By the Committees on Health and Human Services Appropriations; Health Care; and Senators Constantine and Campbell

603-2074-05

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A bill to be entitled An act relating to environmental health; creating s. 381.0069, F.S.; providing for the regulation of portable restroom contracting; providing definitions; requiring a portable restroom contractor to apply for registration with the Department of Health; providing requirements for registration, including an examination; providing for administration; providing rulemaking authority; providing for renewal of registration, including continuing education; providing for authorization of business entities providing portable restroom contracting services under a fictitious name; providing grounds for suspension or revocation of registration or authorization; providing fees; providing penalties and prohibitions; amending s. 381.0061, F.S.; authorizing imposition of an administrative fine for violating portable restroom contracting requirements; amending s. 381.0065, F.S.; specifying the department's powers and duties with respect to regulating portable restroom facilities and the individuals or businesses that provide and service such facilities; authorizing the department to enter the business premises of any portable restroom contractor to determine compliance and for the purpose of enforcement; authorizing issuance of a citation for a violation of portable restroom contracting requirements which may contain an

1	order of correction or a fine; providing an
2	effective date.
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4	Be It Enacted by the Legislature of the State of Florida:
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6	Section 1. Section 381.0069, Florida Statutes, is
7	created to read:
8	381.0069 Portable restroom contracting
9	(1) DEFINITIONS As used in this section, the term:
10	(a) "Department" means the Department of Health.
11	(b) "Portable restroom" means any portable toilet,
12	mobile restroom trailer, mobile shower trailer, or portable
13	restroom facility intended for use on a permanent or
14	nonpermanent basis, including any holding tanks associated
15	with any such facility. The term includes, but is not limited
16	to, any such facility or holding tank placed at a construction
17	site when workers are present.
18	(c) "Portable restroom contractor" means a portable
19	restroom contractor who has knowledge of state law and the
20	experience, knowledge, and skills necessary to safely handle
21	the pick up, transportation, installation, and maintenance of
22	portable restrooms and portable sinks, including, but not
23	limited to, the safe management and disposal of associated
24	wastewater.
25	(2) REGISTRATION REQUIRED A person may not hold
26	himself or herself out as a portable restroom contractor in
27	this state unless he or she is registered by the department in
28	accordance with this section. However, this section does not
29	prohibit a licensed plumbing contractor as defined in s.
30	489.105(3)(m) or a person licensed under part III of chapter
31	489 from engaging in the profession for which he or she is

1	licensed. This section does not apply to a private company as
2	defined in s. 403.70605(4)(b).
3	(3) ADMINISTRATION OF SECTION; REGISTRATION
4	QUALIFICATIONS; EXAMINATION
5	(a) Each person desiring to be registered under this
6	section must apply to the department in writing upon forms
7	prepared and furnished by the department.
8	(b) The department shall administer, coordinate, and
9	enforce this section; approve and administer the examination
10	for applicants; and grant certificates of registration to
11	qualified persons and certificates of authorization to
12	qualified business entities.
13	(c) The department shall adopt rules under ss.
14	120.536(1) and 120.54 to administer this section which
15	establish ethical standards of practice, requirements for
16	registering as a contractor, requirements for obtaining an
17	initial or renewal certificate of registration, disciplinary
18	quidelines, and requirements for the certification of business
19	entities. The department may amend or repeal the rules in
20	accordance with chapter 120.
21	(d) To be eligible for registration by the department
22	as a portable restroom contractor, the applicant must:
23	1. Be of good moral character. In considering good
24	moral character, the department may consider any matter that
25	has a substantial connection between the good moral character
26	of the applicant and the professional responsibilities of a
27	registered contractor. This includes, but is not limited to,
28	the applicant's being convicted or found quilty of, or
29	entering a plea of nolo contendere to, regardless of
30	adjudication, a crime in any jurisdiction which is directly
31	related to the practice of contracting or the ability to

practice contracting, or any previous disciplinary action

against the applicant involving portable restroom contracting

for which all judicial reviews have been completed.

