1 A bill to be entitled 2 An act relating to statewide cable television franchises; providing a short title; amending s. 202.24, F.S.; 3 4 prohibiting counties and municipalities from negotiating terms and conditions relating to cable services; deleting 5 6 authorization to negotiate; revising application to 7 existing ordinances or franchise agreements; amending s. 337.401, F.S.; deleting authorization for counties and 8 9 municipalities to award cable service franchises and a 10 restriction that cable service companies not operate without such a franchise; amending s. 337.4061, F.S.; 11 12 revising definitions; creating ss. 610.102, 610.103, 13 610.104, 610.105, 610.106, 610.107, 610.108, 610.109, 14 610.110, 610.112, 610.113, 610.114, 610.115, and 610.116, F.S.; designating the Department of State as the 15 authorizing authority; providing definitions; requiring 16 17 state authorization to provide cable services and competitive video programming services; providing 18 19 requirements and procedures; providing for fees; providing duties and responsibilities of the Department of State; 20 21 providing application procedures and requirements; providing for issuing certificates of franchise authority; 22 providing eligibility requirements and criteria for a 23 certificate; authorizing the department to adopt rules; 24 providing for an application form; providing for fees; 25 26 prohibiting the department from imposing taxes, fees, or charges on a cable service provider to issue a 27

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28 certificate; prohibiting imposing buildout requirements on a certificateholder; requiring certificateholders to make 29 cable service available at certain public buildings under 30 certain circumstances; imposing certain customer service 31 32 requirements on cable service providers; requiring the Department of Agriculture and Consumer Services to receive 33 customer service complaints; requiring provision of 34 public, educational, and governmental access channels or 35 capacity equivalent; providing criteria, requirements, and 36 37 procedures; providing exceptions; providing responsibilities of municipalities and counties relating 38 39 to such channels; providing for enforcement; requiring 40 certificateholders to pay a portion of certain monthly 41 revenues to municipalities or counties for a certain period of time; providing for continuing such payments 42 pursuant to local government approval; authorizing 43 continued payments to be itemized; providing criteria for 44 such payments; providing requirements for and limitations 45 46 on counties and municipalities relating to access to public right-of-way; prohibiting counties and 47 municipalities from imposing additional requirements on 48 certificateholders; authorizing counties and 49 municipalities to require permits of certificateholders 50 relating to public right-of-way; providing permit criteria 51 and requirements; prohibiting discrimination between cable 52 service subscribers; providing for enforcement; providing 53 for determinations of violations; providing for 54

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55 enforcement of compliance by certificateholders; requiring the Office of Program Policy Analysis and Government 56 Accountability to report to the Legislature on the status 57 of competition in the cable service industry; providing 58 report requirements; providing severability; repealing s. 59 60 166.046, F.S., relating to definitions and minimum standards for cable television franchises imposed upon 61 counties and municipalities; amending ss. 350.81 and 62 364.0361, F.S.; removing cross-references to conform; 63 64 providing an effective date. 65 Be It Enacted by the Legislature of the State of Florida: 66 67 68 Section 1. This act may be cited as the "Consumer Choice 69 Act of 2006." 70 Section 2. Paragraphs (a) and (c) of subsection (2) of section 202.24, Florida Statutes, are amended to read: 71 72 202.24 Limitations on local taxes and fees imposed on dealers of communications services. --73 74 Except as provided in paragraph (c), each public (2)(a) 75 body is prohibited from: Levying on or collecting from dealers or purchasers of 76 1. 77 communications services any tax, charge, fee, or other 78 imposition on or with respect to the provision or purchase of 79 communications services. 80 Requiring any dealer of communications services to 2. enter into or extend the term of a franchise or other agreement 81

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82 that requires the payment of a tax, charge, fee, or other 83 imposition. 84 Adopting or enforcing any provision of any ordinance or 3. agreement to the extent that such provision obligates a dealer 85 of communications services to charge, collect, or pay to the 86 87 public body a tax, charge, fee, or other imposition. 88 89 Municipalities and counties may not negotiate Each municipality 90 and county retains authority to negotiate all terms and 91 conditions of a cable service franchise allowed by federal and 92 state law except those terms and conditions related to franchise 93 fees or and the definition of gross revenues or other 94 definitions or methodologies related to the payment or 95 assessment of franchise fees on providers of cable services. This subsection does not apply to: 96 (C) 97 1. Local communications services taxes levied under this 98 chapter. Ad valorem taxes levied pursuant to chapter 200. 99 2. 100 3. Occupational license taxes levied under chapter 205. 101 4. "911" service charges levied under chapter 365. 102 5. Amounts charged for the rental or other use of property 103 owned by a public body which is not in the public rights-of-way 104 to a dealer of communications services for any purpose, 105 including, but not limited to, the placement or attachment of 106 equipment used in the provision of communications services.

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107 6. Permit fees of general applicability which are not
108 related to placing or maintaining facilities in or on public
109 roads or rights-of-way.

7. Permit fees related to placing or maintaining
facilities in or on public roads or rights-of-way pursuant to s.
337.401.

