Florida Senate - 2006

By the Committee on Judiciary; and Senator King

590-2196-06

1	A bill to be entitled
2	An act relating to eminent domain; creating s.
3	73.013, F.S.; restricting certain transfers of
4	property taken by eminent domain to certain
5	natural persons or private entities; amending
6	s. 73.021, F.S.; clarifying the burden of proof
7	for a petition of condemnation; providing that
8	the prevention of slums and blight does not
9	satisfy the requirement under the State
10	Constitution that a taking be for a public
11	purpose; amending s. 127.01, F.S.; preempting
12	the power of eminent domain to the state except
13	as otherwise delegated by general law or
14	special act; limiting the power of counties to
15	use eminent domain; requiring consent from
16	certain governmental entities in order to
17	acquire property; providing that the conveyance
18	of property acquired by eminent domain is
19	subject to certain restrictions; enumerating
20	certain authorized uses of eminent domain;
21	prescribing the manner by which a county may
22	exercise its power of eminent domain; amending
23	s. 127.02, F.S.; requiring that a board of
24	county commissioners adopt a resolution in
25	order to acquire a property through the use of
26	eminent domain; amending s. 163.335, F.S.;
27	removing eminent domain from the scope of
28	findings and declarations of necessity under
29	the Community Redevelopment Act; providing that
30	the prevention and elimination of slums and
31	blight does not satisfy the requirement under

1

1	the State Constitution that a taking be for a
2	<pre>public purpose; amending s. 163.340, F.S.;</pre>
3	conforming a cross-reference; amending s.
4	163.345, F.S.; prescribing limitations on the
5	disposition of property related to certain
6	efforts to encourage the participation of
7	private enterprise in community redevelopment;
8	amending s. 163.358, F.S.; clarifying the scope
9	of the power of community redevelopment by a
10	county or municipality and the authority and
11	limitations on delegation to a community
12	redevelopment agency; prohibiting the
13	delegation of the power of eminent domain to a
14	community redevelopment agency; amending s.
15	163.370, F.S.; clarifying limitations on the
16	exercise of eminent domain in the context of
17	community redevelopment; deleting the authority
18	to delegate the power of eminent domain to a
19	community redevelopment agency; repealing s.
20	163.375, F.S., relating to the authority of a
21	county, municipality, or community
22	redevelopment agency to exercise the power of
23	eminent domain in connection with community
24	redevelopment for the purpose of preventing and
25	eliminating slums and blight; amending s.
26	163.380, F.S.; subjecting the disposal of
27	property acquired by eminent domain within a
28	community redevelopment area to certain
29	restrictions; eliminating the authority to use
30	eminent domain to acquire certain areas
31	adjacent to disposed property; amending s.
	_

2

1	166.401, F.S.; preempting the power of eminent
2	domain to the state except as otherwise
3	delegated by general law or special act;
4	limiting the power of municipalities to use
5	eminent domain; providing that the conveyance
6	of property acquired by eminent domain is
7	subject to certain restrictions; prescribing
8	the manner for a municipality to exercise the
9	power of eminent domain; requiring that the
10	governing body of a municipality adopt a
11	resolution in order to acquire a property
12	through the use of eminent domain; amending s.
13	166.411, F.S.; expanding the authority of a
14	municipality to use eminent domain for purposes
15	related to streets, lanes, alleys, and ways;
16	eliminating the authority of a municipality to
17	use eminent domain for the abatement of
18	nuisances; authorizing the use of eminent
19	domain for other uses and purposes of the same
20	or similar type as those specifically
21	enumerated; providing for application of the
22	act to petitions of condemnation filed on or
23	after the effective date of the act, with
24	certain exceptions; providing an effective
25	date.
26	
27	Be It Enacted by the Legislature of the State of Florida:
28	
29	Section 1. Section 73.013, Florida Statutes, is
30	created to read:
31	

1	73.013 Conveyance of property taken by eminent
2	domain
3	(1) Notwithstanding any other provision of law,
4	including any charter provision, ordinance, statute, or
5	special act, if the state, any political subdivision as
б	defined in s. 1.01(8), or any other entity to which the power
7	of eminent domain is delegated files a petition of
8	condemnation on or after July 1, 2006, regarding a parcel of
9	real property in this state, ownership, lease, or control of
10	property acquired pursuant to such petition may not be
11	conveyed by the condemning authority or any other entity to a
12	natural person or private entity, except that ownership,
13	lease, or control of property acquired pursuant to such
14	petition may be conveyed to a natural person or private
15	entity:
16	(a) For use in providing common-carrier services or
17	systems;
18	(b) For use as a road or other right-of-way or means
19	that is open to the public for transportation, whether at no
20	charge or by toll;
21	(c) That is a public or private utility for use in
22	providing electricity services or systems, natural or
23	manufactured gas services or systems, water and wastewater
24	services or systems, stormwater or runoff services or systems,
25	sewer services or systems, pipeline facilities, telephone
26	services or systems, or similar services or systems;
27	(d) For use in providing public infrastructure;
28	(e) That occupies, pursuant to a lease, an incidental
29	part of a public property or a public facility for the purpose
30	of providing goods or services to the public;
31	

