

Bill No. CS for CS for SB 838

Barcode 181208

CHAMBER ACTION

Senate

House

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Senator Peaden moved the following amendment:

**Senate Amendment (with title amendment)**

On page 42, line 4, through  
page 52, line 16, delete those lines

and insert:

1. Medicaid prescribed-drug coverage for brand-name drugs for adult Medicaid recipients is limited to the dispensing of four brand-name drugs per month per recipient. Children are exempt from this restriction. Antiretroviral agents are excluded from this limitation. No requirements for prior authorization or other restrictions on medications used to treat mental illnesses such as schizophrenia, severe depression, or bipolar disorder may be imposed on Medicaid recipients. Medications that will be available without restriction for persons with mental illnesses include atypical antipsychotic medications, conventional antipsychotic medications, selective serotonin reuptake inhibitors, and other medications used for the treatment of serious mental illnesses. The agency shall also limit the amount of a

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1 prescribed drug dispensed to no more than a 34-day supply. The  
2 agency shall continue to provide unlimited generic drugs,  
3 contraceptive drugs and items, and diabetic supplies. Although  
4 a drug may be included on the preferred drug formulary, it  
5 would not be exempt from the four-brand limit. The agency may  
6 authorize exceptions to the brand-name-drug restriction based  
7 upon the treatment needs of the patients, only when such  
8 exceptions are based on prior consultation provided by the  
9 agency or an agency contractor, but the agency must establish  
10 procedures to ensure that:

11       a. There will be a response to a request for prior  
12 consultation by telephone or other telecommunication device  
13 within 24 hours after receipt of a request for prior  
14 consultation;

15       b. A 72-hour supply of the drug prescribed will be  
16 provided in an emergency or when the agency does not provide a  
17 response within 24 hours as required by sub-subparagraph a.;  
18 and

19       c. Except for the exception for nursing home residents  
20 and other institutionalized adults and except for drugs on the  
21 restricted formulary for which prior authorization may be  
22 sought by an institutional or community pharmacy, prior  
23 authorization for an exception to the brand-name-drug  
24 restriction is sought by the prescriber and not by the  
25 pharmacy. When prior authorization is granted for a patient in  
26 an institutional setting beyond the brand-name-drug  
27 restriction, such approval is authorized for 12 months and  
28 monthly prior authorization is not required for that patient.

29       2. Reimbursement to pharmacies for Medicaid prescribed  
30 drugs shall be set at the lesser of: the average wholesale  
31 price (AWP) minus 15.4 percent, the wholesaler acquisition

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1 cost (WAC) plus 5.75 percent, the federal upper limit (FUL),  
2 the state maximum allowable cost (SMAC), or the usual and  
3 customary (UAC) charge billed by the provider.

4           3. The agency shall develop and implement a process  
5 for managing the drug therapies of Medicaid recipients who are  
6 using significant numbers of prescribed drugs each month. The  
7 management process may include, but is not limited to,  
8 comprehensive, physician-directed medical-record reviews,  
9 claims analyses, and case evaluations to determine the medical  
10 necessity and appropriateness of a patient's treatment plan  
11 and drug therapies. The agency may contract with a private  
12 organization to provide drug-program-management services. The  
13 Medicaid drug benefit management program shall include  
14 initiatives to manage drug therapies for HIV/AIDS patients,  
15 patients using 20 or more unique prescriptions in a 180-day  
16 period, and the top 1,000 patients in annual spending. The  
17 agency shall enroll any Medicaid recipient in the drug benefit  
18 management program if he or she meets the specifications of  
19 this provision and is not enrolled in a Medicaid health  
20 maintenance organization.

21           4. The agency may limit the size of its pharmacy  
22 network based on need, competitive bidding, price  
23 negotiations, credentialing, or similar criteria. The agency  
24 shall give special consideration to rural areas in determining  
25 the size and location of pharmacies included in the Medicaid  
26 pharmacy network. A pharmacy credentialing process may include  
27 criteria such as a pharmacy's full-service status, location,  
28 size, patient educational programs, patient consultation,  
29 disease-management services, and other characteristics. The  
30 agency may impose a moratorium on Medicaid pharmacy enrollment  
31 when it is determined that it has a sufficient number of

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1 Medicaid-participating providers. The agency must allow  
 2 dispensing practitioners to participate as a part of the  
 3 Medicaid pharmacy network regardless of the practitioner's  
 4 proximity to any other entity that is dispensing prescription  
 5 drugs under the Medicaid program. A dispensing practitioner  
 6 must meet all credentialing requirements applicable to his or  
 7 her practice, as determined by the agency.

8           5. The agency shall develop and implement a program  
 9 that requires Medicaid practitioners who prescribe drugs to  
 10 use a counterfeit-proof prescription pad for Medicaid  
 11 prescriptions. The agency shall require the use of  
 12 standardized counterfeit-proof prescription pads by  
 13 Medicaid-participating prescribers or prescribers who write  
 14 prescriptions for Medicaid recipients. The agency may  
 15 implement the program in targeted geographic areas or  
 16 statewide.

