HOUSE AMENDMENT Bill No. HB 1037 CS Amendment No. (for drafter's use only) CHAMBER ACTION Senate House Representative(s) Gelber offered the following: Amendment (with title amendment) Remove line 54 and insert: Section 2. Subsections (1), (3), (4), (13), and (18) of section 106.011, Florida Statutes, are amended, and subsection (19) is added to that section, to read: 106.011 Definitions.--As used in this chapter, the following terms have the following meanings unless the context clearly indicates otherwise: "Political committee" means: (1)(a) A combination of two or more individuals, or a person 1. other than an individual, that, in an aggregate amount in excess of \$500 during a single calendar year:

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a. Accepts contributions for the purpose of making
contributions to any candidate, political committee, committee
of continuous existence, or political party;

b. Accepts contributions for the purpose of expressly
advocating the election or defeat of a candidate or the passage
or defeat of an issue;

c. Makes expenditures that expressly advocate the election
or defeat of a candidate or the passage or defeat of an issue;
or

d. Makes contributions to a common fund, other than a
joint checking account between spouses, from which contributions
are made to any candidate, political committee, committee of
continuous existence, or political party;

29 2. The sponsor of a proposed constitutional amendment by
30 initiative who intends to seek the signatures of registered
31 electors.

32 (b) Notwithstanding paragraph (a), the following entities
33 are not considered political committees for purposes of this
34 chapter:

Organizations which are certified by the Department of
 State as committees of continuous existence pursuant to s.
 106.04, national political parties, and the state and county
 executive committees of political parties regulated by chapter
 103.

2. Corporations regulated by chapter 607 or chapter 617 or
other business entities formed for purposes other than to
support or oppose issues or candidates, if their political
activities are limited to contributions to candidates, political
parties, or political committees or expenditures in support of
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45 or opposition to an issue from corporate or business funds and
46 if no contributions are received by such corporations or
47 business entities.

3. Electioneering communications organizations as defined 48 in subsection (19) Organizations whose activities are limited to 49 50 making expenditures for electioneering communications or accepting contributions for the purpose of making electioneering 51 52 communications; however, such organizations shall be required to register with and report expenditures and contributions, 53 including contributions those received from committees of 54 55 continuous existence, to the Division of Elections and expenditures in the same manner, at the same time, and subject 56 57 to the same penalties, and with the same filing officer as a political committee supporting or opposing an issue or a 58 legislative a candidate, except as otherwise specifically 59 provided in this chapter or issue contained in the 60 electioneering communication. If any such organization would be 61 required to register and report with more than one filing 62 officer, the organization shall register and report solely with 63 the Division of Elections. 64

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(3) "Contribution" means:

(a) A gift, subscription, conveyance, deposit, loan,
payment, or distribution of money or anything of value,
including contributions in kind having an attributable monetary
value in any form, made for the purpose of influencing the
results of an election or making an electioneering
communication.

(b) A transfer of funds between political committees,
between committees of continuous existence, <u>between</u>
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74 electioneering communications organizations, or between any

75 <u>combination of these groups</u> or between a political committee and
76 a committee of continuous existence.

(c) The payment, by any person other than a candidate or political committee, of compensation for the personal services of another person which are rendered to a candidate or political committee without charge to the candidate or committee for such services.

(d) The transfer of funds by a campaign treasurer or
deputy campaign treasurer between a primary depository and a
separate interest-bearing account or certificate of deposit, and
the term includes any interest earned on such account or
certificate.

Notwithstanding the foregoing meanings of "contribution," the word shall not be construed to include services, including, but not limited to, legal and accounting services, provided without compensation by individuals volunteering a portion or all of their time on behalf of a candidate or political committee. This definition shall not be construed to include editorial endorsements.

95 (4) (a) "Expenditure" means a purchase, payment, distribution, loan, advance, transfer of funds by a campaign 96 treasurer or deputy campaign treasurer between a primary 97 depository and a separate interest-bearing account or 98 certificate of deposit, or gift of money or anything of value 99 made for the purpose of influencing the results of an election 100 or making an electioneering communication. However, 101 102 "expenditure" does not include a purchase, payment, 975655 4/28/2006 11:07:18 AM

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103 distribution, loan, advance, or gift of money or anything of value made for the purpose of influencing the results of an 104 election when made by an organization, in existence prior to the 105 106 time during which a candidate qualifies or an issue is placed on the ballot for that election, for the purpose of printing or 107 distributing such organization's newsletter, containing a 108 statement by such organization in support of or opposition to a 109 110 candidate or issue, which newsletter is distributed only to 111 members of such organization.

(b) As used in this chapter, an "expenditure" for an electioneering communication is made when the earliest of the following occurs:

115 1. A person <u>enters into</u> executes a contract for applicable 116 goods or services;

117 2. A person makes payment, in whole or in part, for <u>the</u> 118 <u>production or public dissemination of</u> applicable goods or 119 services; or

120 3. The electioneering communication is publicly121 disseminated.

(13) "Communications media" means broadcasting stations, 122 newspapers, magazines, outdoor advertising facilities, printers, 123 124 direct mail mailing companies, advertising agencies, the Internet, and telephone companies; but with respect to 125 telephones, an expenditure shall be deemed to be an expenditure 126 for the use of communications media only if made for the costs 127 of telephones, paid telephonists, or automatic telephone 128 129 equipment to be used by a candidate or a political committee to communicate with potential voters but excluding any costs of 130 131 telephones incurred by a volunteer for use of telephones by such 975655 4/28/2006 11:07:18 AM

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volunteer; however, with respect to the Internet, an expenditure shall be deemed an expenditure for use of communications media only if made for the cost of creating or disseminating a message on a computer information system accessible by more than one person but excluding internal communications of a campaign or of any group.

(18) (a) "Electioneering communication" means a paid expression in any communications media prescribed in subsection (13) by means other than the spoken word in direct conversation that:

142 1. Refers to or depicts a clearly identified candidate for 143 office or contains a clear reference indicating that an issue is 144 to be voted on at an election, without expressly advocating the 145 election or defeat of a candidate or the passage or defeat of an 146 issue.

147 2. For communications referring to or depicting a clearly 148 identified candidate for office, is targeted to the relevant 149 electorate. A communication is considered targeted if 1,000 or 150 more persons in the geographic area the candidate would 151 represent if elected will receive the communication.

