## Florida Senate - 2006

CS for SB 2102

 $\ensuremath{\textbf{By}}$  the Committee on Environmental Preservation; and Senator Bennett

592-1948-06

2An act relating to land management; creating s.3259.1053, F.S.; creating the Babcock Ranch4Preserve Act; providing a short title;5providing definitions; creating Babcock Ranch,6Inc., a not-for-profit corporation to be7incorporated in the state; providing that the8corporation shall act as an instrumentality of9the state for purposes of sovereign immunity10under s. 768.28, F.S.; providing that the11corporation shall not be an agency under s.1220.03, F.S.; providing that the corporation is13subject to the provisions of chs. 119 and 286,14F.S., requiring public records and meetings;15providing for the corporation to be governed by16the Babcock Board of Directors; providing for17the appointment of board members and terms of18office; prohibiting any board member from19voting on any measure that constitutes a20conflict of interest; providing for the board21members to serve without compensation, but to22receive per diem and travel expenses;23authorizing state agencies to provide state24employees for purposes of implementing the25Babcock Ranch Preserve; providing certain26powers and duties of the corporation; providing27limitations on the powers and duties of the28corporation; providing that the corporation to29its subsidiaries must provide equal employment20 <th>1</th> <th>A bill to be entitled</th>	1	A bill to be entitled
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	29	its subsidiaries must provide equal employment
31 establish and manage an operating fund;	30	opportunities; providing for the corporation to
	31	establish and manage an operating fund;

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1	requiring an annual financial audit of the
2	accounts and records of the corporation;
3	requiring annual reports by the corporation to
4	the Board of Trustees of the Internal
5	Improvement Trust Fund, the Legislature, the
б	Department of Agriculture and Consumer
7	Services, and the Fish and Wildlife
8	Conservation Commission; requiring that the
9	corporation prepare an annual budget;
10	specifying a goal of self-sustaining operation
11	within a certain period; providing for the
12	corporation to retain donations and other
13	moneys; requiring that the corporation adopt
14	articles of incorporation and bylaws subject to
15	the approval of the Board of Trustees of the
16	Internal Improvement Trust Fund; authorizing
17	the corporation to appoint advisory committees;
18	providing requirements for a comprehensive
19	business plan; specifying the procedures by
20	which the corporation shall assume the
21	management and operation of the Babcock Ranch
22	Preserve; prohibiting the corporation from
23	taking certain actions without the consent of
24	the Board of Trustees of the Internal
25	Improvement Trust Fund; requiring that the
26	corporation be subject to certain state laws
27	and rules governing the procurement of
28	commodities and services; authorizing the
29	corporation to assess fees; providing for
30	management of the Babcock Ranch Preserve until
31	expiration of a current management agreement;
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1 providing for reversion of the management and 2 operation responsibilities to certain agencies 3 upon the dissolution of the corporation; 4 providing that the corporation may be dissolved 5 only by an act of the Legislature; providing б for reversion of funds upon the dissolution of 7 the corporation; providing a contingent 8 effective date. 9 10 WHEREAS, the Babcock Ranch comprises the largest private undeveloped single-ownership tract of land in 11 12 Charlotte County and contains historical evidence in the form 13 of old logging camps and other artifacts that indicate the importance of this land for domesticated livestock production, 14 timber supply, and other bona fide agricultural uses, and 15 WHEREAS, the careful husbandry of the Babcock Ranch, 16 17 including selective timbering, limited grazing and hunting, and the use of prescribed burning, has preserved a mix of 18 healthy range and timberland with significant species 19 diversity and provides a model for sustainable land 20 21 development and use, and 22 WHEREAS, the Babcock Ranch must be protected for 23 current and future generations by continued operation as a working ranch under a unique management regime that protects 2.4 the land and resource values of the property and the 25 surrounding ecosystem while allowing and providing for the 26 27 ranch to become financially self-sustaining, and 28 WHEREAS, it is in the public's best interest that the management regime for the Babcock Ranch include the 29 30 development of an operational program for appropriate 31

