Florida Senate - 2006

CS for SB 1226

 $\mathbf{B}\mathbf{y}$ the Committee on Environmental Preservation; and Senators Dockery, Clary and Smith

592-1871-06

1	A bill to be entitled
2	An act relating to land acquisition; amending
3	s. 201.15, F.S.; authorizing the distribution
4	of certain moneys into the Florida Forever
5	Trust Fund for the purchase of the state's
6	portion of the Babcock Crescent B Ranch;
7	deleting provisions authorizing the
8	distribution of certain moneys into the Florida
9	Forever Trust Fund; amending s. 259.032, F.S.;
10	authorizing the use of funds in the
11	Conservation and Recreation Lands Trust Fund
12	for management, maintenance, and capital
13	improvements for conservation and recreation
14	lands, including lands acquired under the
15	Babcock Crescent B Ranch Florida Forever
16	acquisition; revising requirements for the
17	development of an individual land management
18	plan; amending s. 259.1051, F.S.; conforming
19	the distribution of funds from the Florida
20	Forever Trust Fund; creating s. 259.1052, F.S.;
21	providing for the acquisition of the state's
22	portion of the Babcock Crescent B Ranch;
23	encouraging the use of documentary stamp tax
24	revenues for the purchase of the state's
25	portion of the Babcock Crescent B Ranch;
26	providing a definition; granting authority to
27	the Department of Environmental Protection to
28	distribute funds for the acquisition of the
29	Babcock Crescent B Ranch; creating s.
30	259.10521, F.S.; authorizing the creation of
31	the Babcock Ranch citizen support organization;

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1 providing duties and responsibilities; 2 providing effective dates. 3 Be It Enacted by the Legislature of the State of Florida: 4 5 6 Section 1. Paragraph (e) of subsection (1) and 7 subsections (2), (11), and (13) of section 201.15, Florida 8 Statutes, are amended to read: 201.15 Distribution of taxes collected.--All taxes 9 10 collected under this chapter shall be distributed as follows and shall be subject to the service charge imposed in s. 11 12 215.20(1), except that such service charge shall not be levied 13 against any portion of taxes pledged to debt service on bonds to the extent that the amount of the service charge is 14 required to pay any amounts relating to the bonds: 15 (1) Sixty-two and sixty-three hundredths percent of 16 17 the remaining taxes collected under this chapter shall be used 18 for the following purposes: (e) The remainder of the moneys distributed under this 19 subsection, after the required payments under paragraphs (a), 20 21 (b), (c), and (d), shall be paid into the State Treasury to 22 the credit of the General Revenue Fund of the state to be used 23 and expended for the purposes for which the General Revenue Fund was created and exists by law or to the Ecosystem 2.4 Management and Restoration Trust Fund, or to the Marine 25 Resources Conservation Trust Fund, or the Florida Forever 26 Trust Fund, as provided in subsection (11). 27 28 (2) Seven and fifty-six hundredths percent of the remaining taxes collected under this chapter shall be used for 29 30 the following purposes: 31

