## Florida Senate - 2006

CS for SB 2062

 $\mathbf{B}\mathbf{y}$  the Committee on General Government Appropriations; and Senator Clary

601-2247-06

1	A bill to be entitled
2	An act relating to environmental permitting;
3	amending s. 373.4145, F.S.; requiring the
4	Northwest Florida Water Management District and
5	the Department of Environmental Protection to
6	jointly develop rules for the regulation of
7	certain activities related to stormwater
8	management systems and the management and
9	storage of surface waters; requiring the
10	district and the department to streamline
11	federal and state wetland permitting programs
12	and to implement such measures; requiring
13	certain exemptions and provisions for rules
14	relating to certain dwellings; requiring the
15	department and the district to enter into an
16	operating agreement for the implementation of
17	certain provisions; requiring the district to
18	be responsible for the regulation and local
19	delegation of certain activities; repealing
20	certain provisions upon the adoption of rules;
21	removing a repealer provision; providing an
22	appropriation; providing an effective date.
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24	Be It Enacted by the Legislature of the State of Florida:
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26	Section 1. Section 373.4145, Florida Statutes, is
27	amended to read:
28	373.4145 <u>Part</u> Interim part IV permitting program
29	within the geographical jurisdiction of for the Northwest
30	Florida Water Management District
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1	(1) Within the geographical jurisdiction of the
2	Northwest Florida Water Management District, <u>taking into</u>
3	consideration the differing physical and natural
4	characteristics of the area, the department and the district
5	shall the permitting authority of the department under this
6	part shall consist solely of the following, notwithstanding
7	the rule adoption deadline in s. 373.414(9):
8	(a) Jointly develop rules to regulate the
9	construction, operation, alteration, maintenance, abandonment,
10	and removal of stormwater management systems. The department
11	shall adopt the rules by January 1, 2007. The district may
12	implement the department's rules without adoption pursuant to
13	s. 120.54. Until the rules for stormwater management systems
14	<u>take effect, chapter 62-25</u> <del>Chapter 17-25</del> , Florida
15	Administrative Code, shall remain in full force and effect $ au$
16	and shall be implemented by the department. Notwithstanding
17	the provisions of this section, chapter $62-25$ $17$ $25$ , Florida
18	Administrative Code, may be amended by the department as
19	necessary to comply with any requirements of state or federal
20	laws or regulations, or any condition imposed by a federal
21	program, or as a requirement for receipt of federal grant
22	funds. The intent of these rules is to modify the stormwater
23	rules to improve water quality and flood protection. This
24	objective may be accomplished by applying comparable measures
25	and criteria adopted by the other water management districts
26	which are appropriate considering the differing physical and
27	natural character of the area.
28	(b) Jointly develop rules for the management and
29	storage of surface waters under this part. The department
30	shall adopt the rules by January 1, 2008. Pursuant to s.
31	120.54, the district may implement the department's rules
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1	before the rules are adopted. Until the rules for the
2	management and storage of surface waters under this part take
3	<u>effect,</u> rules adopted pursuant to the authority of ss.
4	403.91-403.929, 1984 Supplement to the Florida Statutes 1983,
5	as amended, in effect prior to July 1, 1994, shall remain in
б	full force and effect, and shall be implemented by the
7	department. However, the department is authorized to
8	establish additional exemptions and general permits for
9	dredging and filling, if such exemptions or general permits do
10	not allow significant adverse impacts to occur individually or
11	cumulatively. However, for the purpose of chapter <u>62-312</u>
12	<del>17–312</del> , Florida Administrative Code, the landward extent of
13	surface waters of the state identified in rule <u>62-312.030(2)</u>
14	<del>17 312.030(2)</del> , Florida Administrative Code, shall be
15	determined in accordance with the methodology in rules
16	<u>62-340.100 through 62-340.600</u> <del>17 340.100 through 17 340.600</del> ,
17	Florida Administrative Code <del>, as ratified in s. 373.4211, upon</del>
18	the effective date of such ratified methodology. In
19	implementing s. 373.421(2), the department shall determine the
20	extent of those surface waters and wetlands within the
21	regulatory authority of the department as described in this
22	paragraph. At the request of the petitioner, the department
23	shall also determine the extent of surface waters and wetlands
24	that which can be delineated by the methodology ratified in s.
25	373.4211, but <u>that</u> <del>which</del> are not subject to the regulatory
26	authority of the department as described in this paragraph.
27	The intent of these rules is to preserve property interests
28	while improving the management and storage of surface waters.
29	The scope of these rules must recognize the historically rural
30	nature, current development trends, and the abundant natural
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1 resources of the district, and the permitting thresholds and requirements must reflect this distinction. 2 (c) Pursue streamlining of the federal and state 3 4 wetland permitting programs pursuant to ss. 373.4143 and 5 373.4144. б (d) Implement, to the maximum extent possible, 7 streamlining measures, including electronic permitting, field permitting, and certification programs for activities having 8 minimal individual or cumulative impact, informal wetland 9 10 determinations, and other similar measures. (2)(c) The department may implement chapter 40A-4, 11 12 Florida Administrative Code, in effect prior to July 1, 1994, 13 pursuant to an interagency agreement with the Northwest Florida Water Management District adopted under s. 373.046(4). 14 (3) The rules adopted under subsection (1), as 15 16 applicable, shall: 17 (a) Incorporate the exemptions in ss. 373.406 and 18 403.813(2). 19 (b) Incorporate the provisions of rule 62-341.475(1)(f), Florida Administrative Code, applicable to 20 21 single-family homes located entirely or partially within 2.2 wholly owned, isolated wetlands. 23 (c) Exempt from the notice and permitting requirements of this part the construction or private use of a 2.4 single-family dwelling unit, duplex, triplex, or quadruplex 25 26 that: 27 1. Is not part of a larger common plan of development 2.8 or sale proposed by the applicant. 29 2. Does not involve wetlands or other surface waters. 30 (d) At a minimum and taking into consideration the physical and natural character of the area, incorporate the 31