Any in-kind requirements, institutional networks, or 8. 113 contributions for, or in support of, the use or construction of 114 115 public, educational, or governmental access facilities allowed under federal law and imposed on providers of cable service 116 117 pursuant to any existing ordinance or an existing franchise agreement granted by each municipality or county, under which 118 119 ordinance or franchise agreement service is provided prior to 120 July 1, 2006. Nothing in this subparagraph shall prohibit the ability of providers of cable service to recover such expenses 121 122 as allowed under federal law.

123

9. Special assessments and impact fees.

124 10. Pole attachment fees that are charged by a local 125 government for attachments to utility poles owned by the local 126 government.

127 11. Utility service fees or other similar user fees for 128 utility services.

129 12. Any other generally applicable tax, fee, charge, or 130 imposition authorized by general law on July 1, 2000, which is 131 not specifically prohibited by this subsection or included as a 132 replaced revenue source in s. 202.20.

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133 Section 3. Paragraphs (a), (e), and (f) of subsection (3) 134 of section 337.401, Florida Statutes, are amended to read: 337.401 Use of right-of-way for utilities subject to 135 136 regulation; permit; fees.--(3)(a) 1. Because of the unique circumstances applicable to 137 138 providers of communications services, including, but not limited to, the circumstances described in paragraph (e) and the fact 139 140 that federal and state law require the nondiscriminatory 141 treatment of providers of telecommunications services, and because of the desire to promote competition among providers of 142 communications services, it is the intent of the Legislature 143 that municipalities and counties treat providers of 144 145 communications services in a nondiscriminatory and competitively neutral manner when imposing rules or regulations governing the 146 placement or maintenance of communications facilities in the 147 148 public roads or rights-of-way. Rules or regulations imposed by a municipality or county relating to providers of communications 149 services placing or maintaining communications facilities in its 150 151 roads or rights-of-way must be generally applicable to all 152 providers of communications services and, notwithstanding any 153 other law, may not require a provider of communications services, except as otherwise provided in subparagraph 2., to 154 155 apply for or enter into an individual license, franchise, or other agreement with the municipality or county as a condition 156 of placing or maintaining communications facilities in its roads 157 158 or rights-of-way. In addition to other reasonable rules or 159 regulations that a municipality or county may adopt relating to

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160 the placement or maintenance of communications facilities in its 161 roads or rights-of-way under this subsection, a municipality or county may require a provider of communications services that 162 places or seeks to place facilities in its roads or rights-of-163 way to register with the municipality or county and to provide 164 165 the name of the registrant; the name, address, and telephone number of a contact person for the registrant; the number of the 166 167 registrant's current certificate of authorization issued by the 168 Florida Public Service Commission, or the Federal Communications Commission, or the Florida Department of State; and proof of 169 170 insurance or self-insuring status adequate to defend and cover 171 claims.

172 2. Notwithstanding the provisions of subparagraph 1., a 173 municipality or county may, as provided by 47 U.S.C. s. 541, award one or more franchises within its jurisdiction for the 174 provision of cable service, and a provider of cable service 175 shall not provide cable service without such franchise. Each 176 177 municipality and county retains authority to negotiate all terms 178 and conditions of a cable service franchise allowed by federal 179 law and s. 166.046, except those terms and conditions related to 180 franchise fees and the definition of gross revenues or other definitions or methodologies related to the payment or 181 182 assessment of franchise fees and permit fees as provided in 183 paragraph (c) on providers of cable services. A municipality or 184 county may exercise its right to require from providers of cable 185 service in kind requirements, including, but not limited to, 186 institutional networks, and contributions for, or in support of,

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187 the use or construction of public, educational, or governmental 188 access facilities to the extent permitted by federal law. A 189 provider of cable service may exercise its right to recover any 190 such expenses associated with such in-kind requirements, to the 191 extent permitted by federal law.

192 (e) The authority of municipalities and counties to require franchise fees from providers of communications 193 194 services, with respect to the provision of communications 195 services, is specifically preempted by the state, except as otherwise provided in subparagraph (a)2., because of unique 196 197 circumstances applicable to providers of communications services 198 when compared to other utilities occupying municipal or county 199 roads or rights-of-way. Providers of communications services may 200 provide similar services in a manner that requires the placement of facilities in municipal or county roads or rights-of-way or 201 in a manner that does not require the placement of facilities in 202 such roads or rights-of-way. Although similar communications 203 services may be provided by different means, the state desires 204 205 to treat providers of communications services in a 206 nondiscriminatory manner and to have the taxes, franchise fees, and other fees paid by providers of communications services be 207 competitively neutral. Municipalities and counties retain all 208 209 existing authority, if any, to collect franchise fees from users 210 or occupants of municipal or county roads or rights-of-way other than providers of communications services, and the provisions of 211 212 this subsection shall have no effect upon this authority. The provisions of this subsection do not restrict the authority, if 213

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any, of municipalities or counties or other governmental entities to receive reasonable rental fees based on fair market value for the use of public lands and buildings on property outside the public roads or rights-of-way for the placement of communications antennas and towers.

