Florida Senate - 2006

 ${\bf By}$ the Committees on Government Efficiency Appropriations; Commerce and Consumer Services; and Senators Saunders and Crist

593-2406-06

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1	A bill to be entitled
2	An act relating to entertainment industry
3	economic development; amending s. 212.08, F.S.;
4	providing for an entertainment industry credit
5	of sales and use taxes paid on qualified
б	expenditures; providing criteria, requirements,
7	procedures, and limitations on the credit;
8	providing for uses of the credit; providing
9	duties and responsibilities of the Office of
10	Film and Entertainment and the Department of
11	Revenue; authorizing the Office of Tourism,
12	Trade, and Economic Development to adopt rules;
13	providing for liability for fraudulent credit
14	applications; amending s. 213.053, F.S.;
15	authorizing the Department of Revenue to
16	provide certain tax credit and tax refund
17	information to the Office of Film and
18	Entertainment and the Office of Tourism, Trade,
19	and Economic Development; amending s. 220.02,
20	F.S.; revising the order of priority list of
21	applicable credits against certain taxes;
22	creating s. 220.192, F.S.; providing for an
23	entertainment industry corporate income tax
24	credit of a percentage of certain qualified
25	expenditures; providing criteria, requirements,
26	procedures, and limitations on the credit;
27	providing for uses and allocations of the
28	credit; authorizing the Office of Tourism,
29	Trade, and Economic Development to adopt rules;
30	providing for liability for fraudulent credit
31	applications; providing for use and

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1	carryforward of the credit; providing for
2	transfers of the credit; providing for
3	noncorporate distributions of tax credits;
4	authorizing the Department of Revenue to adopt
5	rules; amending s. 288.1254, F.S.; revising the
6	entertainment industry financial incentive
7	program to provide corporate income tax and
8	sales and use tax credits to qualified
9	entertainment entities rather than
10	reimbursements from appropriations; revising
11	provisions relating to definitions, creation
12	and scope, application procedures, approval
13	process, eligibility, required documents,
14	qualified productions, and annual reports;
15	providing criteria and limitations for awards
16	of tax credits; providing marketing
17	requirements; requiring the Office of Tourism,
18	Trade, and Economic Development and the
19	Department of Revenue to adopt rules; providing
20	liability for reimbursement of certain costs
21	and fees associated with fraudulent
22	applications; providing for future repeal;
23	providing an effective date.
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25	Be It Enacted by the Legislature of the State of Florida:
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27	Section 1. Paragraph (r) is added to subsection (5) of
28	section 212.08, Florida Statutes, to read:
29	212.08 Sales, rental, use, consumption, distribution,
30	and storage tax; specified exemptionsThe sale at retail,
31	the rental, the use, the consumption, the distribution, and
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1 the storage to be used or consumed in this state of the 2 following are hereby specifically exempt from the tax imposed 3 by this chapter. (5) EXEMPTIONS; ACCOUNT OF USE. --4 5 (r) Entertainment industry tax credit; authorization; б eligibility for credits.--7 1. Beginning July 1, 2006, a qualified production 8 company is eligible for tax credits of taxes paid on qualified expenditures, as defined in s. 288.1254, as provided in this 9 10 paragraph: a. The credit shall be granted as a refund of sales 11 12 and use tax paid by a qualifying production company on 13 qualified expenditures in the fiscal year preceding the date of application. 14 b. To be eligible to receive the credit, an applicant 15 must be a qualified production company as defined in s. 16 17 288.1258(1)(b). 18 c. A qualified production company may not be awarded more than \$2 million in tax credits under this paragraph and 19 s. 220.192 per year unless the production is a high-impact 20 21 television series, in which case the qualified production shall be eligible for a maximum tax credit award of \$3 2.2 23 million. The tax credit available under this paragraph shall be surrendered only in satisfaction of the tax owed by a 2.4 25 qualified production company under this chapter and only up to the face amount of the credit. If the qualified production 26 27 company cannot use the entire tax credit in the taxable year 2.8 in which the credit is approved, any excess may be carried over to a succeeding taxable year. A tax credit granted under 29 this paragraph and applied against taxes imposed under this 30 chapter may be carried forward only for a maximum of 5 taxable 31