- 2. Pass an examination approved by the department which tests knowledge of the fundamentals of state law relating to portable restrooms and the safe handling of the pick up, transportation, installation, and maintenance of portable restrooms, including, but not limited to, the safe management and disposal of associated wastewater. If an applicant from a state having no certification program has passed the Portable Sanitation Association International's written examination, the applicant shall be required to take and pass only that portion of this state's examination which tests knowledge of law that is specific to Florida.
  - 3. Be at least 18 years of age.
- 4. Have at least 3 years of active experience serving as a skilled worker under the supervision and control of a portable restroom contractor who is registered under this section. Related work experience or educational experience may be substituted for no more than 2 years of active contracting experience as follows:
- a. Each 30 hours of coursework approved by the department may be substituted for 6 months of work experience.
- b. Out-of-state work experience may be substituted on
  a year-for-year basis for any applicant who demonstrates that
  he or she holds a current license issued by another state for
  portable restroom contracting which was issued upon
  satisfactory completion of an examination and continuing
  education courses that are equivalent to those required in
  this state. An examination is equivalent if it tests the

applicant's knowledge of state law relating to portable

1	restrooms and the safe handling of the pick up,
2	transportation, installation, and maintenance of portable
3	restrooms, including, but not limited to, the safe management
4	and disposal of associated wastewater.
5	c. A person who is employed by and under the
6	supervision of a licensed portable restroom contractor shall
7	be granted up to 2 years of related work experience.
8	5. Have not had a registration revoked within 5 years
9	before applying for registration.
10	(e) The department shall provide to each applicant for
11	registration a copy of this section and any rules adopted
12	under this section. The department may also prepare and
13	disseminate other material and questionnaires it finds
14	necessary to carry out the registration provisions of this
15	section.
16	(f) A person who, on October 1, 2005, has been
17	employed at least 1 year in this state by a portable restroom
18	service provider holding a permit issued by the department
19	pursuant to s. 381.0065(3)(m) has until October 1, 2006, to be
20	registered by the department in accordance with this section
21	and may continue to perform portable restroom contracting
22	services without registration until that time. Such persons
23	are exempt until October 1, 2006, from the requirement of
24	subparagraph (d)4. for 3 years of active work experience.
25	(4) REGISTRATION RENEWAL
26	(a) The department shall prescribe by rule methods for
27	approving continuing education courses and course providers,
28	for renewing annual registration, for approving the reversion
29	of a registration to inactive status when the renewal

31 registration in inactive status for a specified period, and

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for reactivating an inactive registration. The department

shall require at least 6 classroom hours annually of

continuing education courses for annual registration renewal

or to reactivate an inactive registration.

(b) A certificate of registration becomes inactive when a renewal application is not timely filed. A registration that has become inactive may be reactivated by application to the department. A registered contractor may apply to the department for voluntary inactive status at any time during the period of registration.

## (5) AUTHORIZATION OF BUSINESS ENTITIES. --

(a) A parent corporation, corporation, subsidiary of a corporation, or a partnership, association, or person practicing under a fictitious name may not offer or provide portable restroom contracting services to the public without a valid certificate of authorization issued by the department.

A contractor registered under this section may not offer or provide portable restroom contracting services on behalf of such a business entity unless that entity holds a valid certificate of authorization. A certificate of authorization is not required when a contractor registered under this section offers or provides portable restroom contracting service in his or her own given name.

(b) The department shall issue a certificate of authorization upon demonstration by the applying business entity that each person who is authorized to act on the applicant entity's behalf as a portable restroom contractor is registered under this section and also that, if a corporation, at least one of its principal officers, or if a partnership, at least one partner, is registered under this section. The department may not issue a certificate of authorization to a