219 (f) Except as expressly allowed or authorized by general law and except for the rights-of-way permit fees subject to 220 paragraph (c), a municipality or county may not levy on a 221 222 provider of communications services a tax, fee, or other charge or imposition for operating as a provider of communications 223 224 services within the jurisdiction of the municipality or county which is in any way related to using its roads or rights-of-way. 225 226 A municipality or county may not require or solicit in-kind 227 compensation, except as otherwise provided in s. 202.24(2)(c)8. 228 or s. 610.109 subparagraph (a)<sup>2</sup>. Nothing in this paragraph shall 229 impair any ordinance or agreement in effect on May 22, 1998, or 230 any voluntary agreement entered into subsequent to that date, which provides for or allows in-kind compensation by a 231 232 telecommunications company.

233 Section 4. Section 337.4061, Florida Statutes, is amended 234 to read:

337.4061 Definitions; unlawful use of state-maintained
 road right-of-way by nonfranchised cable television services.--

237

(1) As used in this section, the term:

238 (a) "Cable service" means:

The one-way transmission to subscribers of video
 programming or any other programming service; and

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241 2. Subscriber interaction, if any, which is required for
242 the selection of such video programming or other programming
243 service.

(b) "Cable system" means a facility, consisting of a set
of closed transmission paths and associated signal generation,
reception, and control equipment that is designed to provide
cable service which includes video programming and which is
provided to multiple subscribers within a community, but such
term does not include:

A facility that serves only to retransmit the
 television signals of one or more television broadcast stations;

252 2. A facility that serves only subscribers in one or more 253 multiple-unit dwellings under common ownership, control, or 254 management, unless such facility or facilities use any public 255 right-of-way;

256 <u>3. A facility that serves subscribers without using any</u> 257 public right-of-way;

258 4.3. A facility of a common carrier that is subject, in 259 whole or in part, to the provisions of 47 U.S.C. s. 201 et seq., 260 except the specific bandwidths or wavelengths used by that such 261 facility shall be considered a cable system only to the extent such bandwidths or wavelengths are facility is used in the 262 263 transmission of video programming directly to subscribers, unless the extent of such use is solely to provide interactive 264 265 on-demand services, in which case the use of such bandwidths or 266 wavelengths is not a cable system; or

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267 <u>5.4.</u> Any facilities of any electric utility used solely
 268 for operating its electric utility systems.

(c) "Franchise" means an initial authorization or renewal
thereof issued by a franchising authority, whether such
authorization is designated as a franchise, permit, license,
resolution, contract, certificate, agreement, or otherwise,
which authorizes the construction or operation of a cable
system.

(d) "Franchising authority" means any governmental entityempowered by federal, state, or local law to grant a franchise.

(e) "Person" means an individual, partnership,
association, joint stock company, trust, corporation, or
governmental entity.

(f) "Video programming" means programming provided by or
generally considered comparable to programming provided by a
television broadcast station or cable system.

283 It is unlawful to use the right-of-way of any state-(2)maintained road, including appendages thereto, and also 284 285 including, but not limited to, rest areas, wayside parks, boat-286 launching ramps, weigh stations, and scenic easements, to provide for cable service over a cable system purposes within a 287 geographic area subject to a valid existing franchise for cable 288 289 service, unless the cable system using such right-of-way holds a franchise from a franchise authority the municipality or county 290 for the area in which the right-of-way is located. 291

(3) A violation of this section shall be deemed aviolation of s. 337.406.

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294	Section 5. Sections 610.102, 610.103, 610.104, 610.105,
295	610.106, 610.107, 610.108, 610.109, 610.110, 610.112, 610.113,
296	610.114, 610.115, and 610.116, Florida Statutes, are created to
297	read:
298	610.102 Department of State authority to issue statewide
299	cable franchiseThe department shall be designated as the
300	franchising authority, pursuant to 47 U.S.C. s. 522(10), for a
301	state-issued franchise for the provision of cable service. A
302	municipality or county may not grant a new franchise for the
303	provision of cable service within its jurisdiction.
304	610.103 DefinitionsAs used in ss. 610.102-610.114:
305	(1) "Cable service" means:
306	(a) The one-way transmission to subscribers of video
307	programming or any other programming service.
308	(b) Subscriber interaction, if any, that is required for
309	the selection of such video programming or other programming
310	service.
311	(2) "Cable system" means a facility consisting of a set of
312	closed transmission paths and associated signal generation,
313	reception, and control equipment that is designed to provide
314	cable service that includes video programming and that is
315	provided to multiple subscribers within a community, but such
316	term does not include:
317	(a) A facility that serves only to retransmit the
318	television signals of one or more television broadcast stations;
319	(b) A facility that serves only subscribers in one or more
320	multiple-unit dwellings under common ownership, control, or
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321	management, unless such facility or facilities use any public
322	<pre>right-of-way;</pre>
323	(c) A facility that serves subscribers without using any
324	<pre>public right-of-way;</pre>
325	(d) A facility of a common carrier that is subject, in
326	whole or in part, to the provisions of 47 U.S.C. s. 201 et seq.,
327	except the specific bandwidths or wavelengths over such facility
328	shall be considered a cable system only to the extent such
329	bandwidths or wavelengths are used in the transmission of video
330	programming directly to subscribers, unless the extent of such
331	use is solely to provide interactive on-demand services, in
332	which case it is not a cable system; or
333	(e) Any facilities of any electric utility used solely for
334	operating its electric utility systems.
335	(3) "Cable service provider" means a person that provides
336	cable service over a cable system.
337	(4) "Certificateholder" means a cable service provider
338	that has been issued and holds a certificate of franchise
339	authority from the department.
340	(5) "Department" means the Department of State.
341	(6) "Franchise" means an initial authorization or renewal
342	of an authorization, regardless of whether the authorization is
343	designated as a franchise, permit, license, resolution,
344	contract, certificate, agreement, or otherwise, to construct and
345	operate a cable system in the public right-of-way.
346	(7) "Franchise authority" means any governmental entity
347	empowered by federal, state, or local law to grant a franchise.

