Florida Senate - 2006

 ${\bf By}$ the Committees on Environmental Preservation; General Government Appropriations; and Senators Clary and Lawson

592-2441-06

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1	A bill to be entitled
2	An act relating to environmental permitting;
3	amending s. 373.4145, F.S.; requiring the
4	Northwest Florida Water Management District and
5	the Department of Environmental Protection to
6	jointly develop rules for the regulation of
7	certain activities related to stormwater
8	management systems and the management and
9	storage of surface waters; requiring the
10	district and the department to streamline
11	federal and state wetland permitting programs
12	and to implement such measures; requiring
13	certain exemptions and provisions for rules
14	relating to certain dwellings; requiring the
15	department and the district to enter into an
16	operating agreement for the implementation of
17	certain provisions; requiring the district to
18	be responsible for the regulation and local
19	delegation of certain activities; repealing
20	certain provisions upon the adoption of rules;
21	removing a repealer provision; providing an
22	appropriation; providing an effective date.
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24	Be It Enacted by the Legislature of the State of Florida:
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26	Section 1. Section 373.4145, Florida Statutes, is
27	amended to read:
28	373.4145 <u>Part</u> Interim part IV permitting program
29	within the geographical jurisdiction of for the Northwest
30	Florida Water Management District
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1	(1) Within the geographical jurisdiction of the
2	Northwest Florida Water Management District, <u>taking into</u>
3	consideration the differing physical and natural
4	characteristics of the area, the department and the district
5	shall the permitting authority of the department under this
6	part shall consist solely of the following, notwithstanding
7	the rule adoption deadline in s. 373.414(9):
8	(a) Jointly develop rules to regulate the
9	construction, operation, alteration, maintenance, abandonment,
10	and removal of stormwater management systems. The department
11	shall adopt the rules by January 1, 2007. The district may
12	implement the department's rules without adoption pursuant to
13	s. 120.54. Until the rules for stormwater management systems
14	<u>take effect, chapter 62-25</u> Chapter 17-25 , Florida
15	Administrative Code, shall remain in full force and effect $ au$
16	and shall be implemented by the department. Notwithstanding
17	the provisions of this section, chapter <u>62-25</u> 17-25 , Florida
18	Administrative Code, may be amended by the department as
19	necessary to comply with any requirements of state or federal
20	laws or regulations, or any condition imposed by a federal
21	program, or as a requirement for receipt of federal grant
22	funds. The intent of these rules is to modify the stormwater
23	rules to improve water quality and flood protection. This
24	objective may be accomplished by applying comparable measures
25	and criteria adopted by the other water management districts
26	which are appropriate considering the differing physical and
27	natural character of the area.
28	(b) Jointly develop rules for the management and
29	storage of surface waters under this part. The department
30	shall adopt the rules by January 1, 2008. The district may
31	implement the department's rules without adoption pursuant to
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1 s. 120.54. Until the rules for the management and storage of 2 surface waters under this part take effect, rules adopted 3 pursuant to the authority of ss. 403.91-403.929, 1984 Supplement to the Florida Statutes 1983, as amended, in effect 4 prior to July 1, 1994, shall remain in full force and effect, 5 6 and shall be implemented by the department. However, the 7 department is authorized to establish additional exemptions 8 and general permits for dredging and filling, if such 9 exemptions or general permits do not allow significant adverse impacts to occur individually or cumulatively. However, for 10 the purpose of chapter 62-312 17 312, Florida Administrative 11 12 Code, the landward extent of surface waters of the state 13 identified in rule <u>62-312.030(2)</u> 17 312.030(2), Florida Administrative Code, shall be determined in accordance with 14 the methodology in rules <u>62-340.100 through 62-340.600</u> 15 17 340.100 through 17 340.600, Florida Administrative Code, as 16 17 ratified in s. 373.4211, upon the effective date of such 18 ratified methodology. In implementing s. 373.421(2), the department shall determine the extent of those surface waters 19 and wetlands within the regulatory authority of the department 20 21 as described in this paragraph. At the request of the 22 petitioner, the department shall also determine the extent of 23 surface waters and wetlands that which can be delineated by the methodology ratified in s. 373.4211, but that which are 2.4 not subject to the regulatory authority of the department as 25 26 described in this paragraph. The intent of these rules is to 27 preserve property interests while improving the management and 2.8 storage of surface waters. The scope of these rules must recognize the historically rural nature, current development 29 trends, and the abundant natural resources of the district, 30 31

