By the Committee on Community Affairs

## 578-1012C-06

1	A bill to be entitled
2	An act relating to growth management; amending
3	ss. 163.3177, 163.3180, and 163.3184, F.S.;
4	correcting cross-references; amending s.
5	163.3247, F.S.; expanding the membership of the
6	Century Commission for a Sustainable Florida;
7	revising the date for completion of
8	appointments to the commission; amending s.
9	201.15, F.S.; deleting obsolete provisions
10	relating to the High Growth District Capital
11	Outlay Assistance Grant Program; appropriating
12	an additional sum to fund the Classrooms for
13	Kids Program; deleting obsolete provisions
14	relating to certain recurring funding for the
15	Century Commission; providing an additional sum
16	to the State Transportation Trust Fund for
17	specified purposes; amending s. 339.2819, F.S.;
18	correcting a cross-reference; amending s.
19	1013.65, F.S.; increasing the amount
20	appropriated from the Public Education Capital
21	Outlay and Debt Service Trust Fund to fund the
22	Classrooms for Kids Program; amending s.
23	1013.738, F.S.; revising the prerequisites to
24	the establishment and funding of the High
25	Growth District Capital Outlay Assistance Grant
26	Program; appropriating a sum that was vetoed
27	for the 2005-2006 fiscal year to the State
28	Transportation Trust Fund in the Department of
29	Transportation on a nonrecurring basis for the
30	2005-2006 fiscal year for the purposes of the
31	Strategic Intermodal System; reducing the

1 amount appropriated in section 27 of chapter 2 2005-290, Laws of Florida, to the State 3 Transportation Trust Fund in the Department of 4 Transportation for the 2005-2006 fiscal year; 5 appropriating a sum for the High Growth 6 District Capital Outlay Assistance Grant 7 Program, which was vetoed for the 2005-2006 8 fiscal year, and sum which is in the Public 9 Education Capital Outlay and Debt Service Trust 10 Fund in the Department of Education, for the 2005-2006 fiscal year on a nonrecurring basis 11 12 to the Classrooms for Kids Program; providing 13 effective dates. 14 Be It Enacted by the Legislature of the State of Florida: 15 16 17 Section 1. Paragraph (c) of subsection (13) of section 163.3177, Florida Statutes, is amended to read: 18 163.3177 Required and optional elements of 19 comprehensive plan; studies and surveys .--20 21 (13) Local governments are encouraged to develop a 22 community vision that provides for sustainable growth, 23 recognizes its fiscal constraints, and protects its natural resources. At the request of a local government, the 2.4 applicable regional planning council shall provide assistance 25 in the development of a community vision. 26 27 (c) As part of the workshops and public meetings, the local government must discuss strategies for addressing the topics discussed under paragraph (b), including: 29 30 1. Strategies to preserve open space and

environmentally sensitive lands, and to encourage a healthy

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agricultural economy, including innovative planning and development strategies, such as the transfer of development rights;

- 2. Incentives for mixed-use development, including increased height and intensity standards for buildings that provide residential use in combination with office or commercial space;
  - 3. Incentives for workforce housing;
- 4. Designation of an urban service boundary pursuant to subsection(14)(2); and
- 5. Strategies to provide mobility within the community and to protect the Strategic Intermodal System, including the development of a transportation corridor management plan under s. 337.273.
- Section 2. Subsection (13) and paragraph (b) of subsection (16) of section 163.3180, Florida Statutes, are amended to read:
  - 163.3180 Concurrency.--
- (13) School concurrency shall be established on a districtwide basis and shall include all public schools in the district and all portions of the district, whether located in a municipality or an unincorporated area unless exempt from the public school facilities element pursuant to s. 163.3177(12). The application of school concurrency to development shall be based upon the adopted comprehensive plan, as amended. All local governments within a county, except as provided in paragraph (f), shall adopt and transmit
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- to the state land planning agency and adopt the necessary plan
- 29 amendments, along with the interlocal agreement, for a
- 30 compliance review pursuant to s. 163.3184(7) and (8). The
- minimum requirements for school concurrency are the following:

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- (a) Public school facilities element.—A local government shall adopt and transmit to the state land planning agency and adopt a plan or plan amendment that which includes a public school facilities element which is consistent with the requirements of s. 163.3177(12) and which is determined to be in compliance as defined in s. 163.3184(1)(b). All local government public school facilities plan elements within a county must be consistent with each other as well as the requirements of this part.
- (b) Level-of-service standards.--The Legislature recognizes that an essential requirement for a concurrency management system is the level of service at which a public facility is expected to operate.
- 1. Local governments and school boards imposing school concurrency shall exercise authority in conjunction with each other to establish jointly adequate level-of-service standards, as defined in chapter 9J-5, Florida Administrative Code, necessary to implement the adopted local government comprehensive plan, based on data and analysis.
- 2. Public school level-of-service standards shall be included and adopted into the capital improvements element of the local comprehensive plan and shall apply districtwide to all schools of the same type. Types of schools may include elementary, middle, and high schools as well as special purpose facilities such as magnet schools.
- 3. Local governments and school boards shall have the option to utilize tiered level-of-service standards to allow time to achieve an adequate and desirable level of service as circumstances warrant.
- (c) Service areas.--The Legislature recognizes that an essential requirement for a concurrency system is a

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designation of the area within which the level of service will be measured when an application for a residential development permit is reviewed for school concurrency purposes. This delineation is also important for purposes of determining whether the local government has a financially feasible public school capital facilities program that will provide schools which will achieve and maintain the adopted level-of-service standards.