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348	(8) "Incumbent cable service provider" means the cable
349	service provider serving the largest number of cable subscribers
350	in a particular municipal or county franchise area on July 1,
351	2006.
352	(9) "Public right-of-way" means the area on, below, or
353	above a public roadway, highway, street, sidewalk, alley, or
354	waterway, including, without limitation, a municipal, county,
355	state, district, or other public roadway, highway, street,
356	sidewalk, alley, or waterway.
357	(10) "Video programming" means programming provided by, or
358	generally considered comparable to programming provided by, a
359	television broadcast station as set forth in 47 U.S.C. s.
360	522(20).
361	610.104 State authorization to provide cable service
362	(1) An entity or person seeking to provide cable service
363	over a cable system in this state after July 1, 2006, shall file
364	an application for a state-issued certificate of franchise
365	authority with the department as required by this section. An
366	entity providing cable service under an unexpired franchise
367	agreement with a municipality or county as of July 1, 2006, is
368	not subject to this subsection with respect to such municipality
369	or county until the franchise agreement expires, except as
370	provided by subsection (2) and s. 610.105(4). An entity
371	providing cable service may seek authorization from the
372	department to provide service in areas where the entity
373	currently does not have an existing franchise agreement as of
374	July 1, 2006.
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375	(2) Beginning 90 days after July 1, 2006, a cable service
376	provider that is not an incumbent cable service provider and
377	provides cable service to less than 40 percent of the total
378	cable service subscribers in a particular franchise area may
379	elect to terminate an existing municipal or county franchise and
380	seek a state-issued certificate of franchise authority by
381	providing written notice to the Secretary of State and the
382	affected municipality or county not later than 180 days after
383	July 1, 2006. The municipal or county franchise is terminated on
384	the date the department issues the state-issued certificate of
385	franchise authority.
386	(3) Before the 10th business day after an applicant
387	submits the affidavit, the department shall notify the applicant
388	for a state-issued certificate of franchise authority whether
389	the applicant's affidavit described by subsection (4) is
390	complete. If the department denies the application, the
391	department must specify with particularity the reasons for the
392	denial and permit the applicant to amend the application to cure
393	any deficiency. The department shall act upon such amended
394	application within 5 business days.
395	(4) The department shall issue a certificate of franchise
396	authority to offer cable service before the 15th business day
397	after receipt of a completed affidavit submitted by an applicant
398	and signed by an officer or general partner of the applicant
399	affirming:

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400	(a) That the applicant has filed or will timely file with
401	the Federal Communications Commission all forms required by that
402	agency in advance of offering cable service in this state.
403	(b) That the applicant agrees to comply with all
404	applicable federal and state laws and regulations, to the extent
405	that such state laws and rules are not in conflict with or
406	superseded by the provisions of this chapter or other applicable
407	state law.
408	(c) That the applicant agrees to comply with all lawful
409	state laws and rules and municipal and county ordinances and
410	regulations regarding the placement and maintenance of
411	communications facilities in the public right-of-way that are
412	generally applicable to providers of communications services in
413	accordance with s. 337.401.
414	(d) A description of the service area for which the
415	applicant seeks certificate of franchise authority, which need
416	not be coextensive with municipal, county, or other political
417	boundaries.
418	(e) The location of the applicant's principal place of
419	business and the names of the applicant's principal executive
420	officers.
421	(f) That the applicant is authorized to do business in the
422	state.
423	(g) That the applicant has sufficient technical,
424	financial, and managerial capability to provide cable service
425	within the service area for which the applicant seeks a
426	certificate of franchise authority. At the time of the filing of
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427	the affidavit, the applicant shall furnish its most recent
428	unqualified audited financial statement if a publicly available
429	audited financial report is not available.
430	(h) That neither the applicant nor any of its current
431	principal executive officers are under indictment or have been
432	convicted of a felony in this state.
433	(5) If the department fails to act on the application
434	within 30 business days after receiving the application, the
435	application shall be deemed approved.
436	(6) The certificate of franchise authority issued by the
437	department shall contain:
438	(a) A grant of authority to provide cable service over a
439	cable system as requested in the application.
440	(b) A grant of authority to construct, maintain, and
441	operate facilities through, upon, over, and under any public
442	right-of-way or waters.
443	(c) A statement that the grant of authority is subject to
444	lawful operation of the cable system to provide cable service by
445	the applicant or its successor in interest.
446	(7) A certificateholder that seeks to include additional
447	service areas in its current certificate shall file notice with
448	the department that reflects the new service area or areas to be
449	served.
450	(8) The certificate of franchise authority issued by the
451	department is fully transferable to any successor in interest to
452	the applicant to which the certificate is initially granted. A
453	notice of transfer shall be filed with the department and the

