3-577A-06 See HB

1 A bill to be entitled 2 An act relating to agricultural economic development; amending s. 70.001, F.S.; 3 4 providing a deadline for an owner of 5 agricultural land to present a claim prior to 6 filing an action against a governmental entity 7 regarding private property rights; amending s. 163.3162, F.S.; providing for application for 8 9 an amendment to the local government 10 comprehensive plan by the owner of land that meets certain provisions of the definition of 11 12 an agricultural enclave; providing requirements 13 relating to such applications; exempting certain amendments from specified rules of the 14 Department of Community Affairs under certain 15 circumstances; amending s. 163.3164, F.S.; 16 17 defining the term "agricultural enclave" for purposes of the Local Government Comprehensive 18 Planning and Land Development Regulation Act; 19 creating s. 259.047, F.S.; providing 20 21 requirements relating to the purchase of land 22 on which an agricultural lease exists; amending s. 373.0361, F.S.; providing for recognition 23 that alternative water supply development 2.4 options for agricultural self-suppliers are 25 limited; amending s. 373.2234, F.S.; conforming 26 27 a cross-reference; amending s. 373.236, F.S.; 2.8 requiring water management districts to inform landowners of the option to obtain certain 29 30 consumptive use permits; creating s. 373.407, F.S.; providing for memoranda of agreement 31

regarding qualification for 2 agricultural-related exemptions; providing an 3 effective date. 4 Be It Enacted by the Legislature of the State of Florida: 5 6 7 Section 1. Paragraphs (a) and (c) of subsection (4), 8 paragraph (a) of subsection (5), and paragraph (c) of subsection (6) of section 70.001, Florida Statutes, are 9 10 amended to read: 70.001 Private property rights protection.--11 12 (4)(a) Not less than 180 days prior to filing an 13 action under this section against a governmental entity, a property owner who seeks compensation under this section must 14 present the claim in writing to the head of the governmental 15 entity, except that if the property is classified as 16 agricultural pursuant to s. 193.461, the notice period is 90 18 days. The property owner must submit, along with the claim, a bona fide, valid appraisal that supports the claim and 19 demonstrates the loss in fair market value to the real 2.0 21 property. If the action of government is the culmination of a process that involves more than one governmental entity, or if 23 a complete resolution of all relevant issues, in the view of the property owner or in the view of a governmental entity to 2.4 whom a claim is presented, requires the active participation 2.5 26 of more than one governmental entity, the property owner shall 27 present the claim as provided in this section to each of the 2.8 governmental entities. (c) During the <u>90-day-notice period or the</u> 29 30 180-day-notice period, unless extended by agreement of the 31

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parties, the governmental entity shall make a written
settlement offer to effectuate:

- 1. An adjustment of land development or permit standards or other provisions controlling the development or use of land.
- 2. Increases or modifications in the density, intensity, or use of areas of development.
 - 3. The transfer of developmental rights.
 - 4. Land swaps or exchanges.
- 5. Mitigation, including payments in lieu of onsite mitigation.
- 12 6. Location on the least sensitive portion of the 13 property.
 - 7. Conditioning the amount of development or use permitted.
 - 8. A requirement that issues be addressed on a more comprehensive basis than a single proposed use or development.
- 9. Issuance of the development order, a variance, special exception, or other extraordinary relief.
- 20 10. Purchase of the real property, or an interest therein, by an appropriate governmental entity.
- 22 11. No changes to the action of the governmental entity.

25 If the property owner accepts the settlement offer, the 26 governmental entity may implement the settlement offer by

27 appropriate development agreement; by issuing a variance,

28 special exception, or other extraordinary relief; or by other

29 appropriate method, subject to paragraph (d).

(5)(a) During the <u>90-day-notice period or the</u>

180-day-notice period, unless a settlement offer is accepted

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by the property owner, each of the governmental entities provided notice pursuant to paragraph (4)(a) shall issue a written ripeness decision identifying the allowable uses to which the subject property may be put. The failure of the governmental entity to issue a written ripeness decision during the applicable 90-day-notice period or 180-day-notice period shall be deemed to ripen the prior action of the governmental entity, and shall operate as a ripeness decision that has been rejected by the property owner. The ripeness decision, as a matter of law, constitutes the last prerequisite to judicial review, and the matter shall be deemed ripe or final for the purposes of the judicial proceeding created by this section, notwithstanding the availability of other administrative remedies.

