## Florida Senate - 2006

## CS for SB 2230

By the Committee on Ethics and Elections; and Senator Wilson

582-2265-06

1	A bill to be entitled
2	An act relating to restoration of voting
3	rights; providing a short title; providing
4	findings and purpose; creating s. 944.294,
5	F.S.; providing for automatic restoration of a
б	former felon's right to vote following
7	completion of his or her sentence of
8	incarceration and community supervision;
9	providing conditions for and exemptions from
10	automatic restoration; providing for education
11	on the voting rights of people with felony
12	convictions; amending ss. 97.052, 97.053,
13	98.045, 98.093, 940.061, 944.292, 944.293, and
14	944.705, F.S., to conform; providing
15	applicability; providing a contingent effective
16	date.
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18	Be It Enacted by the Legislature of the State of Florida:
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20	Section 1. <u>Short titleThis act may be cited as the</u>
21	"Restoration of Voting Rights Act."
22	Section 2. Findings and purpose
23	(1) FINDINGSThe Legislature finds that:
24	(a) Voting is both a fundamental right and a civic
25	duty. Restoring the right to vote strengthens our democracy by
26	increasing voter participation and ensuring fair
27	representation of the diverse constituencies that make up our
28	communities.
29	(b) Restoring the right to vote helps felons who have
30	completed their sentences to reintegrate into society. Their
31	participation in the most fundamental of democratic practices
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1 reinforces their ties to the community and thus helps to 2 prevent recidivism. (c) Under current law, the state permanently denies 3 4 the right to vote to all persons convicted of felonies unless 5 they receive discretionary executive clemency. б (d) The restoration of voting rights through the 7 clemency process is cumbersome and costly and produces long 8 delays. The clemency process imposes administrative burdens on the state and economic burdens on state taxpayers, and it 9 10 should be reserved for extraordinary cases. Streamlining the restoration process for the majority of former offenders will 11 12 advance administrative efficiency, fiscal responsibility, 13 fairness, and democracy. (2) PURPOSE. -- The purposes of this act are to 14 strengthen democratic institutions by increasing participation 15 in the voting process, to help felons who have completed their 16 17 sentences to become productive members of society, and to 18 streamline procedures for restoring the right to vote. 19 Section 3. Section 944.294, Florida Statutes, is created to read: 20 21 944.294 Restoration of voting rights.--2.2 (1) A person who has been convicted of a felony, other 23 than those set forth in subsection (3), shall be restored the right to vote upon completion of his or her sentence. 2.4 (2) For purposes of this section, "completion of 25 sentence" occurs when a person is released from incarceration 26 27 upon expiration of his or her sentence and has completed all 2.8 other terms and conditions of the sentence or subsequent supervision or, if the person has not been incarcerated for 29 the felony offense, has completed all terms and conditions of 30 supervision imposed on him or her. 31

1	(3)(a) Persons convicted of crimes defined by the
2	following statutes shall be ineligible for restoration of
3	voting rights under this section:
4	1. Section 782.04, relating to murder.
5	2. Section 782.07(3), relating to aggravated
б	manslaughter of a child.
7	3. Section 794.011, relating to sexual battery.
8	4. Section 796.03, relating to procuring a person
9	under 18 for prostitution.
10	5. Section 796.035, relating to selling or buying
11	minors into sex trafficking or prostitution.
12	6. Section 826.04, relating to incest.
13	7. Section 827.071, relating to sexual performance by
14	<u>a child.</u>
15	8. Section 847.0145, relating to selling or buying
16	minors.
17	(b) Persons convicted of treason or whose impeachment
18	has resulted in conviction, as referred to in s. 8, Art. IV of
19	the State Constitution, shall also be ineligible for
20	restoration of voting rights under this section.
21	(4) Nothing in this section shall be construed to
22	impair the ability of any person convicted of a felony to
23	apply for executive clemency under s. 8, Art. IV of the State
24	Constitution.
25	(5) A court shall, before accepting a plea of quilty
26	or nolo contendere to a felony without trial or, if a trial is
27	held, before imposing sentence for a felony, notify the
28	defendant as follows:
29	(a) If the felony is described in subsection (3), that
30	conviction will result in permanent loss of the right to vote
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1 unless he or she receives executive clemency under s. 8, Art. 2 IV of the State Constitution. (b) If the felony is not described in subsection (3), 3 4 that conviction will result in loss of the right to vote until 5 the defendant completes his or her sentence and that voting 6 rights will be restored thereafter. 7 (6) The Secretary of State shall ensure that persons 8 who become eliqible to vote upon completion of sentence face no continued barriers to registration or voting resulting from 9 10 their felony convictions. (7) The Secretary of State shall develop and implement 11 12 a program to educate attorneys; judges; election officials; corrections officials, including parole and probation 13 officers; and members of the public about the requirements of 14 this section, ensuring that: 15 (a) Judges are informed of their obligation to notify 16 17 criminal defendants of the potential loss and restoration of 18 their voting rights as required by subsection (5). (b) The Department of Corrections, including offices 19 of probation and parole, is prepared to assist people with 20 21 registering to vote in anticipation of their completion of 2.2 sentence, including forwarding their completed voter 23 registration forms to the appropriate voter registration 2.4 official. (c) Accurate and complete information about the voting 25 rights of people who have been charged with or convicted of 26 27 crimes, whether disenfranchising or not, is made available 2.8 through a single publication to government officials and the 29 <u>public.</u> Section 4. Paragraph (s) of subsection (2) of section 30 97.052, Florida Statutes, is amended to read: 31 4

