2006 CS

CHAMBER ACTION

1 The Commerce Council recommends the following: 2 3 Council/Committee Substitute Remove the entire bill and insert: 4 A bill to be entitled 5 6 An act relating to statewide cable television franchises; 7 providing a short title; amending s. 202.24, F.S.; prohibiting counties and municipalities from negotiating 8 terms and conditions relating to cable services; deleting 9 10 authorization to negotiate; revising application to existing ordinances or franchise agreements; amending s. 11 337.401, F.S.; deleting authorization for counties and 12 municipalities to award cable service franchises and a 13 14 restriction that cable service companies not operate without such a franchise; amending s. 337.4061, F.S.; 15 16 revising definitions; creating ss. 610.102, 610.103, 17 610.104, 610.105, 610.106, 610.107, 610.108, 610.109, 610.110, 610.112, 610.113, 610.114, 610.115, and 610.116, 18 19 F.S.; designating the Department of State as the authorizing authority; providing definitions; requiring 20 21 state authorization to provide cable services and competitive video programming services; providing 22 23 requirements and procedures; providing for fees; providing Page 1 of 32

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hb1199-03-c3

24 duties and responsibilities of the Department of State; 25 providing application procedures and requirements; 26 providing for issuing certificates of franchise authority; 27 providing eligibility requirements and criteria for a certificate; authorizing the department to adopt rules; 28 29 providing for an application form; providing for fees; 30 prohibiting the department from imposing taxes, fees, or charges on a cable service provider to issue a 31 certificate; prohibiting imposing buildout requirements on 32 a certificateholder; requiring certificateholders to make 33 cable service available at certain public buildings under 34 35 certain circumstances; imposing certain customer service requirements on cable service providers; requiring the 36 37 Department of Agriculture and Consumer Services to receive 38 customer service complaints; requiring provision of public, educational, and governmental access channels or 39 capacity equivalent; providing criteria, requirements, and 40 procedures; providing exceptions; providing 41 42 responsibilities of municipalities and counties relating to such channels; providing for enforcement; requiring 43 certificateholders to pay a portion of certain monthly 44 45 revenues to municipalities or counties for a certain period of time; providing for continuing such payments 46 pursuant to local government approval; authorizing 47 continued payments to be itemized; providing criteria for 48 such payments; providing requirements for and limitations 49 on counties and municipalities relating to access to 50 51 public right-of-way; prohibiting counties and Page 2 of 32

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52 municipalities from imposing additional requirements on 53 certificateholders; authorizing counties and municipalities to require permits of certificateholders 54 55 relating to public right-of-way; providing permit criteria and requirements; prohibiting discrimination between cable 56 service subscribers; providing for enforcement; providing 57 for determinations of violations; providing for 58 enforcement of compliance by certificateholders; requiring 59 the Office of Program Policy Analysis and Government 60 Accountability to report to the Legislature on the status 61 of competition in the cable service industry; providing 62 63 report requirements; providing severability; repealing s. 166.046, F.S., relating to definitions and minimum 64 standards for cable television franchises imposed upon 65 66 counties and municipalities; amending ss. 350.81 and 364.0361, F.S.; removing cross-references to conform; 67 providing an effective date. 68 69 70 Be It Enacted by the Legislature of the State of Florida: 71 72 Section 1. This act may be cited as the "Consumer Choice 73 Act of 2006." 74 Paragraphs (a) and (c) of subsection (2) of Section 2. section 202.24, Florida Statutes, are amended to read: 75 202.24 Limitations on local taxes and fees imposed on 76 dealers of communications services. --77 Except as provided in paragraph (c), each public 78 (2) (a) 79 body is prohibited from: Page 3 of 32

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Levying on or collecting from dealers or purchasers of
communications services any tax, charge, fee, or other
imposition on or with respect to the provision or purchase of
communications services.

2. Requiring any dealer of communications services to enter into or extend the term of a franchise or other agreement that requires the payment of a tax, charge, fee, or other imposition.

3. Adopting or enforcing any provision of any ordinance or agreement to the extent that such provision obligates a dealer of communications services to charge, collect, or pay to the public body a tax, charge, fee, or other imposition.

92

93 Municipalities and counties may not negotiate Each municipality 94 and county retains authority to negotiate all terms and conditions of a cable service franchise allowed by federal and 95 96 state law except those terms and conditions related to franchise fees or and the definition of gross revenues or other 97 98 definitions or methodologies related to the payment or assessment of franchise fees on providers of cable services. 99 This subsection does not apply to: 100 (C) Local communications services taxes levied under this 101 1. 102 chapter. Ad valorem taxes levied pursuant to chapter 200. 103 2. Occupational license taxes levied under chapter 205. 104 3. "911" service charges levied under chapter 365. 105 4. Amounts charged for the rental or other use of property 106 5.

107 owned by a public body which is not in the public rights-of-way Page 4 of 32

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108 to a dealer of communications services for any purpose, 109 including, but not limited to, the placement or attachment of 110 equipment used in the provision of communications services.

111 6. Permit fees of general applicability which are not
112 related to placing or maintaining facilities in or on public
113 roads or rights-of-way.

7. Permit fees related to placing or maintaining
facilities in or on public roads or rights-of-way pursuant to s.
337.401.