17           6. The agency may enter into arrangements that require  
 18 manufacturers of generic drugs prescribed to Medicaid  
 19 recipients to provide rebates of at least 15.1 percent of the  
 20 average manufacturer price for the manufacturer's generic  
 21 products. These arrangements shall require that if a  
 22 generic-drug manufacturer pays federal rebates for  
 23 Medicaid-reimbursed drugs at a level below 15.1 percent, the  
 24 manufacturer must provide a supplemental rebate to the state  
 25 in an amount necessary to achieve a 15.1-percent rebate level.

26           7. The agency may establish a preferred drug formulary  
 27 in accordance with 42 U.S.C. s. 1396r-8, and, pursuant to the  
 28 establishment of such formulary, it is authorized to negotiate  
 29 supplemental rebates from manufacturers that are in addition  
 30 to those required by Title XIX of the Social Security Act and  
 31 at no less than 14 percent of the average manufacturer price

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1 as defined in 42 U.S.C. s. 1936 on the last day of a quarter  
2 unless the federal or supplemental rebate, or both, equals or  
3 exceeds 29 percent. There is no upper limit on the  
4 supplemental rebates the agency may negotiate. The agency may  
5 determine that specific products, brand-name or generic, are  
6 competitive at lower rebate percentages. Agreement to pay the  
7 minimum supplemental rebate percentage will guarantee a  
8 manufacturer that the Medicaid Pharmaceutical and Therapeutics  
9 Committee will consider a product for inclusion on the  
10 preferred drug formulary. However, a pharmaceutical  
11 manufacturer is not guaranteed placement on the formulary by  
12 simply paying the minimum supplemental rebate. Agency  
13 decisions will be made on the clinical efficacy of a drug and  
14 recommendations of the Medicaid Pharmaceutical and  
15 Therapeutics Committee, as well as the price of competing  
16 products minus federal and state rebates. The agency is  
17 authorized to contract with an outside agency or contractor to  
18 conduct negotiations for supplemental rebates. For the  
19 purposes of this section, the term "supplemental rebates"  
20 means cash rebates. Effective July 1, 2004, value-added  
21 programs as a substitution for supplemental rebates are  
22 prohibited. The agency is authorized to seek any federal  
23 waivers to implement this initiative.

24       8. The agency shall establish an advisory committee  
25 for the purposes of studying the feasibility of using a  
26 restricted drug formulary for nursing home residents and other  
27 institutionalized adults. The committee shall be comprised of  
28 seven members appointed by the Secretary of Health Care  
29 Administration. The committee members shall include two  
30 physicians licensed under chapter 458 or chapter 459; three  
31 pharmacists licensed under chapter 465 and appointed from a

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1 list of recommendations provided by the Florida Long-Term Care  
2 Pharmacy Alliance; and two pharmacists licensed under chapter  
3 465.

4           9. The Agency for Health Care Administration shall  
5 expand home delivery of pharmacy products. To assist Medicaid  
6 patients in securing their prescriptions and reduce program  
7 costs, the agency shall expand its current mail-order-pharmacy  
8 diabetes-supply program to include all generic and brand-name  
9 drugs used by Medicaid patients with diabetes. Medicaid  
10 recipients in the current program may obtain nondiabetes drugs  
11 on a voluntary basis. This initiative is limited to the  
12 geographic area covered by the current contract. The agency  
13 may seek and implement any federal waivers necessary to  
14 implement this subparagraph.

15           10. The agency shall limit to one dose per month any  
16 drug prescribed to treat erectile dysfunction.

17           11.a. The agency shall implement a Medicaid behavioral  
18 drug management system. The agency may contract with a vendor  
19 that has experience in operating behavioral drug management  
20 systems to implement this program. The agency is authorized to  
21 seek federal waivers to implement this program.

22           b. The agency, in conjunction with the Department of  
23 Children and Family Services, may implement the Medicaid  
24 behavioral drug management system that is designed to improve  
25 the quality of care and behavioral health prescribing  
26 practices based on best practice guidelines, improve patient  
27 adherence to medication plans, reduce clinical risk, and lower  
28 prescribed drug costs and the rate of inappropriate spending  
29 on Medicaid behavioral drugs. The program shall include the  
30 following elements:

31           (I) Provide for the development and adoption of best

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1 practice guidelines for behavioral health-related drugs such  
 2 as antipsychotics, antidepressants, and medications for  
 3 treating bipolar disorders and other behavioral conditions;  
 4 translate them into practice; review behavioral health  
 5 prescribers and compare their prescribing patterns to a number  
 6 of indicators that are based on national standards; and  
 7 determine deviations from best practice guidelines.

8 (II) Implement processes for providing feedback to and  
 9 educating prescribers using best practice educational  
 10 materials and peer-to-peer consultation.

11 (III) Assess Medicaid beneficiaries who are outliers  
 12 in their use of behavioral health drugs with regard to the  
 13 numbers and types of drugs taken, drug dosages, combination  
 14 drug therapies, and other indicators of improper use of  
 15 behavioral health drugs.

