## Florida Senate - 2006

By the Committee on Banking and Insurance

597-1591A-06

| 1  | A bill to be entitled                                       |
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| 2  | An act relating to public records; amending s.              |
| 3  | 316.003, F.S.; revising the definition of                   |
| 4  | "victim services programs" to include only                  |
| 5  | organizations that are qualified for nonprofit              |
| 6  | status under s. 501(c)(3) of the United States              |
| 7  | Internal Revenue Code and have a valid                      |
| 8  | consumer's certificate of exemption issued to               |
| 9  | the organization by the Department of Revenue;              |
| 10 | amending s. 316.066, F.S.; creating a                       |
| 11 | public-records exemption for uniform traffic                |
| 12 | citations related to a motor vehicle crash;                 |
| 13 | providing that such citations be made                       |
| 14 | immediately available to certain parties;                   |
| 15 | requiring that a victim services program meet               |
| 16 | the definition contained in ch. 316, F.S., in               |
| 17 | order to have immediate access to a crash                   |
| 18 | report or uniform traffic citation; providing               |
| 19 | for the future review and repeal of the                     |
| 20 | exemption under the Open Government Sunset                  |
| 21 | Review Act; providing a statement of public                 |
| 22 | necessity; providing an effective date.                     |
| 23 |   |
| 24 | Be It Enacted by the Legislature of the State of Florida:   |
| 25 |   |
| 26 | Section 1. Subsection (85) of section 316.003, Florida      |
| 27 | Statutes, is amended to read:                               |
| 28 | 316.003 DefinitionsThe following words and phrases,         |
| 29 | when used in this chapter, shall have the meanings          |
| 30 | respectively ascribed to them in this section, except where |
| 31 | the context otherwise requires:                             |
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| 1  | (85) VICTIM SERVICES <u>PROGRAM</u> PROGRAMSAny                       |
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| 2  | community-based organization whose primary purpose is to act          |
| 3  | as an advocate for the victims and survivors of traffic               |
| 4  | crashes and for their families <u>on a statewide basis</u> . The      |
| 5  | victims services offered by these programs may include grief          |
| 6  | and crisis counseling, assistance with preparing victim               |
| 7  | compensation claims excluding third-party legal action, <del>or</del> |
| 8  | connecting persons with other service providers, and providing        |
| 9  | emergency financial assistance. The community-based                   |
| 10 | organization must be qualified for nonprofit status under the         |
| 11 | provisions of s. 501(c)(3) of the United States Internal              |
| 12 | Review Code and have a valid consumer's certificate of                |
| 13 | exemption issued to the organization by the Department of             |
| 14 | Revenue.  |
| 15 | Section 2. Subsection (3) of section 316.066, Florida                 |
| 16 | Statutes, is amended to read:   |
| 17 | 316.066 Written reports of crashes                                    |
| 18 | (3)(a) Every law enforcement officer who in the                       |
| 19 | regular course of duty investigates a motor vehicle crash:            |
| 20 | 1. Which crash resulted in death or personal injury                   |
| 21 | shall, within 10 days after completing the investigation,             |
| 22 | forward a written report of the crash to the department or            |
| 23 | traffic records center.   |
| 24 | 2. Which crash involved a violation of s. 316.061(1)                  |
| 25 | or s. 316.193 shall, within 10 days after completing the              |
| 26 | investigation, forward a written report of the crash to the           |
| 27 | department or traffic records center.                                 |
| 28 | 3. In which crash a vehicle was rendered inoperative                  |
| 29 | to a degree which required a wrecker to remove it from traffic        |
| 30 | may, within 10 days after completing the investigation,               |
| 31 | forward a written report of the crash to the department or            |
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1 traffic records center if such action is appropriate, in the 2 officer's discretion. 3 However, in every case in which a crash report is required by 4 5 this section and a written report to a law enforcement officer 6 is not prepared, the law enforcement officer shall provide 7 each party involved in the crash a short-form report, 8 prescribed by the state, to be completed by the party. The short-form report must include, but is not limited to: the 9 date, time, and location of the crash; a description of the 10 vehicles involved; the names and addresses of the parties 11 12 involved; the names and addresses of witnesses; the name, 13 badge number, and law enforcement agency of the officer investigating the crash; and the names of the insurance 14 companies for the respective parties involved in the crash. 15 Each party to the crash shall provide the law enforcement 16 17 officer with proof of insurance to be included in the crash 18 report. If a law enforcement officer submits a report on the accident, proof of insurance must be provided to the officer 19 by each party involved in the crash. Any party who fails to 20 21 provide the required information is guilty of an infraction 22 for a nonmoving violation, punishable as provided in chapter 23 318 unless the officer determines that due to injuries or other special circumstances such insurance information cannot 2.4 be provided immediately. If the person provides the law 25 26 enforcement agency, within 24 hours after the crash, proof of 27 insurance that was valid at the time of the crash, the law 2.8 enforcement agency may void the citation. 29 (b) One or more counties may enter into an agreement 30 with the appropriate state agency to be certified by the agency to have a traffic records center for the purpose of 31

