By the Committees on Health Care; Community Affairs; Domestic Security; and Senators Diaz de la Portilla and Wise

587-1982-06

A bill to be entitled
An act relating to emergency management;
amending s. 252.355, F.S.; specifying
additional entities and agencies that are
required to provide registration information to
persons with disabilities or special needs for
purposes of inclusion within the registry of
persons with special needs maintained by local
emergency management agencies; providing that
the Department of Community Affairs shall be
the designated lead agency responsible for
community education and outreach to the general
public, including persons with special needs,
regarding registration as a person with special
needs, special needs shelters, and general
information regarding shelter stays; requiring
the department to disseminate educational and
outreach information through local emergency
management offices; requiring the department to
coordinate community education and outreach
related to special needs shelters with
specified agencies and entities; providing that
special needs shelters must allow persons with
special needs to bring service animals into
special needs shelters; revising provisions
with respect to the required notification of
residential utility customers of the
availability of the special needs registration
program; providing that specified confidential
and exempt information relating to registration
of persons with special needs be provided to

1	the Department of Health and local law
2	enforcement agencies; creating s. 252.3568,
3	F.S.; requiring the Division of Emergency
4	Management to address evacuation of persons
5	with pets in the shelter component of the state
6	comprehensive emergency management plan;
7	creating s. 252.357, F.S., requiring the
8	Florida Comprehensive Emergency Management Plan
9	to permit the Agency for Health Care
10	Administration to make initial contact with
11	each nursing home in a disaster area; requiring
12	the agency to annually publish an emergency
13	telephone number that may be used by nursing
14	homes to contact the agency; amending s.
15	252.385, F.S., relating to public shelter
16	space; requiring the Division of Emergency
17	Management of the Department of Community
18	Affairs to biennially prepare and submit a
19	statewide emergency shelter plan to the
20	Governor and the Cabinet for approval;
21	providing plan requirements; requiring the
22	Department of Health to provide specified
23	assistance to the division; revising those
24	facilities which are excluded as being suitable
25	for use as public hurricane evacuation
26	shelters; requiring local emergency management
27	agencies to inspect a designated facility prior
28	to activation to determine its readiness;
29	amending s. 381.0303, F.S.; providing for the
30	operation, maintenance, and closure of special
31	needs shelters; providing that local Children's

Medical Services offices shall assume lead
responsibility for specified coordination with
respect to the development of a plan for the
staffing and medical management of pediatric
special needs shelters; requiring such plans to
conform to the local comprehensive emergency
management plan; requiring county governments
to assist the Department of Health with
nonmedical staffing and operation of special
needs shelters; requiring local health
departments and emergency management agencies
to coordinate such efforts to ensure
appropriate staffing; providing that the
appropriate county health department,
Children's Medical Services office, and local
emergency management agency shall jointly
determine the responsibility for medical
supervision in a special needs shelter;
providing notification requirements; requiring
local emergency management agencies to be
responsible for the infrastructure and closure
of special needs shelters; requiring the
emergency management agency and the local
health department to coordinate efforts to
ensure appropriate designation, operation, and
infrastructure in special needs shelters;
providing that a county health department is
not prohibited from entering into an
alternative agreement with a local emergency
management agency to assume the lead
responsibility for special needs shelter

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supplies and equipment; providing that state employees with a preestablished role in disaster response are subject to serve in times of disaster in specified capacities; requiring the Secretary of Elderly Affairs to convene multiagency special needs shelter discharge planning teams to assist local areas that are severely impacted by a natural or manmade disaster that requires the use of special needs shelters; providing duties and responsibilities of such discharge planning teams; providing for the inclusion of specified state agency representatives on each discharge planning team; revising provisions relating to reimbursement of health care practitioners; providing for eligibility of specified health care facilities for reimbursement when a multiagency special needs shelter discharge planning team discharges persons with special needs to such receiving facilities; providing procedures and requirements with respect to such reimbursement; requiring the department to specify by rule expenses that are reimbursable and the rate of reimbursement for services; revising provisions which prescribe means of and procedures for reimbursement; disallowing specified reimbursements; revising provisions with respect to the organization, role, duties, and composition of the special needs shelter interagency committee; requiring the department to adopt specified rules with respect to

special needs shelters; providing requirements
with respect to emergency management plans
submitted to a county health department by a
home health agency, nurse registry, hospice, or
home medical equipment provider; amending ss.
400.492, 400.497, 400.506, 400.610, and
400.934, F.S.; revising requirements with
respect to the comprehensive emergency
management plans of home health agencies, nurse
registries, and hospices, and providing such
requirements with respect to home medical
equipment providers, to include the means by
which continuing services will be provided to
patients who evacuate to special needs
shelters; authorizing the establishment of
links to local emergency operations centers for
specified purposes; providing actions that
constitute abandonment of a patient; providing
sanctions for abandonment; revising
requirements of a county health department with
respect to review of a comprehensive emergency
management plan submitted by a home health
agency, nurse registry, or hospice, and
providing such requirements with respect to a
home medical equipment provider; providing
requirements upon failure to submit a plan or
requested information to the department;
providing for imposition of a fine; revising
requirements of the Department of Health with
respect to review of the plan of a home health
agency, nurse registry, or hospice that

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operates in more than one county, and providing such requirements with respect to a home medical equipment provider that operates in more than one county; providing that the preparation and maintenance of a comprehensive emergency management plan by a home medical equipment provider is a requirement for licensure and must meet minimum criteria established by the Agency for Health Care Administration; providing plan requirements; providing that the plan is subject to review and approval by the county health department; requiring each home medical equipment provider to maintain a current prioritized list of patients who need continued services during an emergency; amending s. 400.925, F.S.; defining "life-supporting or life-sustaining equipment" for purposes of pt. X of ch. 400, F.S., relating to home medical equipment providers; amending s. 400.935, F.S.; requiring the Agency for Health Care Administration to adopt rules with respect to the comprehensive emergency management plan prepared by a home medical equipment services provider; amending s. 408.831, F.S.; providing that entities regulated or licensed by the Agency for Health Care Administration may exceed their licensed capacity to act as a receiving facility under specified circumstances; providing requirements while such entities are in an overcapacity status; providing for issuance of an inactive

