${\bf By}$  the Committee on Governmental Oversight and Productivity; and Senator Sebesta

585-2198-06

1	A bill to be entitled
2	An act relating to public records; amending s.
3	119.071, F.S.; creating a temporary exemption
4	from public-records requirements for rejected
5	bids and proposals received by a state agency
6	if the agency reissues the invitation to bid or
7	request for proposals; creating a temporary
8	exemption for a competitive sealed reply in
9	response to an invitation to negotiate;
10	providing an extension of the temporary
11	exemption if the agency reissues the invitation
12	to negotiate; amending s. 286.0113, F.S.;
13	creating an exemption from public-meetings
14	requirements for a negotiation with a vendor;
15	requiring a recording of the meeting;
16	temporarily exempting the recording from
17	disclosure; providing for future legislative
18	review and repeal of such exemption under the
19	Open Government Sunset Review Act; providing a
20	statement of public necessity; providing an
21	effective date.
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23	Be It Enacted by the Legislature of the State of Florida:
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25	Section 1. Paragraph (b) of subsection (1) of section
26	119.071, Florida Statutes, is amended to read:
27	119.071 General exemptions from inspection or copying
28	of public records
29	(1) AGENCY ADMINISTRATION
30	(b) $1.a.$ Sealed bids or proposals received by an agency
31	pursuant to invitations to bid or requests for proposals are

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CODING: Words stricken are deletions; words underlined are additions.

exempt from s. 119.07(1) and s. 24(a), Art. I of the State 2 Constitution until such time as the agency provides notice of a decision or intended decision pursuant to s. 120.57(3)(a) or 3 4 within 10 days after bid or proposal opening, whichever is 5 earlier. 6 If an agency rejects all bids or proposals submitted in response to an invitation to bid or request for 8 proposals and the agency concurrently provides notice of its intent to reissue the invitation to bid or request for 9 10 proposals, the rejected bids or proposals remain exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution 11 12 until such time as the agency provides notice of a decision or intended decision pursuant to s. 120.57(3)(a) concerning the 13 reissued invitation to bid or request for proposals or until 14 the agency withdraws the reissued invitation to bid or request 15 for proposals. This sub-subparagraph is subject to the Open 16 Government Sunset Review Act in accordance with s. 119.15, and 18 shall stand repealed on October 2, 2011, unless reviewed and saved from repeal through reenactment by the Legislature. 19 2.a. A competitive sealed reply in response to an 20 21 invitation to negotiate, as defined in s. 287.012, is exempt 22 from s. 119.07(1) and s. 24(a), Art. I of the State 23 Constitution until such time as the agency provides notice of a decision or intended decision pursuant to s. 120.57(3)(a) or 2.4 until 20 days after the final competitive sealed replies are 2.5 all opened, whichever occurs earlier. 26 27 b. If an agency rejects all competitive sealed replies 2.8 in response to an invitation to negotiate and the agency concurrently provides notice of its intent to reissue the 29 invitation to negotiate and if the agency reissues the 30

invitation to negotiate within 90 days after such notice to

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reissue, the rejected replies remain exempt from s. 119.07(1) 2 and s. 24(a), Art. I of the State Constitution until such time as the agency provides notice of a decision or intended 3 4 decision pursuant to s. 120.57(3)(a) concerning the reissued invitation to negotiate or until the agency withdraws the 5 6 reissued invitation to negotiate. A competitive sealed reply 7 is not exempt for longer than 12 months after the initial 8 agency notice rejecting all replies. 9 This subparagraph is subject to the Open Government 10 Sunset Review Act in accordance with s. 119.15, and shall stand repealed on October 2, 2011, unless reviewed and saved 11 12 from repeal through reenactment by the Legislature. 13 Section 2. Section 286.0113, Florida Statutes, is amended to read: 14 286.0113 General exemptions from public meetings.--15 (1) Those portions of any meeting which would reveal a 16 17 security system plan or portion thereof made confidential and 18 exempt by s. 119.071(3)(a) are exempt from the provisions of s. 286.011 and s. 24(b), Art. I of the State Constitution. 19 This section is subject to the Open Government Sunset Review 20 21 Act, in accordance with s. 119.15, and shall stand repealed on 22 October 2, 2006, unless reviewed and saved from repeal through 23 reenactment by the Legislature. (2)(a) A meeting at which a negotiation with a vendor 2.4 is conducted pursuant to s. 287.057(3) is exempt from s. 2.5 286.011 and s. 24(b), Art. I of the State Constitution. 26 27 (b)1. A complete recording shall be made of any 2.8 meeting made exempt in paragraph (a). No portion of the meeting may be held off the record. 29 30 2. The recording is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution until such time as the 31