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1	(a) Beginning in the month following the final payment
2	for a fiscal year under paragraph (1)(c), available moneys
3	shall be paid into the State Treasury to the credit of the
4	General Revenue Fund of the state to be used and expended for
5	the purposes for which the General Revenue Fund was created
6	and exists by law or to the Ecosystem Management and
7	Restoration Trust Fund <u>,</u> or to the Marine Resources
8	Conservation Trust Fund <u>, or the Florida Forever Trust Fund,</u> as
9	provided in subsection (11). Payments made under this
10	paragraph shall continue until the cumulative amount credited
11	to the General Revenue Fund for the fiscal year under this
12	paragraph equals the cumulative payments made under paragraph
13	(1)(c) for the same fiscal year.
14	(b) The remainder of the moneys distributed under this
15	subsection shall be paid into the State Treasury to the credit
16	of the Land Acquisition Trust Fund. Sums deposited in the fund
17	pursuant to this subsection may be used for any purpose for
18	which funds deposited in the Land Acquisition Trust Fund may
19	lawfully be used.
20	(11) <u>(a)</u> From the moneys specified in paragraphs <u>(1)(e)</u>
21	(1)(d) and (2)(a) and prior to deposit of any moneys into the
22	General Revenue Fund, \$30 million shall be paid into the State
23	Treasury to the credit of the Ecosystem Management and
24	Restoration Trust Fund in fiscal year 2000-2001 and each
25	fiscal year thereafter, to be used for the preservation and
26	repair of the state's beaches as provided in ss.
27	161.091-161.212, and \$2 million shall be paid into the State
28	Treasury to the credit of the Marine Resources Conservation
29	Trust Fund to be used for marine mammal care as provided in s.
30	370.0603(3).
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1	(b) For the 2006-2007 fiscal year, prior to deposit of
2	any moneys into the General Revenue Fund authorized in this
3	subsection, the sum of \$310 million shall be paid into the
4	State Treasury to the credit of the Florida Forever Trust
5	Fund, to be used for the purchase of the Babcock Crescent B
6	Ranch as provided in s. 259.1052.
7	(13) The distribution of proceeds deposited into the
8	Water Management Lands Trust Fund and the Conservation and
9	Recreation Lands Trust Fund, pursuant to subsections (4) and
10	(5), shall not be used for land acquisition, but may be used
11	for preacquisition costs associated with land purchases. The
12	Legislature intends that the Florida Forever program supplant
13	the acquisition programs formerly authorized under ss. 259.032
14	and 373.59. Prior to the 2005 Regular Session of the
15	Legislature, the Acquisition and Restoration Council shall
16	review and make recommendations to the Legislature concerning
17	the need to repeal this provision. Based on these
18	recommendations, the Legislature shall review the need to
19	repeal this provision during the 2005 Regular Session.
20	Section 2. Effective July 1, 2007, paragraph (e) of
21	subsection (1) and subsections (2), (11), and (13) of section
22	201.15, Florida Statutes, as amended by section 1 of chapter
23	2005-92, Laws of Florida, and as amended by this act, are
24	amended to read:
25	201.15 Distribution of taxes collectedAll taxes
26	collected under this chapter shall be distributed as follows
27	and shall be subject to the service charge imposed in s.
28	215.20(1), except that such service charge shall not be levied
29	against any portion of taxes pledged to debt service on bonds
30	to the extent that the amount of the service charge is
31	required to pay any amounts relating to the bonds:
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1 Sixty-two and sixty-three hundredths percent of (1)2 the remaining taxes collected under this chapter shall be used for the following purposes: 3 (e) The remainder of the moneys distributed under this 4 5 subsection, after the required payments under paragraphs (a), б (b), (c), and (d) shall be paid into the State Treasury to the 7 credit of the General Revenue Fund to be used and expended for 8 the purposes for which the General Revenue Fund was created 9 and exists by law or to the Ecosystem Management and Restoration Trust Fund \underline{or}_7 the Marine Resources Conservation 10 Trust Fund, or the Florida Forever Trust Fund, as provided in 11 12 subsection (11). 13 (2) The lesser of seven and fifty-six hundredths percent of the remaining taxes collected under this chapter or 14 \$84.9 million in each fiscal year shall be used for the 15 16 following purposes: 17 (a) Beginning in the month following the final payment 18 for a fiscal year under paragraph (1)(c), available moneys shall be paid into the State Treasury to the credit of the 19 General Revenue Fund to be used and expended for the purposes 20 21 for which the General Revenue Fund was created and exists by 22 law or to the Ecosystem Management and Restoration Trust Fund 23 or, the Marine Resources Conservation Trust Fund, or the Florida Forever Trust Fund, as provided in subsection (11). 2.4 25 Payments made under this paragraph shall continue until the 26 cumulative amount credited to the General Revenue Fund for the 27 fiscal year under this paragraph equals the cumulative 2.8 payments made under paragraph (1)(c) for the same fiscal year. 29 (b) The remainder of the moneys distributed under this 30 subsection shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund. Sums deposited in the fund 31

