

Bill No. SB 2118

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CHAMBER ACTION

Senate

House

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The Committee on Banking and Insurance (Garcia) recommended  
the following amendment:

**Senate Amendment (with title amendment)**

Delete everything after the enacting clause

and insert:

Section 1. Subsections (5), (6), and (7) of section  
627.311, Florida Statutes, are amended to read:

627.311 Joint underwriters and joint reinsurers;  
public records and public meetings exemptions.--

(5)(a) The office shall, after consultation with  
insurers, approve a joint underwriting plan of insurers which  
shall operate as the Florida Workers' Compensation Joint  
Underwriting Association, a nonprofit entity. For the purposes  
of this subsection, the term "insurer" includes group  
self-insurance funds authorized by s. 624.4621, commercial  
self-insurance funds authorized by s. 624.462, assessable  
mutual insurers authorized under s. 628.6011, and insurers  
licensed to write workers' compensation and employer's  
liability insurance in this state. The purpose of the plan is

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1 to provide workers' compensation and employer's liability  
 2 insurance to applicants who are required by law to maintain  
 3 workers' compensation and employer's liability insurance and  
 4 who are in good faith entitled to but who are unable to  
 5 procure such insurance through the voluntary market. Except as  
 6 provided herein, the plan must have actuarially sound rates  
 7 that ensure that the plan is self-supporting.

8 (b) The operation of the plan is subject to the  
 9 supervision of a 9-member board of governors. Each member  
 10 described in subparagraph 1., subparagraph 2., subparagraph  
 11 3., or subparagraph 5. shall be appointed by the Financial  
 12 Services Commission and shall serve at the pleasure of the  
 13 commission. The board of governors shall be comprised of:

14 ~~1. Three members appointed by the Financial Services~~  
 15 ~~Commission. Each member appointed by the commission shall~~  
 16 ~~serve at the pleasure of the commission;~~

17 ~~1.2. Two representatives of the 20 domestic insurers,~~  
 18 ~~as defined in s. 624.06(1), having the largest voluntary~~  
 19 ~~direct premiums written in this state for workers'~~  
 20 ~~compensation and employer's liability insurance, which shall~~  
 21 ~~be elected by those 20 domestic insurers;~~

22 ~~2.3. Two representatives of the 20 foreign insurers as~~  
 23 ~~defined in s. 624.06(2) having the largest voluntary direct~~  
 24 ~~premiums written in this state for workers' compensation and~~  
 25 ~~employer's liability insurance, which shall be elected by~~  
 26 ~~those 20 foreign insurers;~~

27 ~~3.4. One representative of ~~person appointed by the~~~~  
 28 ~~largest property and casualty insurance agents' association in~~  
 29 ~~this state; and~~

30 ~~4.5. The consumer advocate appointed under s. 627.0613~~  
 31 ~~or the consumer advocate's designee; and-~~

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1           5. Three other persons appointed by the commission.

2

3 Each board member shall be appointed to ~~serve~~ a 4-year term  
4 and may be appointed to ~~serve~~ consecutive terms. A vacancy on  
5 the board shall be filled in the same manner as the original  
6 appointment for the unexpired portion of the term. The  
7 Financial Services Commission shall designate a member of the  
8 board to serve as chair. No board member shall be an insurer  
9 which provides services to the plan or which has an affiliate  
10 which provides services to the plan or which is serviced by a  
11 service company or third-party administrator which provides  
12 services to the plan or which has an affiliate which provides  
13 services to the plan. The meetings and records ~~minutes,~~  
14 ~~audits, and procedures~~ of the board of governors and plan are  
15 subject to chapters ~~chapter~~ 119 and 286, unless otherwise  
16 exempted by law.

17           (c) The operation of the plan shall be governed by a  
18 plan of operation that is prepared at the direction of the  
19 board of governors and approved by order of the office. The  
20 plan is subject to continuous review by the office. The office  
21 may, by order, withdraw approval of all or part of a plan if  
22 the office determines that conditions have changed since  
23 approval was granted and that the purposes of the plan require  
24 changes in the plan. ~~The plan of operation may be changed at~~  
25 ~~any time by the board of governors or upon request of the~~  
26 ~~office. The plan of operation and all changes thereto are~~  
27 ~~subject to the approval of the office.~~ The plan of operation  
28 shall:

29           1. Authorize the board to engage in the activities  
30 necessary to implement this subsection, including, but not  
31 limited to, borrowing money.

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1           2. Develop criteria for eligibility for coverage by  
 2 the plan, including, but not limited to, documented rejection  
 3 by at least two insurers which reasonably assures that  
 4 insureds covered under the plan are unable to acquire coverage  
 5 in the voluntary market.

6           3. Require notice from the agent to the insured at the  
 7 time of the application for coverage that the application is  
 8 for coverage with the plan and that coverage may be available  
 9 through an insurer, group self-insurers' fund, commercial  
 10 self-insurance fund, or assessable mutual insurer through  
 11 another agent at a lower cost.

12           4. Establish programs to encourage insurers to provide  
 13 coverage to applicants of the plan in the voluntary market and  
 14 to insureds of the plan, including, but not limited to:

15           a. Establishing procedures for an insurer to use in  
 16 notifying the plan of the insurer's desire to provide coverage  
 17 to applicants to the plan or existing insureds of the plan and  
 18 in describing the types of risks in which the insurer is  
 19 interested. The description of the desired risks must be on a  
 20 form developed by the plan.

21           b. Developing forms and procedures that provide an  
 22 insurer with the information necessary to determine whether  
 23 the insurer wants to write particular applicants to the plan  
 24 or insureds of the plan.

