Florida Senate - 2005

By Senator Argenziano

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CODING: Words stricken are deletions; words <u>underlined</u> are additions.

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1 agricultural-related exemptions; providing an 2 effective date. 3 4 WHEREAS, agricultural production is a major contributor to the economy of the state, and 5 б WHEREAS, agricultural lands constitute unique and 7 irreplaceable resources of statewide importance, and WHEREAS, the continuation of agricultural activities 8 preserves the landscape and environmental resources of the 9 10 state, contributes to the increase of tourism, and furthers the economic self-sufficiency of the people of the state, and 11 12 WHEREAS, the development, improvement, and 13 encouragement of the agricultural industry will result in a general benefit to the health, safety, and welfare of the 14 people of the state, NOW, THEREFORE, 15 16 17 Be It Enacted by the Legislature of the State of Florida: 18 Section 1. Section 70.005, Florida Statutes, is 19 created to read: 20 21 70.005 Cause of action .-- A landowner aggrieved by the changing of an existing agricultural land use classification 2.2 23 or agricultural zoning or the lowering of the current residential density designation by a county which creates an 2.4 inordinate burden on property classified as agricultural land 25 pursuant to s. 193.461 shall have an immediate cause of action 26 27 in accordance with the procedures provided in s. 70.001, 2.8 except that the 180-day notice period shall be reduced to a 90-day notice period. 29 30 Section 2. Subsections (1) and (2) of section 163.2514, Florida Statutes, are renumbered as subsections (2) 31

1 and (3), respectively, and a new subsection (1) is added to 2 that section to read: 163.2514 Growth Policy Act; definitions.--As used in 3 4 ss. 163.2511-163.2526: 5 (1) "Agricultural enclave" means any unincorporated, б undeveloped parcel of 7,500 acres or less, owned by a single 7 person or entity, which satisfies all of the following 8 <u>criteria:</u> (a) The parcel has been in continuous use for bona 9 10 fide agricultural purposes, as defined by s. 193.461, for a period of 5 years prior to the date of any comprehensive plan 11 12 amendment application. 13 (b) The parcel is surrounded on at least 75 percent of its perimeter by existing industrial, commercial, or 14 residential development or property that may be developed for 15 industrial, commercial, or residential purposes without 16 further amendment of a local government comprehensive plan. 17 18 (c) Public services, including water, wastewater, transportation, schools, and recreational facilities, are 19 available or are scheduled to be provided as part of an 2.0 21 adopted 5-year schedule of capital improvements by the local 2.2 government or by an alternative local government public 23 infrastructure provider. Section 3. Subsection (7) is added to section 2.4 163.2517, Florida Statutes, to read: 25 163.2517 Designation of urban infill and redevelopment 26 27 area; agricultural enclave .--2.8 (1) A local government may designate a geographic area 29 or areas within its jurisdiction as an urban infill and redevelopment area for the purpose of targeting economic 30 development, job creation, housing, transportation, crime 31 3

1 prevention, neighborhood revitalization and preservation, and 2 land use incentives to encourage urban infill and redevelopment within the urban core. 3 (2)(a) As part of the preparation and implementation 4 of an urban infill and redevelopment plan, a collaborative and 5 6 holistic community participation process must be implemented 7 to include each neighborhood within the area targeted for 8 designation as an urban infill and redevelopment area. The 9 objective of the community participation process is to encourage communities within the proposed urban infill and 10 redevelopment area to participate in the design and 11 12 implementation of the plan, including a "visioning" of the 13 urban core, before redevelopment. (b)1. A neighborhood participation process must be 14 developed to provide for the ongoing involvement of 15 stakeholder groups including, but not limited to, 16 17 community-based organizations, neighborhood associations, 18 financial institutions, faith organizations, housing authorities, financial institutions, existing businesses, 19 businesses interested in operating in the community, schools, 20 21 and neighborhood residents, in preparing and implementing the 22 urban infill and redevelopment plan. 23 2. The neighborhood participation process must include a governance structure whereby the local government shares 24 decisionmaking authority for developing and implementing the 25 26 urban infill and redevelopment plan with communitywide 27 representatives. For example, the local government and 2.8 community representatives could organize a corporation under s. 501(c)(3) of the Internal Revenue Code to implement 29 30 specific redevelopment projects. 31

