Florida Senate - 2006

By the Committee on Community Affairs; and Senator Baker

578-2166-06

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1	A bill to be entitled
2	An act relating to community redevelopment;
3	amending s. 163.340, F.S.; revising a
4	definition; defining the term "taxing
5	authority"; amending s. 163.346, F.S.; revising
6	criteria for a notice to taxing authorities;
7	creating s. 163.354, F.S.; authorizing a local
8	governing body to adopt a resolution
9	establishing a slum and blight study area under
10	certain circumstances; amending s. 163.360,
11	F.S.; specifying additional procedures required
12	for adoption of community redevelopment plans
13	by the governing body of certain counties for
14	certain community redevelopment agencies;
15	amending s. 163.361, F.S.; specifying
16	additional procedures required for adoption of
17	a modified community redevelopment plan by a
18	governing body of certain counties for certain
19	community redevelopment agencies; amending s.
20	163.387, F.S.; revising provisions relating to
21	redevelopment trust funds; providing
22	limitations on the amount of tax increment
23	contributions by a taxing authority; providing
24	for alternative methods for determining tax
25	increment requirements by interlocal agreement;
26	amending s. 163.410, F.S.; providing additional
27	requirements for requests for information
28	relating to requests for delegation of certain
29	powers; providing an effective date.
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31	Be It Enacted by the Legislature of the State of Florida:
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           Section 1. Subsection (2) of section 163.340, Florida
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    Statutes, is amended, and subsection (24) is added to that
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    section, to read:
           163.340 Definitions.--The following terms, wherever
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   used or referred to in this part, have the following meanings:
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           (2) "Public body" or "taxing authority" means the
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    state or any county, municipality, authority, special district
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    as defined in s. 165.031(5), or other public body of the
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    state, except a school district.
          (24) "Taxing authority" means any public body other
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    than a school district that levies ad valorem millage against
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    the property within a community redevelopment area.
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           Section 2. Section 163.346, Florida Statutes, is
    amended to read:
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           163.346 Notice to taxing authorities.--Before the
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   governing body adopts any resolution or enacts any ordinance
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   required under s. 163.354, s. 163.355, s. 163.356, s. 163.357,
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    or s. 163.387; establishes a study area; creates a community
   redevelopment agency; approves, adopts, or amends a community
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   redevelopment plan; or issues redevelopment revenue bonds
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   under s. 163.385, the governing body must provide public
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   notice of such proposed action pursuant to s. 125.66(2) or s.
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    166.041(3)(a) and, at least 15 days before such proposed
    action, mail by registered mail a notice to each taxing
2.4
    authority which levies ad valorem taxes on taxable real
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   property contained within the geographic boundaries of the
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   redevelopment area.
2.8
           Section 3. Section 163.354, Florida Statutes, is
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    created to read:
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           163.354 Development of study area. -- Prior to adopting
   a resolution making a finding of necessity required by s.
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163.355, the governing body may adopt a resolution 1 establishing a slum and blight study area. 2 Section 4. Subsections (2) and (6) of section 163.360, 3 Florida Statutes, are amended to read: 4 5 163.360 Community redevelopment plans.--(2)(a) The community redevelopment plan shall: б 7 1.(a) Conform to the comprehensive plan for the county 8 or municipality as prepared by the local planning agency under the Local Government Comprehensive Planning and Land 9 Development Regulation Act. 10 2.(b) Be sufficiently complete to indicate such land 11 12 acquisition, demolition and removal of structures, 13 redevelopment, improvements, and rehabilitation as may be proposed to be carried out in the community redevelopment 14 area; zoning and planning changes, if any; land uses; maximum 15 densities; and building requirements. 16 17 3.(c) Provide for the development of affordable 18 housing in the area, or state the reasons for not addressing in the plan the development of affordable housing in the area. 19 The county, municipality, or community redevelopment agency 20 21 shall coordinate with each housing authority or other 22 affordable housing entities functioning within the geographic 23 boundaries of the redevelopment area, concerning the development of affordable housing in the area. 2.4 (b) The agency may contract with qualified nonprofit 25 organizations, faith-based organizations, or other entities to 26 27 develop and provide affordable and workforce housing in the 2.8 redevelopment area and use tax increment dollars to offer incentives for such development, including, but not limited 29 to, low interest or no interest loans through qualified 30 lenders or the agency itself; revolving loans; facade 31