4

1	(f) After public notice and competitive bidding unless
2	otherwise provided by general law or special act, if the
3	property was owned and controlled by the condemning authority
4	or a governmental entity for less than 10 years after the
5	condemning authority acquired title to the property, the
6	condemning authority has shown that the property is no longer
7	needed for the use or purpose for which it was acquired, and
8	the owner from whom the property was taken by eminent domain
9	was given the opportunity to repurchase the property at the
10	price he or she received from the condemning authority;
11	(g) After public notice and competitive bidding unless
12	otherwise provided by general law or special act, if the
13	property was owned and controlled by the condemning authority
14	or a governmental entity for at least 10 years after the
15	condemning authority acquired title to the property; or
16	(h) In accordance with subsection (2).
17	(2) If ownership of property is conveyed to a natural
18	person or private entity pursuant to paragraph (1)(a),
19	paragraph (1)(b), paragraph (1)(c), paragraph (1)(d), or
20	paragraph (1)(e), and that natural person or private entity
21	retains ownership and control of the property for at least 10
22	years after acquiring title, the property may subsequently be
23	transferred, after public notice and competitive bidding
24	unless otherwise provided by general law or special act, to
25	another natural person or private entity without restriction.
26	Section 2. Section 73.021, Florida Statutes, is
27	amended to read:
28	73.021 Petition; contents; burden of proof;
29	public-purpose limitationThose having the right to exercise
30	the power of eminent domain may file a petition therefor in
31	
	_

5

1 the circuit court of the county wherein the property lies, 2 which petition shall set forth: 3 (1) The authority under which and the public use or 4 purpose for which the property is to be acquired, and that the property is reasonably necessary for that public use or 5 6 purpose. The condemning authority has the burden of showing 7 reasonable necessity and a public purpose or use. The public 8 interest must dominate any private gain. Notwithstanding any other provision of law, including any charter provision, 9 ordinance, statute, or special act, taking private property 10 for the prevention and elimination of slums and blight does 11 12 not satisfy the public-purpose requirement of s. 6(a), Art. X 13 of the State Constitution; (2) A description identifying the property sought to 14 be acquired. The petitioners may join in the same action all 15 properties involved in a planned project whether in the same 16 17 or different ownership, or whether or not the property is 18 sought for the same use; (3) The estate or interest in the property which the 19 petitioner intends to acquire; 20 21 (4) The names, places of residence, legal 22 disabilities, if any, and interests in the property of all 23 owners, lessees, mortgagees, judgment creditors, and lienholders, so far as ascertainable by diligent search, and 2.4 all unknown persons having an interest in the property when 25 the petitioner has been unable to ascertain the identity of 26 27 such persons by diligent search and inquiry. If any interest 2.8 in the property, or lien thereon, belongs to the unsettled estate of a decedent, the executor or administrator shall be 29 made a defendant without joining the devisee or heir; if a 30 trust estate, the trustee shall be made a defendant without 31

1 joining the cestui que trust. The court may appoint an administrator ad litem to represent the estate of a deceased 2 person whose estate is not being administered, and a guardian 3 ad litem for all defendants who are infants or are under other 4 legal disabilities; and for defendants whose names or 5 б addresses are unknown. A copy of the order of appointment 7 shall be served on the guardian ad litem at least 10 days 8 before trial unless he or she has entered an appearance; 9 (5) Whether any mobile home is located on the property sought to be acquired and, if so, whether the removal of that 10 mobile home will be required. If such removal shall be 11 12 required, the petition shall name the owners of each such 13 mobile home as defendants. This subsection shall not apply to any governmental authority exercising its power of eminent 14 domain when reasonable relocation or removal expenses must be 15 paid to mobile home owners under other provisions of law or 16 17 agency rule applicable to such exercise of power i-18 (6) A statement that the petitioner has surveyed and located its line or area of construction, and intends in good 19 faith to construct the project on or over the described 20 property; and 21 22 (7) A demand for relief that the property be condemned 23 and taken for the uses and purposes set forth in the petition, and that the interest sought be vested in the petitioner. 2.4 Section 3. Section 127.01, Florida Statutes, is 25 amended to read: 26 27 127.01 Counties limited delegated power of eminent 2.8 domain; recreational purposes, issue of necessity of taking. --(1) (a) The power of eminent domain is preempted to the 29 state except as otherwise provided by general law or special 30 act. Each county of the state is delegated limited authority 31

1	to exercise the right and power of eminent domain; that is,
2	the right to appropriate property, <u>for the uses or purposes</u>
3	authorized under this section or as otherwise provided by
4	general law or special act except state or federal, for any
5	county purpose. However, no real property belonging to the
б	United States, the state, or any political subdivision of the
7	state may be acquired without its consent. The absolute fee
8	simple title to all property so taken and acquired shall vest
9	in such county unless the county seeks to condemn a particular
10	right or estate in such property. The conveyance of property
11	taken by eminent domain is subject to the limitations set
12	<u>forth in s. 73.013.</u>
13	(b) Each county is further authorized to exercise the
14	eminent domain power granted to the Department of
15	Transportation by s. 337.27(1), the transportation corridor
16	protection provisions of s. 337.273, and the right of entry
17	onto property pursuant to s. 337.274.
18	(2) Counties are authorized to exercise the power of
19	eminent domain for the following uses or purposes:
20	<u>(a) For a scheme or plan of drainage, ditching,</u>
21	grading, filling, or other similar public improvement, if such
22	scheme or plan is deemed necessary or expedient for:
23	1. The preservation of the public health; or
24	2. Other good reasons connected with the public
25	welfare of the county.
26	(b) Over railroads, traction and streetcar lines,
27	telephone and telegraph lines, all public and private streets
28	and highways, drainage districts, bridge districts, school
29	districts, or any other public or private lands whatsoever
30	necessary to enable a county or private company to accomplish
31	the following purposes:

1	1. To clean and improve street channels or other
2	bodies of water for sanitary purposes;
3	<u>2. To provide a means for the regulation of the flow</u>
4	of streams for sanitary purposes;
5	3. To provide water and alternative water supplies,
6	including, but not limited to, reclaimed water and water from
7	aquifer storage and recovery and desalination systems for
8	<u>domestic, county, or industrial uses;</u>
9	4. To provide for the collection and disposal of
10	sewage, including wastewater reuse and other liquid wastes;
11	5. To provide for the collection and disposal of
12	<u>garbage;</u>
13	<u>6. To construct reservoirs, sewerage systems, trunk</u>
14	sewers, intercepting sewers, pumping stations, wells, siphons,
15	intakes, pipelines, distribution systems, purification works,
16	collection systems, or treatment and disposal works that are
17	incidental to such purposes and to enable the accomplishment
18	of such purposes;
19	7. To construct airports, hospitals, jails, and golf
20	courses; to maintain, operate, and repair the same; and to
21	construct and operate in addition thereto all machinery and
22	equipment;
23	8. To construct, operate, and maintain gas plants and
24	distribution systems for domestic, county, and industrial
25	uses; and
26	9. To construct such other buildings and facilities as
27	may be required to properly and economically operate and
28	maintain the works necessary for fulfilling the purposes of
29	this paragraph.
30	
31	

1	However, a private company or county may not construct any
1 2	system, work, project, or utility authorized to be constructed
3	under this paragraph if a system, work, project, or utility of
4	a similar character is being actually operated by a county,
5	municipality, or private company in the county, municipality,
б	or territory immediately adjacent thereto, unless such county,
7	municipality, or private company consents to such
8	construction. As used in this paragraph, the term "private
9	company" means a company or corporation organized for the
10	purposes contained in this paragraph and duly authorized under
11	the laws of the state to construct or operate water works
12	systems, sewerage systems, sewage treatment works, or garbage
13	collection and garbage disposal plants.
14	<u>(c) For streets, roads, highways, bridges, sidewalks,</u>
15	curbs, curb ramps, crosswalks, underpasses, and overpasses.
16	(d) For public parks, squares, and grounds.
17	(e) For drainage, for raising or filling in land in
18	order to promote sanitation and healthfulness, and for the
19	taking of easements for the drainage of the land of one person
20	over and through the land of another.
21	(f) For reclaiming and filling when lands are low and
22	wet or overflowed, entirely or partly, altogether or at times.
23	(q) For the use of water pipes and for sewerage and
24	drainage purposes.
25	(h) For laying wires and conduits.
26	(i) For county buildings, waterworks, and ponds.
27	(j) For other uses or purposes of the same or similar
28	type as the uses or purposes enumerated in this subsection.
29	(3) Each county is further authorized to exercise the
30	eminent domain power granted by s. 337.27(1) to the Department
31	of Transportation; by s.337.273, relating to the protection of
I	10

1 transportation corridors; and by s. 337.274, relating to the 2 right of entry onto property. (4) (2) However, no county has the right to condemn any 3 lands outside its own county boundaries for parks, 4 playgrounds, recreational centers, or other recreational 5 6 purposes. In eminent domain proceedings, a county's burden of 7 showing reasonable necessity for parks, playgrounds, 8 recreational centers, or other types of recreational purposes 9 shall be the same as the burden in other types of eminent 10 domain proceedings. (5) When a county exercises the power of eminent 11 12 domain for an authorized use or purpose, it must do so in the 13 manner provided for in chapters 73 and 74. Section 4. Section 127.02, Florida Statutes, is 14 amended to read: 15 127.02 County commissioners may authorize acquirement 16 17 of property by eminent domain for a use or purpose authorized by general law or special act. -- The board of county 18 commissioners may not exercise its power of eminent domain 19 unless the board adopts a resolution authorizing the 20 21 acquisition, by resolution, authorize the acquirement by 22 eminent domain of a property, real or personal, by eminent 23 domain for any county use or purpose authorized by general law or special act designated in such resolution. 2.4 Section 5. Subsection (3) of section 163.335, Florida 25 Statutes, is amended to read: 26 27 163.335 Findings and declarations of necessity.--2.8 (3) It is further found and declared that the powers 29 conferred by this part are for public uses and purposes for which public money may be expended and the power of eminent 30 domain and police power exercised, and the necessity in the 31 11