- 1. In order to balance competing interests, preserve the constitutional concept of uniformity, and avoid disruption of existing educational and growth management processes, local governments are encouraged to initially apply school concurrency to development only on a districtwide basis so that a concurrency determination for a specific development will be based upon the availability of school capacity districtwide. To ensure that development is coordinated with schools having available capacity, within 5 years after adoption of school concurrency, local governments shall apply school concurrency on a less than districtwide basis, such as using school attendance zones or concurrency service areas, as provided in subparagraph 2.
- 2. For local governments applying school concurrency on a less than districtwide basis, such as utilizing school attendance zones or larger school concurrency service areas, local governments and school boards shall have the burden to demonstrate that the utilization of school capacity is maximized to the greatest extent possible in the comprehensive plan and amendment, taking into account transportation costs and court-approved desegregation plans, as well as other factors. In addition, in order to achieve concurrency within the service area boundaries selected by local governments and

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school boards, the service area boundaries, together with the standards for establishing those boundaries, shall be identified and included as supporting data and analysis for the comprehensive plan.

- districtwide basis but school concurrency is applied on a less than districtwide basis in the form of concurrency service areas, if the adopted level-of-service standard cannot be met in a particular service area as applied to an application for a development permit and if the needed capacity for the particular service area is available in one or more contiguous service areas, as adopted by the local government, then the local government may not deny an application for site plan or final subdivision approval or the functional equivalent for a development or phase of a development on the basis of school concurrency, and if issued, development impacts shall be shifted to contiguous service areas with schools having available capacity.
- (d) Financial feasibility.--The Legislature recognizes that financial feasibility is an important issue because the premise of concurrency is that the public facilities will be provided in order to achieve and maintain the adopted level-of-service standard. This part and chapter 9J-5, Florida Administrative Code, contain specific standards to determine the financial feasibility of capital programs. These standards were adopted to make concurrency more predictable and local governments more accountable.
- 1. A comprehensive plan amendment seeking to impose school concurrency shall contain appropriate amendments to the capital improvements element of the comprehensive plan, consistent with the requirements of s. 163.3177(3) and rule

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9J-5.016, Florida Administrative Code. The capital improvements element shall set forth a financially feasible public school capital facilities program, established in conjunction with the school board, that demonstrates that the adopted level-of-service standards will be achieved and maintained.

- 2. Such amendments shall demonstrate that the public school capital facilities program meets all of the financial feasibility standards of this part and chapter 9J-5, Florida Administrative Code, that apply to capital programs which provide the basis for mandatory concurrency on other public facilities and services.
- 3. When the financial feasibility of a public school capital facilities program is evaluated by the state land planning agency for purposes of a compliance determination, the evaluation shall be based upon the service areas selected by the local governments and school board.
- (e) Availability standard.—Consistent with the public welfare, a local government may not deny an application for site plan, final subdivision approval, or the functional equivalent for a development or phase of a development authorizing residential development for failure to achieve and maintain the level—of—service standard for public school capacity in a local school concurrency management system where adequate school facilities will be in place or under actual construction within 3 years after the issuance of final subdivision or site plan approval, or the functional equivalent. School concurrency shall be satisfied if the developer executes a legally binding commitment to provide mitigation proportionate to the demand for public school facilities to be created by actual development of the

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property, including, but not limited to, the options described in subparagraph 1. Options for proportionate-share mitigation of impacts on public school facilities shall be established in the public school facilities element and the interlocal agreement pursuant to s. 163.31777.

- 1. Appropriate mitigation options include the contribution of land; the construction, expansion, or payment for land acquisition or construction of a public school facility; or the creation of mitigation banking based on the construction of a public school facility in exchange for the right to sell capacity credits. Such options must include execution by the applicant and the local government of a binding development agreement that constitutes a legally binding commitment to pay proportionate-share mitigation for the additional residential units approved by the local government in a development order and actually developed on the property, taking into account residential density allowed on the property prior to the plan amendment that increased overall residential density. The district school board shall be a party to such an agreement. As a condition of its entry into such a development agreement, the local government may require the landowner to agree to continuing renewal of the agreement upon its expiration.
- 2. If the education facilities plan and the public educational facilities element authorize a contribution of land; the construction, expansion, or payment for land acquisition; or the construction or expansion of a public school facility, or a portion thereof, as proportionate-share mitigation, the local government shall credit such a contribution, construction, expansion, or payment toward any other impact fee or exaction imposed by local ordinance for

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the same need, on a dollar-for-dollar basis at fair market value.

- 3. Any proportionate-share mitigation must be directed by the school board toward a school capacity improvement identified in a financially feasible 5-year district work plan and which satisfies the demands created by that development in accordance with a binding developer's agreement.
- 4. This paragraph does not limit the authority of a local government to deny a development permit or its functional equivalent pursuant to its home rule regulatory powers, except as provided in this part.
  - (f) Intergovernmental coordination. --
- 1. When establishing concurrency requirements for public schools, a local government shall satisfy the requirements for intergovernmental coordination set forth in s. 163.3177(6)(h)1. and 2., except that a municipality is not required to be a signatory to the interlocal agreement required by ss. 163.3177(6)(h)2. and 163.31777 163.31777(6), as a prerequisite for imposition of school concurrency, and as a nonsignatory, shall not participate in the adopted local school concurrency system, if the municipality meets all of the following criteria for having no significant impact on school attendance:
- a. The municipality has issued development orders for fewer than 50 residential dwelling units during the preceding 5 years, or the municipality has generated fewer than 25 additional public school students during the preceding 5 years.
- b. The municipality has not annexed new land during the preceding 5 years in land use categories which permit residential uses that will affect school attendance rates.