25           c. Developing procedures for notice to the plan and  
 26 the applicant to the plan or insured of the plan that an  
 27 insurer will insure the applicant or the insured of the plan,  
 28 and notice of the cost of the coverage offered; and developing  
 29 procedures for the selection of an insuring entity by the  
 30 applicant or insured of the plan.

31           d. Provide for a market-assistance plan to assist in

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1 the placement of employers. All applications for coverage in  
2 the plan received 45 days before the effective date for  
3 coverage shall be processed through the market-assistance  
4 plan. A market-assistance plan specifically designed to serve  
5 the needs of small, good policyholders as defined by the board  
6 must be reviewed and updated periodically ~~finalized by January~~  
7 ~~1, 1994.~~

8           5. Provide for policy and claims services to the  
9 insureds of the plan of the nature and quality provided for  
10 insureds in the voluntary market.

11           6. Provide for the review of applications for coverage  
12 with the plan for reasonableness and accuracy, using any  
13 available historic information regarding the insured.

14           7. Provide for procedures for auditing insureds of the  
15 plan which are based on reasonable business judgment and are  
16 designed to maximize the likelihood that the plan will collect  
17 the appropriate premiums.

18           8. Authorize the plan to terminate the coverage of and  
19 refuse future coverage for any insured that submits a  
20 fraudulent application to the plan or provides fraudulent or  
21 grossly erroneous records to the plan or to any service  
22 provider of the plan in conjunction with the activities of the  
23 plan.

24           9. Establish service standards for agents who submit  
25 business to the plan.

26           10. Establish criteria and procedures to prohibit any  
27 agent who does not adhere to the established service standards  
28 from placing business with the plan or receiving, directly or  
29 indirectly, any commissions for business placed with the plan.

30           11. Provide for the establishment of reasonable safety  
31 programs for all insureds in the plan. All insureds of the

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1 plan must participate in the safety program.

2           12. Authorize the plan to terminate the coverage of  
3 and refuse future coverage to any insured who fails to pay  
4 premiums or surcharges when due; who, at the time of  
5 application, is delinquent in payments of workers'  
6 compensation or employer's liability insurance premiums or  
7 surcharges owed to an insurer, group self-insurers' fund,  
8 commercial self-insurance fund, or assessable mutual insurer  
9 licensed to write such coverage in this state; or who refuses  
10 to substantially comply with any safety programs recommended  
11 by the plan.

12           13. Authorize the board of governors to provide the  
13 goods and services required by the plan through staff employed  
14 by the plan, through reasonably compensated service providers  
15 who contract with the plan to provide services as specified by  
16 the board of governors, or through a combination of employees  
17 and service providers.

18           9. The procurement of goods with a value of less than  
19 \$2,500 shall be carried out using good purchasing practices,  
20 such as the receipt of written quotes or written records of  
21 telephone quotes. Purchases that equal or exceed \$2,500 but  
22 are less than or equal to \$25,000, may be made by using best  
23 purchasing practices, such as receipt of written quotes,  
24 written record of telephone quotes, or informal bids, whenever  
25 practical. The procurement of goods or services valued over  
26 \$25,000 are subject to competitive solicitation, except in  
27 situations in which the goods or services are provided by a  
28 sole source or are deemed an emergency purchase, or the  
29 services are exempted from competitive solicitation  
30 requirements under s. 287.057(5)(f). Justification for the  
31 sole-sourcing or emergency procurement must be documented.

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1 Contracts for goods or services valued at or over \$100,000 are  
2 subject to board approval.

3 b. In determining whether legal services should be  
4 provided by staff attorneys or outsourced to private  
5 attorneys, the plan shall consider the following factors:

6 (I) The nature of the attorney services to be provided  
7 and the issues involved.

8 (II) The need for use of private attorneys, rather  
9 than staff attorneys, using the criteria provided in  
10 sub-subparagraph c.

11 (III) The criteria by which the plan selected the  
12 private attorney or law firm it proposes to employ, using the  
13 criteria provided in sub-subparagraph c.

14 (IV) Competitive fees for similar attorney services.

15 (V) The plan's analysis estimating the number of hours  
16 for attorney services, the costs, the total contract amount,  
17 and, when appropriate, a risk or cost-benefit analysis.

18 (VI) Which partners, associates, paralegals, research  
19 associates, or other personnel will be used and how their time  
20 will be billed to the plan.

21 (VII) Any other information that the plan deems  
22 appropriate for the proper evaluation of the need for such  
23 private attorney services.

24 c. The plan shall use the following criteria when  
25 selecting outside firms for attorney services:

26 (I) The magnitude or complexity of the case.

27 (II) The firm's rating and certifications.

28 (III) The firm's minority status.

29 (IV) The firm's physical proximity to the case and the  
30 plan.

31 (V) The firm's prior experience with the plan.

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1       (VI) The firm's prior experience with similar cases or  
2 issues.

3       (VII) The firm's billing methodology and proposed  
4 rate.

5       (VIII) The firm's current or past adversarial  
6 position, or conflict of interest, with the plan.

7       (IX) The firm's willingness to use resources of the  
8 plan to minimize costs.

9           d. The plan may not retain a lobbyist to represent it  
10 before the legislative or executive branch. However, full-time  
11 employees of the plan may register as lobbyists and represent  
12 that employer before the legislative or executive branch.

13           14. Provide for service standards for service  
14 providers, methods of determining adherence to those service  
15 standards, incentives and disincentives for service, and  
16 procedures for terminating contracts for service providers  
17 that fail to adhere to service standards.