1	improvement loans or grants; matching, seed, or leverage
2	dollars for loans or grants; developer subsidies; and any
3	other incentives determined to be needed by the agency. For
4	purposes of this paragraph, the term "affordable housing"
5	means housing that meets the definition of affordable under s.
6	420.0004(3) and the term "workforce housing" means housing for
7	which the monthly rents or monthly mortgage payments,
8	including taxes, insurance, and utilities, do not exceed 30
9	percent of that amount which represents the percentage of the
10	median adjusted gross annual income for the households whose
11	income is 150 percent of the median income of the area.
12	(6) <u>(a)</u> The governing body shall hold a public hearing
13	on a community redevelopment plan after public notice thereof
14	by publication in a newspaper having a general circulation in
15	the area of operation of the county or municipality. The
16	notice shall describe the time, date, place, and purpose of
17	the hearing, identify generally the community redevelopment
18	area covered by the plan, and outline the general scope of the
19	community redevelopment plan under consideration.
20	(b) For any community redevelopment agency created
21	after October 1, 2006, that was not created pursuant to a
22	delegation of authority under s. 163.410 by a county that has
23	adopted a home rule charter, the following additional
24	procedures are required prior to adoption by the governing
25	body of a community redevelopment plan under subsection (7):
26	1. Within 30 days after receipt of any community
27	redevelopment plan recommended by a community redevelopment
28	agency under subsection (5), the county may provide written
29	notice to the governing body of the municipality that the
30	county has competing policy goals and plans for the public
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1	funds the county would be required to contribute to the tax
2	increment under the proposed community redevelopment plan.
3	2. If the notice required in subparagraph 1. is timely
4	provided, the board of county commissioners and the governing
5	body of the municipality that created the community
б	redevelopment agency shall schedule and hold a joint hearing
7	chaired by the county commission chair at which the competing
8	policy goals for the public funds shall be discussed. Any such
9	hearing must be held within 90 days after receipt by the
10	county of the recommended community redevelopment plan. Prior
11	to the joint public hearing, the county may propose an
12	alternative redevelopment plan to address the conditions
13	identified in the resolution making a finding of necessity
14	required by s. 163.355. If such an alternative modified
15	redevelopment plan is proposed by the county, such plan shall
16	be delivered to the governing body of the municipality that
17	created the community redevelopment agency at least 20 days
18	prior to holding the joint meeting.
19	3. If the notice required in subparagraph 1. is timely
20	provided, the municipality may not proceed with the adoption
21	of the plan under subsection (7) until 30 days after the joint
22	hearing unless the board of county commissioners has failed to
23	schedule and attend the joint hearing within the required
24	90-day period.
25	4. Notwithstanding the time requirements established
26	in subparagraphs 2. and 3., the county and the municipality
27	may at any time voluntarily use the dispute resolution process
28	established in chapter 164 to attempt to resolve any competing
29	policy goals between the county and municipality related to
30	the community redevelopment agency. Nothing in this
31	subparagraph grants the county or the municipality the
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1 authority to require the other local government to participate 2 in the dispute resolution process. Section 5. Subsection (3) of section 163.361, Florida 3 Statutes, is amended to read: 4 5 163.361 Modification of community redevelopment б plans.--7 (3)(a) In addition to the requirements of s. 163.346, and prior to the adoption of any modification to a community 8 redevelopment plan that expands the boundaries of the 9 10 community redevelopment area or extends the time certain set forth in the redevelopment plan as required by s. 163.362(10), 11 12 the agency shall report such proposed modification to each 13 taxing authority in writing or by an oral presentation, or both, regarding such proposed modification. 14 (b) For any community redevelopment agency that was 15 not created pursuant to a delegation of authority under s. 16 17 163.410 by a county that has adopted a home rule charter and 18 that modifies its adopted community redevelopment plan in a manner that expands the boundaries of the redevelopment area, 19 the following additional procedures are required prior to 20 21 adoption by the governing body of a modified community 22 redevelopment plan: 23 Within 30 days after receipt of any report of a proposed modification that expands the boundaries of the 2.4 25 redevelopment area, the county may provide notice to the governing body of the municipality that the county has 26 27 competing policy goals and plans for the public funds the 2.8 county would be required to contribute to the tax increment under the proposed modification to the community redevelopment 29 30 <u>plan.</u> 31