1	years following the taxable year in which the credit was			
2	approved. Five years after the date a credit is granted under			
3	this paragraph, the credit expires and may not be used.			
4	d. The aggregate amount of tax credits allowed under			
5	this paragraph and s. 220.192 in any state fiscal year is \$25			
б	million. If the total amount of allocated tax credits applied			
7	for in any state fiscal year exceeds the aggregate amount of			
8	tax credits authorized annually under this paragraph, such			
9	excess shall be treated as having been applied for on the			
10	first day of the next state fiscal year in which tax credits			
11	remain available for allocation. However, no more than an			
12	aggregate amount of \$30 million in tax credits shall be			
13	allocated between July 1, 2006, and June 30, 2007. The			
14	cumulative amount of credits which may be allocated between			
15	July 1, 2006, and June 30, 2009, may not exceed \$75 million.			
16	<u>At such time as \$75 million of tax credits have been</u>			
17	allocated, no additional tax credits may be allocated.			
18	e. The tax credits awarded under this paragraph may be			
19	used only by the qualified production company to whom the			
20	credits were awarded. Credits awarded under this paragraph may			
21	not be sold, assigned, or otherwise transferred, in whole or			
22	<u>in part.</u>			
23	2.a. To be eligible to receive the credit provided by			
24	this paragraph, a qualified production company shall apply to			
25	the Office of Film and Entertainment prior to September 1 of			
26	each year for a refund of sales and use taxes paid on			
27	gualified expenditures in the preceding fiscal year.			
28	b. The Office of Film and Entertainment shall develop,			
29	with the cooperation of the department, a standardized			
30	application form for use in applying for the credit.			
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1	c. Upon receipt of an application, the Office of Film
2	and Entertainment shall review the application and information
3	and determine whether or not the application is complete
4	within 10 working days. An application shall not be considered
5	complete unless the application includes copies of invoices
б	upon which Florida sales tax is separately stated, other proof
7	that Florida tax was paid on the purchase of the qualified
8	expenditures, and other documentation as required by the
9	department. The Office of Film and Entertainment shall notify
10	the applicant within 15 calendar days of any deficiencies in
11	the application. Upon receipt of a completed application, the
12	Office of Film and Entertainment shall evaluate the
13	application for credit under this paragraph and issue an
14	approval or a denial to the applicant within an additional 15
15	calendar days. The Office of Film and Entertainment shall
16	provide the department with a copy of each completed
17	application that has been approved. Within 30 days after
18	receiving a copy of an approval, the department shall issue a
19	refund directly to the qualified production company in the
20	amount shown on the approval issued by the Office of Film and
21	Entertainment, notwithstanding the provisions of s. 215.26.
22	The provisions of s. 212.095 do not apply to this paragraph.
23	d. The Office of Tourism, Trade, and Economic
24	Development may adopt rules pursuant to ss. 120.536(1) and
25	120.54 to implement this paragraph, including, but not limited
26	to, rules specifying requirements for the application and
27	approval process, records required for substantiation of
28	credit awards, and determination of and qualification for
29	credit awards.
30	3.a. Any applicant who submits an application under
31	this paragraph which includes fraudulent information is liable
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1 for reimbursement of the reasonable costs and fees associated 2 with the review, processing, investigation, and prosecution of the application. 3 4 b. An eligible entity or company that obtains a credit payment under this paragraph through a claim that is 5 б fraudulent is liable for reimbursement of the credit amount 7 paid plus a penalty in an amount double the credit payment and reimbursement of reasonable costs, which penalty is in 8 addition to any criminal penalty to which the entity or 9 10 company is liable for the same acts, plus interest. The entity or company is also liable for costs and fees incurred by the 11 12 state in investigating and prosecuting the fraudulent claim. 13 Section 2. Paragraph (k) of subsection (7) of section 213.053, Florida Statutes, is amended, and paragraph (y) is 14 added to that subsection, to read: 15 213.053 Confidentiality and information sharing .--16 17 (7) Notwithstanding any other provision of this 18 section, the department may provide: (k)1. Payment information relative to chapters 199, 19 201, 212, 220, 221, and 624 to the Office of Tourism, Trade, 20 21 and Economic Development, or its employees or agents that are 22 identified in writing by the office to the department, in the 23 administration of the tax refund program for qualified defense contractors authorized by s. 288.1045 and the tax refund 2.4 25 program for qualified target industry businesses authorized by s. 288.106. 26 27 2. Information relative to tax credits taken by a 2.8 business under s. 220.191 and exemptions or tax refunds received by a business under s. 212.08(5)(j) and (r) to the 29 Office of Tourism, Trade, and Economic Development, or its 30 employees or agents that are identified in writing by the 31

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1 office to the department, in the administration and evaluation 2 of the capital investment tax credit program authorized in s. 220.191 and the semiconductor, defense, and space tax 3 exemption program authorized in s. 212.08(5)(j). 4 5 (y) Information relative to tax credits taken under s. б 220.192 and tax refunds received by a business under s. 7 212.08(5)(r) to the Office of Film and Entertainment and the 8 Office of Tourism, Trade, and Economic Development. 9 10 Disclosure of information under this subsection shall be pursuant to a written agreement between the executive director 11 12 and the agency. Such agencies, governmental or 13 nongovernmental, shall be bound by the same requirements of confidentiality as the Department of Revenue. Breach of 14 confidentiality is a misdemeanor of the first degree, 15 punishable as provided by s. 775.082 or s. 775.083. 16 17 Section 3. Subsection (8) of section 220.02, Florida 18 Statutes, is amended to read: 220.02 Legislative intent.--19 (8) It is the intent of the Legislature that credits 20 21 against either the corporate income tax or the franchise tax 22 be applied in the following order: those enumerated in s. 23 631.828, those enumerated in s. 220.191, those enumerated in s. 220.181, those enumerated in s. 220.183, those enumerated 2.4 in s. 220.182, those enumerated in s. 220.1895, those 25 enumerated in s. 221.02, those enumerated in s. 220.184, those 26 27 enumerated in s. 220.186, those enumerated in s. 220.1845, 2.8 those enumerated in s. 220.19, those enumerated in s. 220.185, and those enumerated in s. 220.187, and those enumerated under 29 30 <u>s. 220.192</u>. 31

