1 order of correction or a fine; providing an 2 effective date. 3 Be It Enacted by the Legislature of the State of Florida: 4 5 б Section 1. Section 381.0069, Florida Statutes, is 7 created to read: 8 381.0069 Portable restroom contracting. --(1) DEFINITIONS.--As used in this section, the term: 9 "Department" means the Department of Health. 10 (a) (b) "Portable restroom" means any portable toilet, 11 12 mobile restroom trailer, mobile shower trailer, or portable restroom facility intended for use on a permanent or 13 nonpermanent basis, including any holding tanks associated 14 with any such facility. The term includes, but is not limited 15 to, any such facility or holding tank placed at a construction 16 17 site when workers are present. 18 (c) "Portable restroom contractor" means a portable restroom contractor who has knowledge of state law and the 19 experience, knowledge, and skills necessary to safely handle 2.0 21 the pick up, transportation, installation, and maintenance of 22 portable restrooms and portable sinks, including, but not 23 limited to, the safe management and disposal of associated 2.4 wastewater. (2) REGISTRATION REQUIRED. -- A person may not hold 25 26 himself or herself out as a portable restroom contractor in 27 this state unless he or she is registered by the department in 2.8 accordance with this section. However, this section does not prohibit a licensed plumbing contractor as defined in s. 29 489.105(3)(m) or a person licensed under part III of chapter 30 489 from engaging in the profession for which he or she is 31

1 licensed. This section does not apply to a private company as defined in s. 403.70605(4)(b). 2 (3) ADMINISTRATION OF SECTION; REGISTRATION 3 4 QUALIFICATIONS; EXAMINATION. --(a) Each person desiring to be registered under this 5 б section must apply to the department in writing upon forms 7 prepared and furnished by the department. (b) The department shall administer, coordinate, and 8 enforce this section; approve and administer the examination 9 10 for applicants; and grant certificates of registration to qualified persons and certificates of authorization to 11 12 qualified business entities. 13 (c) The department shall adopt rules under ss. 120.536(1) and 120.54 to administer this section which 14 establish ethical standards of practice, requirements for 15 registering as a contractor, requirements for obtaining an 16 17 initial or renewal certificate of registration, disciplinary 18 guidelines, and requirements for the certification of business entities. The department may amend or repeal the rules in 19 accordance with chapter 120. 2.0 21 (d) To be eligible for registration by the department 2.2 as a portable restroom contractor, the applicant must: 23 Be of good moral character. In considering good moral character, the department may consider any matter that 2.4 has a substantial connection between the good moral character 25 of the applicant and the professional responsibilities of a 26 27 registered contractor. This includes, but is not limited to, 2.8 the applicant's being convicted or found quilty of, or entering a plea of nolo contendere to, regardless of 29 adjudication, a crime in any jurisdiction which is directly 30 related to the practice of contracting or the ability to 31

1	practice contracting, or any previous disciplinary action
2	against the applicant involving portable restroom contracting
3	for which all judicial reviews have been completed.
4	2. Pass an examination approved by the department
5	which tests knowledge of the fundamentals of state law
6	relating to portable restrooms and the safe handling of the
7	pick up, transportation, installation, and maintenance of
8	portable restrooms, including, but not limited to, the safe
9	management and disposal of associated wastewater. If an
10	applicant from a state having no certification program has
11	passed the Portable Sanitation Association International's
12	written examination, the applicant shall be required to take
13	and pass only that portion of this state's examination which
14	tests knowledge of law that is specific to Florida.
15	3. Be at least 18 years of age.
16	4. Have at least 3 years of active experience serving
17	an apprenticeship as a skilled worker under the supervision
18	and control of a portable restroom contractor who is
19	registered under this section. Related work experience or
20	educational experience may be substituted for no more than 2
21	years of active contracting experience as follows:
22	a. Each 30 hours of coursework approved by the
23	department may be substituted for 6 months of work experience.
24	b. Out-of-state work experience may be substituted on
25	a year-for-year basis for any applicant who demonstrates that
26	he or she holds a current license issued by another state for
27	portable restroom contracting which was issued upon
28	satisfactory completion of an examination and continuing
29	education courses that are equivalent to those required in
30	this state. An examination is equivalent if it tests the
31	applicant's knowledge of state law relating to portable

