2006

1	A bill to be entitled
2	An act relating to underground electric distribution
3	facilities; creating s. 366.201, F.S.; creating the
4	"Reliable Electricity Enhancement Act"; creating s.
5	366.202, F.S.; providing legislative intent; creating s.
6	366.203, F.S.; providing that as of a specified date
7	placement of electric distribution facilities underground
8	is the industry standard for new distribution facilities;
9	providing an exception; requiring public utilities to
10	aggressively promote and encourage the timely and orderly
11	conversion of existing overhead distribution facilities to
12	underground facilities; directing the Public Service
13	Commission to adopt rules to encourage and promote the
14	conversion from overhead facilities to underground
15	facilities; creating s. 366.204, F.S.; providing
16	additional duties of a public utility; requiring certain
17	reports; providing a penalty; creating s. 366.205, F.S.;
18	requiring the commission to ensure that only the minimum
19	reasonable general and indirect costs associated with
20	underground facilities are included as costs of the
21	underground facilities for any purpose; creating 366.206,
22	F.S.; encouraging the use of rights-of-way for the
23	location of underground facilities; providing a rebuttable
24	presumption that rights-of-way are sufficient for the
25	location of underground facilities; providing an
26	exception; requiring certain easement rights granted to a
27	public utility to be temporary and ultimately vest in the
28	governmental entity having jurisdiction; creating s.

Page 1 of 33

29 366.207, F.S.; encouraging the use of rear yards as 30 locations for placing underground utilities; creating s. 366.208, F.S.; encouraging competition in providing 31 utility construction services; requiring public utilities 32 to make certain competitive alternatives available to 33 governmental entities; creating ss. 125.3402, 166.261, 34 35 189.4052, and 190.018, F.S.; declaring that it is the policy of the state that counties, municipalities, special 36 37 districts, and community development districts convert electric distribution, telephone, and cable television 38 facilities from overhead systems to underground 39 facilities; providing that if a county, municipality, 40 special district, or community development district pays 41 for part or all of the cost of converting overhead 42 facilities to underground facilities, it must receive fair 43 44 credit for the payments if and when the entity elects to establish an electric utility, telephone, or cable 45 television system; creating ss. 125.3403, 166.262, 46 47 189.4053, and 190.019, F.S.; providing the contractual 48 terms that must be included in a utility franchise; prohibiting a governmental entity from giving or granting 49 a franchise without reserving to the governmental entity 50 the right to purchase the utility at the expiration of the 51 franchise; providing that the utility franchise is void 52 53 under certain circumstances; amending s. 364.03, F.S.; 54 directing the commission and the entities that provide 55 service in this state to consistently and continuously promote and encourage all reasonable means to enhance the 56 Page 2 of 33

CODING: Words stricken are deletions; words underlined are additions.

FLURIDA HUUSE OF REPRESENIALIVE	A HOUSE OF REPRESENTA	₹ E P R E S E N T A T I V E S
---------------------------------	-----------------------	-------------------------------

57	reliability of the telecommunications system in the state;
58	amending s. 366.04, F.S.; declaring that the installation
59	of underground electric distribution facilities to replace
60	existing overhead facilities is in the public interest in
61	the state; exempting certain government-owned electric
62	utilities from the commission's jurisdiction over
63	territorial disputes; providing an effective date.
64	
65	Be It Enacted by the Legislature of the State of Florida:
66	
67	Section 1. Section 366.201, Florida Statutes, is created
68	to read:
69	<u>366.201 Short titleSections 366.201-366.208 may be</u>
70	cited as the "Reliable Electricity Enhancement Act."
71	Section 2. Section 366.202, Florida Statutes, is created
72	to read:
73	366.202 Legislative findings and intent
74	(1) The Legislature finds that:
75	(a) More than two-thirds of all new electric distribution
76	facilities currently being installed in this state are being
76 77	
	facilities currently being installed in this state are being
77	facilities currently being installed in this state are being installed as underground facilities;
77 78	facilities currently being installed in this state are being installed as underground facilities; (b) More than one-third of all electric distribution
77 78 79	facilities currently being installed in this state are being installed as underground facilities; (b) More than one-third of all electric distribution facilities currently in service in this state are underground
77 78 79 80	<pre>facilities currently being installed in this state are being installed as underground facilities; (b) More than one-third of all electric distribution facilities currently in service in this state are underground facilities, and that approximately one-half of all customers</pre>
77 78 79 80 81	<pre>facilities currently being installed in this state are being installed as underground facilities; (b) More than one-third of all electric distribution facilities currently in service in this state are underground facilities, and that approximately one-half of all customers served by public utilities are served from underground</pre>
77 78 79 80 81 82	<pre>facilities currently being installed in this state are being installed as underground facilities; (b) More than one-third of all electric distribution facilities currently in service in this state are underground facilities, and that approximately one-half of all customers served by public utilities are served from underground facilities;</pre>

CODING: Words stricken are deletions; words underlined are additions.

85 is, in fact, becoming the general standard of service for public 86 utilities; (d) Many reports indicate that areas served by underground 87 distribution facilities had less severe and less prolonged 88 89 losses of electric service during the hurricanes that struck the 90 state in 2004 and 2005; and 91 (e) A significant number of meteorological experts are 92 predicting that more hurricanes are likely to strike the state 93 with significantly greater frequency over the foreseeable future 94 than the state experienced in the 50-year period before 2004. 95 (2) The Legislature further finds that reliability of electric service is critical to the public health, safety, and 96 welfare of the residents of the state, and that minimizing the 97 98 severity, extent, and duration of outages of electric service is likewise critical to the health, safety, and welfare. 99 100 Accordingly, the Legislature directs the Public Service Commission and the public utilities that provide service in this 101 102 state to consistently and continuously seek, promote, and 103 encourage all reasonable means of enhancing and maximizing the 104 reliability of the electric supply system, including 105 distribution systems as well as transmission and generation 106 systems. Further, the Legislature directs the commission and all 107 public utilities to aggressively promote and encourage the installation of underground distribution facilities to the 108 maximum extent feasible, and to aggressively promote and 109 110 encourage the timely and orderly conversion of existing overhead 111 facilities to underground facilities. (3) The mandatory provisions of ss. 366.201-366.208 apply 112

Page 4 of 33

CODING: Words stricken are deletions; words underlined are additions.

FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	Α		Н	0	U	S	Е	0	F	R		E	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
----------------------------------	---	---	---	---	--	---	---	--	---	---	---	---	---	---	---	---	--	---	---	---	---	---	---	---	---	---	---	--	---	---	---

113	only to public utilities as defined in s. 366.02. Municipal and
114	cooperative utilities providing electric service in the state
115	are encouraged to seek and implement all reasonable means of
116	enhancing electric service reliability in the state, and to
117	install underground electric distribution facilities to the
118	maximum extent feasible, giving due consideration to the unique
119	circumstances of each utility.
120	Section 3. Section 366.203, Florida Statutes, is created
121	to read:
122	366.203 Standard of service
123	(1) Effective January 1, 2007, underground electric
124	distribution is presumed to constitute the standard for new
125	electric distribution service in this state. This presumption is
126	rebuttable in specific cases if, in proceedings before the
127	commission, a clear and convincing showing is made that, in a
128	particular application, underground electric distribution is
129	less desirable than overhead facilities. To rebut the
130	presumption, the commission must consider the relevant factors,
131	including the relative reliability of underground compared to
132	overhead systems in the particular application, the installation
133	costs for underground and overhead facilities, the operating and
134	maintenance costs for overhead and underground facilities, and
135	any other identifiable costs associated with overhead and
136	underground facilities. The commission must also consider,
137	without limitation:
138	(a) The overall cost of accidental electrocutions and
139	temporary and permanent disabilities to utility employees and
140	the public;

Page 5 of 33

CODING: Words stricken are deletions; words underlined are additions.

FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	А		Н	0	U	S	Е	0	F		R	Е	Ρ	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
----------------------------------	---	---	---	---	--	---	---	--	---	---	---	---	---	---	---	--	---	---	---	---	---	---	---	---	---	---	---	--	---	---	---

141 The overall cost of vehicular accidents involving (b) 142 distribution facilities; (C) Ascertainable and measurable costs of adverse health 143 144 effects; 145 The costs associated with rights-of-way and easements; (d) 146 The total operating and maintenance costs, including (e) 147 costs of tree trimming for overhead facilities; 148 The total costs incurred and losses sustained by (f) 149 utility customers as a result of outages due to storm damage; 150 and The costs of associated insurance, attorney's fees, 151 (g) 152 and legal settlements and costs. 153 154 In any proceedings before the commission, the commission shall specifically include, as an estimated cost of the overhead 155 facilities being considered, the costs of having to remove and 156 157 replace a new overhead system due to storm damage at least once 158 during its projected useful life. Effective July 1, 2006, all public utilities are 159 (2) directed to aggressively seek, promote, and encourage the timely 160 161 and orderly conversion of existing overhead distribution 162 facilities to underground facilities, so that the majority of 163 persons served by public utilities will come to enjoy the 164 reliability benefits of underground distribution service. Specifically, it is the intent of the Legislature that, to the 165 maximum extent feasible, existing overhead facilities be 166 167 converted to underground systems in a timely and orderly way, 168 with preference and priority given to overhead facilities and

Page 6 of 33

CODING: Words stricken are deletions; words underlined are additions.

FLORIDA HOUSE OF REPRESENTATIN	VΕ	V		Т	4	A	Т	N	N	Е	5	S	Е	2	R	Ρ	Е	2		F	0		Е	S	U	0	(	Н	А	D		R	0	L	F	F
--------------------------------	----	---	--	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	--	---	---	--	---	---	---	---	---	---	---	---	--	---	---	---	---	---

2006

169	systems that are being relocated due to road-widening or other
170	similar activities, and to overhead systems that are at or near
171	the end of their useful lives.
172	(3) The commission shall adopt rules to encourage and
173	promote, to the maximum extent feasible, the conversion of
174	existing overhead systems to underground facilities in a timely
175	and orderly manner giving due consideration to the factors
176	deemed relevant by the commission and consistent with the public
177	interest, including:
178	(a) The overall cost of accidental electrocutions and
179	temporary and permanent disabilities to both utility employees
180	and others;
181	(b) The overall cost of vehicular accidents involving
182	distribution facilities;
183	(c) Ascertainable and measurable costs of adverse health
184	effects;
185	(d) The costs associated with rights-of-way and easements;
186	(e) The total operating and maintenance costs, including,
187	without limitation, costs of tree trimming for overhead
188	facilities;
189	(f) The total costs incurred and losses sustained by
190	utility customers as a result of outages due to storm damage;
191	and
192	(g) The costs of associated insurance, attorney's fees,
193	and legal settlements and costs.
194	Section 4. Section 366.204, Florida Statutes, is created
195	to read:
196	366.204 Duties of public utilities
I	Page 7 of 33

197 In addition to the general duties set forth in s. (1) 198 366.03, each public utility shall: (a) Maintain adequate and accurate records and data 199 200 regarding the relative reliability of overhead and underground 201 facilities, including the number, frequency, and duration of all outages on the distribution system; whether each outage was the 202 203 result of an event directly affecting overhead or underground 204 facilities; and any other information that the commission may 205 prescribe by rule to be maintained. 206 At least once every 2 years, prepare a comprehensive (b) 207 and detailed report concerning the relative reliability of 208 overhead and underground systems, including summaries of the number, frequency, and duration of all outages on the 209 210 distribution system and the causes of the outages; whether the 211 outages resulted from events directly affecting overhead or 212 underground facilities; and any other information that the 213 commission may prescribe by rule as appropriate for inclusion in 214 the reports. 215 (c) Maintain accurate records regarding the costs of installing, maintaining, and operating overhead and underground 216 217 systems and facilities, such that the original cost, approximate 218 depreciated value, and operating and maintenance costs of underground and overhead facilities, and also the removal cost 219 220 of overhead facilities, can be readily compiled and calculated separately and comparably for overhead and underground 221 222 facilities. Timely prepare and provide, at the request of any 223 (d) local governmental unit, a report concerning the relative 224 Page 8 of 33

CODING: Words stricken are deletions; words underlined are additions.

