## Florida Senate - 2006

## CS for SB 1286

By the Committee on Children and Families; and Senator Lynn

586-1873-06

1	A bill to be entitled
2	An act relating to substance abuse and mental
3	health services; amending s. 394.655, F.S.;
4	revising the duties of the Florida Substance
5	Abuse and Mental Health Corporation; requiring
6	the corporation to ensure the provision of
7	services that promote recovery and
8	resiliency-based systems of care; requiring
9	that certain members appointed to the
10	corporation be primary consumers of mental
11	health or substance abuse services or family
12	members of primary consumers of such services;
13	defining the term "primary consumer"; delaying
14	the date when provisions establishing the
15	corporation are scheduled to expire; amending
16	s. 394.66, F.S.; revising and providing
17	additional legislative intent with respect to
18	the substance abuse and mental health services
19	provided by the Department of Children and
20	Family Services and its providers; requiring
21	that continuity of care be ensured for persons
22	having a mental illness who are released from a
23	state correctional facility; providing an
24	effective date.
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26	Be It Enacted by the Legislature of the State of Florida:
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28	Section 1. Subsections (3), (6), and (11) of section
29	394.655, Florida Statutes, are amended to read:
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1	394.655 The Substance Abuse and Mental Health
2	Corporation; powers and duties; composition; evaluation and
3	reporting requirements
4	(3)(a) The Florida Substance Abuse and Mental Health
5	Corporation shall direct efforts designed to improve
6	interagency coordination of substance abuse and mental health
7	services in order to ensure that these services promote
8	recovery and resiliency-based systems of care. The corporation
9	shall provide oversight of the publicly funded substance abuse
10	and mental health systems and make policy and resource
11	recommendations that will promote system transformation by
12	providing mechanisms for input from stakeholders, including
13	primary consumers, family members, providers, and advocates,
14	concerning the management of the overall system, and that be
15	responsible for oversight of the publicly funded substance
16	abuse and mental health systems and for making policy and
17	resources recommendations which will improve the coordination,
18	quality, and efficiency of the system.
19	(b) Subject to and consistent with direction set by
20	the Legislature, the corporation shall <del>exercise the following</del>
21	responsibilities:
22	1. Identify systemic needs for substance abuse and
23	mental health services and for recovery and resiliency-based
24	systems of care.
25	2. Identify specific needs for substance abuse and
26	mental health services and for recovery and resiliency-based
27	systems of care for each state agency that funds, purchases,
28	or provides such services. The corporation shall prepare
29	budget recommendations for submission to the appropriate
30	departments for consideration in the development of their
31	legislative budget requests and shall provide copies to the

1 Governor, the President of the Senate, and the Speaker of the 2 House of Representative for their consideration. 3. Facilitate improved coordination and collaboration 3 4 among state agencies that fund, purchase, or provide substance 5 abuse or mental health services in order to support recovery б and resiliency-based systems of care. 7 4. Identify impediments to implementing recovery and 8 resiliency-based systems of care for substance abuse and 9 mental health programs. 1. Review and assess the collection and analysis of 10 needs assessment data as described in s. 394.82. 11 12 2. Review and assess the status of the publicly funded 13 mental health and substance abuse systems and recommend policy designed to improve coordination and effectiveness. 14 15 3. Provide mechanisms for substance abuse and mental health stakeholders, including consumers, family members, 16 17 providers, and advocates to provide input concerning the 18 management of the overall system. 4. Recommend priorities for service expansion. 19 20 5. Prepare budget recommendations to be submitted to 21 the appropriate departments for consideration in the 2.2 development of their legislative budget requests and provide 23 copies to the Governor, the President of the Senate, and the Speaker of the House of Representatives for their 2.4 25 consideration. 26 6. Review data regarding the performance of the 27 publicly funded substance abuse and mental health systems. 28 7. Make recommendations concerning strategies for 29 improving the performance of the systems. 30 - Review, assess, and forecast substance abuse and mental health manpower needs and work with the department and 31 ٦