1 license to such licensees under specified 2 conditions; providing requirements and procedures with respect to the issuance and 3 4 reactivation of an inactive license; providing 5 fees; providing an effective date. 6 7 Be It Enacted by the Legislature of the State of Florida: 8 Section 1. Section 252.355, Florida Statutes, is 9 amended to read: 10 252.355 Registry of persons with special needs; 11 12 notice.--13 (1) In order to meet the special needs of persons who would need assistance during evacuations and sheltering 14 because of physical, mental, cognitive impairment, or sensory 15 disabilities, each local emergency management agency in the 16 17 state shall maintain a registry of persons with special needs located within the jurisdiction of the local agency. The 18 registration shall identify those persons in need of 19 assistance and plan for resource allocation to meet those 20 21 identified needs. To assist the local emergency management 22 agency in identifying such persons, home health agencies, 23 hospices, nurse registries, home medical equipment providers, the Department of Children and Family Services, the Department 2.4 of Health, the Agency for Health Care Administration, the 25 26 Department of Education, the Agency for Persons with 27 Disabilities, Department of Labor and Employment Security, and 2.8 the Department of Elderly Affairs shall provide registration 29 information to all of their special needs clients and to all people with disabilities or special needs who receive services 30 incoming clients as a part of the intake process. The registry

shall be continuously maintained updated annually. The 2 registration program shall give persons with special needs the 3 option of preauthorizing emergency response personnel to enter their homes during search and rescue operations if necessary 4 5 to assure their safety and welfare following disasters. 6 (2) The Department of Community Affairs shall be the 7 designated lead agency responsible for community education and 8 outreach to the general public, including special needs clients, regarding registration and special needs shelters and 9 10 general information regarding shelter stays. The Department of Community Affairs shall disseminate such educational and 11 12 outreach information through the local emergency management 13 offices. The department shall coordinate the development of curriculum and dissemination of all community education and 14 outreach related to special needs shelters with the 15 Clearinghouse on Disability Information of the Governor's 16 Working Group on the Americans with Disabilities Act, the 18 Department of Children and Family Services, the Department of Health, the Agency for Health Care Administration, the 19 2.0 Department of Education, the Agency for Persons with 21 Disabilities, and the Department of Elderly Affairs. 22 (3) A person with special needs shall be allowed to 23 bring his or her service animal into a special needs shelter in compliance with the Americans with Disabilities Act of 2.4 25 1990, Pub. L. No. 101-336. Because a special needs shelter is considered a public facility when it is activated for a 26 27 disaster, persons with disabilities must be allowed access to 2.8 special needs shelters when accompanied by a service animal in compliance with the Americans with Disabilities Act, which 29 provides that businesses and organizations that serve the 30 public must allow people with disabilities to bring their 31

1	service animals into all areas of a facility where customers
2	are normally allowed to go.
3	(4)(2) On or before May 1 of each year Each electric
4	utility in the state shall annually notify residential
5	customers in its service area of the availability of the
6	registration program available through their local emergency
7	management agency with either: -
8	(a) An initial notification upon the activation of new
9	residential service with the electric utility followed by one
10	annual notification between January 1 and May 31; or
11	(b) Two separate annual notifications between January
12	1 and May 31.
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14	The notification required under this subsection may be made by
15	any available means, including, but not limited to, written,
16	electronic, or verbal notification, and may be made
17	concurrently with any other notification to residential
18	customers required by law or rule.
19	(5)(3) All records, data, information, correspondence,
20	and communications relating to the registration of persons
21	with special needs as provided in subsection (1) are
22	confidential and exempt from the provisions of s. $119.07(1)$,
23	except that such information shall be available to other
24	emergency response agencies, as determined by the local
25	emergency management director, and to the Department of Health
26	in the furtherance of its duties and responsibilities. Local
27	law enforcement agencies shall be provided complete shelter
28	registration information upon request.
29	(6)(4) All appropriate agencies and community-based
30	service providers, including home health care providers,

31 hospices, nurse registries, and home medical equipment

providers, shall assist emergency management agencies by 2 collecting registration information for persons with special needs as part of program intake processes, establishing 3 programs to increase the awareness of the registration 4 process, and educating clients about the procedures that may 5 be necessary for their safety during disasters. Clients of state or federally funded service programs with physical, 8 mental, cognitive impairment, or sensory disabilities who need assistance in evacuating, or when in shelters, must register 9 as persons with special needs. 10 Section 2. Section 252.3568, Florida Statutes, is 11 12 created to read: 13 252.3568 Emergency sheltering of persons with pets. -- In accordance with the provisions of s. 252.35, the 14 division shall address the evacuation of persons with pets in 15 the shelter component of the state comprehensive emergency 16 management plan. The Department of Agriculture and Consumer 18 Services shall assist the division in determining strategies regarding this activity. 19 Section 3. Section 252.357, Florida Statutes, is 20 21 created to read: 22 252.357 Monitoring of nursing homes during 23 disaster. -- The Florida Comprehensive Emergency Management Plan shall permit the Agency for Health Care Administration, 2.4 working from the agency's offices or in the Emergency 2.5 Operations Center, ESF-8, to make initial contact with each 26 27 nursing home in the disaster area. The agency, by July 15, 2.8 2006, and annually thereafter, shall publish on the Internet an emergency telephone number that may be used by nursing 29 homes to contact the agency on a schedule established by the 30 agency to report requests for assistance. The agency may also 31