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   preservation and development of the ranch's land and
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   resources, and
 3
           WHEREAS, the public's interest will be served by the
 4
   creation of a not-for-profit corporation to develop and
    implement environmentally sensitive, cost-effective, and
 5
 6
    creative methods to manage and operate a working ranch, NOW,
 7
   THEREFORE,
 8
   Be It Enacted by the Legislature of the State of Florida:
 9
10
           Section 1. Section 259.1053, Florida Statutes, is
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12
    created to read:
13
           259.1053 Babcock Ranch Preserve; Babcock Ranch, Inc.;
    creation; membership; organization; meetings .--
14
          (1) SHORT TITLE. -- This section may be cited as the
15
16
   "Babcock Ranch Preserve Act."
17
          (2) DEFINITIONS.--As used in this section, the term:
18
          (a) "Babcock Ranch Preserve" and "preserve" mean the
    lands and facilities acquired in the purchase of the Babcock
19
    Crescent B Ranch, as provided in s. 259.1052.
2.0
21
          (b) "Babcock Ranch, Inc.," and "corporation" mean the
2.2
   not-for-profit corporation created under this section to
23
   operate and manage the Babcock Ranch Preserve as a working
2.4
   ranch.
25
          (c) "Board of directors" means the governing board of
    the not-for-profit corporation created under this section.
26
27
          (d) "Commission" means the Fish and Wildlife
2.8
   Conservation Commission.
          (e) "Commissioner" means the Commissioner of
29
30
   Agriculture.
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1	(f) "Department" means the Department of Agriculture
2	and Consumer Services.
3	
	(q) "Executive director" means the Executive Director
4	of the Fish and Wildlife Conservation Commission.
5	(h) "Financially self-sustaining" means management and
б	operation expenditures not more than the revenues collected
7	from fees and other receipts for resource use and development,
8	and from interest and invested funds.
9	(i) "Management and operating expenditures" means
10	expenses of the corporation, including, but not limited to,
11	salaries and benefits of officers and staff, administrative
12	and operating expenses, costs for improvements to and
13	maintenance of lands and facilities of the Babcock Ranch
14	Preserve, and other similar expenses. Such expenditures shall
15	be made from revenues generated from the operation of the
16	ranch and not from funds appropriated by the Legislature
17	except as provided in this section.
18	(j) "Member" means a person appointed to the board of
19	directors of the not-for-profit corporation created under this
20	section.
21	(k) "Multiple use" means the management of all of the
22	renewable surface resources of the Babcock Ranch Preserve to
23	best meet the needs of the public, including the use of the
24	land for some or all of the renewable surface resources or
25	related services over areas large enough to allow for periodic
26	adjustments in use to conform to the changing needs and
27	conditions of the preserve while recognizing that a portion of
28	the land will be used for some of the renewable surface
29	resources available on that land. The goal of multiple use is
30	the harmonious and coordinated management of the renewable
31	surface resources without impairing the productivity of the
I	

1 land and considering the relative value of the renewable 2 surface resources, and not necessarily a combination of uses 3 to provide the greatest monetary return or the greatest unit 4 output. 5 (1) "Sustained vield of the renewable surface 6 resources" means the achievement and maintenance of a high 7 level of annual or regular periodic output of the various 8 renewable surface resources of the preserve without impairing the productivity of the land. 9 10 (3) CREATION OF BABCOCK RANCH PRESERVE. --(a) The acquisition of the Babcock Crescent B Ranch by 11 12 the Board of Trustees of the Internal Improvement Trust Fund 13 is a conservation acquisition under the Florida Forever program created under s. 259.105, with a goal of sustaining 14 the ecological and economic integrity of the property being 15 acquired while allowing the business of the ranch to operate 16 17 and prosper. 18 (b) Upon the date of acquisition of the Babcock Crescent B Ranch, there is created the Babcock Ranch Preserve, 19 20 which shall be managed in accordance with the purposes and 21 requirements of this section. 22 (c) The preserve is established to protect and 23 preserve the environmental, agricultural, scientific, scenic, geologic, watershed, fish, wildlife, historic, cultural, and 2.4 recreational values of the preserve, and to provide for the 25 multiple use and sustained yield of the renewable surface 26 27 resources within the preserve consistent with this section. 2.8 (d) Babcock Ranch, Inc., and its officers and employees shall participate in the management of the Babcock 29 30 Ranch Preserve in an advisory capacity only until the 31

