

# SENATE STAFF ANALYSIS AND ECONOMIC IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: Governmental Oversight and Productivity Committee

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BILL: CS/SB's 1086 and 1604

INTRODUCER: Committee on Governmental Oversight and Productivity, Senators Jones, Lawson, and others

SUBJECT: Building Designations

DATE: April 4, 2006

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>deMarsh-Mathues</u>	<u>Matthews</u>	<u>ED</u>	<b>Favorable</b>
2.	<u>McKay</u>	<u>Wilson</u>	<u>GO</u>	<b>Fav/Combined CS</b>
3.	_____	_____	_____	_____
4.	_____	_____	_____	_____
5.	_____	_____	_____	_____
6.	_____	_____	_____	_____

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## I. Summary:

This bill relates to building designations and the erection of suitable markers therefor.

The bill contains the substantive provisions of the following bills: Senate Bills 1086, 1764, 1348, 1604, 1616, 1636, 876, and 1606.

This bill creates undesignated sections of Florida law. The Division of Statutory Revision will determine whether they are included in the Florida Statutes.

## II. Present Situation:

Section 267.062, F.S., requires approval in law before naming a state building or other facility for a living person. Pursuant to this requirement, to name a building or facility after a living person, the designation must be approved by the Legislature.

### H. William Heller

H. William Heller is the former Vice President of the University of South Florida St. Petersburg campus. Dr. Heller joined the staff of the University of South Florida in 1992, and has worked as a Professor of Special Education, Dean, Chief Executive Officer, and Vice President. Since 1992, he has been awarded more than \$8 million in grants and contracts. Dr. Heller has been awarded the Presidential Citation for Exemplary Performance as Vice-Chairman of the White House Conference on Handicapped Individuals and the Teacher Educator of the Year Award, Teacher Education Division by the Council of Exceptional Children and the Merrill Publishing Company. In 2002, Dr. Heller was honored by the City of St. Petersburg for a "Decade of

Excellence” with August 21 being proclaimed “Bill Heller Day” by the City of St. Petersburg. Dr. Heller has worked in the field of special education for over 40 years as a public school teacher, professor, university and mental hospital administrator, and an advocate for children and adults with disabilities.

**Joseph P. D’Alessandro**

A native Floridian, “Joe” D’Alessandro graduated from the University of Florida with a Bachelor’s degree in 1961, and then earned his Juris Doctor degree from Stetson College of Law in 1964. Governor Claude Kirk appointed Mr. D’Alessandro as the Assistant State Attorney for Lee County. Two years later in 1969, he was appointed as the State Attorney for the newly-created 20<sup>th</sup> Judicial Circuit, encompassing Lee, Collier, Charlotte, Hendry and Glades Counties, the largest geographical circuit in the State of Florida. Mr. D’Alessandro, at the age of 30, was the youngest State Attorney to hold the position, and after his appointment he was elected to the office eight times. After serving the citizens of Southwest Florida for more than 30 years, Mr. D’Alessandro retired in January of 2003.

**John M. McKay**

A native Floridian, John McKay has dedicated his life to serving the people of the State of Florida. Senator McKay is a 1971 graduate of Florida State University who was elected to the State Senate in 1990 and served until 2002. He served as President of the Senate from 2000 to 2002. During his tenure in the Senate, Senator McKay received numerous awards for his leadership and dedication to improving life in Florida. Senator McKay was instrumental in passing legislation that created the affiliation between the John and Mable Ringling Museum of Art and Florida State University.

**Reubin O’D. Askew**

Reubin O’D. Askew, former student body president at FSU, was the thirty-seventh Governor of the State of Florida and served two terms in that capacity from 1971 to 1979. Born in Muscogee, Oklahoma, he moved to Pensacola in 1937. Following military service in the Army and Air Force, he graduated from FSU and received his law degree from the University of Florida. He served in both the Florida House of Representatives and the Florida Senate, serving as President Pro Tempore from 1969 to 1970. Following his second term as governor, he was appointed by President Carter as the United States Trade Representative and upon departure from that office campaigned for the office of President of the United States in the Democratic Party primary. He returned to public service in a variety of faculty posts with state universities and for the past several years has occupied the Eminent Scholar Chair in the School of Public Administration and Policy named after him at Florida State University. Among his most notable accomplishments while serving as Governor of Florida was the advocacy for and implementation of the “Sunshine Amendment” to the State Constitution, which provides the constitutional basis for the statutory code of financial disclosure and ethical conduct for all public officers and employees.