provide the telephone number to each facility when it makes 2 the initial facility call. Section 4. Subsection (2) and paragraphs (a) and (b) 3 of subsection (4) of section 252.385, Florida Statutes, are 4 5 amended to read: 6 252.385 Public shelter space.--7 (2)(a) The division shall administer a program to 8 survey existing schools, universities, community colleges, and 9 other state-owned, municipally owned, and county-owned public buildings and any private facility that the owner, in writing, 10 agrees to provide for use as a public hurricane evacuation 11 12 shelter to identify those that are appropriately designed and 13 located to serve as such shelters. The owners of the 14 facilities must be given the opportunity to participate in the surveys. The Board of Governors Regents, district school 15 boards, community college boards of trustees, and the 16 Department of Education are responsible for coordinating and 18 implementing the survey of public schools, universities, and community colleges with the division or the local emergency 19 management agency. 20 21 (b) By January 31 of each even-numbered year, the 22 division shall prepare and submit a statewide emergency 23 shelter plan to the Governor and the Cabinet for approval, subject to the requirements for approval provided in s. 2.4 1013.37(2). The plan shall identify the general location and 2.5 square footage of special needs shelters, by regional planning 26 27 council region, during the next 5 years. The plan shall also 2.8 include information on the availability of shelters that accept pets. The Department of Health shall assist the 29 division in determining the estimated need for special needs 30 shelter space and the adequacy of facilities to meet the needs

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of persons with special needs based on information from the registries of persons with special needs and other information.

- (4)(a) Public facilities, including schools, postsecondary education facilities, and other facilities owned or leased by the state or local governments, but excluding hospitals, hospice care facilities, assisted living facilities, or nursing homes, which are suitable for use as public hurricane evacuation shelters shall be made available at the request of the local emergency management agencies. The local emergency management agency shall inspect a designated facility to determine its readiness prior to activating the facility for a specific hurricane or disaster. Such agencies shall coordinate with the appropriate school board, university, community college, or local governing board when requesting the use of such facilities as public hurricane evacuation shelters.
- (b) The Department of Management Services shall incorporate provisions for the use of suitable leased public facilities as public hurricane evacuation shelters into lease agreements for state agencies. Suitable leased public facilities include leased public facilities that are solely occupied by state agencies and have at least 2,000 square feet of net floor area in a single room or in a combination of rooms having a minimum of 400 square feet in each room. The net square footage of floor area shall must be determined by subtracting from the gross square footage the square footage of spaces such as mechanical and electrical rooms, storage rooms, open corridors, restrooms, kitchens, science or computer laboratories, shop or mechanical areas, administrative offices, records vaults, and crawl spaces.

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Section 5. Section 381.0303, Florida Statutes, is amended to read:

381.0303 Health practitioner recruitment for Special needs shelters.--

- provide for the operation, maintenance, and closure of special needs shelters and to designate the Department of Health, through its county health departments, as the lead agency for coordination of the recruitment of health care practitioners, as defined in s. 456.001(4), to staff special needs shelters in times of emergency or disaster and to provide resources to the department to carry out this responsibility. However, nothing in this section prohibits a county health department from entering into an agreement with a local emergency management agency to assume the lead responsibility for recruiting health care practitioners.
- (2) SPECIAL NEEDS SHELTER PLAN; STAFFING; CLOSURE; STATE AGENCY ASSISTANCE AND STAFFING. -- Provided funds have been appropriated to support medical services disaster coordinator positions in county health departments:7
- (a) The department shall assume lead responsibility for the local coordination of local medical and health care providers, the American Red Cross, and other interested parties in developing a plan for the staffing and medical management of special needs shelters. The local Children's Medical Services offices shall assume lead responsibility for the coordination of local medical and health care providers, the American Red Cross, and other interested parties in developing a plan for the staffing and medical management of pediatric special needs shelters. Plans shall conform to The

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plan shall be in conformance with the local comprehensive emergency management plan.

(b)(a) County health departments shall, in conjunction with the local emergency management agencies, have the lead responsibility for coordination of the recruitment of health care practitioners to staff local special needs shelters.

County health departments shall assign their employees to work in special needs shelters when those employees are needed to protect the health and safety of persons with special needs of patients. County governments shall assist the Department of Health with nonmedical staffing and the operation of special needs shelters. The local health department and emergency management agency shall coordinate these efforts to ensure appropriate staffing in special needs shelters.

(c)(b) The appropriate county health department,

Children's Medical Services office, and local emergency

management agency shall jointly decide determine who has

responsibility for medical supervision in each a special needs

shelter and shall notify the Division of Emergency Management

and the Department of Health of their decision.

(d)(c) Local emergency management agencies shall be responsible for the designation, and operation, and infrastructure of special needs shelters during times of emergency or disaster and the closure of the facilities following an emergency or disaster. The emergency management agency and the local health department shall coordinate these efforts to ensure appropriate designation, operation, and infrastructure in special needs shelters. County health departments shall assist the local emergency management agency with regard to the management of medical services in special needs shelters. However, nothing in this section prohibits a

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county health department from entering into an alternative

agreement with a local emergency management agency to assume

the lead responsibility for special needs shelter supplies and

equipment.

(e) Any state employee with a preestablished role in disaster response that has been designated by the employing agency is subject to serve in times of disaster in a capacity that is commensurate with the employee's knowledge, skills, and abilities and to participate in any needed activities related to the disaster unless the employee has other mandated response activities that preclude participation.