8. Any in-kind requirements, institutional networks, or 117 118 contributions for, or in support of, the use or construction of 119 public, educational, or governmental access facilities allowed 120 under federal law and imposed on providers of cable service 121 pursuant to any existing ordinance or an existing franchise agreement granted by each municipality or county, under which 122 ordinance or franchise agreement service is provided prior to 123 124 July 1, 2006. Nothing in this subparagraph shall prohibit the 125 ability of providers of cable service to recover such expenses as allowed under federal law. 126

127

9. Special assessments and impact fees.

128 10. Pole attachment fees that are charged by a local 129 government for attachments to utility poles owned by the local 130 government.

131 11. Utility service fees or other similar user fees for132 utility services.

133 12. Any other generally applicable tax, fee, charge, or 134 imposition authorized by general law on July 1, 2000, which is

Page 5 of 32

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135 not specifically prohibited by this subsection or included as a 136 replaced revenue source in s. 202.20.

137 Section 3. Paragraphs (a), (e), and (f) of subsection (3)138 of section 337.401, Florida Statutes, are amended to read:

139 337.401 Use of right-of-way for utilities subject to140 regulation; permit; fees.--

(3) (a) 1. Because of the unique circumstances applicable to 141 142 providers of communications services, including, but not limited 143 to, the circumstances described in paragraph (e) and the fact that federal and state law require the nondiscriminatory 144 145 treatment of providers of telecommunications services, and 146 because of the desire to promote competition among providers of 147 communications services, it is the intent of the Legislature that municipalities and counties treat providers of 148 communications services in a nondiscriminatory and competitively 149 neutral manner when imposing rules or regulations governing the 150 placement or maintenance of communications facilities in the 151 152 public roads or rights-of-way. Rules or regulations imposed by a 153 municipality or county relating to providers of communications services placing or maintaining communications facilities in its 154 roads or rights-of-way must be generally applicable to all 155 156 providers of communications services and, notwithstanding any 157 other law, may not require a provider of communications services, except as otherwise provided in subparagraph 2., to 158 159 apply for or enter into an individual license, franchise, or other agreement with the municipality or county as a condition 160 161 of placing or maintaining communications facilities in its roads or rights-of-way. In addition to other reasonable rules or 162 Page 6 of 32

regulations that a municipality or county may adopt relating to 163 the placement or maintenance of communications facilities in its 164 roads or rights-of-way under this subsection, a municipality or 165 166 county may require a provider of communications services that 167 places or seeks to place facilities in its roads or rights-of-168 way to register with the municipality or county and to provide the name of the registrant; the name, address, and telephone 169 170 number of a contact person for the registrant; the number of the 171 registrant's current certificate of authorization issued by the 172 Florida Public Service Commission, or the Federal Communications 173 Commission, or the Florida Department of State; and proof of insurance or self-insuring status adequate to defend and cover 174 175 claims.

176 2. Notwithstanding the provisions of subparagraph 1., a municipality or county may, as provided by 47 U.S.C. s. 541, 177 award one or more franchises within its jurisdiction for the 178 179 provision of cable service, and a provider of cable service 180 shall not provide cable service without such franchise. Each 181 municipality and county retains authority to negotiate all terms and conditions of a cable service franchise allowed by federal 182 183 law and s. 166.046, except those terms and conditions related to 184 franchise fees and the definition of gross revenues or other 185 definitions or methodologies related to the payment or 186 assessment of franchise fees and permit fees as provided in 187 paragraph (c) on providers of cable services. A municipality or county may exercise its right to require from providers of cable 188 service in-kind requirements, including, but not limited to, 189 institutional networks, and contributions for, or in support of, 190 Page 7 of 32

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191 the use or construction of public, educational, or governmental 192 access facilities to the extent permitted by federal law. A 193 provider of cable service may exercise its right to recover any 194 such expenses associated with such in-kind requirements, to the 195 extent permitted by federal law.

196 (e) The authority of municipalities and counties to 197 require franchise fees from providers of communications services, with respect to the provision of communications 198 199 services, is specifically preempted by the state, except as 200 otherwise provided in subparagraph (a)2., because of unique 201 circumstances applicable to providers of communications services when compared to other utilities occupying municipal or county 202 203 roads or rights-of-way. Providers of communications services may 204 provide similar services in a manner that requires the placement of facilities in municipal or county roads or rights-of-way or 205 206 in a manner that does not require the placement of facilities in such roads or rights-of-way. Although similar communications 207 services may be provided by different means, the state desires 208 209 to treat providers of communications services in a nondiscriminatory manner and to have the taxes, franchise fees, 210 and other fees paid by providers of communications services be 211 212 competitively neutral. Municipalities and counties retain all existing authority, if any, to collect franchise fees from users 213 or occupants of municipal or county roads or rights-of-way other 214 215 than providers of communications services, and the provisions of this subsection shall have no effect upon this authority. The 216 provisions of this subsection do not restrict the authority, if 217 218 any, of municipalities or counties or other governmental Page 8 of 32

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hb1199-03-c3

entities to receive reasonable rental fees based on fair market value for the use of public lands and buildings on property outside the public roads or rights-of-way for the placement of communications antennas and towers.

