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A bill to be entitled

2 An act relating to Medicaid; amending s. 641.2261, F.S.; 3 revising the applicability of solvency requirements to 4 include Medicaid provider service networks and updating a 5 reference; amending s. 409.911, F.S.; renaming the Medicaid Disproportionate Share Council; providing for 6 7 appointment of council members; providing responsibilities 8 of the council; amending s. 409.912, F.S.; providing an 9 exception from certain contract procurement requirements for specified Medicaid managed care pilot programs and 10 Medicaid health maintenance organizations; deleting the 11 12 competitive procurement requirement for provider service networks; requiring provider service networks to comply 13 with the solvency requirements in s. 641.2261, F.S.; 14 updating a reference; amending s. 409.91211, F.S.; 15 16 providing for distribution of upper payment limit, 17 hospital disproportionate share program, and low income 18 pool funds; providing legislative intent with respect to 19 distribution of said funds; providing for implementation 20 of the powers, duties, and responsibilities of the Agency 21 for Health Care Administration with respect to the pilot program; including the Division of Children's Medical 22 23 Services Network within the Department of Health in a list 24 of state-authorized pilot programs; requiring the agency 25 to develop a data reporting system; requiring the agency 26 to implement procedures to minimize fraud and abuse; 27 providing that certain Medicaid and Supplemental Security Income recipients are exempt from s. 409.9122, F.S.; 28 Page 1 of 54

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hb0003b-00

29 authorizing the agency to assign certain Medicaid 30 recipients to reform plans; authorizing the agency to 31 implement the provisions of the waiver approved by Centers 32 for Medicare and Medicaid Services and requiring the agency to notify the Legislature prior to seeking federal 33 approval of modifications to said terms and conditions; 34 35 requiring an annual review by the Office of Insurance 36 Regulation of the pilot program's rate setting 37 methodology; requiring a report to the Legislature; defining the term "capitated managed care plan"; creating 38 s. 409.91212, F.S.; authorizing the agency to expand the 39 Medicaid reform demonstration program; providing readiness 40 criteria; providing for public meetings; requiring notice 41 42 of intent to expand the demonstration program; requiring 43 the agency to request a hearing by the Joint Legislative 44 Committee on Medicaid Reform Implementation; authorizing the agency to request certain budget transfers; amending 45 46 s. 409.9122, F.S.; revising provisions relating to 47 assignment of certain Medicaid recipients to managed care 48 plans; requiring the agency to submit reports to the 49 Legislature; specifying content of reports; creating s. 11.72, F.S.; creating the Joint Legislative Committee on 50 51 Medicaid Reform Implementation; providing for membership, powers, and duties; providing for conflict between 52 53 specified provisions of ch. 409, F.S., and requiring a 54 report by the agency pertaining thereto; amending s. 55 216.346, F.S.; revising provisions relating to contracts

Page 2 of 54

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hb0003b-00

56 between state agencies; providing an appropriation; 57 providing an effective date. 58 59 Be It Enacted by the Legislature of the State of Florida: 60 61 Section 1. Section 641.2261, Florida Statutes, is amended 62 to read: 63 641.2261 Application of federal solvency requirements to 64 provider-sponsored organizations and Medicaid provider service 65 networks.--The solvency requirements of ss. 1855 and 1856 of the 66 (1) Balanced Budget Act of 1997 and 42 C.F.R. s. 422.350, subpart H, 67 rules adopted by the Secretary of the United States Department 68 69 of Health and Human Services apply to a health maintenance 70 organization that is a provider-sponsored organization rather 71 than the solvency requirements of this part. However, if the 72 provider-sponsored organization does not meet the solvency 73 requirements of this part, the organization is limited to the 74 issuance of Medicare+Choice plans to eligible individuals. For 75 the purposes of this section, the terms "Medicare+Choice plans," 76 "provider-sponsored organizations," and "solvency requirements" 77 have the same meaning as defined in the federal act and federal 78 rules and regulations. 79 (2) The solvency requirements of 42 C.F.R. s. 422.350, subpart H, and the solvency requirements established in the 80 81 approved federal waiver pursuant to chapter 409 apply to a 82 Medicaid provider service network rather than the solvency 83 requirements of this part.

Page 3 of 54

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Section 2. Subsection (9) of section 409.911, Florida 84 85 Statutes, is amended to read:

86 409.911 Disproportionate share program. -- Subject to 87 specific allocations established within the General 88 Appropriations Act and any limitations established pursuant to 89 chapter 216, the agency shall distribute, pursuant to this 90 section, moneys to hospitals providing a disproportionate share 91 of Medicaid or charity care services by making quarterly 92 Medicaid payments as required. Notwithstanding the provisions of 93 s. 409.915, counties are exempt from contributing toward the cost of this special reimbursement for hospitals serving a 94 disproportionate share of low-income patients. 95

The Agency for Health Care Administration shall create 96 (9) 97 a Medicaid Low Income Pool Disproportionate Share Council. The 98 Low Income Pool Council shall consist of 17 members, including 99 three representatives of statutory teaching hospitals, three representatives of public hospitals, three representatives of 100 101 nonprofit hospitals, three representatives of for-profit 102 hospitals, two representatives of rural hospitals, two 103 representatives of units of local government which contribute 104 funding, and one representative from the Department of Health. 105 The council shall have the following responsibilities: 106 (a) Make recommendations on the financing of the upper 107 payment limit program, the hospital disproportionate share 108 program, or the low income pool as implemented by the agency pursuant to federal waiver and on the distribution of funds.

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Page 4 of 54

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FLORIDA HOUSE OF REPRESEN	TATIVES
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110 (b) Advise the agency on the development of the low income 111 pool plan required by the Centers for Medicare and Medicaid 112 Services pursuant to the Medicaid reform waiver. 113 (c) Advise the agency on the distribution of hospital 114 funds used to adjust inpatient hospital rates and rebase rates 115 or otherwise exempt hospitals from reimbursement limits as financed by intergovernmental transfers. 116 117 (a) The purpose of the council is to study and make 118 recommendations regarding: 1. The formula for the regular disproportionate share 119 program and alternative financing options. 120 2. Enhanced Medicaid funding through the Special Medicaid 121 122 Payment program. 123 3. The federal status of the upper-payment-limit funding 124 option and how this option may be used to promote health care initiatives determined by the council to be state health care 125 126 priorities. 127 (b) The council shall include representatives of the 128 Executive Office of the Governor and of the agency; representatives from teaching, public, private nonprofit, 129 130 private for-profit, and family practice teaching hospitals; and 131 representatives from other groups as needed. 132 (d)(c) The council shall Submit its findings and 133 recommendations to the Governor and the Legislature no later 134 than February 1 of each year. 135 Section 3. Paragraphs (b) and (d) of subsection (4) of 136 section 409.912, Florida Statutes, are amended to read:

Page 5 of 54

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137 409.912 Cost-effective purchasing of health care. -- The 138 agency shall purchase goods and services for Medicaid recipients 139 in the most cost-effective manner consistent with the delivery 140 of quality medical care. To ensure that medical services are effectively utilized, the agency may, in any case, require a 142 confirmation or second physician's opinion of the correct 143 diagnosis for purposes of authorizing future services under the 144 Medicaid program. This section does not restrict access to emergency services or poststabilization care services as defined 145 146 in 42 C.F.R. part 438.114. Such confirmation or second opinion shall be rendered in a manner approved by the agency. The agency 147 shall maximize the use of prepaid per capita and prepaid 148 aggregate fixed-sum basis services when appropriate and other alternative service delivery and reimbursement methodologies, 151 including competitive bidding pursuant to s. 287.057, designed to facilitate the cost-effective purchase of a case-managed 152 153 continuum of care. The agency shall also require providers to minimize the exposure of recipients to the need for acute 154 155 inpatient, custodial, and other institutional care and the inappropriate or unnecessary use of high-cost services. The 156 agency shall contract with a vendor to monitor and evaluate the 158 clinical practice patterns of providers in order to identify trends that are outside the normal practice patterns of a 159 provider's professional peers or the national guidelines of a 160 provider's professional association. The vendor must be able to 162 provide information and counseling to a provider whose practice 163 patterns are outside the norms, in consultation with the agency, to improve patient care and reduce inappropriate utilization. Page 6 of 54

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The agency may mandate prior authorization, drug therapy

HB 3B

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management, or disease management participation for certain populations of Medicaid beneficiaries, certain drug classes, or particular drugs to prevent fraud, abuse, overuse, and possible dangerous drug interactions. The Pharmaceutical and Therapeutics Committee shall make recommendations to the agency on drugs for which prior authorization is required. The agency shall inform the Pharmaceutical and Therapeutics Committee of its decisions regarding drugs subject to prior authorization. The agency is authorized to limit the entities it contracts with or enrolls as Medicaid providers by developing a provider network through provider credentialing. The agency may competitively bid singlesource-provider contracts if procurement of goods or services results in demonstrated cost savings to the state without limiting access to care. The agency may limit its network based on the assessment of beneficiary access to care, provider availability, provider quality standards, time and distance standards for access to care, the cultural competence of the provider network, demographic characteristics of Medicaid beneficiaries, practice and provider-to-beneficiary standards, appointment wait times, beneficiary use of services, provider turnover, provider profiling, provider licensure history, previous program integrity investigations and findings, peer review, provider Medicaid policy and billing compliance records, clinical and medical record audits, and other factors. Providers shall not be entitled to enrollment in the Medicaid provider network. The agency shall determine instances in which allowing Medicaid beneficiaries to purchase durable medical equipment and

Page 7 of 54

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other goods is less expensive to the Medicaid program than longterm rental of the equipment or goods. The agency may establish rules to facilitate purchases in lieu of long-term rentals in order to protect against fraud and abuse in the Medicaid program as defined in s. 409.913. The agency may seek federal waivers necessary to administer these policies.