(f) The Secretary of Elderly Affairs, or his or her designee, shall convene, at any time that he or she deems appropriate and necessary, a multiagency special needs shelter discharge planning team or teams to assist local areas that are severely impacted by a natural or manmade disaster that requires the use of special needs shelters. Multiagency special needs shelter discharge planning teams shall provide assistance to local emergency management agencies with the continued operation or closure of the shelters, as well as with the discharge of special needs clients to alternate facilities if necessary. Local emergency management agencies may request the assistance of a multiagency special needs shelter discharge planning team by alerting statewide emergency management officials of the necessity for additional assistance in their area. The Secretary of Elderly Affairs is encouraged to proactively work with other state agencies prior to any natural disasters for which warnings are provided to ensure that multiagency special needs shelter discharge planning teams are ready to assemble and deploy rapidly upon a determination by state emergency management officials that a

1	disaster area requires additional assistance. The Secretary of
2	Elderly Affairs may call upon any state agency or office to
3	provide staff to assist a multiagency special needs shelter
4	discharge planning team or teams. Unless the secretary
5	determines that the nature or circumstances surrounding the
6	disaster do not warrant participation from a particular
7	agency's staff, each multiagency special needs shelter
8	discharge planning team shall include at least one
9	representative from each of the following state agencies:
10	1. Department of Elderly Affairs.
11	<pre>2. Department of Health.</pre>
12	3. Department of Children and Family Services.
13	4. Department of Veterans' Affairs.
14	5. Department of Community Affairs.
15	6. Agency for Health Care Administration.
16	7. Agency for Persons with Disabilities.
17	(3) REIMBURSEMENT TO HEALTH CARE PRACTITIONERS <u>AND</u>
18	FACILITIES
19	(a) The Department of Health shall upon request
20	reimburse, subject to the availability of funds for this
21	purpose, health care practitioners, as defined in s. 456.001,
22	provided the practitioner is not providing care to a patient
23	under an existing contract, and emergency medical technicians
24	and paramedics licensed <u>under</u> pursuant to chapter 401 for
25	medical care provided at the request of the department in
26	special needs shelters or at other locations during times of
27	emergency or <u>a declared</u> major disaster. Reimbursement for
28	health care practitioners, except for physicians licensed
29	under pursuant to chapter 458 or chapter 459, shall be based
30	on the average hourly rate that such practitioners were paid
31	according to the most recent survey of Florida hospitals

conducted by the Florida Hospital Association or other 2 nationally or state recognized data source. Reimbursement 3 shall be requested on forms prepared by the Department of Health and shall be paid as specified in paragraph (c). 4 (b) If, upon closure of a special needs shelter, a 5 6 multiagency special needs shelter discharge planning team 7 determines that it is necessary to discharge persons with 8 special needs to other facilities, such as hospitals, nursing homes, assisted living facilities, and community residential 9 10 homes, the receiving facilities shall be eligible for reimbursement for services provided to the individuals for up 11 12 to 90 days. Any facility eliqible for reimbursement under this paragraph shall submit invoices for reimbursement on forms 13 developed by the department. A facility must show proof of a 14 written request from a representative of an agency serving on 15 the multiagency special needs shelter discharge planning team 16 that the individual for whom the facility is seeking 18 reimbursement for services rendered was referred to that facility from a special needs shelter. The department shall 19 specify by rule which expenses are reimbursable and the rate 2.0 21 of reimbursement for each service. Reimbursement for the services described in this paragraph shall be paid as 2.2 23 specified in paragraph (c). (c) If a Presidential Disaster Declaration has been 2.4 issued made, and the Federal Government makes funds available, 2.5 the department shall request federal use such funds for 26 27 reimbursement of eligible expenditures. In other situations, 2.8 or if federal funds do not fully compensate the department for reimbursements permissible under reimbursement made pursuant 29 to this section, the department shall process a budget 30 amendment to obtain reimbursement from unobligated,

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unappropriated moneys in the General Revenue Fund. The department shall not provide reimbursement to facilities under this subsection for services provided to a person with special needs if, during the period of time in which the services were provided, the individual was enrolled in another state-funded program, such as Medicaid or another similar program, was covered under a policy of health insurance as defined in s. 624.603, or was a member of a health maintenance organization or prepaid health clinic as defined in chapter 641, which would otherwise pay for the same services. Travel expense and per diem costs shall be reimbursed pursuant to s. 112.061.

- (4) HEALTH CARE PRACTITIONER REGISTRY.--The department may use the registries established in ss. 401.273 and 456.38 when health care practitioners are needed to staff special needs shelters or to assist with other disaster-related activities staff disaster medical assistance teams.
- Secretary Department of Health may establish a special needs shelter interagency committee and serve as or appoint a designee to serve as the committee's chair. The department shall provide any necessary staff and resources to support the committee in the performance of its duties, to be chaired and staffed by the department. The committee shall address and resolve problems related to special needs shelters not addressed in the state comprehensive emergency medical plan and shall consult on serve as an oversight committee to monitor the planning and operation of special needs shelters.
 - (a) The committee shall may:
- 1. Develop, and negotiate, and regularly review any necessary interagency agreements.

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- 2. Undertake other such activities as the department deems necessary to facilitate the implementation of this section.
- ${\tt 3.}$ Submit recommendations to the Legislature as necessary.
- 5 6 (b) The special needs shelter interagency committee shall be composed of representatives of emergency management, 8 health, medical, and social services organizations. Membership shall include, but shall not be limited to, representatives of 9 the Departments of Health, Community Affairs, Children and 10 Family Services, Elderly Affairs, Labor and Employment 11 12 Security, and Education; the Agency for Health Care 13 Administration; the Florida Medical Association; the Florida Osteopathic Medical Association; Associated Home Health 14 Industries of Florida, Inc.; the Florida Nurses Association; 15 the Florida Health Care Association; the Florida Assisted 16 Living Affiliation Association; the Florida Hospital 18 Association; the Florida Statutory Teaching Hospital Council; the Florida Association of Homes for the Aging; the Florida 19 Emergency Preparedness Association; the American Red Cross; 20 21 Florida Hospices and Palliative Care, Inc.; the Association of 22 Community Hospitals and Health Systems; the Florida
 - Providers; AARP; the Florida Area Health Education Center

 Network; and the Florida Renal Coalition.