223 (f) Except as expressly allowed or authorized by general 224 law and except for the rights-of-way permit fees subject to paragraph (c), a municipality or county may not levy on a 225 provider of communications services a tax, fee, or other charge 226 227 or imposition for operating as a provider of communications services within the jurisdiction of the municipality or county 228 229 which is in any way related to using its roads or rights-of-way. A municipality or county may not require or solicit in-kind 230 231 compensation, except as otherwise provided in s. 202.24(2)(c)8. or s. 610.109 subparagraph (a)2. Nothing in this paragraph shall 232 233 impair any ordinance or agreement in effect on May 22, 1998, or any voluntary agreement entered into subsequent to that date, 234 235 which provides for or allows in-kind compensation by a telecommunications company. 236

237 Section 4. Section 337.4061, Florida Statutes, is amended 238 to read:

239 337.4061 Definitions; unlawful use of state-maintained
 240 road right-of-way by nonfranchised cable television services.--

241

(1) As used in this section, the term:

242 (a) "Cable service" means:

The one-way transmission to subscribers of video
 programming or any other programming service; and

Page 9 of 32

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245 2. Subscriber interaction, if any, which is required for
246 the selection of such video programming or other programming
247 service.

(b) "Cable system" means a facility, consisting of a set of closed transmission paths and associated signal generation, reception, and control equipment that is designed to provide cable service which includes video programming and which is provided to multiple subscribers within a community, but such term does not include:

A facility that serves only to retransmit the
 television signals of one or more television broadcast stations;

256 2. A facility that serves only subscribers in one or more 257 multiple-unit dwellings under common ownership, control, or 258 management, unless such facility or facilities use any public 259 right-of-way;

260 <u>3. A facility that serves subscribers without using any</u> 261 public right-of-way;

4.3. A facility of a common carrier that is subject, in 262 263 whole or in part, to the provisions of 47 U.S.C. s. 201 et seq., except the specific bandwidths or wavelengths used by that such 264 265 facility shall be considered a cable system only to the extent 266 such bandwidths or wavelengths are facility is used in the 267 transmission of video programming directly to subscribers, 268 unless the extent of such use is solely to provide interactive 269 on-demand services, in which case the use of such bandwidths or wavelengths is not a cable system; or 270 5.4. Any facilities of any electric utility used solely 271

272 for operating its electric utility systems.

Page 10 of 32

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(c) "Franchise" means an initial authorization or renewal thereof issued by a franchising authority, whether such authorization is designated as a franchise, permit, license, resolution, contract, certificate, agreement, or otherwise, which authorizes the construction or operation of a cable system.

(d) "Franchising authority" means any governmental entityempowered by federal, state, or local law to grant a franchise.

(e) "Person" means an individual, partnership,
association, joint stock company, trust, corporation, or
governmental entity.

(f) "Video programming" means programming provided by or
generally considered comparable to programming provided by a
television broadcast station or cable system.

It is unlawful to use the right-of-way of any state-287 (2)maintained road, including appendages thereto, and also 288 289 including, but not limited to, rest areas, wayside parks, boatlaunching ramps, weigh stations, and scenic easements, to 290 provide for cable service over a cable system purposes within a 291 geographic area subject to a valid existing franchise for cable 292 service, unless the cable system using such right-of-way holds a 293 294 franchise from a franchise authority the municipality or county for the area in which the right-of-way is located. 295

(3) A violation of this section shall be deemed aviolation of s. 337.406.

 298
 Section 5.
 Sections 610.102, 610.103, 610.104, 610.105,

 299
 610.106, 610.107, 610.108, 610.109, 610.110, 610.112, 610.113,

Page 11 of 32

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	HB 1199 CS 2006 CS
300	610.114, 610.115, and 610.116, Florida Statutes, are created to
301	read:
302	610.102 Department of State authority to issue statewide
303	cable franchiseThe department shall be designated as the
304	franchising authority, pursuant to 47 U.S.C. s. 522(10), for a
305	state-issued franchise for the provision of cable service. A
306	municipality or county may not grant a new franchise for the
307	provision of cable service within its jurisdiction.
308	610.103 DefinitionsAs used in ss. 610.102-610.114:
309	(1) "Cable service" means:
310	(a) The one-way transmission to subscribers of video
311	programming or any other programming service.
312	(b) Subscriber interaction, if any, that is required for
313	the selection of such video programming or other programming
314	service.
315	(2) "Cable system" means a facility consisting of a set of
316	closed transmission paths and associated signal generation,
317	reception, and control equipment that is designed to provide
318	cable service that includes video programming and that is
319	provided to multiple subscribers within a community, but such
320	term does not include:
321	(a) A facility that serves only to retransmit the
322	television signals of one or more television broadcast stations;
323	(b) A facility that serves only subscribers in one or more
324	multiple-unit dwellings under common ownership, control, or
325	management, unless such facility or facilities use any public
326	<u>right-of-way;</u>