1 97.052 Uniform statewide voter registration 2 application.--(2) The uniform statewide voter registration 3 4 application must be designed to elicit the following information from the applicant: 5 б (s) Whether the applicant has been convicted of a 7 felony, and, if convicted, has had his or her voting civil rights restored by including the statement "I affirm I am not 8 a convicted felon, or, if I am, my voting rights relating to 9 voting have been restored." and providing a box for the 10 applicant to check to affirm the statement. 11 12 13 The registration application must be in plain language and designed so that convicted felons whose civil rights have been 14 restored and persons who have been adjudicated mentally 15 incapacitated and have had their voting rights restored are 16 17 not required to reveal their prior conviction or adjudication. Section 5. Paragraph (a) of subsection (5) of section 18 97.053, Florida Statutes, is amended to read: 19 97.053 Acceptance of voter registration 20 21 applications.--22 (5)(a) A voter registration application is complete if 23 it contains the following information necessary to establish the applicant's eligibility pursuant to s. 97.041, including: 2.4 1. The applicant's name. 25 2. The applicant's legal residence address. 26 27 3. The applicant's date of birth. 2.8 4. A mark in the checkbox affirming that the applicant is a citizen of the United States. 29 30 31

1 5.a. The applicant's current and valid Florida 2 driver's license number or the identification number from a Florida identification card issued under s. 322.051, or 3 b. If the applicant has not been issued a current and 4 valid Florida driver's license or a Florida identification 5 6 card, the last four digits of the applicant's social security 7 number. 8 In case an applicant has not been issued a current and valid 9 Florida driver's license, Florida identification card, or 10 social security number, the applicant shall affirm this fact 11 12 in the manner prescribed in the uniform statewide voter 13 registration application. 6. A mark in the checkbox affirming that the applicant 14 has not been convicted of a felony or that, if convicted, has 15 had his or her voting civil rights restored. 16 17 7. A mark in the checkbox affirming that the applicant has not been adjudicated mentally incapacitated with respect 18 to voting or that, if so adjudicated, has had his or her right 19 to vote restored. 20 21 8. The original signature or a digital signature 22 transmitted by the Department of Highway Safety and Motor 23 Vehicles of the applicant swearing or affirming under the penalty for false swearing pursuant to s. 104.011 that the 2.4 information contained in the registration application is true 25 26 and subscribing to the oath required by s. 3, Art. VI of the 27 State Constitution and s. 97.051. 2.8 Section 6. Paragraph (c) of subsection (1) of section 98.045, Florida Statutes, is amended to read: 29 30 98.045 Administration of voter registration.--31

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1	(1) ELIGIBILITY OF APPLICANTThe supervisor must
2	ensure that any eligible applicant for voter registration is
3	registered to vote and that each application for voter
4	registration is processed in accordance with law. The
5	supervisor shall determine whether a voter registration
б	applicant is ineligible based on any of the following:
7	(c) The applicant has been convicted of a felony for
8	which his or her <u>voting</u> civil rights have not been restored.
9	Section 7. Paragraph (g) of subsection (2) of section
10	98.093, Florida Statutes, is redesignated as paragraph (h),
11	and a new paragraph (g) is added to that subsection to read:
12	98.093 Duty of officials to furnish lists of deceased
13	persons, persons adjudicated mentally incapacitated, and
14	persons convicted of a felony
15	(2) To the maximum extent feasible, state and local
16	government agencies shall facilitate provision of information
17	and access to data to the department, including, but not
18	limited to, databases that contain reliable criminal records
19	and records of deceased persons. State and local government
20	agencies that provide such data shall do so without charge if
21	the direct cost incurred by those agencies is not significant.
22	(q) The Department of Corrections shall furnish
23	monthly to the department a list of those persons who, in the
24	preceding month, have been released from incarceration upon
25	expiration of sentence and have completed all other terms and
26	conditions of the sentence or subsequent supervision, or who
27	were not incarcerated for the felony offense but have
28	completed all terms and conditions of supervision imposed upon
29	them. The Department of Corrections shall also furnish any
30	updates to prior records which have occurred in the preceding
31	month. The list shall contain the name, address, date of