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(c)1. In any action filed pursuant to this section, the property owner is entitled to recover reasonable costs and attorney fees incurred by the property owner, from the governmental entity or entities, according to their proportionate share as determined by the court, from the date of the filing of the circuit court action, if the property owner prevails in the action and the court determines that the settlement offer, including the ripeness decision, of the governmental entity or entities did not constitute a bona fide offer to the property owner which reasonably would have resolved the claim, based upon the knowledge available to the governmental entity or entities and the property owner during the 90-day-notice period or the 180-day-notice period.

2. In any action filed pursuant to this section, the governmental entity or entities are entitled to recover reasonable costs and attorney fees incurred by the

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governmental entity or entities from the date of the filing of the circuit court action, if the governmental entity or entities prevail in the action and the court determines that the property owner did not accept a bona fide settlement offer, including the ripeness decision, which reasonably would have resolved the claim fairly to the property owner if the settlement offer had been accepted by the property owner, based upon the knowledge available to the governmental entity or entities and the property owner during the <u>90-day-notice</u> <u>period or the</u> 180-day-notice period.

3. The determination of total reasonable costs and attorney's attorney fees pursuant to this paragraph shall be made by the court and not by the jury. Any proposed settlement offer or any proposed ripeness decision, except for the final written settlement offer or the final written ripeness decision, and any negotiations or rejections in regard to the formulation either of the settlement offer or the ripeness decision, are inadmissible in the subsequent proceeding established by this section except for the purposes of the determination pursuant to this paragraph.

Section 2. Subsection (5) is added to section 163.3162, Florida Statutes, to read:

163.3162 Agricultural Lands and Practices Act.--

24 (5) AMENDMENT TO LOCAL GOVERNMENT COMPREHENSIVE

25 PLAN.--

(a) The owner of a parcel of land defined as an agricultural enclave under s. 163.3164(33)(e)1. may apply for an amendment to the local government comprehensive plan pursuant to s. 163.3187. Such amendment is not subject to rule 9J-5.006(5), Florida Administrative Code, and may include land uses and intensities of use that are consistent with the uses

and intensities of use of the industrial, commercial, or 2 residential areas that surround the parcel. The local government shall make a determination regarding transmittal of 3 4 such amendment within 120 days after receipt of a complete 5 application for the amendment and transmit the amendment to 6 the state land planning agency for review pursuant to s. 7 163.3184 at the first available transmittal cycle. The state 8 land planning agency may not use any provision of rule 9J-5.006(5), Florida Administrative Code, as a factor in 9 10 determining compliance of an amendment under this paragraph. (b) In order to preserve commercial agricultural 11 12 activity, encourage mixed-use infill development, prevent 13 urban sprawl, and provide more efficient delivery of municipal services and facilities, the owner of a parcel of land defined 14 as an agricultural enclave under s. 163.3164(33)(e)2. may 15 16 apply for an amendment to the local government comprehensive plan pursuant to s. 163.3187. Such amendment is not subject to 18 rule 9J-5.006(5), Florida Administrative Code, and may include land uses and intensities of use that are consistent with the 19 uses and intensities of use of the industrial, commercial, or 2.0 21 residential areas that surround the parcel. 22 The local government and the owner of a parcel of 23 land that is the subject of an application for an amendment under this paragraph shall have 180 days following the date 2.4 that the local government receives a complete application to 2.5 negotiate in good faith to reach consensus on the land uses 26 2.7 and intensities of use that are consistent with the uses and 2.8 intensities of use of the industrial, commercial, or residential areas that surround the parcel. Within 30 days 29 after the local government's receipt of such an application, 30 the local government and owner must agree in writing to a 31

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schedule for information submittal, public hearings, 2 negotiations, and final action on the amendment, which schedule may thereafter be altered only with the written 3 4 consent of the local government and the owner. Compliance with 5 the schedule in the written agreement constitutes good-faith 6 negotiations for purposes of subparagraph 3. 7 2. Upon conclusion of good-faith negotiations under 8 subparagraph 1., regardless of whether the local government 9 and owner reach consensus on the land uses and intensities of 10 use that are consistent with the uses and intensities of use of the industrial, commercial, or residential areas that 11 surround the parcel, the amendment must be transmitted to the 12 13 state land planning agency for review pursuant to s. 163.3184. If the local government fails to transmit the amendment within 14 180 days after receipt of a complete application, the 15 amendment must be immediately transferred to the state land 16 planning agency for such review at the first available 18 transmittal cycle. The state land planning agency may not use any provision of rule 9J-5.006(5), Florida Administrative 19 2.0 Code, as a factor in determining compliance of an amendment 21 under this paragraph. 22 If the owner fails to negotiate in good faith, rule 23 9J-5.006(5), Florida Administrative Code, shall apply 2.4 throughout the negotiation and amendment process under this 2.5 paragraph. (c) Nothing within this subsection relating to 26 2.7 agricultural enclaves shall preempt or replace any protection 2.8 currently existing for any property located within the boundaries of the following areas: 29 1. The Wekiva Study Area, as described in s. 369.316; 30