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1 and the permitting thresholds and requirements must reflect 2 this distinction. (c) Pursue streamlining of the federal and state 3 wetland permitting programs pursuant to ss. 373.4143 and 4 373<u>.4144.</u> 5 б (d) Implement, to the maximum extent possible, streamlining measures, including electronic permitting, field 7 permitting, and certification programs for activities having 8 minimal individual or cumulative impact, informal wetland 9 10 determinations, and other similar measures. (2)(c) The department may implement chapter 40A-4, 11 12 Florida Administrative Code, in effect prior to July 1, 1994, 13 pursuant to an interagency agreement with the Northwest Florida Water Management District adopted under s. 373.046(4). 14 (3) The rules adopted under subsection (1), as 15 16 applicable, shall: 17 (a) Incorporate the exemptions in ss. 373.406 and 18 403.813(2). 19 (b) Incorporate the provisions of rule 62-341.475(1)(f), Florida Administrative Code, applicable to 20 21 single-family homes located entirely or partially within 2.2 wholly owned, isolated wetlands. 23 (c) Exempt from the notice and permitting requirements of this part the construction or private use of a 2.4 single-family dwelling unit, duplex, triplex, or quadruplex 25 26 that: 27 1. Is not part of a larger common plan of development 2.8 or sale proposed by the applicant. 29 2. Does not involve wetlands or other surface waters. 30 (d) At a minimum and taking into consideration the physical and natural character of the area, incorporate the 31

1 exemptions and general permits under this part in effect 2 elsewhere in the state. These rules shall provide an exemption for the repair, stabilization, or paving of county maintained 3 4 roads existing on or before January 1, 2002, and the repair or 5 replacement of bridges that are part of the roadway consistent 6 with s. 403.813(2)(t), notwithstanding s. 403.813(2)(t)7., 7 which requires adoption of a general permit applicable within the Northwest Florida Water Management District and the repeal 8 of such exemption upon the adoption of a general permit. 9 10 (e) Exempt from the rule criteria under paragraph (1)(b) the alteration of wholly owned, artificially created 11 12 surface waters created entirely from uplands that do not 13 connect to waters of the state, except for those created for the purpose of providing mitigation under this part. 14 (2) The authority of the Northwest Florida Water 15 16 Management District to implement this part or to implement any 17 authority pursuant to delegation by the department shall not 18 be affected by this section. The rule adoption deadline in 373.414(9) shall not apply to said district. 19 20 (4)(3) The department and division of permitting 21 responsibilities in s. 373.046(4) shall not apply within the 2.2 qeographical jurisdiction of the Northwest Florida Water 23 Management District shall enter into an operating agreement under s. 373.046 to effectively implement this section and 2.4 provide the district with the amount of responsibility under 25 the agreement which resources allow, including, at a minimum, 26 27 the responsibility for regulating silviculture and 2.8 agriculture. The operating agreement shall encourage local delegation of the responsibilities under this section pursuant 29 30 <u>to s. 373.441</u>. 31

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1 (5) The provisions of s. 373.414(11)-(14) do not apply 2 to rules adopted under this section. 3 (6) The following activities shall continue to be 4 governed by the provisions of s. 373.4145, Florida Statutes, 5 1994: б (a) The operation and routine custodial maintenance of 7 activities legally in existence before the effective date of 8 the rules adopted under subsection (1), as long as the terms and conditions of the permit, exemption, or other 9 10 authorization for such activities continue to be met. (b) The activities approved in a permit issued 11 pursuant to s. 373.4145, Florida Statutes, 1994, and the 12 13 review of activities proposed in applications received and completed before the effective date of the rules adopted under 14 subsection (1), as applicable. This paragraph applies to any 15 modification of the plans, terms, and conditions of a permit 16 17 issued pursuant to s. 373.4145, Florida Statutes, 1994, which 18 lessens the environmental impact, except any such modification may not extend the time limit for construction beyond 2 19 additional years. 2.0 21 2.2 This subsection does not apply to any activity that is 23 altered, modified, expanded, abandoned, or removed after adoption of the applicable rules under subsection (1). 2.4 (7) Unless the petitioner elects to apply rule 62-340, 25 Florida Administrative Code, to all wetlands, the delineation 26 27 of the landward extent of wetlands and other surface waters 2.8 for petitions filed under s. 373.421(2) before the effective date of the rules adopted under paragraph (1)(b) shall 29 continue to be determined in accordance with rule 30 62-312.030(2), Florida Administrative Code, in effect July 1, 31