1 public interest for the provisions herein enacted is hereby 2 declared as a matter of legislative determination. However, it is found and declared that the prevention and elimination of 3 4 slums and blight does not satisfy the public-purpose requirement of s. 6(a), Art. X of the State Constitution. 5 б Section 6. Subsection (12) of section 163.340, Florida 7 Statutes, is amended to read: 163.340 Definitions.--The following terms, wherever 8 used or referred to in this part, have the following meanings: 9 10 (12) "Related activities" means: (a) Planning work for the preparation of a general 11 12 neighborhood redevelopment plan or for the preparation or 13 completion of a communitywide plan or program pursuant to s. 163.365. 14 (b) The functions related to the acquisition and 15 16 disposal of real property pursuant to <u>s. 163.370(4)</u> s. 17 163.370(3). (c) The development of affordable housing for 18 residents of the area. 19 20 (d) The development of community policing innovations. 21 Section 7. Subsection (1) of section 163.345, Florida 22 Statutes, is amended to read: 23 163.345 Encouragement of private enterprise.--(1) Any county or municipality, to the greatest extent 2.4 it determines to be feasible in carrying out the provisions of 25 this part, shall afford maximum opportunity, consistent with 26 27 the sound needs of the county or municipality as a whole, to 2.8 the rehabilitation or redevelopment of the community 29 redevelopment area by private enterprise. Any county or municipality shall give consideration to this objective in 30 exercising its powers under this part, including the 31

12

1	formulation of a workable program; the approval of community
2	redevelopment plans, communitywide plans or programs for
3	community redevelopment, and general neighborhood
4	redevelopment plans (consistent with the general plan of the
5	county or municipality); the development and implementation of
6	community policing innovations; the exercise of its zoning
7	powers; the enforcement of other laws, codes, and regulations
8	relating to the use of land and the use and occupancy of
9	buildings and improvements; the development of affordable
10	housing; the disposition of any property acquired, subject to
11	the limitations of s. 73.013; and the provision of necessary
12	public improvements.
13	Section 8. Section 163.358, Florida Statutes, is
14	amended to read:
15	163.358 Exercise of powers in carrying out community
16	redevelopment and related activitiesEach county and
17	municipality has all powers necessary or convenient to carry
18	out and effectuate the purposes and provisions of this part,
19	including those powers granted under s. 163.370. A county or
20	municipality may delegate such powers to a community
21	redevelopment agency, created under s. 163.356, The community
22	redevelopment powers assigned to a community redevelopment
23	agency created under s. 163.356 include all the powers
24	necessary or convenient to carry out and effectuate the
25	purposes and provisions of this part, except the following,
26	which continue to vest in the governing body of the county or
27	municipality:
28	(1) The power to determine an area to be a slum or
29	blighted area, or combination thereof; to designate such area
30	as appropriate for community redevelopment; and to hold any
31	public hearings required with respect thereto.
	13

1 (2) The power to grant final approval to community 2 redevelopment plans and modifications thereof. 3 (3) The power to authorize the issuance of revenue 4 bonds as set forth in s. 163.385. 5 (4) The power to approve the acquisition, demolition, б removal, or disposal of property as provided in <u>s. 163.370(4)</u> 7 s. 163.370(3) and the power to assume the responsibility to 8 bear loss as provided in <u>s. 163.370(4)</u> s. 163.370(3). 9 (5) The power to approve the development of community policing innovations. 10 (6) The power of eminent domain. 11 12 Section 9. Section 163.370, Florida Statutes, is 13 amended to read: 163.370 Powers; counties and municipalities; community 14 15 redevelopment agencies. --(1) The state does not delegate the power of eminent 16 domain to counties or municipalities for the purpose of 17 preventing and eliminating slums and blight under this part; 18 however, counties and municipalities may acquire property by 19 eminent domain within a community redevelopment area for 2.0 21 public uses and purposes as otherwise authorized by general law or special act and as limited by s. 73.013. 22 23 (2) (1) Every county and municipality shall have all the powers necessary or convenient to carry out and effectuate 2.4 the purposes and provisions of this part, including the 25 following powers in addition to others herein granted: 26 27 (a) To make and execute contracts and other 2.8 instruments necessary or convenient to the exercise of its 29 powers under this part.+ 30 (b) To disseminate slum clearance and community redevelopment information.+ 31

1 (c) To undertake and carry out community redevelopment 2 and related activities within the community redevelopment area, which redevelopment may include: 3 1. Acquisition of a slum area or a blighted area or 4 portion thereof. 5 6 2. Demolition and removal of buildings and 7 improvements. 8 3. Installation, construction, or reconstruction of 9 streets, utilities, parks, playgrounds, public areas of major hotels that are constructed in support of convention centers, 10 including meeting rooms, banquet facilities, parking garages, 11 12 lobbies, and passageways, and other improvements necessary for 13 carrying out in the community redevelopment area the community redevelopment objectives of this part in accordance with the 14 community redevelopment plan. 15 4. Disposition of any property acquired in the 16 17 community redevelopment area at its fair value for uses in 18 accordance with the community redevelopment plan. 19 5. Carrying out plans for a program of voluntary or compulsory repair and rehabilitation of buildings or other 20 21 improvements in accordance with the community redevelopment 22 plan. 23 6. Acquisition of real property in the community redevelopment area which, under the community redevelopment 2.4 plan, is to be repaired or rehabilitated for dwelling use or 25 related facilities, repair or rehabilitation of the structures 26 27 for guidance purposes, and resale of the property. 28 7. Acquisition of any other real property in the community redevelopment area when necessary to eliminate 29 30 unhealthful, unsanitary, or unsafe conditions; lessen density; eliminate obsolete or other uses detrimental to the public 31 15