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1 tabulating and analyzing countywide traffic crash reports. The 2 agreement must include: certification by the agency that the center has adequate auditing and monitoring mechanisms in 3 place to ensure the quality and accuracy of the data; the time 4 period in which the traffic records center must report crash 5 6 data to the agency; and the medium in which the traffic 7 records must be submitted to the agency. In the case of a 8 county or multicounty area that has a certified central traffic records center, a law enforcement agency or driver 9 must submit to the center within the time limit prescribed in 10 this section a written report of the crash. A driver who is 11 12 required to file a crash report must be notified of the proper 13 place to submit the completed report. Fees for copies of public records provided by a certified traffic records center 14 shall be charged and collected as follows: 15 16 17 For a crash report.....\$2 per copy. 18 For a homicide report.....\$25 per copy. For a uniform traffic citation.....\$0.50 per copy. 19 20 21 The fees collected for copies of the public records provided 22 by a certified traffic records center shall be used to fund 23 the center or otherwise as designated by the county or counties participating in the center. 2.4 (c) Crash reports required by this section and the 25 uniform traffic citations (HSMV75901) associated with such 26 27 crashes and crash investigations which reveal the identity, 2.8 home or employment telephone number or home or employment 29 address of, or other personal information concerning the parties involved in the crash and which are received or 30 prepared by any agency that regularly receives or prepares 31

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1 information from or concerning the parties to motor vehicle 2 crashes are confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution for a period of 60 3 days after the date the report is filed. However, such reports 4 5 and citations may be made immediately available to the parties 6 involved in the crash, their legal representatives, their 7 licensed insurance agents, their insurers or insurers to which 8 they have applied for coverage, persons under contract with 9 such insurers to provide claims or underwriting information, prosecutorial authorities, victim services programs as defined 10 in s. 316.003, radio and television stations licensed by the 11 12 Federal Communications Commission, newspapers qualified to 13 publish legal notices under ss. 50.011 and 50.031, and free newspapers of general circulation, published once a week or 14 more often, available and of interest to the public generally 15 for the dissemination of news. For the purposes of this 16 17 section, the following products or publications are not 18 newspapers as referred to in this section: those intended primarily for members of a particular profession or 19 occupational group; those with the primary purpose of 20 21 distributing advertising; and those with the primary purpose 22 of publishing names and other personal identifying information 23 concerning parties to motor vehicle crashes. Any local, state, 2.4 or federal agency, victim services program as defined in s. <u>316.003</u>, agent, or employee that is authorized to have access 25 to such reports and citations by any provision of law shall be 26 27 granted such access in the furtherance of the agency's 2.8 statutory duties notwithstanding the provisions of this paragraph. Any local, state, or federal agency, agent, or 29 employee receiving such crash reports and uniform traffic 30 citations shall maintain the confidential and exempt status of 31

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| 1  | those reports <u>and citations</u> and shall not disclose such crash |
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| 2  | reports or uniform traffic citations to any person or entity.        |
| 3  | As a condition precedent to accessing a crash report <u>or</u>       |
| 4  | uniform traffic citation within 60 days after the date the           |
| 5  | report is filed, a person must present a valid driver's              |
| 6  | license or other photographic identification, proof of status,       |
| 7  | or identification that demonstrates his or her qualifications        |
| 8  | to access that information, and file a written sworn statement       |
| 9  | with the state or local agency in possession of the                  |
| 10 | information stating that information from a crash report <u>or</u>   |
| 11 | uniform traffic citation made confidential by this section           |
| 12 | will not be used for any commercial solicitation of accident         |
| 13 | victims, or knowingly disclosed to any third party for the           |
| 14 | purpose of such solicitation, during the period of time that         |
| 15 | the information remains confidential. In lieu of requiring the       |
| 16 | written sworn statement, an agency may provide crash reports         |
| 17 | or uniform traffic citations by electronic means to                  |
| 18 | third-party vendors under contract with one or more insurers,        |
| 19 | but only when such contract states that information from a           |
| 20 | crash report or uniform traffic citation made confidential by        |
| 21 | this section will not be used for any commercial solicitation        |
| 22 | of accident victims by the vendors, or knowingly disclosed by        |
| 23 | the vendors to any third party for the purpose of such               |
| 24 | solicitation, during the period of time that the information         |
| 25 | remains confidential, and only when a copy of such contract is       |
| 26 | furnished to the agency as proof of the vendor's claimed             |
| 27 | status. This subsection does not prevent the dissemination or        |
| 28 | publication of news to the general public by any legitimate          |
| 29 | media entitled to access confidential information pursuant to        |
| 30 | this section. A law enforcement officer as defined in s.             |
| 31 | 943.10(1) may enforce this subsection. This exemption is             |
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subject to the Open Government Sunset Review Act of 1995 in 1 accordance with s. 119.15, and shall stand repealed on October 2 2, 2011 2006, unless reviewed and saved from repeal through 3 reenactment by the Legislature. 4 5 (d) Any employee of a state or local agency in б possession of information made confidential by this section 7 who knowingly discloses such confidential information to a 8 person not entitled to access such information under this section is guilty of a felony of the third degree, punishable 9 as provided in s. 775.082, s. 775.083, or s. 775.084. 10 (e) Any person, knowing that he or she is not entitled 11 12 to obtain information made confidential by this section, who 13 obtains or attempts to obtain such information is guilty of a felony of the third degree, punishable as provided in s. 14 775.082, s. 775.083, or s. 775.084. 15 16 (f) Any person who knowingly uses confidential 17 information in violation of a filed written sworn statement or 18 contractual agreement required by this section commits a felony of the third degree, punishable as provided in s. 19 775.082, s. 775.083, or s. 775.084. 20 21 Section 3. The Legislature finds that there is a public necessity that uniform traffic citations and portions 22 23 of crash reports which are mandated to be provided by law immediately to certain parties as specified in s. 316.066, 2.4 Florida Statutes, be held confidential and exempt for 60 days 25 after the date the report or citation is filed to protect the 26 privacy of persons that have been the subject of a motor 27 2.8 vehicle crash report. Further, the exemption is necessary to protect the public from unscrupulous individuals who promote 29 the filing of fraudulent insurance claims by obtaining such 30 information immediately after a crash and exploiting a crash 31