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(4) The agency may contract with:

200 (b) An entity that is providing comprehensive behavioral 201 health care services to certain Medicaid recipients through a 202 capitated, prepaid arrangement pursuant to the federal waiver provided for by s. 409.905(5). Such an entity must be licensed 203 204 under chapter 624, chapter 636, or chapter 641 and must possess the clinical systems and operational competence to manage risk 205 206 and provide comprehensive behavioral health care to Medicaid 207 recipients. As used in this paragraph, the term "comprehensive 208 behavioral health care services" means covered mental health and substance abuse treatment services that are available to 209 210 Medicaid recipients. The secretary of the Department of Children 211 and Family Services shall approve provisions of procurements 212 related to children in the department's care or custody prior to 213 enrolling such children in a prepaid behavioral health plan. Any contract awarded under this paragraph must be competitively 214 procured. In developing the behavioral health care prepaid plan 215 procurement document, the agency shall ensure that the 216 217 procurement document requires the contractor to develop and 218 implement a plan to ensure compliance with s. 394.4574 related 219 to services provided to residents of licensed assisted living facilities that hold a limited mental health license. Except as 220 Page 8 of 54

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221 provided in subparagraph 8. and except in counties where the 222 Medicaid managed care pilot program is authorized under s. 223 409.91211, the agency shall seek federal approval to contract 224 with a single entity meeting these requirements to provide 225 comprehensive behavioral health care services to all Medicaid 226 recipients not enrolled in a Medicaid capitated managed care plan authorized under s. 409.91211 or a Medicaid health 2.2.7 228 maintenance organization plan in an AHCA area. In an AHCA area 229 where the Medicaid managed care pilot program is authorized 230 under s. 409.91211 in one or more counties, the agency may procure a contract with a single entity to serve the remaining 231 232 counties as an AHCA area or the remaining counties may be 233 included with an adjacent AHCA area and shall be subject to this 234 paragraph. Each entity must offer sufficient choice of providers 235 in its network to ensure recipient access to care and the 236 opportunity to select a provider with whom they are satisfied. 237 The network shall include all public mental health hospitals. To ensure unimpaired access to behavioral health care services by 238 239 Medicaid recipients, all contracts issued pursuant to this 240 paragraph shall require 80 percent of the capitation paid to the 241 managed care plan, including health maintenance organizations, to be expended for the provision of behavioral health care 242 services. In the event the managed care plan expends less than 243 244 80 percent of the capitation paid pursuant to this paragraph for 245 the provision of behavioral health care services, the difference 246 shall be returned to the agency. The agency shall provide the 247 managed care plan with a certification letter indicating the amount of capitation paid during each calendar year for the 248 Page 9 of 54

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provision of behavioral health care services pursuant to this section. The agency may reimburse for substance abuse treatment services on a fee-for-service basis until the agency finds that adequate funds are available for capitated, prepaid arrangements.

By January 1, 2001, the agency shall modify the
 contracts with the entities providing comprehensive inpatient
 and outpatient mental health care services to Medicaid
 recipients in Hillsborough, Highlands, Hardee, Manatee, and Polk
 Counties, to include substance abuse treatment services.

259 2. By July 1, 2003, the agency and the Department of 260 Children and Family Services shall execute a written agreement 261 that requires collaboration and joint development of all policy, 262 budgets, procurement documents, contracts, and monitoring plans 263 that have an impact on the state and Medicaid community mental 264 health and targeted case management programs.

265 Except as provided in subparagraph 8., by July 1, 2006, 3. 266 the agency and the Department of Children and Family Services 267 shall contract with managed care entities in each AHCA area 268 except area 6 or arrange to provide comprehensive inpatient and 269 outpatient mental health and substance abuse services through capitated prepaid arrangements to all Medicaid recipients who 270 are eligible to participate in such plans under federal law and 271 272 regulation. In AHCA areas where eligible individuals number less 273 than 150,000, the agency shall contract with a single managed 274 care plan to provide comprehensive behavioral health services to 275 all recipients who are not enrolled in a Medicaid health 276 maintenance organization or a Medicaid capitated managed care

Page 10 of 54

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plan authorized under s. 409.91211. The agency may contract with 277 278 more than one comprehensive behavioral health provider to 279 provide care to recipients who are not enrolled in a Medicaid 280 health maintenance organization or a Medicaid capitated managed 281 care plan authorized under s. 409.91211 in AHCA areas where the 282 eligible population exceeds 150,000. In an AHCA area where the 283 Medicaid managed care pilot program is authorized under s. 409.91211 in one or more counties, the agency may procure a 284 285 contract with a single entity to serve the remaining counties as 286 an AHCA area or the remaining counties may be included with an adjacent AHCA area and shall be subject to this paragraph. 287 288 Contracts for comprehensive behavioral health providers awarded pursuant to this section shall be competitively procured. Both 289 290 for-profit and not-for-profit corporations shall be eligible to 291 compete. Managed care plans contracting with the agency under 292 subsection (3) shall provide and receive payment for the same comprehensive behavioral health benefits as provided in AHCA 293 294 rules, including handbooks incorporated by reference. In AHCA 295 area 11, the agency shall contract with at least two 296 comprehensive behavioral health care providers to provide 297 behavioral health care to recipients in that area who are 298 enrolled in, or assigned to, the MediPass program. One of the behavioral health care contracts shall be with the existing 299 300 provider service network pilot project, as described in 301 paragraph (d), for the purpose of demonstrating the cost-302 effectiveness of the provision of quality mental health services 303 through a public hospital-operated managed care model. Payment 304 shall be at an agreed-upon capitated rate to ensure cost Page 11 of 54

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305 savings. Of the recipients in area 11 who are assigned to 306 MediPass under the provisions of s. 409.9122(2)(k), A minimum of 307 50,000 of those MediPass-enrolled recipients shall be assigned 308 to the existing provider service network in area 11 for their 309 behavioral care.

4. By October 1, 2003, the agency and the department shall submit a plan to the Governor, the President of the Senate, and the Speaker of the House of Representatives which provides for the full implementation of capitated prepaid behavioral health care in all areas of the state.

a. Implementation shall begin in 2003 in those AHCA areas
of the state where the agency is able to establish sufficient
capitation rates.

b. If the agency determines that the proposed capitation rate in any area is insufficient to provide appropriate services, the agency may adjust the capitation rate to ensure that care will be available. The agency and the department may use existing general revenue to address any additional required match but may not over-obligate existing funds on an annualized basis.

325 c. Subject to any limitations provided for in the General 326 Appropriations Act, the agency, in compliance with appropriate 327 federal authorization, shall develop policies and procedures 328 that allow for certification of local and state funds.

5. Children residing in a statewide inpatient psychiatric program, or in a Department of Juvenile Justice or a Department of Children and Family Services residential program approved as a Medicaid behavioral health overlay services provider shall not Page 12 of 54

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hb0003b-00

333 be included in a behavioral health care prepaid health plan or334 any other Medicaid managed care plan pursuant to this paragraph.

335 In converting to a prepaid system of delivery, the 6. 336 agency shall in its procurement document require an entity 337 providing only comprehensive behavioral health care services to prevent the displacement of indigent care patients by enrollees 338 in the Medicaid prepaid health plan providing behavioral health 339 340 care services from facilities receiving state funding to provide 341 indigent behavioral health care, to facilities licensed under 342 chapter 395 which do not receive state funding for indigent behavioral health care, or reimburse the unsubsidized facility 343 344 for the cost of behavioral health care provided to the displaced indigent care patient. 345

346 7. Traditional community mental health providers under 347 contract with the Department of Children and Family Services 348 pursuant to part IV of chapter 394, child welfare providers 349 under contract with the Department of Children and Family 350 Services in areas 1 and 6, and inpatient mental health providers 351 licensed pursuant to chapter 395 must be offered an opportunity 352 to accept or decline a contract to participate in any provider 353 network for prepaid behavioral health services.

354 For fiscal year 2004-2005, all Medicaid eligible 8. children, except children in areas 1 and 6, whose cases are open 355 356 for child welfare services in the HomeSafeNet system, shall be enrolled in MediPass or in Medicaid fee-for-service and all 357 358 their behavioral health care services including inpatient, 359 outpatient psychiatric, community mental health, and case management shall be reimbursed on a fee-for-service basis. 360 Page 13 of 54

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Beginning July 1, 2005, such children, who are open for child 361 362 welfare services in the HomeSafeNet system, shall receive their 363 behavioral health care services through a specialty prepaid plan 364 operated by community-based lead agencies either through a 365 single agency or formal agreements among several agencies. The specialty prepaid plan must result in savings to the state 366 367 comparable to savings achieved in other Medicaid managed care 368 and prepaid programs. Such plan must provide mechanisms to 369 maximize state and local revenues. The specialty prepaid plan 370 shall be developed by the agency and the Department of Children and Family Services. The agency is authorized to seek any 371 federal waivers to implement this initiative. 372

A provider service network which may be reimbursed on 373 (d) 374 a fee-for-service or prepaid basis. A provider service network 375 which is reimbursed by the agency on a prepaid basis shall be 376 exempt from parts I and III of chapter 641, but must comply with 377 the solvency requirements in s. 641.2261(2) and meet appropriate 378 financial reserve, quality assurance, and patient rights 379 requirements as established by the agency. The agency shall 380 award contracts on a competitive bid basis and shall select 381 bidders based upon price and quality of care. Medicaid recipients assigned to a provider service network demonstration 382 project shall be chosen equally from those who would otherwise 383 384 have been assigned to prepaid plans and MediPass. The agency is authorized to seek federal Medicaid waivers as necessary to 385 implement the provisions of this section. Any contract 386 387 previously awarded to a provider service network operated by a hospital pursuant to this subsection shall remain in effect for 388 Page 14 of 54

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hb0003b-00

389 a period of 3 years following the current contract expiration 390 date, regardless of any contractual provisions to the contrary. 391 A provider service network is a network established or organized 392 and operated by a health care provider, or group of affiliated 393 health care providers, which provides a substantial proportion 394 of the health care items and services under a contract directly 395 through the provider or affiliated group of providers and may 396 make arrangements with physicians or other health care 397 professionals, health care institutions, or any combination of 398 such individuals or institutions to assume all or part of the financial risk on a prospective basis for the provision of basic 399 health services by the physicians, by other health 400 professionals, or through the institutions. The health care 401 402 providers must have a controlling interest in the governing body 403 of the provider service network organization.