 (c) Meetings of the committee shall be held in

 Tallahassee, and members of the committee shall serve at the

Salvation Army; the Florida Association of Aging Services

Association of Health Maintenance Organizations; the Florida League of Health Systems; Private Care Association; and the

31 committee shall make every effort to use teleconference or

expense of the agencies or organizations they represent. The

1	video conference capabilities in order to ensure statewide
2	input and participation.
3	(6) RULESThe department has the authority to adopt
4	rules necessary to implement this section. Rules shall may
5	include:
6	(a) The a definition of a person with special needs, "
7	including eligibility criteria for individuals with physical,
8	mental, cognitive impairment, or sensory disabilities and the
9	services a person with special needs can expect to receive in
10	a special needs shelter patient, specify physician
11	reimbursement, and designate which county health departments
12	will have responsibility for implementation of subsections (2)
13	and (3).
14	(b) The process for special needs shelter health care
15	practitioners and facility reimbursement for services provided
16	in a disaster.
17	(c) Guidelines for special needs shelter staffing
18	levels to provide services.
19	(d) The definition of and standards for special needs
20	shelter supplies and equipment, including durable medical
21	equipment.
22	(e) Compliance with applicable laws relating to
23	service animals.
24	(f) Standards for the special needs shelter
25	registration process, including quidelines for addressing the
26	needs of unregistered persons in need of a special needs
27	shelter.
28	(q) Standards for addressing the needs of families
29	where only one dependent is eligible for admission to a
30	special needs shelter and the needs of adults with special
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needs who are caregivers for individuals without special 2 needs. 3 (h) The requirement of the county health departments to seek the participation of hospitals, nursing homes, 4 5 assisted living facilities, home health agencies, hospice providers, nurse registries, home medical equipment providers, 7 dialysis centers, and other health and medical emergency 8 preparedness stakeholders in preevent planning activities. 9 (7) REVIEW OF EMERGENCY MANAGEMENT PLANS; CONTINUITY 10 OF CARE. -- Each emergency management plan submitted to a county health department by a home health agency under s. 400.492, by 11 12 a nurse registry pursuant to s. 400.506(16)(e), by a hospice 13 pursuant to s. 400.610(1)(b), or by a home medical equipment provider pursuant to s. 400.934(20)(a) shall specify the means 14 by which the home health agency, nurse registry, hospice, or 15 home medical equipment provider will continue to provide staff 16 and equipment to perform the same type and quantity of 18 services for their patients who evacuate to special needs shelters that were being provided to those patients prior to 19 evacuation. The submission of emergency management plans to 20 21 county health departments by home health agencies, pursuant to 2.2 s. 400.497(8)(c) and (d) and by nurse registries, pursuant to 23 s. 400.506(16)(e) and by hospice programs, pursuant to s. 400.610(1)(b) and home medical equipment providers is 2.4 2.5 conditional upon the receipt of an appropriation by the 26 department to establish medical services disaster coordinator 27 positions in county health departments unless the secretary of 2.8 the department and a local county commission jointly determine 29 to require such plans to be submitted based on a determination

that there is a special need to protect public health in the

local area during an emergency.

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Section 6. Section 400.492, Florida Statutes, is amended to read:

400.492 Provision of services during an

emergency.--Each home health agency shall prepare and maintain a comprehensive emergency management plan that is consistent with the standards adopted by national or state accreditation organizations and consistent with the local special needs plan. The plan shall be updated annually and shall provide for continuing home health services during an emergency that interrupts patient care or services in the patient's home. The plan shall include the means by which the home health agency will continue to provide staff to perform the same type and quantity of services to their patients who evacuate to special needs shelters that were being provided to those patients prior to evacuation. The plan shall describe how the home health agency establishes and maintains an effective response to emergencies and disasters, including: notifying staff when emergency response measures are initiated; providing for communication between staff members, county health departments, and local emergency management agencies, including a backup system; identifying resources necessary to continue essential care or services or referrals to other organizations subject to written agreement; and prioritizing and contacting patients who need continued care or services.

(1) Each patient record for patients who are listed in the registry established pursuant to s. 252.355 shall include a description of how care or services will be continued in the event of an emergency or disaster. The home health agency shall discuss the emergency provisions with the patient and the patient's caregivers, including where and how the patient is to evacuate, procedures for notifying the home health

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agency in the event that the patient evacuates to a location other than the shelter identified in the patient record, and a list of medications and equipment which must either accompany the patient or will be needed by the patient in the event of an evacuation.

- (2) Each home health agency shall maintain a current prioritized list of patients who need continued services during an emergency. The list shall indicate how services shall be continued in the event of an emergency or disaster for each patient and if the patient is to be transported to a special needs shelter, and shall indicate if the patient is receiving skilled nursing services and the patient's medication and equipment needs. The list shall be furnished to county health departments and to local emergency management agencies, upon request.
- (3) Home health agencies shall not be required to continue to provide care to patients in emergency situations that are beyond their control and that make it impossible to provide services, such as when roads are impassable or when patients do not go to the location specified in their patient records. Home health agencies may establish links to local emergency operations centers to determine a mechanism to approach specific areas within a disaster area in order for the agency to reach its clients. The presentation of a home health agency client to a special needs shelter without the home health agency making a good faith effort to provide services in the shelter setting shall be considered abandonment of the client and constitutes a class II deficiency, subject to sanctions provided in s. 400.484(2)(b). For purposes of this section, "good faith effort" may be

demonstrated by documented attempts of staff to follow

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other lead sheltering agency.

31 and Family Services.