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1 management agreement referenced in paragraph (10)(a) is 2 terminated or expires. (e) Nothing in this section shall preclude Babcock 3 4 Ranch, Inc., prior to assuming management and operation of the preserve and thereafter, from allowing the use of common 5 6 varieties of mineral materials such as sand, stone, and gravel 7 for construction and maintenance of roads and facilities 8 within the preserve. 9 (f) Nothing in this section shall be construed as 10 affecting the constitutional responsibilities of the commission in the exercise of its regulatory and executive 11 12 power with respect to wild animal life and freshwater aquatic 13 life, including the regulation of hunting, fishing, and trapping within the preserve. 14 (g) Nothing in this section shall be construed to 15 interfere with or prevent the ability of Babcock Ranch, Inc., 16 17 to implement agricultural practices authorized by the 18 agricultural land use designations established in the local comprehensive plans of either Charlotte or Lee Counties as 19 those plans apply to the Babcock Ranch Preserve. 2.0 21 (h) To clarify the responsibilities of the lead 2.2 managing agencies and the not-for-profit corporation created 23 under this section, the lead managing agencies are directed to establish a range of resource protection values for the 2.4 Babcock Ranch Preserve, and the corporation shall establish 25 operational parameters to conduct the business of the ranch 26 27 within the range of values. The corporation shall establish a 2.8 range of operational values to conduct the business of the ranch and the lead managing agencies providing ground support 29 30 to the ranch outside of each agency's jurisdictional 31

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1 responsibilities shall establish management parameters within 2 that range of values. (i) Nothing in this section shall preclude the 3 maintenance and use of roads and trails or the relocation of 4 5 roads in existence on the effective date of this section, or 6 the construction, maintenance, and use of new trails, or any 7 motorized access necessary for the administration of the land 8 contained within the preserve, including motorized access necessary for emergencies involving the health or safety of 9 10 persons within the preserve. (4) CREATION OF BABCOCK RANCH, INC.--11 12 (a) There is created a not-for-profit corporation, to be known as Babcock Ranch, Inc., which shall be registered, 13 incorporated, organized, and operated in compliance with the 14 provisions of chapter 617, and which shall not be a unit or 15 16 entity of state government. For purposes of sovereign 17 immunity, the corporation shall be a corporation primarily 18 acting as an instrumentality of the state but otherwise shall not be an agency within the meaning of s. 20.03(11) or a unit 19 or entity of state government. 2.0 21 (b) The corporation is organized on a nonstock basis 2.2 and shall operate in a manner consistent with its public 23 purpose and in the best interest of the state. (c) Meetings and records of the corporation, its 2.4 directors, advisory committees, or similar groups created by 25 the corporation, including any not-for-profit subsidiaries, 26 27 are subject to the public records provisions of chapter 119 2.8 and the public meetings and records provisions of s. 286.011. (5) APPLICABILITY OF SECTION. -- In any conflict between 29 a provision of this section and a provision of chapter 617, 30 the provisions of this section shall prevail. 31

1	(6) PURPOSEThe purpose of Babcock Ranch, Inc., is
2	to provide management and administrative services for the
3	preserve, to establish and implement management policies that
4	will achieve the purposes and requirements of this section, to
5	cooperate with state agencies to further the purposes of the
б	preserve, and to establish the administrative and accounting
7	procedures for the operation of the corporation.
8	(7) BOARD; MEMBERSHIP; REMOVAL; LIABILITYThe
9	corporation shall be governed by a nine-member board of
10	directors who shall be appointed by the Board of Trustees of
11	the Internal Improvement Trust Fund; the executive director of
12	the commission; the Commissioner of Agriculture; the Babcock
13	Florida Company, a corporation registered to do business in
14	the state, or its successors or assigns; the Charlotte County
15	Board of County Commissioners, and the Lee County Board of
16	County Commissioners in the following manner:
17	(a)1. The Board of Trustees of the Internal
18	Improvement Trust Fund shall appoint four members. No
19	appointee shall be an employee of any governmental entity. One
20	appointee shall have expertise in domesticated livestock
21	management, production, and marketing, including range
22	management and livestock business management. One appointee
23	shall have expertise in the management of game and nongame
24	wildlife and fish populations, including hunting, fishing, and
25	other recreational activities. One appointee shall have
26	expertise in the sustainable management of forest lands for
27	commodity purposes. One appointee shall have expertise in
28	financial management, budget and program analysis, and small
29	business operations.
30	2. The executive director shall appoint one member
31	with expertise in hunting; fishing; nongame species