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1 (3) A local government seeking to designate a 2 geographic area within its jurisdiction as an urban infill and redevelopment area shall prepare a plan that describes the 3 infill and redevelopment objectives of the local government 4 within the proposed area. In lieu of preparing a new plan, the 5 б local government may demonstrate that an existing plan or 7 combination of plans associated with a community redevelopment 8 area, Florida Main Street program, Front Porch Florida Community, sustainable community, enterprise zone, or 9 neighborhood improvement district includes the factors listed 10 in paragraphs (a)-(n), including a collaborative and holistic 11 12 community participation process, or amend such existing plans 13 to include these factors. The plan shall demonstrate the local government and community's commitment to comprehensively 14 address the urban problems within the urban infill and 15 redevelopment area and identify activities and programs to 16 17 accomplish locally identified goals such as code enforcement; 18 improved educational opportunities; reduction in crime; neighborhood revitalization and preservation; provision of 19 infrastructure needs, including mass transit and multimodal 20 21 linkages; and mixed-use planning to promote multifunctional 22 redevelopment to improve both the residential and commercial 23 quality of life in the area. The plan shall also: (a) Contain a map depicting the geographic area or 2.4 areas to be included within the designation. 25 (b) Confirm that the infill and redevelopment area is 26 27 within an area designated for urban uses in the local 2.8 government's comprehensive plan. 29 (c) Identify and map existing enterprise zones, 30 community redevelopment areas, community development corporations, brownfield areas, downtown redevelopment 31 5

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1 districts, safe neighborhood improvement districts, historic 2 preservation districts, and empowerment zones or enterprise communities located within the area proposed for designation 3 as an urban infill and redevelopment area and provide a 4 framework for coordinating infill and redevelopment programs 5 6 within the urban core. 7 (d) Identify a memorandum of understanding between the 8 district school board and the local government jurisdiction regarding public school facilities located within the urban 9 infill and redevelopment area to identify how the school board 10 will provide priority to enhancing public school facilities 11 12 and programs in the designated area, including the reuse of 13 existing buildings for schools within the area. (e) Identify each neighborhood within the proposed 14 area and state community preservation and revitalization goals 15 and projects identified through a collaborative and holistic 16 17 community participation process and how such projects will be 18 implemented. 19 (f) Identify how the local government and community-based organizations intend to implement affordable 20 21 housing programs, including, but not limited to, economic and 22 community development programs administered by federal and 23 state agencies, within the urban infill and redevelopment 2.4 area. Identify strategies for reducing crime. 25 (g) If applicable, provide guidelines for the adoption 26 (h) 27 of land development regulations specific to the urban infill 2.8 and redevelopment area which include, for example, setbacks 29 and parking requirements appropriate to urban development. 30 (i) Identify and map any existing transportation concurrency exception areas and any relevant public 31

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1 transportation corridors designated by a metropolitan planning 2 organization in its long-range transportation plans or by the local government in its comprehensive plan for which the local 3 government seeks designation as a transportation concurrency 4 exception area. For those areas, describe how public 5 б transportation, pedestrian ways, and bikeways will be 7 implemented as an alternative to increased automobile use. 8 (j) Identify and adopt a package of financial and local government incentives which the local government will 9 10 offer for new development, expansion of existing development, and redevelopment within the urban infill and redevelopment 11 12 area. Examples of such incentives include: 13 1. Waiver of license and permit fees. 2. Exemption of sales made in the urban infill and 14 redevelopment area from local option sales surtaxes imposed 15 16 pursuant to s. 212.055. 17 3. Waiver of delinquent local taxes or fees to promote 18 the return of property to productive use. 19 4. Expedited permitting. 20 5. Lower transportation impact fees for development 21 which encourages more use of public transit, pedestrian, and 22 bicycle modes of transportation. 23 6. Prioritization of infrastructure spending within the urban infill and redevelopment area. 24 7. Local government absorption of developers' 25 26 concurrency costs. 27 2.8 In order to be authorized to recognize the exemption from 29 local option sales surtaxes pursuant to subparagraph 2., the owner, lessee, or lessor of the new development, expanding 30 existing development, or redevelopment within the urban infill 31 7