Page 12 of 32

FLORIDA HOUSE OF REPRESENT	TATIVES
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327	(c) A facility that serves subscribers without using any
328	<pre>public right-of-way;</pre>
329	(d) A facility of a common carrier that is subject, in
330	whole or in part, to the provisions of 47 U.S.C. s. 201 et seq.,
331	except the specific bandwidths or wavelengths over such facility
332	shall be considered a cable system only to the extent such
333	bandwidths or wavelengths are used in the transmission of video
334	programming directly to subscribers, unless the extent of such
335	use is solely to provide interactive on-demand services, in
336	which case it is not a cable system; or
337	(e) Any facilities of any electric utility used solely for
338	operating its electric utility systems.
339	(3) "Cable service provider" means a person that provides
340	cable service over a cable system.
341	(4) "Certificateholder" means a cable service provider
342	that has been issued and holds a certificate of franchise
343	authority from the department.
344	(5) "Department" means the Department of State.
345	(6) "Franchise" means an initial authorization or renewal
346	of an authorization, regardless of whether the authorization is
347	designated as a franchise, permit, license, resolution,
348	contract, certificate, agreement, or otherwise, to construct and
349	operate a cable system in the public right-of-way.
350	(7) "Franchise authority" means any governmental entity
351	empowered by federal, state, or local law to grant a franchise.
352	(8) "Incumbent cable service provider" means the cable
353	service provider serving the largest number of cable subscribers

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354	in a particular municipal or county franchise area on July 1,
355	2006.
356	(9) "Public right-of-way" means the area on, below, or
357	above a public roadway, highway, street, sidewalk, alley, or
358	waterway, including, without limitation, a municipal, county,
359	state, district, or other public roadway, highway, street,
360	sidewalk, alley, or waterway.
361	(10) "Video programming" means programming provided by, or
362	generally considered comparable to programming provided by, a
363	television broadcast station as set forth in 47 U.S.C. s.
364	522(20).
365	610.104 State authorization to provide cable service
366	(1) An entity or person seeking to provide cable service
367	over a cable system in this state after July 1, 2006, shall file
368	an application for a state-issued certificate of franchise
369	authority with the department as required by this section. An
370	entity providing cable service under an unexpired franchise
371	agreement with a municipality or county as of July 1, 2006, is
372	not subject to this subsection with respect to such municipality
373	or county until the franchise agreement expires, except as
374	provided by subsection (2) and s. 610.105(4). An entity
375	providing cable service may seek authorization from the
376	department to provide service in areas where the entity
377	currently does not have an existing franchise agreement as of
378	July 1, 2006.
379	(2) Beginning 90 days after July 1, 2006, a cable service
380	provider that is not an incumbent cable service provider and
381	provides cable service to less than 40 percent of the total
	Page 14 of 32

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CS 382 cable service subscribers in a particular franchise area may elect to terminate an existing municipal or county franchise and 383 seek a state-issued certificate of franchise authority by 384 385 providing written notice to the Secretary of State and the 386 affected municipality or county not later than 180 days after 387 July 1, 2006. The municipal or county franchise is terminated on 388 the date the department issues the state-issued certificate of 389 franchise authority. (3) Before the 10th business day after an applicant 390 391 submits the affidavit, the department shall notify the applicant 392 for a state-issued certificate of franchise authority whether 393 the applicant's affidavit described by subsection (4) is 394 complete. If the department denies the application, the 395 department must specify with particularity the reasons for the denial and permit the applicant to amend the application to cure 396 397 any deficiency. The department shall act upon such amended 398 application within 5 business days. 399 The department shall issue a certificate of franchise (4) 400 authority to offer cable service before the 15th business day after receipt of a completed affidavit submitted by an applicant 401 and signed by an officer or general partner of the applicant 402 affirming: 403 404 That the applicant has filed or will timely file with (a) 405 the Federal Communications Commission all forms required by that 406 agency in advance of offering cable service in this state. (b) 407 That the applicant agrees to comply with all 408 applicable federal and state laws and regulations, to the extent 409 that such state laws and rules are not in conflict with or Page 15 of 32

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	HB 1199 CS 2006 CS
410	superseded by the provisions of this chapter or other applicable
411	state law.
412	(c) That the applicant agrees to comply with all lawful
413	state laws and rules and municipal and county ordinances and
414	regulations regarding the placement and maintenance of
415	communications facilities in the public right-of-way that are
416	generally applicable to providers of communications services in
417	accordance with s. 337.401.
418	(d) A description of the service area for which the
419	applicant seeks certificate of franchise authority, which need
420	not be coextensive with municipal, county, or other political
421	boundaries.
422	(e) The location of the applicant's principal place of
423	business and the names of the applicant's principal executive
424	officers.
425	(f) That the applicant is authorized to do business in the
426	state.
427	(g) That the applicant has sufficient technical,
428	financial, and managerial capability to provide cable service
429	within the service area for which the applicant seeks a
430	certificate of franchise authority. At the time of the filing of
431	the affidavit, the applicant shall furnish its most recent
432	unqualified audited financial statement if a publicly available
433	audited financial report is not available.
434	(h) That neither the applicant nor any of its current
435	principal executive officers are under indictment or have been
436	convicted of a felony in this state.

Page 16 of 32

	HB 1199 CS 2006 CS
437	(5) If the department fails to act on the application
438	within 30 business days after receiving the application, the
439	application shall be deemed approved.
440	(6) The certificate of franchise authority issued by the
441	department shall contain:
442	(a) A grant of authority to provide cable service over a
443	cable system as requested in the application.
444	(b) A grant of authority to construct, maintain, and
445	operate facilities through, upon, over, and under any public
446	right-of-way or waters.
447	(c) A statement that the grant of authority is subject to
448	lawful operation of the cable system to provide cable service by
449	the applicant or its successor in interest.
450	(7) A certificateholder that seeks to include additional
451	service areas in its current certificate shall file notice with
452	the department that reflects the new service area or areas to be
453	served.
454	(8) The certificate of franchise authority issued by the
455	department is fully transferable to any successor in interest to
456	the applicant to which the certificate is initially granted. A
457	notice of transfer shall be filed with the department and the
458	relevant municipality or county within 14 business days
459	following the completion of such transfer.
460	(9) The certificate of franchise authority issued by the
461	department may be terminated by the cable service provider by
462	submitting notice to the department.