1	management; or wildlife habitat management, restoration, and
2	conservation.
3	3. The commissioner shall appoint one member with
4	expertise in agricultural operations or foresty management.
5	4. The Babcock Florida Company, or its successors or
6	assigns, shall appoint one member with expertise in the
7	activities and management of the Babcock Ranch on the date of
8	acquisition of the ranch by the state as provided under s.
9	259.1052. This appointee shall serve on the board of directors
10	only until the termination of or expiration of the management
11	agreement attached as Exhibit "E" to that certain Agreement
12	for Sale and Purchase approved by the Board of Trustees of the
13	Internal Improvement Trust Fund on November 22, 2005, and by
14	Lee County, a political subdivision of the state, on November
15	20, 2005. Upon termination of or expiration of the management
16	agreement, the person serving as the head of the property
17	owners' association, if any, required to be created under the
18	agreement for sale and purchase shall serve as a member of the
19	board of directors of Babcock Ranch, Inc.
20	5. The Charlotte County Board of County Commissioners
21	shall appoint one member who shall be a resident of the county
22	and who shall be active in an organization concerned with the
23	activities of the ranch.
24	6. The Lee County Board of County Commissioners shall
25	appoint one member who shall be a resident of the county and
26	who shall have experience in land conservation and management.
27	<u>This appointee, or a successor appointee, shall serve as a</u>
28	member of the board of directors so long as the county
29	participates in the state land management plan.
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1	(c) All members of the board of directors shall be
2	appointed no later 90 days following the initial acquisition
3	of the Babcock Ranch by the state, and:
4	1. Four members initially appointed by the Board of
5	Trustees of the Internal Improvement Trust Fund shall each
б	<u>serve a 4-year term.</u>
7	2. The remaining initial five appointees shall each
8	<u>serve a 2-year term.</u>
9	3. Each member appointed thereafter shall serve a
10	<u>4-year term.</u>
11	4. A vacancy shall be filled in the same manner in
12	which the original appointment was made, and a member
13	appointed to fill a vacancy shall serve for the remainder of
14	that term.
15	5. No member may serve more than 8 years in
16	consecutive terms.
17	(d) With the exception of the Babcock Florida Company
18	appointee, no member may be an officer, director, or
19	shareholder in any entity that contracts with or receives
20	funds from the corporation or its subsidiaries.
21	(e) No member shall vote in an official capacity upon
22	any measure that would inure to his or her special private
23	gain or loss, that he or she knows would inure to the special
24	private gain or loss of any principal by whom he or she is
25	retained or to the parent organization or subsidiary of a
26	principal by which he or she is retained, or that he or she
27	knows would inure to the special private gain or loss of a
28	relative or business associate of the member. Such member
29	shall, prior to the vote being taken, publicly state the
30	nature of his or her interest in the matter from which he or
31	she is abstaining from voting and, no later than 15 days

1 following the date the vote occurs, shall disclose the nature 2 of his or her interest as a public record in a memorandum filed with the person responsible for recording the minutes of 3 4 the meeting, who shall incorporate the memorandum in the minutes of the meeting. 5 б (f) Each member of the board of directors is 7 accountable for the proper performance of the duties of 8 office, and each member owes a fiduciary duty to the people of the state to ensure that funds provided in furtherance of this 9 10 section are disbursed and used as prescribed by law and contract. Any official appointing a member may remove that 11 12 member for malfeasance, misfeasance, neglect of duty, 13 incompetence, permanent inability to perform official duties, unexcused absence from three consecutive meetings of the 14 board, arrest or indictment for a crime that is a felony or 15 misdemeanor involving theft or a crime of dishonesty, or 16 17 pleading nolo contendere to, or being found quilty of, any 18 crime. (q) Each member of the board of directors shall serve 19 without compensation, but shall receive travel and per diem 2.0 21 expenses as provided in s. 112.061 while in the performance of 2.2 his or her duties. 23 (8) ORGANIZATION; MEETINGS.--(a)1. The board of directors shall annually elect a 2.4 chairperson and a vice chairperson from among the board's 25 members. The members may, by a vote of five of the nine board 26 27 members, remove a member from the position of chairperson or 2.8 vice chairperson prior to the expiration of his or her term as chairperson or vice chairperson. His or her successor shall be 29 elected to serve for the balance of the removed chairperson's 30 or vice chairperson's term. 31