225 reliability of the electric distribution systems providing 226 service within the geographic jurisdiction of the governmental 227 unit, at no cost to the governmental unit. 228 Timely prepare and provide, at the request of any (e) 229 local governmental unit, a report showing in reasonable and 230 understandable detail the estimated original cost, approximate 231 depreciated value, and operating and maintenance costs of underground and overhead facilities, and also the removal cost 232 233 of overhead facilities, at no cost to the governmental unit. (f) Work cooperatively, proactively, promptly, diligently, 234 235 and in good faith with any local governmental unit or 236 homeowners' association that wishes to participate in converting 237 existing overhead systems to underground facilities. 238 By January 1, 2007, each public utility shall prepare (2) 239 a detailed report regarding: 240 (a) The damage to overhead and underground facilities on 241 each public utility's distribution system caused by the 242 hurricanes that struck the state in 2004 and 2005, in order that 243 the extent and cost of damage to overhead and underground 244 facilities can be readily and fairly compared; and 245 (b) The outages sustained by each public utility's 246 customers due to damage to the utility's distribution systems 247 caused by the hurricanes that struck the state in 2004 and 2005, in order that the causes of the outages, the points on the 248 distribution system at which the outages originated, and the 249 250 duration of the outages can be readily and fairly compared as between overhead and underground facilities. 251 (3) A public utility may not willfully discourage or fail 252

```
Page 9 of 33
```

CODING: Words stricken are deletions; words underlined are additions.

FLORIDA	нои	SΕ	ΟF	REF	PRE	SEN	ΝΤΑ	TIVES	S
---------	-----	----	----	-----	-----	-----	-----	-------	---

2006 253 to seek, promote, and encourage the installation of new underground utility facilities or the conversion of existing 254 255 overhead systems to underground systems. Any public utility that violates this subsection is subject to the penalties set forth 256 257 in s. 350.127. 258 Section 5. Section 366.205, Florida Statutes, is created 259 to read: 260 366.205 Limitation on inclusion of general and indirect 261 costs in determining costs or payments for underground facilities.--In any proceedings in which the cost of, or payment 262 for, underground facilities is at issue, the commission shall 263 ensure that only the minimum reasonable general and indirect 264 costs associated with underground facilities, whether such 265 266 facilities are contemplated or have been installed, are included as costs of the underground facilities for any purpose. This 267 268 section shall be strictly construed to ensure that no general or 269 indirect costs are assigned or allocated to underground 270 facilities, or accounted for in such a way as to provide a 271 disincentive to the installation of underground facilities, unless the general or indirect costs are properly attributable 272 273 to the costs of underground facilities. 274 Section 6. Section 366.206, Florida Statutes, is created 275 to read: 276 366.206 Rights-of-way; easements.--(1) The use of rights-of-way for the location of 277 278 underground facilities is encouraged to the maximum extent feasible, consistent with safety and cost considerations. It is 279 presumed, subject to a rebuttal by clear and convincing evidence 280

Page 10 of 33

CODING: Words stricken are deletions; words underlined are additions.

hb1529-00

281	in a specific proceeding before the commission, that rights-of-
282	way are sufficient for the location of underground facilities.
283	If a municipality, county, special district, or other
284	governmental entity agrees to be responsible for the costs
285	associated with a future relocation of facilities located within
286	the governmental entity's rights-of-way, the issue of future
287	relocation costs to the public utility is irrelevant when
288	determining whether the governmental entity's right-of-way is
289	sufficient for the location of underground facilities or if an
290	easement is required for the facilities.
291	(2) All easements granted to public utilities on or after
292	July 1, 2006, must state that all permanent rights granted by
293	the easement vest in the governmental entity in whose geographic
294	jurisdiction the easement exists, with the public utility having
295	the rights that are granted by the easement only for so long as
296	it holds a franchise to provide service within the governmental
297	entity's jurisdiction. Each easement must provide specifically
298	that the easement, and the rights thereunder, transfer
299	automatically, by operation of the provisions of the easement
300	itself, to the respective governmental entity upon termination
301	or expiration of any franchise granted to the public utility, or
302	upon the governmental entity's establishing an electric utility
303	system to serve within any part, or all, of its geographic
304	jurisdiction.
305	Section 7. Section 366.207, Florida Statutes, is created
306	to read:
307	366.207 Use of rear yard easements encouragedIf
308	existing overhead facilities are located within rear yard
I	Page 11 of 33

CODING: Words stricken are deletions; words underlined are additions.

FLURIDA HUUSE OF REPRESENIALIVE	A HOUSE OF REPRESENTA	₹ E P R E S E N T A T I V E S
---------------------------------	-----------------------	-------------------------------

309	easements, using rear yard easements for the installation of new
310	underground facilities is encouraged. The utility may require
311	that the easements be kept clear of obstructions in order to
312	ensure access to the underground facilities.
313	Section 8. Section 366.208, Florida Statutes, is created
314	to read:
315	366.208 Encouraging competition in providing utility
316	construction servicesIt is the policy of the state to
317	promote, to the maximum extent feasible and practicable,
318	competition in all economic activity in the state, including the
319	provision of utility construction services. Public utilities
320	shall pursue competitive alternatives from qualified vendors and
321	make such alternatives available to governmental entities that
322	desire to convert existing overhead facilities to underground
323	facilities.
324	Section 9. Section 125.3402, Florida Statutes, is created
325	to read:
326	125.3402 Credits to counties for contributions paid toward
327	the cost of underground distribution facilities
328	(1) It is the policy of the state to encourage counties to
329	convert electric distribution, telephone, and cable television
330	facilities providing service within their geographic
331	jurisdictions from overhead systems to underground facilities in
332	order to secure for their residents the benefits of such
333	underground facilities and systems. It is further the policy of
334	the state to ensure that, if a county pays for part or all of
335	the cost of converting overhead facilities to underground
336	facilities, it receive fair credit for such payments if and when

Page 12 of 33

CODING: Words stricken are deletions; words underlined are additions.