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- c. The municipality has no public schools located within its boundaries.
- d. At least 80 percent of the developable land within the boundaries of the municipality has been built upon.
- 2. A municipality that which qualifies as having no significant impact on school attendance pursuant to the criteria of subparagraph 1. must review and determine at the time of its evaluation and appraisal report pursuant to s. 163.3191 whether it continues to meet the criteria pursuant to s. 163.31777(6). If the municipality determines that it no longer meets the criteria, it must adopt appropriate school concurrency goals, objectives, and policies in its plan amendments based on the evaluation and appraisal report, and enter into the existing interlocal agreement required by ss. 163.3177(6)(h)2. and 163.31777, in order to fully participate in the school concurrency system. If such a municipality fails to do so, it will be subject to the enforcement provisions of s. 163.3191.
- establishing concurrency requirements for public schools, a local government must enter into an interlocal agreement that satisfies the requirements in ss. 163.3177(6)(h)1. and 2. and 163.31777 and the requirements of this subsection. The interlocal agreement shall acknowledge both the school board's constitutional and statutory obligations to provide a uniform system of free public schools on a countywide basis, and the land use authority of local governments, including their authority to approve or deny comprehensive plan amendments and development orders. The interlocal agreement shall be submitted to the state land planning agency by the local government as a part of the compliance review, along with the

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other necessary amendments to the comprehensive plan required by this part. In addition to the requirements of ss. 163.3177(6)(h) and 163.31777, the interlocal agreement shall meet the following requirements:

- 1. Establish the mechanisms for coordinating the development, adoption, and amendment of each local government's public school facilities element with each other and the plans of the school board to ensure a uniform districtwide school concurrency system.
- 2. Establish a process for the development of siting criteria which encourages the location of public schools proximate to urban residential areas to the extent possible and seeks to collocate schools with other public facilities such as parks, libraries, and community centers to the extent possible.
- 3. Specify uniform, districtwide level-of-service standards for public schools of the same type and the process for modifying the adopted level-of-service standards.
- 4. Establish a process for the preparation, amendment, and joint approval by each local government and the school board of a public school capital facilities program which is financially feasible, and a process and schedule for incorporation of the public school capital facilities program into the local government comprehensive plans on an annual basis.
- 5. Define the geographic application of school concurrency. If school concurrency is to be applied on a less than districtwide basis in the form of concurrency service areas, the agreement shall establish criteria and standards for the establishment and modification of school concurrency service areas. The agreement shall also establish a process

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and schedule for the mandatory incorporation of the school concurrency service areas and the criteria and standards for establishment of the service areas into the local government comprehensive plans. The agreement shall ensure maximum utilization of school capacity, taking into account transportation costs and court-approved desegregation plans, as well as other factors. The agreement shall also ensure the achievement and maintenance of the adopted level-of-service standards for the geographic area of application throughout the 5 years covered by the public school capital facilities plan and thereafter by adding a new fifth year during the annual update.

- 6. Establish a uniform districtwide procedure for implementing school concurrency which provides for:
- a. The evaluation of development applications for compliance with school concurrency requirements, including information provided by the school board on affected schools, impact on levels of service, and programmed improvements for affected schools and any options to provide sufficient capacity;
- b. An opportunity for the school board to review and comment on the effect of comprehensive plan amendments and rezonings on the public school facilities plan; and
- c. The monitoring and evaluation of the school concurrency system.
- 7. Include provisions relating to amendment of the 26 agreement.
  - 8. A process and uniform methodology for determining proportionate-share mitigation pursuant to subparagraph (e)1.
- 30 (h) Local government authority. -- This subsection does not limit the authority of a local government to grant or deny

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a development permit or its functional equivalent prior to the implementation of school concurrency.

- (16) It is the intent of the Legislature to provide a method by which the impacts of development on transportation facilities can be mitigated by the cooperative efforts of the public and private sectors. The methodology used to calculate proportionate fair-share mitigation under this section shall be as provided for in subsection (12).
- (b)1. In its transportation concurrency management system, a local government shall, by December 1, 2006, include methodologies that will be applied to calculate proportionate fair-share mitigation. A developer may choose to satisfy all transportation concurrency requirements by contributing or paying proportionate fair-share mitigation if transportation facilities or facility segments identified as mitigation for traffic impacts are specifically identified for funding in the 5-year schedule of capital improvements in the capital improvements element of the local plan or the long-term concurrency management system or if such contributions or payments to such facilities or segments are reflected in the 5-year schedule of capital improvements in the next regularly scheduled update of the capital improvements element. Updates to the 5-year capital improvements element which reflect proportionate fair-share contributions may not be found not in compliance based on ss. 163.3164(32) 163.164(32) and 163.3177(3) if additional contributions, payments or funding sources are reasonably anticipated during a period not to exceed 10 years to fully mitigate impacts on the transportation facilities.
- 2. Proportionate fair-share mitigation shall be applied as a credit against impact fees to the extent that all

or a portion of the proportionate fair-share mitigation is 2 used to address the same capital infrastructure improvements contemplated by the local government's impact fee ordinance. 3 Section 3. Subsection (17) of section 163.3184, 4 Florida Statutes, is amended to read: 5 6 163.3184 Process for adoption of comprehensive plan or 7 plan amendment.--8 (17) A local government that has adopted a community vision and urban service boundary under s. 163.3177(13) s. 9  $\frac{163.31773(13)}{1}$  and (14) may adopt a plan amendment related to 10 map amendments solely to property within an urban service 11 12 boundary in the manner described in subsections (1), (2), (7), 13 (14), (15), and (16) and s. 163.3187(1)(c)1.d. and e., 2., and 3., such that state and regional agency review is eliminated. 14 The department may not issue an objections, recommendations, 15 16 and comments report on proposed plan amendments or a notice of 17 intent on adopted plan amendments; however, affected persons, 18 as defined by paragraph (1)(a), may file a petition for administrative review pursuant to the requirements of s. 19 163.3187(3)(a) to challenge the compliance of an adopted plan 20 21 amendment. This subsection does not apply to any amendment 22 within an area of critical state concern, to any amendment 23 that increases residential densities allowable in high-hazard coastal areas as defined in s. 163.3178(2)(h), or to a text 2.4 change to the goals, policies, or objectives of the local 25 26 government's comprehensive plan. Amendments submitted under 27 this subsection are exempt from the limitation on the 2.8 frequency of plan amendments in s. 163.3187. Section 4. Paragraph (a) of subsection (3) of section 29 30 163.3247, Florida Statutes, is amended to read: 31