404 Section 4. Section 409.91211, Florida Statutes, is amended 405 to read:

406

409.91211 Medicaid managed care pilot program. --

407 (1)(a) The agency is authorized to seek experimental, pilot, or demonstration project waivers, pursuant to s. 1115 of 408 409 the Social Security Act, to create a statewide initiative to provide for a more efficient and effective service delivery 410 system that enhances quality of care and client outcomes in the 411 Florida Medicaid program pursuant to this section. Phase one of 412 413 the demonstration shall be implemented in two geographic areas. 414 One demonstration site shall include only Broward County. A 415 second demonstration site shall initially include Duval County and shall be expanded to include Baker, Clay, and Nassau 416 Page 15 of 54

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417 Counties within 1 year after the Duval County program becomes 418 operational. This waiver authority is contingent upon federal 419 approval to preserve the upper-payment-limit funding mechanism 420 for hospitals, including a guarantee of a reasonable growth 421 factor, a methodology to allow the use of a portion of these 422 funds to serve as a risk pool for demonstration sites, 423 provisions to preserve the state's ability to use 424 intergovernmental transfers, and provisions to protect the 425 disproportionate share program authorized pursuant to this 426 chapter. Under the upper payment limit program, the hospital 427 disproportionate share program, or the low income pool as 428 implemented by the agency pursuant to federal waiver, the state 429 matching funds required for the program shall be provided by the 430 state and by local governmental entities through intergovernmental transfers. The agency shall distribute funds 431 432 from the upper payment limit program, the hospital 433 disproportionate share program, and the low income pool 434 according to federal regulations and waivers and the low income 435 pool methodology approved by the Centers for Medicare and 436 Medicaid Services. Upon completion of the evaluation conducted 437 under s. 3, ch. 2005-133, Laws of Florida, the agency may 438 request statewide expansion of the demonstration projects. 439 Statewide phase-in to additional counties shall be contingent 440 upon review and approval by the Legislature. 441 (b) It is the intent of the Legislature that the low 442 income pool plan required by the terms and conditions of the 443 Medicaid reform waiver and submitted to the Centers for Medicare

Page 16 of 54

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444	and Medicaid Services propose the distribution of the program
445	funds in paragraph (a) based on the following objectives:
446	1. Ensure a broad and fair distribution of available funds
447	based on the access provided by Medicaid participating
448	hospitals, regardless of their ownership status, through their
449	delivery of inpatient or outpatient care for Medicaid
450	beneficiaries and uninsured and underinsured individuals.
451	2. Ensure accessible emergency inpatient and outpatient
452	care for Medicaid beneficiaries and uninsured and underinsured
453	individuals.
454	3. Enhance primary, preventive, and other ambulatory care
455	coverages for uninsured individuals.
456	4. Promote teaching and specialty hospital programs.
457	5. Promote the stability and viability of statutorily
458	defined rural hospitals and hospitals that serve as sole
459	community hospitals.
460	6. Recognize the extent of hospital uncompensated care
461	costs.
462	7. Maintain and enhance essential community hospital care.
463	8. Maintain incentives for local governmental entities to
464	contribute to the cost of uncompensated care.
465	9. Promote measures to avoid preventable hospitalizations.
466	10. Account for hospital efficiency.
467	11. Contribute to a community's overall health system.
468	(2) The Legislature intends for the capitated managed care
469	pilot program to:
470	(a) Provide recipients in Medicaid fee-for-service or the
471	MediPass program a comprehensive and coordinated capitated
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472 managed care system for all health care services specified in473 ss. 409.905 and 409.906.

(b) Stabilize Medicaid expenditures under the pilot program compared to Medicaid expenditures in the pilot area for the 3 years before implementation of the pilot program, while ensuring:

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1. Consumer education and choice.

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2. Access to medically necessary services.

480 3. Coordination of preventative, acute, and long-term481 care.

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4. Reductions in unnecessary service utilization.

(c) Provide an opportunity to evaluate the feasibility of statewide implementation of capitated managed care networks as a replacement for the current Medicaid fee-for-service and MediPass systems.

487 (3) The agency shall have the following powers, duties,
488 and responsibilities with respect to the development of a pilot
489 program:

(a) To <u>implement</u> develop and recommend a system to deliver
all mandatory services specified in s. 409.905 and optional
services specified in s. 409.906, as approved by the Centers for
Medicare and Medicaid Services and the Legislature in the waiver
pursuant to this section. Services to recipients under plan
benefits shall include emergency services provided under s.
409.9128.

497 (b) To <u>implement a pilot program that includes</u> recommend
498 Medicaid eligibility categories, from those specified in ss.

Page 18 of 54

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499 409.903 and 409.904 <u>as authorized in an approved federal waiver</u>, 500 which shall be included in the pilot program.

501 To implement determine and recommend how to design the (C) managed care pilot program that maximizes in order to take 502 503 maximum advantage of all available state and federal funds, 504 including those obtained through intergovernmental transfers, 505 the low income pool, supplemental Medicaid payments upperpayment-level funding systems, and the disproportionate share 506 507 program. Within the parameters allowed by federal statute and rule, the agency is authorized to seek options for making direct 508 509 payments to hospitals and physicians employed by or under 510 contract with the state's medical schools for the costs 511 associated with graduate medical education under Medicaid 512 reform.

(d) To <u>implement</u> determine and recommend actuarially sound, risk-adjusted capitation rates for Medicaid recipients in the pilot program which can be separated to cover comprehensive care, enhanced services, and catastrophic care.

517 (e) To implement determine and recommend policies and guidelines for phasing in financial risk for approved provider 518 519 service networks over a 3-year period. These policies and 520 guidelines shall include an option for a provider service 521 network to be paid to pay fee-for-service rates. For any 522 provider service network established in a managed care pilot 523 area, the option to be paid fee-for-service rates shall include 524 a savings-settlement mechanism that is consistent with s. 525 409.912(44) that may include a savings-settlement option for at 526 least 2 years. This model shall may be converted to a risk-Page 19 of 54

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527 adjusted capitated rate <u>no later than the beginning of the</u> 528 <u>fourth</u> in the third year of operation <u>and may be converted</u> 529 <u>earlier at the option of the provider service network</u>. Federally 530 qualified health centers may be offered an opportunity to accept 531 or decline a contract to participate in any provider network for 532 prepaid primary care services.

(f) To <u>implement</u> determine and recommend provisions related to stop-loss requirements and the transfer of excess cost to catastrophic coverage that accommodates the risks associated with the development of the pilot program.

(g) To determine and recommend a process to be used by the Social Services Estimating Conference to determine and validate the rate of growth of the per-member costs of providing Medicaid services under the managed care pilot program.

541 To implement determine and recommend program standards (h) 542 and credentialing requirements for capitated managed care 543 networks to participate in the pilot program, including those related to fiscal solvency, quality of care, and adequacy of 544 545 access to health care providers. It is the intent of the 546 Legislature that, to the extent possible, any pilot program 547 authorized by the state under this section include any federally qualified health center, any federally qualified rural health 548 clinic, county health department, the Division of Children's 549 550 Medical Services Network within the Department of Health, or any 551 other federally, state, or locally funded entity that serves the geographic areas within the boundaries of the pilot program that 552 553 requests to participate. This paragraph does not relieve an entity that qualifies as a capitated managed care network under 554 Page 20 of 54

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555 this section from any other licensure or regulatory requirements 556 contained in state or federal law which would otherwise apply to 557 the entity. The standards and credentialing requirements shall 558 be based upon, but are not limited to:

559 1. Compliance with the accreditation requirements as 560 provided in s. 641.512.

561 2. Compliance with early and periodic screening,
562 diagnosis, and treatment screening requirements under federal
563 law.

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3. The percentage of voluntary disenrollments.

565 4.

Immunization rates.
 Standards of the National Committee for Quality

567 Assurance and other approved accrediting bodies.

568

6. Recommendations of other authoritative bodies.

569 7. Specific requirements of the Medicaid program, or
570 standards designed to specifically meet the unique needs of
571 Medicaid recipients.

572 8. Compliance with the health quality improvement system
573 as established by the agency, which incorporates standards and
574 guidelines developed by the Centers for Medicare and Medicaid
575 Services as part of the quality assurance reform initiative.

576 9. The network's infrastructure capacity to manage
577 financial transactions, recordkeeping, data collection, and
578 other administrative functions.