1	2. The Everglades Protection Area, as defined in s.
2	373.4592(2).
3	Section 3. Subsection (33) is added to section
4	163.3164, Florida Statutes, to read:
5	163.3164 Local Government Comprehensive Planning and
6	Land Development Regulation Act; definitionsAs used in this
7	act:
8	(33) "Agricultural enclave" means an unincorporated,
9	undeveloped parcel that:
10	(a) Is owned by a single person or entity;
11	(b) Has been in continuous use for bona fide
12	agricultural purposes, as defined by s. 193.461, for a period
13	of 5 years prior to the date of any comprehensive plan
14	amendment application;
15	(c) Is surrounded on at least 75 percent of its
16	<pre>perimeter by:</pre>
17	1. Property that has existing industrial, commercial,
18	or residential development; or
19	2. Property that the local government has designated,
20	in the local government's comprehensive plan, zoning map, and
21	future land use map, as land that is to be developed for
22	industrial, commercial, or residential purposes, and at least
23	75 percent of such property is existing industrial,
24	commercial, or residential development;
25	(d) Has public services, including water, wastewater,
26	transportation, schools, and recreation facilities, available
27	or such public services are scheduled to be provided as part
28	of a financially feasible 5-year schedule of capital
29	improvements that is adopted by the local government or by an
30	alternative provider of local government infrastructure; and
31	(e) Satisfies one of the following acreage criteria:

1	1. The parcel may not exceed 640 acres; or
2	2. The parcel may not exceed 2,560 acres.
3	Section 4. Section 259.047, Florida Statutes, is
4	created to read:
5	259.047 Acquisition of land on which an agricultural
6	<u>lease exists</u>
7	(1) When land with an existing agricultural lease is
8	acquired in fee simple pursuant to this chapter or chapter
9	375, the existing agricultural lease may continue in force for
10	the actual time remaining on the lease agreement. Any entity
11	managing lands acquired under this section must consider
12	existing agricultural leases in the development of a land
13	management plan required under s. 253.034.
14	(2) Where consistent with the purposes for which the
15	property was acquired, the state or acquiring entity shall
16	make reasonable efforts to keep lands in agricultural
17	production which are in agricultural production at the time of
18	acquisition.
19	Section 5. Paragraph (a) of subsection (2) of section
20	373.0361, Florida Statutes, is amended to read:
21	373.0361 Regional water supply planning
22	(2) Each regional water supply plan shall be based on
23	at least a 20-year planning period and shall include, but need
24	not be limited to:
25	(a) A water supply development component for each
26	water supply planning region identified by the district which
27	includes:
28	1. A quantification of the water supply needs for all
29	existing and future reasonable-beneficial uses within the
30	planning horizon. The level-of-certainty planning goal
31	associated with identifying the water supply needs of existing

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and future reasonable-beneficial uses shall be based upon 2 meeting those needs for a 1-in-10-year drought event. Population projections used for determining public water 3 supply needs must be based upon the best available data. In 4 determining the best available data, the district shall 5 consider the University of Florida's Bureau of Economic and 7 Business Research (BEBR) medium population projections and any 8 population projection data and analysis submitted by a local 9 government pursuant to the public workshop described in 10 subsection (1) if the data and analysis support the local government's comprehensive plan. Any adjustment of or 11 12 deviation from the BEBR projections must be fully described, 13 and the original BEBR data must be presented along with the adjusted data. 14

2. A list of water supply development project options, including traditional and alternative water supply project options, from which local government, government-owned and privately owned utilities, regional water supply authorities, multijurisdictional water supply entities, self-suppliers, and others may choose for water supply development. In addition to projects listed by the district, such users may propose specific projects for inclusion in the list of alternative water supply projects. If such users propose a project to be listed as an alternative water supply project, the district shall determine whether it meets the goals of the plan, and, if so, it shall be included in the list. The total capacity of the projects included in the plan shall exceed the needs identified in subparagraph 1. and shall take into account water conservation and other demand management measures, as well as water resources constraints, including adopted minimum flows and levels and water reservations. Where the district

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determines it is appropriate, the plan should specifically identify the need for multijurisdictional approaches to project options that, based on planning level analysis, are appropriate to supply the intended uses and that, based on such analysis, appear to be permittable and financially and technically feasible. The list of water supply development options must contain provisions that recognize that alternative water supply options for agricultural self-suppliers are limited.