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1	2. The chairperson shall ensure that records are kept
2	of the proceedings of the board of directors, and is the
3	custodian of all books, documents, and papers filed with the
4	board, the minutes of meetings of the board, and the official
5	seal of the corporation.
6	(b)1. The board of directors shall meet upon the call
7	of the chairperson at least three times per year in Charlotte
8	<u>County or in Lee County.</u>
9	2. A majority of the members of the board of directors
10	constitutes a quorum. Except as otherwise provided in this
11	section, the board of directors may take official action by a
12	majority of the members present at any meeting at which a
13	quorum is present. Members may not vote by proxy.
14	(9) POWERS AND DUTIES
15	(a) The board of directors shall adopt articles of
16	incorporation and bylaws necessary to govern its activities.
17	The adopted articles of incorporation and bylaws must be
18	approved by the Board of Trustees of the Internal Improvement
19	Trust Fund prior to filing with the Department of State.
20	(b) The board of directors shall review and approve
21	any management plan developed pursuant to ss. 253.034 and
22	259.032 for the management of lands in the preserve prior to
23	the submission of that plan to the Board of Trustees of the
24	Internal Improvement Trust Fund for approval and
25	implementation.
26	(c)1. Except for the constitutional powers of the
27	commission as provided in s. 9, Art. IV of the State
28	Constitution, the board of directors shall have all necessary
29	and proper powers for the exercise of the authority vested in
30	the corporation, including, but not limited to, the power to
31	solicit and accept donations of funds, property, supplies, or
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services from individuals, foundations, corporations, and 1 2 other public or private entities for the purposes of this section. All funds received by the corporation shall be 3 4 deposited into the operating fund authorized under this 5 section unless otherwise directed by the Legislature. б 2. The board of directors may not increase the number 7 of its members. 3. The corporation may not purchase, take, receive, 8 lease, take by gift, devise, or bequest, or otherwise acquire, 9 10 own, hold, improve, use, or otherwise deal in and with real property, or any interest therein, wherever situated. 11 12 The corporation may not sell, convey, mortgage, 4. pledge, lease, exchange, transfer, or otherwise dispose of any 13 14 real property. 5. The corporation may not purchase, take, receive, 15 subscribe for, or otherwise acquire, own, hold, vote, use, 16 17 employ, sell, mortgage, lend, pledge, or otherwise dispose of 18 or otherwise use and deal in and with, shares and other 19 interests in, or obligations of, other domestic or foreign corporations, whether for profit or not for profit, 20 21 associations, partnerships, or individuals, or direct or 2.2 indirect obligations of the United States, or any other 23 government, state, territory, government district, municipality, or any instrumentality thereof. 2.4 6. The corporation may not lend money for its 25 corporate purposes, invest and reinvest its funds, and take 26 27 and hold real and personal property as security for the 2.8 payment of funds lent or invested. 7. The corporation may not merge with other 29 30 corporations or other business entities. 31

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1	8. The corporation may not enter into any contract,
2	lease, or other agreement related to the use of ground or
3	surface waters located in, on, or through the preserve without
4	the consent of the Board of Trustees of the Internal
5	Improvement Trust Fund and permits that may be required by the
б	Department of Environmental Protection or the appropriate
7	water management district under chapters 373 and 403.
8	9. The corporation may not grant any easements in, on,
9	or across the preserve. Any easements to be granted for the
10	use of, access to, or ingress and egress across state property
11	within the preserve must be executed by the Board of Trustees
12	of the Internal Improvement Trust Fund as the owners of the
13	state property within the preserve. Any easements to be
14	granted for the use of, access to, or ingress and egress
15	across property within the preserve titled in the name of a
16	local government must be granted by the governing body of that
17	local government.
18	10. The corporation may not enter into any contract,
19	lease, or other agreement related to the use and occupancy of
20	the property within the preserve for a period greater than 10
21	years.
22	(c) The members may, with the written approval of the
23	commission and in consultation with the department, designate
24	hunting, fishing, and trapping zones and may establish
25	additional periods when no hunting, fishing, or trapping shall
26	be permitted for reasons of public safety, administration, and
27	the protection and enhancement of nongame habitat and nongame
28	species, as defined under s. 372.001.
29	(d) The corporation shall have the sole and exclusive
30	right to use the words "Babcock Ranch, Inc.," and any seal,
31	emblem, or other insignia adopted by the members. Without the