152 3. For communications referring to or depicting a clearly 153 identified candidate for office, is published after the end of 154 the candidate qualifying period for the office sought by the 155 candidate.

4. For communications containing a clear reference
indicating that an issue is to be voted on at an election, is
published after the issue is designated a ballot position or 120
days before the date of the election on the issue, whichever

160 occurs first. 975655

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161 (b) The term "electioneering communication" does not 162 include:

163 1. A statement or depiction by an organization, in 164 existence prior to the time during which a candidate named or 165 depicted qualifies or an issue identified is placed on the 166 ballot for that election, made in that organization's 167 newsletter, which newsletter is distributed only to members of 168 that organization.

169 2. An editorial endorsement, news story, commentary, or
170 editorial by any newspaper, radio, television station, or other
171 recognized news medium.

3. A communication that constitutes a public debate or forum that includes at least two opposing candidates for an office or one advocate and one opponent of an issue, or that solely promotes such a debate or forum and is made by or on behalf of the person sponsoring the debate or forum, provided that:

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a. The staging organization is either:

(I) A charitable organization that does not make other
electioneering communications and does not otherwise support or
oppose any political candidate or political party; or

(II) A newspaper, radio station, television station, orother recognized news medium; and

b. The staging organization does not structure the debate
to promote or advance one candidate or issue position over
another.

187 (c) For purposes of this chapter, an expenditure made for,
188 or in furtherance of, an electioneering communication shall not
189 be considered a contribution to or on behalf of any candidate.
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(d) For purposes of this chapter, an electioneering
communication shall not constitute an independent expenditure
nor be subject to the limitations applicable to independent
expenditures.

194 <u>(19) "Electioneering communications organization" means</u> 195 <u>any group, other than a political party, political committee, or</u> 196 <u>committee of continuous existence, whose activities are limited</u> 197 <u>to making expenditures for electioneering communications or</u> 198 <u>accepting contributions for the purpose of making electioneering</u> 199 communications.

200 Section 3. Subsection (1) of section 106.022, Florida 201 Statutes, is amended to read:

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106.022 Appointment of a registered agent; duties.--

(1) Each political committee, committee of continuous
existence, or electioneering communications <u>organization</u> entity
shall have and continuously maintain in this state a registered
office and a registered agent and must file with the division a
statement of appointment for the registered office and
registered agent. The statement of appointment must:

209 (a) Provide the name of the registered agent and the210 street address and phone number for the registered office;

(b) Identify the entity for whom the registered agent serves;

(c) Designate the address the registered agent wishes to use to receive mail;

(d) Include the entity's undertaking to inform the division of any change in such designated address;

(e) Provide for the registered agent's acceptance of the appointment, which must confirm that the registered agent is 975655 4/28/2006 11:07:18 AM

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219 familiar with and accepts the obligations of the position as set 220 forth in this section; and

(f) Contain the signature of the registered agent and theentity engaging the registered agent.

223 Section 4. Section 106.03, Florida Statutes, is amended to 224 read:

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106.03 Registration of political committees.--

226 (1) (a) Each political committee that which anticipates receiving contributions or making expenditures during a calendar 227 year in an aggregate amount exceeding \$500 or that which is 228 229 seeking the signatures of registered electors in support of an initiative shall file a statement of organization as provided in 230 231 subsection (3) within 10 days after its organization or, if later, within 10 days after the date on which it has information 232 that which causes the committee to anticipate that it will 233 receive contributions or make expenditures in excess of \$500. 234 If a political committee is organized within 10 days of any 235 election, it shall immediately file the statement of 236 organization required by this section. 237

Each electioneering communications organization that 238 (b) anticipates receiving contributions or making expenditures shall 239 240 file a statement of organization as provided in subsection (3) by expedited delivery within 24 hours after its organization or, 241 if later, within 24 hours after the date on which it has 242 information that causes the organization to anticipate that it 243 will receive contributions or make expenditures for an 244 245 electioneering communication.

(2) The statement of organization shall include: (a) The name and <u>street</u> address of the committee; 975655 4/28/2006 11:07:18 AM

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1.

affiliation of: 257

258 Each candidate whom the committee is supporting; Any other individual, if any, whom the committee is 259 2. 260 supporting for nomination for election, or election, to any public office whatever; 261

262 (q) Any issue or issues such organization is supporting or opposing; 263

If the committee is supporting the entire ticket of 264 (h) any party, a statement to that effect and the name of the party; 265

(i) A statement of whether the committee is a continuing 266 267 one;

Plans for the disposition of residual funds which will 268 (j) be made in the event of dissolution; 269

A listing of all banks, safe-deposit boxes, or other 270 (k) depositories used for committee funds; and 271

A statement of the reports required to be filed by the 272 (1) committee with federal officials, if any, and the names, 273 274 addresses, and positions of such officials.

275 (3) (a) A political committee which is organized to support 276 or oppose statewide, legislative, or multicounty candidates or 975655 4/28/2006 11:07:18 AM

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(b) Except as provided in paragraph (c), a political
committee which is organized to support or oppose candidates or
issues to be voted on in a countywide election or candidates or
issues in any election held on less than a countywide basis
shall file a statement of organization with the supervisor of
elections of the county in which such election is being held.

(c) A political committee which is organized to support or oppose only candidates for municipal office or issues to be voted on in a municipal election shall file a statement of organization with the officer before whom municipal candidates qualify.

(d) Any political committee which would be required under this subsection to file a statement of organization in two or more locations by reason of the committee's intention to support or oppose candidates or issues at state or multicounty and local levels of government need file only with the Division of Elections.

(4) Any change in information previously submitted in a
statement of organization shall be reported to the agency or
officer with whom such committee is required to register
pursuant to subsection (3), within 10 days following the change.

301 (5) Any committee which, after having filed one or more 302 statements of organization, disbands or determines it will no 303 longer receive contributions or make expenditures during the 304 calendar year in an aggregate amount exceeding \$500 shall so

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306 required to file the statement of organization.

If the filing officer finds that a political committee 307 (6) 308 has filed its statement of organization consistent with the requirements of subsection (2), it shall notify the committee in 309 310 writing that it has been registered as a political committee. If the filing officer finds that a political committee's statement 311 312 of organization does not meet the requirements of subsection (2), it shall notify the committee of such finding and shall 313 state in writing the reasons for rejection of the statement of 314 315 organization.