Page 17 of 32

	CS
463	(10) An applicant may challenge a denial of an application
464	by the department in a court of competent jurisdiction through a
465	petition for mandamus.
466	(11) The department may revoke a certificate of franchise
467	authority in the event that a court of competent jurisdiction
468	finds, pursuant to s. 610.114, that a certificateholder is in
469	noncompliance with the requirements of this chapter after notice
470	and a reasonable time to cure.
471	(12) The department may adopt any procedural rules
472	pursuant to ss. 120.536(1) and 120.54 necessary to implement
473	this section.
474	(13) The department may establish a standard application
475	form, in which case the application shall be on such form and
476	must be accompanied by a fee established by the department, not
477	to exceed \$10,000. The fees shall be based on the costs incurred
478	by the department in performing its duties under the provisions
479	of ss. 610.102-610.115.
480	(14) Beginning 3 years after approval of the
481	certificateholder's initial certificate of franchise, and every
482	3 years thereafter, the certificateholder shall update the
483	information contained in the original application for a
484	certificate of franchise. At the time of the filing of the
485	information update, the certificateholder shall pay a processing
486	fee, not to exceed \$1,000, for the costs incurred by the
487	department in the handling of the information update.
488	(15) Beginning 10 years after approval of the
489	certificateholder's initial certificate of franchise and every
490	10 years thereafter, the certificateholder shall file a renewal
	Page 18 of 32

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491 notice accompanied by an affidavit that contains the information required by subsection (4). At the time of the filing of the 492 renewal notice, the certificateholder shall pay a fee, not to 493 494 exceed \$10,000, established by the department. The fee shall be 495 based on the costs incurred by the department in performing its 496 duties under this subsection. Upon receipt of the notice of renewal and payment of the fee, the certificate shall be deemed 497 498 automatically renewed unless the department files a notice of 499 deficiency within 30 days after receiving the notice of renewal. 500 The certificateholder shall have 30 days to cure any deficiency 501 in the notice of renewal. 502 (16) In addition and subject to the requirements of ss.

503 610.102-610.114, a provider of competitive video programming 504 services shall apply for and obtain a state-issued certificate of franchise authority under ss. 610.102-610.114, including all 505 506 rights and obligations associated therewith, before providing 507 such services in the state, notwithstanding that competitive 508 video programming service is not a cable service as defined in 509 s. 610.103. For purposes of ss. 610.102-610.114, the term 510 "competitive video programming services" means video programming provided through wireline facilities located at least in part of 511 512 the public right-of-way without regard to delivery technology, including Internet Protocol technology, provided that this 513 514 definition does not include any video programming provided by a 515 cable service operator, any video programming provided solely as part of interactive on-demand services, any video programming 516 517 service provided by a commercial mobile service provider defined

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CS 518 in 47 U.S.C. s. 322(b), or any information service as defined by 519 federal law. 520 610.105 Eligibility for state-issued franchise.--521 (1) Except as provided in s. 610.104(1) and (2) and 522 subsection (4), a cable service provider that has an existing, unexpired franchise to provide cable service with respect to a 523 municipality or county as of July 1, 2006, is not eligible to 524 525 seek a state-issued certificate of franchise authority under 526 this chapter as to that municipality or county until the 527 expiration date of the existing franchise agreement. 528 (2) For purposes of this section, a cable service provider will be deemed to have or have had a franchise to provide cable 529 530 service in a specific municipality or county if any affiliate or 531 successor entity of the cable service provider has or had a 532 franchise agreement granted by that specific municipality or county. 533 (3) The term "affiliate or successor entity" in this 534 535 section refers to an entity receiving, obtaining, or operating 536 under a franchise that directly or indirectly owns or controls, 537 is owned or controlled by, or is under common ownership or control with the cable service provider. 538 539 (4) Notwithstanding subsection (1), a cable service 540 provider may elect to terminate an existing municipal or county 541 franchise and seek a state-issued certificate of franchise 542 authority with respect to such municipality or county if another 543 cable service provider is granted a state-issued certificate of 544 franchise authority located in whole or in part within the 545 service area covered by the existing municipal or county Page 20 of 32

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CS 546 franchise. The cable service provider may terminate its existing 547 franchise under this subsection by providing written notice to the Secretary of State and the affected municipality or county 548 549 within 180 days following the issuance of the state-issued 550 certificate of franchise authority to the nonincumbent cable 551 service provider. The municipal or county franchise is 552 terminated on the date the department issues the state-issued 553 certificate of franchise authority with respect to such 554 municipality or county to the cable service provider. 555 610.106 Franchise fee prohibited. -- The department may not 556 impose any taxes, fees, charges, or other impositions on a cable 557 service provider as a condition for the issuance of a state-558 issued certificate of franchise authority. No municipality or county may impose any taxes, fees, charges, or other exactions 559 560 on certificateholders in connection with use of public right-of-561 way as a condition of a certificateholder doing business in the municipality or county, or otherwise, except such taxes, fees, 562 563 charges, or other exactions permitted by chapter 202 and s. 564 337.401(6). 565 610.107 Buildout.--No franchising authority, state agency, or political subdivision may impose any buildout requirements on 566 567 a certificateholder. However, each certificateholder, if 568 requested pursuant to a bona fide order for cable service, shall 569 make cable service available at each building used for municipal 570 or county purposes, including, but not limited to, emergency 571 operations centers, fire stations, and public schools, within 572 the area described in its application under s. 610.104(4)(d)