579 10. The network's ability to submit any financial, 580 programmatic, or patient-encounter data or other information 581 required by the agency to determine the actual services provided 582 and the cost of administering the plan.

Page 21 of 54

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2.

(i) To <u>implement</u> develop and recommend a mechanism for providing information to Medicaid recipients for the purpose of selecting a capitated managed care plan. For each plan available to a recipient, the agency, at a minimum, shall ensure that the recipient is provided with:

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1. A list and description of the benefits provided.

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3. Plan performance data, if available.

Information about cost sharing.

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4. An explanation of benefit limitations.

592 5. Contact information, including identification of
593 providers participating in the network, geographic locations,
594 and transportation limitations.

595 6. Any other information the agency determines would
596 facilitate a recipient's understanding of the plan or insurance
597 that would best meet his or her needs.

(j) To <u>implement</u> develop and recommend a system to ensure that there is a record of recipient acknowledgment that choice counseling has been provided.

601 To implement develop and recommend a choice counseling (k) 602 system to ensure that the choice counseling process and related 603 material are designed to provide counseling through face-to-face 604 interaction, by telephone, and in writing and through other 605 forms of relevant media. Materials shall be written at the 606 fourth-grade reading level and available in a language other 607 than English when 5 percent of the county speaks a language other than English. Choice counseling shall also use language 608 609 lines and other services for impaired recipients, such as 610 TTD/TTY.

Page 22 of 54

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611 To implement develop and recommend a system that (1)612 prohibits capitated managed care plans, their representatives, 613 and providers employed by or contracted with the capitated 614 managed care plans from recruiting persons eligible for or 615 enrolled in Medicaid, from providing inducements to Medicaid 616 recipients to select a particular capitated managed care plan, 617 and from prejudicing Medicaid recipients against other capitated 618 managed care plans. The system shall require the entity 619 performing choice counseling to determine if the recipient has 620 made a choice of a plan or has opted out because of duress, threats, payment to the recipient, or incentives promised to the 621 recipient by a third party. If the choice counseling entity 622 determines that the decision to choose a plan was unlawfully 623 624 influenced or a plan violated any of the provisions of s. 625 409.912(21), the choice counseling entity shall immediately 626 report the violation to the agency's program integrity section for investigation. Verification of choice counseling by the 627 628 recipient shall include a stipulation that the recipient 629 acknowledges the provisions of this subsection.

(m) To <u>implement</u> develop and recommend a choice counseling
system that promotes health literacy and provides information
aimed to reduce minority health disparities through outreach
activities for Medicaid recipients.

(n) To develop and recommend a system for the agency to
contract with entities to perform choice counseling. The agency
may establish standards and performance contracts, including
standards requiring the contractor to hire choice counselors who
are representative of the state's diverse population and to
Page 23 of 54

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hb0003b-00

639 train choice counselors in working with culturally diverse640 populations.

(o) To <u>implement</u> determine and recommend descriptions of the eligibility assignment processes which will be used to facilitate client choice while ensuring pilot programs of adequate enrollment levels. These processes shall ensure that pilot sites have sufficient levels of enrollment to conduct a valid test of the managed care pilot program within a 2-year timeframe.

(p) <u>To implement standards for plan compliance, including,</u>
but not limited to, quality assurance and performance
improvement standards, peer or professional review standards,
grievance policies, and program integrity policies.

(q) To develop a data reporting system, seek input from
managed care plans to establish patient-encounter reporting
requirements, and ensure that the data reported is accurate and
complete.

656 (r) To work with managed care plans to establish a uniform 657 system to measure and monitor outcomes of a recipient of 658 Medicaid services which shall use financial, clinical, and other 659 criteria based on pharmacy services, medical services, and other 660 data related to the provision of Medicaid services, including, 661 but not limited to: 1. Health Plan Employer Data and Information Set (HEDIS) 662 663 or HEDIS measures specific to Medicaid. 664 2. Member satisfaction. 665 3. Provider satisfaction.

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4. Report cards on plan performance and best practices.

Page 24 of 54

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5. Compliance with the prompt payment of claims

HB 3B

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requirements provided in ss. 627.613, 641.3155, and 641.513. To require managed care plans that have contracted (s) with the agency to establish a quality assurance system that incorporates the provisions of s. 409.912(27) and any standards, rules, and guidelines developed by the agency. To establish a patient-encounter database to compile (t) data on health care services rendered by health care practitioners that provide services to patients enrolled in managed care plans in the demonstration sites. Health care practitioners and facilities in the demonstration sites shall submit, and managed care plans participating in the demonstration sites shall receive, claims payment and any other information reasonably related to the patient-encounter database electronically in a standard format as required by the agency. The agency shall establish reasonable deadlines for phasing in the electronic transmittal of full-encounter data. The patientencounter database shall: 1. Collect the following information, if applicable, for each type of patient encounter with a health care practitioner or facility, including: a. The demographic characteristics of the patient. The principal, secondary, and tertiary diagnosis. b. c. The procedure performed. d. The date when and the location where the procedure was performed. e. The amount of the payment for the procedure.

Page 25 of 54

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694 f. The health care practitioner's universal identification 695 number. 696 g. If the health care practitioner rendering the service 697 is a dependent practitioner, the modifiers appropriate to 698 indicate that the service was delivered by the dependent 699 practitioner. 700 2. Collect appropriate information relating to prescription drugs for each type of patient encounter. 701 702 3. Collect appropriate information related to health care 703 costs and utilization from managed care plans participating in 704 the demonstration sites. To the extent practicable, the agency 705 shall utilize a standardized claim form or electronic transfer 706 system that is used by health care practitioners, facilities, 707 and payors. To develop and recommend a system to monitor the 708 provision of health care services in the pilot program, 709 including utilization and quality of health care services for 710 the purpose of ensuring access to medically necessary services. 711 This system shall include an encounter data-information system 712 that collects and reports utilization information. The system shall include a method for verifying data integrity within the 713 714 database and within the provider's medical records. 715 (u) (q) To implement recommend a grievance resolution process for Medicaid recipients enrolled in a capitated managed 716 717 care network under the pilot program modeled after the subscriber assistance panel, as created in s. 408.7056. This 718 process shall include a mechanism for an expedited review of no 719 720 greater than 24 hours after notification of a grievance if the

Page 26 of 54

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hb0003b-00

721 life of a Medicaid recipient is in imminent and emergent722 jeopardy.

723 (v)(r) To <u>implement</u> recommend a grievance resolution 724 process for health care providers employed by or contracted with 725 a capitated managed care network under the pilot program in 726 order to settle disputes among the provider and the managed care 727 network or the provider and the agency.

728 (w)(s) To implement develop and recommend criteria in an 729 approved federal waiver to designate health care providers as 730 eligible to participate in the pilot program. The agency and 731 capitated managed care networks must follow national guidelines 732 for selecting health care providers, whenever available. These 733 criteria must include at a minimum those criteria specified in 734 s. 409.907.

735 (x)(t) To use develop and recommend health care provider 736 agreements for participation in the pilot program.

737 $(\underline{y})(\underline{u})$ To require that all health care providers under 738 contract with the pilot program be duly licensed in the state, 739 if such licensure is available, and meet other criteria as may 740 be established by the agency. These criteria shall include at a 741 minimum those criteria specified in s. 409.907.

742 (z)(v) To ensure that managed care organizations work 743 <u>collaboratively</u> develop and recommend agreements with other 744 state or local governmental programs or institutions for the 745 coordination of health care to eligible individuals receiving 746 services from such programs or institutions.

Page 27 of 54

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747 (aa) (w) To implement procedures to minimize the risk of 748 Medicaid fraud and abuse in all plans operating in the Medicaid 749 managed care pilot program authorized in this section: 750 1. The agency shall ensure that applicable provisions of 751 chapters 409, 414, 626, 641, and 932, relating to Medicaid fraud and abuse, are applied and enforced at the demonstration sites. 752 753 2. Providers shall have the necessary certification, 754 license, and credentials required by law and federal waiver. 755 3. The agency shall ensure that the plan is in compliance 756 with the provisions of s. 409.912(21) and (22). 4. The agency shall require each plan to establish program 757 758 integrity functions and activities to reduce the incidence of 759 fraud and abuse. Plans must report instances of fraud and abuse 760 pursuant to chapter 641. 761 5. The plan shall have written administrative and 762 management procedures, including a mandatory compliance plan, 763 that are designed to guard against fraud and abuse. The plan 764 shall designate a compliance officer with sufficient experience 765 in health care. 766 The agency shall require all managed care plan 6.a. 767 contractors in the pilot program to report all instances of 768 suspected fraud and abuse. A failure to report instances of suspected fraud and abuse is a violation of law and subject to 769 770 the penalties provided by law. 771 b. An instance of fraud and abuse in the managed care plan, including, but not limited to, defrauding the state health 772 773 care benefit program by misrepresentation of fact in reports, 774claims, certifications, enrollment claims, demographic Page 28 of 54

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775 statistics, and patient-encounter data; misrepresentation of the 776 qualifications of persons rendering health care and ancillary 777 services; bribery and false statements relating to the delivery 778 of health care; unfair and deceptive marketing practices; and 779 managed care false claims actions, is a violation of law and 780 subject to the penalties provided by law.