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1 and redevelopment area must file an application under oath 2 with the governing body having jurisdiction over the urban infill and redevelopment area where the business is located. 3 The application must include the name and address of the 4 business claiming the exclusion from collecting local option 5 6 surtaxes; an address and assessment roll parcel number of the 7 urban infill and redevelopment area for which the exemption is 8 being sought; a description of the improvements made to accomplish the new development, expanding development, or 9 redevelopment of the real property; a copy of the building 10 permit application or the building permit issued for the 11 12 development of the real property; a new application for a 13 certificate of registration with the Department of Revenue with the address of the new development, expanding 14 development, or redevelopment; and the location of the 15 property. The local government must review and approve the 16 17 application and submit the completed application and 18 documentation along with a copy of the ordinance adopted pursuant to subsection (5) to the Department of Revenue in 19 order for the business to become eligible to make sales exempt 20 21 from local option sales surtaxes in the urban infill and 22 redevelopment area. 23 (k) Identify how activities and incentives within the urban infill and redevelopment area will be coordinated and 2.4 what administrative mechanism the local government will use 25 26 for the coordination. 27 (1) Identify how partnerships with the financial and 2.8 business community will be developed. 29 Identify the governance structure that the local (m) government will use to involve community representatives in 30

31 the implementation of the plan.

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1 (n) Identify performance measures to evaluate the 2 success of the local government in implementing the urban infill and redevelopment plan. 3 (4) In order for a local government to designate an 4 urban infill and redevelopment area, it must amend its 5 б comprehensive land use plan under s. 163.3187 to delineate the 7 boundaries of the urban infill and redevelopment area within 8 the future land use element of its comprehensive plan pursuant to its adopted urban infill and redevelopment plan. The state 9 land planning agency shall review the boundary delineation of 10 the urban infill and redevelopment area in the future land use 11 12 element under s. 163.3184. However, an urban infill and 13 redevelopment plan adopted by a local government is not subject to review for compliance as defined by s. 14 163.3184(1)(b), and the local government is not required to 15 16 adopt the plan as a comprehensive plan amendment. An amendment 17 to the local comprehensive plan to designate an urban infill 18 and redevelopment area is exempt from the twice-a-year amendment limitation of s. 163.3187. 19 20 (5) After the preparation of an urban infill and 21 redevelopment plan or designation of an existing plan, the 22 local government shall adopt the plan by ordinance. Notice for 23 the public hearing on the ordinance must be in the form established in s. 166.041(3)(c)2. for municipalities, and s. 2.4 125.66(4)(b)2. for counties. 25 (6)(a) In order to continue to be eligible for the 26 27 economic and regulatory incentives granted with respect to an 2.8 urban infill and redevelopment area, the local government must demonstrate during the evaluation, assessment, and review of 29 its comprehensive plan required pursuant to s. 163.3191, that 30 within designated urban infill and redevelopment areas, the 31