**Sherrill Williams Ragans**

Sherrill Williams Ragans joined the FSU staff in 1959 and has served with distinction in a number of capacities with that institution over a career that culminated in her retirement in 2003. Originally a resident counselor, her career progressed to the positions of Assistant Dean of Students, Director of Residence Programs, and Director of University Housing. Following those offices she assumed the positions of Assistant Vice President for Student Affairs, Associate Vice

President for Students Affairs, and Interim Vice President for Student Affairs. Ms. Ragans is the recipient of the Ross Oglesby Award for Outstanding Leadership, Service, and Scholarship; the President's Humanitarian of the Year Award; and the FSU Alumni Association Circle of Gold Recognition. She is an active and visible leader in her professional association work and has served in leadership roles with the National Association of Student Personnel Administrators and the Association of College and University Housing Officers-International.

### **John E. Thrasher**

Mr. Thrasher received a Bachelor of Science degree in 1965 and a law degree with honors in 1972 from Florida State University. He served as a member of the Florida House of Representatives from 1992 to 2000, and was Speaker of the House of Representatives from 1998 to 2000. During his tenure in the Legislature, Mr. Thrasher received numerous commendations and awards for his dedication to the citizens of Florida. As an FSU alumnus and supporter, one of his most memorable legislative accomplishments was the creation of FSU's College of Medicine. Mr. Thrasher served as the first Chairman of the FSU Board of Trustees.

### **Mike Martin**

Mike Martin is in his 27th season at the helm of the FSU baseball program. He has been involved in 1,675 of FSU's 2,286 all-time victories. In all 26 seasons, his teams have competed in NCAA Tournament play. Only one team in America has been to more consecutive NCAA Tournaments. Mr. Martin is one of nine coaches in the history of Division I baseball to record 1,300 wins. He is a four-time Atlantic Coast Conference (ACC) Coach of the Year and overall he has been named conference coach of the year 10 times.

### **JoAnne Graf**

Dr. JoAnne Graf is in her 28<sup>th</sup> season as coach of the FSU softball program. She led her team to its 27th straight winning season and 18th NCAA Tournament berth in 2005. She has made seven Women's College World Series appearances and led her teams to 18 NCAA Tournaments (including 2005) in her 22 years of fastpitch competition at FSU. Dr. Graf is only the fourth Division I coach to record 1,000 NCAA wins. In 14 years of Atlantic Coast Conference play, Dr. Graf has guided her team to ten conference titles. Dr. Graf has a lifetime winning percentage of .768 and .762 in fastpitch competition. In 2005, the FSU President and the FSU Athletic Director renamed the softball field as the "JoAnne Graf Field at the Seminole Softball Complex."

### **Robert O. "Bob" and Ann Catherine Powell**

The Powell family has a long history with the University of Florida, including generations of UF alumni. Robert O. "Bob" Powell and Ann Catherine Powell maintain a longstanding commitment to UF, which includes participating in university organizations and serving on the University's "It's Performance That Counts" Broward County campaign committee. The Powell's have been members of the President's Council since 1993. They donated \$3 million to help establish Powell Hall, the exhibit and public education facility for the Florida Museum of Natural History.

### **George M. Steinbrenner, III**

George M. Steinbrenner, III, has a long history as an entrepreneur, sports enthusiast, and philanthropist. Mr. Steinbrenner is best known as the owner of the New York Yankees. Mr. Steinbrenner is the founder of both the Silver Shield and Gold Shield Foundations, which

provide support to families of police officers and firefighters killed in the line of duty. He helped revamp the North Seminole Little League and assisted in preserving the Florida Folk Festival. Mr. Steinbrenner is a long-time member of the both the Bull Gator Club and the President's Council. He served on the Veterinary Medicine Advisory Committee and the UF Foundation Board. He was elected to the UF Athletic Hall of Fame in 1981. Mr. and Mrs. Steinbrenner have made contributions to support the construction of the Steinbrenner Band Hall.