18           15. Provide procedures for selecting service providers  
19 and standards for qualification as a service provider that  
20 reasonably assure that any service provider selected will  
21 continue to operate as an ongoing concern and is capable of  
22 providing the specified services in the manner required.

23           16. Provide for reasonable accounting and  
24 data-reporting practices.

25           17. Provide for annual review of costs associated with  
26 the administration and servicing of the policies issued by the  
27 plan to determine alternatives by which costs can be reduced.

28           18. Authorize the acquisition of such excess insurance  
29 or reinsurance as is consistent with the purposes of the plan.

30           19. Provide for an annual report to the office on a  
31 date specified by the office and containing such information



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1 as the office reasonably requires.

2           20. Establish multiple rating plans for various  
3 classifications of risk which reflect risk of loss, hazard  
4 grade, actual losses, size of premium, and compliance with  
5 loss control. At least one of such plans must be a  
6 preferred-rating plan to accommodate small-premium  
7 policyholders with good experience as defined in  
8 sub-subparagraph 22.a.

9           21. Establish agent commission schedules.

10           22. For employers otherwise eligible for coverage  
11 under the plan, establish three tiers of employers meeting the  
12 criteria and subject to the rate limitations specified in this  
13 subparagraph.

14           a. Tier One.--

15           (I) Criteria; rated employers.--An employer that has  
16 an experience modification rating shall be included in Tier  
17 One if the employer meets all of the following:

18           (A) The experience modification is below 1.00.

19           (B) The employer had no lost-time claims subsequent to  
20 the applicable experience modification rating period.

21           (C) The total of the employer's medical-only claims  
22 subsequent to the applicable experience modification rating  
23 period did not exceed 20 percent of premium.

24           (II) Criteria; non-rated employers.--An employer that  
25 does not have an experience modification rating shall be  
26 included in Tier One if the employer meets all of the  
27 following:

28           (A) The employer had no lost-time claims for the  
29 3-year period immediately preceding the inception date or  
30 renewal date of the employer's coverage under the plan.

31           (B) The total of the employer's medical-only claims

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1 for the 3-year period immediately preceding the inception date  
2 or renewal date of the employer's coverage under the plan did  
3 not exceed 20 percent of premium.

4 (C) The employer has secured workers' compensation  
5 coverage for the entire 3-year period immediately preceding  
6 the inception date or renewal date of the employer's coverage  
7 under the plan.

8 (D) The employer is able to provide the plan with a  
9 loss history generated by the employer's prior workers'  
10 compensation insurer, except if the employer is not able to  
11 produce a loss history due to the insolvency of an insurer,  
12 the receiver shall provide to the plan, upon the request of  
13 the employer or the employer's agent, a copy of the employer's  
14 loss history from the records of the insolvent insurer if the  
15 loss history is contained in records of the insurer which are  
16 in the possession of the receiver. If the receiver is unable  
17 to produce the loss history, the employer may, in lieu of the  
18 loss history, submit an affidavit from the employer and the  
19 employer's insurance agent setting forth the loss history.

20 (E) The employer is not a new business.

21 (III) Premiums.--The premiums for Tier One insureds  
22 shall be set at a premium level 25 percent above the  
23 comparable voluntary market premiums until the plan has  
24 sufficient experience as determined by the board to establish  
25 an actuarially sound rate for Tier One, at which point the  
26 board shall, subject to paragraph (e), adjust the rates, if  
27 necessary, to produce actuarially sound rates, provided such  
28 rate adjustment shall not take effect prior to January 1,  
29 2007.

30 b. Tier Two.--

31 (I) Criteria; rated employers.--An employer that has

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1 an experience modification rating shall be included in Tier

2 Two if the employer meets all of the following:

3 (A) The experience modification is equal to or greater  
4 than 1.00 but not greater than 1.10.

5 (B) The employer had no lost-time claims subsequent to  
6 the applicable experience modification rating period.

7 (C) The total of the employer's medical-only claims  
8 subsequent to the applicable experience modification rating  
9 period did not exceed 20 percent of premium.

10 (II) Criteria; non-rated employers.--An employer that  
11 does not have any experience modification rating shall be  
12 included in Tier Two if the employer is a new business. An  
13 employer shall be included in Tier Two if the employer has  
14 less than 3 years of loss experience in the 3-year period  
15 immediately preceding the inception date or renewal date of  
16 the employer's coverage under the plan and the employer meets  
17 all of the following:

18 (A) The employer had no lost-time claims for the  
19 3-year period immediately preceding the inception date or  
20 renewal date of the employer's coverage under the plan.

21 (B) The total of the employer's medical-only claims  
22 for the 3-year period immediately preceding the inception date  
23 or renewal date of the employer's coverage under the plan did  
24 not exceed 20 percent of premium.

25 (C) The employer is able to provide the plan with a  
26 loss history generated by the workers' compensation insurer  
27 that provided coverage for the portion or portions of such  
28 period during which the employer had secured workers'  
29 compensation coverage, except if the employer is not able to  
30 produce a loss history due to the insolvency of an insurer,  
31 the receiver shall provide to the plan, upon the request of

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1 the employer or the employer's agent, a copy of the employer's  
 2 loss history from the records of the insolvent insurer if the  
 3 loss history is contained in records of the insurer which are  
 4 in the possession of the receiver. If the receiver is unable  
 5 to produce the loss history, the employer may, in lieu of the  
 6 loss history, submit an affidavit from the employer and the  
 7 employer's insurance agent setting forth the loss history.