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1 pursuant to this subsection may be used for any purpose for 2 which funds deposited in the Land Acquisition Trust Fund may lawfully be used. 3 4 (11) (a) From the moneys specified in paragraphs (1)(e) and (2)(a) and prior to deposit of any moneys into the General 5 б Revenue Fund, \$30 million shall be paid into the State 7 Treasury to the credit of the Ecosystem Management and Restoration Trust Fund in fiscal year 2000-2001 and each 8 fiscal year thereafter, to be used for the preservation and 9 repair of the state's beaches as provided in ss. 10 161.091-161.212, and \$2 million shall be paid into the State 11 12 Treasury to the credit of the Marine Resources Conservation 13 Trust Fund to be used for marine mammal care as provided in s. 370.0603(3). 14 (b) For the 2006 2007 fiscal year, prior to deposit of 15 16 any moneys into the General Revenue Fund authorized in this 17 subsection, the sum of \$310 million shall be paid into the 18 State Treasury to the credit of the Florida Forever Trust Fund, to be used for the purchase of the Babcock Ranch Florida 19 Forever acquisition authorized in s. 259.1052. 2.0 21 (13) The distribution of proceeds deposited into the 22 Water Management Lands Trust Fund and the Conservation and 23 Recreation Lands Trust Fund, pursuant to subsections (4) and (5), shall not be used for land acquisition, but may be used 2.4 for preacquisition costs associated with land purchases. The 25 Legislature intends that the Florida Forever program supplant 26 27 the acquisition programs formerly authorized under ss. 259.032 2.8 and 373.59. Prior to the 2005 Regular Session of the 29 Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning 30 the need to repeal this provision. Based on these 31

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1 recommendations, the Legislature shall review the need to repeal this provision during the 2005 Regular Session. 2 Section 3. Paragraph (b) of subsection (2), paragraphs 3 (e) and (f) of subsection (9), paragraph (d) of subsection 4 (10), and paragraph (b) of subsection (11) of section 259.032, 5 6 Florida Statutes, are amended to read: 7 259.032 Conservation and Recreation Lands Trust Fund; 8 purpose.--9 (2) 10 (b) There shall annually be transferred from the Conservation and Recreation Lands Trust Fund to the Land 11 12 Acquisition Trust Fund that amount, not to exceed \$20 million 13 annually, as shall be necessary to pay the debt service on, or fund debt service reserve funds, rebate obligations, or other 14 amounts with respect to bonds issued pursuant to s. 375.051 to 15 acquire lands on the established priority list developed 16 17 pursuant to ss. 259.101(4) and 259.105 this section; however, 18 no moneys transferred to the Land Acquisition Trust Fund pursuant to this paragraph, or earnings thereon, shall be used 19 or made available to pay debt service on the Save Our Coast 20 21 revenue bonds. Amounts transferred annually from the 22 Conservation and Recreation Lands Trust Fund to the Land 23 Acquisition Trust Fund pursuant to this paragraph shall have the highest priority over other payments or transfers from the 2.4 Conservation and Recreation Lands Trust Fund, and no other 25 payments or transfers shall be made from the Conservation and 26 27 Recreation Lands Trust Fund until such transfers to the Land 2.8 Acquisition Trust Fund have been made. Effective July 1, 2001, Moneys in the Conservation and Recreation Lands Trust Fund 29 30 also shall be used to manage lands and to pay for related 31

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1 costs, activities, and functions pursuant to the provisions of 2 this section. (9) All lands managed under this chapter and s. 3 4 253.034 shall be: 5 (e) Concurrent with the approval of the acquisition б contract pursuant to s. 259.041(3)(c) for any interest in 7 lands except those lands being acquired under the provisions 8 of s. 259.1052, the board of trustees shall designate an agency or agencies to manage such lands. The board and shall 9 evaluate and amend, as appropriate, the management policy 10 statement for the project as provided by s. 259.035, 11 12 consistent with the purposes for which the lands are acquired. 13 For any fee simple acquisition of a parcel which is or will be leased back for agricultural purposes, or any acquisition of a 14 less-than-fee interest in land that is or will be used for 15 agricultural purposes, the Board of Trustees of the Internal 16 17 Improvement Trust Fund shall first consider having a soil and 18 water conservation district, created pursuant to chapter 582, manage and monitor such interests. 19 (f) State agencies designated to manage lands acquired 20 21 under this chapter except those lands acquired under s. 22 259.1052 may contract with local governments and soil and 23 water conservation districts to assist in management activities, including the responsibility of being the lead 2.4 land manager. Such land management contracts may include a 25 26 provision for the transfer of management funding to the local 27 government or soil and water conservation district from the 2.8 Conservation and Recreation Lands Trust Fund in an amount 29 adequate for the local government or soil and water conservation district to perform its contractual land 30 management responsibilities and proportionate to its 31 8