**Jim and Alexis Pugh**

Mr. Pugh earned his bachelor's degree in building construction from UF in 1963. Since 1970, he has owned Epoch Properties, a company that builds hotels, time shares, and rental housing. Mr. Pugh is the chairman of Epoch Management, a comprehensive real estate management firm. He was named one of the "Most Influential Floridians" by *Florida Trend* magazine in 2004 and "Most Influential Businessman" by the *Orlando Business Journal* in 2005. Mr. Pugh is involved with numerous civic organizations, including the Orlando Utilities Commission, the Orlando-Orange County Expressway Authority, the Greater Orlando Aviation Authority Board, and the Orange County chapter of the UF Alumni Association. The Pugh's donated \$6.5 million to the College of Liberal Arts and Sciences to construct a building that will house the Bob Graham Center for Public Service to train UF students for leadership positions in public service.

**Louis E. "Red" Larson**

Louis E. "Red" Larson, owner and president of Larson Dairy Inc. in Okeechobee, Florida, has been a dairy farmer for more than 57 years. In October 2005, Mr. Larson received the Southeast Farmer of the Year Award at the annual Lancaster-Sunbelt Expo. Mr. Larson was elected to the Florida Agricultural Hall of Fame, the Dairy Hall of Fame, and the Alumni of Distinction in UF's College of Agricultural and Life Sciences. He was also named as the 1999 Dairyman of the Century and received the Olympian Dairyman's Award. His four children established three endowments at the University of Florida's Institute of Food and Agricultural Sciences for a total of \$1.5 million to support teaching, research and extension programs, the statewide 4-H Youth Development Program, and the Faculty Challenge Initiative to support faculty and students in the animal sciences department.

**Peter D. and Eleanore A. Kleist**

Dr. Kleist is a graduate of Ohio Wesleyan University and was awarded an honorary doctorate degree from Baldwin Wallace College. He is the President of Kleist Enterprises, Inc., and the former President of the Ohio Home Builders Association. Dr. Kleist is the former director of the National Home Builders Association, Goodwill Industries, and the Southwest Florida Community Foundation. He was a trustee of Ohio Wesleyan University and Baldwin Wallace College. Ms. Kleist has been active in charitable work in Florida as a Literacy Foundation board member, teacher, and tutor. The Peter D. and Eleanore A. Kleist Foundation has contributed to numerous colleges and universities in the United States. It is providing \$1 million for the Florida Gulf Coast University (FGCU) Health Education Center.

**Herbert J. and Margaret S. Sugden**

Mr. Sugden is a graduate of Yale University and Harvard Law School. Ms. Sugden graduated from Smith College. Mr. Sugden served as President of the Freedom from Hunger Foundation under President John F. Kennedy. Facilities in the community that already bear the Sugden name include the Sugden Community Park, the Sugden Community Theatre, and the Sugden

Auditorium at Naples Community Hospital. The Sugdens are providing \$1 million for the student support and educational center on the FGCU campus.

**G. Burt and Ruth Holmes**

Dr. Burt Holmes earned a bachelor's degree and Doctorate of Optometry from the New England College of Optometry. He has served as the Governing Committee Chair of the Whitaker Foundation, which provided funds for FGCU's science, math and technology complex and the Engineering School. He served as the President for both the American Optometric Association and the International Optometric and Optical League. Dr. Holmes also served as Vice President for the Better Vision Institute and the National Health Council and Chair of the Board of Trustees of the New England College of Optometry. He was named Honorary Doctor of Humane Letters by the Pennsylvania College of Optometry and the New England College of Optometry. He is the only U. S. citizen to be named Fellow of the British College of Optometry. The Whitaker Foundation provided \$5 million for a student facility for the School of Engineering.