8 (III) Premiums.--The premiums for Tier Two insureds  
 9 shall be set at a rate level 50 percent above the comparable  
 10 voluntary market premiums until the plan has sufficient  
 11 experience as determined by the board to establish an  
 12 actuarially sound rate for Tier Two, at which point the board  
 13 shall, subject to paragraph (e), adjust the rates, if  
 14 necessary, to produce actuarially sound rates, provided such  
 15 rate adjustment shall not take effect prior to January 1,  
 16 2007.

17 c. Tier Three.--

18 (I) Eligibility.--An employer shall be included in  
 19 Tier Three if the employer does not meet the criteria for Tier  
 20 One or Tier Two.

21 (II) Rates.--The board shall establish, subject to  
 22 paragraph (e), and the plan shall charge, actuarially sound  
 23 rates for Tier Three insureds.

24 23. For Tier One or Tier Two employers which employ no  
 25 nonexempt employees or which report payroll which is less than  
 26 the minimum wage hourly rate for one full-time employee for 1  
 27 year at 40 hours per week, the plan shall establish  
 28 actuarially sound premiums, provided, however, that the  
 29 premiums may not exceed \$2,500. These premiums shall be in  
 30 addition to the fee specified in subparagraph 26. When the  
 31 plan establishes actuarially sound rates for all employers in

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1 Tier One and Tier Two, the premiums for employers referred to  
2 in this paragraph are no longer subject to the \$2,500 cap.

3 24. Provide for a depopulation program to reduce the  
4 number of insureds in the plan. If an employer insured through  
5 the plan is offered coverage from a voluntary market carrier:

6 a. During the first 30 days of coverage under the  
7 plan;

8 b. Before a policy is issued under the plan;

9 c. By issuance of a policy upon expiration or  
10 cancellation of the policy under the plan; or

11 d. By assumption of the plan's obligation with respect  
12 to an in-force policy,

13  
14 that employer is no longer eligible for coverage through the  
15 plan. The premium for risks assumed by the voluntary market  
16 carrier must be no greater than the premium the insured would  
17 have paid under the plan, and shall be adjusted upon renewal  
18 to reflect changes in the plan rates and the tier for which  
19 the insured would qualify as of the time of renewal. The  
20 insured may be charged such premiums only for the first 3  
21 years of coverage in the voluntary market. A premium under  
22 this subparagraph is deemed approved and is not an excess  
23 premium for purposes of s. 627.171.

24 25. Require that policies issued and applications must  
25 include a notice that the policy could be replaced by a policy  
26 issued from a voluntary market carrier and that, if an offer  
27 of coverage is obtained from a voluntary market carrier, the  
28 policyholder is no longer eligible for coverage through the  
29 plan. The notice must also specify that acceptance of coverage  
30 under the plan creates a conclusive presumption that the  
31 applicant or policyholder is aware of this potential.

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1           26. Require that each application for coverage and  
2 each renewal premium be accompanied by a nonrefundable fee of  
3 \$475 to cover costs of administration and fraud prevention.  
4 The board may, with the prior approval of the office, increase  
5 the amount of the fee pursuant to a rate filing to reflect  
6 increased costs of administration and fraud prevention. The  
7 fee is not subject to commission and is fully earned upon  
8 commencement of coverage.

9           (d)1. The funding of the plan shall include premiums  
10 as provided in subparagraph (c)22. and assessments as provided  
11 in this paragraph.

12           2.a. If the board determines that a deficit exists in  
13 Tier One or Tier Two or that there is any deficit remaining  
14 attributable to any of the plan's former subplans and that the  
15 deficit cannot be fully funded by using policyholder surplus  
16 attributable to former subplan C or, if the surplus in the  
17 former subplan C does not fully fund the deficit and the  
18 deficit cannot be fully funded by using any remaining funds in  
19 the contingency reserve ~~without the use of deficit~~  
20 ~~assessments~~, the board shall request the office to levy, by  
21 order, a deficit assessment against premiums charged to  
22 insureds for workers' compensation insurance by insurers as  
23 defined in s. 631.904(5). The office shall issue the order  
24 after verifying the amount of the deficit. The assessment  
25 shall be specified as a percentage of future premium  
26 collections, as recommended by the board and approved by the  
27 office. The same percentage shall apply to premiums on all  
28 workers' compensation policies issued or renewed during the  
29 12-month period beginning on the effective date of the  
30 assessment, as specified in the order.

31           b. With respect to each insurer collecting premiums

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1 that are subject to the assessment, the insurer shall collect  
 2 the assessment at the same time as the insurer collects the  
 3 premium payment for each policy and shall remit the  
 4 assessments collected to the plan as provided in the order  
 5 issued by the office. The office shall verify the accurate and  
 6 timely collection and remittance of deficit assessments and  
 7 shall report such information to the board. Each insurer  
 8 collecting assessments shall provide such information with  
 9 respect to premiums and collections as may be required by the  
 10 office to enable the office to monitor and audit compliance  
 11 with this paragraph.

12 c. Deficit assessments are not considered part of an  
 13 insurer's rate, are not premium, and are not subject to the  
 14 premium tax, to the assessments under ss. 440.49 and 440.51,  
 15 to the surplus lines tax, to any fees, or to any commissions.  
 16 The deficit assessment imposed shall become plan funds at the  
 17 moment of collection and shall not constitute income to the  
 18 insurer for any purpose, including financial reporting on the  
 19 insurer's income statement. An insurer is liable for all  
 20 assessments that the insurer collects and must treat the  
 21 failure of an insured to pay an assessment as a failure to pay  
 22 premium. An insurer is not liable for uncollectible  
 23 assessments.

24 d. When an insurer is required to return unearned  
 25 premium, the insurer shall also return any collected  
 26 assessments attributable to the unearned premium.