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1 Section 4. Section 220.192, Florida Statutes, is 2 created to read: 3 220.192 Entertainment industry tax credit; 4 authorization; eligibility for credits .--5 (1) TAX CREDITS; ELIGIBILITY; AWARD; ALLOCATION. -- Beginning July 1, 2006, a gualified production 6 7 company is eligible for tax credits in the amount of 15 8 percent of qualified expenditures, as defined in s. 288.1254. 9 (a) The credit shall be granted against the tax 10 imposed and owing under this chapter by a qualifying production company for the taxable year in which the 11 12 application was granted. 13 (b) To be eligible to receive the credit, an applicant must be a qualified production company as defined in s. 14 <u>288.1258(1)(b).</u> 15 16 (c) A qualified production company may not be awarded 17 more than a total of \$2 million in tax credits under this section and s. 212.08 per year unless the production is a 18 high-impact television series, in which case the production 19 shall be eligible for a maximum total tax credit award of \$3 2.0 21 million. The tax credit available under this section shall be 2.2 surrendered only in satisfaction of the tax owed under this 23 chapter by a qualified production company under this chapter and only up to the face amount of the credit. If the qualified 2.4 production company cannot use the entire tax credit in the 25 taxable year in which the credit is approved, any excess may 26 27 be carried over to a succeeding taxable year. A tax credit 2.8 granted under this section and applied against taxes imposed under this chapter may be carried forward for only a maximum 29 of 5 taxable years following the taxable year in which the 30 credit was approved. Five years after the date a credit is 31

1 granted under this section, the credit expires and may not be 2 used. 3 (d) The aggregate amount of tax credits allowed under 4 this section and s. 212.08(5)(r) in any state fiscal year is \$25 million. If the total amount of allocated tax credits 5 6 applied for in any state fiscal year exceeds the aggregate 7 amount of tax credits authorized annually under this section, 8 such excess shall be treated as having been applied for on the first day of the next state fiscal year in which tax credits 9 10 remain available for allocation. However, no more than an aggregate amount of \$30 million in tax credits shall be 11 allocated between July 1, 2006, and June 30, 2007. The 12 13 cumulative amount of credits which may be allocated between July 1, 2006, and June 30, 2009, may not exceed \$75 million. 14 At such time as \$75 million of tax credits have been 15 allocated, no additional tax credits may be allocated. 16 17 (2) RULES.--The Office of Tourism, Trade, and Economic 18 Development may adopt rules pursuant to ss. 120.536(1) and 120.54 to implement this section, including, but not limited 19 20 to, rules specifying requirements for the application and 21 approval process, records required for substantiation of 2.2 credit awards, and determination of and qualification for 23 credit awards. (3) FRAUDULENT CLAIMS.--2.4 (a) Any applicant who submits an application under 25 this section which includes fraudulent information is liable 26 27 for reimbursement of the reasonable costs and fees associated 2.8 with the review, processing, investigation, and prosecution of 29 the application. 30 (b) An eligible entity or company that obtains a credit payment under this section through a claim that is 31

1	fraudulent is liable for reimbursement of the credit amount			
2	paid plus a penalty in an amount double the credit payment and			
3	reimbursement of reasonable costs, which penalty is in			
4	addition to any criminal penalty to which the entity or			
5	company is liable for the same acts, plus interest. The entity			
6	or company is also liable for costs and fees incurred by the			
7	state in investigating and prosecuting the fraudulent claim.			
8	(4) USE OF TAX CREDIT; CARRYFORWARDThe tax credit			
9	available under this section shall be surrendered only in			
10	satisfaction of the tax owed by a qualified production company			
11	under this chapter and only up to the face amount of the			
12	credit. If the qualified production company cannot use the			
13	entire tax credit in the taxable year in which the credit is			
14	approved, any excess may be carried over to a succeeding			
15	taxable year. A tax credit granted under this section and			
16	applied against taxes imposed under this chapter may be			
17	carried forward only for a maximum of 5 taxable years			
18	following the taxable year in which the credit was approved.			
19	Five years after the date a credit is granted under this			
20	section, the credit expires and may not be used.			
21	(5) TRANSFER OF TAX CREDITSUpon application to and			
22	approval by the Department of Revenue, a qualified production			
23	company may sell, in whole or in part, a tax credit granted			
24	under this section. The sale or assignment of any amount of			
25	the tax credit shall not be exchanged for consideration			
26	received by the qualified production company of less than 85			
27	percent of the transferred amount of tax credit. The qualified			
28	production company must transfer at least 10 percent of the			
29	remaining credits to each purchaser and may not conduct more			
30	than three transfers. The purchaser of the tax credit granted			
31	under s. 288.1254 shall use the tax credit in the state fiscal			

1	year the tax credit is acquired from the qualified production
2	company and otherwise may carry the tax credit over subject to
3	the same limitations on tax credit usage as the qualified
4	production company awarded the tax credit. The purchaser of
5	the tax credit may not sell or otherwise transfer the tax
6	credit. The Department of Revenue may adopt rules pursuant to
7	ss. 120.536(1) and 120.54 to administer this subsection.
8	(6) NONCORPORATE DISTRIBUTIONS OF TAX CREDITSA
9	qualified production company that is not a corporation as
10	defined in s. 220.03 shall elect to make an application to the
11	Department of Revenue to distribute tax credits awarded under
12	this section to its partners or members in proportion to the
13	respective distributive share of such partners' or members'
14	income or loss in the taxable fiscal year in which such tax
15	credits were approved. A tax credit granted under this section
16	and applied against taxes imposed under this chapter may be
17	carried forward only for a maximum of 5 taxable years
18	following the state fiscal year in which the credit was
19	approved.
20	(7) USE OF TAX CREDITS A qualified production
21	company may use the tax credit against the tax liability
22	imposed under this chapter, in whole or in part, or against
23	the sales tax paid on qualified expenditures as defined in s.
24	<u>288.1254.</u>
25	(8) AGGREGATE TAX CREDIT AVAILABLEThe aggregate
26	amount of tax credits allowed under this section in any state
27	fiscal year is \$25 million. If the total amount of allocated
28	tax credits applied for in any state fiscal year exceeds the
29	aggregate amount of tax credits authorized annually under this
30	section, such excess shall be treated as having been applied
31	for on the first day of the next state fiscal year in which