781 The agency shall require all contractors to make all с. 782 files and relevant billing and claims data accessible to state 783 regulators and investigators and all such data shall be linked into a unified system for seamless reviews and investigations. 784 To develop and recommend a system to oversee the activities of 785 pilot program participants, health care providers, capitated 786 managed care networks, and their representatives in order to 787 788 prevent fraud or abuse, overutilization or duplicative 789 utilization, underutilization or inappropriate denial of 790 services, and neglect of participants and to recover 791 overpayments as appropriate. For the purposes of this paragraph, 792 the terms "abuse" and "fraud" have the meanings as provided in 793 s. 409.913. The agency must refer incidents of suspected fraud, 794 abuse, overutilization and duplicative utilization, and 795 underutilization or inappropriate denial of services to the 796 appropriate regulatory agency.

797 (bb)(x) To develop and provide actuarial and benefit 798 design analyses that indicate the effect on capitation rates and 799 benefits offered in the pilot program over a prospective 5-year 800 period based on the following assumptions:

801 1. Growth in capitation rates which is limited to the802 estimated growth rate in general revenue.

Page 29 of 54

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803 2. Growth in capitation rates which is limited to the
804 average growth rate over the last 3 years in per-recipient
805 Medicaid expenditures.

3. Growth in capitation rates which is limited to the
growth rate of aggregate Medicaid expenditures between the 20032004 fiscal year and the 2004-2005 fiscal year.

809 (cc) (cc) (y) To develop a mechanism to require capitated 810 managed care plans to reimburse qualified emergency service 811 providers, including, but not limited to, ambulance services, in 812 accordance with ss. 409.908 and 409.9128. The pilot program must include a provision for continuing fee-for-service payments for 813 emergency services, including, but not limited to, individuals 814 who access ambulance services or emergency departments and who 815 816 are subsequently determined to be eligible for Medicaid services. 817

818 (dd) (z) To ensure develop a system whereby school 819 districts participating in the certified school match program pursuant to ss. 409.908(21) and 1011.70 shall be reimbursed by 820 821 Medicaid, subject to the limitations of s. 1011.70(1), for a Medicaid-eligible child participating in the services as 822 823 authorized in s. 1011.70, as provided for in s. 409.9071, regardless of whether the child is enrolled in a capitated 824 managed care network. Capitated managed care networks must make 825 826 a good faith effort to execute agreements with school districts regarding the coordinated provision of services authorized under 827 828 s. 1011.70. County health departments delivering school-based 829 services pursuant to ss. 381.0056 and 381.0057 must be 830 reimbursed by Medicaid for the federal share for a Medicaid-Page 30 of 54

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831 eligible child who receives Medicaid-covered services in a 832 school setting, regardless of whether the child is enrolled in a 833 capitated managed care network. Capitated managed care networks 834 must make a good faith effort to execute agreements with county 835 health departments regarding the coordinated provision of services to a Medicaid-eligible child. To ensure continuity of 836 care for Medicaid patients, the agency, the Department of 837 838 Health, and the Department of Education shall develop procedures 839 for ensuring that a student's capitated managed care network 840 provider receives information relating to services provided in accordance with ss. 381.0056, 381.0057, 409.9071, and 1011.70. 841

842 (ee) (aa) To implement develop and recommend a mechanism whereby Medicaid recipients who are already enrolled in a 843 844 managed care plan or the MediPass program in the pilot areas 845 shall be offered the opportunity to change to capitated managed 846 care plans on a staggered basis, as defined by the agency. All 847 Medicaid recipients shall have 30 days in which to make a choice 848 of capitated managed care plans. Those Medicaid recipients who 849 do not make a choice shall be assigned to a capitated managed 850 care plan in accordance with paragraph (4)(a) and shall be 851 exempt from s. 409.9122. To facilitate continuity of care for a Medicaid recipient who is also a recipient of Supplemental 852 Security Income (SSI), prior to assigning the SSI recipient to a 853 854 capitated managed care plan, the agency shall determine whether 855 the SSI recipient has an ongoing relationship with a provider or 856 capitated managed care plan, and, if so, the agency shall assign 857 the SSI recipient to that provider or capitated managed care plan where feasible. Those SSI recipients who do not have such a 858 Page 31 of 54

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859 provider relationship shall be assigned to a capitated managed 860 care plan provider in accordance with paragraph (4)(a) <u>and shall</u> 861 be exempt from s. 409.9122.

862 (ff) (bb) To develop and recommend a service delivery 863 alternative for children having chronic medical conditions which 864 establishes a medical home project to provide primary care 865 services to this population. The project shall provide 866 community-based primary care services that are integrated with 867 other subspecialties to meet the medical, developmental, and 868 emotional needs for children and their families. This project shall include an evaluation component to determine impacts on 869 870 hospitalizations, length of stays, emergency room visits, costs, 871 and access to care, including specialty care and patient and 872 family satisfaction.

873 <u>(gg)(cc)</u> To develop and recommend service delivery 874 mechanisms within capitated managed care plans to provide 875 Medicaid services as specified in ss. 409.905 and 409.906 to 876 persons with developmental disabilities sufficient to meet the 877 medical, developmental, and emotional needs of these persons.

878 (hh)(dd) To develop and recommend service delivery 879 mechanisms within capitated managed care plans to provide Medicaid services as specified in ss. 409.905 and 409.906 to 880 Medicaid-eligible children in foster care. These services must 881 882 be coordinated with community-based care providers as specified 883 in s. 409.1675, where available, and be sufficient to meet the 884 medical, developmental, and emotional needs of these children. 885 (4)(a) A Medicaid recipient in the pilot area who is not

886 currently enrolled in a capitated managed care plan upon Page 32 of 54

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887 implementation is not eligible for services as specified in ss. 409.905 and 409.906, for the amount of time that the recipient 888 889 does not enroll in a capitated managed care network. If a 890 Medicaid recipient has not enrolled in a capitated managed care 891 plan within 30 days after eligibility, the agency shall assign 892 the Medicaid recipient to a capitated managed care plan based on 893 the assessed needs of the recipient as determined by the agency and shall be exempt from s. 409.9122. When making assignments, 894 895 the agency shall take into account the following criteria:

A capitated managed care network has sufficient network
 capacity to meet the needs of members.

898 2. The capitated managed care network has previously 899 enrolled the recipient as a member, or one of the capitated 900 managed care network's primary care providers has previously 901 provided health care to the recipient.

3. The agency has knowledge that the member has previously expressed a preference for a particular capitated managed care network as indicated by Medicaid fee-for-service claims data, but has failed to make a choice.

906 4. The capitated managed care network's primary care
907 providers are geographically accessible to the recipient's
908 residence.

909 (b) When more than one capitated managed care network 910 provider meets the criteria specified in paragraph (3)(h), the 911 agency shall make recipient assignments consecutively by family 912 unit.

913 (c) If a recipient is currently enrolled with a Medicaid 914 managed care organization that also operates an approved reform Page 33 of 54

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915 plan within a pilot area and the recipient fails to choose a 916 plan during the reform enrollment process or during 917 redetermination of eligibility, the recipient shall be 918 automatically assigned by the agency into the most appropriate 919 reform plan operated by the recipient's current Medicaid managed 920 care organization. If the recipient's current managed care 921 organization does not operate a reform plan in the pilot area that adequately meets the needs of the Medicaid recipient, the 922 923 agency shall use the auto assignment process as prescribed in 924 the Centers for Medicare and Medicaid Services Special Terms and 925 Conditions number 11-W-00206/4. All agency enrollment and choice counseling materials shall communicate the provisions of this 926 927 paragraph to current managed care recipients.

928 <u>(d)(c)</u> The agency may not engage in practices that are 929 designed to favor one capitated managed care plan over another 930 or that are designed to influence Medicaid recipients to enroll 931 in a particular capitated managed care network in order to 932 strengthen its particular fiscal viability.

933 (e) (d) After a recipient has made a selection or has been 934 enrolled in a capitated managed care network, the recipient 935 shall have 90 days in which to voluntarily disenroll and select 936 another capitated managed care network. After 90 days, no 937 further changes may be made except for cause. Cause shall include, but not be limited to, poor quality of care, lack of 938 939 access to necessary specialty services, an unreasonable delay or denial of service, inordinate or inappropriate changes of 940 primary care providers, service access impairments due to 941 significant changes in the geographic location of services, or 942 Page 34 of 54

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943 fraudulent enrollment. The agency may require a recipient to use 944 the capitated managed care network's grievance process as 945 specified in paragraph (3)(g) prior to the agency's 946 determination of cause, except in cases in which immediate risk 947 of permanent damage to the recipient's health is alleged. The 948 grievance process, when used, must be completed in time to 949 permit the recipient to disenroll no later than the first day of 950 the second month after the month the disenrollment request was made. If the capitated managed care network, as a result of the 951 952 grievance process, approves an enrollee's request to disenroll, 953 the agency is not required to make a determination in the case. The agency must make a determination and take final action on a 954 955 recipient's request so that disenrollment occurs no later than 956 the first day of the second month after the month the request 957 was made. If the agency fails to act within the specified 958 timeframe, the recipient's request to disenroll is deemed to be 959 approved as of the date agency action was required. Recipients 960 who disagree with the agency's finding that cause does not exist 961 for disenrollment shall be advised of their right to pursue a 962 Medicaid fair hearing to dispute the agency's finding.

963 (f) (e) The agency shall apply for federal waivers from the 964 Centers for Medicare and Medicaid Services to lock eligible Medicaid recipients into a capitated managed care network for 12 965 966 months after an open enrollment period. After 12 months of 967 enrollment, a recipient may select another capitated managed care network. However, nothing shall prevent a Medicaid 968 969 recipient from changing primary care providers within the capitated managed care network during the 12-month period. 970 Page 35 of 54

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971 (g)(f) The agency shall apply for federal waivers from the 972 Centers for Medicare and Medicaid Services to allow recipients 973 to purchase health care coverage through an employer-sponsored 974 health insurance plan instead of through a Medicaid-certified 975 plan. This provision shall be known as the opt-out option.