(7) The Division of Elections shall promulgate rules to
prescribe the manner in which inactive committees may be
dissolved and have their registration canceled. Such rules
shall, at a minimum, provide for:

(a) Notice which shall contain the facts and conduct which
warrant the intended action, including but not limited to
failure to file reports and limited activity.

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(b) Adequate opportunity to respond.

324 (c) Appeal of the decision to the Florida Elections
325 Commission. Such appeals shall be exempt from the
326 confidentiality provisions of s. 106.25.

327 Section 5. Section 106.0701, Florida Statutes, is created 328 to read:

329 <u>106.0701</u> Statewide and legislative officer's and

- 330 <u>candidate's solicitation of contributions; reporting</u>
- 331 <u>requirements.--</u>

332 (1) The Governor, the Lieutenant Governor, a member of the 333 Cabinet, a state legislator, or a candidate for any of these 975655 4/28/2006 11:07:18 AM

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334	offices that solicits or causes to be solicited a contribution
335	for a committee of continuous existence, electioneering
336	communications organization, organization exempt from taxation
337	under 26 U.S.C. s. 527 other than a political party or the
338	campaign depository of the solicitor, or an organization exempt
339	from taxation under 26 U.S.C. s. 501(c)(4) shall, within 48
340	hours of such solicitation, file a statement with the division
341	pursuant to s. 106.0705. The statement shall contain the
342	following information:
343	(a) The name, street address, and office held or sought of
344	the officer or candidate making or causing the solicitation to
345	be made.
346	(b) The date the solicitation was made.
347	(c) The name, street address, and type of organization for
348	whom the solicitation was made.
349	(d) A description of the relationship between the officer
350	or candidate and the organization for whom the solicitation was
351	made.
352	(2) If an officer or candidate has not been issued a
353	secure sign-on to the division's electronic reporting system
354	pursuant to s. 106.0705, the officer or candidate making the
355	solicitation or causing the solicitation to be made shall,
356	within 24 hours of the solicitation, request one from the
357	division and file a report of the solicitation within 48 hours
358	after receiving the sign-on.
359	(3) For purposes of this section, "solicits or causes to
360	be solicited a contribution for a committee of continuous
361	existence, electioneering communications organization,
362	organization exempt from taxation under 26 U.S.C. s. 527 other
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363	than a political party or the campaign depository of the
364	solicitor, or an organization exempt from taxation under 26
365	U.S.C. s. 501(c)(4) " means to expressly seek, ask, petition,
366	beseech, or request, directly or indirectly, that a gift,
367	subscription, conveyance, deposit, loan, payment, or
368	distribution of money or anything of value, including
369	contributions in kind having an attributable monetary value in
	<u> </u>
370	any form, be given, directly or indirectly, to the committee or
371	organization; however, the term does not include a general
372	appeal to support the committee or organization if the appeal
373	fails to expressly seek, ask, petition, beseech, or request that
374	something with a monetary value be given to the committee or
375	organization.
376	(4) Any officer or employee who fails to timely file a
377	solicitation report required by this section shall be subject to
378	the penalties for late-filed campaign finance reports pursuant
379	to s. 106.07(8).
380	Section 6. Section 106.0703, Florida Statutes, is created
381	to read:
382	106.0703 Electioneering communications organizations;
383	additional reporting requirements
384	(1) In addition to the reporting requirements in s.
385	106.07, an electioneering communications organization shall,
386	within 2 days after receiving its initial password or secure
387	sign-on from the Department of State allowing confidential
388	access to the department's electronic campaign finance filing
389	system, electronically file the periodic campaign finance
390	reports that would have been required pursuant to s. 106.07 for
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391 <u>reportable activities that occurred since the date of the last</u> 392 general election.

(2) In addition to the reporting requirements in s. 393 394 106.07, an electioneering communications organization shall 395 electronically file a supplemental report of each contribution 396 of \$5,000 or more received by the organization within 2 days 397 after receipt. The supplemental report must include the 398 information required in s. 106.07(4)(a)1.-5. The electioneering 399 communications organization shall not include each contribution 400 reported pursuant to this subsection on the quarterly or 401 periodic campaign finance report pursuant to s. 106.07 for the reporting period in which the contribution was received. 402

403 Section 7. Section 106.0705, Florida Statutes, is amended 404 to read:

405 106.0705 Electronic filing of campaign treasurer's 406 reports.--

407 (1) As used in this section, "electronic filing system"
408 means an Internet system for recording and reporting campaign
409 finance activity by reporting period.

(2) (a) Each candidate who is required to file reports
pursuant to s. 106.07 with the division must file such reports
with the division by means of the division's electronic filing
system.

(b) Each political committee, committee of continuous existence, <u>electioneering communications organization</u>, or state executive committee that is required to file reports with the division under s. 106.04, s. 106.07, <u>s. 106.0703</u>, or s. 106.29, as applicable, must file such reports with the division by means of the division's electronic filing system. 975655

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(c) Each person or organization that is required to file
reports with the division under s. 106.071 must file such
reports with the division by means of the division's electronic
filing system.

(3) Reports filed pursuant to this section shall be
completed and filed through the electronic filing system not
later than midnight of the day designated. Reports not filed by
midnight of the day designated are late filed and are subject to
the penalties under s. 106.04(8), s. 106.07(8), or s. 106.29(3),
as applicable.

430 (4)Each report filed pursuant to this section is considered to be under oath by the candidate and treasurer or 431 432 the chair and treasurer, whichever is applicable, and such persons are subject to the provisions of s. 106.04(4)(d), s. 433 106.07(5), or s. 106.29(2), as applicable. Persons given a 434 secure sign-on to the electronic filing system are responsible 435 for protecting such from disclosure and are responsible for all 436 filings using such credentials, unless they have notified the 437 division that their credentials have been compromised. 438

(5) The electronic filing system developed by the divisionmust:

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(a) Be based on access by means of the Internet.

(b) Be accessible by anyone with Internet access usingstandard web-browsing software.

444 (c) Provide for direct entry of campaign finance
445 information as well as upload of such information from campaign
446 finance software certified by the division.