337 the county elects to establish a county-owned electric utility, 338 telephone, or cable television systems. (2) If a county has paid a differential cost reflecting 339 340 the difference in cost between the cost of the underground 341 facilities installed and the cost of equivalent new overhead 342 facilities for the installation of new underground facilities, 343 and the county subsequently decides to purchase the public utility's or other provider's facilities as part of establishing 344 345 a county-owned electric utility, telephone, or cable television system, whether under eminent domain or other proceedings, at 346 347 the county's option: In any proceedings to determine the purchase price for 348 (a) the facilities being purchased, the county shall receive full 349 350 credit for such differential payments made; or (b) 351 The county shall have the right to purchase the 352 underground system by paying the public utility or other 353 provider the difference between the cost of the new underground 354 system installed and the payment that the county made. 355 In order for a county to receive fair credit for the value that 356 357 it contributed to convert overhead facilities to underground 358 facilities, this section applies to payments made by the county 359 before or after July 1, 2006. This section applies whether the county paid the public utility or other provider to install the 360 new underground facilities or engaged a private contractor to 361 362 install the underground facilities and received a credit from the public utility or other provider. 363 (3) If a county pays the full cost of installing new 364

CODING: Words stricken are deletions; words underlined are additions.

2006

365	underground facilities without any credit from the public
366	utility or other provider for the cost of an equivalent new
367	overhead facility, the county has a vested fee simple ownership
368	right in the underground facilities along with any easements and
369	easement rights associated with the underground facilities.
370	However, the public utility or other provider retains sufficient
371	rights of access in order to operate and maintain the
372	underground facilities under the terms and conditions agreed
373	upon by the county and the public utility or other provider.
374	When considering such terms and conditions, the Legislature
375	finds and states that a leasehold interest of the public
376	utility, at an annual lease payment of \$1 per year for all
377	facilities and property, including any applicable easement
378	rights, located within the county's geographic area is
379	sufficient for this purpose. The Legislature further finds and
380	declares that, alternatively, the public utility or other
381	provider has a vested time-limited ownership interest with the
382	fee simple title remaining vested in the county. This interest
383	may not exceed the duration of any franchise agreement and is
384	deemed sufficient to satisfy the public utility's or other
385	provider's need for an ownership interest to allow it adequate
386	access to the underground facilities in order to operate and
387	maintain the systems. If the public utility or other provider
388	and the county are unable to agree on this matter, the county,
389	in its sole discretion, shall determine which of the ownership
390	structures shall apply.
391	Section 10. Section 125.3403, Florida Statutes, is created
392	to read:
Į	Dago 14 of 22

## Page 14 of 33

393 125.3403 Terms for which a utility franchise may be 394 granted; conditions.--395 (1) (a) A county may not give or grant any franchise or 396 right to use a street for operating along or across the street a 397 street railroad, water works, telephone, cable television, gas 398 or electric business, or other business requiring the use of 399 mains, pipes, wires, or similar facilities in any street for a 400 term exceeding 30 years. At the sole option and discretion of 401 the county, any county that is negotiating for a new franchise, 402 or in which a renewal franchise agreement is being negotiated as 403 the current franchise is about to expire or has expired, may 404 require that any new franchise agreement be for a period of 5 405 years. 406 (b) If the entity with whom the county is negotiating 407 refuses or delays in negotiating a franchise term of 5 years, or 408 longer at the county's option, the county may file a civil 409 action in circuit court for a declaratory judgment, reformation, 410 or injunctive relief, or any such other relief as the court 411 finds appropriate, requiring that the franchise term be set at 5 412 years or such longer term as prayed by the county. If the county 413 is successful, the entity with whom the county is negotiating is 414 liable to the county for all of the county's reasonable 415 attorney's fees and costs of bringing the action. 416 (2) A county may not give or grant any franchise governed by this section without reserving to the county the right to 417 purchase the street railroad, water works, telephone, cable 418 television, gas or electric business, or other business at the 419 420 expiration of the franchise. The right of reservation includes

Page 15 of 33

CODING: Words stricken are deletions; words underlined are additions.

421 all related property used under or in connection with the franchise or right, or any such part of the property which the 422 county may desire to purchase. The value of the franchise 423 property, real and personal, desired by the county shall be 424 425 fixed by arbitration as may be provided by law. 426 (3) A franchise may not be granted which contains or 427 includes a provision that prohibits a county from competing with any street railroad, water works, telephone, cable television, 428 qas or electric business, or other similar business obtaining a 429 430 franchise from the county for a period longer than 5 years. 431 (4) Any franchise or right granted for a period longer than 30 years, granted without the right to purchase the 432 franchise as set forth in this section, or including a provision 433 434 intended to limit competition with the county for a period longer than 5 years, is void. Notwithstanding the voiding of any 435 436 such franchise, the entity to whom the franchise had been 437 granted shall continue to be liable to pay any applicable 438 franchise fees, which would otherwise have been due under the 439 franchise, to the county for so long as the entity continues to 440 operate and conduct its business in the county. 441 Section 11. Section 166.261, Florida Statutes, is created 442 to read: 166.261 Credits to municipalities for contributions paid 443 toward the cost of underground distribution facilities.--444 It is the policy of the state to encourage 445 (1) municipalities to convert electric distribution, telephone, and 446 cable television facilities providing service within their 447 qeographic jurisdictions from overhead systems to underground 448 Page 16 of 33

CODING: Words stricken are deletions; words underlined are additions.