976 A recipient who chooses the Medicaid opt-out option 1. 977 shall have an opportunity for a specified period of time, as 978 authorized under a waiver granted by the Centers for Medicare and Medicaid Services, to select and enroll in a Medicaid-979 980 certified plan. If the recipient remains in the employersponsored plan after the specified period, the recipient shall 981 remain in the opt-out program for at least 1 year or until the 982 983 recipient no longer has access to employer-sponsored coverage, 984 until the employer's open enrollment period for a person who 985 opts out in order to participate in employer-sponsored coverage, 986 or until the person is no longer eligible for Medicaid, whichever time period is shorter. 987

988 2. Notwithstanding any other provision of this section, 989 coverage, cost sharing, and any other component of employer-990 sponsored health insurance shall be governed by applicable state 991 and federal laws.

992 (5) This section does not authorize the agency to 993 implement any provision of s. 1115 of the Social Security Act 994 experimental, pilot, or demonstration project waiver to reform 995 the state Medicaid program in any part of the state other than 996 the two geographic areas specified in this section unless 997 approved by the Legislature.

Page 36 of 54

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998 (5) (6) The agency shall develop and submit for approval 999 applications for waivers of applicable federal laws and 1000 regulations as necessary to implement the managed care pilot 1001 project as defined in this section. The agency shall post all 1002 waiver applications under this section on its Internet website 1003 30 days before submitting the applications to the United States Centers for Medicare and Medicaid Services. All waiver 1004 applications shall be provided for review and comment to the 1005 1006 appropriate committees of the Senate and House of 1007 Representatives for at least 10 working days prior to 1008 submission. All waivers submitted to and approved by the United States Centers for Medicare and Medicaid Services under this 1009 section must be approved by the Legislature. Federally approved 1010 waivers must be submitted to the President of the Senate and the 1011 1012 Speaker of the House of Representatives for referral to the 1013 appropriate legislative committees. The appropriate committees 1014 shall recommend whether to approve the implementation of any 1015 waivers to the Legislature as a whole. The agency shall submit a 1016 plan containing a recommended timeline for implementation of any waivers and budgetary projections of the effect of the pilot 1017 1018 program under this section on the total Medicaid budget for the 1019 2006-2007 through 2009-2010 state fiscal years. This 1020 implementation plan shall be submitted to the President of the 1021 Senate and the Speaker of the House of Representatives at the 1022 same time any waivers are submitted for consideration by the 1023 Legislature. The agency is authorized to implement the waiver 1024 and Centers for Medicare and Medicaid Services Special Terms and Conditions number 11-W-00206/4. If the agency seeks approval by 1025 Page 37 of 54

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1026 the Federal Government of any modifications to these special 1027 terms and conditions, the agency shall provide written 1028 notification of its intent to modify these terms and conditions 1029 to the President of the Senate and Speaker of the House of 1030 Representatives at least 15 days prior to submitting the modifications to the Federal Government for consideration. The 1031 1032 notification shall identify all modifications being pursued and the reason they are needed. Upon receiving federal approval of 1033 1034 any modifications to the special terms and conditions, the 1035 agency shall report to the Legislature describing the federally 1036 approved modifications to the special terms and conditions 1037 within 7 days after their approval by the Federal Government.

1038 <u>(6)</u>(7) Upon review and approval of the applications for 1039 waivers of applicable federal laws and regulations to implement 1040 the managed care pilot program by the Legislature, the agency 1041 may initiate adoption of rules pursuant to ss. 120.536(1) and 1042 120.54 to implement and administer the managed care pilot 1043 program as provided in this section.

1044 (7) The Office of Insurance Regulation shall conduct an
 1045 annual review of the Medicaid managed care pilot program's risk 1046 adjusted rate setting methodology as developed by the agency.
 1047 The Office of Insurance Regulation shall contract with an
 1048 independent actuary firm to assist in the annual review and to
 1049 provide technical expertise.

1050(a) After reviewing the actuarial analysis provided by the1051agency, the Office of Insurance Regulation shall make advisory1052recommendations to the Governor and the Legislature regarding:

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1053 The methodology adopted by the agency for risk-adjusted 1. 1054 rates. 1055 2. Alternative rate options based on the agency's 1056 methodology. 1057 3. The risk-adjusted rate for each Medicaid eligibility 1058 category in the demonstration program. 1059 4. Administrative and implementation issues regarding the use of risk-adjusted rates, including, but not limited to, cost, 1060 1061 simplicity, client privacy, data accuracy, and data exchange. 1062 (b) For each annual review, the Office of Insurance 1063 Regulation shall solicit input concerning the agency's rate 1064 setting methodology from the Florida Association of Health Plans, the Florida Hospital Association, the Florida Medical 1065 1066 Association, Medicaid recipient advocacy groups, and other 1067 stakeholder representatives as necessary to obtain a broad 1068 representation of perspectives on the effects of the agency's 1069 adopted rate setting methodology and recommendations on possible 1070 modifications to the methodology. 1071 The Office of Insurance Regulation shall submit its (C) 1072 findings and advisory recommendations to the Governor and the 1073 Legislature no later than February 1 of each year for 1074 consideration by the Legislature for inclusion in the General 1075 Appropriations Act. 1076 (8) For purposes of this section, the term "capitated 1077 managed care plan" includes health insurers authorized under chapter 624, exclusive provider organizations authorized under 1078 1079 chapter 627, health maintenance organizations authorized under 1080 chapter 641, and provider service networks that elect to be paid Page 39 of 54

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1081	fee-for-service for up to 3 years as authorized under this
1082	section.
1083	Section 5. Section 409.91212, Florida Statutes, is created
1084	to read:
1085	409.91212 Medicaid reform demonstration program
1086	expansion
1087	(1) The agency may expand the Medicaid reform
1088	demonstration program pursuant to s. 409.91211 into any county
1089	of the state beginning in year two of the demonstration program
1090	if readiness criteria are met, the Joint Legislative Committee
1091	on Medicaid Reform Implementation has submitted a recommendation
1092	pursuant to s. 11.72 regarding the extent to which the criteria
1093	have been met, and the agency has secured budget approval from
1094	the Legislative Budget Commission pursuant to s. 11.90. For the
1095	purpose of this section, the term "readiness" means there is
1096	evidence that at least two programs in a county meet the
1097	following criteria:
1098	(a) Demonstrate knowledge and understanding of managed
1099	care under the framework of Medicaid reform.
1100	(b) Demonstrate financial capability to meet solvency
1101	standards.
1102	(c) Demonstrate adequate controls and process for
1103	financial management.
1104	(d) Demonstrate the capability for clinical management of
1105	Medicaid recipients.
1106	(e) Demonstrate the adequacy, capacity, and accessibility
1107	of the services network.
1108	(f) Demonstrate the capability to operate a management
I	Page 40 of 54

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1109 information system and an encounter data system. 1110 (g) Demonstrate capability to implement quality assurance 1111 and utilization management activities. 1112 (h) Demonstrate capability to implement fraud control 1113 activities. 1114 (2) The agency shall conduct meetings and public hearings 1115 in the targeted expansion county with the public and provider 1116 community. The agency shall provide notice regarding public 1117 hearings. The agency shall maintain records of the proceedings. 1118 (3) The agency shall provide a 30-day notice of intent to 1119 expand the demonstration program with supporting documentation 1120 that the readiness criteria has been met to the President of the 1121 Senate, the Speaker of the House of Representatives, the 1122 Minority Leader of the Senate, the Minority Leader of the House of Representatives, and the Office of Program Policy Analysis 1123 1124 and Government Accountability. 1125 (4) The agency shall request a hearing and consideration 1126 by the Joint Legislative Committee on Medicaid Reform 1127 Implementation after the 30-day notice required in subsection 1128 (3) has expired in the form of a letter to the chair of the 1129 committee. 1130 (5) Upon receiving a memorandum from the Joint Legislative 1131 Committee on Medicaid Reform Implementation regarding the extent to which the expansion criteria pursuant to subsection (1) have 1132 1133 been met, the agency may submit a budget amendment, pursuant to 1134 chapter 216, to request the necessary budget transfers 1135 associated with the expansion of the demonstration program.