1 responsibilities, and which otherwise would have been expended 2 by the state agency to manage the property. 3 (10)4 (d)1. For each project for which lands are acquired after July 1, 1995, an individual management plan shall be 5 б adopted and in place no later than 1 year after the essential 7 parcel or parcels identified in the priority list developed pursuant to ss. 259.101(4) and 259.105 in the annual 8 9 Conservation and Recreation Lands report prepared pursuant to s. 259.035(2)(a) have been acquired. Beginning in fiscal year 10 1998 1999, The Department of Environmental Protection shall 11 12 distribute only 75 percent of the acquisition funds to which a 13 budget entity or water management district would otherwise be entitled from the Preservation 2000 Trust Fund to any budget 14 entity or any water management district that has more than 15 16 one-third of its management plans overdue. 17 2. The requirements of subparagraph 1. do not apply to 18 the individual management plan for the Babcock Crescent B Ranch being acquired pursuant to s. 259.1052. The management 19 plan for the ranch shall be adopted and in place no later than 20 21 2 years following the date of acquisition by the state. 22 (11)23 (b) An amount up to 1.5 percent of the cumulative total of funds ever deposited into the Florida Preservation 2.4 2000 Trust Fund and the Florida Forever Trust Fund shall be 25 made available for the purposes of management, maintenance, 26 27 and capital improvements not eligible for funding pursuant to 2.8 s. 11(e), Art. VII of the State Constitution, and for associated contractual services, for lands acquired pursuant 29 to this section, s. 259.101, s. 259.105, <u>s. 259.1052</u>, or 30 previous programs for the acquisition of lands for 31

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1	conservation and recreation, including state forests, to which
2	title is vested in the board of trustees and other
3	conservation and recreation lands managed by a state agency.
4	Of this amount, \$250,000 shall be transferred annually to the
5	Plant Industry Trust Fund within the Department of Agriculture
6	and Consumer Services for the purpose of implementing the
7	Endangered or Threatened Native Flora Conservation Grants
8	Program pursuant to s. 581.185(11). Each agency with
9	management responsibilities shall annually request from the
10	Legislature funds sufficient to fulfill such responsibilities.
11	For the purposes of this paragraph, capital improvements shall
12	include, but need not be limited to, perimeter fencing, signs,
13	firelanes, access roads and trails, and minimal public
14	accommodations, such as primitive campsites, garbage
15	receptacles, and toilets. Any equipment purchased with funds
16	provided pursuant to this paragraph may be used for the
17	purposes described in this paragraph on any conservation and
18	recreation lands managed by a state agency.
19	Section 4. Subsections (1) and (2) of section
20	259.1051, Florida Statutes, are amended to read:
21	259.1051 Florida Forever Trust Fund
22	(1) There is created the Florida Forever Trust Fund to
23	carry out the purposes of ss. 259.032, 259.105, <u>259.1052,</u> and
24	375.031. The Florida Forever Trust Fund shall be held and
25	administered by the Department of Environmental Protection.
26	Proceeds from the sale of bonds, except proceeds of refunding
27	bonds, issued under s. 215.618 and payable from moneys
28	transferred to the Land Acquisition Trust Fund under s.
29	201.15(1)(a), not to exceed \$3 billion, must be deposited into
30	this trust fund to be distributed and used as provided in s.
31	259.105(3). The bond resolution adopted by the governing board