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454	relevant municipality or county within 14 business days
455	following the completion of such transfer.
456	(9) The certificate of franchise authority issued by the
457	department may be terminated by the cable service provider by
458	submitting notice to the department.
459	(10) An applicant may challenge a denial of an application
460	by the department in a court of competent jurisdiction through a
461	petition for mandamus.
462	(11) The department may revoke a certificate of franchise
463	authority in the event that a court of competent jurisdiction
464	finds, pursuant to s. 610.114, that a certificateholder is in
465	noncompliance with the requirements of this chapter after notice
466	and a reasonable time to cure.
467	(12) The department may adopt any procedural rules
468	pursuant to ss. 120.536(1) and 120.54 necessary to implement
469	this section.
470	(13) The department may establish a standard application
471	form, in which case the application shall be on such form and
472	must be accompanied by a fee established by the department, not
473	to exceed \$10,000. The fees shall be based on the costs incurred
474	by the department in performing its duties under the provisions
475	<u>of ss. 610.102-610.115.</u>
476	(14) Beginning 3 years after approval of the
477	certificateholder's initial certificate of franchise, and every
478	3 years thereafter, the certificateholder shall update the
479	information contained in the original application for a
480	certificate of franchise. At the time of the filing of the
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481 information update, the certificateholder shall pay a processing 482 fee, not to exceed \$1,000, for the costs incurred by the 483 department in the handling of the information update. 484 (15) Beginning 10 years after approval of the certificateholder's initial certificate of franchise and every 485 486 10 years thereafter, the certificateholder shall file a renewal 487 notice accompanied by an affidavit that contains the information 488 required by subsection (4). At the time of the filing of the 489 renewal notice, the certificateholder shall pay a fee, not to 490 exceed \$10,000, established by the department. The fee shall be based on the costs incurred by the department in performing its 491 492 duties under this subsection. Upon receipt of the notice of 493 renewal and payment of the fee, the certificate shall be deemed automatically renewed unless the department files a notice of 494 495 deficiency within 30 days after receiving the notice of renewal. The certificateholder shall have 30 days to cure any deficiency 496 497 in the notice of renewal. (16) In addition and subject to the requirements of ss. 498 499 610.102-610.114, a provider of competitive video programming 500 services shall apply for and obtain a state-issued certificate 501 of franchise authority under ss. 610.102-610.114, including all rights and obligations associated therewith, before providing 502 503 such services in the state, notwithstanding that competitive video programming service is not a cable service as defined in 504 505 s. 610.103. For purposes of ss. 610.102-610.114, the term 506 "competitive video programming services" means video programming 507 provided through wireline facilities located at least in part of

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508	the public right-of-way without regard to delivery technology,
509	including Internet Protocol technology, provided that this
510	definition does not include any video programming provided by a
511	cable service operator, any video programming provided solely as
512	part of interactive on-demand services, any video programming
513	service provided by a commercial mobile service provider defined
514	in 47 U.S.C. s. 322(b), or any information service as defined by
515	federal law.
516	610.105 Eligibility for state-issued franchise
517	(1) Except as provided in s. 610.104(1) and (2) and
518	subsection (4), a cable service provider that has an existing,
519	unexpired franchise to provide cable service with respect to a
520	municipality or county as of July 1, 2006, is not eligible to
521	seek a state-issued certificate of franchise authority under
522	this chapter as to that municipality or county until the
523	expiration date of the existing franchise agreement.
524	(2) For purposes of this section, a cable service provider
525	will be deemed to have or have had a franchise to provide cable
526	service in a specific municipality or county if any affiliate or
527	successor entity of the cable service provider has or had a
528	franchise agreement granted by that specific municipality or
529	county.
530	(3) The term "affiliate or successor entity" in this
531	section refers to an entity receiving, obtaining, or operating
532	under a franchise that directly or indirectly owns or controls,
533	is owned or controlled by, or is under common ownership or
534	control with the cable service provider.

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535 (4)Notwithstanding subsection (1), a cable service 536 provider may elect to terminate an existing municipal or county franchise and seek a state-issued certificate of franchise 537 538 authority with respect to such municipality or county if another cable service provider is granted a state-issued certificate of 539 540 franchise authority located in whole or in part within the 541 service area covered by the existing municipal or county 542 franchise. The cable service provider may terminate its existing 543 franchise under this subsection by providing written notice to 544 the Secretary of State and the affected municipality or county within 180 days following the issuance of the state-issued 545 546 certificate of franchise authority to the nonincumbent cable 547 service provider. The municipal or county franchise is 548 terminated on the date the department issues the state-issued 549 certificate of franchise authority with respect to such 550 municipality or county to the cable service provider. 551 610.106 Franchise fee prohibited. -- The department may not impose any taxes, fees, charges, or other impositions on a cable 552 553 service provider as a condition for the issuance of a state-554 issued certificate of franchise authority. No municipality or county may impose any taxes, fees, charges, or other exactions 555 556 on certificateholders in connection with use of public right-of-557 way as a condition of a certificateholder doing business in the 558 municipality or county, or otherwise, except such taxes, fees, charges, or other exactions permitted by chapter 202 and s. 559 560 337.401(6).