- 3. For each project option identified in subparagraph2., the following shall be provided:
- a. An estimate of the amount of water to become available through the project.
- b. The timeframe in which the project option should be implemented and the estimated planning-level costs for capital investment and operating and maintaining the project.
- c. An analysis of funding needs and sources of possible funding options. For alternative water supply projects the water management districts shall provide funding assistance in accordance with s. 373.1961(3).
- d. Identification of the entity that should implement each project option and the current status of project implementation.
- Section 6. Section 373.2234, Florida Statutes, is amended to read:

373.2234 Preferred water supply sources.--The governing board of a water management district is authorized to adopt rules that identify preferred water supply sources for consumptive uses for which there is sufficient data to establish that a preferred source will provide a substantial new water supply to meet the existing and projected

reasonable-beneficial uses of a water supply planning region 2 identified pursuant to s. 373.0361(1), while sustaining existing water resources and natural systems. At a minimum, 3 such rules must contain a description of the preferred water 4 supply source and an assessment of the water the preferred 5 6 source is projected to produce. If an applicant proposes to 7 use a preferred water supply source, that applicant's proposed 8 water use is subject to s. 373.223(1), except that the 9 proposed use of a preferred water supply source must be considered by a water management district when determining 10 whether a permit applicant's proposed use of water is 11 12 consistent with the public interest pursuant to s. 13 373.223(1)(c). A consumptive use permit issued for the use of a preferred water supply source must be granted, when 14 requested by the applicant, for at least a 20-year period and 15 may be subject to the compliance reporting provisions of s. 16 17 $373.236(4)\frac{(3)}{(3)}$. Nothing in this section shall be construed to 18 exempt the use of preferred water supply sources from the provisions of ss. 373.016(4) and 373.223(2) and (3), or be 19 construed to provide that permits issued for the use of a 20 21 nonpreferred water supply source must be issued for a duration 22 of less than 20 years or that the use of a nonpreferred water 23 supply source is not consistent with the public interest. Additionally, nothing in this section shall be interpreted to 2.4 require the use of a preferred water supply source or to 2.5 26 restrict or prohibit the use of a nonpreferred water supply 27 source. Rules adopted by the governing board of a water 2.8 management district to implement this section shall specify 29 that the use of a preferred water supply source is not required and that the use of a nonpreferred water supply 30 source is not restricted or prohibited.

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Section 7. Present subsections (2) and (3) of section 2 373.236, Florida Statutes, are renumbered as subsections (3) and (4), respectively, present subsection (4) is renumbered as 3 subsection (5) and amended, and a new subsection (2) is added 5 to that section, to read: 373.236 Duration of permits; compliance reports.--(2) The Legislature finds that some agricultural landowners remain unaware of their ability to request a 20-year consumptive use permit under subsection (1) for initial permits or for renewals. Therefore, the water management districts shall inform agricultural applicants of 12 this option in the application form. (5) (4) Permits approved for the development of alternative water supplies shall be granted for a term of at least 20 years. However, if the permittee issues bonds for the 15 construction of the project, upon request of the permittee 16 prior to the expiration of the permit, that permit shall be extended for such additional time as is required for the retirement of bonds, not including any refunding or refinancing of such bonds, provided that the governing board 21 determines that the use will continue to meet the conditions 22 for the issuance of the permit. Such a permit is subject to 23 compliance reports under subsection(4)(3). Section 8. Section 373.407, Florida Statutes, is created to read: 25 373.407 Memorandum of agreement for an 26 agricultural-related exemption .-- No later than July 1, 2007, the Department of Agriculture and Consumer Services and each water management district shall enter into a memorandum of 29 agreement under which the Department of Agricultural and

Consumer Services shall assist in a determination by a water

management district as to whether an existing or proposed activity qualifies for the exemption in s. 373.406(2). The memorandum of agreement shall provide a process by which, upon the request of a water management district, the Department of Agriculture and Consumer Services shall conduct a nonbinding review as to whether an existing or proposed activity qualifies for an agricultural-related exemption in s. 373.406(2). The memorandum of agreement shall provide processes and procedures by which the Department of Agriculture and Consumer Services shall undertake this review effectively and efficiently and issue a recommendation. Section 9. This act shall take effect upon becoming a law. 2.4