27 e. Deficit assessments as described in this  
 28 subparagraph shall not be levied after July 1, 2011 ~~2007~~.

29 3.a. All policies issued to Tier Three insureds shall  
 30 be assessable. All Tier Three assessable policies must be  
 31 clearly identified as assessable by containing, in contrasting

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1 color and in not less than 10-point type, the following  
2 statement:

3  
4 "This is an assessable policy. If the plan is  
5 unable to pay its obligations, policyholders  
6 will be required to contribute on a pro rata  
7 earned premium basis the money necessary to  
8 meet any assessment levied."  
9

10 b. The board may from time to time assess Tier Three  
11 insureds to whom the plan has issued assessable policies for  
12 the purpose of funding plan deficits. Any such assessment  
13 shall be based upon a reasonable actuarial estimate of the  
14 amount of the deficit, taking into account the amount needed  
15 to fund medical and indemnity reserves and reserves for  
16 incurred but not reported claims, and allowing for general  
17 administrative expenses, the cost of levying and collecting  
18 the assessment, a reasonable allowance for estimated  
19 uncollectible assessments, and allocated and unallocated loss  
20 adjustment expenses.

21 c. Each Tier Three insured's share of a deficit shall  
22 be computed by applying to the premium earned on the insured's  
23 policy or policies during the period to be covered by the  
24 assessment the ratio of the total deficit to the total  
25 premiums earned during such period upon all policies subject  
26 to the assessment. If one or more Tier Three insureds fail to  
27 pay an assessment, the other Tier Three insureds shall be  
28 liable on a proportionate basis for additional assessments to  
29 fund the deficit. The plan may compromise and settle  
30 individual assessment claims without affecting the validity of  
31 or amounts due on assessments levied against other insureds.



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1 The plan may offer and accept discounted payments for  
 2 assessments which are promptly paid. The plan may offset the  
 3 amount of any unpaid assessment against unearned premiums  
 4 which may otherwise be due to an insured. The plan shall  
 5 institute legal action when necessary and appropriate to  
 6 collect the assessment from any insured who fails to pay an  
 7 assessment when due.

8           d. The venue of a proceeding to enforce or collect an  
 9 assessment or to contest the validity or amount of an  
 10 assessment shall be in the Circuit Court of Leon County.

11           e. If the board finds that a deficit in Tier Three  
 12 exists for any period and that an assessment is necessary, the  
 13 board shall certify to the office the need for an assessment.  
 14 No sooner than 30 days after the date of such certification,  
 15 the board shall notify in writing each insured who is to be  
 16 assessed that an assessment is being levied against the  
 17 insured, and informing the insured of the amount of the  
 18 assessment, the period for which the assessment is being  
 19 levied, and the date by which payment of the assessment is  
 20 due. The board shall establish a date by which payment of the  
 21 assessment is due, which shall be no sooner than 30 days nor  
 22 later than 120 days after the date on which notice of the  
 23 assessment is mailed to the insured.

24           f. Whenever the board makes a determination that the  
 25 plan does not have a sufficient cash basis to meet 6 ~~3~~ months  
 26 of projected cash needs due to a deficit in Tier Three, the  
 27 board may request the department to transfer funds from the  
 28 Workers' Compensation Administration Trust Fund to the plan in  
 29 an amount sufficient to fund the difference between the amount  
 30 available and the amount needed to meet a 6-month ~~3-month~~  
 31 projected cash need as determined by the board and verified by

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1 the office, subject to the approval of the Legislative Budget  
 2 Commission. If the Legislative Budget Commission approves a  
 3 transfer of funds under this sub-subparagraph, the plan shall  
 4 report to the Legislature the transfer of funds and the  
 5 Legislature shall review the plan during the next legislative  
 6 session or the current legislative session, if the transfer  
 7 occurs during a legislative session. This sub-subparagraph  
 8 shall not apply until the plan determines and the office  
 9 verifies that assessments collected by the plan pursuant to  
 10 sub-subparagraph b. are insufficient to fund the deficit in  
 11 Tier Three and to meet 6 3 months of projected cash needs.

12 4. The plan may offer rating, dividend plans, and  
 13 other plans to encourage loss prevention programs.

14 (e) For rates and rating plans effective on or after  
 15 January 1, 2007, the plan shall be subject to the same  
 16 requirements of this part for the filing and approval of its  
 17 rates and rating plans as apply to workers' compensation  
 18 insurers, except as otherwise provided. ~~establish and use its~~  
 19 ~~rates and rating plans, and the plan may establish and use~~  
 20 ~~changes in rating plans at any time, but no more frequently~~  
 21 ~~than two times per any rating class for any calendar year. By~~  
 22 ~~December 1, 1993, and December 1 of each year thereafter,~~  
 23 ~~except as provided in subparagraph (c)22., the board shall~~  
 24 ~~establish and use actuarially sound rates for use by the plan~~  
 25 ~~to assure that the plan is self-funding while those rates are~~  
 26 ~~in effect. Such rates and rating plans must be filed with the~~  
 27 ~~office within 30 calendar days after their effective dates,~~  
 28 ~~and shall be considered a "use and file" filing. Any~~  
 29 ~~disapproval by the office must have an effective date that is~~  
 30 ~~at least 60 days from the date of disapproval of the rates and~~  
 31 ~~rating plan and must have prospective effect only. The plan~~

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1 ~~may not be subject to any order by the office to return to~~  
 2 ~~policyholders any portion of the rates disapproved by the~~  
 3 ~~office. The office may not disapprove any rates or rating~~  
 4 ~~plans unless it demonstrates that such rates and rating plans~~  
 5 ~~are excessive, inadequate, or unfairly discriminatory.~~

6 (f) No later than June 1 of each year, the plan shall  
 7 obtain an independent actuarial certification of the results  
 8 of the operations of the plan for prior years, and shall  
 9 furnish a copy of the certification to the office. If, after  
 10 the effective date of the plan, the projected ultimate  
 11 incurred losses and expenses and dividends for prior years  
 12 exceed collected premiums, accrued net investment income, and  
 13 prior assessments for prior years, the certification is  
 14 subject to review and approval by the office before it becomes  
 15 final.

