Florida Senate - 2006

By Senator Bennett

21-1192-06 See HB 1 A bill to be entitled 2 An act relating to areas of critical state 3 concern; amending s. 125.0108, F.S.; authorizing the continued levy of the tourist 4 5 impact tax in areas of critical state concern б removed from designation; amending s. 212.055, 7 F.S.; authorizing certain counties to continue the use of a portion of local government 8 9 infrastructure surtax proceeds for certain 10 purposes after removal of designation of an area as an area of critical state concern; 11 12 amending s. 380.0552, F.S.; providing 13 requirements, procedures, and criteria for Administration Commission removal of 14 designation of the Florida Keys Area as an area 15 of critical state concern; requiring removal of 16 17 the designation under certain circumstances; providing for judicial review of Administration 18 Commission determinations; amending s. 19 380.0666, F.S.; revising the powers of a land 20 21 authority in an area of critical state concern 22 to acquire property to provide affordable housing; providing for continued power of a 23 land authority to acquire property within an 2.4 area of critical state concern removed from 25 designation; amending s. 380.0674, F.S.; 26 27 providing for the continuation of a land 2.8 authority in an area of critical state concern after removal of the designation; amending s. 29 30 4, ch. 99-395, Laws of Florida; authorizing local governments in areas of critical state 31

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CODING: Words stricken are deletions; words underlined are additions.

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1 concern removed from designation to continue to 2 enact ordinances relating to central sewerage systems; providing for continuation of existing 3 4 state liability in certain inverse condemnation 5 actions related to the Florida Keys Area after б removal of designation; providing an effective 7 date. 8 Be It Enacted by the Legislature of the State of Florida: 9 10 Section 1. Paragraph (g) is added to subsection (1) of 11 12 section 125.0108, Florida Statutes, to read: 13 125.0108 Areas of critical state concern; tourist 14 impact tax.--(1) 15 (g) A county that has levied the tourist impact tax 16 17 authorized by this section in an area or areas designated as 18 an area of critical state concern for at least 20 consecutive years prior to removal of the designation may continue to levy 19 the tourist impact tax in accordance with this section. 20 21 Section 2. Paragraph (f) of subsection (2) of section 22 212.055, Florida Statutes, is amended to read: 23 212.055 Discretionary sales surtaxes; legislative intent; authorization and use of proceeds. -- It is the 2.4 legislative intent that any authorization for imposition of a 25 discretionary sales surtax shall be published in the Florida 26 27 Statutes as a subsection of this section, irrespective of the 2.8 duration of the levy. Each enactment shall specify the types 29 of counties authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, 30 if any; the procedure which must be followed to secure voter 31

1 approval, if required; the purpose for which the proceeds may 2 be expended; and such other requirements as the Legislature may provide. Taxable transactions and administrative 3 procedures shall be as provided in s. 212.054. 4 5 (2) LOCAL GOVERNMENT INFRASTRUCTURE SURTAX.-б (f)1. Notwithstanding paragraph (d), a county that has 7 a population of 50,000 or less on April 1, 1992, or any county designated as an area of critical state concern on the 8 effective date of this act, and that imposed the surtax before 9 July 1, 1992, may use the proceeds and interest of the surtax 10 for any public purpose if: 11 12 a. The debt service obligations for any year are met; 13 b. The county's comprehensive plan has been determined to be in compliance with part II of chapter 163; and 14 c. The county has adopted an amendment to the surtax 15 ordinance pursuant to the procedure provided in s. 125.66 16 17 authorizing additional uses of the surtax proceeds and 18 interest. 2. A municipality located within a county that has a 19 population of 50,000 or less on April 1, 1992, or within a 20 21 county designated as an area of critical state concern on the 22 effective date of this act, and that imposed the surtax before 23 July 1, 1992, may not use the proceeds and interest of the surtax for any purpose other than an infrastructure purpose 2.4 authorized in paragraph (d) unless the municipality's 25 comprehensive plan has been determined to be in compliance 26 27 with part II of chapter 163 and the municipality has adopted 2.8 an amendment to its surtax ordinance or resolution pursuant to the procedure provided in s. 166.041 authorizing additional 29 30 uses of the surtax proceeds and interest. Such municipality 31