(d) Provide a method that prevents unauthorized access to
electronic filing system functions.
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(6) The division shall adopt rules pursuant to ss.
120.536(1) and 120.54 to administer this section and provide for
the reports required to be filed pursuant to this section. Such
rules shall, at a minimum, provide:

(a) Alternate filing procedures in case the division'selectronic filing system is not operable.

(b) For the issuance of an electronic receipt to the
person submitting the report indicating and verifying that the
report has been filed.

(7) Notwithstanding anything in law to the contrary, any report required to have been filed under this section for the period ended March 31, 2005, shall be deemed to have been timely filed if the report is filed under this section on or before June 1, 2005.

Section 8. Effective upon this act becoming a law,
subsections (5) and (7) of section 106.08, Florida Statutes, are
amended to read:

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106.08 Contributions; limitations on.--

467 (5)(a) A person may not make any contribution through or
468 in the name of another, directly or indirectly, in any election.

(b) Candidates, political committees, and political
parties may not solicit contributions from any religious,
charitable, civic, or other causes or organizations established
primarily for the public good.

(c) Candidates, political committees, and political parties may not make contributions, in exchange for political support, to any religious, charitable, civic, or other cause or organization established primarily for the public good. It is not a violation of this paragraph for: 975655

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478 1. A candidate, political committee, or political party
479 executive committee to make gifts of money in lieu of flowers in
480 memory of a deceased person;

2. A candidate to continue membership in, or make regular
donations from personal or business funds to, religious,
political party, civic, or charitable groups of which the
candidate is a member or to which the candidate has been a
regular donor for more than 6 months; or

3. A candidate to purchase, with campaign funds, tickets,
admission to events, or advertisements from religious, civic,
political party, or charitable groups.

(d)1. Committees of continuous existence, electioneering 489 communications organizations, organizations exempt from taxation 490 under 26 U.S.C. s. 527 other than a political party, and 491 organizations exempt from taxation under 26 U.S.C. s. 501(c)(4) 492 shall not, in any election, accept contributions in excess of 493 \$500 from an individual or group if, during the current election 494 495 period ending on the date of the next general election, the committee or organization directly or indirectly through one or 496 497 more intermediaries:

498 <u>a. Reimburses or pays for any expenses of the Governor,</u>
499 <u>the Lieutenant Governor, a member of the Cabinet, a state</u>
500 <u>legislator, a candidate for any of these offices, an employee or</u>
501 <u>agent of the officer or candidate, or a member of the officer's</u>
502 or candidate's immediate family.

503 <u>b.</u> Is, in whole or in part, established, organized,
504 <u>operated</u>, or controlled by the Governor, the Lieutenant
505 Governor, a member of the Cabinet, a state legislator, a

506 <u>candidate for any of these offices, an employee or agent of the</u> 975655 4/28/2006 11:07:18 AM

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507	officer or candidate, or a member of the officer's or
508	candidate's immediate family, provided the committee or
509	organization directly or indirectly makes or has made a
510	contribution to, or an expenditure for the benefit of, the
511	officer's or candidate's campaign for publicly-elected office.
512	c. Knowingly receives contributions solicited by, caused
513	to be solicited by, or accepted on behalf of the committee or
514	organization by the Governor, the Lieutenant Governor, a member
515	of the Cabinet, a state legislator, a candidate for any of these
516	offices, an employee or agent of the officer or candidate, or a
517	member of the officer's or candidate's immediate family,
518	provided the committee or organization directly or indirectly
519	makes or has made a contribution to, or an expenditure for the
520	benefit of, the officer's or candidate's campaign for publicly-
521	elected office in an amount exceeding \$500 in the aggregate in
522	any election.
523	2. For purposes of this paragraph, "immediate family"
524	means the spouse, parent, child, grandparent, or sibling of the
525	officer or candidate.
526	3. Notwithstanding the limits provided in this paragraph,
527	a committee or organization that is subject to the \$500
528	contribution limit in subparagraph 1. shall not accept a
529	contribution in excess of \$100 from an unemancipated child under
530	the age of 18.
531	4. The contribution limits of this paragraph apply to each
532	election. For purposes of this paragraph, the primary election
533	and the general election are separate elections so long as the
534	candidate that the committee or organization supports or
535	opposes, or who is referred to or depicted in the committee's or
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organization's electioneering communications, is not an 536 unopposed candidate as defined in s. 106.011(15). However, for 537 the purpose of contribution limits with respect to committees 538 539 and organizations supporting or opposing only candidates for retention as a justice or judge, or referring to or depicting 540 541 only candidates for retention as a justice or judge in the committee's or organization's electioneering communications, 542 543 there is only one election, which is the general election.

(7) (a) Any person who knowingly and willfully makes, 544 solicits, or accepts no more than one contribution in violation 545 546 of subsection (1) or subsection (5), or any person who knowingly and willfully fails or refuses to return any contribution as 547 548 required in subsection (3), commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. 549 Ιf 550 any corporation, partnership, or other business entity or any 551 political party, political committee, or committee of continuous existence is convicted of knowingly and willfully violating any 552 553 provision punishable under this paragraph, it shall be fined not less than \$1,000 and not more than \$10,000. If it is a domestic 554 555 entity, it may be ordered dissolved by a court of competent jurisdiction; if it is a foreign or nonresident business entity, 556 557 its right to do business in this state may be forfeited. Any officer, partner, agent, attorney, or other representative of a 558 559 corporation, partnership, or other business entity or of a political party, political committee, or committee of continuous 560 561 existence who aids, abets, advises, or participates in a 562 violation of any provision punishable under this paragraph commits a misdemeanor of the first degree, punishable as 563 564 provided in s. 775.082 or s. 775.083. 975655

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565 (b) Any person who knowingly and willfully makes, solicits, or accepts two or more contributions in violation of 566 subsection (1) or subsection (5) commits a felony of the third 567 568 degree, punishable as provided in s. 775.082, s. 775.083, or s. 569 If any corporation, partnership, or other business 775.084. entity or any political party, political committee, or committee 570 571 of continuous existence is convicted of knowingly and willfully 572 violating any provision punishable under this paragraph, it shall be fined not less than \$10,000 and not more than \$50,000. 573 If it is a domestic entity, it may be ordered dissolved by a 574 575 court of competent jurisdiction; if it is a foreign or nonresident business entity, its right to do business in this 576 577 state may be forfeited. Any officer, partner, agent, attorney, or other representative of a corporation, partnership, or other 578 579 business entity, or of a political committee, committee of continuous existence, or political party who aids, abets, 580 advises, or participates in a violation of any provision 581 punishable under this paragraph commits a felony of the third 582 degree, punishable as provided in s. 775.082, s. 775.083, or s. 583 584 775.084.