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561	610.107 BuildoutNo franchising authority, state agency,
562	or political subdivision may impose any buildout requirements on
563	a certificateholder. However, each certificateholder, if
564	requested pursuant to a bona fide order for cable service, shall
565	make cable service available at each building used for municipal
566	or county purposes, including, but not limited to, emergency
567	operations centers, fire stations, and public schools, within
568	the area described in its application under s. 610.104(4)(d)
569	within 5 years after the date of the issuance of its certificate
570	by the department using the technology of its choice.
571	610.108 Customer service standards
572	(1) An incumbent cable service provider shall comply with
573	customer service requirements reasonably comparable to the
574	standards in 47 C.F.R. s. 76.309(c) until there are two or more
575	providers offering service, excluding direct-to-home satellite
576	service, in the relevant service area.
577	(2) Beginning not later than July 1, 2009, for all
578	providers of cable service in municipalities and counties that,
579	as of January 1, 2006, have an office or department dedicated to
580	responding to cable service quality complaints, all such
581	complaints shall be handled by the Department of Agriculture and
582	Consumer Services. Until that time, cable service quality
583	complaints shall continue to be handled by the municipality or
584	county. This provision shall not be construed to permit the
585	municipality or county to impose customer service standards in
586	conflict with this section.

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587	(3) The Department of Agriculture and Consumer Services
588	shall receive service quality complaints from customers of a
589	certificateholder. The department shall address such complaints
590	in an expeditious manner by assisting in the resolution of such
591	complaint between the complainant and the certificateholder. The
592	department shall adopt any procedural rules pursuant to ss.
593	120.536(1) and 120.54 necessary to implement this section.
594	610.109 Public, educational, and governmental access
595	channels
596	(1) A certificateholder, not later than 180 days following
597	a request by a municipality or county within whose jurisdiction
598	the certificateholder is providing cable service, shall
599	designate a sufficient amount of capacity on its network to
600	allow the provision of public, educational, and governmental
601	access channels for noncommercial programming as set forth in
602	this section.
603	(2) A certificateholder shall designate a sufficient
604	amount of capacity on its network to allow the provision of a
605	comparable number of public, educational, and governmental
606	access channels or capacity equivalent that a municipality or
607	county has activated under the incumbent cable service
608	provider's franchise agreement as of July 1, 2006. For the
609	purposes of this section, a public, educational, or governmental
610	channel is deemed activated if the channel is being used for
611	public, educational, or governmental programming within the
612	municipality for at least 10 hours per day. Except as provided
613	in subsections (3)-(5), the certificateholder's obligations

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614	under this subsection continue regardless of whether the
615	incumbent cable service provider, subsequent to July 1, 2006,
616	becomes a certificateholder pursuant to this chapter.
617	(3) If a municipality or county did not have public,
618	educational, or governmental access channels activated under the
619	incumbent cable service provider's franchise agreement as of
620	July 1, 2006, not later than 180 days following a request by the
621	municipality or county within whose jurisdiction a
622	certificateholder is providing cable service, the cable service
623	provider shall furnish:
624	(a) Up to three public, educational, or governmental
625	channels or capacity equivalent for a municipality or county
626	with a population of at least 50,000.
627	(b) Up to two public, educational, or governmental
628	channels or capacity equivalent for a municipality or county
629	with a population of less than 50,000.
630	(4) Any public, educational, or governmental channel
631	provided pursuant to this section that is not used by the
632	municipality or county for at least 10 hours a day shall no
633	longer be made available to the municipality or county but may
634	be programmed at the cable service provider's discretion. At
635	such time as the municipality or county can certify to the cable
636	service provider a schedule for at least 10 hours of daily
637	programming, the cable service provider shall restore the
638	previously lost channel but shall be under no obligation to
639	carry that channel on a basic or analog tier.

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640	(5) If a municipality or county has not used the number of
641	access channels or capacity equivalent permitted by subsection
642	(3), access to the additional channels or capacity equivalent
643	allowed in subsection (3) shall be provided upon 180 days'
644	written notice if the municipality or county meets the following
645	standard: if a municipality or county has one active public,
646	educational, or governmental channel and wishes to activate an
647	additional public, educational, or governmental channel, the
648	initial channel shall be considered to be substantially used
649	when 12 hours are programmed on that channel each calendar day.
650	In addition, at least 40 percent of the 12 hours of programming
651	for each business day on average over each calendar quarter must
652	be nonrepeat programming. Nonrepeat programming shall include
653	the first three videocastings of a program. If a municipality or
654	county is entitled to three public, educational, or governmental
655	channels under subsection (3) and has in service two active
656	public, educational, or governmental channels, each of the two
657	active channels shall be considered to be substantially used
658	when 12 hours are programmed on each channel each calendar day
659	and at least 50 percent of the 12 hours of programming for each
660	business day on average over each calendar quarter is nonrepeat
661	programming for three consecutive calendar quarters.
662	(6) The operation of any public, educational, or
663	governmental access channel or capacity equivalent provided
664	under this section shall be the responsibility of the
665	municipality or county receiving the benefit of such channel or
666	capacity equivalent, and a certificateholder bears only the