1	of the Division of Bond Finance of the State Board of
2	Administration may provide for additional provisions that
3	govern the disbursement of the bond proceeds.
4	(2) The Department of Environmental Protection shall
5	distribute revenues from the Florida Forever Trust Fund only
6	to programs of state agencies or local governments as set out
7	in s. 259.105(3) or as provided in s. 259.1052. Excluding
8	distributions to the Save Our Everglades Trust Fund <u>and</u>
9	distributions for the acquisition of the Babcock Crescent B
10	Ranch Florida Forever acquisition as provided in s. 259.1052,
11	the distributions shall be spent by the recipient within 90
12	days after the date on which the Department of Environmental
13	Protection initiates the transfer.
14	Section 5. Section 259.1052, Florida Statutes, is
15	created to read:
16	259.1052 Babcock Crescent B Ranch Florida Forever
17	acquisition; conditions for purchase
18	(1) The purchase of the state's portion of the Babcock
19	Crescent B Ranch by the Board of Trustees of the Internal
20	Improvement Trust Fund is a conservation acquisition under the
21	Florida Forever program created in s. 259.105.
22	(2) The Babcock Crescent B Ranch constitutes a unique
23	land mass that has significant scientific, cultural,
24	historical, recreational, ecological, wildlife, fisheries, and
25	productive values. The property is part of a potential
26	greenway of undeveloped land extending from Lake Okeechobee to
27	the east and Charlotte Harbor to the west. The natural beauty
28	and abundant resources of the ranch provide numerous public
29	recreational opportunities such as hiking, fishing, camping,
30	horseback riding, and hunting.
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1	(3) The Legislature recognizes that the acquisition of
2	the state's portion of the Babcock Crescent B Ranch represents
3	a unique opportunity to assist in preserving the largest
4	private and undeveloped single-ownership tract of land in
5	<u>Charlotte County. The Legislature further recognizes Lee</u>
6	County as a partner in the acquisition of the ranch.
7	(4) This section authorizes the acquisition of the
8	state's portion of the Babcock Crescent B Ranch in order to
9	protect and preserve for future generations the scientific,
10	scenic, historic, and natural values of the ranch, including
11	rivers and ecosystems; to protect and preserve the
12	archaeological, geological, and cultural resources of the
13	ranch; to provide for species recovery; and to provide
14	opportunities for public recreation.
15	(5) The Legislature encourages the use of documentary
16	stamp tax revenues under s. 201.15 for the purchase of the
17	state's portion of the Babcock Crescent B Ranch so that the
18	purchase may be completed in one transaction, closing on or
19	before July 31, 2006.
20	(6) The Fish and Wildlife Conservation Commission and
21	the Department of Agriculture and Consumer Services shall be
22	the lead managing agencies responsible for the management of
23	Babcock Crescent B Ranch.
24	(7) In addition to distributions authorized under s.
25	259.105(3), the Department of Environmental Protection is
26	authorized to distribute \$310 million in revenues from the
27	Florida Forever Trust Fund. This distribution shall be made in
28	one payment and shall represent payment in full for the
29	portion of the Babcock Crescent B Ranch to be acquired by the
30	state under this section.
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1	(8) As used in this section, the term "state's portion
2	of the Babcock Crescent B Ranch" comprises that portion of
3	property described in Exhibit "A" attached to the Agreement
4	for Sale and Purchase executed by the Board of Trustees of the
5	Internal Improvement Fund, the Fish and Wildlife Conservation
6	<u>Commission, the Department of Agriculture and Consumer</u>
7	Services, and the participating local government, as
8	purchasers, and MSKP III, Inc., a Florida corporation, as
9	seller, which shall be conveyed by special warranty deed to
10	the Board of Trustees of the Internal Improvement Trust Fund
11	on or before July 31, 2006, and recorded in the public records
12	<u>of Charlotte County.</u>
13	Section 6. Section 259.10521, Florida Statutes, is
14	created to read:
15	259.10521 Babcock Ranch citizen support organization;
16	use of property; audit
17	(1) DEFINITIONSFor the purpose of this section, the
18	"Babcock Ranch citizen support organization" means an
19	organization that is:
20	(a) A Florida corporation not for profit incorporated
21	under the provisions of chapter 617 and approved by the
22	Department of State;
23	(b) Organized and operated to conduct programs and
24	activities; raise funds; request and receive grants, gifts,
25	and bequests of money; acquire, receive, hold, invest, and
26	administer, in its own name, securities, funds, objects of
27	value, or other property, real or personal; and make
28	expenditures to or for the direct or indirect benefit of the
29	Babcock Crescent B Ranch;
30	(c) Determined by the Fish and Wildlife Conservation
31	Commission and the Division of Forestry within the Department
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1 of Agriculture and Consumer Services to be consistent with the 2 goals of the state park system and in the best interests of 3 the state; and 4 (d) Approved in writing by the Fish and Wildlife Conservation Commission and the Division of Forestry to 5 6 operate for the direct or indirect benefit of the ranch. Such 7 approval shall be given in a letter of agreement from the Fish 8 and Wildlife Conservation Commission and the Division of 9 Forestry. 10 (2) USE OF PROPERTY.--(a) The Fish and Wildlife Conservation Commission and 11 the Division of Forestry may permit, without charge, 12 13 appropriate use of fixed property and facilities of the Babcock Crescent B Ranch by a citizen support organization, 14 subject to the provisions of this section. Such use must be 15 directly in keeping with the approved purposes of the citizen 16 17 support organization, and may not be made at times or places 18 that would unreasonably interfere with recreational opportunities for the general public. 19 (b) The Fish and Wildlife Conservation Commission and 20 21 the Division of Forestry may prescribe by rule any condition 2.2 with which the citizen support organization shall comply in 23 order to use fixed property or facilities of the ranch. (c) The Fish and Wildlife Conservation Commission and 2.4 the Division of Forestry shall not permit the use of any fixed 25 property or facilities of the ranch by a citizen support 26 27 organization that does not provide equal membership and 2.8 employment opportunities to all persons regardless of race, color, religion, sex, age, or national origin. 29 30 (3) PARTNERSHIPS.--31