16 (g) Whenever a deficit exists, the plan shall, within  
 17 90 days, provide the office with a program to eliminate the  
 18 deficit within a reasonable time. The deficit may be funded  
 19 through increased premiums charged to insureds of the plan for  
 20 subsequent years, through the use of policyholder surplus  
 21 attributable to any year, including policyholder surplus in  
 22 former subplan C as authorized in subparagraph (d)2., through  
 23 the use of assessments as provided in subparagraph (d)2., and  
 24 through assessments on assessable policies as provided in  
 25 subparagraph (d)3. Policyholders in former subplan C shall not  
 26 be subject to any assessments.

27 (h) Any premium or assessments collected by the plan  
 28 in excess of the amount necessary to fund projected ultimate  
 29 incurred losses and expenses of the plan and not paid to  
 30 insureds of the plan in conjunction with loss prevention or  
 31 dividend programs shall be retained by the plan for future

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1 use. Any state funds received by the plan in excess of the  
2 amount necessary to fund deficits in subplan D or any tier  
3 shall be returned to the state.

4 (i) The decisions of the board of governors do not  
5 constitute final agency action and are not subject to chapter  
6 120.

7 (j) Policies for insureds shall be issued by the plan.

8 (k) The plan created under this subsection is liable  
9 only for payment for losses arising under policies issued by  
10 the plan with dates of accidents occurring on or after January  
11 1, 1994.

12 (l) Plan losses are the sole and exclusive  
13 responsibility of the plan, and payment for such losses must  
14 be funded in accordance with this subsection and must not  
15 come, directly or indirectly, from insurers or any guaranty  
16 association for such insurers.

17 (m) Senior managers and officers, as defined in the  
18 plan of operation, and members of the board of governors shall  
19 be subject to part III of ch. 112, including, but not limited  
20 to, the code of ethics and public disclosure and reporting of  
21 financial interests, pursuant to s. 112.3145. Senior managers,  
22 officers, and board members are also required to file such  
23 disclosures with the Office of Insurance Regulation. The  
24 executive director of the plan or his or her designee shall  
25 notify each newly appointed and existing appointed member of  
26 the board of governors, senior manager and officer of their  
27 duty to comply with the reporting requirements of part III of  
28 ch. 112. At least quarterly, the executive director of the  
29 plan or his or her designee shall submit to the Commission on  
30 Ethics a list of names of the senior managers, officers,  
31 members of the board of governors that are subject to the

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1 ~~public disclosure requirements under s. 112.3145. Each joint~~  
2 ~~underwriting plan or association created under this section is~~  
3 ~~not a state agency, board, or commission. However, for the~~  
4 ~~purposes of s. 199.183(1) only, the joint underwriting plan is~~  
5 ~~a political subdivision of the state and is exempt from the~~  
6 ~~corporate income tax.~~

7       (n) On or before July 1 of each year, employees of the  
8 plan are required to sign and submit a statement to the plan  
9 attesting that they do not have a conflict of interest, as  
10 defined in part III of ch. 112. As a condition of employment,  
11 all prospective employees are required to sign and submit a  
12 conflict-of-interest statement to the plan. Each joint  
13 underwriting plan or association may elect to pay premium  
14 taxes on the premiums received on its behalf or may elect to  
15 have the member insurers to whom the premiums are allocated  
16 pay the premium taxes if the member insurer had written the  
17 policy. The joint underwriting plan or association shall  
18 notify the member insurers and the Department of Revenue by  
19 January 15 of each year of its election for the same year. As  
20 used in this paragraph, the term "premiums received" means the  
21 consideration for insurance, by whatever name called, but does  
22 not include any policy assessment or surcharge received by the  
23 joint underwriting association as a result of apportioning  
24 losses or deficits of the association pursuant to this  
25 section.

26       (o) Any senior manager or officer of the plan who is  
27 employed by the plan as of January 1, 2007, regardless of the  
28 date of hire, and who subsequently retires or terminates  
29 employment is prohibited from representing another person or  
30 entity before the plan for 2 years after retirement or  
31 termination of employment from the plan.

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1       (p) No part of the income of the plan may inure to the  
2 benefit of any private person.

3       (q) Notwithstanding ss. 112.3148 and 112.3149 or other  
4 provision of law, an employee or board member may not  
5 knowingly accept, directly or indirectly, any expenditure from  
6 a lobbyist or his or her principal. An employee or board  
7 member that fails to comply with this paragraph is subject to  
8 penalties provided under ss. 112.317 and 112.3173.

9       (r) Nothing contained in this section shall be  
10 construed as barring the plan from providing insurance  
11 coverage to any employer with whom a former employee of the  
12 plan is affiliated or employing or reemploying any former  
13 employee of the plan in a part-time, full-time, temporary, or  
14 permanent capacity, so long as such employment does not  
15 violate any provision of part III of ch. 112.