Page 41 of 54

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1136	Section 6. Subsections (8) through (14) of section
1137	409.9122, Florida Statutes, are renumbered as subsections (7)
1138	through (13), respectively, and paragraphs (e), (f), (g), (h),
1139	(k), and (l) of subsection (2) and present subsection (7) of
1140	that section are amended to read:
1141	409.9122 Mandatory Medicaid managed care enrollment;
1142	programs and procedures
1143	(2)
1144	(e) Medicaid recipients who are already enrolled in a
1145	managed care plan or MediPass shall be offered the opportunity
1146	to change managed care plans or MediPass providers on a
1147	staggered basis, as defined by the agency. All Medicaid
1148	recipients shall have 30 days in which to make a choice of
1149	managed care plans or MediPass providers. Those Medicaid
1150	recipients who do not make a choice shall be assigned to a
1151	managed care plan or MediPass in accordance with paragraph (f).
1152	To facilitate continuity of care, for a Medicaid recipient who
1153	is also a recipient of Supplemental Security Income (SSI), prior
1154	to assigning the SSI recipient to a managed care plan or
1155	MediPass, the agency shall determine whether the SSI recipient
1156	has an ongoing relationship with a MediPass provider or managed
1157	care plan, and if so, the agency shall assign the SSI recipient
1158	to that MediPass provider or managed care plan. Those SSI
1159	recipients who do not have such a provider relationship shall be
1160	assigned to a managed care plan or MediPass provider in
1161	accordance with paragraph (f).
1162	(f) When a Medicaid recipient does not choose a managed
1163	care plan or MediPass provider, the agency shall assign the
I	Page 42 of 54

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1164 Medicaid recipient to a managed care plan or MediPass provider. 1165 Medicaid recipients who are subject to mandatory assignment but 1166 who fail to make a choice shall be assigned to managed care 1167 plans until an enrollment of 40 percent in MediPass and 60 percent in managed care plans is achieved. Once this enrollment 1168 1169 is achieved, the assignments shall be divided in order to 1170 maintain an enrollment in MediPass and managed care plans which 1171 is in a 40 percent and 60 percent proportion, respectively. 1172 Thereafter, assignment of Medicaid recipients who fail to make a 1173 choice shall be based proportionally on the preferences of 1174 recipients who have made a choice in the previous period. Such 1175 proportions shall be revised at least quarterly to reflect an 1176 update of the preferences of Medicaid recipients. The agency 1177 shall disproportionately assign Medicaid-eligible recipients who 1178 are required to but have failed to make a choice of managed care 1179 plan or MediPass, including children, and who are to be assigned 1180 to the MediPass program to children's networks as described in s. 409.912(4)(q), Children's Medical Services Network as defined 1181 1182 in s. 391.021, exclusive provider organizations, provider 1183 service networks, minority physician networks, and pediatric 1184 emergency department diversion programs authorized by this 1185 chapter or the General Appropriations Act, in such manner as the 1186 agency deems appropriate, until the agency has determined that 1187 the networks and programs have sufficient numbers to be 1188 economically operated. For purposes of this paragraph, when 1189 referring to assignment, the term "managed care plans" includes 1190 health maintenance organizations, exclusive provider organizations, provider service networks, minority physician 1191 Page 43 of 54

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1192 networks, Children's Medical Services Network, and pediatric 1193 emergency department diversion programs authorized by this 1194 chapter or the General Appropriations Act. When making 1195 assignments, the agency shall take into account the following 1196 criteria:

1197 1. A managed care plan has sufficient network capacity to 1198 meet the need of members.

1199 2. The managed care plan or MediPass has previously 1200 enrolled the recipient as a member, or one of the managed care 1201 plan's primary care providers or MediPass providers has 1202 previously provided health care to the recipient.

1203 3. The agency has knowledge that the member has previously 1204 expressed a preference for a particular managed care plan or 1205 MediPass provider as indicated by Medicaid fee-for-service 1206 claims data, but has failed to make a choice.

1207 4. The managed care <u>plan is</u> plan's or MediPass primary
 1208 care providers are geographically accessible to the recipient's
 1209 residence.

1210 <u>5. The agency has authority to make mandatory assignments</u>
 1211 <u>based on quality of service and performance of managed care</u>
 1212 <u>plans.</u>

(g) When more than one managed care plan or MediPass provider meets the criteria specified in paragraph (f), the agency shall make recipient assignments consecutively by family unit.

(h) The agency may not engage in practices that are designed to favor one managed care plan over another or that are designed to influence Medicaid recipients to enroll in MediPass Page 44 of 54

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1220 rather than in a managed care plan or to enroll in a managed 1221 care plan rather than in MediPass. This subsection does not 1222 prohibit the agency from reporting on the performance of 1223 MediPass or any managed care plan, as measured by performance 1224 criteria developed by the agency.

1225 (k) When a Medicaid recipient does not choose a managed 1226 care plan or MediPass provider, the agency shall assign the 1227 Medicaid recipient to a managed care plan, except in those 1228 counties in which there are fewer than two managed care plans 1229 accepting Medicaid enrollees, in which case assignment shall be 1230 to a managed care plan or a MediPass provider. Medicaid 1231 recipients in counties with fewer than two managed care plans 1232 accepting Medicaid enrollees who are subject to mandatory 1233 assignment but who fail to make a choice shall be assigned to 1234 managed care plans until an enrollment of 40 percent in MediPass 1235 and 60 percent in managed care plans is achieved. Once that 1236 enrollment is achieved, the assignments shall be divided in 1237 order to maintain an enrollment in MediPass and managed care 1238 plans which is in a 40 percent and 60 percent proportion, respectively. In service areas 1 and 6 of the Agency for Health 1239 1240 Care Administration where the agency is contracting for the provision of comprehensive behavioral health services through a 1241 1242 capitated prepaid arrangement, recipients who fail to make a 1243 choice shall be assigned equally to MediPass or a managed care 1244 plan. For purposes of this paragraph, when referring to assignment, the term "managed care plans" includes exclusive 1245 provider organizations, provider service networks, Children's 1246 Medical Services Network, minority physician networks, and 1247 Page 45 of 54

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1248 pediatric emergency department diversion programs authorized by 1249 this chapter or the General Appropriations Act. When making 1250 assignments, the agency shall take into account the following 1251 criteria:

1252 1. A managed care plan has sufficient network capacity to
1253 meet the need of members.

1254 2. The managed care plan or MediPass has previously 1255 enrolled the recipient as a member, or one of the managed care 1256 plan's primary care providers or MediPass providers has 1257 previously provided health care to the recipient.

1258 3. The agency has knowledge that the member has previously 1259 expressed a preference for a particular managed care plan or 1260 MediPass provider as indicated by Medicaid fee-for-service 1261 claims data, but has failed to make a choice.

1262 4. The managed care plan's or MediPass primary care 1263 providers are geographically accessible to the recipient's 1264 residence.

1265 <u>5. The agency has authority to make mandatory assignments</u> 1266 <u>based on quality of service and performance of managed care</u> 1267 plans.

1268 <u>(k)(1)</u> Notwithstanding the provisions of chapter 287, the 1269 agency may, at its discretion, renew cost-effective contracts 1270 for choice counseling services once or more for such periods as 1271 the agency may decide. However, all such renewals may not 1272 combine to exceed a total period longer than the term of the 1273 original contract.

Page 46 of 54

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1274 (7) The agency shall investigate the feasibility of 1275 developing managed care plan and MediPass options for the 1276 following groups of Medicaid recipients: 1277 (a) Preqnant women and infants. 1278 (b) Elderly and disabled recipients, especially those who 1279 are at risk of nursing home placement. 1280 (c)Persons with developmental disabilities. 1281 (d) Oualified Medicare beneficiaries. (e) Adults who have chronic, high-cost medical conditions. 1282 1283 (f) Adults and children who have mental health problems. 1284 (q) Other recipients for whom managed care plans and 1285 MediPass offer the opportunity of more cost-effective care and 1286 greater access to gualified providers. 1287 Section 7. The Agency for Health Care Administration shall report to the Legislature by April 1, 2006, the specific 1288 1289 preimplementation milestones required by the Centers for 1290 Medicare and Medicaid Services Special Terms and Conditions related to the low income pool that have been approved by the 1291 1292 Federal Government and the status of any remaining 1293 preimplementation milestones that have not been approved by the Federal Government. 1294 1295 Section 8. Quarterly progress and annual reports. -- The 1296 Agency for Health Care Administration shall submit to the 1297 Governor, the President of the Senate, the Speaker of the House 1298 of Representatives, the Minority Leader of the Senate, the 1299 Minority Leader of the House of Representatives, and the Office 1300 of Program Policy Analysis and Government Accountability the 1301 following reports:

Page 47 of 54

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1302 (1) Quarterly progress reports submitted to Centers for Medicare and Medicaid Services no later than 60 days following 1303 1304 the end of each quarter. These reports shall present the 1305 agency's analysis and the status of various operational areas. 1306 The quarterly progress reports shall include, but are not 1307 limited to, the following: Documentation of events that occurred during the 1308 (a) quarter or that are anticipated to occur in the near future that 1309 affect health care delivery, including, but not limited to, the 1310 1311 approval of contracts with new managed care plans, the 1312 procedures for designating coverage areas, the process of phasing in managed care, a description of the populations served 1313 1314 and the benefits provided, the number of recipients enrolled, a 1315 list of grievances submitted by enrollees, and other operational 1316 issues. 1317 (b) Action plans for addressing policy and administrative 1318 issues. 1319 (C) Documentation of agency efforts related to the 1320 collection and verification of encounter and utilization data. 1321 (d) Enrollment data for each managed care plan according 1322 to the following specifications: total number of enrollees, 1323 eligibility category, number of enrollees receiving Temporary 1324 Assistance for Needy Families or Supplemental Security Income, 1325 market share, and percentage change in enrollment. In addition, 1326 the agency shall provide a summary of voluntary and mandatory selection rates and disenrollment data. Enrollment data, number 1327 1328 of members by month, and expenditures shall be submitted in the format for monitoring budget neutrality provided by the Centers 1329 Page 48 of 54