1 the educational system to establish policies, consistent with 2 the direction of the Legislature, which will ensure that the 3 state has the personnel it needs to continuously implement and 4 improve its services. 5 (c) (b) The corporation shall work with the department 6 and the Agency for Health Care Administration to assure, to 7 the maximum extent possible, that Medicaid and 8 department-funded services are delivered in a coordinated manner, using common service definitions, standards, and 9 accountability mechanisms. 10 (d)(c) The corporation shall also work with other 11 12 agencies of state government which provide, purchase, or fund 13 substance abuse and mental health programs and services in order to work toward fully developed and integrated, when 14 appropriate, substance abuse and mental health systems that 15 reflect current knowledge regarding efficacy and efficiency 16 17 and use best practices identified within this state or other 18 states. 19 (e)(d) The corporation shall develop memoranda of understanding that describe how it will coordinate with other 20 21 programmatic areas within the department and with other state 22 agencies that deliver or purchase substance abuse or mental 23 health services. (6)(a) The corporation shall be comprised of 12 2.4 25 members, each appointed to a 2-year term, with not more than three subsequent reappointments, except that initial 26 27 legislative appointments shall be for 3-year terms. Four 2.8 members shall be appointed by the Governor, four members shall be appointed by the President of the Senate, and four members 29 shall be appointed by the Speaker of the House of 30 Representatives. 31

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1	1. The four members appointed by the Governor must be
2	prominent community or business leaders, two of whom must have
3	experience and interest in substance abuse and two of whom
4	must have experience and interest in mental health.
5	2. Of the four members appointed by the President of
6	the Senate, one member must represent the perspective of
7	community-based care under chapter 409, one member must be a
8	primary consumer former client or family member of a primary
9	<u>consumer of</u> <del>client of a publicly funded</del> mental health <u>services</u>
10	program, and two members must be prominent community or
11	business leaders, one of whom must have experience and
12	interest in substance abuse and one of whom must have
13	experience and interest in mental health.
14	3. Of the four members appointed by the Speaker of the
15	House of Representatives, one member must be a primary
16	<u>consumer</u> former client or family member of a <u>primary consumer</u>
17	<u>of</u> <del>client of a publicly funded</del> substance abuse <u>services</u>
18	program, one member must represent the perspective of the
19	criminal justice system, and two members must be prominent
20	community or business leaders, one of whom must have
21	experience and interest in substance abuse and one of whom
22	must have experience and interest in mental health. The
23	Secretary of Children and Family Services, or his or her
24	designee, the Secretary of Health Care Administration, or his
25	or her designee, and a representative of local government
26	designated by the Florida Association of Counties shall serve
27	as ex officio members of the corporation.
28	(b) As used in this subsection, the term "primary
29	consumer means a person who voluntarily identifies himself or
30	herself as a person who is currently receiving, or has in the
31	past received, mental health or substance abuse services from
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1 a public or private provider or agency; who can articulate 2 shared experiences, such as stigmatization, psychotropic medications, suicidal ideation, seclusion or restraint, 3 4 benefit eligibility, trauma, or violence history, which are similar to the experiences of other persons who have received 5 6 such services; and who voluntarily acts as an advocate for the 7 improvement of mental health or substance abuse services 8 through his or her vocation or avocation. (c) (b) The corporation shall be chaired by a member 9 10 designated by the Governor who may not be a public sector 11 employee. (d)(c) Persons who derive their income from resources 12 13 controlled by the Department of Children and Family Services or the Agency for Health Care Administration may not be 14 members of the corporation. 15 (e) (d) The Governor, the President of the Senate, and 16 17 the Speaker of the House of Representatives shall make their 18 respective appointments within 60 days after the effective date of this act. 19 (f)(e) A member of the corporation may be removed by 20 21 the appointing party for cause. Absence from three consecutive 22 meetings shall result in automatic removal. The chairperson of 23 the corporation shall notify the appointing party of such 2.4 absences. (q)(f) The corporation shall develop bylaws that 25 describe how it will conduct its work. 26 27 (h) (q) The corporation shall meet at least quarterly 2.8 and at other times upon the call of its chair. Corporation 29 meetings may be held via teleconference or other electronic 30 means. 31

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1 (i) (h) A majority of the total current membership of 2 the corporation constitutes a quorum of the corporation. The corporation may only meet and take action when a quorum is 3 4 present. (j)(i) Within resources appropriated by the 5 6 Legislature and other funds available to the corporation, the 7 chairperson of the corporation may appoint advisory committees 8 to address and advise the corporation on particular issues within its scope of responsibility. Members of advisory 9 committees are not subject to the prohibition in paragraph 10 11 (C). 12 (k) (i) Members of the corporation and its committees 13 shall serve without compensation but are entitled to reimbursement for travel and per diem expenses pursuant to s. 14 112.061. 15 (1) (k) Each member of the corporation who is not 16 17 otherwise required to file a financial disclosure statement pursuant to s. 8, Art. II of the State Constitution or s. 18 112.3144 must file disclosure of financial interests pursuant 19 to s. 112.3145. 2.0 21 (11) This section expires on October 1, 2011 2006, 22 unless reviewed and reenacted by the Legislature before that 23 date. Section 2. Section 394.66, Florida Statutes, is 2.4 amended to read: 25 394.66 Legislative intent with respect to substance 26 abuse and mental health services .-- It is the intent of the 27 2.8 Legislature to: 29 (1) Ensure that a recovery and resiliency-based substance abuse and mental health system is implemented by the 30 department and its state-funded mental health providers. 31