585 Section 9. Subsection (4) of section 106.08, Florida 586 Statutes, is amended, subsections (5) and (7) of that section, 587 as amended by this act, are amended, and subsection (8) of that 588 section is reenacted, to read:

589

106.08 Contributions; limitations on.--

(4) (a) Any contribution received by the chair, campaign
treasurer, or deputy campaign treasurer of a political committee
supporting or opposing a candidate with opposition in an
election or supporting or opposing an issue on the ballot in an

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election on the day of that election or less than 5 days prior
to the day of that election may not be obligated or expended by
the committee until after the date of the election.

597 (b) Any contribution received by an electioneering 598 communications organization on the day of an election or less 599 than 10 days prior to the day of that election may not be 600 obligated or expended by the organization until after the date 601 of the election, and may not be expended to pay for any 602 obligation arising prior to the election.

(5) (a) A person may not make any contribution through orin the name of another, directly or indirectly, in any election.

(b) Candidates, political committees, and political
parties may not solicit contributions from any religious,
charitable, civic, or other causes or organizations established
primarily for the public good.

(c) Candidates, political committees, and political
parties may not make contributions, in exchange for political
support, to any religious, charitable, civic, or other cause or
organization established primarily for the public good. It is
not a violation of this paragraph for:

A candidate, political committee, or political party
executive committee to make gifts of money in lieu of flowers in
memory of a deceased person;

A candidate to continue membership in, or make regular
donations from personal or business funds to, religious,
political party, civic, or charitable groups of which the
candidate is a member or to which the candidate has been a
regular donor for more than 6 months; or

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3. A candidate to purchase, with campaign funds, tickets,
admission to events, or advertisements from religious, civic,
political party, or charitable groups.

625 (d)1. Committees of continuous existence, electioneering communications organizations, organizations exempt from taxation 626 627 under 26 U.S.C. s. 527 other than a political party, and 628 organizations exempt from taxation under 26 U.S.C. s. 501(c)(4) 629 shall not, in any election, accept contributions in excess of 630 \$500 from an individual or group if, during the current election period ending on the date of the next general election, the 631 632 committee or organization directly or indirectly through one or more intermediaries: 633

a. Reimburses or pays for any expenses of the Governor,
the Lieutenant Governor, a member of the Cabinet, a state
legislator, a candidate for any of these offices, an employee or
agent of the officer or candidate, or a member of the officer's
or candidate's immediate family.

Is, in whole or in part, established, organized, 639 b. operated, or controlled by the Governor, the Lieutenant 640 Governor, a member of the Cabinet, a state legislator, a 641 candidate for any of these offices, an employee or agent of the 642 643 officer or candidate, or a member of the officer's or candidate's immediate family, provided the committee or 644 organization directly or indirectly makes or has made a 645 contribution to, or an expenditure for the benefit of, the 646 647 officer's or candidate's campaign for publicly-elected office.

c. Knowingly receives contributions solicited by, caused
 to be solicited by, or accepted on behalf of the committee or
 organization by the Governor, the Lieutenant Governor, a member
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651 of the Cabinet, a state legislator, a candidate for any of these offices, an employee or agent of the officer or candidate, or a 652 member of the officer's or candidate's immediate family, 653 654 provided the committee or organization directly or indirectly makes or has made a contribution to, or an expenditure for the 655 656 benefit of, the officer's or candidate's campaign for publicly-657 elected office in an amount exceeding \$500 in the aggregate in 658 any election.

659 2. For purposes of this paragraph, "immediate family"
660 means the spouse, parent, child, grandparent, or sibling of the
661 officer or candidate.

3. Notwithstanding the limits provided in this paragraph,
a committee or organization that is subject to the \$500
contribution limit in subparagraph 1. shall not accept a
contribution in excess of \$100 from an unemancipated child under
the age of 18.

The contribution limits of this paragraph apply to each 667 4. election. For purposes of this paragraph, the primary election 668 and the general election are separate elections so long as the 669 670 candidate that the committee or organization supports or 671 opposes, or who is referred to or depicted in the committee's or 672 organization's electioneering communications, is not an unopposed candidate as defined in s. 106.011(15). However, for 673 the purpose of contribution limits with respect to committees 674 and organizations supporting or opposing only candidates for 675 retention as a justice or judge, or referring to or depicting 676 677 only candidates for retention as a justice or judge in the committee's or organization's electioneering communications, 678 679 there is only one election, which is the general election. 975655 4/28/2006 11:07:18 AM

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680 (e) An electioneering communications organization may not accept a contribution from an organization exempt from taxation 681 under 26 U.S.C. s. 527 or s. 501(c)(4), other than a political 682 683 committee, committee of continuous existence, or political party, unless the contributing organization has registered as if 684 685 it were an electioneering communications organization pursuant to s. 106.03 and has filed all campaign finance reports required 686 687 of electioneering communications organizations pursuant to ss. 688 106.07 and 106.0703.

(7) (a) Any person who knowingly and willfully makes, 689 690 solicits, or accepts no more than one contribution in violation of subsection (1) or subsection (5), or any person who knowingly 691 692 and willfully fails or refuses to return any contribution as required in subsection (3), commits a misdemeanor of the first 693 degree, punishable as provided in s. 775.082 or s. 775.083. 694 Ιf any corporation, partnership, or other business entity or any 695 political party, political committee, or committee of continuous 696 existence, or electioneering communications organization is 697 convicted of knowingly and willfully violating any provision 698 699 punishable under this paragraph, it shall be fined not less than \$1,000 and not more than \$10,000. If it is a domestic entity, 700 701 it may be ordered dissolved by a court of competent jurisdiction; if it is a foreign or nonresident business entity, 702 its right to do business in this state may be forfeited. 703 Any officer, partner, agent, attorney, or other representative of a 704 705 corporation, partnership, or other business entity or of a 706 political party, political committee, or committee of continuous 707 existence, electioneering communications organization, or 708 organization exempt from taxation under 26 U.S.C. s. 527 or s. 975655

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709 <u>501(c)(4)</u>, who aids, abets, advises, or participates in a 710 violation of any provision punishable under this paragraph 711 commits a misdemeanor of the first degree, punishable as 712 provided in s. 775.082 or s. 775.083.