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1 may expend the surtax proceeds and interest for any public 2 purpose authorized in the amendment. 3 3. Those counties designated as an area of critical 4 state concern which qualify to use the surtax for any public 5 purpose may use only up to 10 percent of the surtax proceeds 6 for any public purpose other than for infrastructure purposes 7 authorized by this section. A county that was designated as an 8 area of critical state concern for at least 20 consecutive years prior to removal of the designation, and that qualified 9 10 to use the surtax for any public purpose at the time of the removal of the designation, may continue to use up to 10 11 12 percent of the surtax proceeds for any public purpose other 13 than for infrastructure purposes authorized by this section after the removal of the designation. 14 Section 3. Subsection (4) of section 380.0552, Florida 15 16 Statutes, is amended to read: 17 380.0552 Florida Keys Area; protection and designation 18 as area of critical state concern. --(4) REMOVAL OF DESIGNATION. --19 20 (a) Between July 12, 2007, and August 30, 2007, the 21 state land planning agency shall submit a written report to 2.2 the Administration Commission describing in detail the 23 progress of the Florida Keys Area toward accomplishing the tasks of the work program as defined in paragraph (c) and 2.4 providing a recommendation as to whether substantial progress 25 toward accomplishing the tasks of the work program has been 26 27 achieved. Subsequent to receipt of the report, the 2.8 Administration Commission shall determine, prior to October 1, 2007, whether substantial progress has been achieved toward 29 accomplishing the tasks of the work program. The designation 30 of the Florida Keys Area as an area of critical state concern 31

1	under this section shall be removed October 1, 2007, unless
2	the Administration Commission finds, after receipt of the
3	state land planning agency report, that substantial progress
4	has not been achieved toward accomplishing the tasks of the
5	work program. If the designation of the Florida Keys Area as
6	an area of critical state concern is removed, the
7	Administration Commission, within 60 days after removal of the
8	designation, shall initiate rulemaking pursuant to chapter 120
9	to repeal any rules relating to the designation of the Florida
10	Keys Area as an area of critical state concern. If, after
11	receipt of the state land planning agency's report, the
12	Administration Commission finds that substantial progress
13	toward accomplishing the tasks of the work program has not
14	been achieved, the Administration Commission shall provide a
15	written report to the Monroe County Commission within 30 days
16	after making such finding detailing the tasks under the work
17	program that must be accomplished in order for substantial
18	progress to be achieved within the next 12 months.
19	(b) If the designation of the Florida Keys Area as an
20	area of critical state concern is not removed in accordance
21	with paragraph (a), the state land planning agency shall
22	submit a written annual report to the Administration
23	Commission on November 1 of each year, until such time as the
24	designation is removed, describing the progress of the Florida
25	Keys Area toward accomplishing remaining tasks under the work
26	program and providing a recommendation as to whether
27	substantial progress toward accomplishing the tasks of the
28	work program has been achieved. The Administration Commission
29	shall determine, within 45 days after receipt of the annual
30	report, whether substantial progress has been achieved toward
31	accomplishing the remaining tasks of the work program. The

1	designation of the Florida Keys Area as an area of critical
2	state concern under this section shall be removed unless the
3	Administration Commission finds that substantial progress has
4	not been achieved toward accomplishing the tasks of the work
5	program. If the designation of the Florida Keys Area as an
б	area of critical state concern is removed, the Administration
7	Commission, within 60 days after removal of the designation,
8	shall initiate rulemaking pursuant to chapter 120 to repeal
9	any rules relating to the designation of the Florida Keys Area
10	as an area of critical state concern. If the Administration
11	Commission finds that substantial progress has not been
12	achieved, the Administration Commission shall provide to the
13	Monroe County Commission, within 30 days after making its
14	finding, a report detailing the tasks under the work program
15	which must be accomplished in order for substantial progress
16	to be achieved within the next 12 months.
17	(c) For purposes of this subsection, the term "work
18	program" means the 10-year work program as set forth in
19	<u>chapter 28-20.110, Florida Administrative Code, on January 1,</u>
20	2006, excluding amendments to the work program that take
21	effect after January 1, 2006.
22	(d) Judicial review of the Administration Commission's
23	determination as to whether substantial progress has been made
24	toward accomplishing the tasks of the work program shall be
25	sought in the circuit court where the Administration
26	Commission maintains its headquarters or in the circuit court
27	with jurisdiction over the Florida Keys Area as described in
28	chapter 28-29, Florida Administrative Code. All proceedings
29	shall be initiated in accordance with the Florida Rules of
30	Civil Procedure within 30 days after the Administration
31	Commission renders its determination. The Administration

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1 Commission's determination as to whether substantial progress has been made toward accomplishing the tasks of the work 2 program shall not be subject to administrative review under 3 4 chapter 120. The state land planning agency, following July 15, 1990, shall recommend to the Administration Commission the 5 6 removal of the designation specified in subsection (3) if it 7 determines that all local land development regulations and 8 local comprehensive plans and the administration of such 9 regulations and plans are adequate to protect the Florida Keys Area and continue to carry out the legislative intent 10 incorporated in subsection (2) and are in compliance with the 11 12 principles for quiding development incorporated in subsection 13 (7). If the Administration Commission concurs with the recommendations of the state land planning agency to remove 14 the designation, it shall, within 45 days of receipt of the 15 16 recommendation, initiate rulemaking to remove the designation. 17 The state land planning agency shall thereafter make said 18 determination annually, until such time as the designation is removed. 19 Section 4. Subsection (3) of section 380.0666, Florida 20 21 Statutes, is amended to read: 22 380.0666 Powers of land authority.--The land authority 23 shall have all the powers necessary or convenient to carry out and effectuate the purposes and provisions of this act, 2.4 including the following powers, which are in addition to all 25 26 other powers granted by other provisions of this act: 27 (3) To acquire and dispose of real and personal 2.8 property or any interest therein when such acquisition is 29 necessary or appropriate to protect the natural environment, provide public access or public recreational facilities, 30 preserve wildlife habitat areas, provide affordable housing to 31