1 tax credits remain available for allocation. However, no more 2 than an aggregate amount of \$30 million in tax credits granted under this section or s. 212.08(5)(r) shall be allocated 3 4 between July 1, 2006, and June 30, 2007. The cumulative amount of credits that may be allocated between July 1, 2006, and 5 6 June 30, 2009, may not exceed \$75 million. At such time as \$75 7 million of tax credits granted under this section or s. 8 212.08(5)(r) have been allocated, no additional tax credits 9 shall be allocated. 10 (9) RULES. -- The Department of Revenue may adopt rules pursuant to ss. 120.536(1) and 120.54 to administer the 11 12 provisions of this section, including rules governing the manner and form of documentation required to claim tax credits 13 granted or transferred under this section, and may establish 14 guidelines as to the requirements for an affirmative showing 15 of qualification for tax credits granted or transferred under 16 17 this section. Section 5. Section 288.1254, Florida Statutes, is 18 amended to read: 19 288.1254 Entertainment industry financial incentive 20 21 program; creation; purpose; definitions; application 2.2 procedure; approval process; reimbursement eligibility; 23 submission of required documentation; recommendations for 2.4 credit award payment; policies and procedures; fraudulent claims.--25 (1) CREATION AND PURPOSE OF PROGRAM. -- Subject to 26 27 specific appropriation, There is created within the Office of 2.8 Film and Entertainment an entertainment industry financial 29 incentive program. The purpose of this program is to encourage 30 the use of this state as a site for filming and developing and 31

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1 sustaining the workforce and infrastructure providing 2 production services for filmed entertainment. (2) DEFINITIONS.--As used in this section, the term: 3 4 (a) "Filmed entertainment" means a theatrical or direct-to-video motion picture, a made-for-television motion 5 6 picture teleproduction, a commercial, a music video, an 7 industrial or educational film, a promotional video or film, a 8 documentary film, a television pilot, <u>a television special</u>, a presentation for a television pilot, a television series, 9 including, but not limited to, a drama, a reality, a comedy, a 10 soap opera, a telenovela, a game show, and a miniseries 11 12 production, or a digital-media-effects production by the 13 entertainment industry to be sold or displayed in an electronic medium, excluding news shows and sporting events. 14 As used in this paragraph, the term "motion picture" means a 15 motion picture made on or by film, tape, or otherwise and 16 17 produced by means of a motion picture camera, electronic 18 camera or device, tape device, any combination of the foregoing, or any other means, method, or device now used or 19 which may hereafter be adopted. As used in this paragraph, the 20 21 term "digital-media-effects" means visual elements created 22 through the modification of already existing or newly created 23 visual elements for film, video, or animated media through the use of digital 2D/3D animation or painting, motion capture, or 2.4 25 compositing technologies. For purposes of this section, the 26 term "filmed entertainment" does not include the electronic 27 gaming industry or sporting events. 2.8 (b) "High-impact television series" means a production created to run multiple production seasons with an estimated 29 order of at least seven episodes per season and qualified 30 expenditures of at least \$625,000 per episode. 31

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1 (c) (b) "Production costs" means the costs of real, 2 tangible, and intangible property used and services performed primarily or customarily in the production, including 3 preproduction and postproduction, of qualified filmed 4 5 entertainment. Production costs generally include, but are not 6 limited to: 7 1. Wages, salaries, or other compensation, including 8 amounts paid through payroll service companies, for technical and production crews, directors, producers, and performers who 9 10 are residents of this state. 2. Expenditures for sound stages, backlots, production 11 12 editing, digital effects, sound recordings, sets, and set 13 construction. 3. Expenditures for rental equipment, including, but 14 not limited to, cameras and grip or electrical equipment. 15 4. Expenditures for meals, travel, and accommodations-16 17 and goods used in producing filmed entertainment that is 18 located and doing business in this state. 5. Expenditures for goods and services used in 19 producing filmed entertainment. 20 21 (d)(c) "Qualified expenditures" means production costs 2.2 incurred in this state within the current state fiscal year 23 for goods purchased or leased from or services provided by purchased, leased, or employed from a resident of this state 2.4 or a vendor or supplier who is located and doing business in 25 26 this state or payments to residents of this state in the form 27 of salary, wages, or other compensation, but excluding wages, 2.8 salaries, or other compensation paid to the two highest-paid residents of this state participating in the qualified 29 30 production employees. 31

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1 (e)(d) "Qualified production" means filmed 2 entertainment that meets or exceeds minimum qualified makes expenditures required in this state for the total or partial 3 production of filmed entertainment. Productions that are 4 deemed by the Office of Film and Entertainment to contain 5 6 obscene content, as defined by the United States Supreme 7 Court, are not qualified productions. Also, a production is 8 not a qualified production if it is determined that the first 9 day of principal photography in this state occurred on or before the date of submitting its application to the Office of 10 11 Film and Entertainment or prior to certification by the Office 12 of Tourism, Trade, and Economic Development. 13 (f)(e) "Qualified production company relocation project" means a corporation, limited liability company, 14 partnership, corporate headquarters, or other legal private 15 entity engaged in the production of filmed entertainment that 16 17 is domiciled in another state or country and relocates its 18 operations to this state, is organized under the laws of this 19 any other state or country, and includes as one of its primary purposes digital media effects or motion picture and 20 21 television production, or postproduction. 22 (3) APPLICATION PROCEDURE; APPROVAL PROCESS.--23 (a) Any company engaged in this state in producing filmed entertainment may submit an application to the Office 2.4 of Film and Entertainment for the purpose of determining 25 26 qualification for an award of credits against the taxes by the 27 sales tax paid on qualified expenditures as defined in s. 2.8 288.1254 and the corporate income tax imposed by chapter 220 receipt of reimbursement provided in this section. The office 29 must be provided information required to determine if the 30 production is a qualified production and to determine the 31