163.3247 Century Commission for a Sustainable 2 Florida.--3 (3) CENTURY COMMISSION FOR A SUSTAINABLE FLORIDA; CREATION; ORGANIZATION. -- The Century Commission for a 4 Sustainable Florida is created as a standing body to help the 5 citizens of this state envision and plan their collective future with an eye towards both 25-year and 50-year horizons. 8 (a) The commission shall consist of 21 15 members, 7 5appointed by the Governor, 7 5 appointed by the President of 9 the Senate, and 7 5 appointed by the Speaker of the House of 10 Representatives. Appointments shall be made no later than 11 12 August 1, 2006 October 1, 2005. The membership must represent 13 local governments, school boards, developers and homebuilders, the business community, the agriculture community, the 14 15 environmental community, and other appropriate stakeholders. 16 In making the appointments, the Governor, the President of the 17 Senate, and the Speaker of the House of Representatives shall 18 ensure that the membership of the commission reflects the racial, ethnic, and gender diversity, as well as the 19 geographic distribution, of the state's population. One member 2.0 21 shall be designated by the Governor as chair of the 22 commission. Any vacancy that occurs on the commission must be 23 filled in the same manner as the original appointment and shall be for the unexpired term of that commission seat. 2.4 2.5 Members shall serve 4-year terms, except that, initially, to 26 provide for staggered terms, the Governor, the President of 27 the Senate, and the Speaker of the House of Representatives 2.8 shall each appoint one member to serve a 2-year term, three 29 two members to serve 3-year terms, and three two members to serve 4-year terms. All subsequent appointments shall be for 30 4-year terms. An appointee may not serve more than 6 years.

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Section 5. Subsections (1) and (11) of section 201.15, Florida Statutes, are amended to read:

201.15 Distribution of taxes collected.--All taxes collected under this chapter shall be distributed as follows and shall be subject to the service charge imposed in s.

215.20(1), except that such service charge shall not be levied against any portion of taxes pledged to debt service on bonds to the extent that the amount of the service charge is required to pay any amounts relating to the bonds:

- (1) Sixty-two and sixty-three hundredths percent of the remaining taxes collected under this chapter shall be used for the following purposes:
- (a) Amounts as shall be necessary to pay the debt service on, or fund debt service reserve funds, rebate obligations, or other amounts payable with respect to Preservation 2000 bonds issued pursuant to s. 375.051 and Florida Forever bonds issued pursuant to s. 215.618, shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund to be used for such purposes. The amount transferred to the Land Acquisition Trust Fund for such purposes shall not exceed \$300 million in fiscal year 1999-2000 and thereafter for Preservation 2000 bonds and bonds issued to refund Preservation 2000 bonds, and \$300 million in fiscal year 2000-2001 and thereafter for Florida Forever bonds. The annual amount transferred to the Land Acquisition Trust Fund for Florida Forever bonds shall not exceed \$30 million in the first fiscal year in which bonds are issued. The limitation on the amount transferred shall be increased by an additional \$30 million in each subsequent fiscal year, but shall not exceed a total of \$300 million in any fiscal year for all bonds issued. It is the intent of the Legislature that

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all bonds issued to fund the Florida Forever Act be retired by December 31, 2030. Except for bonds issued to refund 2 previously issued bonds, no series of bonds may be issued 3 pursuant to this paragraph unless such bonds are approved and 4 the debt service for the remainder of the fiscal year in which 5 the bonds are issued is specifically appropriated in the General Appropriations Act. For purposes of refunding 8 Preservation 2000 bonds, amounts designated within this section for Preservation 2000 and Florida Forever bonds may be 9 transferred between the two programs to the extent provided 10 for in the documents authorizing the issuance of the bonds. 11 12 The Preservation 2000 bonds and Florida Forever bonds shall be 13 equally and ratably secured by moneys distributable to the Land Acquisition Trust Fund pursuant to this section, except 14 to the extent specifically provided otherwise by the documents 15 authorizing the issuance of the bonds. No moneys transferred 16 17 to the Land Acquisition Trust Fund pursuant to this paragraph, 18 or earnings thereon, shall be used or made available to pay debt service on the Save Our Coast revenue bonds. 19 20

- (b) The remainder of the moneys distributed under this subsection, after the required payment under paragraph (a), shall be paid into the State Treasury to the credit of the Save Our Everglades Trust Fund in amounts necessary to pay debt service, provide reserves, and pay rebate obligations and other amounts due with respect to bonds issued under s. 215.619.
- (c) The remainder of the moneys distributed under this subsection, after the required payments under paragraphs (a) and (b), shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund and may be used for any purpose for which funds deposited in the Land Acquisition

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Trust Fund may lawfully be used. Payments made under this paragraph shall continue until the cumulative amount credited to the Land Acquisition Trust Fund for the fiscal year under this paragraph and paragraph (2)(b) equals 70 percent of the current official forecast for distributions of taxes collected under this chapter pursuant to subsection (2). As used in this paragraph, the term "current official forecast" means the most recent forecast as determined by the Revenue Estimating Conference. If the current official forecast for a fiscal year changes after payments under this paragraph have ended during that fiscal year, no further payments are required under this paragraph during the fiscal year.

- (d) The remainder of the moneys distributed under this subsection, after the required payments under paragraphs (a), (b), and (c), shall be paid into the State Treasury to the credit of:
- 1. The State Transportation Trust Fund in the Department of Transportation in the amount of \$542\$541.75 million in each fiscal year, to be paid in quarterly installments and used for the following specified purposes, notwithstanding any other law to the contrary:
- a. For the purposes of capital funding for the New Starts Transit Program, authorized by Title 49, U.S.C. s. 5309 and specified in s. 341.051, 10 percent of these funds;
- b. For the purposes of the Small County Outreach Program specified in s. 339.2818, 5 percent of these funds;
- c. For the purposes of the Strategic Intermodal System specified in ss. 339.61, 339.62, 339.63, and 339.64, 75 percent of these funds after allocating for the New Starts Transit Program described in sub-subparagraph a. and the Small County Outreach Program described in sub-subparagraph b.; and