1 restrooms and the safe handling of the pick up, 2 transportation, installation, and maintenance of portable restrooms, including, but not limited to, the safe management 3 4 and disposal of associated wastewater. 5 A person who is employed by and under the с. 6 supervision of a licensed portable restroom contractor shall 7 be granted up to 2 years of related work experience. 8 5. Have not had a registration revoked within 5 years before applying for registration. 9 10 (e) The department shall provide to each applicant for registration a copy of this section and any rules adopted 11 12 under this section. The department may also prepare and 13 disseminate other material and questionnaires it finds necessary to carry out the registration provisions of this 14 15 section. 16 (f) A person who, on October 1, 2005, has been 17 employed at least 1 year in this state by a portable restroom 18 service provider holding a permit issued by the department pursuant to s. 381.0065(3)(m) has until October 1, 2006, to be 19 registered by the department in accordance with this section 20 21 and may continue to perform portable restroom contracting 2.2 services without registration until that time. Such persons 23 are exempt until October 1, 2006, from the requirement of subparagraph (d)4. for 3 years of active work experience. 2.4 (4) REGISTRATION RENEWAL. --25 (a) The department shall prescribe by rule methods for 26 27 approving continuing education courses and course providers, 2.8 for renewing annual registration, for approving the reversion of a registration to inactive status when the renewal 29 application is late filed, for allowing a contractor to hold a 30 registration in inactive status for a specified period, and 31

1	for reactivating an inactive registration. The department
2	shall require at least 6 classroom hours annually of
3	continuing education courses for annual registration renewal
4	<u>or to reactivate an inactive registration.</u>
5	(b) A certificate of registration becomes inactive
6	when a renewal application is not timely filed. A registration
7	that has become inactive may be reactivated by application to
8	the department. A registered contractor may apply to the
9	department for voluntary inactive status at any time during
10	the period of registration.
11	(5) AUTHORIZATION OF BUSINESS ENTITIES
12	(a) A parent corporation, corporation, subsidiary of a
13	<u>corporation, or a partnership, association, or person</u>
14	practicing under a fictitious name may not offer or provide
15	portable restroom contracting services to the public without a
16	valid certificate of authorization issued by the department.
17	A contractor registered under this section may not offer or
18	provide portable restroom contracting services on behalf of
19	such a business entity unless that entity holds a valid
20	certificate of authorization. A certificate of authorization
21	is not required when a contractor registered under this
22	section offers or provides portable restroom contracting
23	<u>service in his or her own given name.</u>
24	(b) The department shall issue a certificate of
25	authorization upon demonstration by the applying business
26	entity that each person who is authorized to act on the
27	applicant entity's behalf as a portable restroom contractor is
28	registered under this section and also that, if a corporation,
29	at least one of its principal officers, or if a partnership,
30	at least one partner, is registered under this section. The
31	department may not issue a certificate of authorization to a
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1	corporation whose agent is a manager unless no officers of the
2	corporation reside in the state and the corporation provides a
3	notarized letter to the department authorizing one or more
4	managers to act as the corporate agent and registered
5	contractor. The notarized letter must list the names and
б	addresses of each officer of the corporation and state that
7	the letter does not remove responsibility from the
8	corporation's officers. The department may not issue a
9	certificate whereby the same registered contractor would
10	become the sole qualifying contractor for more than one
11	business entity. This subsection does not mean that a
12	certificate of registration to practice portable restroom
13	contracting must be held by a business entity. Compliance with
14	this subsection does not relieve a business entity of
15	responsibility for the conduct or acts of its agents,
16	employees, or officers. Employment by or a relationship with
17	a business entity does not relieve an individual who is
18	engaged in portable restroom contracting from responsibility
19	for his or her conduct.
20	(c) Unless renewed or revoked, each certification of
21	authorization is valid for 2 years. A business entity
22	certified under this subsection must notify the department
23	within 1 month after any change in the information contained
24	in the application upon which the certification is based. A
25	business entity that terminates affiliation with a qualifying
26	registered contractor has 60 days following the date of
27	termination in which to obtain another qualifying contractor.
28	During the 60-day period, the business entity may complete an
29	existing contract or continuing contract but may not undertake
30	a new contract. The department may extend the period for an
31	additional 60 days upon a showing of good cause.