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1330 for Medicare and Medicaid Services. 1331 (e) Documentation of low income pool activities and 1332 associated expenditures. 1333 (f) Documentation of activities related to the 1334 implementation of choice counseling including efforts to improve 1335 health literacy and the methods used to obtain public input 1336 including recipient focus groups. 1337 (g) Participation rates in the Enhanced Benefit Accounts 1338 Program, as established in the Centers for Medicare and Medicaid 1339 Services Special Terms and Conditions number 11-W-00206/4, which 1340 shall include: participation levels, summary of activities and associated expenditures, number of accounts established 1341 1342 including active participants and individuals who continue to 1343 retain access to funds in an account but no longer actively participate, estimated quarterly deposits in accounts, and 1344 1345 expenditures from the accounts. 1346 (h) Enrollment data on employer-sponsored insurance that 1347 documents the number of individuals selecting to opt out when 1348 employer-sponsored insurance is available. The agency shall 1349 include data that identifies enrollee characteristics to include 1350 eligibility category, type of employer-sponsored insurance, and 1351 type of coverage based on whether the coverage is for the individual or the family. The agency shall develop and maintain 1352 1353 disenrollment reports specifying the reason for disenrolling in 1354 an employer-sponsored insurance program. The agency shall also 1355 track and report on those enrollees who elect to reenroll in the 1356 Medicaid reform waiver demonstration program. 1357 (i) Documentation of progress toward the demonstration

Page 49 of 54

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1358 program goals. 1359 (j) Documentation of evaluation activities. 1360 (2) The annual report shall document accomplishments, 1361 program status, quantitative and case study findings, 1362 utilization data, and policy and administrative difficulties in the operation of the Medicaid reform waiver demonstration 1363 1364 program. The agency shall submit the draft annual report no later than October 1 after the end of each fiscal year. 1365 1366 (a) Beginning with the annual report for demonstration 1367 program year two, the agency shall include a section on the 1368 administration of enhanced benefit accounts, participation 1369 rates, an assessment of expenditures, and potential cost 1370 savings. 1371 (b) Beginning with the annual report for demonstration program year four, the agency shall include a section that 1372 1373 provides qualitative and quantitative data that describes the 1374 impact of the low income pool on the number of uninsured persons 1375 in the state from the start of the implementation of the 1376 demonstration program. 1377 Section 9. Section 11.72, Florida Statutes, is created to 1378 read: 1379 11.72 Joint Legislative Committee on Medicaid Reform 1380 Implementation; creation; membership; powers; duties.--1381 (1) There is created a standing joint committee of the 1382 Legislature designated the Joint Legislative Committee on 1383 Medicaid Reform Implementation for the purpose of reviewing 1384 policy issues related to expansion of the Medicaid managed care pilot program pursuant to s. 409.91211. 1385 Page 50 of 54

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1386 (2) The Joint Legislative Committee on Medicaid Reform Implementation shall be composed of eight members appointed as 1387 1388 follows: four members of the House of Representatives appointed 1389 by the Speaker of the House of Representatives, one of whom 1390 shall be a member of the minority party; and four members of the 1391 Senate appointed by the President of the Senate, one of whom shall be a member of the minority party. The President of the 1392 Senate shall appoint the chair in even-numbered years and the 1393 1394 vice chair in odd-numbered years, and the Speaker of the House 1395 of Representatives shall appoint the chair in odd-numbered years 1396 and the vice chair in even-numbered years from among the 1397 committee membership. Vacancies shall be filled in the same 1398 manner as the original appointment. Members shall serve without 1399 compensation, except that members are entitled to reimbursement 1400 for per diem and travel expenses in accordance with s. 112.061. 1401 (3) The committee shall be governed by joint rules of the Senate and the House of Representatives which shall remain in 1402 1403 effect until repealed or amended by concurrent resolution. (4) 1404 The committee shall meet at the call of the chair. The 1405 committee may hold hearings on matters within its purview which 1406 are in the public interest. A quorum shall consist of a majority 1407 of members from each house, plus one additional member from 1408 either house. Action by the committee requires a majority vote of the members present of each house. 1409 1410 (5) The committee shall be jointly staffed by the 1411 appropriations and substantive committees of the House of 1412 Representatives and the Senate. During even-numbered years the

Page 51 of 54

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1413	Senate shall serve as lead staff and during odd-numbered years
1414	the House of Representatives shall serve as lead staff.
1415	(6) The committee shall:
1416	(a) Review reports, public hearing proceedings, documents,
1417	and materials provided by the Agency for Health Care
1418	Administration relating to the expansion of the Medicaid managed
1419	care pilot program to other counties of the state pursuant to s.
1420	409.91212.
1421	(b) Consult with the substantive and fiscal committees of
1422	the House of Representatives and the Senate which have
1423	jurisdiction over the Medicaid matters relating to agency action
1424	to expand the Medicaid managed care pilot program.
1425	(c) Meet to consider and make a recommendation regarding
1426	the extent to which the expansion criteria pursuant to s.
1427	409.91212 have been met.
142/	109.91212 Have been mee.
1428	(7) Within 2 days after meeting, during which the
1428	(7) Within 2 days after meeting, during which the
1428 1429	(7) Within 2 days after meeting, during which the committee reviewed documents, material, and testimony related to
1428 1429 1430	(7) Within 2 days after meeting, during which the committee reviewed documents, material, and testimony related to the expansion criteria, the committee shall submit a memorandum
1428 1429 1430 1431	(7) Within 2 days after meeting, during which the committee reviewed documents, material, and testimony related to the expansion criteria, the committee shall submit a memorandum to the Speaker of the House of Representatives, the President of
1428 1429 1430 1431 1432	(7) Within 2 days after meeting, during which the committee reviewed documents, material, and testimony related to the expansion criteria, the committee shall submit a memorandum to the Speaker of the House of Representatives, the President of the Senate, the Legislative Budget Commission, and the agency
1428 1429 1430 1431 1432 1433	(7) Within 2 days after meeting, during which the committee reviewed documents, material, and testimony related to the expansion criteria, the committee shall submit a memorandum to the Speaker of the House of Representatives, the President of the Senate, the Legislative Budget Commission, and the agency delineating the extent to which the agency met the expansion
1428 1429 1430 1431 1432 1433 1434	(7) Within 2 days after meeting, during which the committee reviewed documents, material, and testimony related to the expansion criteria, the committee shall submit a memorandum to the Speaker of the House of Representatives, the President of the Senate, the Legislative Budget Commission, and the agency delineating the extent to which the agency met the expansion criteria.
1428 1429 1430 1431 1432 1433 1434 1435	(7) Within 2 days after meeting, during which the committee reviewed documents, material, and testimony related to the expansion criteria, the committee shall submit a memorandum to the Speaker of the House of Representatives, the President of the Senate, the Legislative Budget Commission, and the agency delineating the extent to which the agency met the expansion criteria. Section 10. It is the intent of the Legislature that if
1428 1429 1430 1431 1432 1433 1434 1435 1436	(7) Within 2 days after meeting, during which the committee reviewed documents, material, and testimony related to the expansion criteria, the committee shall submit a memorandum to the Speaker of the House of Representatives, the President of the Senate, the Legislative Budget Commission, and the agency delineating the extent to which the agency met the expansion criteria. Section 10. It is the intent of the Legislature that if any conflict exists between the provisions contained in s.
1428 1429 1430 1431 1432 1433 1434 1435 1436 1437	(7) Within 2 days after meeting, during which the committee reviewed documents, material, and testimony related to the expansion criteria, the committee shall submit a memorandum to the Speaker of the House of Representatives, the President of the Senate, the Legislative Budget Commission, and the agency delineating the extent to which the agency met the expansion criteria. Section 10. It is the intent of the Legislature that if any conflict exists between the provisions contained in s. 409.91211, Florida Statutes, and other provisions of chapter
1428 1429 1430 1431 1432 1433 1434 1435 1436 1437 1438	(7) Within 2 days after meeting, during which the committee reviewed documents, material, and testimony related to the expansion criteria, the committee shall submit a memorandum to the Speaker of the House of Representatives, the President of the Senate, the Legislative Budget Commission, and the agency delineating the extent to which the agency met the expansion criteria. Section 10. It is the intent of the Legislature that if any conflict exists between the provisions contained in s. 409.91211, Florida Statutes, and other provisions of chapter 409, Florida Statutes, as they relate to implementation of the

Page 52 of 54

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1441 Health Care Administration shall provide a written report to the 1442 President of the Senate and the Speaker of the House of 1443 Representatives by April 1, 2006, identifying any provisions of 1444 chapter 409, Florida Statutes, that conflict with the 1445 implementation of the Medicaid managed care pilot program as 1446 created in s. 409.91211, Florida Statutes. After April 1, 2006, 1447 the agency shall provide a written report to the President of 1448 the Senate and the Speaker of the House of Representatives 1449 immediately upon identifying any provisions of chapter 409, 1450 Florida Statutes, that conflict with the implementation of the 1451 Medicaid managed care pilot program as created in s. 409.91211, 1452 Florida Statutes. 1453 Section 11. Section 216.346, Florida Statutes, is amended 1454 to read: 1455 216.346 Contracts between state agencies; restriction on overhead or other indirect costs. -- In any contract between state 1456 1457 agencies, including any contract involving the State University 1458 System or the Florida Community College System, the agency 1459 receiving the contract or grant moneys shall charge no more than 1460 a reasonable percentage 5 percent of the total cost of the 1461 contract or grant for overhead or indirect costs or any other 1462 costs not required for the payment of direct costs. This 1463 provision is not intended to limit an agency's ability to 1464 certify matching funds or designate in-kind contributions which 1465 will allow the drawdown of federal Medicaid dollars that do not 1466 affect state budgeting. 1467 Section 12. One full-time equivalent position is

1468authorized and the sum of \$250,000 is appropriated for fiscalPage 53 of 54

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1469	year 2006-2007 from the General Revenue Fund to the Office of
1470	Insurance Regulation of the Financial Services Commission to
1471	fund the annual review of the Medicaid managed care pilot
1472	program's risk-adjusted rate setting methodology.
1473	Section 13. This act shall take effect upon becoming a
1474	law.

Page 54 of 54

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