1	express written authority of the corporation, no person may
2	use the words "Babcock Ranch, Inc.," as the name under which
3	that person conducts or purports to conduct business, for the
4	purpose of trade or advertisement, or in any manner that may
5	suggest any connection with the corporation.
б	(e) The corporation may from time to time appoint
7	advisory committees to further any part of this section. The
8	advisory committees shall be reflective of the expertise
9	necessary for the particular function for which the committee
10	is created, and may include public agencies, private entities,
11	and not-for-profit conservation and agricultural
12	representatives.
13	(f) State laws governing the procurement of
14	commodities and services by state agencies, as provided in s.
15	287.057, shall apply to the corporation.
16	(q) The corporation and its subsidiaries must provide
17	equal employment opportunities for all persons regardless of
18	race, color, religion, gender, national origin, age, handicap,
19	or marital status.
20	(10) OPERATING FUND, ANNUAL BUDGET, AUDIT, REPORTING
21	REQUIREMENTS
22	(a) The board of directors may establish and manage an
23	operating fund to address the corporation's unique cash-flow
24	needs and to facilitate the management and operation of the
25	preserve as a working ranch. A cash balance reserve of not
26	more than 25 percent of the annual management and operating
27	expenditures of the corporation may accumulate and be
28	maintained in the operating fund at any time.
29	(b) The board of directors shall provide for an annual
30	financial audit of the corporate accounts and records to be
31	conducted by an independent certified public accountant in