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- d. For the purposes of the Transportation Regional Incentive Program specified in s. 339.2819, 25 percent of these funds after allocating for the New Starts Transit Program described in sub-subparagraph a. and the Small County Outreach Program described in sub-subparagraph b.
- 2. The Water Protection and Sustainability Program
  Trust Fund in the Department of Environmental Protection in
  the amount of \$100 million in each fiscal year, to be paid in
  quarterly installments and used as required by s. 403.890.
- 3. The Public Education Capital Outlay and Debt Service Trust Fund in the Department of Education in the amount of \$105 million in each fiscal year, to be paid in monthly installments with \$75 million used to fund the Classrooms for Kids Program created in s. 1013.735, and \$30 million to be used to fund the High Growth County District Capital Outlay Assistance Grant Program created in s. 1013.738. If required, new facilities constructed under the Classrooms for Kids Program must meet the requirements of s. 1013.372.
- 4. The Grants and Donations Trust Fund in the Department of Community Affairs in the amount of \$3\$3.25 million in each fiscal year to be paid in monthly installments, with \$3 million to be used to fund technical assistance to local governments and school boards on the requirements and implementation of this act and \$250,000 to be used to fund the Century Commission established in s. 163.3247.

Moneys distributed pursuant to this paragraph may not be
pledged for debt service unless such pledge is approved by
referendum of the voters.

(e) The remainder of the moneys distributed under this 2 subsection, after the required payments under paragraphs (a), 3 (b), (c), and (d), shall be paid into the State Treasury to the credit of the General Revenue Fund of the state to be used 4 and expended for the purposes for which the General Revenue 5 Fund was created and exists by law or to the Ecosystem Management and Restoration Trust Fund or to the Marine 8 Resources Conservation Trust Fund as provided in subsection 9 (11).10 (11) From the moneys specified in paragraphs(1)(e) 11  $\frac{(1)(d)}{(1)}$  and (2)(a) and prior to deposit of any moneys into the General Revenue Fund, \$30 million shall be paid into the State 13 Treasury to the credit of the Ecosystem Management and Restoration Trust Fund in fiscal year 2000-2001 and each 14 fiscal year thereafter, to be used for the preservation and 15 repair of the state's beaches as provided in ss. 16 161.091-161.212, and \$2 million shall be paid into the State 18 Treasury to the credit of the Marine Resources Conservation Trust Fund to be used for marine mammal care as provided in s. 19 370.0603(3). 20 21 Section 6. Effective July 1, 2007, section 201.15, 22 Florida Statutes, as amended by section 1 of chapter 2005-92, 23 Laws of Florida, and section 26 of chapter 2005-290, Laws of Florida, is amended to read: 2.4 201.15 Distribution of taxes collected.--All taxes 25 collected under this chapter shall be distributed as follows 26 27 and shall be subject to the service charge imposed in s. 2.8 215.20(1), except that such service charge shall not be levied 29 against any portion of taxes pledged to debt service on bonds 30 to the extent that the amount of the service charge is required to pay any amounts relating to the bonds:

- (1) Sixty-two and sixty-three hundredths percent of the remaining taxes collected under this chapter shall be used for the following purposes:
- (a) Amounts as shall be necessary to pay the debt 4 5 service on, or fund debt service reserve funds, rebate obligations, or other amounts payable with respect to Preservation 2000 bonds issued pursuant to s. 375.051 and 8 Florida Forever bonds issued pursuant to s. 215.618, shall be 9 paid into the State Treasury to the credit of the Land Acquisition Trust Fund to be used for such purposes. The 10 amount transferred to the Land Acquisition Trust Fund shall 11 12 not exceed \$300 million in fiscal year 1999-2000 and 13 thereafter for Preservation 2000 bonds and bonds issued to refund Preservation 2000 bonds, and \$300 million in fiscal 14 year 2000-2001 and thereafter for Florida Forever bonds. The 15 annual amount transferred to the Land Acquisition Trust Fund 16 for Florida Forever bonds shall not exceed \$30 million in the 18 first fiscal year in which bonds are issued. The limitation on the amount transferred shall be increased by an additional \$30 19 million in each subsequent fiscal year, but shall not exceed a 20 21 total of \$300 million in any fiscal year for all bonds issued. 22 It is the intent of the Legislature that all bonds issued to 23 fund the Florida Forever Act be retired by December 31, 2030. Except for bonds issued to refund previously issued bonds, no 2.4 series of bonds may be issued pursuant to this paragraph 25 unless such bonds are approved and the debt service for the 26 27 remainder of the fiscal year in which the bonds are issued is 2.8 specifically appropriated in the General Appropriations Act. 29 For purposes of refunding Preservation 2000 bonds, amounts designated within this section for Preservation 2000 and 30 Florida Forever bonds may be transferred between the two

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programs to the extent provided for in the documents 2 authorizing the issuance of the bonds. The Preservation 2000 bonds and Florida Forever bonds shall be equally and ratably 3 secured by moneys distributable to the Land Acquisition Trust 4 Fund pursuant to this section, except to the extent 5 6 specifically provided otherwise by the documents authorizing 7 the issuance of the bonds. No moneys transferred to the Land 8 Acquisition Trust Fund pursuant to this paragraph, or earnings thereon, shall be used or made available to pay debt service 9 on the Save Our Coast revenue bonds. 10

- (b) The remainder of the moneys distributed under this subsection, after the required payment under paragraph (a), shall be paid into the State Treasury to the credit of the Save Our Everglades Trust Fund in amounts necessary to pay debt service, provide reserves, and pay rebate obligations and other amounts due with respect to bonds issued under s. 215.619.
- (c) The remainder of the moneys distributed under this subsection, after the required payments under paragraphs (a) and (b), shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund and may be used for any purpose for which funds deposited in the Land Acquisition Trust Fund may lawfully be used. Payments made under this paragraph shall continue until the cumulative amount credited to the Land Acquisition Trust Fund for the fiscal year under this paragraph and paragraph (2)(b) equals 70 percent of the current official forecast for distributions of taxes collected under this chapter pursuant to subsection (2). As used in this paragraph, the term "current official forecast" means the most recent forecast as determined by the Revenue Estimating Conference. If the current official forecast for a fiscal year

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changes after payments under this paragraph have ended during that fiscal year, no further payments are required during the fiscal year.

