By the Committee on Judiciary

590-2194-06

1	A bill to be entitled
2	An act relating to compensation for wrongful
3	incarceration; authorizing certain individuals
4	to petition a court to determine whether they
5	were actually innocent; requiring clear and
6	convincing evidence to establish that a person
7	was actually innocent; providing criteria for
8	determining whether a person was actually
9	innocent; creating exceptions to the
10	authorization for compensation; authorizing an
11	actually innocent person to apply to the
12	Department of Financial Services for
13	compensation; providing for application
14	procedures; authorizing a compensation amount
15	per year of imprisonment and authorizing a
16	tuition waiver for instruction at state
17	universities, community colleges, and career
18	centers; providing for compensation exceeding a
19	certain amount to be paid in installments over
20	a 10-year period; providing for the forfeiture
21	of unpaid installments upon the conviction of a
22	felony; requiring the release and waiver of any
23	claims against the state prior to payment of
24	compensation; requiring payments of
25	compensation to be processed by the Chief
26	Financial Officer; requiring the Department of
27	Financial Services to request a specific
28	appropriation for funds to pay compensation
29	installments in its legislative budget
30	requests; authorizing the Department of
31	

1	Financial Services to adopt rules; providing an
2	effective date.
3	
4	WHEREAS, the Legislature recognizes that no system of
5	justice is impervious to human error, and WHEREAS, United
6	States v. Hasting, 461 U.S. 499 (1983), states, in part,
7	"Given the myriad safeguards provided to assure a fair trial,
8	and taking into account the reality of the human fallibility
9	of the participants, there can be no such thing as an
10	error-free, perfect trial, and the Constitution does not
11	guarantee such a trial.", and
12	WHEREAS, the Legislature acknowledges that the state's
13	system of justice infrequently yields imperfect results that
14	may have tragic consequences, and this act is based on a moral
15	desire to acknowledge those who are wrongfully convicted of a
16	felony offense, incarcerated as a result of that conviction,
17	and determined to be actually innocent and is not a
18	recognition of a constitutional right or violation, and
19	WHEREAS, the Legislature finds that persons who are
20	actually innocent and were incarcerated have been deprived of
21	their liberty, and
22	WHEREAS, the Legislature intends that any compensation
23	made pursuant to this act be the sole compensation to be
24	provided by the state for any and all present and future
25	claims arising out of the factual situation in connection with
26	the claimant's conviction and imprisonment, NOW, THEREFORE,
27	
28	Be It Enacted by the Legislature of the State of Florida:
29	
30	Section 1. Claim for compensation for wrongful
31	incarceration

1	(1) A person who has been wrongfully convicted of a					
2	felony offense and incarcerated within the Department of					
3	Corrections as a result of that conviction may be financially					
4	compensated if the claimant is found to be actually innocent					
5	by a court.					
6	(2) A person may petition a court to determine whether					
7	he or she was actually innocent of a felony conviction. As a					
8	prerequisite to the petition, the court must issue an order					
9	vacating, dismissing, or reversing the conviction and sentence					
10	and providing that no further proceedings can or will be held					
11	against the person on any facts and circumstances alleged in					
12	the proceedings that resulted in the conviction.					
13	(3) As used in this section, a claimant is actually					
14	innocent if a court has found by clear and convincing evidence					
15	that:					
16	(a) The claimant was charged, by indictment or					
17	information, with the commission of an offense classified as a					
18	<pre>felony;</pre>					
19	(b) The claimant was convicted of the offense;					
20	(c) The claimant was sentenced to incarceration for a					
21	term of imprisonment as a result of the conviction;					
22	(d) The claimant was imprisoned solely on the basis of					
23	the conviction for the offense;					
24	(e) The claimant did not commit the offense that					
25	resulted in the conviction and incarceration or that the					
26	claimant's acts did not constitute a crime; and					
27	(f) The claimant did not aid, abet, or act as an					
28	accomplice to a person who committed the offense.					
29	(4) A claimant is not eligible for compensation if the					
30	claimant:					
31						