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1 qualified expenditures, production costs, and other 2 information necessary for the office to determine both eligibility for the tax credit and level of reimbursement. 3 4 (b) A digital media effects company in the state which 5 furnishes digital material to filmed entertainment may submit б an application to the Office of Film and Entertainment for the 7 purpose of determining qualification for receipt of 8 reimbursement authorized by this section. The office must be 9 provided information required to determine if the company is 10 qualified and to determine the amount of reimbursement. (c) Any corporation, limited liability company, 11 12 partnership, corporate headquarters, or other private entity 13 domiciled in another state which includes as one of its primary purposes digital media effects or motion picture and 14 television production and which is considering relocation to 15 this state may submit an application to the Office of Film and 16 17 Entertainment for the purpose of determining qualification for 18 reimbursement under this section. (d)1. The Office of Film and Entertainment shall 19 establish a process by which an application is accepted and 2.0 21 reviewed and reimbursement eligibility and reimbursement 2.2 amount are determined. The Office of Film and Entertainment 23 may request assistance from a duly appointed local film commission in determining qualifications for reimbursement and 2.4 25 compliance. 1.2. The Office of Film and Entertainment shall 26 27 develop a standardized application form for use in qualifying 2.8 an applicant as approving a qualified production, a qualified 29 relocation project, or a company qualifying under paragraph (a), paragraph (b), or paragraph (c). The application form for 30 qualifying an applicant as a qualified production must 31

1 include, but need not be limited to, production-related 2 information on employment, proposed total production budgets, planned expenditures in this state which are intended for use 3 4 exclusively as an integral part of preproduction, production, 5 or postproduction activities engaged primarily in this state, 6 and a signed affirmation from the applicant Office of Film and 7 Entertainment that the information on the application form has 8 been verified and is correct. The application form shall be 9 distributed to applicants by the Office of Film and Entertainment or local film commissions. 10 2.3. Within 10 business days after receipt of an 11 12 application, the Office of Film and Entertainment shall review 13 the application to determine if the application contains all the information required by this subsection and meets the 14 criteria set out in this section. The office shall qualify all 15 applications that contain the information and meet the 16 17 criteria set out in this section as eliqible to receive a tax 18 credit or shall notify the applicant that the requirements for qualification have not been met. If the application is 19 qualified, the office shall recommend to the Office of 2.0 21 Tourism, Trade, and Economic Development approval of the maximum amount of the tax credit to be awarded. The Office of 2.2 23 Film and Entertainment must complete its review of each 2.4 application within 5 days after receipt of the completed 25 application, including all required information, and it must 26 notify the applicant of its determination within 10 business 27 days after receipt of the completed application and required 2.8 information. 3.4. Within 10 business days after receiving notice 29 from the Office of Film and Entertainment of qualification of 30 an applicant as a qualified production and a recommended 31

1 approval of the maximum amount of tax credit to be awarded, the Office of Tourism, Trade, and Economic Development shall 2 certify the maximum tax credit award, if any. The 3 4 certification shall be transmitted to the applicant and to the executive director of the Department of Revenue. The applicant 5 6 shall be responsible for forwarding a certified application to 7 the Department of Revenue. Upon determination that all 8 criteria are met for qualification for reimbursement, the Office of Film and Entertainment shall notify the applicant of 9 such approval. The office shall also notify the Office of 10 Tourism, Trade, and Economic Development of the applicant 11 12 approval and amount of reimbursement required. The Office of 13 Tourism, Trade, and Economic Development shall make final determination for actual reimbursement. 14 4.5. The Office of Film and Entertainment shall deny 15 an application if the office it determines that: 16 17 a. The application is not complete or does not meet 18 the requirements of this section; or 19 b. The tax credit amount reimbursement sought does not meet the requirements of this section for such reimbursement. 20 21 (4) CREDIT REIMBURSEMENT ELIGIBILITY; SUBMISSION OF 2.2 REQUIRED DOCUMENTATION; APPLICATION RECOMMENDATIONS FOR 23 TRANSFER PAYMENT. --(a) <u>Tax credit award.--</u>A production of filmed 2.4 entertainment that is qualified by the Office of Film and 25 Entertainment and is certified by the Office of Tourism, 26 27 Trade, and Economic Development is eligible for corporate tax 2.8 credits granted pursuant to s. 220.192 and credits against sales tax paid on qualified expenditures pursuant to s. 29 <u>212.08(5)(r) in an amount equal</u> a reimbursement of up to 15 30 percent of its <u>qualified</u> qualifying expenditures. 31