1	accordance with rules adopted by the Auditor General under s.
2	11.45(8). The audit report shall be submitted no later than 3
3	months following the end of the fiscal year to the Auditor
4	General, the President of the Senate, the Speaker of the House
5	of Representatives, and the appropriate substantive and fiscal
6	committees of the Legislature. The Auditor General, the Office
7	of Program Policy Analysis and Government Accountability, and
8	the substantive or fiscal committees of the Legislature to
9	which legislation affecting the Babcock Ranch Preserve may be
10	referred shall have the authority to require and receive from
11	the corporation or from the independent auditor any records
12	relative to the operation of the corporation.
13	(c) Not later than January 15 of each year, Babcock
14	Ranch, Inc., shall submit to the Board of Trustees of the
15	Internal Improvement Trust Fund, the President of the Senate,
16	the Speaker of the House of Representatives, the department,
17	and the commission a comprehensive and detailed report of its
18	operations, activities, and accomplishments for the prior
19	year, including information on the status of the ecological,
20	cultural, and financial resources being managed by the
21	corporation, and benefits provided by the preserve to local
22	communities. The report shall also include a section
23	describing the corporation's goals for the current year.
24	(d) The board of directors shall prepare an annual
25	budget with the goal of achieving a financially
26	self-sustaining operation within 15 full fiscal years after
27	the initial acquisition of the Babcock Ranch by the state. The
28	department shall provide necessary assistance, including
29	details as necessary, to the corporation for the timely
30	formulation and submission of an annual legislative budget
31	request for appropriations, if any, to support the
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1	administration, operation, and maintenance of the preserve. A
2	request for appropriations shall be submitted to the
3	department and shall be included in the department's annual
4	legislative budget request as a separate line item
5	appropriation. Requests for appropriations shall be submitted
б	to the department in time to allow the department to meet the
7	requirements of s. 216.023. The department may not deny a
8	request or refuse to include in its annual legislative budget
9	submission a request from the corporation for an
10	appropriation.
11	(e) Notwithstanding any other provision of law, all
12	moneys received from donations or from management of the
13	preserve shall be retained by the corporation in the operating
14	fund and shall be available, without further appropriation,
15	for the administration, preservation, restoration, operation
16	and maintenance, improvements, repairs, and related expenses
17	incurred with respect to properties being managed by the
18	corporation. Except as provided in this section, moneys
19	received by the corporation for the management of the preserve
20	shall not be subject to distribution by the state. Upon
21	assuming management responsibilities for the preserve, the
22	corporation shall optimize the generation of income based on
23	existing marketing conditions to the extent that activities do
24	not unreasonably diminish the long-term environmental,
25	agricultural, scenic, and natural values of the preserve, or
26	the multiple-use and sustained-yield capability of the land.
27	(f) All parties in contract with the corporation and
28	all holders of leases from the corporation which are
29	authorized to occupy, use, or develop properties under the
30	management jurisdiction of the corporation must procure proper
31	insurance as is reasonable or customary to insure against any
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1 loss in connection with the properties or with activities 2 authorized in the leases or contracts. (11) COMPREHENSIVE BUSINESS PLAN. --3 4 (a) A comprehensive business plan for the management and operation of the preserve as a working ranch and 5 6 amendments to the business plan may be developed only with 7 input from the department and the commission, and may be 8 implemented by Babcock Ranch, Inc., only upon expiration of the management agreement attached as Exhibit "E" to that 9 10 certain agreement for sale and purchase approved by the Board of Trustees of the Internal Improvement Trust Fund on November 11 12 22, 2005, and by Lee County on November 20, 2005. 13 (b) Any final decision of Babcock Ranch, Inc., to adopt or amend the comprehensive business plan or to approve 14 any activity related to the management of the renewable 15 surface resources of the preserve shall be made in sessions 16 that are open to the public. The board of directors shall 17 18 establish procedures for providing adequate public information and opportunities for public comment on the proposed 19 20 comprehensive business plan for the preserve or for amendments 21 to the comprehensive business plan adopted by the members. 22 (c) Not less than 2 years prior to the corporation's 23 assuming management and operation responsibilities for the preserve, the corporation, with input from the commission and 2.4 the department, must begin developing the comprehensive 25 business plan to carry out the purposes of this section. To 26 27 the extent consistent with these purposes, the comprehensive 2.8 business plan shall provide for: 29 The management and operation of the preserve as a 1. 30 working ranch; 31

1	2. The protection and preservation of the
2	<u>environmental, agricultural, scientific, scenic, geologic,</u>
3	watershed, fish, wildlife, historic, cultural, and
4	recreational values of the preserve;
5	<u>3. The promotion of high-quality hunting experiences</u>
6	for the public, with emphasis on deer, turkey, and other game
7	species;
8	<u>4. Multiple use and sustained yield of renewable</u>
9	surface resources within the preserve;
10	5. Public use of and access to the preserve for
11	recreation; and
12	6. The use of renewable resources and management
13	alternatives that, to the extent practicable, benefit local
14	communities and small businesses and enhance the coordination
15	of management objectives with those on surrounding public or
16	private lands. The use of renewable resources and management
17	alternatives should provide cost savings to the corporation
18	through the exchange of services, including, but not limited
19	to, labor and maintenance of facilities, for resources or
20	services provided to the corporation.
21	(d) On or before the date on which title to the
22	portion of the Babcock Crescent B Ranch being purchased by the
23	state as provided in s. 259.1052 is vested in the Board of
24	Trustees of the Internal Improvement Trust Fund, Babcock Ranch
25	Management, LLC, a limited liability company incorporated in
26	this state, shall provide the commission and the department
27	with the proprietary management plan and business plan in
28	place for the operation of the ranch as of November 22, 2005,
29	the date on which the board of trustees approved the purchase.
30	(12) MANAGEMENT OF PRESERVE; FEES
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1	(a) The corporation shall assume all authority
2	provided by this section to manage and operate the preserve as
3	a working ranch upon a determination by the Board of Trustees
4	of the Internal Improvement Trust Fund that the corporation is
5	able to conduct business, and that provision has been made for
6	essential services on the preserve, which, to the maximum
7	extent practicable, shall be made no later than 60 days prior
8	to the termination of the management agreement referenced in
9	paragraph (11)(a).
10	(b) Upon assuming management and operation of the
11	preserve, the corporation shall:
12	1. With input from the commission and the department,
13	manage and operate the preserve and the uses thereof,
14	including, but not limited to, the activities necessary to
15	administer and operate the preserve as a working ranch; the
16	activities necessary for the preservation and development of
17	the land and renewable surface resources of the preserve; the
18	activities necessary for interpretation of the history of the
19	preserve on behalf of the public; the activities necessary for
20	the management, public use, and occupancy of facilities and
21	lands within the preserve; and the maintenance,
22	rehabilitation, repair, and improvement of property within the
23	preserve;
24	2. Develop programs and activities relating to the
25	management of the preserve as a working ranch;
26	3. Negotiate directly with and enter into such
27	agreements, leases, contracts, and other arrangements with any
28	person, firm, association, organization, corporation, or
29	governmental entity, including entities of federal, state, and
30	local governments, as are necessary and appropriate to carry
31	out the purposes and activities authorized by this section;