1	(d) The department shall take disciplinary action
2	against a business entity in the same manner and on the same
3	<u>grounds as against an individual portable restroom contractor.</u>
4	(e) A person who is otherwise authorized by law to
5	provide portable restroom contracting services may not use the
б	<u>name, telephone number, advertisement, logo, or other</u>
7	identifiers of a business entity whose certificate of
8	authorization has been revoked or otherwise invalidated.
9	(6) SUSPENSION OR REVOCATION OF REGISTRATIONA
10	certificate of registration may be suspended or revoked upon a
11	showing that the registrant has:
12	(a) Violated this section, s. 381.0065, or s. 386.041;
13	(b) Violated an order or rule of the department; or
14	(c) Obtained a certificate of registration or other
15	order, ruling, or authorization by means of fraud,
16	misrepresentation, or concealment of material fact.
17	<u>(7)</u> FEES
18	(a) The department shall, by rule, establish fees as
19	<u>follows:</u>
20	1. For registration as a portable restroom contractor:
21	a. Application and examination fee: not less than \$25
22	<u>or more than \$75.</u>
23	<u>b. Initial registration fee: not less than \$50 or more</u>
24	<u>than \$100.</u>
25	c. Renewal of registration fee: not less than \$50 or
26	more than \$100.
27	2. For authorization of a business entity: not less
28	<u>than \$100 or more than \$250.</u>
29	(b) Fees established under paragraph (a) shall be
30	based on the actual costs incurred by the department in
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1 carrying out its registration, authorization, and other 2 related responsibilities under this section. (8) PENALTIES AND PROHIBITIONS. --3 (a) A person who violates any provision of this 4 section commits a misdemeanor of the first degree, punishable 5 as provided in s. 775.082 or s. 775.083. б 7 (b) The department may deny a registration, 8 authorization, or renewal of a registration or authorization if an applicant does not meet the requirements of this section 9 10 or has violated any provision of this section or if there is any outstanding administrative penalty with the department in 11 12 which the penalty is final agency action and all judicial 13 reviews are exhausted. Any applicant aggrieved by such denial is entitled to a hearing, after reasonable notice thereof, 14 upon filing a written request in accordance with chapter 120. 15 Section 2. Subsection (1) of section 381.0061, Florida 16 17 Statutes, is amended to read: 381.0061 Administrative fines.--18 (1) In addition to any administrative action 19 authorized by chapter 120 or by other law, the department may 20 21 impose a fine, which shall not exceed \$500 for each violation, 22 for a violation of s. 381.006(16), s. 381.0065, s. 381.0066, 23 s. 381.0069, s. 381.0072, or part III of chapter 489, for a violation of any rule adopted under this chapter, or for a 2.4 violation of any of the provisions of chapter 386. Notice of 25 26 intent to impose such fine shall be given by the department to 27 the alleged violator. Each day that a violation continues may 2.8 constitute a separate violation. 29 Section 3. Paragraph (m) of subsection (3) and subsection (5) of section 381.0065, Florida Statutes, are 30 amended to read: 31

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1 381.0065 Onsite sewage treatment and disposal systems; 2 regulation. --3 (3) DUTIES AND POWERS OF THE DEPARTMENT OF HEALTH.--The department shall: 4 5 (m) <u>Regulate</u>, permit, and inspect the use of portable б restrooms, mobile restrooms, mobile shower trailers, and 7 associated wastewater Permit and inspect portable or temporary 8 toilet services and holding tanks; regulate, permit, and inspect an individual or business that provides or services 9 10 such facilities; and. The department shall review applications, perform site evaluations, and issue permits for 11 12 the temporary use of stationary holding tanks, privies, 13 portable toilet services, or any other toilet facility that is intended for use on a permanent or nonpermanent basis, 14 15 including facilities placed on construction sites when workers are present. The department may specify standards for the 16 17 construction, maintenance, use, and operation of any such 18 facility for temporary use. (5) ENFORCEMENT; RIGHT OF ENTRY; CITATIONS.--19 20 (a) Department personnel who have reason to believe 21 noncompliance exists, may, at any reasonable time, enter the 22 premises permitted under ss. 381.0065-381.0066, or the 23 business premises of any septic tank contractor or master septic tank contractor registered under part III of chapter 2.4 489, the business premises of any portable restroom contractor 25 26 registered or certified under s. 381.0069, or any premises 27 that the department has reason to believe is being operated or 2.8 maintained not in compliance, to determine compliance with the provisions of this section, part I of chapter 386, or part III 29 of chapter 489 or rules or standards adopted under ss. 30 381.0065-381.0067, <u>s. 381.0069</u>, part I of chapter 386, or part 31