1	2. If the notice required in subparagraph 1. is timely
2	provided, the board of county commissioners and the governing
3	body of the municipality that created the community
4	redevelopment agency shall schedule and hold a joint hearing
5	chaired by the county commission chair at which the competing
б	policy goals for the public funds shall be discussed. Any such
7	hearing shall be held within 90 days after receipt by the
8	county of the recommended modification of the adopted
9	community redevelopment plan. Prior to the joint public
10	hearing, the county may propose an alternative modified
11	community redevelopment plan to address the conditions
12	identified in the resolution making a finding of necessity
13	required under s. 163.355. If such an alternative modified
14	redevelopment plan is proposed by the county, such plan shall
15	be delivered to the governing body of the municipality that
16	created the community redevelopment agency at least 20 days
17	prior to holding the joint meeting.
18	3. If the notice required in subparagraph 1. is timely
19	provided, the municipality may not proceed with the adoption
20	of the plan under s. 163.360(7) until 30 days after the joint
21	hearing unless the board of county commissioners has failed to
22	schedule and attend the joint hearing within the required
23	90-day period.
24	4. Notwithstanding the time requirements established
25	in subparagraphs 2. and 3., the county and the municipality
26	may at any time voluntarily use the dispute resolution process
27	established in chapter 164 to attempt to resolve any competing
28	policy goals between the county and municipality related to
29	the expansion of the boundaries of the community redevelopment
30	agency. Nothing in this subparagraph grants the county or the
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1 municipality the authority to require the other local 2 government to participate in the dispute resolution process. 3 Section 6. Subsection (1), paragraph (a) of subsection 4 (2), and subsection (3) of section 163.387, Florida Statutes, are amended to read: 5 б 163.387 Redevelopment trust fund.--7 (1)(a) After approval of a community redevelopment plan, there shall be established for each community 8 9 redevelopment agency created under s. 163.356 a redevelopment trust fund. Funds allocated to and deposited into this fund 10 shall be used by the agency to finance or refinance any 11 12 community redevelopment it undertakes pursuant to the approved 13 community redevelopment plan. No community redevelopment agency may receive or spend any increment revenues pursuant to 14 this section unless and until the governing body has, by 15 16 ordinance, provided for the funding of the redevelopment trust 17 fund for the duration of a community redevelopment plan. Such 18 ordinance may be adopted only after the governing body has approved a community redevelopment plan. The annual funding of 19 the redevelopment trust fund shall be in an amount not less 20 21 than that increment in the income, proceeds, revenues, and 22 funds of each taxing authority derived from or held in 23 connection with the undertaking and carrying out of community redevelopment under this part. Such increment shall be 2.4 determined annually and shall be that amount equal to 95 25 26 percent of the difference between: 27 1.(a) The amount of ad valorem taxes levied each year 2.8 by each taxing authority, exclusive of any amount from any 29 debt service millage, on taxable real property contained within the geographic boundaries of a community redevelopment 30 area as indicated by the preliminary assessment roll; and 31