1	(a) The Legislature recognizes that the Babcock
2	<u>Crescent B Ranch will need a variety of facilities to enhance</u>
3	its public use and potential. Such facilities include, but are
4	not limited to, improved access, camping areas, picnic
5	shelters, management facilities, and environmental education
6	facilities. The need for such facilities may exceed the
7	ability of the state to provide such facilities in a timely
8	manner with moneys available. The Legislature finds it to be
9	in the public interest to provide incentives for partnerships
10	with private organizations with the intent of producing
11	additional revenue to help enhance the use and potential of
12	the ranch.
13	(b) The Legislature may annually appropriate funds
14	from the Land Acquisition Trust Fund for use only as state
15	matching funds, in conjunction with private donations in
16	aggregates of at least \$60,000, matched by \$40,000 of state
17	funds, for a total minimum project amount of \$100,000 for
18	capital improvement facility development at the ranch at
19	either individually designated locations or for priority
20	projects within the overall ranch system. The Babcock Ranch
21	citizen support organization may acquire private donations
22	pursuant to this section, and matching state funds for
23	approved projects may be provided in accordance with this
24	subsection. The Fish and Wildlife Conservation Commission and
25	the Division of Forestry are authorized to properly recognize
26	and honor a private donor by placing a plague or other
27	appropriate designation noting the contribution on project
28	facilities or by naming project facilities after the person or
29	organization that provided matching funds. The Fish and
30	Wildlife Conservation Commission and the Division of Forestry
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1 are authorized to adopt necessary administrative rules to 2 carry out the purposes of this subsection. 3 Section 7. Except as otherwise expressly provided in 4 this act, this act shall take effect upon becoming a law. 5 б STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR 7 Senate Bill 1226 8 This committee substitute deletes all provisions in the 9 original bill authorizing bonds to be issued for the purchase 10 of the Babcock Ranch, expands the purposes for which funds in the Florida Forever Trust Fund can be used to include the purchase of the ranch, and authorizes the Department of 11 Environmental Protection to distribute \$310 million in one 12 payment for the full purchase of the ranch. The committee substitute also authorizes the creation of a citizen support 13 organization, designates the Fish and Wildlife Conservation Commission and the Department of Agriculture and Consumer 14 Services as the lead managing agencies, and provides for the development of an individual management plan over a 2 year 15 period. 16 17 18 19 20 21 22 23 2.4 25 26 27 28 29 30 31