Any person who knowingly and willfully makes, 713 (b) 714 solicits, or accepts two or more contributions in violation of subsection (1) or subsection (5) commits a felony of the third 715 716 degree, punishable as provided in s. 775.082, s. 775.083, or s. 717 775.084. If any corporation, partnership, or other business entity or any political party, political committee, or committee 718 719 of continuous existence, or electioneering communications organization is convicted of knowingly and willfully violating 720 721 any provision punishable under this paragraph, it shall be fined not less than \$10,000 and not more than \$50,000. If it is a 722 723 domestic entity, it may be ordered dissolved by a court of competent jurisdiction; if it is a foreign or nonresident 724 business entity, its right to do business in this state may be 725 726 forfeited. Any officer, partner, agent, attorney, or other representative of a corporation, partnership, or other business 727 entity, or of a political committee, committee of continuous 728 existence, or political party, electioneering communications 729 730 organization, or organization exempt from taxation under 26 U.S.C. s. 527 or s. 501(c)(4), who aids, abets, advises, or 731 participates in a violation of any provision punishable under 732 this paragraph commits a felony of the third degree, punishable 733 as provided in s. 775.082, s. 775.083, or s. 775.084. 734

(8) Except when otherwise provided in subsection (7), any person who knowingly and willfully violates any provision of this section shall, in addition to any other penalty prescribed 975655 4/28/2006 11:07:18 AM

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by this chapter, pay to the state a sum equal to twice the amount contributed in violation of this chapter. Each campaign treasurer shall pay all amounts contributed in violation of this section to the state for deposit in the General Revenue Fund.

Section 10. For the purpose of incorporating the amendments made by this act to section 106.03, Florida Statutes, in a reference thereto, section 106.07, Florida Statutes, is reenacted to read:

746

106.07 Reports; certification and filing.--

747 Each campaign treasurer designated by a candidate or (1)748 political committee pursuant to s. 106.021 shall file regular reports of all contributions received, and all expenditures 749 750 made, by or on behalf of such candidate or political committee. Reports shall be filed on the 10th day following the end of each 751 752 calendar quarter from the time the campaign treasurer is appointed, except that, if the 10th day following the end of a 753 calendar guarter occurs on a Saturday, Sunday, or legal holiday, 754 755 the report shall be filed on the next following day which is not a Saturday, Sunday, or legal holiday. Quarterly reports shall 756 757 include all contributions received and expenditures made during the calendar quarter which have not otherwise been reported 758 759 pursuant to this section.

(a) Except as provided in paragraph (b), following the last day of qualifying for office, the reports shall be filed on the 32nd, 18th, and 4th days immediately preceding the primary and on the 46th, 32nd, 18th, and 4th days immediately preceding the election, for a candidate who is opposed in seeking nomination or election to any office, for a political committee, or for a committee of continuous existence.

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767 (b) Following the last day of qualifying for office, any statewide candidate who has requested to receive contributions 768 from the Election Campaign Financing Trust Fund or any statewide 769 candidate in a race with a candidate who has requested to 770 771 receive contributions from the trust fund shall file reports on the 4th, 11th, 18th, 25th, and 32nd days prior to the primary 772 election, and on the 4th, 11th, 18th, 25th, 32nd, 39th, 46th, 773 774 and 53rd days prior to the general election.

(c) Following the last day of qualifying for office, any unopposed candidate need only file a report within 90 days after the date such candidate became unopposed. Such report shall contain all previously unreported contributions and expenditures as required by this section and shall reflect disposition of funds as required by s. 106.141.

(d)1. When a special election is called to fill a vacancy in office, all political committees and committees of continuous existence making contributions or expenditures to influence the results of such special election shall file campaign treasurers' reports with the filing officer on the dates set by the Department of State pursuant to s. 100.111.

2. When an election is called for an issue to appear on the ballot at a time when no candidates are scheduled to appear on the ballot, all political committees making contributions or expenditures in support of or in opposition to such issue shall file reports on the 18th and 4th days prior to such election.

(e) The filing officer shall provide each candidate with a
schedule designating the beginning and end of reporting periods
as well as the corresponding designated due dates.

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795 (2) (a) All reports required of a candidate by this section shall be filed with the officer before whom the candidate is 796 797 required by law to qualify. All candidates who file with the 798 Department of State shall file their reports pursuant to s. 799 106.0705. In addition, a copy of each report for candidates for 800 other than statewide office who qualify with the Department of 801 State shall be filed with the supervisor of elections in the 802 county where the candidate resides. Except as provided in s. 106.0705, reports shall be filed not later than 5 p.m. of the 803 day designated; however, any report postmarked by the United 804 805 States Postal Service no later than midnight of the day designated shall be deemed to have been filed in a timely 806 807 manner. Any report received by the filing officer within 5 days after the designated due date that was delivered by the United 808 809 States Postal Service shall be deemed timely filed unless it has a postmark that indicates that the report was mailed after the 810 designated due date. A certificate of mailing obtained from and 811 dated by the United States Postal Service at the time of 812 mailing, or a receipt from an established courier company, which 813 814 bears a date on or before the date on which the report is due, shall be proof of mailing in a timely manner. Reports shall 815 816 contain information of all previously unreported contributions received and expenditures made as of the preceding Friday, 817 except that the report filed on the Friday immediately preceding 818 the election shall contain information of all previously 819 820 unreported contributions received and expenditures made as of 821 the day preceding that designated due date. All such reports shall be open to public inspection. 822

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823 (b)1. Any report which is deemed to be incomplete by the officer with whom the candidate qualifies shall be accepted on a 824 conditional basis, and the campaign treasurer shall be notified 825 826 by registered mail as to why the report is incomplete and be given 3 days from receipt of such notice to file an addendum to 827 828 the report providing all information necessary to complete the report in compliance with this section. Failure to file a 829 830 complete report after such notice constitutes a violation of 831 this chapter.