- (d) The remainder of the moneys distributed under this subsection, after the required payments under paragraphs (a), (b), and (c), shall be paid into the State Treasury to the credit of:
- 1. The State Transportation Trust Fund in the Department of Transportation in the amount of \$542\$541.75 million in each fiscal year, to be paid in quarterly installments and used for the following specified purposes, notwithstanding any other law to the contrary:
- a. For the purposes of capital funding for the New Starts Transit Program, authorized by Title 49, U.S.C. s. 5309 and specified in s. 341.051, 10 percent of these funds;
- b. For the purposes of the Small County Outreach Program specified in s. 339.2818, 5 percent of these funds;
- c. For the purposes of the Strategic Intermodal System specified in ss. 339.61, 339.62, 339.63, and 339.64, 75 percent of these funds after allocating for the New Starts Transit Program described in sub-subparagraph a. and the Small County Outreach Program described in sub-subparagraph b.; and
- d. For the purposes of the Transportation Regional Incentive Program specified in s. 339.2819, 25 percent of these funds after allocating for the New Starts Transit Program described in sub-subparagraph a. and the Small County Outreach Program described in sub-subparagraph b.
- 2. The Water Protection and Sustainability Program
  Trust Fund in the Department of Environmental Protection in
  the amount of \$100 million in each fiscal year, to be paid in
  quarterly installments and used as required by s. 403.890.

- 3. The Public Education Capital Outlay and Debt
  Service Trust Fund in the Department of Education in the
  amount of \$105 million in each fiscal year, to be paid in
  monthly installments with \$75 million used to fund the
  Classrooms for Kids Program created in s. 1013.735, and \$30
  million to be used to fund the High Growth County District
  Capital Outlay Assistance Grant Program created in s.
  1013.738. If required, new facilities constructed under the
  Classrooms for Kids Program must meet the requirements of s.
  1013.372.
  - 4. The Grants and Donations Trust Fund in the Department of Community Affairs in the amount of \$3\$3.25 million in each fiscal year to be paid in monthly installments, with \$3 million to be used to fund technical assistance to local governments and school boards on the requirements and implementation of this act and \$250,000 to be used to fund the Century Commission established in s. 163.3247.

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Moneys distributed pursuant to this paragraph may not be pledged for debt service unless such pledge is approved by referendum of the voters.

(e) The remainder of the moneys distributed under this subsection, after the required payments under paragraphs (a), (b), (c), and (d) shall be paid into the State Treasury to the credit of the General Revenue Fund to be used and expended for the purposes for which the General Revenue Fund was created and exists by law or to the Ecosystem Management and Restoration Trust Fund or to the Marine Resources Conservation Trust Fund as provided in subsection (11).

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- (2) The lesser of seven and fifty-six hundredths percent of the remaining taxes collected under this chapter or \$84.9 million in each fiscal year shall be used for the following purposes:
- (a) Beginning in the month following the final payment for a fiscal year under paragraph (1)(c), available moneys shall be paid into the State Treasury to the credit of the General Revenue Fund to be used and expended for the purposes for which the General Revenue Fund was created and exists by law or to the Ecosystem Management and Restoration Trust Fund or to the Marine Resources Conservation Trust Fund as provided in subsection (11). Payments made under this paragraph shall continue until the cumulative amount credited to the General Revenue Fund for the fiscal year under this paragraph equals the cumulative payments made under paragraph (1)(c) for the same fiscal year.
- (b) The remainder of the moneys distributed under this subsection shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund. Sums deposited in the fund pursuant to this subsection may be used for any purpose for which funds deposited in the Land Acquisition Trust Fund may lawfully be used.
- (3) The lesser of one and ninety-four hundredths percent of the remaining taxes collected under this chapter or \$26 million in each fiscal year shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund.

  Moneys deposited in the trust fund pursuant to this section shall be used to acquire coastal lands or to pay debt service on bonds issued to acquire coastal lands and to develop and manage lands acquired with moneys from the Land Acquisition Trust Fund.

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- (4) The lesser of four and two-tenths percent of the remaining taxes collected under this chapter or \$60.5 million in each fiscal year shall be paid into the State Treasury to the credit of the Water Management Lands Trust Fund. Sums deposited in that fund may be used for any purpose authorized in s. 373.59.
- (5) Four and two-tenths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the Conservation and Recreation Lands Trust Fund to carry out the purposes set forth in s. 259.032. Nine and one-half percent of the amount credited to the Conservation and Recreation Lands Trust Fund pursuant to this subsection shall be transferred to the State Game Trust Fund and used for land management activities.
- (6) The lesser of two and twenty-eight hundredths percent of the remaining taxes collected under this chapter or \$36.1 million in each fiscal year shall be paid into the State Treasury to the credit of the Invasive Plant Control Trust Fund to carry out the purposes set forth in ss. 369.22 and 369.252.
- (7) The lesser of one-half of one percent of the remaining taxes collected under this chapter or \$9.3 million in each fiscal year shall be paid into the State Treasury to the credit of the State Game Trust Fund to be used exclusively for the purpose of implementing the Lake Restoration 2020 Program.
- (8) One-half of one percent of the remaining taxes collected under this chapter shall be paid into the State Treasury and divided equally to the credit of the Department of Environmental Protection Water Quality Assurance Trust Fund to address water quality impacts associated with

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nonagricultural nonpoint sources and to the credit of the 2 Department of Agriculture and Consumer Services General Inspection Trust Fund to address water quality impacts 3 associated with agricultural nonpoint sources, respectively. 4 These funds shall be used for research, development, 5 demonstration, and implementation of suitable best management practices or other measures used to achieve water quality 8 standards in surface waters and water segments identified pursuant to ss. 303(d) of the Clean Water Act, Pub. L. No. 9 92-500, 33 U.S.C. ss. 1251 et seq. Implementation of best 10 management practices and other measures may include cost-share 11 12 grants, technical assistance, implementation tracking, and 13 conservation leases or other agreements for water quality improvement. The Department of Environmental Protection and 14 the Department of Agriculture and Consumer Services may adopt 15 rules governing the distribution of funds for implementation 16 of best management practices. The unobligated balance of funds received from the distribution of taxes collected under this 18 chapter to address water quality impacts associated with 19 nonagricultural nonpoint sources will be excluded when 20 21 calculating the unobligated balance of the Water Quality 2.2 Assurance Trust Fund as it relates to the determination of the 23 applicable excise tax rate.