1	procedures as outlined in the home health agency's
2	comprehensive emergency management plan, and by the patient's
3	record, which support a finding that continuing care has been
4	provided for those patients who have been identified as
5	needing care by the home health agency in the event of an
6	emergency or disaster under subsection (1).
7	(4) Notwithstanding the provisions of s. $400.464(2)$ or
8	any other provision of law to the contrary, a home health
9	agency may provide services in a special needs shelter located
10	in any county.
11	Section 7. Paragraphs (c) and (d) of subsection (8) of
12	section 400.497, Florida Statutes, are amended to read:
13	400.497 Rules establishing minimum standardsThe
14	agency shall adopt, publish, and enforce rules to implement
15	this part, including, as applicable, ss. 400.506 and 400.509,
16	which must provide reasonable and fair minimum standards
17	relating to:
18	(8) Preparation of a comprehensive emergency
19	management plan pursuant to s. 400.492.
20	(c) The plan is subject to review and approval by the
21	county health department. During its review, the county health
22	department shall contact state and local health and medical
23	stakeholders during its review when necessary. ensure that the
24	following agencies, at a minimum, are given the opportunity to
25	review the plan:
26	1. The local emergency management agency.
27	2. The Agency for Health Care Administration.
28	3. The local chapter of the American Red Cross or

4. The district office of the Department of Children

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ensure that the plan is in accordance with the criteria set forth in the rules of the Agency for Health Care

Administration within 90 60 days after receipt of the plan and shall either approve the plan or advise the home health agency of necessary revisions. If the home health agency fails to submit a plan or fails to submit the requested information or revisions to the county health department within 30 days after written notification from the county health department, the county health department shall notify the Agency for Health Care Administration. The agency shall notify the home health agency that such failure constitutes a deficiency, subject to a fine of \$5,000 per occurrence. If the plan is not submitted, information is not provided, or revisions are not made as requested, the agency may impose the fine.

than one county, the Department of Health shall review the plan, after consulting with state and local health and medical stakeholders, when necessary all of the county health departments, the agency, and all the local chapters of the American Red Cross or other lead sheltering agencies in the areas of operation for that particular home health agency. The department of Health shall complete its review within 90 days after receipt of the plan and shall either approve the plan or advise the home health agency of necessary revisions. The department of Health shall make every effort to avoid imposing differing requirements on a home health agency that operates in more than one county as a result of differing or conflicting comprehensive plan requirements of the based on

differences between counties in which on the home health 2 agency operates. Section 8. Subsection (16) of section 400.506, Florida 3 Statutes, is amended to read: 4 5 400.506 Licensure of nurse registries; requirements; 6 penalties. --7 (16) Each nurse registry shall prepare and maintain a 8 comprehensive emergency management plan that is consistent with the criteria in this subsection and with the local 9 10 special needs plan. The plan shall be updated annually. The plan shall include the means by which the nurse registry will 11 12 continue to provide staff to perform the same type and quantity of services to their patients who evacuate to special 13 needs shelters that were being provided to those patients 14 prior to evacuation. The plan shall specify how the nurse 15 registry shall facilitate the provision of continuous care by 16 persons referred for contract to persons who are registered 18 pursuant to s. 252.355 during an emergency that interrupts the provision of care or services in private residencies. Nurse 19 registries may establish links to local emergency operations 2.0 21 centers to determine a mechanism to approach specific areas 22 within a disaster area in order for a provider to reach its 23 clients. The presentation of nurse registry clients to a special needs shelter without the nurse registry provider 2.4 making a good faith effort to provide services in the shelter 2.5 setting shall be considered abandonment of the patient and 26 constitutes a class II deficiency, subject to sanctions 27 2.8 provided in s. 400.484(2)(b). For purposes of this section, "good faith effort" may be demonstrated by documented attempts 29 of staff to follow procedures as outlined in the nurse 30 registry's comprehensive emergency management plan which

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support a finding that continuing care has been provided for 2 those patients who have been identified as needing care by the nurse registry in the event of an emergency under s. 400.506(1).

- (a) All persons referred for contract who care for persons registered pursuant to s. 252.355 must include in the patient record a description of how care will be continued during a disaster or emergency that interrupts the provision of care in the patient's home. It shall be the responsibility of the person referred for contract to ensure that continuous care is provided.
- (b) Each nurse registry shall maintain a current prioritized list of patients in private residences who are registered pursuant to s. 252.355 and are under the care of persons referred for contract and who need continued services during an emergency. This list shall indicate, for each patient, if the client is to be transported to a special needs shelter and if the patient is receiving skilled nursing services. Nurse registries shall make this list available to county health departments and to local emergency management agencies upon request.
- (c) Each person referred for contract who is caring for a patient who is registered pursuant to s. 252.355 shall provide a list of the patient's medication and equipment needs to the nurse registry. Each person referred for contract shall make this information available to county health departments and to local emergency management agencies upon request.
- (d) Each person referred for contract shall not be required to continue to provide care to patients in emergency situations that are beyond the person's control and that make it impossible to provide services, such as when roads are

impassable or when patients do not go to the location 2 specified in their patient records. 3 (e) The comprehensive emergency management plan 4 required by this subsection is subject to review and approval 5 by the county health department. During its review, the county health department shall contact state and local health and 7 medical stakeholders, when necessary ensure that, at a 8 minimum, the local emergency management agency, the Agency for 9 Health Care Administration, and the local chapter of the 10 American Red Cross or other lead sheltering agency are given 11 the opportunity to review the plan. The county health 12 department shall complete its review to ensure that the plan 13 is in accordance with the criteria set forth in the rules of the Agency for Health Care Administration within 90 60 days 14 after receipt of the plan and shall either approve the plan or 15 16 advise the nurse registry of necessary revisions. If a nurse registry fails to submit a plan or fails to submit requested 18 information or revisions to the county health department within 30 days after written notification from the county 19 <u>health</u> department, the county health department shall notify 2.0 21 the Agency for Health Care Administration. The agency shall 22 notify the nurse registry that such failure constitutes a 23 deficiency, subject to a fine of \$5,000 per occurrence. If the plan is not submitted, information is not provided, or 2.4 2.5 revisions are not made as requested, the agency may impose the fine. 26 27 (f) The Department of Health shall review the 2.8 comprehensive emergency management plan of any nurse registry that operates in more than one county. The department shall 29 complete its review within 90 days after receipt of the plan 30 and shall either approve the plan or advise the nurse registry 31

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of necessary revisions. The department shall make every effort to avoid imposing differing requirements on nurse registries that operate in more than one county as a result of differing or conflicting comprehensive plan requirements of the counties in which the nurse registry operates.