1	(b) Production spanning 2 state fiscal yearsA
2	gualified production that starts in one state fiscal year and
3	finishes in the next state fiscal year shall have all
4	gualified expenditures from both state fiscal years certified
5	for the latter state fiscal year. This requirement does not
б	apply to the commercials and music video queue described in
7	subparagraph (d)3.
8	(c) Aggregate tax credit availableThe aggregate
9	amount of tax credits allowed under this section in any state
10	fiscal year is \$25 million. If the total amount of allocated
11	tax credits applied for in any state fiscal year exceeds the
12	aggregate amount of tax credits authorized annually under this
13	section, such excess shall be treated as having been applied
14	for on the first day of the next state fiscal year in which
15	tax credits remain available for allocation. However, no more
16	than an aggregate amount of \$30 million in tax credits granted
17	pursuant to this section and ss. 212.08(5)(r) and 220.192
18	shall be allocated between July 1, 2006, and June 30, 2007.
19	The cumulative amount of credits which may be allocated
20	between July 1, 2006, and June 30, 2009, may not exceed \$75
21	million. At such time as \$75 million of tax credits granted
22	pursuant to this section and ss. 212.08(5)(r) and 220.192 have
23	<u>been allocated, no additional tax credits may be allocated</u> in
24	this state on a filmed entertainment program that demonstrates
25	a minimum of \$850,000 in total qualified expenditures for the
26	entire run of the project, versus the budget on a single
27	episode, within the fiscal year from July 1 to June 30.
28	However, the maximum reimbursement that may be made with
29	respect to any filmed entertainment program is \$2 million. All
30	reimbursements under this section are subject to
31	appropriation.

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1 (d) Filmed entertainment queues. 2 Payments under this section in a state 3 made to qualified productions according 4 principal photography start date, for t 5 productions having entered into the fir 6 subparagraph 1. or the second queue cit 7 within the first 2 weeks after the queu 8 qualified productions entering into eit 9 initial 2-week openings shall be on a f 10 basis until the appropriation for that 11 exhausted. On February 1 of each year, 12 within both queues shall be combined in	
<pre>3 made to qualified productions according 4 principal photography start date, for t 5 productions having entered into the fir 6 subparagraph 1. or the second queue cit 7 within the first 2 weeks after the queu 8 qualified productions entering into eit 9 initial 2-week openings shall be on a f 10 basis until the appropriation for that 11 exhausted. On February 1 of each year,</pre>	C' 1 1 1 1
<pre>4 principal photography start date, for t 5 productions having entered into the fir 6 subparagraph 1. or the second queue cit 7 within the first 2 weeks after the queu 8 qualified productions entering into eit 9 initial 2-week openings shall be on a f 10 basis until the appropriation for that 11 exhausted. On February 1 of each year,</pre>	
5 productions having entered into the fir 6 subparagraph 1. or the second queue cit 7 within the first 2 weeks after the queu 8 qualified productions entering into eit 9 initial 2-week openings shall be on a f 10 basis until the appropriation for that 11 exhausted. On February 1 of each year,	-
6 subparagraph 1. or the second queue cit 7 within the first 2 weeks after the queu 8 qualified productions entering into eit 9 initial 2-week openings shall be on a f 10 basis until the appropriation for that 11 exhausted. On February 1 of each year,	hose qualified
<pre>7 within the first 2 weeks after the queu 8 qualified productions entering into eit 9 initial 2-week openings shall be on a f 10 basis until the appropriation for that 11 exhausted. On February 1 of each year,</pre>	st queue as cited in
8 qualified productions entering into eit 9 initial 2-week openings shall be on a f 10 basis until the appropriation for that 11 exhausted. On February 1 of each year,	ed in subparagraph 2.
9 initial 2-week openings shall be on a f 10 basis until the appropriation for that 11 exhausted. On February 1 of each year,	e's opening. All other
<pre>10 basis until the appropriation for that 11 exhausted. On February 1 of each year,</pre>	her queue after the
11 exhausted. On February 1 of each year,	irst-come, first-served
	fiscal year is
12 within both queues shall be combined in	the remaining funds
	to a single queue and
13 distributed based on a project's princi	pal photography start
14 date. The eligibility of qualified prod	uctions may not carry
15 over from year to year, but such produc	tions may reapply for
16 eligibility under the guidelines establ	ished for doing so. The
17 Office of Film and Entertainment shall	develop a procedure to
18 ensure that qualified productions conti	nue on a reasonable
19 schedule until completion. If a qualifi	ed production is not
20 continued according to a reasonable sch	edule, the office shall
21 withdraw its eligibility and reallocate	the funds to the next
22 qualified productions already in the qu	eue that have yet to
23 receive their full maximum or 15 percen	t financial
24 reimbursement, if they have not started	principal photography
25 by the time the funds become available.	
26 1. <u>Film, television, and episod</u>	<u>ic queue</u> Theatrical
27 or direct-to-video motion pictures, mad	e-for-television
28 movies, commercials, music videos, indu	strial and educational
29 films, promotional videos or films, doc	umentary films,
30 television specials, <u>television series</u> ,	
31 limited to, miniseries and telenovelas,	including, but not

20

1 digital-media-effects productions by the entertainment 2 industry to be sold or displayed in an electronic medium which demonstrate a minimum of \$625,000 in total qualified 3 4 expenditures for the entire run of the project, which, for a television series, means a season even if the season is not 5 б completed in the same state fiscal year in which principal 7 photography began, shall have their own separate queue 8 established, and such queue shall have dedicated to it 60 percent of all available tax credits in any state fiscal year 9 10 for which this section applies. The maximum tax credit award that may be made from this queue for any single production is 11 12 \$2 million unless the production is a high-impact television 13 series, in which case the production shall be eligible for a maximum tax credit award of \$3 million, provided such 14 production meets the other criteria of this section. On March 15 1 of each year, the remaining tax credits within this queue 16 17 shall be merged into a general queue and may be used for other 18 purposes of this section as determined by the Office of Film and Entertainment. A television series, including, but not 19 limited to, a qualified high-impact television series, is not 2.0 21 eligible for a tax credit award under this section after its fifth production season in this state. A qualified high-impact 2.2 23 television series shall be allowed first position in this queue for its first five production seasons in this state if 2.4 the application is received by the Office of Film and 25 Entertainment within the first 2 weeks after the queue's 26 27 opening. A qualified high-impact television series must file 2.8 an application for each state fiscal year in which it is eligible to receive the credit, unless otherwise provided in 29 30 this section of the state incentive money. 31