**Raymond L. and Beverly Lutgert**

Mr. Lutgert's philanthropic initiatives have supported numerous organizations, including the American Cancer Society, the American Heart Association, the American Red Cross, Boys & Girls Club, Children's Hospital of Southwest Florida, Education Foundation of Collier County, and Florida Gulf Coast University. In partnership with Duke University Health System, he established a specialized cancer center on the campus of Naples Community Hospital. In December 2005, FGCU bestowed an Honorary Doctor of Laws degree on Mr. Lutgert. The Lutgert's are providing \$5 million to build the College of Business student facility.

**Marleen and Harold Forkas**

As the first woman to graduate from the Fashion Institute of Technology's Management Engineering Division, Marleen Forkas had a 40-year career as a designer and manufacturer for some of the leading fashion houses. Harold Forkas worked in the office supply business, had a sales and management career with Coca-Cola, and owned eight Midas Muffler dealerships when he retired in 1988. Marleen and Harold Forkas are involved in many charitable organizations such as the Boca Raton Community Hospital Foundation, the Boca Raton Museum of Art, and many cultural arts organizations. In 1997, they became involved with programs at FAU's University Center. Later they became a part of the Inner Circle of Football Founders. The FAU National Alumni Association recently received a \$1 million gift from Marleen and Harold Forkas in support of FAU's alumni center.

**Patricia and Phillip Frost**

Dr. Phillip Frost has both taught and practiced as a dermatologist in Miami. From 1972 to 1990, he served as Chairman of the Department of Dermatology at Mt. Sinai Medical Center of Greater Miami, Miami Beach. He is Chairman of the University of Miami's Board of Trustees, and a member of Board of Governors of the American Stock Exchange. Dr. Patricia Frost is a former elementary school principal, a member of Florida International University's (FIU) Board of Trustees and a member of the Foundation board. In 1994, Mrs. Frost was elected chair of the Smithsonian's National Museum of American Art Commission in Washington, D.C. Together, Dr. and Mrs. Frost have donated more than \$5 million to FIU.

**John S. Curran, M.D.**

Dr. Curran began his medical career as a neonatologist, and was the founding neonatologist at Tampa General Hospital. Dr. Curran is currently Medical Director for the Tampa Bay Region Children's Medical Services, a program for children with special health care needs. Dr. Curran is a charter member of the USF College of Medicine faculty in Tampa, a Professor of Pediatrics, and the Associate Dean for Academic Affairs. Dr. Curran served as the Medical Director for Children's Medical Services for over twenty years and has devoted his career to providing a system of care for vulnerable children who have chronic illnesses. Dr. Curran was instrumental in garnering support from Florida's pediatricians for the KidCare program and has identified solutions to physician access problems for children who have special health care needs. Dr. Curran received the Spencer Morris Prize in Medicine, the Augustus Trask Ashton Award, and citations for his leadership in pediatrics through the American Academy of Pediatrics.

**Bill Hinkley:**

William W. (Bill) Hinkley was employed at the Department of Environmental Protection for nearly 30 years, most recently as the Chief of the Bureau of Solid and Hazardous Waste. Mr. Hinkley was well-known as a champion of environmental protection and was the architect of Florida's Recycling and Solid Waste Management Plan, the special projects manager for the acid-rain initiative, and the research team leader of the initiative to eliminate the use of arsenic in pressure-treated wood. He drafted the legislation to create the Florida Center for Solid and Hazardous Waste Management. He was honored with a Lifetime Achievement Award by the Solid Waste Association of America and as Employee of the Year by the Department of Environmental Protection. Bill Hinkley passed away on September 12, 2005.

**Herbert F. Morgan**

In 1966, Herbert F. Morgan received a bachelor's degree in business from Florida State University, where he received the university's highest award, the James D. Westcott Distinguished Service Medal. Mr. Morgan was a member of the Florida House of Representatives from 1974 to 1986, during which time he served as chairman of the Appropriations and Rules Committees. During his time as a legislator, he twice received the Allen Morris Award designating the most effective member of the House of Representatives. He sponsored the Women's Equity in Athletics Act as well as numerous other bills beneficial to higher education in Florida. He received an honorary doctoral degree from FSU in 2003, and Florida State University and Tallahassee Community College (TCC) recently established a joint scholarship in Mr. Morgan's name. Mr. Morgan served as chief executive officer of the Florida Association of Insurance and Financial Advisors, and as chairman of the Tallahassee Memorial Regional Medical Center Board of Directors, and chairman of the TCC Board of Trustees.