1 welfare; or otherwise to remove or prevent the spread of 2 blight or deterioration or to provide land for needed public facilities. 3 4 8. Acquisition, without regard to any requirement that 5 the area be a slum or blighted area, of air rights in an area 6 consisting principally of land in highways, railway or subway 7 tracks, bridge or tunnel entrances, or other similar 8 facilities which have a blighting influence on the surrounding area and over which air rights sites are to be developed for 9 the elimination of such blighting influences and for the 10 provision of housing (and related facilities and uses) 11 12 designed specifically for, and limited to, families and 13 individuals of low or moderate income. 9. Acquisition of property in unincorporated enclaves 14 surrounded by the boundaries of a community redevelopment area 15 when it is determined necessary by the agency to accomplish 16 the community redevelopment plan. Property already devoted to 17 18 a public use may be acquired in like manner. 10.9. Construction of foundations and platforms 19 necessary for the provision of air rights sites of housing 20 21 (and related facilities and uses) designed specifically for, 22 and limited to, families and individuals of low or moderate 23 income. (d) To provide, or to arrange or contract for, the 2.4 25 furnishing or repair by any person or agency, public or 26 private, of services, privileges, works, streets, roads, 27 public utilities, or other facilities for or in connection 2.8 with a community redevelopment; to install, construct, and reconstruct streets, utilities, parks, playgrounds, and other 29 public improvements; and to agree to any conditions that it 30 deems reasonable and appropriate which are attached to federal 31 16

Florida Senate - 2006 590-2196-06

1 financial assistance and imposed pursuant to federal law 2 relating to the determination of prevailing salaries or wages or compliance with labor standards, in the undertaking or 3 carrying out of a community redevelopment and related 4 activities, and to include in any contract let in connection 5 6 with such redevelopment and related activities provisions to 7 fulfill such of the conditions as it deems reasonable and 8 appropriate. 9 (e) Within the community redevelopment area: 10 1. To enter into any building or property in any community redevelopment area in order to make inspections, 11 12 surveys, appraisals, soundings, or test borings and to obtain 13 an order for this purpose from a court of competent jurisdiction in the event entry is denied or resisted. 14 2. To acquire by purchase, lease, option, gift, grant, 15 bequest, or devise, eminent domain, or otherwise any real 16 17 property(or personal property for its administrative 18 purposes), together with any improvements thereon; except that a community redevelopment agency may not exercise any power of 19 eminent domain unless the exercise has been specifically 20 21 approved by the governing body of the county or municipality 22 which established the agency. 23 3. To hold, improve, clear, or prepare for redevelopment any such property. 2.4 25 4. To mortgage, pledge, hypothecate, or otherwise encumber or dispose of any real property. 26 27 5. To insure or provide for the insurance of any real 2.8 or personal property or operations of the county or 29 municipality against any risks or hazards, including the power 30 to pay premiums on any such insurance. 31

17

1 6. To enter into any contracts necessary to effectuate 2 the purposes of this part. 3 7. To solicit requests for proposals for redevelopment 4 of parcels of real property contemplated by a community redevelopment plan to be acquired for redevelopment purposes 5 6 by a community redevelopment agency and, as a result of such 7 requests for proposals, to advertise for the disposition of 8 such real property to private persons pursuant to s. 163.380 prior to acquisition of such real property by the community 9 redevelopment agency. 10 (f) To invest any community redevelopment funds held 11 12 in reserves or sinking funds or any such funds not required 13 for immediate disbursement in property or securities in which savings banks may legally invest funds subject to their 14 control and to redeem such bonds as have been issued pursuant 15 to s. 163.385 at the redemption price established therein or 16 17 to purchase such bonds at less than redemption price, all such 18 bonds so redeemed or purchased to be canceled. (g) To borrow money and to apply for and accept 19 advances, loans, grants, contributions, and any other form of 20 21 financial assistance from the Federal Government or the state, 22 county, or other public body or from any sources, public or 23 private, for the purposes of this part and to give such security as may be required and to enter into and carry out 2.4 contracts or agreements in connection therewith; and to 25 include in any contract for financial assistance with the 26 27 Federal Government for or with respect to community 2.8 redevelopment and related activities such conditions imposed 29 pursuant to federal laws as the county or municipality deems reasonable and appropriate which are not inconsistent with the 30 purposes of this part. 31

18

1 (h) Within its area of operation, to make or have made 2 all surveys and plans necessary to the carrying out of the purposes of this part; to contract with any person, public or 3 private, in making and carrying out such plans; and to adopt 4 or approve, modify, and amend such plans, which plans may 5 6 include, but are not limited to: 7 1. Plans for carrying out a program of voluntary or 8 compulsory repair and rehabilitation of buildings and 9 improvements. 10 2. Plans for the enforcement of state and local laws, codes, and regulations relating to the use of land and the use 11 12 and occupancy of buildings and improvements and to the 13 compulsory repair, rehabilitation, demolition, or removal of buildings and improvements. 14 3. Appraisals, title searches, surveys, studies, and 15 other plans and work necessary to prepare for the undertaking 16 17 of community redevelopment and related activities. 18 (i) To develop, test, and report methods and techniques, and carry out demonstrations and other activities, 19 for the prevention and the elimination of slums and urban 20 21 blight and developing and demonstrating new or improved means 22 of providing housing for families and persons of low income. 23 (j) To apply for, accept, and utilize grants of funds from the Federal Government for such purposes. 2.4 25 (k) To prepare plans for and assist in the relocation of persons (including individuals, families, business 26 27 concerns, nonprofit organizations, and others) displaced from 2.8 a community redevelopment area and to make relocation payments 29 to or with respect to such persons for moving expenses and 30 losses of property for which reimbursement or compensation is 31