449 facilities in order to secure for their residents the benefits 450 of such underground facilities and systems. It is further the 451 policy of the state to ensure that, if a municipality pays for part or all of the cost of converting overhead facilities to 452 453 underground facilities, it receive fair credit for such payments 454 if and when the municipality elects to establish a municipalityowned electric utility, telephone, or cable television systems. 455 (2) If a municipality, corporate entity, individual 456 citizen, or group of citizens, including, without limitation, a 457 civic association, neighborhood association, homeowners' 458 association, or similar group, has paid a differential cost 459 460 reflecting the difference in cost between the cost of the underground facilities installed and the cost of equivalent new 461 462 overhead facilities for the installation of new underground facilities, and the municipality subsequently decides to 463 464 purchase the public utility's or other provider's facilities as 465 part of establishing a municipality-owned electric utility, 466 telephone, or cable television system, whether under eminent 467 domain or other proceedings, at the municipality's option: 468 (a) In any proceedings to determine the purchase price for 469 the facilities being purchased, the municipality shall receive 470 full credit for such differential payments made, whether by the 471 municipality, a corporate entity, an individual citizen, or a 472 group of citizens; or The municipality shall have the right to purchase the 473 (b) 474 underground system by paying the public utility or other provider the difference between the cost of the new underground 475 476 system installed and the payment that the municipality or others Page 17 of 33

CODING: Words stricken are deletions; words underlined are additions.

2006

477	made.
478	
479	In order for a municipality and its citizens to receive fair
480	credit for the value that they contributed to convert overhead
481	facilities to underground facilities, this section applies to
482	payments made by the municipality or its citizens before and
483	after July 1, 2006. This section applies whether the
484	municipality paid the public utility or other provider to
485	install the new underground facilities or engaged a private
486	contractor to install the underground facilities and received a
487	credit from the public utility or other provider.
488	(3) If the full cost of installing new underground
489	facilities is paid by a municipality or its citizens without any
490	credit from the public utility or other provider for the cost of
491	an equivalent new overhead facility, the municipality has a
492	vested fee simple ownership right in the underground facilities
493	along with any easements and easement rights associated with the
494	underground facilities. However, the public utility or other
495	provider retains sufficient rights of access in order to operate
496	and maintain the underground facilities under the terms and
497	conditions agreed upon by the municipality and the public
498	utility or other provider. When considering such terms and
499	conditions, the Legislature finds and states that a leasehold
500	interest of the public utility, at an annual lease payment of \$1
501	per year for all facilities and property, including any
502	applicable easement rights, located within the municipality's
503	geographic area is sufficient for this purpose. The Legislature
504	further finds and declares that, alternatively, the public
I	Dago 18 of 22

Page 18 of 33

FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	Α		Н	0	U	S	Е	0	F	F	२	Е	Ρ	R	Е	S	Е	Ν	Т	Α	Т	I	V	Е	S
----------------------------------	---	---	---	---	--	---	---	--	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

505	utility or other provider has a vested time-limited ownership
506	interest with the fee simple title remaining vested in the
507	municipality. This interest may not exceed the duration of any
508	franchise agreement and is deemed sufficient to satisfy the
509	public utility's or other provider's need for an ownership
510	interest to allow it adequate access to the underground
511	facilities in order to operate and maintain the systems. If the
512	public utility or other provider and the municipality are unable
513	to agree on this matter, the municipality, in its sole
514	discretion, shall determine which of the ownership structures
515	shall apply.
516	Section 12. Section 166.262, Florida Statutes, is created
517	to read:
518	166.262 Terms for which a utility franchise may be
519	granted; conditions
520	(1)(a) A municipality may not give or grant any franchise
521	or right to use a street for operating along or across the
522	street a street railroad, water works, telephone, cable
523	television, gas or electric business, or other business
524	requiring the use of mains, pipes, wires, or similar facilities
525	in any street for a term exceeding 30 years. At the sole option
526	and discretion of the municipality, a municipality that is
527	negotiating for a new franchise, or in which a renewal franchise
528	agreement is being negotiated as the current franchise is about
529	to expire or has expired, may require that any new franchise
530	agreement be for a period of 5 years.
531	(b) If the entity with whom the municipality is
532	negotiating refuses or delays in negotiating a franchise term of
I	Page 19 of 33

CODING: Words stricken are deletions; words underlined are additions.

2006

533	5 years, or longer at the municipality's option, the
534	municipality may file a civil action in circuit court for a
535	declaratory judgment, reformation, or injunctive relief, or any
536	such other relief as the court finds appropriate, requiring that
537	the franchise term be set at 5 years or such longer term as
538	prayed by the municipality. If the municipality is successful,
539	the entity with whom the municipality is negotiating is liable
540	to the municipality for all of the municipality's reasonable
541	attorney's fees and costs of bringing the action.
542	(2) A municipality may not give or grant any franchise
543	governed by this section without reserving to the municipality
544	the right to purchase the street railroad, water works,
545	telephone, cable television, gas or electric business, or other
546	business at the expiration of the franchise. The right of
547	reservation includes all related property used under or in
548	connection with the franchise or right, or any such part of the
549	property which the municipality may desire to purchase. The
550	value of the franchise property, real and personal, desired by
551	the municipality shall be fixed by arbitration as may be
552	provided by law.
553	(3) A franchise may not be granted which contains or
554	includes a provision that prohibits a municipality from
555	competing with any street railroad, water works, telephone,
556	cable television, gas or electric business, or other similar
557	business obtaining a franchise from the municipality for a
558	period longer than 5 years.
559	(4) Any franchise or right granted for a period longer
560	than 30 years, granted without the right to purchase the
I	Page 20 of 33

561	franchise as set forth in this section, or including a provision
562	intended to limit competition with the municipality for a period
563	longer than 5 years, is void. Notwithstanding the voiding of any
564	such franchise, the entity to whom the franchise had been
565	granted shall continue to be liable to pay any applicable
566	franchise fees, which would otherwise have been due under the
567	franchise, to the municipality for so long as the entity
568	continues to operate and conduct its business in the
569	municipality.
570	Section 13. Section 189.4052, Florida Statutes, is created
571	to read:
572	189.4052 Credits to special districts for contributions
573	paid toward the cost of underground distribution facilities
574	(1) It is the policy of the state to encourage special
575	districts to convert electric distribution, telephone, and cable
576	television facilities providing service within their geographic
577	jurisdictions from overhead systems to underground facilities in
578	order to secure for their residents the benefits of such
579	underground facilities and systems. It is further the policy of
580	the state to ensure that, if a special district pays for part or
581	all of the cost of converting overhead facilities to underground
582	facilities, the special district receives fair credit for such
583	payments if and when the special district elects to establish a
584	special district-owned electric utility, telephone, or cable
585	television systems.
586	(2) If a special district has paid a differential cost
587	reflecting the difference in cost between the cost of the
588	underground facilities installed and the cost of equivalent new
I	Page 21 of 33

CODING: Words stricken are deletions; words underlined are additions.