**Dr. Sybil Mobley**

Dr. Sybil Mobley is the founding dean of the Florida Agricultural and Mechanical University's School of Business and Industry. This program prepares minority students to compete nationally and internationally in the business world.

**Dr. Margaret W. Lewis**

Dr. Margaret W. Lewis served as the dean of the Florida Agricultural and Mechanical University's School of Nursing. For many years she contributed to the university's program.

**Dr. Jacqueline B. Beck**

Dr. Jacqueline B. Beck is the founding dean of the Florida Agricultural and Mechanical University's School of Allied Health Sciences. She was vigilant in expanding the school's program and worked to secure more than \$13 million dollars in funding for research and academic programs.

**Dr. Walter Smith**

Dr. Walter Smith served as the Florida Agricultural and Mechanical University's seventh president from 1977-1985. Under his leadership, the Florida Agricultural and Mechanical University was granted the authority to offer its first doctorate of philosophy degree. Dr. Smith was instrumental in the establishment of the Florida Agricultural and Mechanical University – Florida State University College of Engineering. He developed the statewide conference on the education of blacks, which resulted in the Florida Legislature developing and funding the Florida statewide advisory committee on the education of blacks.

**Carrie Meek**

Carrie Meek was the first African-American elected to congress from Florida since reconstruction. She has had a successful career as a public servant, college administrator, and educator. Prior to serving in the United States Congress, she was a member of the Florida House of Representatives and the Florida Senate. Carrie Meek has dedicated her life to serving the citizens of Florida, especially minorities, elderly, children, and people with disabilities.

**Dr. James N. Eaton, Sr.**

Dr. James N. Eaton, Sr. was a Distinguished Professor of History and founder and director of the Southeastern Regional Black Archives Research Center and Museum at the Florida Agricultural and Mechanical University. Dr. Eaton dedicated forty-two years as a history professor. Dr. Eaton was selected as the Florida Agricultural and Mechanical University teacher of the year numerous times and was the university's first Distinguished Professor.

**George and Kernan Hodges**

The Hodges family has been instrumental in the development of the University of North Florida and has played a prominent role in its growth. The Hodges family donated and sold a portion of the land that was to become the University of North Florida. In December, 2000, George and Kernan Hodges made a \$100,000 gift to help with construction costs for the Arthur "Buster" Browning Athletic Training and Education Center. Most recently, the Hodges made a gift of \$2,000,000 to the University of North Florida to be used for facilities enhancements on campus. This gift was pledged and paid in its entirety in 2005 so that the construction could be planned and implemented beginning in 2006.

**III. Effect of Proposed Changes:**

**Section 1** designates Coquina Hall on the campus of the University of South Florida St. Petersburg as the "H. William Heller Hall," upon the effective date of the retirement or resignation of Dr. Heller from, or termination of his employment with, the University of South

Florida St. Petersburg, and directs the University of South Florida St. Petersburg to erect suitable markers so designating it.

**Section 2** designates the office complex at 2295 Victoria Avenue in Fort Meyers as the “Joseph P. D’Alessandro Office Complex,” and directs the Department of Management Services to erect suitable markers to so designate it.

**Section 3** designates an entrance pavilion at the John and Mable Ringling Museum of Art at the Florida State University Center for Cultural Arts in Sarasota as the “John M. McKay Visitors’ Pavilion.”

**Section 4** designates the Student Life Building at the FSU as the “Reubin O’D. Askew Student Life Center.”

**Section 5** designates a new residence hall complex at the FSU as “Sherrill Williams Ragans Hall.”

**Section 6** designates the Education and Administration Building at the FSU College of Medicine as the “John Thrasher Building.”