2. In lieu of the notice by registered mail as required in subparagraph 1., the qualifying officer may notify the campaign treasurer by telephone that the report is incomplete and request the information necessary to complete the report. If, however, such information is not received by the qualifying officer within 3 days after the telephone request therefor, notice shall be sent by registered mail as provided in subparagraph 1.

(3) Reports required of a political committee shall be
filed with the agency or officer before whom such committee
registers pursuant to s. 106.03(3) and shall be subject to the
same filing conditions as established for candidates' reports.
Incomplete reports by political committees shall be treated in
the manner provided for incomplete reports by candidates in
subsection (2).

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847

848 849 (4) (a) Each report required by this section shall contain:1. The full name, address, and occupation, if any of each person who has made one or more contributions to or for such committee or candidate within the reporting period, together

850 with the amount and date of such contributions. For

851 corporations, the report must provide as clear a description as 975655 4/28/2006 11:07:18 AM

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852 practicable of the principal type of business conducted by the 853 corporation. However, if the contribution is \$100 or less or is 854 from a relative, as defined in s. 112.312, provided that the 855 relationship is reported, the occupation of the contributor or 856 the principal type of business need not be listed.

2. The name and address of each political committee from which the reporting committee or the candidate received, or to which the reporting committee or candidate made, any transfer of funds, together with the amounts and dates of all transfers.

3. Each loan for campaign purposes to or from any person or political committee within the reporting period, together with the full names, addresses, and occupations, and principal places of business, if any, of the lender and endorsers, if any, and the date and amount of such loans.

4. A statement of each contribution, rebate, refund, or
other receipt not otherwise listed under subparagraphs 1.
through 3.

5. The total sums of all loans, in-kind contributions, and other receipts by or for such committee or candidate during the reporting period. The reporting forms shall be designed to elicit separate totals for in-kind contributions, loans, and other receipts.

6. The full name and address of each person to whom expenditures have been made by or on behalf of the committee or candidate within the reporting period; the amount, date, and purpose of each such expenditure; and the name and address of, and office sought by, each candidate on whose behalf such expenditure was made. However, expenditures made from the petty

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cash fund provided by s. 106.12 need not be reportedindividually.

7. The full name and address of each person to whom an expenditure for personal services, salary, or reimbursement for authorized expenses as provided in s. 106.021(3) has been made and which is not otherwise reported, including the amount, date, and purpose of such expenditure. However, expenditures made from the petty cash fund provided for in s. 106.12 need not be reported individually.

889 8. The total amount withdrawn and the total amount spent 890 for petty cash purposes pursuant to this chapter during the 891 reporting period.

892 9. The total sum of expenditures made by such committee or893 candidate during the reporting period.

10. The amount and nature of debts and obligations owed by or to the committee or candidate, which relate to the conduct of any political campaign.

897 11. A copy of each credit card statement which shall be 898 included in the next report following receipt thereof by the 899 candidate or political committee. Receipts for each credit card 900 purchase shall be retained by the treasurer with the records for 901 the campaign account.

902 12. The amount and nature of any separate interest-bearing 903 accounts or certificates of deposit and identification of the 904 financial institution in which such accounts or certificates of 905 deposit are located.

906 13. The primary purposes of an expenditure made indirectly 907 through a campaign treasurer pursuant to s. 106.021(3) for goods 908 and services such as communications media placement or 975655 4/28/2006 11:07:18 AM

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909 procurement services, campaign signs, insurance, and other 910 expenditures that include multiple components as part of the 911 expenditure. The primary purpose of an expenditure shall be that 912 purpose, including integral and directly related components, 913 that comprises 80 percent of such expenditure.

(b) The filing officer shall make available to any candidate or committee a reporting form which the candidate or committee may use to indicate contributions received by the candidate or committee but returned to the contributor before deposit.

919 (5) The candidate and his or her campaign treasurer, in the case of a candidate, or the political committee chair and 920 921 campaign treasurer of the committee, in the case of a political committee, shall certify as to the correctness of each report; 922 923 and each person so certifying shall bear the responsibility for the accuracy and veracity of each report. Any campaign 924 treasurer, candidate, or political committee chair who willfully 925 926 certifies the correctness of any report while knowing that such report is incorrect, false, or incomplete commits a misdemeanor 927 928 of the first degree, punishable as provided in s. 775.082 or s. 775.083. 929

930 (6) The campaign depository shall return all checks drawn 931 on the account to the campaign treasurer who shall retain the 932 records pursuant to s. 106.06. The records maintained by the 933 depository with respect to such account shall be subject to 934 inspection by an agent of the Division of Elections or the 935 Florida Elections Commission at any time during normal banking 936 hours, and such depository shall furnish certified copies of any

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937 of such records to the Division of Elections or Florida 938 Elections Commission upon request.

Notwithstanding any other provisions of this chapter, 939 (7) 940 in any reporting period during which a candidate, political committee, or committee of continuous existence has not received 941 942 funds, made any contributions, or expended any reportable funds, the filing of the required report for that period is waived. 943 944 However, the next report filed must specify that the report 945 covers the entire period between the last submitted report and the report being filed, and any candidate, political committee, 946 947 or committee of continuous existence not reporting by virtue of this subsection on dates prescribed elsewhere in this chapter 948 949 shall notify the filing officer in writing on the prescribed reporting date that no report is being filed on that date. 950

(8) (a) Any candidate or political committee failing to 951 file a report on the designated due date shall be subject to a 952 fine as provided in paragraph (b) for each late day, and, in the 953 954 case of a candidate, such fine shall be paid only from personal funds of the candidate. The fine shall be assessed by the filing 955 956 officer and the moneys collected shall be deposited:

In the General Revenue Fund, in the case of a candidate 957 1. 958 for state office or a political committee that registers with 959 the Division of Elections; or

In the general revenue fund of the political 960 2. subdivision, in the case of a candidate for an office of a 961 political subdivision or a political committee that registers 962 963 with an officer of a political subdivision.