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1 amount of combined annual residential, commercial, and 2 institutional development has increased by at least 10 3 percent. 4 (b) If the local government fails to implement the urban infill and redevelopment plan in accordance with the 5 6 deadlines set forth in the plan, the Department of Community 7 Affairs may seek to rescind the economic and regulatory 8 incentives granted to the urban infill and redevelopment area, 9 subject to the provisions of chapter 120. The action to rescind may be initiated 90 days after issuing a written 10 letter of warning to the local government. 11 12 (7) In order to preserve commercial agricultural 13 activity, encourage mixed-use infill development, prevent urban sprawl, and provide more efficient delivery of municipal 14 services and facilities, the owner of land defined as an 15 16 agricultural enclave pursuant to s. 163.2514(1) may apply for 17 an amendment to the local government comprehensive plan 18 pursuant to s. 163.3187. Such amendment may include land uses and intensities of use consistent with the uses and 19 intensities of use of surrounding industrial, commercial, or 2.0 21 residential areas. Any comprehensive plan amendment 22 application shall include appropriate "new urbanism" concepts 23 such as clustering, mixed-use development, the creation of rural village and city centers, and the transfer of 2.4 development rights in order to discourage urban sprawl while 25 protecting landowner rights. If such amendment is otherwise 26 27 consistent with applicable provisions of ss. 163.3177, 2.8 163.3178, 163.3180, 163.3191, and 163.3245, the state 29 comprehensive plan, the appropriate regional policy plan, and chapter 9J-5, Florida Administrative Code, the amendment shall 30 be deemed to prevent urban sprawl and be in compliance as 31

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1 defined in s. 163.3184. If two or more persons or entities own 2 contiguous agricultural lands which, when consolidated after the effective date of this act, meet the definition of an 3 4 agricultural enclave, such persons or entities shall not be 5 entitled to apply for a comprehensive plan amendment pursuant 6 to this subsection for a period of 5 years following 7 consolidation. Section 4. Paragraph (d) of subsection (1) of section 8 9 163.3187, Florida Statutes, is amended to read: 10 163.3187 Amendment of adopted comprehensive plan.--(1) Amendments to comprehensive plans adopted pursuant 11 12 to this part may be made not more than two times during any 13 calendar year, except: (d) Any comprehensive plan amendment required by a 14 15 compliance agreement under pursuant to s. 163.3184(16) or any large scale comprehensive plan amendment adopted as a result 16 of informal mediation in accordance with s. 163.3181(4) may be 17 18 approved without regard to statutory limits on the frequency of adoption of amendments to the comprehensive plan. 19 Section 5. Section 259.047, Florida Statutes, is 20 21 created to read: 22 259.047 Acquisition of land on which an agricultural 23 lease exists.--(1) When land with an existing agricultural lease is 2.4 acquired in fee simple pursuant to this chapter or chapter 25 375, the existing agricultural lease may continue in force for 26 27 the actual time remaining on the lease agreement. Any entity 2.8 managing lands acquired under this section must consider existing agricultural leases in the development of a land 29 30 management plan required under the provisions of s. 253.034. 31

1 (2) Where consistent with the purposes for which the property was acquired, the state or acquiring entity shall 2 3 make reasonable efforts to keep lands in agricultural 4 production which are in agricultural production at the time of 5 acquisition. б Section 6. Paragraph (a) of subsection (2) of section 7 373.0361, Florida Statutes, is amended to read: 8 373.0361 Regional water supply planning.--9 (2) Each regional water supply plan shall be based on at least a 20-year planning period and shall include, but not 10 be limited to: 11 12 (a) A water supply development component that 13 includes: 1. A quantification of the water supply needs for all 14 existing and reasonably projected future uses within the 15 planning horizon. The level-of-certainty planning goal 16 17 associated with identifying the water supply needs of existing and future reasonable-beneficial uses shall be based upon 18 meeting those needs for a 1-in-10-year drought event. 19 Population projections used for determining public water 20 21 supply needs must be based upon the best available data. In 22 determining the best available data, the district shall 23 consider the University of Florida's Bureau of Economic and Business Research (BEBR) medium population projections and any 2.4 population projection data and analysis submitted by a local 25 government pursuant to the public workshop described in 26 27 subsection (1) if the data and analysis support the local 2.8 government's comprehensive plan. Any adjustment of or deviation from the BEBR projections must be fully described, 29 30 and the original BEBR data must be presented along with the adjusted data. 31