19

1 not otherwise made, including the making of such payments 2 financed by the Federal Government. 3 (1) To appropriate such funds and make such 4 expenditures as are necessary to carry out the purposes of 5 this part; to zone or rezone any part of the county or 6 municipality or make exceptions from building regulations; and 7 to enter into agreements with a housing authority, which 8 agreements may extend over any period, notwithstanding any provision or rule of law to the contrary, respecting action to 9 be taken by such county or municipality pursuant to any of the 10 powers granted by this part. 11 12 (m) To close, vacate, plan, or replan streets, roads, 13 sidewalks, ways, or other places and to plan or replan any part of the county or municipality. 14 (n) Within its area of operation, to organize, 15 coordinate, and direct the administration of the provisions of 16 17 this part, as they may apply to such county or municipality, 18 in order that the objective of remedying slum and blighted areas and preventing the causes thereof within such county or 19 municipality may be most effectively promoted and achieved and 20 21 to establish such new office or offices of the county or 22 municipality or to reorganize existing offices in order to 23 carry out such purpose most effectively. 2.4 (o) To exercise all or any part or combination of 25 powers herein granted or to elect to have such powers exercised by a community redevelopment agency. 26 27 (o) (p) To develop and implement community policing 2.8 innovations. 29 (3) (2) The following projects may not be paid for or 30 financed by increment revenues: 31

20

1 (a) Construction or expansion of administrative 2 buildings for public bodies or police and fire buildings, unless each taxing authority agrees to such method of 3 financing for the construction or expansion, or unless the 4 construction or expansion is contemplated as part of a 5 6 community policing innovation. 7 (b) Installation, construction, reconstruction, repair, or alteration of any publicly owned capital 8 improvements or projects which are not an integral part of or 9 10 necessary for carrying out the community redevelopment plan if such projects or improvements are normally financed by the 11 12 governing body with user fees or if such projects or 13 improvements would be installed, constructed, reconstructed, repaired, or altered within 3 years of the approval of the 14 community redevelopment plan by the governing body pursuant to 15 a previously approved public capital improvement or project 16 17 schedule or plan of the governing body which approved the 18 community redevelopment plan. 19 (c) General government operating expenses unrelated to 20 the planning and carrying out of a community redevelopment 21 plan. 22 (4) (3) With the approval of the governing body, a 23 community redevelopment agency may: (a) Prior to approval of a community redevelopment 2.4 25 plan or approval of any modifications of the plan, acquire real property in a community redevelopment area, demolish and 26 27 remove any structures on the property, and pay all costs 2.8 related to the acquisition, demolition, or removal, including 29 any administrative or relocation expenses. 30 (b) Assume the responsibility to bear any loss that may arise as the result of the exercise of authority under 31

1 this subsection, in the event that the real property is not made part of the community redevelopment area. 2 Section 10. Section 163.375, Florida Statutes, is 3 <u>repealed.</u> 4 5 Section 11. Section 163.380, Florida Statutes, is 6 amended to read: 7 163.380 Disposal of property in community 8 redevelopment area. -- The disposal of property in a community redevelopment area which is acquired by eminent domain is 9 10 subject to the limitations set forth in s. 73.013. (1) Any county, municipality, or community 11 12 redevelopment agency may sell, lease, dispose of, or otherwise 13 transfer real property or any interest therein acquired by it for community redevelopment in a community redevelopment area 14 to any private person, or may retain such property for public 15 16 use, and may enter into contracts with respect thereto for 17 residential, recreational, commercial, industrial, 18 educational, or other uses, in accordance with the community redevelopment plan, subject to such covenants, conditions, and 19 restrictions, including covenants running with the land, as it 20 21 deems necessary or desirable to assist in preventing the 22 development or spread of future slums or blighted areas or to 23 otherwise carry out the purposes of this part. However, such sale, lease, other transfer, or retention, and any agreement 2.4 relating thereto, may be made only after the approval of the 25 26 community redevelopment plan by the governing body. The 27 purchasers or lessees and their successors and assigns shall 2.8 be obligated to devote such real property only to the uses 29 specified in the community redevelopment plan and may be obligated to comply with such other requirements as the 30 county, municipality, or community redevelopment agency may 31

22

1 determine to be in the public interest, including the 2 obligation to begin any improvements on such real property required by the community redevelopment plan within a 3 reasonable time. 4 5 (2) Such real property or interest shall be sold, б leased, otherwise transferred, or retained at a value 7 determined to be in the public interest for uses in accordance 8 with the community redevelopment plan and in accordance with 9 such reasonable disposal procedures as any county, municipality, or community redevelopment agency may prescribe. 10 In determining the value of real property as being in the 11 12 public interest for uses in accordance with the community 13 redevelopment plan, the county, municipality, or community redevelopment agency shall take into account and give 14 consideration to the long-term benefits to be achieved by the 15 county, municipality, or community redevelopment agency 16 17 resulting from incurring short-term losses or costs in the 18 disposal of such real property; the uses provided in such plan; the restrictions upon, and the covenants, conditions, 19 and obligations assumed by, the purchaser or lessee or by the 20 21 county, municipality, or community redevelopment agency 22 retaining the property; and the objectives of such plan for 23 the prevention of the recurrence of slum or blighted areas. In the event the value of such real property being disposed of is 2.4 for less than the fair value, such disposition shall require 25 the approval of the governing body, which approval may only be 26 27 given following a duly noticed public hearing. The county, 2.8 municipality, or community redevelopment agency may provide in 29 any instrument of conveyance to a private purchaser or lessee that such purchaser or lessee is without power to sell, lease, 30 or otherwise transfer the real property without the prior 31