(q)(f) The Agency for Health Care Administration shall adopt rules establishing minimum criteria for the comprehensive emergency management plan and plan updates required by this subsection, with the concurrence of the Department of Health and in consultation with the Department of Community Affairs.

Section 9. Paragraph (b) of subsection (1) of section 400.610, Florida Statutes, is amended to read:

400.610 Administration and management of a hospice.--

- (1) A hospice shall have a clearly defined organized governing body, consisting of a minimum of seven persons who are representative of the general population of the community served. The governing body shall have autonomous authority and responsibility for the operation of the hospice and shall meet at least quarterly. The governing body shall:
- management plan that provides for continuing hospice services in the event of an emergency that is consistent with local special needs plans. The plan shall include provisions for ensuring continuing care to hospice patients who go to special needs shelters. The plan shall include the means by which the hospice provider will continue to provide staff to perform the same type and quantity of services to their patients who evacuate to special needs shelters that were being provided to those patients prior to evacuation. The plan is subject to review and approval by the county health department, except as

provided in subparagraph 2. During its review, the county 2 health department shall contact state and local health and 3 medical stakeholders, when necessary ensure that the 4 department, the agency, and the local chapter of the American 5 Red Cross or other lead sheltering agency have an opportunity 6 to review and comment on the plan. The county health 7 department shall complete its review to ensure that the plan 8 is in accordance with the criteria set forth in the rules of the Department of Elderly Affairs within 90 60 days after 9 receipt of the plan and shall either approve the plan or 10 advise the hospice of necessary revisions. Hospice providers 11 12 may establish links to local emergency operations centers to 13 determine a mechanism to approach specific areas within a disaster area in order for the provider to reach its clients. 14 The presentation of hospice clients to a special needs shelter 15 without the hospice provider making a good faith effort to 16 provide services in the shelter setting shall be considered 18 abandonment of the client subject to sanction as provided by law or rule. For the purposes of this section, "good faith 19 effort" may be demonstrated by documented attempts of staff to 2.0 21 follow procedures as outlined in the hospice's comprehensive 22 emergency management plan and to provide continuing care for 23 those hospice clients who have been identified as needing alternative caregiver services in the event of an emergency. 2.4 25 2. For any hospice that operates in more than one county, the Department of Health <u>during its review</u> shall 26 27 contact state and local health and medical stakeholders, when 2.8 necessary review the plan, after consulting with all of the 29 county health departments, the agency, and all the local chapters of the American Red Cross or other lead sheltering 30

1	The Department of Health shall complete its review to ensure
2	that the plan is in accordance with the criteria set forth in
3	the rules of the Department of Elderly Affairs within 90 days
4	after receipt of the plan and shall either approve the plan or
5	advise the hospice of necessary revisions. The Department of
6	Health shall make every effort to avoid imposing on the
7	hospice differing requirements on a hospice that operates in
8	more than one county as a result of differing or conflicting
9	comprehensive plan requirements of the based on differences
10	between counties in which the hospice operates.
11	Section 10. Subsections (13) through (16) of section
12	400.925, Florida Statutes, are renumbered as subsections (14)
13	through (17), respectively, and a new subsection (13) is added
14	to that section to read:
15	400.925 DefinitionsAs used in this part, the term:
16	(13) "Life-supporting or life-sustaining equipment"
17	means a device that is essential to, or that yields
18	information that is essential to, the restoration or
19	continuation of a bodily function important to the
20	continuation of human life. Life-supporting or life-sustaining
21	equipment includes apnea monitors, enteral feeding pumps,
22	infusion pumps, portable home dialysis equipment, and
23	ventilator equipment and supplies for all related equipment,
24	including oxygen equipment and related respiratory equipment.
25	Section 11. Subsections (20), (21), and (22) are added
26	to section 400.934, Florida Statutes, to read:
27	400.934 Minimum standardsAs a requirement of
28	licensure, home medical equipment providers shall:
29	(20)(a) Prepare and maintain a comprehensive emergency
30	management plan that meets minimum criteria established by the
31	agency in rule under s. 400.935. The plan shall be updated

1	annually and shall provide for continuing home medical
2	equipment services for life-supporting or life-sustaining
3	equipment, as defined in 400.925, during an emergency that
4	interrupts home medical equipment services in a patient's
5	home. The plan shall include:
6	1. The means by which the home medical equipment
7	provider will continue to provide equipment to perform the
8	same type and quantity of services to its patients who
9	evacuate to special needs shelters that were being provided to
10	those patients prior to evacuation.
11	2. The means by which the home medical equipment
12	provider establishes and maintains an effective response to
13	emergencies and disasters, including plans for:
14	a. Notification of staff when emergency response
15	measures are initiated.
16	b. Communication between staff members, county health
17	departments, and local emergency management agencies, which
18	shall include provisions for a backup communications system.
19	c. Identification of resources necessary to continue
20	essential care or services or referrals to other organizations
21	subject to written agreement.
22	d. Contacting and prioritizing patients in need of
23	continued medical equipment services and supplies.
24	(b) The plan is subject to review and approval by the
25	county health department. During its review, the county health
26	department shall contact state and local health and medical
27	stakeholders, when necessary. The county health department
28	shall complete its review to ensure that the plan is in
29	accordance with the criteria set forth in the rules of the
30	Agency for Health Care Administration within 90 days after