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	HB 1199 CS 2006 CS
573	within 5 years after the date of the issuance of its certificate
574	by the department using the technology of its choice.
575	610.108 Customer service standards
576	(1) An incumbent cable service provider shall comply with
577	customer service requirements reasonably comparable to the
578	standards in 47 C.F.R. s. 76.309(c) until there are two or more
579	providers offering service, excluding direct-to-home satellite
580	service, in the relevant service area.
581	(2) Beginning not later than July 1, 2009, for all
582	providers of cable service in municipalities and counties that,
583	as of January 1, 2006, have an office or department dedicated to
584	responding to cable service quality complaints, all such
585	complaints shall be handled by the Department of Agriculture and
586	Consumer Services. Until that time, cable service quality
587	complaints shall continue to be handled by the municipality or
588	county. This provision shall not be construed to permit the
589	municipality or county to impose customer service standards in
590	conflict with this section.
591	(3) The Department of Agriculture and Consumer Services
592	shall receive service quality complaints from customers of a
593	certificateholder. The department shall address such complaints
594	in an expeditious manner by assisting in the resolution of such
595	complaint between the complainant and the certificateholder. The
596	department shall adopt any procedural rules pursuant to ss.
597	120.536(1) and 120.54 necessary to implement this section.
598	610.109 Public, educational, and governmental access
599	channels

Page 22 of 32

	HB 1199 CS 2006 CS
600	(1) A certificateholder, not later than 180 days following
601	a request by a municipality or county within whose jurisdiction
602	the certificateholder is providing cable service, shall
603	designate a sufficient amount of capacity on its network to
604	allow the provision of public, educational, and governmental
605	access channels for noncommercial programming as set forth in
606	this section.
607	(2) A certificateholder shall designate a sufficient
608	amount of capacity on its network to allow the provision of a
609	comparable number of public, educational, and governmental
610	access channels or capacity equivalent that a municipality or
611	county has activated under the incumbent cable service
612	provider's franchise agreement as of July 1, 2006. For the
613	purposes of this section, a public, educational, or governmental
614	channel is deemed activated if the channel is being used for
615	public, educational, or governmental programming within the
616	municipality for at least 10 hours per day. Except as provided
617	in subsections (3)-(5), the certificateholder's obligations
618	under this subsection continue regardless of whether the
619	incumbent cable service provider, subsequent to July 1, 2006,
620	becomes a certificateholder pursuant to this chapter.
621	(3) If a municipality or county did not have public,
622	educational, or governmental access channels activated under the
623	incumbent cable service provider's franchise agreement as of
624	July 1, 2006, not later than 180 days following a request by the
625	municipality or county within whose jurisdiction a
626	certificateholder is providing cable service, the cable service
627	provider shall furnish:

Page 23 of 32

	HB 1199 CS 2006 CS
628	(a) Up to three public, educational, or governmental
629	channels or capacity equivalent for a municipality or county
630	with a population of at least 50,000.
631	(b) Up to two public, educational, or governmental
632	channels or capacity equivalent for a municipality or county
633	with a population of less than 50,000.
634	(4) Any public, educational, or governmental channel
635	provided pursuant to this section that is not used by the
636	municipality or county for at least 10 hours a day shall no
637	longer be made available to the municipality or county but may
638	be programmed at the cable service provider's discretion. At
639	such time as the municipality or county can certify to the cable
640	service provider a schedule for at least 10 hours of daily
641	programming, the cable service provider shall restore the
642	previously lost channel but shall be under no obligation to
643	carry that channel on a basic or analog tier.
644	(5) If a municipality or county has not used the number of
645	access channels or capacity equivalent permitted by subsection
646	(3), access to the additional channels or capacity equivalent
647	allowed in subsection (3) shall be provided upon 180 days'
648	written notice if the municipality or county meets the following
649	standard: if a municipality or county has one active public,
650	educational, or governmental channel and wishes to activate an
651	additional public, educational, or governmental channel, the
652	initial channel shall be considered to be substantially used
653	when 12 hours are programmed on that channel each calendar day.
654	In addition, at least 40 percent of the 12 hours of programming
655	for each business day on average over each calendar quarter must
	Page 24 of 32