1 exemptions and general permits under this part in effect 2 elsewhere in the state. These rules shall exempt resurfacing or paving of unpaved roads consistent with the exemptions in 3 <u>s. 403.81</u>3(2). 4 (e) Exempt from the rule criteria under paragraph 5 6 (1)(b) the alteration of wholly owned, artificially created 7 surface waters created entirely from uplands that do not 8 connect to waters of the state, except for those created for the purpose of providing mitigation under this part. 9 10 (2) The authority of the Northwest Florida Water Management District to implement this part or to implement any 11 12 authority pursuant to delegation by the department shall not 13 be affected by this section. The rule adoption deadline in s. 373.414(9) shall not apply to said district. 14 (4)(3) The <u>department and</u> division of permitting 15 responsibilities in s. 373.046(4) shall not apply within the 16 17 geographical jurisdiction of the Northwest Florida Water 18 Management District shall enter into an operating agreement under s. 373.046 to effectively implement this section and 19 provide the district with the amount of responsibility under 20 21 the agreement which resources allow, including, at a minimum, the responsibility for regulating silviculture and 2.2 23 agriculture. The operating agreement shall encourage local delegation of the responsibilities under this section pursuant 2.4 to s. 373.441. 25 (5) The provisions of s. 373.414(11)-(14) do not apply 26 27 to rules adopted under this section. 2.8 (6) The following activities shall continue to be governed by the provisions of s. 373.4145, Florida Statutes, 29 30 1994: 31