corporation whose agent is a manager unless no officers of the 2 corporation reside in the state and the corporation provides a notarized letter to the department authorizing one or more 3 4 managers to act as the corporate agent and registered contractor. The notarized letter must list the names and 5 6 addresses of each officer of the corporation and state that 7 the letter does not remove responsibility from the 8 corporation's officers. The department may not issue a certificate whereby the same registered contractor would 9 10 become the sole qualifying contractor for more than one business entity. This subsection does not mean that a 11 12 certificate of registration to practice portable restroom 13 contracting must be held by a business entity. Compliance with this subsection does not relieve a business entity of 14 responsibility for the conduct or acts of its agents, 15 employees, or officers. Employment by or a relationship with 16 a business entity does not relieve an individual who is 18 engaged in portable restroom contracting from responsibility for his or her conduct. 19 (c) Unless renewed or revoked, each certification of 2.0 21 authorization is valid for 2 years. A business entity 2.2 certified under this subsection must notify the department 23 within 1 month after any change in the information contained in the application upon which the certification is based. A 2.4 business entity that terminates affiliation with a qualifying 2.5 registered contractor has 60 days following the date of 26 2.7 termination in which to obtain another qualifying contractor. 2.8 During the 60-day period, the business entity may complete an existing contract or continuing contract but may not undertake 29 a new contract. The department may extend the period for an 30 additional 60 days upon a showing of good cause. 31

1	(d) The department shall take disciplinary action
2	against a business entity in the same manner and on the same
3	grounds as against an individual portable restroom contractor.
4	(e) A person who is otherwise authorized by law to
5	provide portable restroom contracting services may not use the
6	name, telephone number, advertisement, logo, or other
7	identifiers of a business entity whose certificate of
8	authorization has been revoked or otherwise invalidated.
9	(6) SUSPENSION OR REVOCATION OF REGISTRATION A
10	certificate of registration may be suspended or revoked upon a
11	showing that the registrant has:
12	(a) Violated this section, s. 381.0065, or s. 386.041;
13	(b) Violated an order or rule of the department; or
14	(c) Obtained a certificate of registration or other
15	order, ruling, or authorization by means of fraud,
16	misrepresentation, or concealment of material fact.
17	(7) FEES
18	(a) The department shall, by rule, establish fees as
19	follows:
20	1. For registration as a portable restroom contractor:
21	a. Application and examination fee: not less than \$25
22	or more than \$75.
23	b. Initial registration fee: not less than \$50 or more
24	than \$100.
25	c. Renewal of registration fee: not less than \$50 or
26	more than \$100.
27	2. For authorization of a business entity: not less
28	than \$100 or more than \$250.
29	(b) Fees established under paragraph (a) shall be
30	based on the actual costs incurred by the department in
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carrying out its registration, authorization, and other related responsibilities under this section.

- (8) PENALTIES AND PROHIBITIONS. --
- (a) A person who violates any provision of this section commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (b) The department may deny a registration, authorization, or renewal of a registration or authorization if an applicant does not meet the requirements of this section or has violated any provision of this section or if there is any outstanding administrative penalty with the department in which the penalty is final agency action and all judicial reviews are exhausted. Any applicant aggrieved by such denial is entitled to a hearing, after reasonable notice thereof, upon filing a written request in accordance with chapter 120.

  Section 2. Subsection (1) of section 381.0061, Florida

Section 2. Subsection (1) of section 381.0061, Florida Statutes, is amended to read:

381.0061 Administrative fines.--

authorized by chapter 120 or by other law, the department may impose a fine, which shall not exceed \$500 for each violation, for a violation of s. 381.006(16), s. 381.0065, s. 381.0066, s. 381.0069, s. 381.0072, or part III of chapter 489, for a violation of any rule adopted under this chapter, or for a violation of any of the provisions of chapter 386. Notice of intent to impose such fine shall be given by the department to the alleged violator. Each day that a violation continues may constitute a separate violation.