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1 birth, race, sex, social security number, Department of Corrections record identification number, and associated 2 Department of Law Enforcement felony conviction record number 3 4 of each person. 5 Section 8. Section 940.061, Florida Statutes, is 6 amended to read: 7 940.061 Informing persons about executive clemency and 8 restoration of civil rights.--The Department of Corrections shall inform and educate inmates and offenders on community 9 10 supervision about: (1) The restoration of voting rights and assist 11 12 eligible inmates and offenders on community supervision with 13 the completion of a voter registration application, unless the inmate or offender on community supervision declines such 14 15 <u>assistance.</u> (2) The restoration of civil rights and assist 16 17 eligible inmates and offenders on community supervision with 18 the completion of the application for the restoration of civil rights. 19 Section 9. Subsection (1) of section 944.292, Florida 2.0 21 Statutes, is amended to read: 22 944.292 Suspension of civil rights.--23 (1) Upon conviction of a felony as defined in s. 10, Art. X of the State Constitution, the civil rights of the 2.4 person convicted shall be suspended in Florida until such 25 26 rights are restored by a full pardon, conditional pardon, or 27 restoration of civil rights granted pursuant to s. 8, Art. IV 2.8 of the State Constitution or, as to voting rights, until restoration of voting rights pursuant to s. 944.294. 29 30 Section 10. Section 944.293, Florida Statutes, is amended to read: 31

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1	944.293 Initiation of restoration of civil
2	rightsWith respect to those persons convicted of a felony,
3	the following procedures procedure shall apply:
4	(1) Prior to the time an eligible offender is
5	discharged from supervision, an authorized agent of the
б	department shall obtain from the Department of State the
7	necessary application for registering to vote. An authorized
8	agent shall provide this application to the eligible offender
9	and inform him or her that the decision whether to register to
10	vote is voluntary and that applying to register or declining
11	to register to vote will not affect any term or condition of
12	the offender's supervision.
13	(2) The authorized agent shall inform the eligible
14	offender of the opportunity to file a complaint with the
15	Secretary of State on the belief that someone has interfered
16	with the offender's right to register or to decline to
17	register to vote, the right to privacy in deciding whether to
18	register or in applying to register to vote, or the right to
19	choose a political party or other political preference. The
20	authorized agent shall provide the address and telephone
21	number of the appropriate office in the Department of State
22	where a complaint may be filed.
23	(3) The authorized agent shall offer the eligible
24	offender assistance with the voter registration application
25	but shall make clear that the offender may fill out the
26	application in private. Unless the offender declines
27	assistance, the authorized agent shall assist the offender in
28	completing the application and shall ensure that the completed
29	application is forwarded to the appropriate voter registration
30	official before the eligible offender is discharged from
31	supervision.

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1	(4) Prior to the time an offender is discharged from
2	supervision, an authorized agent of the department shall
3	obtain from the Governor the necessary application and other
4	forms required for the restoration of civil rights. The
5	authorized agent shall assist the offender in completing these
6	forms and shall ensure that the application and all necessary
7	material are forwarded to the Governor before the offender is
8	discharged from supervision.
9	Section 11. Paragraph (g) of subsection (2) of section
10	944.705, Florida Statutes, is redesignated as paragraph (h),
11	and a new paragraph (g) is added to that subsection to read:
12	944.705 Release orientation program
13	(2) The release orientation program instruction must
14	include, but is not limited to:
15	(q) Restoration of voting rights and restoration of
16	civil rights.
17	Section 12. This act shall take effect on the
18	effective date of House Joint Resolution or another
19	amendment to the State Constitution which authorizes, or
20	removes impediments to, enactment of this act by the
21	Legislature and shall apply retroactively to all persons who
22	are eligible to vote under its terms, regardless of whether
23	they were convicted or discharged from sentence prior to its
24	effective date.
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1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
2	COMMITTEE SUBSTITUTE FOR <u>Senate Bill 2230</u>
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4	The committee substitute differs from the original bill in that it: requires as a condition of automatic restoration of
5	voting rights that former felons complete all the terms and conditions of their sentences, both monetary (i.e., victim's
6 7	restitution) and nonmonetary; and removes findings relating to the number of disenfranchised felons in Florida and the corresponding disproportionate impact on minority communities.
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