- (9) The lesser of seven and fifty-three hundredths percent of the remaining taxes collected under this chapter or \$107 million in each fiscal year shall be paid into the State Treasury to the credit of the State Housing Trust Fund and shall be used as follows:
- (a) Half of that amount shall be used for the purposes for which the State Housing Trust Fund was created and exists by law.

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- (b) Half of that amount shall be paid into the State Treasury to the credit of the Local Government Housing Trust Fund and shall be used for the purposes for which the Local Government Housing Trust Fund was created and exists by law.
- (10) The lesser of eight and sixty-six hundredths percent of the remaining taxes collected under this chapter or \$136 million in each fiscal year shall be paid into the State Treasury to the credit of the State Housing Trust Fund and shall be used as follows:
- (a) Twelve and one-half percent of that amount shall be deposited into the State Housing Trust Fund and be expended by the Department of Community Affairs and by the Florida Housing Finance Corporation for the purposes for which the State Housing Trust Fund was created and exists by law.
- (b) Eighty-seven and one-half percent of that amount shall be distributed to the Local Government Housing Trust Fund and shall be used for the purposes for which the Local Government Housing Trust Fund was created and exists by law. Funds from this category may also be used to provide for state and local services to assist the homeless.
- (11) From the moneys specified in paragraphs(1)(e)

  (1)(d) and (2)(a) and prior to deposit of any moneys into the General Revenue Fund, \$30 million shall be paid into the State Treasury to the credit of the Ecosystem Management and Restoration Trust Fund in fiscal year 2000-2001 and each fiscal year thereafter, to be used for the preservation and repair of the state's beaches as provided in ss.

  161.091-161.212, and \$2 million shall be paid into the State Treasury to the credit of the Marine Resources Conservation Trust Fund to be used for marine mammal care as provided in s.

  370.0603(3).

(12) The Department of Revenue may use the payments 2 credited to trust funds pursuant to paragraphs (1)(c) and (2)(b) and subsections (3), (4), (5), (6), (7), (8), (9), and 3 (10) to pay the costs of the collection and enforcement of the 4 5 tax levied by this chapter. The percentage of such costs which may be assessed against a trust fund is a ratio, the numerator 7 of which is payments credited to that trust fund under this 8 section and the denominator of which is the sum of payments 9 made under paragraphs (1)(c) and (2)(b) and subsections (3), (4), (5), (6), (7), (8), (9), and (10). 10 (13) The distribution of proceeds deposited into the 11 12 Water Management Lands Trust Fund and the Conservation and 13 Recreation Lands Trust Fund, pursuant to subsections (4) and (5), shall not be used for land acquisition, but may be used 14 for preacquisition costs associated with land purchases. The 15 Legislature intends that the Florida Forever program supplant 16 the acquisition programs formerly authorized under ss. 259.032 and 373.59. Prior to the 2005 Regular Session of the 18 Legislature, the Acquisition and Restoration Council shall 19 review and make recommendations to the Legislature concerning 20 21 the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to 23 repeal this provision during the 2005 Regular Session. (14) Amounts distributed pursuant to subsections (5), 2.4 (6), (7), and (8) are subject to the payment of debt service 25 on outstanding Conservation and Recreation Lands revenue 26 27 bonds. 2.8 (15) Beginning July 1, 2008, in each fiscal year that 29 the remaining taxes collected under this chapter exceed such 30 collections in the prior fiscal year, the stated maximum

dollar amounts provided in subsections (2), (4), (6), (7),

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- (9), and (10) shall each be increased by an amount equal to 10 percent of the increase in the remaining taxes collected under this chapter multiplied by the applicable percentage provided in those subsections.
- (16) If the payment requirements in any year for bonds outstanding on July 1, 2007, or bonds issued to refund such bonds, exceed the limitations of this section, distributions to the trust fund from which the bond payments are made shall be increased to the lesser of the amount needed to pay bond obligations or the limit of the applicable percentage distribution provided in subsections (1)-(12).
- (17) Distributions to the State Housing Trust Fund pursuant to subsections (9) and (10) shall be sufficient to cover amounts required to be transferred to the Florida Affordable Housing Guarantee Program's annual debt service reserve and guarantee fund pursuant to s. 420.5092(6)(a) and (b) up to but not exceeding the amount required to be transferred to such reserve and fund based on the percentage distribution of documentary stamp tax revenues to the State Housing Trust Fund which is in effect in the 2004-2005 fiscal year.
- (18) The remaining taxes collected under this chapter, after the distributions provided in the preceding subsections, shall be paid into the State Treasury to the credit of the General Revenue Fund.
- Section 7. Paragraph (a) of subsection (4) of section 339.2819, Florida Statutes, is amended to read:
- 339.2819 Transportation Regional Incentive Program.--
- 29 (4)(a) Projects to be funded with Transportation 30 Regional Incentive Program funds shall, at a minimum:

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- 1. Support those transportation facilities that serve national, statewide, or regional functions and function as an integrated regional transportation system.
- 2. Be identified in the capital improvements element of a comprehensive plan that has been determined to be in compliance with part II of chapter 163, after July 1, 2005, or to implement a long-term concurrency management system adopted by a local government in accordance with <u>s. 163.3180(9)</u> <del>s.</del> 163.3177(9). Further, the project shall be in compliance with local government comprehensive plan policies relative to corridor management.
- 3. Be consistent with the Strategic Intermodal System Plan developed under s. 339.64.
- 4. Have a commitment for local, regional, or private financial matching funds as a percentage of the overall project cost.
- Section 8. Paragraph (a) of subsection (2) of section 1013.65, Florida Statutes, is amended to read:
- 1013.65 Educational and ancillary plant construction funds; Public Education Capital Outlay and Debt Service Trust Fund; allocation of funds.--
- (2)(a) The Public Education Capital Outlay and Debt Service Trust Fund shall be comprised of the following sources, which are hereby appropriated to the trust fund:
- 1. Proceeds, premiums, and accrued interest from the sale of public education bonds and that portion of the revenues accruing from the gross receipts tax as provided by s. 9(a)(2), Art. XII of the State Constitution, as amended, interest on investments, and federal interest subsidies.
- 2. General revenue funds appropriated to the fund for educational capital outlay purposes.