23

1 written consent of the county, municipality, or community 2 redevelopment agency until the purchaser or lessee has completed the construction of any or all improvements which he 3 or she has obligated himself or herself to construct thereon. 4 Real property acquired by the county, municipality, or 5 6 community redevelopment agency which, in accordance with the 7 provisions of the community redevelopment plan, is to be 8 transferred shall be transferred as rapidly as feasible in the 9 public interest, consistent with the carrying out of the provisions of the community redevelopment plan. Any contract 10 for such transfer and the community redevelopment plan, or 11 12 such part or parts of such contract or plan as the county, 13 municipality, or community redevelopment agency may determine, may be recorded in the land records of the clerk of the 14 circuit court in such manner as to afford actual or 15 16 constructive notice thereof. 17 (3)(a) Prior to disposition of any real property or

18 interest therein in a community redevelopment area, any county, municipality, or community redevelopment agency shall 19 give public notice of such disposition by publication in a 20 21 newspaper having a general circulation in the community, at 22 least 30 days prior to the execution of any contract to sell, 23 lease, or otherwise transfer real property and, prior to the delivery of any instrument of conveyance with respect thereto 2.4 under the provisions of this section, invite proposals from, 25 26 and make all pertinent information available to, private 27 redevelopers or any persons interested in undertaking to 2.8 redevelop or rehabilitate a community redevelopment area or 29 any part thereof. Such notice shall identify the area or portion thereof and shall state that proposals must be made by 30 those interested within 30 days after the date of publication 31

24

1 of the notice and that such further information as is 2 available may be obtained at such office as is designated in the notice. The county, municipality, or community 3 redevelopment agency shall consider all such redevelopment or 4 5 rehabilitation proposals and the financial and legal ability 6 of the persons making such proposals to carry them out; and 7 the county, municipality, or community redevelopment agency 8 may negotiate with any persons for proposals for the purchase, 9 lease, or other transfer of any real property acquired by it in the community redevelopment area. The county, municipality, 10 or community redevelopment agency may accept such proposal as 11 12 it deems to be in the public interest and in furtherance of 13 the purposes of this part. Except in the case of a governing body acting as the agency, as provided in s. 163.357, a 14 notification of intention to accept such proposal must be 15 filed with the governing body not less than 30 days prior to 16 17 any such acceptance. Thereafter, the county, municipality, or 18 community redevelopment agency may execute such contract in accordance with the provisions of subsection (1) and deliver 19 deeds, leases, and other instruments and take all steps 20 21 necessary to effectuate such contract. 22 (b) Any county, municipality, or community 23 redevelopment agency that, pursuant to the provisions of this section, has disposed of a real property project with a land 2.4 area in excess of 20 acres may acquire an expanded area that 25 is immediately adjacent to the original project and less than 26 27 35 percent of the land area of the original project, by 2.8 purchase or eminent domain as provided in this chapter, and 29 negotiate a disposition of such expanded area directly with the person who acquired the original project without complying 30 with the disposition procedures established in paragraph (a), 31

25

1 provided the county, municipality, or community redevelopment 2 agency adopts a resolution making the following findings: 3 1. It is in the public interest to expand such real property project to an immediately adjacent area. 4 5 2. The expanded area is less than 35 percent of the б land area of the original project. 7 3. The expanded area is entirely within the boundary 8 of the community redevelopment area. 9 (4) Any county, municipality, or community 10 redevelopment agency may temporarily operate and maintain real property acquired by it in a community redevelopment area for 11 12 or in connection with a community redevelopment plan pending 13 the disposition of the property as authorized in this part, without regard to the provisions of subsection (1), for such 14 uses and purposes as may be deemed desirable, even though not 15 in conformity with the community redevelopment plan. 16 17 (5) If any conflict exists between the provisions of this section and s. 159.61, the provisions of this section 18 govern and supersede those of s. 159.61. 19 20 (6) Notwithstanding any provision of this section, if 21 a community redevelopment area is established by the governing 22 body for the redevelopment of property located on a closed 23 military base within the governing body's boundaries, the procedures for disposition of real property within that 2.4 community redevelopment area shall be prescribed by the 25 26 governing body, and compliance with the other provisions of 27 this section shall not be required prior to the disposal of 28 real property. Section 12. Section 166.401, Florida Statutes, is 29 30 amended to read: 31