**Section 7** designates the baseball field at the FSU as the “Mike Martin Field at Dick Howser Stadium.”

**Section 8** designates the softball field at the FSU as the “JoAnne Graf Field.” The bill directs the FSU to erect markers designating the buildings to reflect the names in Sections 3 through 8.

**Section 9** designates the Structures and Materials Research Laboratory for the College of Engineering at the University of Florida as the “Powell Family Structures and Materials Laboratory.”

**Section 10** designates the proposed band rehearsal facility at the UF as the “Steinbrenner Band Hall.”

**Section 11** designates the Dairy Science Building at the UF as the “L.E. ‘Red’ Larson Dairy Science Building.”

**Section 12** designates the proposed building that will house the Bob Graham Center and other programs at the UF as the “Jim and Alexis Pugh Hall.” The bill authorizes the UF to erect markers designating the buildings to reflect the names in sections 9 through 12.

**Section 13** designates the student community educational facility for health at the Florida Gulf Coast University as the “Kleist Health Education Center.”

**Section 14** designates the Resort and Hospitality Management Program facility at the FGCU as “Herbert J. Sugden Hall.”

**Section 15** designates the engineering program facility at the FGCU as “Holmes Hall.”



**Section 16** designates and the College of Business facility at the FGCU as “Lutgert Hall.” The bill authorizes the FGCU to erect markers designating the buildings to reflect the names in sections 13 through 16.

**Section 17** designates the new alumni center at Florida Atlantic University’s Boca Raton campus as the "Marleen and Harold Forkas Alumni Center," and directs the university to erect suitable markers making the building designation.

**Section 18** designates the art museum on the campus of Florida International University as the "Patricia and Phillip Frost Art Museum," and directs the FIU to erect suitable markers so designating it.

**Section 19** designates the building which will house the Children’s Medical Services of the Department of Health on the USF campus as the “John S. Curran, M.D., Children’s Health Center,” upon the effective date of the retirement or resignation of Dr. Curran from, or termination of his employment with, the University of South Florida, and directs USF to erect suitable markers making the building designation.

**Section 20** designates the Florida Center for Solid and Hazardous Waste Management as the “William W. ‘Bill’ Hinkley Center for Solid and Hazardous Waste Management,” and directs the Department of Environmental Protection, in coordination with the University of Florida and the University of Florida Foundation, to erect suitable markers.

**Section 21** designates the Florida Agricultural and Mechanical University-Florida State University College of Engineering Building as the “Herbert F. Morgan Building,” and authorizes the Florida Agricultural and Mechanical University (FAMU) and Florida State University (FSU) to erect markers making the building designation.

**Section 22** designates the School of Business and Industry Building at the FAMU as the “Sybil C. Mobley Business Building,” and directs the FAMU to erect suitable markers making the building designation.

**Section 23** designates the new Allied Health Building at the FAMU as the “Margaret W. Lewis/Jacqueline B. Beck Allied Health Building,” and directs the FAMU to erect suitable markers making the building designation.

**Section 24** designates the Architecture Building at the FAMU as the “Walter L. Smith Architecture Building,” and directs the FAMU to erect suitable markers making the building designation.

**Section 25** designates the Archives Building at the FAMU as the “Carrie Meek/James N. Eaton, Sr., Southeastern Regional Black Archives Research Center and Museum,” and directs the FAMU to erect suitable markers making the building designation.

**Section 26** designates the Multipurpose Classroom Building Number 46 at the University of North Florida (UNF) as “Hodges Stadium,” and authorizes the UNF to erect suitable markers making the building designation.

Except for sections 1 and 19 of the bill, the bill is effective July 1, 2006.

**IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

**V. Economic Impact and Fiscal Note:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

According to the Board of Governors, for universities, the cost for a marker can vary from \$500 to \$1,500, depending on the number of markers and the size, type, and materials used to construct the marker.

According to the DMS, the placement of markers at DMS-managed buildings will require a specific appropriation of Fixed Capital Outlay funds, and that complex markers generally range from \$5,000 to \$30,000 to establish a suitable marker designating the name of a public institution facility.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

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This Senate staff analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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## **VIII. Summary of Amendments:**

None.

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This Senate staff analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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