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- 3. All capital outlay funds previously appropriated and certified forward pursuant to s. 216.301.
  - 4.a. Funds paid pursuant to s. 201.15(1)(d).
- b. The sum of \$105\$41.75 million of such funds shall be appropriated annually for expenditure to fund the Classrooms for Kids Program created in s. 1013.735 and shall be distributed as provided by that section.
- Section 9. Subsections (1) and (3) of section 1013.738, Florida Statutes, are amended to read:
- 1013.738 High Growth District Capital Outlay
  Assistance Grant Program.--
  - (1) Subject to funds provided in the General

    Appropriations Act, The High Growth District Capital Outlay

    Assistance Grant Program is hereby established. Funds provided pursuant to this section may only be used to construct new student stations.
  - (3) The funds appropriated for the program provided in the General Appropriations Act shall be allocated pursuant to the following methodology:
  - (a) For each eligible district, the Department of Education shall calculate the value of 50 percent of the revenue derived from the 2-mill nonvoted discretionary capital outlay millage for the past 4 fiscal years divided by the increase in capital outlay FTE students for the same period.
  - (b) The Department of Education shall determine, for each eligible district, the amount that must be added to the value calculated pursuant to paragraph (a) to produce the weighted average value per student station calculated pursuant to paragraph (2)(b).
- (c) The value calculated for each eligible district pursuant to paragraph (b) shall be multiplied by the average

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increase in capital outlay FTE students for the past 4 fiscal years to determine the maximum amount of a grant that may be awarded to a district pursuant to this section.

(d) If In the event the funds appropriated for the program provided in the General Appropriations Act are insufficient to fully fund the maximum grants calculated pursuant to paragraph (c), the Department of Education shall allocate the funds based on each district's prorated share of the total maximum award amount calculated for all eligible districts.

Section 10. Effective upon this act becoming a law, 12 \$250,000 of the moneys distributed to the Grants and Donations Trust Fund in the Department of Community Affairs under s. 201.15, Florida Statutes, which were appropriated in section 40 of chapter 2005-290, Laws of Florida, and vetoed for the 2005-2006 fiscal year, is distributed to and appropriated on a nonrecurring basis for the 2005-2006 fiscal year to the State Transportation Trust Fund in the Department of Transportation to be used for the purposes of the Strategic Intermodal System specified in ss. 339.61, 339.62, 339.63, and 339.64, Florida Statutes.

Section 11. Effective upon this act becoming a law, the \$200 million appropriated in paragraph (a) of subsection (2) of section 27 of chapter 2005-290, Laws of Florida, to the State Transportation Trust Fund in the Department of Transportation to be used for the purposes specified in ss. 339.61, 339.62, 339.63, and 339.64, Florida Statutes, is reduced to \$175 million for the 2005-2006 fiscal year with the remaining \$25 million to be returned to the General Revenue Fund.

Section 12. Effective upon this act becoming a law, 2 the \$30 million appropriated in s. 1013.65(2)(a)4.c., Florida 3 Statutes, as provided by section 25 of chapter 2005-290, Laws 4 of Florida, which was vetoed for the 2005-2006 fiscal year, which sum is in the Public Education Capital Outlay and Debt 5 6 Service Trust Fund in the Department of Education, is appropriated for the 2005-2006 fiscal year on a nonrecurring 8 basis to the Classrooms for Kids Program created in s. 9 1013.735, Florida Statutes. 10 Section 13. Except as otherwise expressly provided in this act and except for this section, which shall take effect 11 12 upon becoming a law, this act shall take effect July 1, 2006. 13 14 15 SENATE SUMMARY 16 Relates to growth management. Expands from 15 to 21 the membership of the Century Commission for a Sustainable Florida. Revises the date for completion of appointments 17 to the commission. Deletes obsolete provisions relating 18 to the High Growth District Capital Outlay Assistance Grant Program. Appropriates an additional sum to fund the 19 Classrooms for Kids Program. Deletes obsolete provisions relating to certain recurring funding for the Century 2.0 Commission. Provides an additional sum to the State Transportation Trust Fund for specified purposes. 21 Increases the amount appropriated from the Public Education Capital Outlay and Debt Service Trust Fund to 22 fund the Classrooms for Kids Program. Amends prerequisites to the establishment and funding of the 23 High Growth District Capital Outlay Assistance Grant Program. Appropriates a sum that was vetoed for the 2005-2006 fiscal year to the State Transportation Trust Fund in the Department of Transportation on a 2.4 nonrecurring basis for the 2005-2006 fiscal year for the purposes of the Strategic Intermodal System. Reduces the amount appropriated in section 27 of chapter 2005-290, 25 26 Laws of Florida, to the State Transportation Trust Fund in the Department of Transportation for the 2005-2006 fiscal year. Appropriates a sum for the High Growth 2.7 District Capital Outlay Assistance Grant Program, which was vetoed for the 2005-2006 fiscal year, which sum is in 2.8 29 the Public Education Capital Outlay and Debt Service Trust Fund in the Department of Education, for the 30 2005-2006 fiscal year on a nonrecurring basis to the Classrooms for Kids Program.