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1 2. A list of water source options, including 2 traditional and alternative source options, from which local government, government-owned and privately owned utilities, 3 self-suppliers, and others may choose, for water supply 4 5 development, the total capacity of which will, in conjunction б with water conservation and other demand management measures, 7 exceed the needs identified in subparagraph 1. The list of 8 water source options for water supply development must contain provisions that recognize that alternative water source 9 options for agricultural self-suppliers are limited. 10 3. For each option listed in subparagraph 2., the 11 12 estimated amount of water available for use and the estimated 13 costs of and potential sources of funding for water supply development. 14 4. A list of water supply development projects that 15 meet the criteria in s. 373.0831(4). 16 17 18 The water supply development component of a regional water supply plan which deals with or affects public utilities and 19 public water supply for those areas served by a regional water 20 21 supply authority and its member governments within the 22 boundaries of the Southwest Florida Water Management District 23 shall be developed jointly by the authority and the district. Section 7. Section 373.2234, Florida Statutes, is 2.4 amended to read: 25 373.2234 Preferred water supply sources.--The 26 27 governing board of a water management district is authorized 2.8 to adopt rules that identify preferred water supply sources for consumptive uses for which there is sufficient data to 29 establish that a preferred source will provide a substantial 30 new water supply to meet the existing and projected 31

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1 reasonable-beneficial uses of a water supply planning region 2 identified pursuant to s. 373.0361(1), while sustaining existing water resources and natural systems. At a minimum, 3 such rules must contain a description of the preferred water 4 supply source and an assessment of the water the preferred 5 б source is projected to produce. If an applicant proposes to 7 use a preferred water supply source, that applicant's proposed 8 water use is subject to s. 373.223(1), except that the 9 proposed use of a preferred water supply source must be considered by a water management district when determining 10 whether a permit applicant's proposed use of water is 11 12 consistent with the public interest pursuant to s. 13 373.223(1)(c). A consumptive use permit issued for the use of a preferred water supply source must be granted, when 14 requested by the applicant, for at least a 20-year period and 15 may be subject to the compliance reporting provisions of s. 16 17 373.236(4) (3). Nothing in this section shall be construed to 18 exempt the use of preferred water supply sources from the provisions of ss. 373.016(4) and 373.223(2) and (3), or be 19 construed to provide that permits issued for the use of a 20 21 nonpreferred water supply source must be issued for a duration 22 of less than 20 years or that the use of a nonpreferred water 23 supply source is not consistent with the public interest. Additionally, nothing in this section shall be interpreted to 2.4 require the use of a preferred water supply source or to 25 26 restrict or prohibit the use of a nonpreferred water supply 27 source. Rules adopted by the governing board of a water 2.8 management district to implement this section shall specify 29 that the use of a preferred water supply source is not required and that the use of a nonpreferred water supply 30 source is not restricted or prohibited. 31

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1 Section 8. Subsections (2) and (3) of section 373.236, 2 Florida Statutes, are renumbered as subsections (3) and (4), 3 respectively, and a new subsection (2) is added to that 4 section to read: 5 373.236 Duration of permits; compliance reports.-б (2) The Legislature finds that some agricultural 7 landowners remain unaware of their ability to request a 8 20-year consumptive use permit under subsection (1) for initial permits or for renewals. Therefore, the water 9 10 management districts shall inform agricultural applicants of this option in the application form. 11 12 Section 9. Section 373.407, Florida Statutes, is 13 created to read: 373.407 Memorandum of agreement for an 14 agricultural-related exemption. -- No later than July 1, 2006, 15 the Department of Agriculture and Consumer Services and each 16 17 water management district shall enter into a memorandum of 18 agreement under which the Department of Agriculture and Consumer Services shall assist in a determination by a water 19 20 management district as to whether an existing or proposed 21 activity qualifies for the exemption set forth in s. 2.2 373.406(2). The memorandum of agreement shall provide a 23 process by which, upon the request of a water management district, the Department of Agriculture and Consumer Services 2.4 shall conduct a nonbinding review as to whether an existing or 25 proposed activity qualifies for an agricultural-related 26 27 exemption set forth in s. 373.406(2). The memorandum of 2.8 agreement shall provide processes and procedures by which the Department of Agriculture and Consumer Services shall 29 undertake this review effectively and efficiently and issue a 30 recommendation. 31

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