1	(a) Pled quilty or nolo contendere to, or was				
2	convicted of, regardless of adjudication, a felony prior to				
3	payment of a claim pursuant to this act, not including the				
4	wrongful incarceration for which compensation is being sought				
5	pursuant to this act;				
6	(b) Submits a completed application to the Department				
7	of Financial Services after October 1, 2008, or more than 2				
8	years after the order vacating, reversing, or dismissing the				
9	sentence, whichever is later; or				
10	(c) Applies for compensation based on an order				
11	vacating, dismissing, or reversing a conviction and sentence				
12	that was issued before October 1, 2001.				
13	(5) The claimant must submit to the Department of				
14	Financial Services for review and processing the following				
15	documents as an application package as proof of the person's				
16	eligibility for compensation:				
17	(a) A certified copy of the judgment and sentence in				
18	the case, including fingerprints;				
19	(b) A set of the claimant's fingerprints, prepared by				
20	the sheriff of the county in which the person resides and				
21	taken within 6 months before the date on which the claim is				
22	submitted;				
23	(c) A recent photograph of the claimant in a format no				
24	larger than 2 inches by 3 inches;				
25	(d) A certified copy of the order vacating,				
26	dismissing, or reversing the conviction;				
27	(e) A certified copy of the court order finding that				
28	the claimant is actually innocent;				
29	(f) A record from the Department of Corrections				
30	showing the actual dates of the claimant's incarceration and a				
31	photograph of the person taken by the department; and				

1	(q) A brief statement reciting the facts upon which				
2	the claim for compensation is based and showing that the				
3	claimant is in compliance with all requirements of this act.				
4	(6)(a) Upon receipt of an application, the Department				
5	of Financial Services shall examine the application. Within 30				
6	days after receipt of the application, the department shall				
7	notify the applicant of any apparent errors or omissions and				
8	request any additional information the department is permitted				
9	by law to require. The department shall not deny a claim for				
10	failure to correct an error or omission or supply additional				
11	information unless the department timely notified the claimant				
12	within the 30-day period specified in this paragraph.				
13	(b) The department shall process and review the claim				
14	within a reasonable period of time after receiving a completed				
15	application, which may not exceed 90 days.				
16	(7) If the department determines that the claim for				
17	compensation is supported by sufficient proof, the department				
18	must forward a request for payment to the Chief Financial				
19	Officer, who shall pay the claim according to the				
20	recommendation. Payment shall be as follows:				
21	(a) At the rate of \$50,000 for each year of wrongful				
22	incarceration, prorated as necessary to compensate for				
23	portions of years.				
24	(b) For sums exceeding \$500,000, payments shall be				
25	made in equal annual installments prorated over 10 years.				
26	(c) Any person who receives prorated payments pursuant				
27	to paragraph (b) and who subsequently pleads quilty or nolo				
28	contendere to, or is convicted of, regardless of adjudication,				
29	a felony shall, immediately upon conviction, be ineliqible to				
30	receive any unpaid amounts or benefits pursuant to this act.				
31	Any amount forfeited shall revert to the General Revenue Fund.				