589 overhead facilities for the installation of new underground 590 facilities, and the special district subsequently decides to 591 purchase the public utility's or other provider's facilities as 592 part of establishing a special district-owned electric utility, 593 telephone, or cable television system, whether under eminent 594 domain or other proceedings, at the special district's option: 595 (a) In any proceedings to determine the purchase price for the facilities being purchased, the special district shall 596 597 receive full credit for the differential payments made; or 598 The special district has the right to purchase the (b) 599 underground system by paying the public utility or other 600 provider the difference between the cost of the new underground 601 system installed and the payment that the special district made. 602 In order for a special district to receive fair credit for the 603 604 value that it contributed to convert overhead facilities to 605 underground facilities, this section applies to payments made by 606 the special district before and after July 1, 2006. This section 607 applies whether the special district paid the public utility or 608 other provider to install the new underground facilities or 609 engaged a private contractor to install the underground 610 facilities and received a credit from the public utility or 611 other provider. 612 (3) If a special district pays the full cost of installing new underground facilities without any credit from the public 613 614 utility or other provider for the cost of an equivalent new overhead facility, it has a vested fee simple ownership right in 615 616 the underground facilities along with any easements and easement Page 22 of 33

CODING: Words stricken are deletions; words underlined are additions.

617 rights associated with the underground facilities. However, the 618 public utility or other provider retains sufficient rights of access in order to operate and maintain the underground 619 620 facilities under the terms and conditions agreed upon by the 621 special district and the public utility or other provider. When 622 considering such terms and conditions, the Legislature finds and 623 states that a leasehold interest of the public utility, at an annual lease payment of \$1 per year for all facilities and 624 625 property, including any applicable easement rights, located 626 within the special district's geographic area is sufficient for 627 this purpose. The Legislature further finds and declares that, alternatively, the public utility or other provider has a vested 628 629 time-limited ownership interest with the fee simple title 630 remaining vested in the special district. This interest may not 631 exceed the duration of any franchise agreement and is deemed 632 sufficient to satisfy the public utility's or other provider's 633 need for an ownership interest to allow it adequate access to 634 the underground facilities in order to operate and maintain the 635 systems. If the public utility or other provider and the special 636 district are unable to agree on this matter, the special 637 district, in its sole discretion, shall determine which of the 638 ownership structures shall apply. Section 14. Section 189.4053, Florida Statutes, is created 639 640 to read: 189.4053 Terms for which a utility franchise may be 641 642 granted; conditions. --Special districts created under this chapter shall 643 (1)(a) 644 have, to the extent allowed by law, the power to grant Page 23 of 33

CODING: Words stricken are deletions; words underlined are additions.

2006

	franchigan to entiting that wigh to encyste a street reilroad
645	franchises to entities that wish to operate a street railroad,
646	water works, telephone, cable television, gas or electric
647	business, or other business requiring the use of mains, pipes,
648	wires, or similar facilities in any street in the district.
649	However, a special district may not give or grant any franchise
650	or right to use a street for operating along or across the
651	street a street railroad, water works, telephone, cable
652	television, gas or electric business, or other business
653	requiring the use of mains, pipes, wires, or similar facilities
654	in any street for a term exceeding 30 years. At the sole option
655	and discretion of the special district, a special district that
656	is negotiating for a new franchise, or in which a renewal
657	franchise agreement is being negotiated as the current franchise
658	is about to expire or has expired, may require that any new
659	franchise agreement be for a period of 5 years.
660	(b) If the entity with whom the special district is
661	negotiating refuses or delays in negotiating a franchise term of
661 662	5 years, or longer at the special district's option, the special
662	5 years, or longer at the special district's option, the special
662 663	5 years, or longer at the special district's option, the special district may file a civil action in circuit court for a
662 663 664	5 years, or longer at the special district's option, the special district may file a civil action in circuit court for a declaratory judgment, reformation, or injunctive relief, or any
662 663 664 665	5 years, or longer at the special district's option, the special district may file a civil action in circuit court for a declaratory judgment, reformation, or injunctive relief, or any such other relief as the court finds appropriate, requiring that
662 663 664 665 666	5 years, or longer at the special district's option, the special district may file a civil action in circuit court for a declaratory judgment, reformation, or injunctive relief, or any such other relief as the court finds appropriate, requiring that the franchise term be set at 5 years or such longer term as
662 663 664 665 666 667	5 years, or longer at the special district's option, the special district may file a civil action in circuit court for a declaratory judgment, reformation, or injunctive relief, or any such other relief as the court finds appropriate, requiring that the franchise term be set at 5 years or such longer term as prayed by the special district. If the special district is
662 663 664 665 666 667 668	5 years, or longer at the special district's option, the special district may file a civil action in circuit court for a declaratory judgment, reformation, or injunctive relief, or any such other relief as the court finds appropriate, requiring that the franchise term be set at 5 years or such longer term as prayed by the special district. If the special district is successful, the entity with whom the special district is
662 663 664 665 666 667 668 669	5 years, or longer at the special district's option, the special district may file a civil action in circuit court for a declaratory judgment, reformation, or injunctive relief, or any such other relief as the court finds appropriate, requiring that the franchise term be set at 5 years or such longer term as prayed by the special district. If the special district is successful, the entity with whom the special district is negotiating is liable to the special district for all of the
662 663 664 665 666 667 668 669 670	5 years, or longer at the special district's option, the special district may file a civil action in circuit court for a declaratory judgment, reformation, or injunctive relief, or any such other relief as the court finds appropriate, requiring that the franchise term be set at 5 years or such longer term as prayed by the special district. If the special district is successful, the entity with whom the special district is negotiating is liable to the special district for all of the special district's reasonable attorney's fees and costs of