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667 responsibility for the transmission of such channel content. A 668 certificateholder shall be responsible for providing the connectivity to each public, educational, or governmental access 669 670 channel distribution point up to the first 200 feet. The municipality or county shall ensure that all 671 (7) 672 transmissions, content, or programming to be transmitted over a channel or facility by a certificateholder are provided or 673 674 submitted to the cable service provider in a manner or form that 675 is capable of being accepted and transmitted by a provider 676 without any requirement for additional alteration or change in the content by the provider, over the particular network of the 677 678 cable service provider, which is compatible with the technology 679 or protocol utilized by the cable service provider to deliver 680 services. The provision of public, educational, or governmental 681 content to the provider constitutes authorization for the 682 provider to carry such content, including, at the provider's 683 option, authorization to carry the content beyond the 684 jurisdictional boundaries of the municipality or county. Where technically feasible, a certificateholder and an 685 (8) 686 incumbent cable service provider shall use reasonable efforts to 687 interconnect their cable systems for the purpose of providing public, educational, and governmental programming. 688 689 Interconnection may be accomplished by direct cable, microwave link, satellite, or other reasonable method of connection. 690 691 Certificateholders and incumbent cable service providers shall 692 negotiate in good faith and incumbent cable service providers

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693 may not withhold interconnection of public, educational, and 694 governmental channels. 695 (9) A certificateholder is not required to interconnect 696 for, or otherwise to transmit, public, educational, and 697 governmental content that is branded with the logo, name, or 698 other identifying marks of another cable service provider, and a 699 municipality or county may require a cable service provider to 700 remove its logo, name, or other identifying marks from public, 701 educational, and governmental content that is to be made 702 available to another provider. 703 (10) A court of competent jurisdiction shall have 704 exclusive jurisdiction to enforce any requirement under this 705 section. 706 (11) In support of the capital costs incurred by the 707 municipality or county in connection with the construction or 708 operation of public, educational, or governmental access 709 facilities and content provided by a municipality or county pursuant to this section, the certificateholder shall pay to the 710 711 municipality or county 1 percent of the certificateholder's 712 monthly revenues from the retail sale of cable services provided 713 to customers located within the respective municipal or county 714 boundaries, based upon the certificateholder's books and 715 records, for a period of 2 years after the date the department 716 issues a certificate to the certificateholder. After the 717 expiration of the 2-year period, the certificateholder shall pay 718 and the municipality or county shall continue to receive up to 1 719 percent of such revenues in support of the capital costs

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720	incurred by the municipality or county in connection with the
721	construction or operation of public, educational, or
722	governmental content provided by the municipality or county only
723	if the governing body of the municipality or county
724	affirmatively approves such continued payment. Upon such
725	affirmative vote of approval, the certificateholder may recover
726	from the customer its costs of the payment through a separately
727	stated charge on the customer's bill. All payments made pursuant
728	to this subsection shall be made in the same manner as, and
729	treated as part of, the certificateholder's payment of
730	communications services tax pursuant to s. 202.27, and all
731	definitions, exemptions, and administrative provisions of
732	chapter 202 shall apply to such payments.
733	610.110 Nondiscrimination by municipality or county
734	(1) A municipality or county shall allow a
735	certificateholder to install, construct, and maintain a network
736	within a public right-of-way and shall provide a
737	certificateholder with open, comparable, nondiscriminatory, and
738	competitively neutral access to the public right-of-way in
739	accordance with the provisions of s. 337.401. All use of a
740	public right-of-way by a certificateholder is nonexclusive.
741	(2) A municipality or county may not discriminate against
742	a certificateholder regarding:
743	(a) The authorization or placement of a network in a
744	<pre>public right-of-way;</pre>
745	(b) Access to a building or other property; or
746	(c) Utility pole attachment terms.
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747	(3) Except as expressly provided in this section, nothing
748	in this chapter shall be construed to limit or abrogate a
749	municipality's or county's authority over the use of public
750	rights-of-way under its jurisdiction, as provided in s.
751	<u>337.401(3)(a).</u>
752	610.112 Limitation on local authority
753	(1) A municipality or county may not impose additional
754	requirements on a certificateholder, including, but not limited
755	to, financial, operational, and administrative requirements,
756	except as expressly permitted by this chapter. A municipality or
757	county may not impose on activities of a certificateholder a
758	requirement:
759	(a) That particular business offices be located in the
760	municipality or county;
761	(b) Regarding the filing of reports and documents with the
762	municipality or county that are not required by state or federal
763	law and that are not related to the use of the public right-of-
764	way. Reports and documents other than schematics indicating the
765	location of facilities for a specific site that are provided in
766	the normal course of the municipality's or county's permitting
767	process, that are authorized by s. 337.401 for communications
768	services providers, or that are otherwise required in the normal
769	course of such permitting process shall not be considered
770	related to the use of the public right-of-way for communications
771	services providers. A municipality or county may not request
772	information concerning the capacity or technical configuration
773	of a certificateholder's facilities;
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774	(c) For the inspection of a certificateholder's business
775	records; or
776	(d) For the approval of transfers of ownership or control
777	of a certificateholder's business, except a municipality or
778	county may require a certificateholder to provide notice of a
779	transfer within a reasonable time.
780	(2) Notwithstanding any other provision of law, a
781	municipality or county may require the issuance of a permit in
782	accordance with and subject to s. 337.401 to a certificateholder
783	that is placing and maintaining facilities in or on a public
784	right-of-way in the municipality or county. In accordance with
785	s. 337.402, the permit may require the permitholder to be
786	responsible, at the permitholder's expense, for any damage
787	resulting from the issuance of such permit and for restoring the
788	public right-of-way to a substantially similar condition to that
789	of the public right-of-way before installation of such
790	facilities. The terms of the permit shall be consistent with
791	construction permits issued to other providers of communications
792	services placing or maintaining communications facilities in a
793	public right-of-way.
794	610.113 Discrimination prohibited
795	(1) The purpose of this section is to prevent
796	discrimination among potential residential subscribers.
797	(2) Pursuant to 47 U.S.C. s. 541(a)(3), a
798	certificateholder may not deny access to service to any group of
799	potential residential subscribers because of the income of the
800	residents in the local area in which such group resides.