26

1 166.401 Municipalities limited delegated power Right 2 of eminent domain. --(1) The power of eminent domain is preempted to the 3 4 state except as otherwise provided by general law or special 5 act. All municipalities in the state are delegated limited 6 authority to may exercise the right and power of eminent 7 domain; that is, the right to appropriate property within the 8 state, except state or federal property, for the uses or purposes authorized pursuant to this part or as otherwise 9 provided by general law or special act. However, no real 10 property belonging to the United States, the state, or any 11 12 political subdivision of the state may be acquired without its 13 <u>consent.</u> The absolute fee simple title to all property so taken and acquired shall vest in such municipal corporation 14 unless the municipality seeks to condemn a particular right or 15 16 estate in such property. The conveyance of property taken by 17 eminent domain is subject to the limitations set forth in s. 18 73.013. Each municipality is further authorized to 19 (2) exercise the eminent domain power granted by s. 337.27(1) to 20 21 the Department of Transportation; by s. 337.273, relating to 22 the protection of transportation corridors; and by s. 337.274, 23 relating to the right of entry onto property to the Department of Transportation in s. 337.27(1) and the transportation 2.4 corridor protection provisions of s. 337.273. 25 (3) When a municipality exercises the power of eminent 26 27 domain for an authorized use or purpose, it must do so in the 2.8 manner provided for in chapters 73 and 74. (4) The local governing body of a municipality may not 29 exercise its power of eminent domain unless the governing body 30 adopts a resolution authorizing the acquisition of a property, 31

1 real or personal, by eminent domain for any authorized 2 municipal use or purpose. 3 Section 13. Section 166.411, Florida Statutes, is 4 amended to read: 5 166.411 Eminent domain; uses or б purposes .-- Municipalities are authorized to exercise the power 7 of eminent domain for the following uses or purposes: 8 (1) For a scheme or plan of drainage, ditching, grading, filling, or other similar public improvement, if such 9 10 scheme or plan is deemed necessary or expedient for: (a) The preservation of the public health; or 11 12 (b) Other good reasons connected with the public 13 welfare of the municipality. For the proper and efficient carrying into effect of any proposed scheme or plan of 14 drainage, ditching, grading, filling, or other public 15 16 improvement deemed necessary or expedient for the preservation 17 of the public health, or for other good reason connected in 18 anywise with the public welfare or the interests of the municipality and the people thereof; 19 (2) Over railroads, traction and streetcar lines, 20 21 telephone and telegraph lines, all public and private streets 22 and highways, drainage districts, bridge districts, school 23 districts, or any other public or private lands whatsoever necessary to enable the accomplishment of purposes listed in 2.4 s. 180.06<u>.</u>+ 25 (3) For streets, roads, highways, bridges, sidewalks, 26 27 curbs, curb ramps, crosswalks, underpasses, and overpasses. 2.8 For streets, lanes, alleys, and ways; (4) For public parks, squares, and grounds.+ 29 30 (5) For drainage, for raising or filling in land in order to promote sanitation and healthfulness, and for the 31 28

1 taking of easements for the drainage of the land of one person 2 over and through the land of another. \div (6) For reclaiming and filling when lands are low and 3 wet, or overflowed, entirely or partly, altogether or at 4 5 times., or entirely or partly; б (7) For the abatement of any nuisance; 7 (7) (8) For the use of water pipes and for sewerage and 8 drainage purposes.+ 9 (8)(9) For laying wires and conduits. underground; 10 (9)(10) For city buildings, waterworks, and ponds., and other municipal purposes which shall be coextensive with 11 12 the powers of the municipality exercising the right of eminent 13 domain; and (10) For other uses or purposes of the same or similar 14 type as the enumerated uses or purposes in this section. 15 Section 14. This act does not apply to property for 16 17 which a petition of condemnation is filed under the authority of the Community Redevelopment Act of 1969 on or before 18 September 30, 2006, if the following conditions are met: 19 (1) The parcel to be acquired is located within the 20 21 boundaries of a community redevelopment area, created pursuant 22 to s. 163.356, Florida Statutes, which exists as of March 7, 23 2006; and (2) The notice and written offer, as evidenced by the 2.4 return receipt required pursuant to s. 73.015(1)(c), Florida 25 Statutes, were given to the fee owner of the parcel to be 26 27 acquired after September 7, 2005, and before March 7, 2006. 2.8 Section 15. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2006, and applies 29 30 to all property for which a petition of condemnation is filed 31

29

CS for SB 2168

Florida Senate - 2006 590-2196-06

1	pursuant to chapter 73, Florida Statutes, on or after that
2	date.
3	
4	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
5	<u>Senate Bill 2168</u>
6	
7	Creates a new section of Florida Statutes that provides, notwithstanding any other provision of law, for limitations on
8 9	the conveyance of property acquired by eminent domain with certain exceptions, including an exception to deal with disposition of surplus property.
10	Clarifies that the condemning authority has the burden of
11	showing reasonable necessity and a public purpose or use.
12	Provides in a general eminent domain statue that the prevention and elimination of slums and blight does not satisfy the public purpose requirement of the Takings Clause
13	of the State Constitution.
14	Expands the enumerated list of authorized public purposes or uses in the general eminent domain statute for counties to
15	substantially conform it to the authorized public purposes or uses in the general eminent domain statute for municipalities.
16	Clarifies in the "powers" section of the Community
17 18	Redevelopment Act that eminent domain may be exercised for the traditional-type uses and purposes authorized by law within a community redevelopment area, but it may not be delegated to a
19	community redevelopment agency.
20	Repeals the "Eminent Domain" section of the Community Redevelopment Act.
21	Provides that the act will take effect July 1, 2006, and applies to all property for which a petition of condemnation
22	is filed on or after that date with certain exceptions.
23	
24	
25	
26	
27	
28	
29	
30	
31	
	2.0