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1 III of chapter 489. As used in this paragraph, the term 2 "premises" does not include a residence or private building. To gain entry to a residence or private building, the 3 department must obtain permission from the owner or occupant 4 5 or secure an inspection warrant from a court of competent 6 jurisdiction. 7 (b)1. The department may issue citations that may 8 contain an order of correction or an order to pay a fine, or both, for violations of ss. 381.0065-381.0067, <u>s. 381.0069</u>, 9 part I of chapter 386, or part III of chapter 489 or the rules 10 adopted by the department, when a violation of these sections 11 12 or rules is enforceable by an administrative or civil remedy, 13 or when a violation of these sections or rules is a misdemeanor of the second degree. A citation issued under ss. 14 381.0065-381.0067, <u>s. 381.0069</u>, part I of chapter 386, or part 15 16 III of chapter 489 constitutes a notice of proposed agency 17 action. 2. A citation must be in writing and must describe the 18 particular nature of the violation, including specific 19 reference to the provisions of law or rule allegedly violated. 20 21 3. The fines imposed by a citation issued by the 22 department may not exceed \$500 for each violation. Each day 23 the violation exists constitutes a separate violation for which a citation may be issued. 2.4 4. The department shall inform the recipient, by 25 written notice pursuant to ss. 120.569 and 120.57, of the 26 27 right to an administrative hearing to contest the citation 2.8 within 21 days after the date the citation is received. The 29 citation must contain a conspicuous statement that if the recipient fails to pay the fine within the time allowed, or 30 fails to appear to contest the citation after having requested 31

a hearing, the recipient has waived the recipient's right to 1 2 contest the citation and must pay an amount up to the maximum 3 fine. 4 5. The department may reduce or waive the fine imposed by the citation. In determining whether to reduce or waive the 5 6 fine, the department must consider the gravity of the 7 violation, the person's attempts at correcting the violation, 8 and the person's history of previous violations including violations for which enforcement actions were taken under ss. 9 381.0065-381.0067, <u>s. 381.0069</u>, part I of chapter 386, part 10 III of chapter 489, or other provisions of law or rule. 11 12 6. Any person who willfully refuses to sign and accept 13 a citation issued by the department commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 14 775.083. 15 7. The department, pursuant to ss. 381.0065-381.0067, 16 17 s. 381.0069, part I of chapter 386, or part III of chapter 18 489, shall deposit any fines it collects in the county health department trust fund for use in providing services specified 19 in those sections. 2.0 21 8. This section provides an alternative means of 22 enforcing ss. 381.0065-381.0067, <u>s. 381.0069</u>, part I of 23 chapter 386, and part III of chapter 489. This section does not prohibit the department from enforcing ss. 2.4 381.0065-381.0067, <u>s. 381.0069</u>, part I of chapter 386, or part 25 III of chapter 489, or its rules, by any other means. 26 27 However, the department must elect to use only a single method 2.8 of enforcement for each violation. Section 4. This act shall take effect July 1, 2005. 29 30 31

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CS for SB 626

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2	Senate Bill 626
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4	The committee substitute incorporates several technical corrections. The committee substitute also specifies that a
5	person who is employed by and under the supervision of a licensed portable restroom contractor shall be granted up to
б	two years of related work experience toward certification; includes a parent corporation, corporation, and subsidiary of
7	a corporation as listed business entities that must have a valid certificate of authorization to provide portable
8	restroom contracting services; and clarifies that a certificate of registration only applies to individuals, not
9	business entities.
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