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801	(3) An affected person may seek enforcement of the
802	requirements provided by subsection (2) by initiating a
803	proceeding with the Department of Agriculture and Consumer
804	Services pursuant to s. 570.544.
805	(4) For purposes of determining whether a
806	certificateholder has violated subsection (2), cost, density,
807	distance, and technological or commercial limitations shall be
808	taken into account, and the certificateholder shall have a
809	reasonable time to deploy service pursuant to 47 U.S.C. s.
810	541(a)(4)(A). Use of an alternative technology that provides
811	comparable content, service, and functionality may not be
812	considered a violation of subsection (2). The inability to serve
813	an end user because a certificateholder is prohibited from
814	placing its own facilities in a building or property is not a
815	violation of subsection (2). This section may not be construed
816	to authorize any buildout requirements on a certificateholder.
817	(5) The Department of Agriculture and Consumer Services
818	shall adopt any procedural rules pursuant to ss. 120.536(1) and
819	120.54 necessary to implement this section.
820	610.114 ComplianceIf a certificateholder is found by a
821	court of competent jurisdiction to not comply with the
822	requirements of this chapter, the certificateholder shall have a
823	reasonable period of time, as specified by the court, to cure
824	such noncompliance.
825	610.115 Reports to the LegislatureThe Office of Program
826	Policy Analysis and Governmental Accountability shall submit to
827	the President of the Senate, the Speaker of the House of
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828 Representatives, and the majority and minority leaders of the Senate and House of Representatives, on December 1, 2009, a 829 830 report on the status of competition in the cable service industry, including, by each municipality and county, the number 831 of cable service providers, the number of cable subscribers 832 833 served, the number of areas served by fewer than two cable service providers, the trend in cable prices, and the 834 identification of any patterns of service as they impact 835 836 demographic and income groups. 610.116 Severability.--If any provision of ss. 610.102-837 838 610.115 or the application thereof to any person or circumstance is held invalid, such invalidity shall not affect other 839 840 provisions or application of ss. 610.102-610.115 that can be 841 given effect without the invalid provision or application, and 842 to this end the provisions of ss. 610.102-610.115 are severable. 843 Section 6. Section 166.046, Florida Statutes, is repealed. Section 7. Paragraph (a) of subsection (3) of section 844 350.81, Florida Statutes, is amended to read: 845 846 350.81 Communications services offered by governmental entities.--847 848 (3) (a) A governmental entity that provides a cable service shall comply with the Cable Communications Policy Act of 1984, 849 47 U.S.C. ss. 521 et seq., the regulations issued by the Federal 850 Communications Commission under the Cable Communications Policy 851 852 Act of 1984, 47 U.S.C. ss. 521 et seq., and all applicable state 853 and federal rules and regulations, including, but not limited

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to, s. 166.046 and those provisions of chapters 202, 212, and
337, and 610 which apply to a provider of the services.
Section 8. Section 364.0361, Florida Statutes, is amended
to read:
364.0361 Local government authority; nondiscriminatory
exercise.--A local government shall treat each

telecommunications company in a nondiscriminatory manner when 860 861 exercising its authority to grant franchises to a 862 telecommunications company or to otherwise establish conditions or compensation for the use of rights-of-way or other public 863 864 property by a telecommunications company. A local government may not directly or indirectly regulate the terms and conditions, 865 866 including, but not limited to, the operating systems, 867 qualifications, services, service quality, service territory, and prices, applicable to or in connection with the provision of 868 869 any voice-over-Internet protocol, regardless of the platform, provider, or protocol, broadband or information service. This 870 section does not relieve a provider from any obligations under 871 s. 166.046 or s. 337.401. 872

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Section 9. This act shall take effect July 1, 2006.

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