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1	2.(b) The amount of ad valorem taxes which would have
2	been produced by the rate upon which the tax is levied each
3	year by or for each taxing authority, exclusive of any debt
4	service millage, upon the total of the assessed value of the
5	taxable real property in the community redevelopment area as
6	shown upon the most recent assessment roll used in connection
7	with the taxation of such property by each taxing authority
8	prior to the effective date of the ordinance providing for the
9	funding of the trust fund.
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11	However, the governing body of any county as defined in s.
12	125.011(1) may, in the ordinance providing for the funding of
13	a trust fund established with respect to any community
14	redevelopment area created on or after July 1, 1994, determine
15	that the amount to be funded by each taxing authority annually
16	shall be less than 95 percent of the difference between
17	subparagraphs 1. and 2. paragraphs (a) and (b), but in no
18	event shall such amount be less than 50 percent of such
19	difference.
20	(b)1. For any community redevelopment agency created
21	after October 1, 2006, that was not created pursuant to a
22	delegation of authority under s. 163.410 by a county that has
23	adopted a home rule charter, the amount of tax increment to be
24	contributed by any taxing authority shall be limited as
25	<u>follows:</u>
26	a. If a taxing authority imposes a millage rate that
27	exceeds the millage rate imposed by the governing body that
28	created the trust fund, the amount of tax increment to be
29	contributed by the taxing authority imposing the higher
30	millage rate shall be calculated using the millage rate
31	imposed by the governing body that created the trust fund.

1	Nothing shall prohibit any taxing authority from voluntarily
2	contributing a tax increment at a higher rate for a period of
3	time as specified by interlocal agreement between the taxing
4	authority and the community redevelopment agency.
5	b. At any time more than 19 years after the fiscal
6	year in which a taxing authority made its first contribution
7	to a redevelopment trust fund, by resolution effective no
8	sooner than the next fiscal year and adopted by majority vote
9	of the taxing authority's governing body at a public hearing
10	held not less than 30 or more than 45 days after written
11	notice delivered to the community redevelopment agency and
12	published in a newspaper of general circulation in the
13	redevelopment area, the taxing authority may limit the amount
14	of increment contributed by the taxing authority to the
15	redevelopment trust fund to the average annual amount the
16	taxing authority was obligated to contribute to the
17	redevelopment trust fund in the 3 fiscal years immediately
18	preceding the adoption of such resolution, plus any increase
19	in the increment after the adoption of the resolution computed
20	using the taxable values of any area which is subject to an
21	area reinvestment agreement. As used in this subparagraph, the
22	<u>term "area reinvestment agreement" means an agreement between</u>
23	the community redevelopment agency and a private party, with
24	or without additional parties, which provides that the
25	increment computed for a specific area shall be reinvested in
26	public infrastructure or services, or both, including debt
27	service, supporting one or more projects consistent with the
28	community redevelopment plan that is identified in the
29	agreement to be constructed within that area. Any such
30	reinvestment agreement must specify the estimated total amount
31	of public investment necessary to provide the public
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1	infrastructure or services, or both, including any applicable
2	debt service. The contribution to the redevelopment trust fund
3	of the increase in the increment of any area that is subject
4	to an area reinvestment agreement following the passage of a
5	resolution as provided in this sub-subparagraph shall cease
б	when the amount specified in the area reinvestment agreement
7	as necessary to provide the public infrastructure or services,
8	or both, including any applicable debt service, have been
9	invested.
10	2. For any community redevelopment agency that was not
11	created pursuant to a delegation of authority under s. 163.410
12	by a county that has adopted a home rule charter and that
13	modifies its adopted community redevelopment plan after
14	October 1, 2006, in a manner that expands the boundaries of
15	the redevelopment area, the amount of increment to be
16	contributed by any taxing authority with respect to the
17	expanded area shall be limited as set forth in
18	sub-subparagraphs 1.a. and b.
19	(2)(a) Except for the purpose of funding the trust
20	fund pursuant to subsection (3), upon the adoption of an
21	ordinance providing for funding of the redevelopment trust
22	fund as provided in this section, each taxing authority shall,
23	by January 1 of each year, appropriate to the trust fund for
24	so long as any indebtedness pledging increment revenues to the
25	payment thereof is outstanding (but not to exceed 30 years) a
26	sum that is no less than the increment as defined and
27	determined in subsection (1) or paragraph (3)(b) accruing to
28	such taxing authority. If the community redevelopment plan is
29	amended or modified pursuant to s. 163.361(1), each such
30	taxing authority shall make the annual appropriation for a
31	period not to exceed 30 years after the date the governing
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1 body amends the plan. However, for any agency created on or 2 after July 1, 2002, each taxing authority shall make the annual appropriation for a period not to exceed 40 years after 3 the fiscal year in which the initial community redevelopment 4 5 plan is approved or adopted. б (3)(a) Notwithstanding the provisions of subsection 7 (2), the obligation of the governing body which established 8 the community redevelopment agency to fund the redevelopment 9 trust fund annually shall continue until all loans, advances, and indebtedness, if any, and interest thereon, of a community 10 redevelopment agency incurred as a result of redevelopment in 11 12 a community redevelopment area have been paid. (b) Notwithstanding the provisions of subsections (1) 13 and (2), an alternative method of determining the amount and 14 time or times of payment of, and rate of interest upon, tax 15 increments contributed to the redevelopment trust fund, 16 17 including formulae and limits different than those specified 18 in subsection (1), may be enacted by interlocal agreement between any of the other taxing authorities required to 19 contribute a tax increment to the redevelopment trust fund and 20 21 the governing body that created the community redevelopment 22 agency. 23 Section 7. Section 163.410, Florida Statutes, is amended to read: 2.4 163.410 Exercise of powers in counties with home rule 25 charters.--In any county which has adopted a home rule 26 27 charter, the powers conferred by this part shall be exercised 2.8 exclusively by the governing body of such county. However, the 29 governing body of any such county which has adopted a home rule charter may, in its discretion, by resolution delegate 30 the exercise of the powers conferred upon the county by this 31