31 receipt of the plan. If a home medical equipment provider

1	fails to submit a plan or fails to submit requested
2	information or revisions to the county health department
3	within 30 days after written notification from the county
4	health department, the county health department shall notify
5	the Agency for Health Care Administration. The agency shall
6	notify the home medical equipment provider that such failure
7	constitutes a deficiency, subject to a fine of \$5,000 per
8	occurrence. If the plan is not submitted, information is not
9	provided, or revisions are not made as requested, the agency
10	may impose the fine.
11	(c) The Department of Health shall review the
12	comprehensive emergency management plan of any home medical
13	equipment provider that operates in more than one county. The
14	department shall complete its review within 90 days after
15	receipt of the plan and shall either approve the plan or
16	advise the home medical equipment provider of necessary
17	revisions. The department shall make every effort to avoid
18	imposing differing requirements on home medical equipment
19	providers that operate in more than one county as a result of
20	differing or conflicting comprehensive plan requirements of
21	the counties in which the home medical equipment provider
22	operates.
23	(21) Each home medical equipment provider shall
24	maintain a current prioritized list of patients who need
25	continued services during an emergency. The list shall
26	indicate the means by which services shall be continued for
27	each patient in the event of an emergency or disaster, whether
28	the patient is to be transported to a special needs shelter,
29	and whether the patient has life-supporting or life-sustaining
30	equipment, including the specific type of equipment and
31	related supplies. The list shall be furnished to county health

1	departments and local emergency management agencies, upon
2	request.
3	(22) Home medical equipment providers may establish
4	links to local emergency operations centers to determine a
5	mechanism to approach specific areas within a disaster area in
6	order for the provider to reach its patients.
7	Section 12. Subsection (11) is added to section
8	400.935, Florida Statutes, to read:
9	400.935 Rules establishing minimum standardsThe
10	agency shall adopt, publish, and enforce rules to implement
11	this part, which must provide reasonable and fair minimum
12	standards relating to:
13	(11) Preparation of the comprehensive emergency
14	management plan under s. 400.934 and the establishment of
15	minimum criteria for the plan, including the maintenance of
16	patient equipment and supply lists that can accompany patients
17	who are transported from their homes. Such rules shall be
18	formulated in consultation with the Department of Health and
19	the Department of Community Affairs.
20	Section 13. Section 408.831, Florida Statutes, is
21	amended to read:
22	408.831 Denial, suspension, or revocation of a
23	license, registration, certificate, or application
24	(1) In addition to any other remedies provided by law,
25	the agency may deny each application or suspend or revoke each
26	license, registration, or certificate of entities regulated or
27	licensed by it:
28	(a) If the applicant, licensee, registrant, or
29	certificateholder, or, in the case of a corporation,
30	partnership, or other business entity, if any officer,
31	director, agent, or managing employee of that business entity

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or any affiliated person, partner, or shareholder having an ownership interest equal to 5 percent or greater in that business entity, has failed to pay all outstanding fines, liens, or overpayments assessed by final order of the agency or final order of the Centers for Medicare and Medicaid Services, not subject to further appeal, unless a repayment plan is approved by the agency; or

- (b) For failure to comply with any repayment plan.
- of ownership or change of the licensee, registrant, or certificateholder, the transferor shall, prior to agency approval of the change, repay or make arrangements to repay any amounts owed to the agency. Should the transferor fail to repay or make arrangements to repay the amounts owed to the agency, the issuance of a license, registration, or certificate to the transferee shall be delayed until repayment or until arrangements for repayment are made.
- (3) Entities subject to this section may exceed their licensed capacity to act as a receiving facility in accordance with an emergency operations plan for clients of evacuating providers from a geographic area where an evacuation order has been issued by a local authority having jurisdiction. While in an overcapacity status, each provider must furnish or arrange for appropriate care and services to all clients. In addition, the agency may approve requests for overcapacity beyond 15 days, which approvals may be based upon satisfactory justification and need as provided by the receiving and sending facility.
- (4) An inactive license may be issued to a licensee subject to this section when the provider is located in a

geographic area where a state of emergency was declared by the 2 Governor if the provider: (a) Suffered damage to the provider's operation during 3 4 that state of emergency. 5 (b) Is currently licensed. 6 (c) Does not have a provisional license. 7 (d) Will be temporarily unable to provide services but 8 is reasonably expected to resume services within 12 months. 9 10 An inactive license may be issued for a period not to exceed 12 months but may be renewed by the agency for up to 12 11 12 additional months upon demonstration to the agency of progress 13 toward reopening. A request by a licensee for an inactive license or to extend the previously approved inactive period 14 must be submitted in writing to the agency, accompanied by 15 written justification for the inactive license which states 16 the beginning and ending dates of inactivity and includes a 18 plan for the transfer of any clients to other providers and appropriate licensure fees. Upon agency approval, the licensee 19 shall notify clients of any necessary discharge or transfer as 2.0 21 required by authorizing statutes or applicable rules. The beginning of the inactive licensure period shall be the date 2.2 23 the provider ceases operations. The end of the inactive period shall become the license expiration date, and all licensure 2.4 fees must be current, paid in full, and may be prorated. 2.5 Reactivation of an inactive license requires the prior 2.6 27 approval by the agency of a renewal application, including 2.8 payment of licensure fees and agency inspections indicating compliance with all requirements of this part and applicable 29 30 rules and statutes.

1	(5)(3) This section provides standards of enforcement
2	applicable to all entities licensed or regulated by the Agency
3	for Health Care Administration. This section controls over any
4	conflicting provisions of chapters 39, 381, 383, 390, 391,
5	393, 394, 395, 400, 408, 468, 483, and 641 or rules adopted
6	pursuant to those chapters.
7	Section 14. This act shall take effect July 1, 2006.
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9	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
10	CS for CS for Senate Bill 1058
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12	The committee substitute adds the Florida Area Health Education Center Network to the list of representatives for
13	the special needs shelter interagency committee. An inactive license may now be renewed by the agency for up to 12
14	additional months instead of 6. The committee substitute also makes several other technical changes.
15	makes several other technical changes.
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