16       (s)(o) Neither the plan nor any member of the board of  
17 governors is liable for monetary damages to any person for any  
18 statement, vote, decision, or failure to act, regarding the  
19 management or policies of the plan, unless:

20           1. The member breached or failed to perform her or his  
21 duties as a member; and

22           2. The member's breach of, or failure to perform,  
23 duties constitutes:

24           a. A violation of the criminal law, unless the member  
25 had reasonable cause to believe her or his conduct was not  
26 unlawful. A judgment or other final adjudication against a  
27 member in any criminal proceeding for violation of the  
28 criminal law estops that member from contesting the fact that  
29 her or his breach, or failure to perform, constitutes a  
30 violation of the criminal law; but does not estop the member  
31 from establishing that she or he had reasonable cause to

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1 believe that her or his conduct was lawful or had no  
2 reasonable cause to believe that her or his conduct was  
3 unlawful;

4       b. A transaction from which the member derived an  
5 improper personal benefit, either directly or indirectly; or

6       c. Recklessness or any act or omission that was  
7 committed in bad faith or with malicious purpose or in a  
8 manner exhibiting wanton and willful disregard of human  
9 rights, safety, or property. For purposes of this  
10 sub-subparagraph, the term "recklessness" means the acting, or  
11 omission to act, in conscious disregard of a risk:

12           (I) Known, or so obvious that it should have been  
13 known, to the member; and

14           (II) Known to the member, or so obvious that it should  
15 have been known, to be so great as to make it highly probable  
16 that harm would follow from such act or omission.

17       ~~(t)(p)~~ No insurer shall provide workers' compensation  
18 and employer's liability insurance to any person who is  
19 delinquent in the payment of premiums, assessments, penalties,  
20 or surcharges owed to the plan or to any person who is an  
21 affiliated person of a person who is delinquent in the payment  
22 of premiums, assessments, penalties, or surcharges owed to the  
23 plan. For purposes of this paragraph, the term "affiliated  
24 person" of another person means:

- 25           1. The spouse of such other natural person;
- 26           2. Any person who directly or indirectly owns or  
27 controls, or holds with the power to vote, 5 percent or more  
28 of the outstanding voting securities of such other person;
- 29           3. Any person who directly or indirectly owns 5  
30 percent or more of the outstanding voting securities that are  
31 directly or indirectly owned or controlled, or held with the

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1 power to vote, by such other person;

2 4. Any person or group of persons who directly or  
3 indirectly control, are controlled by, or are under common  
4 control with such other person;

5 5. Any officer, director, trustee, partner, owner,  
6 manager, joint venturer, or employee, or other person  
7 performing duties similar to persons in those positions, of  
8 such other persons; or

9 6. Any person who has an officer, director, trustee,  
10 partner, or joint venturer in common with such other person.

11 ~~(u)(4)~~ Effective July 1, 2004, the plan is exempt from  
12 the premium tax under s. 624.509 and any assessments under ss.  
13 440.49 and 440.51.

14 (v) The Office of Insurance Regulation shall perform a  
15 comprehensive market conduct examination of the plan  
16 periodically to determine compliance with its plan of  
17 operation and internal operating policies and procedures.

18 (w) Upon dissolution, the assets of the plan shall be  
19 applied first to pay all debts, liabilities, and obligations  
20 of the plan, including the establishment of reasonable  
21 reserves for any contingent liabilities or obligations, and  
22 all remaining assets of the plan shall become property of the  
23 state and shall be deposited in the Workers' Compensation  
24 Administration Trust Fund. However, dissolution shall not take  
25 effect as long as the plan has financial obligations  
26 outstanding unless adequate provision has been made for the  
27 payment of financial obligations pursuant to the documents  
28 authorizing the financial obligations.

29 (6) Each joint underwriting plan or association  
30 created under this section is not a state agency, board, or  
31 commission. However, for the purposes of s. 199.183(1) only,



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1 the joint underwriting plan created under subsection (5) is a  
2 political subdivision of the state and is exempt from the  
3 corporate income tax.

4 (7) Each joint underwriting plan or association may  
5 elect to pay premium taxes on the premiums received on its  
6 behalf or may elect to have the member insurers to whom the  
7 premiums are allocated pay the premium taxes if the member  
8 insurer had written the policy. The joint underwriting plan or  
9 association shall notify the member insurers and the  
10 Department of Revenue by January 15 of each year of its  
11 election for the same year. As used in this paragraph, the  
12 term "premiums received" means the consideration for  
13 insurance, by whatever name called, but does not include any  
14 policy assessment or surcharge received by the joint  
15 underwriting association as a result of apportioning losses or  
16 deficits of the association pursuant to this section.

17 (8)(6) As used in this section and ss. 215.555 and  
18 627.351, the term "collateral protection insurance" means  
19 commercial property insurance of which a creditor is the  
20 primary beneficiary and policyholder and which protects or  
21 covers an interest of the creditor arising out of a credit  
22 transaction secured by real or personal property. Initiation  
23 of such coverage is triggered by the mortgagor's failure to  
24 maintain insurance coverage as required by the mortgage or  
25 other lending document. Collateral protection insurance is not  
26 residential coverage.

27 (9)(7)(a) The Florida Automobile Joint Underwriting  
28 Association created under this section shall be deemed to have  
29 appointed its general manager as its agent to receive service  
30 of all legal process issued against the association in any  
31 civil action or proceeding in this state. Process so served

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1 shall be valid and binding upon the insurer.

2 (b) Service of process upon the association's general  
3 manager as the association's agent pursuant to such an  
4 appointment shall be the sole method of service of process  
5 upon the association.