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| 1  | victim at a time of emotional distress. The Second Interim     |
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| 2  | Report of the Fifteenth Statewide Grand Jury on insurance      |
| 3  | fraud related to personal injury protection noted a "strong    |
| 4  | correlation" between illegal solicitation and the commission   |
| 5  | of a variety of frauds. The grand jury found "the wholesale    |
| б  | availability of these reports is a major contributing factor   |
| 7  | to this illegal activity and likely the single biggest factor  |
| 8  | contributing to the high level of illegal solicitation."       |
| 9  | Virtually anyone involved in a car accident in the state is    |
| 10 | fair game for "runners" who collect crash reports within the   |
| 11 | 60-day public-records-exemption period under false pretenses   |
| 12 | from law enforcement officials and then provide the            |
| 13 | information to solicit crash victims and defraud insurers.     |
| 14 | Continuing to make this information available, in the words of |
| 15 | the grand jury, "can be emotionally, physically, and           |
| 16 | ultimately financially destructive." The 2003 Senate Select    |
| 17 | Committee on Automobile Insurance/PIP Reform found that        |
| 18 | despite reforms enacted in 1998 and 2001, fraud continues to   |
| 19 | permeate the PIP insurance market in Florida. Referrals to the |
| 20 | Division of Insurance Fraud for personal injury protection     |
| 21 | fraud increased over 400 percent from 2002-2003 to 2004-2005.  |
| 22 | Motor vehicle insurance fraud is fueled by early access to     |
| 23 | crash reports and uniform traffic citations, which provides    |
| 24 | the opportunity for the filing of fraudulent insurance claims. |
| 25 | Crash reports and uniform traffic citations made by law        |
| 26 | enforcement officers should not be used for commercial         |
| 27 | solicitation purposes. However, the use of a crash report by a |
| 28 | victim services program that is qualified for nonprofit status |
| 29 | under s. 501(c)(3) of the Internal Revenue Code and has a      |
| 30 | valid certificate of exemption which was issued to the program |
| 31 | by the Department of Revenue and acts as an advocate for the   |

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| 1  | victims and survivors of traffic crashes and their families  |
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| 2  | may not be construed as a "commercial purpose." Such programs  |
| 3  | act as an advocate for the victims and survivors of traffic  |
| 4  | crashes and their families by providing services such as grief   |
| 5  | and crisis counseling, assistance with preparing victim  |
| 6  | compensation claims excluding third-party legal action,  |
| 7  | connecting persons with other service providers, and providing   |
| 8  | emergency financial assistance. The Legislature finds that   |
| 9  | crash reports should be made immediately available to  |
| 10 | nonprofit victim services programs. The Legislature also finds   |
| 11 | that uniform traffic citations should be made immediately  |
| 12 | available to certain parties, such as those persons involved   |
| 13 | in the motor vehicle crash and their legal representatives,  |
| 14 | their insurers or insurers to which they have applied for  |
| 15 | coverage, their licensed insurance agents, persons under   |
| 16 | contract with such insurers to provide claims or underwriting  |
| 17 | information, victim services programs, and representatives of  |
| 18 | law enforcement agencies and other regulatory agencies, and  |
| 19 | prosecutorial authorities within 60 days after the crash   |
| 20 | report is filed.   |
| 21 | Section 4. This act shall take effect upon becoming a  |
| 22 | law.   |
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| 24 | *  |
| 25 | SENATE SUMMARY   |
| 26 | Redefines the term "victim services program" to require  |
| 27 | that such a program provide services statewide and be a<br>nonprofit organization that holds a consumer's<br>contificate of evention from the Department of Devenue              |
| 28 | certificate of exemption from the Department of Revenue.<br>Revises an exemption from public-records requirements so   |
| 29 | that immediate access to crash reports or uniform traffic<br>citations by victim services programs is limited to those<br>that gualify as perpresent erganizations. Provides for |
| 30 | that qualify as nonprofit organizations. Provides for repeal and future legislative review of the exemption.   |
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