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1	(2)(1) Recognize that mental illness and substance
2	abuse impairment are diseases that are responsive to medical
3	and psychological interventions and management that integrate
4	treatment, rehabilitative, and support services to achieve
5	recovery quality and cost efficient outcomes for clients and
6	for community based treatment systems.
7	(3)(2) Promote and improve the mental health of the
8	citizens of the state by making substance abuse and mental
9	health treatment and support services available to those
10	persons who are most in need and least able to pay, through a
11	community-based system of care.
12	(4)(3) Involve local citizens in the planning of
13	substance abuse and mental health services in their
14	communities.
15	(5)(4) Ensure that the department and the Agency for
16	Health Care Administration work cooperatively in planning and
17	designing comprehensive community-based substance abuse and
18	mental health programs that focus on the individual needs of
19	persons served <del>clients</del> .
20	(6)(5) Ensure that all activities of the Department of
21	Children and Family Services and the Agency for Health Care
22	Administration, and their respective contract providers,
23	involved in the delivery of substance abuse and mental health
24	treatment and prevention services are coordinated and
25	integrated with other local systems and groups, public and
26	private, such as juvenile justice, criminal justice, child
27	protection, and public health organizations; school districts;
28	and local groups or organizations that focus on services to
29	older adults.
30	(7)(6) Provide access to crisis services to all
31	residents of the state with priority of attention being given
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1 to individuals exhibiting symptoms of acute mental illness or 2 substance abuse. (8)(7) Ensure that services provided to persons with 3 co-occurring mental illness and substance abuse problems be 4 integrated across treatment systems. 5 б (9)(8) Ensure continuity of care, consistent with 7 minimum standards, for persons who are released from a state 8 treatment facility into the community. (10) Ensure continuity of care, consistent with 9 minimum standards, for persons with serious and persistent 10 mental illnesses who are released from a state correctional 11 12 facility into the community. 13 (11)(9) Provide accountability for service provision through statewide standards for treatment and support 14 services, and statewide standards for management, monitoring, 15 and reporting of information. 16 17 (12) (12) (10) Include substance abuse and mental health 18 services as a component of the integrated service delivery system of the Department of Children and Family Services. 19 20 (13) (13) Ensure that the districts of the department 21 are the focal point of all substance abuse and mental health 22 planning activities, including budget submissions, grant 23 applications, contracts, and other arrangements that can be effected at the district level. 2.4 (14)(12) Organize and finance community substance 25 abuse and mental health services in local communities 26 27 throughout the state through locally administered service 2.8 delivery programs that are based on client outcomes, are programmatically effective, and are financially efficient, and 29 30 that maximize the involvement of local citizens. 31

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1 (15)(13) Promote best practices and the highest 2 quality of care in contracted alcohol, drug abuse, and mental health services through achievement of national accreditation. 3 4 (16)(14) Ensure that the state agencies licensing and 5 monitoring contracted providers perform in the most 6 cost-efficient and effective manner with limited duplication 7 and disruption to organizations providing services. 8 Section 3. This act shall take effect upon becoming a 9 law. 10 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN 11 COMMITTEE SUBSTITUTE FOR 12 SB 1286 13 Substantially revises the duties of the Substance Abuse and 14 Mental Health Corporation by consolidating current responsibilities and providing that the activities of the 15 corporation shall focus on directing efforts to improve interagency coordination of services to support a recovery and 16 resiliency-based system of care. 17 Revises qualifications of the consumer members of the 18 corporation and provides a definition for "primary consumer." Amends legislative intent in part IV of chapter 394, F.S., to 19 include the implementation of a recovery and resiliency-based system by the Department of Children and Family Services and 20 to ensure continuity of care for persons with serious mental illnesses being released from correctional programs into the 21 community. 22 23 2.4 25 26 27 28 29 30 31