agency provides notice of a decision or intended decision pursuant to s. 120.57(3)(a) or until 20 days after the final 2 competitive sealed replies are all opened, whichever occurs 3 4 <u>earlier.</u> 5 If the agency rejects all sealed replies, the 6 recording remains exempt from s. 119.07(1) and s. 24(a), Art. 7 I of the State Constitution until such time as the agency provides notice of a decision or intended decision pursuant to 8 s. 120.57(3)(a) concerning the reissued invitation to 9 10 negotiate or until the agency withdraws the reissued invitation to negotiate. A recording is not exempt for longer 11 12 than 12 months after the initial agency notice rejecting all 13 replies. (c) This subsection is subject to the Open Government 14 Sunset Review Act in accordance with s. 119.15, and shall 15 stand repealed on October 2, 2011, unless reviewed and saved 16 from repeal through reenactment by the Legislature. 18 Section 3. (1) The Legislature finds that it is a public necessity that sealed bids or proposals submitted in 19 2.0 response to an invitation to bid or requests for proposals 21 that are rejected by an agency be made exempt temporarily from public-records requirements if the agency concurrently 2.2 23 provides notice of its intent to reissue the invitation to bid or request for proposals. Such records will be made available 2.4 when the agency provides notice of a decision or intended 2.5 decision, as required under the Administrative Procedure Act, 26 27 or if the agency withdraws the reissued invitation to bid or 2.8 request for proposals. Temporarily protecting such information ensures that the process of invitations to bid and requests 29 for proposals remains economical and equitable, while still 30 preserving oversight after an agency decision is made. 31

1	(2) The Legislature further finds that it is a public
2	necessity that a competitive sealed reply in response to an
3	invitation to negotiate be made exempt temporarily from
4	<pre>public-records requirements. In addition, a competitive sealed</pre>
5	reply in response to an invitation to negotiate which is
6	rejected by an agency should be made exempt temporarily from
7	public-records requirements if the agency concurrently
8	provides notice of its intent to reissue the invitation to
9	negotiate. Such reply will be made available when the agency
10	provides notice of a decision or intended decision, as
11	required under the Administrative Procedure Act, or if the
12	agency withdraws the reissued invitation to negotiate.
13	Temporarily protecting such reply ensures that the process of
14	invitations to negotiate remains economical and equitable,
15	while still preserving oversight after an agency decision is
16	made.
17	(3) Additionally, the Legislature finds that it is a
18	public necessity that a meeting at which a negotiation with a
19	vendor is conducted pursuant to s. 287.057(3), Florida
20	Statutes, be made exempt from public-meetings requirements.
21	Protecting such meetings ensures that the process of
22	invitations to negotiate remains economical and equitable,
23	while still preserving oversight after an agency decision is
24	made through the requirement that a complete recording be made
25	of those meetings. Furthermore, the recording of that closed
26	portion of the meeting must be made exempt temporarily from
27	public-records requirements in order to preserve the purpose
28	for the public-meetings exemption. In addition, it is unfair
29	and inequitable to compel vendors to disclose during the
30	negotiation process the nature and details of their offers to
31	competitors and to others beyond the agency. Further, the

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Legislature finds that such disclosure impedes full and frank
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    discussion of the strength, weakness, and value of an offer,
    thereby limiting the agency's ability to obtain the best value
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    for the state. The Legislature also finds that it is unfair
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    and inequitable to publicly discuss and otherwise disclose
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   negotiation strategies, assessment of vendors' offers or
   positions, or the nature or details of offers. The public and
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   private harm stemming from these practices outweighs the
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    temporary delay in making meetings and records related to the
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    negotiation process open to the public.
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           Section 4. This act shall take effect upon becoming a
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    law.
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1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
2	COMMITTEE SUBSTITUTE FOR <u>Senate Bill 2316</u>
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4	Extends the temporary exemption for bids or proposals received pursuant to an invitation to bid or a request for proposals if
5	all bids or proposals are rejected and the agency concurrently provides notice of its intent to reissue the bid or request
6	for proposals. In such cases, the rejected bids or proposals remain exempt until the agency provides notice of a decision
7	or intended decision concerning the invitation to bid or request for proposals.
8	Creates an exemption for competitive sealed replies in
9	response to an invitation to negotiate until an agency provides notice of a decision or intended decision or until 20
10	days after the final competitive sealed replies are all opened, whichever is earlier. If the agency rejects all
11	replies and concurrently provides notice of intent to reissue the invitation to negotiate, and reissues the invitation
12	within 90 days, the rejected replies remain exempt until the agency provides notice of a decision or intended decision or
13	until the agency withdraws the invitation. In no event are replies exempt longer than 12 months after the initial agency
14	notice rejecting all replies.
15	Creates a meeting exemption for negotiations. Requires all such exempt meetings to be recorded. Exempts records of such
16	meetings until such time as the agency provides a decision or intended decision or until 20 days after the final competitive
17	sealed replies are all opened, whichever is earlier. If the agency rejects all sealed replies, the recording remains
18	exempt until such time as the agency provides notice of a decision or intended decision concerning the reissued
19	invitation to negotiate or until the agency withdraws the reissued invitation to negotiate. In no event is a recording
20	exempt for more than twelve months after the initial agency notice rejecting all replies.
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