1 families whose income does not exceed 160 percent of the 2 median family income for the area very low income, low income, or moderate income persons, as defined in s. 420.0004, or 3 provide access to management of acquired lands; to acquire 4 interests in land by means of land exchanges; and to enter 5 6 into all alternatives to the acquisition of fee interests in 7 land, including, but not limited to, the acquisition of 8 easements, development rights, life estates, leases, and leaseback arrangements. However, the land authority shall make 9 10 such acquisition only if: (a) Such acquisition is consistent with land 11 12 development regulations and local comprehensive plans adopted 13 and approved pursuant to this chapter; (b) The property acquired is within an area designated 14 as an area of critical state concern at the time of 15 acquisition or is within an area that was designated as an 16 17 area of critical state concern for at least 20 consecutive years prior to removal of the designation; and 18 19 (c) The property to be acquired has not been selected for purchase through another local, regional, state, or 20 21 federal public land acquisition program. Such restriction 22 shall not apply if the land authority cooperates with the 23 other public land acquisition programs which listed the lands for acquisition, to coordinate the acquisition and disposition 2.4 of such lands. In such cases, the land authority may enter 25 26 into contractual or other agreements to acquire lands jointly 27 or for eventual resale to other public land acquisition 2.8 programs. Section 5. Section 380.0674, Florida Statutes, is 29 30 amended to read: 380.0674 Corporate existence.--31

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1 (1) The land authority and its corporate existence 2 shall continue until terminated by law or action of the governing board of the county that established it; however, no 3 such law or action shall take effect so long as the land 4 authority shall have bonds outstanding unless adequate 5 6 provision has been made for the payment thereof. Upon 7 termination of the existence of the land authority, all its 8 rights and properties in excess of its obligations shall pass to and be vested in the state. 9 10 (2) A land authority created by a county in which one or more areas have been designated as an area of critical 11 12 state concern for at least 20 consecutive years prior to 13 removal of the designation shall continue to exist and exercise all powers granted by this chapter until terminated 14 by law or action of the governing board pursuant to subsection 15 (1). 16 17 Section 6. Section 4 of chapter 99-395, Laws of Florida, is amended to read: 18 Section 4. Notwithstanding any provision of chapter 19 380, part I, to the contrary, a local government within the 20 21 Florida Keys area of critical state concern or an area that 22 was designated as an area of critical state concern for at 23 least 20 consecutive years prior to removal of the designation may enact an ordinance that: 2.4 (1) Requires connection to a central sewerage system 25 within 30 days of notice of availability of services; and 26 27 (2) Provides a definition of onsite sewage treatment 2.8 and disposal systems that does not exclude package sewage treatment facilities if such facilities are in full compliance 29 30 with all regulatory requirements and treat sewage to advanced 31

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1 wastewater treatment standards or utilize effluent reuse as 2 their primary method of effluent disposal. 3 Section 7. If the designation of the Florida Keys Area 4 as an area of critical state concern is removed, the state 5 shall be liable in any inverse condemnation action initiated 6 as a result of Monroe County land use regulations applicable 7 to the Florida Keys Area as described in chapter 28-29, 8 Florida Administrative Code, and adopted pursuant to instructions from the Administration Commission or pursuant to 9 10 administrative rule of the Administration Commission, to the same extent that the state was liable on the date the 11 12 Administration Commission determined that substantial progress 13 had been made toward accomplishing the tasks of the work program as defined in s. 380.0552(4)(c), Florida Statutes. If, 14 after the designation of the Florida Keys Area as an area of 15 critical state concern is removed, an inverse condemnation 16 17 action is initiated based upon land use regulations that were 18 not adopted pursuant to instructions from the Administration Commission or pursuant to administrative rule of the 19 Administration Commission and in effect on the date of the 2.0 21 designation's removal, the state's liability in the inverse condemnation action shall be determined by the courts in the 2.2 23 manner in which the state's liability is determined in areas that are not areas of critical state concern. The state shall 2.4 25 have standing to appear in any inverse condemnation action. Section 8. This act shall take effect July 1, 2006. 2.6 27 2.8 29 30 31