1	(8)(a) Before payment is tendered pursuant to this			
2	act, the claimant must present to the Chief Financial Officer			
3	an executed release and waiver on behalf of the claimant, or			
4	his or her heirs, successors, and assigns, forever releasing			
5	the state or any agency, instrumentality, officer, employee,			
6	or political subdivision thereof, or any other entity subject			
7	to the provisions of s. 768.28, Florida Statutes, from any and			
8	all present or future claims that the claimant or his or her			
9	heirs, successors, and assigns may have against such			
10	enumerated entities and arising out of the factual situation			
11	in connection with the conviction for which compensation is			
12	being sought under this act.			
13	(b) Declaratory action to obtain judicial expundement			
14	of the claimant's judicial and executive branch records as			
15	otherwise provided by law is not prohibited by this act.			
16	(9)(a) The Chief Financial Officer shall process and			
17	pay a claim under this act according to the request for			
18	payment made by the Department of Financial Services within a			
19	reasonable time after receiving the request, which may not			
20	exceed 90 days.			
21	(b) Payment shall be made pursuant to specific			
22	appropriation provided to the Department of Financial			
23	Services.			
24	(c) In the event that payments must be made for a			
25	10-year period under paragraph (7)(b), the Department of			
26	Financial Services shall include in its annual legislative			
27	budget request a specific appropriation for funds sufficient			
28	to make payments payable under this act during each relevant			
29	fiscal year. It is the intent of the Legislature that any			
30	amounts appropriated pursuant to authority granted by this act			
31				

1	be from recurring funds for a sufficient length of time to
2	cover the obligation.
3	(10) Any claimant who is compensated pursuant to this
4	act shall also have tuition and fees waived for up to a total
5	of 120 hours of instruction at any career center established
6	pursuant to s. 1001.44, Florida Statutes, any community
7	college established under part III of chapter 1004, Florida
8	Statutes, or any state university. For any educational benefit
9	made, the claimant shall meet and maintain the regular
10	admission requirements of, and be registered at, such career
11	center, community college, or state university and make
12	satisfactory academic progress as defined by the educational
13	institution in which the claimant is enrolled.
14	(11) The Legislature shall not be deemed by this act
15	or by the payment of any claim to have waived any defense of
16	sovereign immunity or to have increased the limits of
17	liability on behalf of the state or any person subject to the
18	provisions of s. 768.28, Florida Statutes, or any other law.
19	(12) Any amount awarded by this act is intended to
20	provide the sole compensation for any and all present and
21	future claims arising out of the factual situation in
22	connection with the claimant's conviction and imprisonment. No
23	further award for attorney's fees, lobbying fees, costs, or
24	other similar expenses shall be made by the state.
25	(13) The Department of Financial Services may adopt
26	rules under ss. 120.536(1) and 120.54, Florida Statutes,
27	governing the forms and procedures related to applications for
28	<pre>compensation.</pre>
29	Section 2. This act shall take effect October 1,
30	2006.
31	

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
2	COMMITTEE SUBSTITUTE FOR <u>Senate Bill 1920</u>
3	
4	substantial changes made by the committee substitute to underlying bill:
5	 Remove a section of the bill naming the bill the
6	"Wrongful Incarceration Compensation Act";
7	 Provide for compensation to persons who are found to be actually innocent rather than wrongfully incarcerated for
8	a felony conviction;
9	 Authorize a person to petition a court for a determination of actual innocence;
10	 Remove a provision which would have made a person
11	ineligible for compensation if he or she plead guilty to the felony for which he or she was actually innocent;
12	 Provide for administration of the compensation by the
13	Department of Financial Services and the Chief Financial Officer rather than the Attorney General;
14	 Provide for compensation at a rate of \$50,000 per year
15	rather than actual economic damages;
16	 Remove provisions relating to the application for and determination of economic damages;
17	 Provide for 10 annual installments for compensation that
18	exceeds \$500,000;
19	 Provide for the forfeiture of unpaid compensation installments upon the conviction of a subsequent felony;
20	 Remove provisions providing for the purchase of an
21	annuity;
22	 Require the Department of Financial Services to request the appropriation of funds to pay claims that are made in
23	installments;
24	 Remove a provision prohibiting the payment of attorney's fees for services to obtain compensation;
25	 Provide for a tuition waiver for 120 hours of instruction
26	at state universities, community colleges, and career centers in addition to monetary compensation; and
27	 Require a person receiving compensation to waive any
28	rights to claims he or she may have relating to a conviction for which he or she was actually innocent.
29	the second is the second account, imposite.
30	
31	