Page 24 of 33

FLORIDA HOUSE OF REPRESENTA	. T I V E S	ENTATIVE	PRESENTA	ΟF	SE	нои	IDA	LOR	F
-----------------------------	-------------	----------	----------	----	----	-----	-----	-----	---

2006

673	governed by this section without reserving to the special
674	district the right to purchase the street railroad, water works,
675	telephone, cable television, gas or electric business, or other
676	business at the expiration of the franchise. The right of
677	reservation includes all related property used under or in
678	connection with the franchise or right, or any such part of the
679	property which the special district may desire to purchase. The
680	value of the franchise property, real and personal, desired by
681	the special district shall be fixed by arbitration as may be
682	provided by law.
683	(3) A franchise may not be granted which contains or
684	includes a provision that prohibits a special district from
685	competing with any street railroad, water works, telephone,
686	cable television, gas or electric business, or other similar
687	business obtaining a franchise from the special district for a
688	period longer than 5 years.
689	(4) Any franchise or right granted for a period longer
690	than 30 years, granted without the right to purchase the
691	franchise as set forth in this section, or including a provision
692	intended to limit competition with the special district for a
693	period longer than 5 years, is void. Notwithstanding the voiding
694	of any such franchise, the entity to whom the franchise had been
695	granted shall continue to be liable to pay any applicable
696	franchise fees, which would otherwise have been due under the
697	franchise, to the special district for so long as the entity
698	continues to operate and conduct its business in the special
699	district.
700	Section 15. Section 190.018, Florida Statutes, is created
I	Page 25 of 33

701 to read: 190.018 Credits to community development districts for 702 contributions paid toward the cost of underground distribution 703 704 facilities.--705 (1) It is the policy of the state to encourage community 706 development districts to convert electric distribution, 707 telephone, and cable television facilities providing service 708 within their geographic jurisdictions from overhead systems to 709 underground facilities in order to secure for their residents 710 the benefits of such underground facilities and systems. It is further the policy of the state to ensure that, if a community 711 712 development district pays for part or all of the cost of 713 converting overhead facilities to underground facilities, the 714 community development district receives fair credit for such 715 payments if and when the community development district elects 716 to establish a community development district-owned electric 717 utility, telephone, or cable television system. 718 If a community development district has paid a (2) 719 differential cost reflecting the difference in cost between the 720 cost of the underground facilities installed and the cost of 721 equivalent new overhead facilities for the installation of new 722 underground facilities, and the community development district 723 subsequently decides to purchase the public utility's or other 724 provider's facilities as part of establishing a community development district-owned electric utility, telephone, or cable 725 television system, whether under eminent domain or other 726 proceedings, at the community development district's option: 727 (a) In any proceedings to determine the purchase price for 728

Page 26 of 33

CODING: Words stricken are deletions; words underlined are additions.

hb1529-00

FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	Α		Н	0	U	S	Е	0	F	F	२	Е	Ρ	R	Е	S	Е	Ν	Т	Α	Т	I	V	Е	S
----------------------------------	---	---	---	---	--	---	---	--	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

2006 729 the facilities being purchased, the community development 730 district shall receive full credit for the differential payments 731 made; or 732 (b) The community development district has the right to 733 purchase the underground system by paying the public utility or 734 other provider the difference between the cost of the new 735 underground system installed and the payment that the district 736 made. 737 In order for a community development district to receive fair 738 739 credit for the value that it contributed to convert overhead 740 facilities to underground facilities, this section applies to 741 payments made by the community development district before and 742 after July 1, 2006. This section applies whether the community development district paid the public utility or other provider 743 744 to install the new underground facilities or engaged a private 745 contractor to install the underground facilities and received a 746 credit from the public utility or other provider. 747 (3) If a community development district pays the full cost of installing new underground facilities without any credit from 748 749 the public utility or other provider for the cost of an 750 equivalent new overhead facility, the community development 751 district has a vested fee simple ownership right in the 752 underground facilities along with any easements and easement rights associated with the underground facilities. However, the 753 public utility or other provider retains sufficient rights of 754 755 access in order to operate and maintain the underground 756 facilities under the terms and conditions agreed upon by the

Page 27 of 33

CODING: Words stricken are deletions; words underlined are additions.

hb1529-00

757 community development district and the public utility or other 758 provider. When considering such terms and conditions, the 759 Legislature finds and states that a leasehold interest of the 760 public utility, at an annual lease payment of \$1 per year for 761 all facilities and property, including any applicable easement 762 rights, located within the community development district's 763 qeographic area is sufficient for this purpose. The Legislature further finds and declares that, alternatively, the public 764 765 utility or other provider has a vested time-limited ownership 766 interest with the fee simple title remaining vested in the 767 district. This interest may not exceed the duration of any 768 franchise agreement and is deemed sufficient to satisfy the public utility's or other provider's need for an ownership 769 interest to allow it adequate access to the underground 770 facilities to operate and maintain the systems. If the public 771 772 utility or other provider and the community development district 773 are unable to agree on this matter, the community development 774 district, in its sole discretion, shall determine which of the 775 ownership structures shall apply. 776 Section 16. Section 190.019, Florida Statutes, is created 777 to read: 778 189.019 Terms for which a utility franchise may be 779 granted; conditions.--780 (1) (a) A community development district may not give or grant any franchise or right to use a street for operating along 781 or across the street a street railroad, water works, telephone, 782 783 cable television, gas or electric business, or other business 784 requiring the use of mains, pipes, wires, or similar facilities Page 28 of 33

CODING: Words stricken are deletions; words underlined are additions.

FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	А	Н	0	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
----------------------------------	---	---	---	---	--	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	--	---	---	---

785 in any street for a term exceeding 30 years. At the sole option 786 and discretion of the community development district, a 787 community development district that is negotiating for a new 788 franchise, or in which a renewal franchise agreement is being 789 negotiated as the current franchise is about to expire or has 790 expired, may require that any new franchise agreement be for a 791 period of 5 years. 792 (b) If the entity with whom the community development 793 district is negotiating refuses or delays in negotiating a franchise term of 5 years, or longer at the community 794 development district's option, the district may file a civil 795 796 action in circuit court for a declaratory judgment, reformation, 797 or injunctive relief, or any such other relief as the court 798 finds appropriate, requiring that the franchise term be set at 5 799 years or such longer term as prayed by the community development district. If the district is successful, the entity with whom 800 801 the community development district is negotiating is liable to 802 the community development district for all of the district's 803 reasonable attorney's fees and costs of bringing the action. (2) 804 A community development district may not give or grant 805 any franchise governed by this section without reserving to the 806 district the right to purchase the street railroad, water works, 807 telephone, cable television, gas or electric business, or other 808 business at the expiration of the franchise. The right of 809 reservation includes all related property used under or in connection with the franchise or right, or any such part of the 810 811 property which the community development district may desire to 812 purchase. The value of the franchise property, real and

Page 29 of 33

CODING: Words stricken are deletions; words underlined are additions.

2006

813	personal, desired by the district shall be fixed by arbitration
814	as may be provided by law.
815	(3) A franchise may not be granted which contains or
816	includes a provision that prohibits a community development
817	district from competing with any street railroad, water works,
818	telephone, cable television, gas or electric business, or other
819	similar business obtaining a franchise from the district for a
820	period longer than 5 years.
821	(4) Any franchise or right granted for a period longer
822	than 30 years, granted without the right to purchase the
823	franchise as set forth in this section, or including a provision
824	intended to limit competition with the community development
825	district for a period longer than 5 years, is void.
826	Notwithstanding the voiding of any such franchise, the entity to
827	whom the franchise had been granted shall continue to be liable
828	to pay any applicable franchise fees, which would otherwise have
829	been due under the franchise, to the community development
830	district for so long as the entity continues to operate and
831	conduct its business in the community development district.
832	Section 17. Subsection (4) is added to section 364.03,
833	Florida Statutes, to read:
834	364.03 Rates to be reasonable; performance of service;
835	maintenance of telecommunications facilities
836	(4) The reliability of telecommunications service is
837	critical to the public health, safety, and welfare, and
838	minimizing the severity, extent, and duration of outages of
839	telecommunications service is likewise critical to the public
840	health, safety, and welfare. Accordingly, the Legislature
I	Page 30 of 33

2006

841	directs the commission and the entities that provide such
842	service in this state to consistently and continuously seek,
843	promote, and encourage all reasonable means of enhancing and
844	maximizing the reliability of the telecommunications system.
845	Further, the Legislature directs the commission and all such
846	entities in this state to aggressively promote and encourage the
847	installation of underground facilities, where applicable and to
848	the maximum extent feasible, and to aggressively promote and
849	encourage the timely and orderly conversion of existing overhead
850	facilities to underground facilities. Consistent with the
851	Florida Reliable Electricity Enhancement Act, ss. 366.201-
852	366.208, effective January 1, 2007, it is presumed that
853	underground service constitutes the standard for new
854	telecommunication service in this state and that underground
855	service shall constitute modern, adequate, sufficient, and
856	efficient service within the meaning of this section. The
857	commission shall adopt rules to the extent of its jurisdiction
858	encouraging and promoting, to the maximum extent feasible, the
859	conversion of existing overhead facilities to underground
860	facilities on a priority basis, in coordination with any
861	conversion of electric facilities to underground service, giving
862	due consideration to the overall cost of vehicular accidents
863	involving poles and other overhead facilities, as well as to
864	corresponding facilities that provide underground service, the
865	costs associated with rights-of-way and easements, the total
866	operating and maintenance costs, including, without limitation,
867	costs of tree-trimming for overhead facilities, the total costs
868	incurred and losses sustained by consumers as a result of
I	Dago 21 of 22

Page 31 of 33

869 outages due to storm damage, and the costs of associated 870 insurance, attorney's fees, and legal settlement and costs. 871 Section 18. Paragraph (e) of subsection (2) of section 872 366.04, Florida Statutes, is amended to read: 873 366.04 Jurisdiction of commission.--874 In the exercise of its jurisdiction, the commission (2) 875 shall have power over electric utilities for the following 876 purposes: 877 (e) To resolve, upon petition of a utility or on its own motion, any territorial dispute involving service areas between 878 879 and among rural electric cooperatives, municipal electric utilities, and other electric utilities under its jurisdiction. 880 In resolving territorial disputes, the commission may consider, 881 882 but not be limited to consideration of, the ability of the utilities to expand services within their own capabilities and 883 884 the nature of the area involved, including population, the 885 degree of urbanization of the area, its proximity to other urban 886 areas, and the present and reasonably foreseeable future 887 requirements of the area for other utility services. The 888 Legislature finds and declares that the installation of 889 underground electric distribution facilities to replace existing 890 overhead facilities is in the public interest and that such 891 installation is not a duplication of existing overhead facilities. Any governmental entity that installs underground 892 electric distribution facilities to provide service within its 893 geographic jurisdiction, and subsequently, without violating any 894 then-effective franchise agreement, establishes a governmentally 895 896 owned electric utility system and begins operating such system, Page 32 of 33

CODING: Words stricken are deletions; words underlined are additions.

FLORIDA HOUSE OF REPRESENTATI	√ E :	S
-------------------------------	-------	---

2006

7	<u>is not</u>	subject	to the	juri	sdictio	on of	the cor	nmissi	on	over
3	territ	orial dis	putes.							
9	S	ection 19	. This	act	shall	take	effect	July	1,	2006.