16 (IV) Alert prescribers to patients who fail to refill  
 17 prescriptions in a timely fashion, are prescribed multiple  
 18 same-class behavioral health drugs, and may have other  
 19 potential medication problems.

20 (V) Track spending trends for behavioral health drugs  
 21 and deviation from best practice guidelines.

22 (VI) Use educational and technological approaches to  
 23 promote best practices, educate consumers, and train  
 24 prescribers in the use of practice guidelines.

25 (VII) Disseminate electronic and published materials.

26 (VIII) Hold statewide and regional conferences.

27 (IX) Implement a disease management program with a  
 28 model quality-based medication component for severely mentally  
 29 ill individuals and emotionally disturbed children who are  
 30 high users of care.

31 c. If the agency is unable to negotiate a contract

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1 with one or more manufacturers to finance and guarantee  
 2 savings associated with a behavioral drug management program  
 3 by September 1, 2004, the four-brand drug limit and preferred  
 4 drug list prior-authorization requirements shall apply to  
 5 mental health-related drugs, notwithstanding any provision in  
 6 subparagraph 1. The agency is authorized to seek federal  
 7 waivers to implement this policy.

8       12.a. The agency shall implement a Medicaid  
 9 prescription-drug-management system. The agency may contract  
 10 with a vendor that has experience in operating  
 11 prescription-drug-management systems in order to implement  
 12 this system. Any management system that is implemented in  
 13 accordance with this subparagraph must rely on cooperation  
 14 between physicians and pharmacists to determine appropriate  
 15 practice patterns and clinical guidelines to improve the  
 16 prescribing, dispensing, and use of drugs in the Medicaid  
 17 program. The agency may seek federal waivers to implement this  
 18 program.

19       b. The drug-management system must be designed to  
 20 improve the quality of care and prescribing practices based on  
 21 best-practice guidelines, improve patient adherence to  
 22 medication plans, reduce clinical risk, and lower prescribed  
 23 drug costs and the rate of inappropriate spending on Medicaid  
 24 prescription drugs. The program must:

25       (I) Provide for the development and adoption of  
 26 best-practice guidelines for the prescribing and use of drugs  
 27 in the Medicaid program, including translating best-practice  
 28 guidelines into practice; reviewing prescriber patterns and  
 29 comparing them to indicators that are based on national  
 30 standards and practice patterns of clinical peers in their  
 31 community, statewide, and nationally; and determine deviations



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1 from best-practice guidelines.

2 (II) Implement processes for providing feedback to and  
3 educating prescribers using best-practice educational  
4 materials and peer-to-peer consultation.

5 (III) Assess Medicaid recipients who are outliers in  
6 their use of a single or multiple prescription drugs with  
7 regard to the numbers and types of drugs taken, drug dosages,  
8 combination drug therapies, and other indicators of improper  
9 use of prescription drugs.

10 (IV) Alert prescribers to patients who fail to refill  
11 prescriptions in a timely fashion, are prescribed multiple  
12 drugs that may be redundant or contraindicated, or may have  
13 other potential medication problems.

14 (V) Track spending trends for prescription drugs and  
15 deviation from best-practice guidelines.

16 (VI) Use educational and technological approaches to  
17 promote best practices, educate consumers, and train  
18 prescribers in the use of practice guidelines.

19 (VII) Disseminate electronic and published materials.

20 (VIII) Hold statewide and regional conferences.

21 (IX) Implement disease-management programs in  
22 cooperation with physicians and pharmacists, along with a  
23 model quality-based medication component for individuals  
24 having chronic medical conditions.

25 ~~13.12.~~ The agency is authorized to contract for drug  
26 rebate administration, including, but not limited to,  
27 calculating rebate amounts, invoicing manufacturers,  
28 negotiating disputes with manufacturers, and maintaining a  
29 database of rebate collections.

30 ~~14.13.~~ The agency may specify the preferred daily  
31 dosing form or strength for the purpose of promoting best

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1 practices with regard to the prescribing of certain drugs as  
2 specified in the General Appropriations Act and ensuring  
3 cost-effective prescribing practices.

4 ~~15.14.~~ The agency may require prior authorization for  
5 the off-label use of Medicaid-covered prescribed drugs as  
6 specified in the General Appropriations Act. The agency may,  
7 but is not required to, preauthorize the use of a product for  
8 an indication not in the approved labeling. Prior  
9 authorization may require the prescribing professional to  
10 provide information about the rationale and supporting medical  
11 evidence for the off-label use of a drug.

12 ~~16.15.~~ The agency shall implement a return and reuse  
13  
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15 ===== T I T L E A M E N D M E N T =====

16 And the title is amended as follows:

17 On page 2, lines 13-19, delete those lines  
18

19 and insert:

20 allowing dispensing practitioners to  
21 participate in Medicaid; requiring that the  
22 agency implement a Medicaid  
23 prescription-drug-management system;  
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