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1	2. <u>Television pilot queue</u> Television pilots <u>and</u> ,
2	presentations for television pilots for television series
3	intended to be shot in this state and, or television series,
4	including, but not limited to, drama, reality, comedy, soap
5	opera, telenovela, game show, or miniseries productions, by
6	the entertainment industry to be sold or displayed in an
7	electronic medium <u>which demonstrate a minimum of \$625,000 in</u>
8	total qualified expenditures for the pilot episode or
9	presentation shall have their own separate queue established,
10	and such queue shall have dedicated to it 20 40 percent of all
11	available tax credits in any given state fiscal year for which
12	this section applies. The maximum tax credit award that may be
13	made from this queue for any single pilot episode or
14	presentation is \$2 million. On March 1 of each year, the
15	remaining tax credits within this queue shall be merged into a
16	general queue and may be used for other purposes of this
17	section as determined by the Office of Film and Entertainment.
18	3. Commercials and music video queue Commercials and
19	music videos by the entertainment industry to be sold or
20	displayed in an electronic medium which demonstrate a minimum
21	of \$500,000 in combined total qualified expenditures from a
22	production company during the state fiscal year with a minimum
23	of \$75,000 in qualified expenditures for each production shall
24	have their own separate queue established. Such queue shall
25	have dedicated to it 20 percent of available tax credits in
26	any given state fiscal year for which this section applies.
27	The maximum tax credit award that may be made from this queue
28	for any single production company is \$500,000 for a state
29	fiscal year. On April 1 of each year, the remaining tax
30	credits within this queue shall be merged into a general queue
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1 and may be used for other purposes of this section as 2 determined by the Office of Film and Entertainment. (e) Loss of eligibility; reallocation of tax 3 4 credits.--If a qualified production is not continued according 5 to a reasonable schedule or the Office of Film and 6 Entertainment is notified that a qualified production will no 7 longer be produced, the office shall withdraw the production's 8 eligibility for tax credits and reallocate the tax credits to the next qualified productions already in the queue that have 9 10 yet to receive a full tax credit if such next qualified productions have not started principal photography by the time 11 12 the tax credits become available. 13 (f) Verification of tax credit award.--The Office of Film and Entertainment shall develop a process by which a 14 qualified production that has been certified by the Office of 15 Tourism, Trade, and Economic Development shall submit to the 16 17 Office of Film and Entertainment, in a timely manner after 18 production ends and after making all of its gualified expenditures, verifying data to substantiate each qualified 19 expenditure. The Office of Film and Entertainment shall report 2.0 21 to the Office of Tourism, Trade, and Economic Development the 2.2 final verified amount of actual qualified expenditures made by 23 the qualified production. The Office of Tourism, Trade, and Economic Development shall then notify the executive director 2.4 of the Department of Revenue that the qualified production has 25 met all requirements of the incentive program and shall 26 27 recommend the final amount of the tax credit of the state 2.8 incentive money. 29 (b) A digital media effects company in the state which furnishes digital material to filmed entertainment may be 30 eligible for a payment in an amount not to exceed 5 percent of 31

1 its annual gross revenues on qualified expenditures as defined 2 in paragraph (2)(c) before taxes or \$100,000, whichever is 3 less. A company applying for payment must submit documentation annually as required by the Office of Film and Entertainment 4 5 for determination of eligibility of claimed billing and 6 determination of the amount of payment for which the company 7 is eligible. (q)(c) Transfer of tax credits. -- Upon application and 8 approval by the Department of Revenue, a qualified production 9 10 company may sell, in whole or in part, a tax credit granted pursuant to this section and s. 220.192. The sale of any 11 12 amount of the tax credit shall not be exchanged for 13 consideration received by the qualified production company of less than 85 percent of the transferred amount of tax credit. 14 The qualified production company must transfer at least 10 15 percent of the remaining credits to each purchaser and may not 16 17 conduct more than three transfers. The purchaser shall 18 surrender the tax credit in the state fiscal year acquired from the qualified production company and otherwise may carry 19 the tax credit over subject to the same limitations on tax 2.0 21 credit usage as the qualified production company awarded the 2.2 tax credit. The purchaser may not sell or otherwise transfer 23 the tax credit. The Department of Revenue may adopt rules pursuant to ss. 120.536(1) and 120.54 to administer this 2.4 paragraph, as provided in paragraph (6)(b). A qualified 25 relocation project that is certified by the Office of Film and 26 27 Entertainment is eligible for a one time incentive payment in 2.8 an amount equal to 5 percent of its annual gross revenues before taxes for the first 12 months of conducting business 29 its Florida domicile or \$200,000, whichever is less. A company 30 applying for payment must submit documentation as required by 31