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1 part within the boundaries of a municipality to the governing 2 body of such a municipality. Such a delegation to a municipality shall confer only such powers upon a municipality 3 as shall be specifically enumerated in the delegating 4 5 resolution. Any power not specifically delegated shall be 6 reserved exclusively to the governing body of the county. This 7 section does not affect any community redevelopment agency 8 created by a municipality prior to the adoption of a county 9 home rule charter. Unless otherwise provided by an existing 10 ordinance, resolution, or interlocal agreement between any such county and a municipality, the governing body of the 11 12 county that has adopted a home rule charter shall approve or 13 deny act on any request from a municipality for a delegation of powers or a change in an existing delegation of powers 14 within 120 days after the receipt of all required 15 16 documentation or such request shall be <u>deemed approved. Any</u> 17 request by the county for additional documentation or other 18 information shall be made in writing to the municipality. The county shall notify the municipality in writing within 30 days 19 after receiving all the required documentation and other 20 21 requested information that such information is complete. If 22 the meeting of the county commission at which the request for 23 a delegation of powers or a change in an existing delegation of powers is unable to be held due to events beyond the 2.4 control of the county, the request shall be acted upon at the 25 next regularly scheduled meeting of the county commission 26 27 without regard to the 120-day limitation. If the county does 2.8 not act upon the request at the next regularly scheduled meeting, the request shall be deemed approved immediately sent 29 to the governing body for consideration. 30 Section 8. This act shall take effect October 1, 2006. 31

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CS for SB 2364

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
2 COMMITTEE SUBSTITUTE FOR Senate Bill 2364	
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4	The committee substitute (CS) authorizes a community redevelopment agency (CRA) to contract with qualified
5 nonprofit corporations to develop and provide affordab	nonprofit corporations to develop and provide affordable housing and workforce housing in the redevelopment area. It
6	also extends the date that determines which CRAs are subject to certain provisions of this bill. The CS specifies that a
7 county proposing an alternative redevelopment plan mu	county proposing an alternative redevelopment plan must send the plan to a municipality at least 20 days before their joint
8	public hearing.
9	This CS also reduces the waiting period for adopting a redevelopment plan after the required joint public hearing to
10 11	30 days. It deletes language affecting CRAs that extend their redevelopment plan beyond a certain time frame. The CS extends the effective date of the bill to October 1, 2006.
11	the effective date of the bill to october 1, 2006.
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