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Upon determining that a report is late, the filing 967 (b) 968 officer shall immediately notify the candidate or chair of the 969 political committee as to the failure to file a report by the 970 designated due date and that a fine is being assessed for each late day. The fine shall be \$50 per day for the first 3 days 971 972 late and, thereafter, \$500 per day for each late day, not to 973 exceed 25 percent of the total receipts or expenditures, whichever is greater, for the period covered by the late report. 974 975 However, for the reports immediately preceding each primary and general election, the fine shall be \$500 per day for each late 976 977 day, not to exceed 25 percent of the total receipts or 978 expenditures, whichever is greater, for the period covered by 979 the late report. For reports required under s. 106.141(7), the fine is \$50 per day for each late day, not to exceed 25 percent 980 of the total receipts or expenditures, whichever is greater, for 981 982 the period covered by the late report. Upon receipt of the report, the filing officer shall determine the amount of the 983 984 fine which is due and shall notify the candidate or chair. The filing officer shall determine the amount of the fine due based 985 986 upon the earliest of the following:

987

When the report is actually received by such officer. 1. When the report is postmarked. 2.

988 989

When the certificate of mailing is dated. 3.

990 When the receipt from an established courier company is 4. 991 dated.

When the electronic receipt issued pursuant to s. 992 5. 106.0705 is dated. 993

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Such fine shall be paid to the filing officer within 20 days 995 after receipt of the notice of payment due, unless appeal is 996 997 made to the Florida Elections Commission pursuant to paragraph 998 (c). In the case of a candidate, such fine shall not be an 999 allowable campaign expenditure and shall be paid only from personal funds of the candidate. An officer or member of a 1000 1001 political committee shall not be personally liable for such 1002 fine.

Any candidate or chair of a political committee may (C) 1003 1004 appeal or dispute the fine, based upon, but not limited to, unusual circumstances surrounding the failure to file on the 1005 1006 designated due date, and may request and shall be entitled to a 1007 hearing before the Florida Elections Commission, which shall 1008 have the authority to waive the fine in whole or in part. The 1009 Florida Elections Commission must consider the mitigating and aggravating circumstances contained in s. 106.265(1) when 1010 determining the amount of a fine, if any, to be waived. Any such 1011 request shall be made within 20 days after receipt of the notice 1012 1013 of payment due. In such case, the candidate or chair of the political committee shall, within the 20-day period, notify the 1014 1015 filing officer in writing of his or her intention to bring the matter before the commission. 1016

(d) The appropriate filing officer shall notify the Florida Elections Commission of the repeated late filing by a candidate or political committee, the failure of a candidate or political committee to file a report after notice, or the failure to pay the fine imposed. The commission shall investigate only those alleged late filing violations 975655 4/28/2006 11:07:18 AM

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1023 specifically identified by the filing officer and as set forth 1024 in the notification. Any other alleged violations must be 1025 separately stated and reported by the division to the commission 1026 under s. 106.25(2).

1027 (9) The Department of State may prescribe by rule the
1028 requirements for filing campaign treasurers' reports as set
1029 forth in this chapter.

Section 11. For the purpose of incorporating the amendments made by this act to section 106.08, Florida Statutes, in a reference thereto, section 106.19, Florida Statutes, is reenacted to read:

1034 106.19 Violations by candidates, persons connected with 1035 campaigns, and political committees.--

(1) Any candidate; campaign manager, campaign treasurer, or deputy treasurer of any candidate; committee chair, vice chair, campaign treasurer, deputy treasurer, or other officer of any political committee; agent or person acting on behalf of any candidate or political committee; or other person who knowingly and willfully:

1042 (a) Accepts a contribution in excess of the limits1043 prescribed by s. 106.08;

1044 (b) Fails to report any contribution required to be1045 reported by this chapter;

1046 (c) Falsely reports or deliberately fails to include any1047 information required by this chapter; or

(d) Makes or authorizes any expenditure in violation of s.
1049 106.11(4) or any other expenditure prohibited by this chapter;
1050 is guilty of a misdemeanor of the first degree, punishable as
1051 provided in s. 775.082 or s. 775.083.
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1052 (2) Any candidate, campaign treasurer, or deputy treasurer; any chair, vice chair, or other officer of any 1053 political committee; any agent or person acting on behalf of any 1054 1055 candidate or political committee; or any other person who violates paragraph (1)(a), paragraph (1)(b), or paragraph (1)(d) 1056 1057 shall be subject to a civil penalty equal to three times the amount involved in the illegal act. Such penalty may be in 1058 1059 addition to the penalties provided by subsection (1) and shall 1060 be paid into the General Revenue Fund of this state.

1061 (3) A political committee sponsoring a constitutional
1062 amendment proposed by initiative which submits a petition form
1063 gathered by a paid petition circulator which does not provide
1064 the name and address of the paid petition circulator on the form
1065 is subject to the civil penalties prescribed in s. 106.265.

1066Section 12. Except as otherwise expressly provided in this1067act and except for this section, which shall take effect upon1068becoming a law, this act shall take effect July 1, 2006.

1070 ====== T I T L E A M E N D M E N T ======= 1071 Remove line 12 and insert:

certain conditions; amending s. 106.011, F.S.; redefining 1073 the terms "political committee," "contribution," 1074 "expenditure," "communications media," and "electioneering 1075 communication"; defining the term "electioneering 1076 communications organization"; amending s. 106.022, F.S.; 1077 1078 conforming a reference to an electioneering communications organization; amending s. 106.03, F.S.; revising the 1079 1080 registration requirements for political committees and 975655

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1081 electioneering communications organizations; creating s. 106.0701; establishing campaign finance reporting 1082 requirements for certain officers and candidates 1083 1084 soliciting contributions for certain committees and 1085 organizations; providing penalties; creating s. 106.0703, 1086 F.S.; establishing campaign finance reporting requirements for electioneering communications organizations; providing 1087 1088 definitions; amending s. 106.0705, F.S.; incorporating the 1089 new campaign finance reporting requirements for electioneering communications organizations into the 1090 1091 Department of State's electronic campaign finance reporting system; amending s. 106.08, F.S.; prohibiting 1092 1093 the use of certain contributions received by an 1094 electioneering communications organization proximate to an 1095 election; limiting contributions to certain committees of continuous existence, electioneering communications 1096 1097 organizations, and tax-exempt organizations pursuant to 26 1098 U.S.C. s. 527 and 501(c)(4); reenacting ss. 106.07, 106.08(8), and 106.19, F.S., relating to reports, 1099 certification and filing, and penalty provisions, to 1100 incorporate the amendments made by this act to ss. 106.03 1101 1102 and 106.08, F.S., in references thereto; providing effective dates. 1103