1	the Office of Film and Entertainment for determination of
2	eligibility of claimed billing and determination of the amount
3	of payment for which the company is eligible.
4	<u>(h)</u> (d) <u>Noncorporate distribution of tax credits</u> A
5	qualified production <u>company that is not a corporation as</u>
6	defined in s. 220.03 shall elect to make an application to the
7	Department of Revenue as provided in paragraph (g) or
8	distribute tax credits awarded under this section to its
9	partners or members in proportion to the respective
10	distributive share of such partners' or members' income or
11	loss in the state fiscal year in which such tax credits were
12	approved. A tax credit granted under this section and applied
13	against taxes imposed under this chapter shall be carried
14	forward only for a maximum of 5 taxable years following the
15	state fiscal year in which the credit was approved. The
16	Department of Revenue may adopt rules pursuant to ss.
17	120.536(1) and 120.54 to administer this paragraph, as
18	provided in paragraph (6)(b), a digital media effects company,
19	or a qualified relocation project applying for a payment under
20	this section must submit documentation for claimed qualified
21	expenditures to the Office of Film and Entertainment.
22	<u>(i)(e)</u> Use of tax creditsA qualified production
23	company may use the tax credit against the tax liability
24	imposed under s. 220.192, in whole or in part, or against the
25	<u>sales tax paid under chapter 212 in whole or in part The</u>
26	Office of Film and Entertainment shall notify the Office of
27	Tourism, Trade, and Economic Development whether an applicant
28	meets the criteria for reimbursement and shall recommend the
29	reimbursement amount. The Office of Tourism, Trade, and
30	Economic Development shall make the final determination for
31	actual reimbursement.

1	(5) MARKETING REQUIREMENTS The Office of Film and
2	Entertainment shall ensure that appropriate marketing
3	materials, including, but not limited to, promotions of this
4	state as a tourist or filming destination, are required, when
5	appropriate, to be included on any filmed entertainment as a
6	condition of receiving a tax credit under this section. The
7	Office of Film and Entertainment shall consult with
8	appropriate entities for the development and implementation of
9	marketing materials.
10	(6)(5) RULES POLICIES AND PROCEDURES
11	(a) The Office of Tourism, Trade, and Economic
12	Development shall adopt <u>rules pursuant to ss. 120.536(1) and</u>
13	120.54 policies and procedures to implement this section,
14	including, but not limited to, rules specifying requirements
15	for the application and approval process, records required for
16	submission for substantiation of credit awards for
17	reimbursement, and determination of and qualification for
18	credit awards, and marketing requirements for credit
19	recipients reimbursement.
20	(b) The Department of Revenue may adopt rules pursuant
21	to ss. $120.536(1)$ and 120.54 to administer the provisions of
22	this section, including rules governing the manner and form of
23	documentation required to claim tax credits granted or
24	transferred under this section, and may establish quidelines
25	as to the requisites for an affirmative showing of
26	gualification for tax credits granted or transferred under
27	this section.
28	(7)(6) FRAUDULENT CLAIMS
29	(a) Any applicant who submits an application under
30	this section which includes fraudulent information is liable
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1 for reimbursement of the reasonable costs and fees associated with the review, processing, investigation, and prosecution. 2 3 (b) An eligible entity or company that obtains a 4 credit payment under this section through a claim that it 5 knows is fraudulent is liable for reimbursement of the credit 6 amount paid plus a penalty in an amount double the credit 7 payment and reimbursement of reasonable costs, which penalty 8 is in addition to any criminal penalty to which the entity or company is liable for the same acts, plus interest. The entity 9 10 or company is also liable for costs and fees incurred by the state in investigating and prosecuting the fraudulent claim. 11 12 (8)(7) ANNUAL REPORT. -- The Office of Film and 13 Entertainment shall provide an annual report for the previous state fiscal year, due October 1, to the Governor, the 14 President of the Senate, and the Speaker of the House of 15 Representatives outlining the return on investment to the 16 17 state on tax credits awarded funds expended pursuant to this 18 section. 19 (9) REPEAL. -- This section is repealed July 1, 2009. Section 6. This act shall take effect July 1, 2006. 20 21 22 23 2.4 25 26 27 28 29 30 31

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Florida Senate - 2006 593-2406-06

1 2		STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR <u>CS/SB 2110</u>
⊿ 3		<u>C5/56 2110</u>
4		Committee Substitute restructured and clarified the rtainment Industry Financial Incentive Program as follows:
5 6	1.	Returns the Entertainment Industry Financial Incentive Program to its original location in ch. 288 of the
7		statutes and creates sections in chs. 212 and 220 regarding the administration of the tax credits.
8 9	2.	Reduces the length of the program from eight years to three years.
10	3.	Reduces the total amount of credits allotted over the life of the program from \$200 million to \$75 million.
11	4.	Clarifies that only the corporate income tax credits may be transferred.
12 13	5.	Removes the requirement that a qualified production company must exhaust all of its tax liability before
14		selling or transferring any of its tax credits, in whole or in part.
15 16	6.	Allows tax credits applied toward the sales and use tax to be carried forward up to five years.
17	7.	Limits the number of sales or transfers per qualified film production to three.
18 19	8.	Requires that a transfer of credits must be for at least ten percent of the total credit value of the qualified film production.
20	9.	Makes the sales and use tax refund a once per taxable year program (instead of a monthly filing procedure).
21 22	10.	Clarifies that there is no time limit to when a credit can be transferred, although the credit is only valid for
five years.	-	
24	11.	Allows the Department of Revenue, the Office of Tourism, Trade, and Economic Development and the Office of Film Entertainment to share information regarding the
	Entertainment Industry Financial Incentive Program.	
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