	HB 1199 CS 2006 CS
656	be nonrepeat programming. Nonrepeat programming shall include
657	the first three videocastings of a program. If a municipality or
658	county is entitled to three public, educational, or governmental
659	channels under subsection (3) and has in service two active
660	public, educational, or governmental channels, each of the two
661	active channels shall be considered to be substantially used
662	when 12 hours are programmed on each channel each calendar day
663	and at least 50 percent of the 12 hours of programming for each
664	business day on average over each calendar quarter is nonrepeat
665	programming for three consecutive calendar quarters.
666	(6) The operation of any public, educational, or
667	governmental access channel or capacity equivalent provided
668	under this section shall be the responsibility of the
669	municipality or county receiving the benefit of such channel or
670	capacity equivalent, and a certificateholder bears only the
671	responsibility for the transmission of such channel content. A
672	certificateholder shall be responsible for providing the
673	connectivity to each public, educational, or governmental access
674	channel distribution point up to the first 200 feet.
675	(7) The municipality or county shall ensure that all
676	transmissions, content, or programming to be transmitted over a
677	channel or facility by a certificateholder are provided or
678	submitted to the cable service provider in a manner or form that
679	is capable of being accepted and transmitted by a provider
680	without any requirement for additional alteration or change in
681	the content by the provider, over the particular network of the
682	cable service provider, which is compatible with the technology
683	or protocol utilized by the cable service provider to deliver
	Page 25 of 32

FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	А		Н	0	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
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CS 684 services. The provision of public, educational, or governmental content to the provider constitutes authorization for the 685 provider to carry such content, including, at the provider's 686 687 option, authorization to carry the content beyond the 688 jurisdictional boundaries of the municipality or county. Where technically feasible, a certificateholder and an 689 (8) incumbent cable service provider shall use reasonable efforts to 690 691 interconnect their cable systems for the purpose of providing 692 public, educational, and governmental programming. Interconnection may be accomplished by direct cable, microwave 693 694 link, satellite, or other reasonable method of connection. 695 Certificateholders and incumbent cable service providers shall 696 negotiate in good faith and incumbent cable service providers may not withhold interconnection of public, educational, and 697 698 governmental channels. A certificateholder is not required to interconnect 699 (9) for, or otherwise to transmit, public, educational, and 700 701 governmental content that is branded with the logo, name, or 702 other identifying marks of another cable service provider, and a 703 municipality or county may require a cable service provider to remove its logo, name, or other identifying marks from public, 704 705 educational, and governmental content that is to be made 706 available to another provider. (10) A court of competent jurisdiction shall have 707 708 exclusive jurisdiction to enforce any requirement under this 709 section. 710 (11) In support of the capital costs incurred by the municipality or county in connection with the construction or 711

Page 26 of 32

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CS 712 operation of public, educational, or governmental access facilities and content provided by a municipality or county 713 pursuant to this section, the certificateholder shall pay to the 714 715 municipality or county 1 percent of the certificateholder's 716 monthly revenues from the retail sale of cable services provided 717 to customers located within the respective municipal or county 718 boundaries, based upon the certificateholder's books and 719 records, for a period of 2 years after the date the department 720 issues a certificate to the certificateholder. After the expiration of the 2-year period, the certificateholder shall pay 721 722 and the municipality or county shall continue to receive up to 1 723 percent of such revenues in support of the capital costs 724 incurred by the municipality or county in connection with the 725 construction or operation of public, educational, or 726 governmental content provided by the municipality or county only 727 if the governing body of the municipality or county 728 affirmatively approves such continued payment. Upon such 729 affirmative vote of approval, the certificateholder may recover 730 from the customer its costs of the payment through a separately stated charge on the customer's bill. All payments made pursuant 731 to this subsection shall be made in the same manner as, and 732 733 treated as part of, the certificateholder's payment of 734 communications services tax pursuant to s. 202.27, and all 735 definitions, exemptions, and administrative provisions of 736 chapter 202 shall apply to such payments. 737 610.110 Nondiscrimination by municipality or county.--A municipality or county shall allow a 738 (1)739 certificateholder to install, construct, and maintain a network Page 27 of 32

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2006 CS 740 within a public right-of-way and shall provide a 741 certificateholder with open, comparable, nondiscriminatory, and 742 competitively neutral access to the public right-of-way in 743 accordance with the provisions of s. 337.401. All use of a 744 public right-of-way by a certificateholder is nonexclusive. (2) A municipality or county may not discriminate against 745 746 a certificateholder regarding: 747 The authorization or placement of a network in a (a) public right-of-way; 748 (b) Access to a building or other property; or 749 750 (c) Utility pole attachment terms. 751 (3) Except as expressly provided in this section, nothing in this chapter shall be construed to limit or abrogate a 752 753 municipality's or county's authority over the use of public 754 rights-of-way under its jurisdiction, as provided in s. 755 337.401(3)(a). 610.112 Limitation on local authority.--756 757 (1) A municipality or county may not impose additional requirements on a certificateholder, including, but not limited 758 759 to, financial, operational, and administrative requirements, except as expressly permitted by this chapter. A municipality or 760 761 county may not impose on activities of a certificateholder a 762 requirement: 763 (a) That particular business offices be located in the 764 municipality or county; 765 (b) Regarding the filing of reports and documents with the 766 municipality or county that are not required by state or federal 767 law and that are not related to the use of the public right-of-Page 28 of 32