6 Section 2. Section 2 of chapter 2004-266, Laws of  
7 Florida, appearing as a footnote to section 627.311, Florida  
8 Statutes, is amended to read:

9 Notwithstanding the provisions of ss. 440.50 and  
10 440.51, Florida Statutes, subject to the following procedures  
11 and approval, the Department of Financial Services may request  
12 transfer funds from the Workers' Compensation Administration  
13 Trust Fund within the Department of Financial Services to the  
14 workers' compensation joint underwriting plan provided in s.  
15 627.311(5), Florida Statutes.

16 (1) The department shall establish a contingency  
17 reserve within the Workers' Compensation Administration Trust  
18 Fund, from which the department is authorized to expend funds  
19 as provided in the subsection, in an amount not to exceed \$15  
20 million to be released only upon the approval of a budget  
21 amendment presented to the Legislative Budget Commission. For  
22 actuarial deficits projected for policyholders, based on  
23 actuarial best estimates, covered in subplan "D" prior to July  
24 1, 2004, and upon verification by the Office of Insurance  
25 Regulation, the plan is authorized to request and the  
26 department is authorized to submit a budget amendment in an  
27 amount not to exceed \$15 million for the purpose of funding  
28 deficits in subplan "D".

29 (2) After the contingency reserve is established,  
30 whenever the board determines subplan "D" does not have a  
31 sufficient cash basis to meet a 6-month period ~~3 months~~ of

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1 projected cash needs due to any deficit in subplan "D,"  
2 remaining after accessing any policyholder surplus  
3 attributable to former subplan C, the board is authorized to  
4 request the department to transfer funds from the contingency  
5 reserve fund within the Workers' Compensation Administration  
6 Trust Fund to the plan in an amount sufficient to fund the  
7 difference between the amount available and the amount needed  
8 to meet subplan "D"'s projected cash need for the subsequent  
9 6-month ~~3-month~~ period. The board and the office must first  
10 certify to the Department of Financial Services that there is  
11 not sufficient cash within subplan "D" to meet the projected  
12 cash needs in subplan "D" within the subsequent 6-month period  
13 ~~3-months~~. The amount requested for transfer to subplan "D" may  
14 not exceed the difference between the amount available within  
15 subplan "D" and the amount needed to meet subplan "D"'s  
16 projected cash need for the subsequent 6-month ~~3-month~~ period,  
17 as jointly certified by the board and the Office of Insurance  
18 Regulation to the Department of Financial Services,  
19 attributable to the former subplan "D" policyholders. The  
20 Department of Financial Services may submit a budget amendment  
21 to request release of funds from the Workers' Compensation  
22 Administration Trust Fund, subject to the approval of the  
23 Legislative Budget Commission. The board will provide, for  
24 review of the Legislative Budget Commission, information on  
25 the reasonableness of the plan's administration, including,  
26 but not limited to, the plan of operations and costs, claims  
27 costs, claims administration costs, overhead costs, claims  
28 reserves, and the latest report submitted on administration  
29 cost reduction alternatives as required in s.  
30 627.311(5)(c)17., Florida Statutes.

31 (3) This section expires July 1, 2011 ~~2007~~.

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1           Section 3. No later than January 1, 2007, the plan  
 2 shall submit a request to the Internal Revenue Service for a  
 3 letter ruling or determination on the plan's eligibility as a  
 4 section 501(c)(3) tax-exempt organization.

5           Section 4. Except as otherwise expressly provided in  
 6 this act, this act shall take effect July 1, 2006.

7  
 8

9 ===== T I T L E   A M E N D M E N T =====

10 And the title is amended as follows:

11           Delete everything before the enacting clause

12

13 and insert:

14                                   A bill to be entitled  
 15           An act relating to the Florida Workers'  
 16           Compensation Joint Underwriting Association;  
 17           amending s. 627.311, F.S.; providing  
 18           requirements for the joint underwriting plan of  
 19           insurers which operates as the association;  
 20           revising the membership of the board of  
 21           governors that oversees operation of the joint  
 22           underwriting plan; providing for continuous  
 23           review of the plan; requiring that the  
 24           market-assistance plan be periodically reviewed  
 25           and updated; providing guidelines for  
 26           procurement of goods and services, including  
 27           legal services; prohibiting hiring an outside  
 28           lobbyist; authorizing the use of surplus funds  
 29           of former plan C; extending the deadline to  
 30           access contingency reserves; authorizing the  
 31           board of the association to request a transfer

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1 of funds from the Workers' Compensation  
2 Administration Trust Fund under certain  
3 circumstances; providing that the plan is  
4 subject to the same requirements for filing and  
5 approval of rating plans as workers'  
6 compensation insurers; deleting certain  
7 provisions limiting the disapproval of rates by  
8 the Office of Insurance Regulation; requiring  
9 that excess funds received by the plan be  
10 returned to the state; providing applicability  
11 of specified statutes regulating ethical  
12 standards; requiring annual statements by plan  
13 employees that they do not have conflicts of  
14 interest; prescribing limits on representing  
15 persons or entities before the plan by former  
16 senior managers or officers of the plan;  
17 prohibiting any part of the plan's income from  
18 inuring to the benefit of a private individual;  
19 prohibiting employees and board members from  
20 accepting expenditures from a lobbyist or a  
21 lobbyist's principal; providing applicability;  
22 requiring periodic comprehensive market  
23 examinations; prescribing disposition of assets  
24 of the plan upon dissolution; amending s. 2 of  
25 ch. 2004-266, Laws of Florida; extending the  
26 period for maintaining the contingency reserve  
27 and the period for projecting current cash  
28 needs; requiring the plan to submit a request  
29 for an Internal Revenue Service letter  
30 concerning the plan's eligibility as a  
31 tax-exempt organization; providing an effective

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1           date.

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