1	4. Establish procedures for entering into lease
1 2	agreements and other agreements for the use and occupancy of
∠ 3	
	the facilities of the preserve. The procedures shall ensure
4	reasonable competition and set quidelines for determining
5	reasonable fees, terms, and conditions for such agreements;
6	and
7	5. Assess reasonable fees for admission to, use of,
8	and occupancy of the preserve to offset costs for operation of
9	the preserve as a working ranch. These fees are independent of
10	fees assessed by the commission for the privilege of hunting,
11	fishing, or pursuing outdoor recreational activities within
12	the preserve, and shall be deposited into the operating fund
13	established by the board of directors under the authority
14	provided under this section.
15	(13) MISCELLANEOUS PROVISIONS
16	(a) Except for the powers of the commissioner provided
17	in this section, and the powers of the commission provided in
18	s. 9, Art. IV of the State Constitution, the preserve shall be
19	managed by Babcock Ranch, Inc.
20	(b) Officers and employees of Babcock Ranch, Inc., are
21	private employees. At the request of the board of directors,
22	the commission and the department may provide state employees
23	for the purpose of implementing this section. Any state
24	employees provided to assist the directors in implementing
25	this section for more than 30 days shall be provided on a
26	reimbursable basis. Reimbursement to the commission and the
27	department shall be made from the corporation's operating fund
28	provided under this section and not from any funds
29	appropriated to the corporation by the Legislature.
30	(14) DISSOLUTION OF BABCOCK RANCH, INC
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1	(a) The corporation may be dissolved only by an act of
2	the Legislature.
3	(b) Upon dissolution of the corporation, the
4	management responsibilities provided in this section shall
5	revert to the commission and the department unless otherwise
6	provided by the Legislature under the act dissolving Babcock
7	Ranch, Inc.
8	(c) Upon dissolution of the corporation, any cash
9	balances of funds shall revert to the General Revenue fund or
10	such other state fund as may be provided under the act
11	dissolving Babcock Ranch, Inc.
12	Section 2. This act shall take effect on the same date
13	that SB 1226 or similar legislation takes effect, if such
14	legislation is adopted in the same legislative session, or an
15	extension thereof, and becomes law.
16	
	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
18	Senate Bill 2102
19	
20	The committee substitutes reorganizes and restructures the original bill, and better defines the powers and duties of
21 Babcock Ranch, Inc. The committee substitute pro the acquisition of the Babcock Crescent B Ranch is 22 conservation acquisition under the Florida Forever	Babcock Ranch, Inc. The committee substitute provides that
	conservation acquisition under the Florida Forever program. The role of and the interaction between the state's land
23	managing agencies and the not-for-profit corporation are clarified with regard to the establishment of resource
24	protection values and the establishment of operational values for the working ranch.
25	The committee substitute restructures the appointments process
26	for members of the Board of Directors of Babcock Ranch, Inc. The Board of Trustees of the Internal Improvement Fund
27 appointments are reduced from five members to four mer	appointments are reduced from five members to four members, legislative appointments are deleted, the Commissioner of
28	Agriculture is authorized to appoint a board member with expertise in agricultural operations or forestry management,
29	and Charlotte and Lee counties are each authorized to appoint a board member.
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31	