1	(a) The operation and routine custodial maintenance of
2	activities legally in existence before the effective date of
3	the rules adopted under subsection (1), as long as the terms
4	and conditions of the permit, exemption, or other
5	authorization for such activities continue to be met.
6	(b) The activities approved in a permit issued
7	pursuant to s. 373.4145, Florida Statutes 1994, and the review
8	of activities proposed in applications received and completed
9	before the effective date of the rules adopted under
10	subsection (1), as applicable. This paragraph applies to any
11	modification of the plans, terms, and conditions of a permit
12	issued pursuant to s. 373.4145, Florida Statutes 1994, which
13	lessens the environmental impact, except any such modification
14	may not extend the time limit for construction beyond 2
15	additional years.
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17	This subsection does not apply to any activity that is
18	altered, modified, expanded, abandoned, or removed after
19	adoption of the applicable rules under subsection (1).
20	(7) Unless the petitioner elects to apply rule 62-340,
21	Florida Administrative Code, to all wetlands, the delineation
22	of the landward extent of wetlands and other surface waters
23	for petitions filed under s. 373.421(2) before the effective
24	date of the rules adopted under paragraph (1)(b) shall
25	continue to be determined in accordance with rule
26	62-312.030(2), Florida Administrative Code, in effect July 1,
27	<u>1994, and rules 62-340.100 through 62-340.600, Florida</u>
28	Administrative Code, as ratified in s. 373.4211.
29	(4) If the United States Environmental Protection
30	Agency approves an assumption of the federal program to
31	regulate the discharge of dredged or fill material by the
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1 department or the water management districts, or both, 2 pursuant to s. 404 of the Clean Water Act, Pub. L. No. 92 500, as amended, 33 U.S.C. ss. 1251 et seq.; the United States Army 3 4 Corps of Engineers issues one or more state programmatic 5 general permits under the referenced statutes; or the United б States Environmental Protection Agency or the United States 7 Corps of Engineers approves any other delegation of regulatory 8 authority under the referenced statutes, then the department 9 may implement any permitting authority granted in this part 10 within the Northwest Florida Water Management District which is prescribed as a condition of granting such assumption, 11 12 general permit, or delegation. 13 (8)(5) Within the geographical jurisdiction of the Northwest Florida Water Management District, the methodology 14 for determining the landward extent of surface waters of the 15 state under chapter 403 in effect prior to the effective date 16 17 of the methodology ratified in s. 373.4211 shall apply to: 18 (a) Activities permitted under the rules adopted pursuant to ss. 403.91-403.929, 1984 Supplement to the Florida 19 Statutes 1983, as amended, or which were exempted from 20 21 regulation under such rules, prior to July 1, 1994, and which 22 were permitted under chapter 62-25 17 25, Florida 23 Administrative Code, or exempt from chapter 62-25 17 25, Florida Administrative Code, prior to July 1, 1994, provided: 2.4 1. An activity authorized by such permits is conducted 25 in accordance with the plans, terms, and conditions of such 26 27 permits. 2.8 2. An activity exempted from the permitting 29 requirements of the rules adopted pursuant to ss. 403.91-403.929, 1984 Supplement to the Florida Statutes 1983, 30 31

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1 as amended, or chapter 62-25 17 25, Florida Administrative 2 Code, is: a. Commenced prior to July 1, 1994, and completed by 3 July 1, 1999; 4 5 b. Conducted in accordance with a plan depicting the б activity which has been submitted to and approved for 7 construction by the department, the appropriate local 8 government, the United States Army Corps of Engineers, or the Northwest Florida Water Management District; and 9 c. Conducted in accordance with the terms of the 10 exemption. 11 12 (b) An activity within the boundaries of a valid 13 jurisdictional declaratory statement issued pursuant to s. 403.914, 1984 Supplement to the Florida Statutes 1983, as 14 amended, or the rules adopted thereunder, in response to a 15 petition received prior to June 1, 1994. 16 17 (c) Any modification of a permitted or exempt activity 18 as described in paragraph (a) which does not constitute a substantial modification or which lessens the environmental 19 impact of such permitted or exempt activity. For the purposes 20 21 of this section, a substantial modification is one that which 22 is reasonably expected to lead to substantially different 23 environmental impacts. (d) Applications for activities permitted under the 2.4 rules adopted pursuant to ss. 403.91-403.929, 1984 Supplement 25 26 to the 1983 Florida Statutes, as amended, which were pending 27 on June 15, 1994, unless the application elects to have 2.8 applied the delineation methodology ratified in s. 373.4211. (9) Subsections (2) and (8) are repealed on the date 29 30 the rules adopted pursuant to subsection (1) take effect. 31

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1	(10) If the Legislature fails to fund and staff the
2	environmental resource permitting program established under
3	this section in any fiscal year, the environmental resource
4	permitting program shall be suspended for that fiscal year and
5	the rules and statutes governing development activity in the
б	district shall revert to those in effect on April 1, 2006,
7	until such time as funding and staffing levels are restored
8	consistent with this section.
9	(6) Subsections (1), (2), (3), and (4) shall be
10	repealed effective July 1, 2006.
11	Section 2. The sum of \$2,418,816 in recurring funds
12	and \$525,000 in nonrecurring funds are appropriated from the
13	General Revenue Fund in the Department of Environmental
14	Protection as a transfer to the Northwest Florida Water
15	Management District for the 2006-2007 fiscal year. Funds are
16	provided in order to implement the environmental resource
17	permitting program authorized by s. 373.4145, Florida
18	Statutes.
19	Section 3. This act shall take effect July 1, 2006.
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21	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
22	Senate Bill 2062
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24	Authorizes environmental resource permitting (ERP) in Northwest Florida.
25	Requires the Department of Environmental Protection and the
26	Northwest Florida Water Management District to jointly develop rules for the regulation of stormwater and surface waters.
27	Rules for stormwater management are to be developed by January 1, 2007, and rules for the management and storage of surface
28	waters by January 1, 2008.
29	Appropriates a total of \$2.9 million from the General Revenue Fund to the district to implement this act.
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