Section 3. Paragraph (m) of subsection (3) and subsection (5) of section 381.0065, Florida Statutes, are amended to read:

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381.0065 Onsite sewage treatment and disposal systems; regulation.--

- (3) DUTIES AND POWERS OF THE DEPARTMENT OF HEALTH.--The department shall:
- 5 (m) Regulate, permit, and inspect the use of portable 6 restrooms, mobile restrooms, mobile shower trailers, and 7 associated wastewater Permit and inspect portable or temporary 8 toilet services and holding tanks; regulate, permit, and inspect an individual or business that provides or services 9 10 such facilities; and. The department shall review applications, perform site evaluations, and issue permits for 11 12 the temporary use of stationary holding tanks, privies, 13 portable toilet services, or any other toilet facility that is intended for use on a permanent or nonpermanent basis, 14 15 including facilities placed on construction sites when workers are present. The department may specify standards for the 16 construction, maintenance, use, and operation of any such 18 facility for temporary use.
  - (5) ENFORCEMENT; RIGHT OF ENTRY; CITATIONS.--
  - (a) Department personnel who have reason to believe noncompliance exists, may, at any reasonable time, enter the premises permitted under ss. 381.0065-381.0066, or the business premises of any septic tank contractor or master septic tank contractor registered under part III of chapter 489, the business premises of any portable restroom contractor registered or certified under s. 381.0069, or any premises that the department has reason to believe is being operated or maintained not in compliance, to determine compliance with the provisions of this section, part I of chapter 386, or part III of chapter 489 or rules or standards adopted under ss. 381.0065-381.0067, s. 381.0069, part I of chapter 386, or part

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III of chapter 489. As used in this paragraph, the term
"premises" does not include a residence or private building.

To gain entry to a residence or private building, the
department must obtain permission from the owner or occupant
or secure an inspection warrant from a court of competent
jurisdiction.

- (b)1. The department may issue citations that may contain an order of correction or an order to pay a fine, or both, for violations of ss. 381.0065-381.0067, s. 381.0069, part I of chapter 386, or part III of chapter 489 or the rules adopted by the department, when a violation of these sections or rules is enforceable by an administrative or civil remedy, or when a violation of these sections or rules is a misdemeanor of the second degree. A citation issued under ss. 381.0065-381.0067, s. 381.0069, part I of chapter 386, or part III of chapter 489 constitutes a notice of proposed agency action.
- 2. A citation must be in writing and must describe the particular nature of the violation, including specific reference to the provisions of law or rule allegedly violated.
- 3. The fines imposed by a citation issued by the department may not exceed \$500 for each violation. Each day the violation exists constitutes a separate violation for which a citation may be issued.
- 4. The department shall inform the recipient, by written notice pursuant to ss. 120.569 and 120.57, of the right to an administrative hearing to contest the citation within 21 days after the date the citation is received. The citation must contain a conspicuous statement that if the recipient fails to pay the fine within the time allowed, or fails to appear to contest the citation after having requested

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a hearing, the recipient has waived the recipient's right to contest the citation and must pay an amount up to the maximum fine.

- 5. The department may reduce or waive the fine imposed by the citation. In determining whether to reduce or waive the fine, the department must consider the gravity of the violation, the person's attempts at correcting the violation, and the person's history of previous violations including violations for which enforcement actions were taken under ss. 381.0065-381.0067, s. 381.0069, part I of chapter 386, part III of chapter 489, or other provisions of law or rule.
- 6. Any person who willfully refuses to sign and accept a citation issued by the department commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.
- 7. The department, pursuant to ss. 381.0065-381.0067, s. 381.0069, part I of chapter 386, or part III of chapter 489, shall deposit any fines it collects in the county health department trust fund for use in providing services specified in those sections.
- 8. This section provides an alternative means of enforcing ss. 381.0065-381.0067, <u>s. 381.0069</u>, part I of chapter 386, and part III of chapter 489. This section does not prohibit the department from enforcing ss. 381.0065-381.0067, <u>s. 381.0069</u>, part I of chapter 386, or part
- However, the department must elect to use only a single method of enforcement for each violation.
- 29 Section 4. This act shall take effect July 1, 2005.

III of chapter 489, or its rules, by any other means.

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2	CS for SB 626
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4	The committee substitute removes the apprenticeship requirement from the registration qualifications.
5	requirement from the registration quarriteations.
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