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1 1994, and rules 62-340.100 through 62-340.600, Florida 2 Administrative Code, as ratified in s. 373.4211. 3 If the United States Environmental Protection (4)4 Agency approves an assumption of the federal program to 5 requlate the discharge of dredged or fill material by the 6 department or the water management districts, or both, 7 pursuant to s. 404 of the Clean Water Act, Pub. L. No. 92 500, 8 as amended, 33 U.S.C. ss. 1251 et seq.; the United States Army 9 Corps of Engineers issues one or more state programmatic general permits under the referenced statutes; or the United 10 11 States Environmental Protection Agency or the United States 12 Corps of Engineers approves any other delegation of regulatory 13 authority under the referenced statutes, then the department may implement any permitting authority granted in this part 14 within the Northwest Florida Water Management District which 15 16 is prescribed as a condition of granting such assumption, 17 general permit, or delegation. (8)(5) Within the geographical jurisdiction of the 18 Northwest Florida Water Management District, the methodology 19 for determining the landward extent of surface waters of the 20 21 state under chapter 403 in effect prior to the effective date 22 of the methodology ratified in s. 373.4211 shall apply to: 23 (a) Activities permitted under the rules adopted pursuant to ss. 403.91-403.929, 1984 Supplement to the Florida 2.4 Statutes 1983, as amended, or which were exempted from 25 26 regulation under such rules, prior to July 1, 1994, and which 27 were permitted under chapter 62-25 17 25, Florida 2.8 Administrative Code, or exempt from chapter 62-25 17 25, Florida Administrative Code, prior to July 1, 1994, provided: 29 30 31

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1 1. An activity authorized by such permits is conducted in accordance with the plans, terms, and conditions of such 2 permits. 3 4 2. An activity exempted from the permitting requirements of the rules adopted pursuant to ss. 5 6 403.91-403.929, 1984 Supplement to the Florida Statutes 1983, 7 as amended, or chapter 62-25 17 25, Florida Administrative 8 Code, is: a. Commenced prior to July 1, 1994, and completed by 9 July 1, 1999; 10 b. Conducted in accordance with a plan depicting the 11 12 activity which has been submitted to and approved for 13 construction by the department, the appropriate local government, the United States Army Corps of Engineers, or the 14 Northwest Florida Water Management District; and 15 c. Conducted in accordance with the terms of the 16 17 exemption. (b) An activity within the boundaries of a valid 18 jurisdictional declaratory statement issued pursuant to s. 19 403.914, 1984 Supplement to the Florida Statutes 1983, as 20 21 amended, or the rules adopted thereunder, in response to a 22 petition received prior to June 1, 1994. 23 (c) Any modification of a permitted or exempt activity as described in paragraph (a) which does not constitute a 2.4 substantial modification or which lessens the environmental 25 impact of such permitted or exempt activity. For the purposes 26 27 of this section, a substantial modification is one that which 2.8 is reasonably expected to lead to substantially different 29 environmental impacts. 30 (d) Applications for activities permitted under the rules adopted pursuant to ss. 403.91-403.929, 1984 Supplement 31 8

1 to the 1983 Florida Statutes, as amended, which were pending on June 15, 1994, unless the application elects to have 2 applied the delineation methodology ratified in s. 373.4211. 3 4 (9) Subsections (2) and (8) are repealed on the date the rules adopted pursuant to subsection (1) take effect. 5 б (10) If the Legislature fails to fund and staff the 7 environmental resource permitting program established under 8 this section in any fiscal year, the environmental resource permitting program shall be suspended for that fiscal year and 9 10 the rules and statutes governing development activity in the district shall revert to those in effect on April 1, 2006, 11 12 until such time as funding and staffing levels are restored 13 consistent with this section. (6) Subsections (1), (2), (3), and (4) shall be 14 repealed effective July 1, 2006. 15 Section 2. The sum of \$2,418,816 in recurring funds 16 17 and \$525,000 in nonrecurring funds are appropriated from the General Revenue Fund in the Department of Environmental 18 Protection as a transfer to the Northwest Florida Water 19 Management District for the 2006-2007 fiscal year. Funds are 20 21 provided in order to implement the environmental resource 22 permitting program authorized by s. 373.4145, Florida 23 Statutes. Section 3. This act shall take effect July 1, 2006. 2.4 25 26 27 28 29 30 31

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CS for CS for SB 2062

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
2	COMMITTEE SUBSTITUTE FOR <u>CS for Senate Bill 2062</u>
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4	The committee substitute for committee substitute provides
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б	permitting within the geographic area of the Northwest Florida Water Management District, the rules must incorporate the exemptions and general permits under Part IV of chapter 373,
7	F.S., and incorporate the permit exemption for repair, stabilization, or paving of county maintained roads existing
8	on or before January 1, 2002, and the repair or replacement of bridges that are part of the roadways, using the criteria
9	provided in s. 403.813 (2)(t), F.S., notwithstanding the fact that s. 403.813 (2)(t)7., F.S., requires the department to
10	adopt a statewide general permit and provides for the repeal of the permit exemption upon adoption of the general permit.
11	The committee substitute for committee substitute also removes
12	provisions of the bill requiring that the rules exempt resurfacing or paving of unpaved roads consistent with the
13	exemptions in s. 403.813 (2), F.S.
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