	HB 1199 CS 2006 CS
768	way. Reports and documents other than schematics indicating the
769	location of facilities for a specific site that are provided in
770	the normal course of the municipality's or county's permitting
771	process, that are authorized by s. 337.401 for communications
772	services providers, or that are otherwise required in the normal
773	course of such permitting process shall not be considered
774	related to the use of the public right-of-way for communications
775	services providers. A municipality or county may not request
776	information concerning the capacity or technical configuration
777	of a certificateholder's facilities;
778	(c) For the inspection of a certificateholder's business
779	records; or
780	(d) For the approval of transfers of ownership or control
781	of a certificateholder's business, except a municipality or
782	county may require a certificateholder to provide notice of a
783	transfer within a reasonable time.
784	(2) Notwithstanding any other provision of law, a
785	municipality or county may require the issuance of a permit in
786	accordance with and subject to s. 337.401 to a certificateholder
787	that is placing and maintaining facilities in or on a public
788	right-of-way in the municipality or county. In accordance with
789	s. 337.402, the permit may require the permitholder to be
790	responsible, at the permitholder's expense, for any damage
791	resulting from the issuance of such permit and for restoring the
792	public right-of-way to a substantially similar condition to that
793	of the public right-of-way before installation of such
794	facilities. The terms of the permit shall be consistent with
795	construction permits issued to other providers of communications
	Page 29 of 32

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796	services placing or maintaining communications facilities in a
797	public right-of-way.
798	610.113 Discrimination prohibited
799	(1) The purpose of this section is to prevent
800	discrimination among potential residential subscribers.
801	(2) Pursuant to 47 U.S.C. s. 541(a)(3), a
802	certificateholder may not deny access to service to any group of
803	potential residential subscribers because of the income of the
804	residents in the local area in which such group resides.
805	(3) An affected person may seek enforcement of the
806	requirements provided by subsection (2) by initiating a
807	proceeding with the Department of Agriculture and Consumer
808	Services pursuant to s. 570.544.
809	(4) For purposes of determining whether a
810	certificateholder has violated subsection (2), cost, density,
811	distance, and technological or commercial limitations shall be
812	taken into account, and the certificateholder shall have a
813	reasonable time to deploy service pursuant to 47 U.S.C. s.
814	541(a)(4)(A). Use of an alternative technology that provides
815	comparable content, service, and functionality may not be
816	considered a violation of subsection (2). The inability to serve
817	an end user because a certificateholder is prohibited from
818	placing its own facilities in a building or property is not a
819	violation of subsection (2). This section may not be construed
820	to authorize any buildout requirements on a certificateholder.
821	(5) The Department of Agriculture and Consumer Services
822	shall adopt any procedural rules pursuant to ss. 120.536(1) and
823	120.54 necessary to implement this section.

Page 30 of 32

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FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	Α	Н	(С	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
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	HB 1199 CS 2006 CS
824	610.114 ComplianceIf a certificateholder is found by a
825	court of competent jurisdiction to not comply with the
826	requirements of this chapter, the certificateholder shall have a
827	reasonable period of time, as specified by the court, to cure
828	such noncompliance.
829	610.115 Reports to the LegislatureThe Office of Program
830	Policy Analysis and Governmental Accountability shall submit to
831	the President of the Senate, the Speaker of the House of
832	Representatives, and the majority and minority leaders of the
833	Senate and House of Representatives, on December 1, 2009, a
834	report on the status of competition in the cable service
835	industry, including, by each municipality and county, the number
836	of cable service providers, the number of cable subscribers
837	served, the number of areas served by fewer than two cable
838	service providers, the trend in cable prices, and the
839	identification of any patterns of service as they impact
840	demographic and income groups.
841	610.116 SeverabilityIf any provision of ss. 610.102-
842	610.115 or the application thereof to any person or circumstance
843	is held invalid, such invalidity shall not affect other
844	provisions or application of ss. 610.102-610.115 that can be
845	given effect without the invalid provision or application, and
846	to this end the provisions of ss. 610.102-610.115 are severable.
847	Section 6. Section 166.046, Florida Statutes, is repealed.
848	Section 7. Paragraph (a) of subsection (3) of section
849	350.81, Florida Statutes, is amended to read:
850	350.81 Communications services offered by governmental
851	entities

Page 31 of 32

852 (3) (a) A governmental entity that provides a cable service shall comply with the Cable Communications Policy Act of 1984, 853 47 U.S.C. ss. 521 et seq., the regulations issued by the Federal 854 855 Communications Commission under the Cable Communications Policy 856 Act of 1984, 47 U.S.C. ss. 521 et seq., and all applicable state 857 and federal rules and regulations, including, but not limited to, s. 166.046 and those provisions of chapters 202, 212, and 858 859 337, and 610 which apply to a provider of the services.

860 Section 8. Section 364.0361, Florida Statutes, is amended 861 to read:

862 364.0361 Local government authority; nondiscriminatory 863 exercise.--A local government shall treat each 864 telecommunications company in a nondiscriminatory manner when 865 exercising its authority to grant franchises to a telecommunications company or to otherwise establish conditions 866 867 or compensation for the use of rights-of-way or other public 868 property by a telecommunications company. A local government may 869 not directly or indirectly regulate the terms and conditions, including, but not limited to, the operating systems, 870 qualifications, services, service quality, service territory, 871 and prices, applicable to or in connection with the provision of 872 873 any voice-over-Internet protocol, regardless of the platform, provider, or protocol, broadband or information service. This 874 875 section does not relieve a provider from any obligations under 876 s. 166.046 or s. 337.401.

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Section 9. This act shall take effect July 1, 2006.

Page 32 of 32

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