

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 249
SPONSOR(S): Jennings
TIED BILLS:

Florida 211 Network

IDEN./SIM. BILLS: CS/SB 156

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Utilities & Telecommunications Committee	_____	Cater	Holt
2) Health Care Appropriations Committee	_____	_____	_____
3) Commerce Council	_____	_____	_____
4) _____	_____	_____	_____
5) _____	_____	_____	_____

SUMMARY ANALYSIS

House Bill 249 amends section 408.918, Florida Statutes, to expand the Florida 211 Network to provide services in each county. The bill revises legislative intent by adding the finding that a statewide Florida 211 Network would be of great benefit to Floridians, particularly in times of disaster. The bill requires each Florida 211 Network provider to coordinate with county emergency management agencies to determine how the 211 Network may be used in the event of a disaster.

The bill provides a \$5 million General Revenue appropriation to the Agency for Health Care Administration (Agency) for Fiscal Year 2006-2007 to support the statewide expansion of the Florida 211 Network to all counties and to enhance the operations of existing 211 providers. The bill directs the Agency to distribute the funds to the Florida Alliance of Information & Referral Services (Alliance). The Alliance is to make the funds available to 211 providers based on a formula developed by the Alliance and on a matching basis, with each 211 provider required to match \$1 for \$1 the amount that it is provided from the Alliance.

By December 15, 2006, 211 providers receiving state funds are required to report to the Alliance the expenditure of their funds. By January 1, 2007, the Alliance is required to provide a statewide report to the Agency. No later than February 15, 2007, the Agency is required to submit a statewide expenditure report to the Governor, the President of the Senate, and the Speaker of the House of Representatives.

This act shall take effect upon becoming law.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. HOUSE PRINCIPLES ANALYSIS:

Empower Families-The bill provides for the expansion of the Florida 211 Network which provides community information and referral services. This expansion will assist more individuals and families in getting the assistance they need for a wide range of services.

Maintain Public Security-The bill requires 211 service providers to coordinate with county emergency management agencies to determine how the 211 Network may be used in the event of a disaster. In the event of a disaster, this may put less strain on emergency personnel.

B. EFFECT OF PROPOSED CHANGES:

Background

On July 21, 2000, the Federal Communications Commission (FCC) adopted Order No. FCC 00-256, in CC Docket No. 92-105, relating to the 211 dialing code. The FCC reserved the 211 dialing code for community information and referral services. The 211 code is intended to be an easy-to-remember and universally-recognizable number that would enable a critical connection between individuals and families in need and the appropriate community-based organizations and government agencies. Dialing 211 helps, for example, the elderly, the disabled, those who do not speak English, those who are having a personal crisis, the illiterate, or those who are new to communities, by providing referrals to and information about health and human services organizations and agencies.

In 2002, the Florida Health and Human Services Access Act (Act)¹ authorized the Agency for Health Care Administration (Agency) to develop a comprehensive, automated system for access to health care services. This system was to be implemented as a pilot project aimed at testing the feasibility of adopting a statewide 211 information and referral network capable of supporting the eligibility determination process required for publicly funded health care programs.

Section 408.918, Florida Statutes, further authorized the planning, development, and implementation of a statewide Florida 211 Network to serve as the single point of entry for information and referrals to publicly funded health and human service programs. The pilot project was scheduled to be completed on December 31, 2003, but it was terminated on June 30, 2003, because of loss of funding.

Under s. 408.918 (2), Florida Statutes, the Agency was required to develop criteria that organizations must satisfy to become certified Florida 211 Network providers. Previously, any organization could obtain a 211 number without meeting specific standards or qualifications.

Through certification, the Agency ensures that quality, consistent information and services are provided to those seeking health and human services across the state. Prior to receiving certification all candidates must be able to effectively demonstrate that their organization works collaboratively and have written agreements with specialized information and referral systems including crisis centers, child care resource and referral programs, elder help-lines, homeless coalitions, designated emergency management systems, 911 and 311² systems.

The Florida 211 Network Provider Certification Rule³ was adopted on April 28, 2003. The Agency has authorized, or is in the process of authorizing 12 organizations for certification as Florida 211 Network providers. Several other agencies have made official inquiries regarding the certification process.

¹ Ch. 2002-223, L.O.F., this act created ss. 408.911-408.918, F.S.

² The FCC has set aside 311 for non-emergency police and other governmental services.

³ S. 59G-11, F.A.C.

According to the United Way of Florida, 211 is currently available to more than 115 million people in 48 counties or about 84.5 percent of the state's population.

Currently, Florida's 211 providers receive funding from various sources. Funds may be provided through the United Way, county and local city governments, nonprofit agencies, corporations, grants, or private donations.

Proposed Changes

The bill amends s. 408.918, Florida Statutes, relating to the Florida 211 Network. The bill revises legislative intent by adding the finding that a statewide Florida 211 Network would be of great benefit to Floridians, particularly in times of disaster.

The bill creates section 408.918(3)(a) through section 408.918(3)(c), Florida Statutes. Paragraph (a) requires the Florida 211 Network to be expanded statewide to provide services in each county. Moreover, each 211 provider is required to coordinate with county emergency management agencies to determine how the 211 Network may be used in the event of a disaster.

To implement the Florida 211 Network business plan, paragraph (b) requires the Agency to distribute the funds to the Florida Alliance of Information & Referral Services (Alliance). The Alliance is to make the funds available to 211 providers based on a formula developed by the Alliance to ensure that all areas receive an equitable share of appropriated funds and on a matching basis, with each 211 provider being required to provide \$1 match for every \$1 provided by the Alliance. At a minimum, the funds are to be used to achieve statewide 211 coverage.

Paragraph (c) relates to reporting requirements. By December 15, 2006, each 211 provider that receives funding under this subsection is required to report to the Alliance its expenditure of funds on a form developed by the Agency. By January 1, 2007, the Alliance is required to provide a statewide report to the Agency, which includes the individual reports and aggregated data provided by the 211 providers. By February 15, 2007, the Agency is required to submit a report to the Governor, the President of the Senate, and the Speaker of the House of Representatives detailing the expenditure of the funds appropriated to it for 211 purposes.

The bill appropriates \$5 million for Fiscal Year 2006-2007 from the General Revenue Fund to the Agency for the statewide expansion of the Florida 211 Network to all counties and to enhance the operations of existing 211 providers.

This act shall take effect upon becoming law.

C. SECTION DIRECTORY:

- Section 1. Amends s. 408.918, F.S., revising legislative intent, providing for the expansion of the Florida 211 Network, and creating reporting requirements.
- Section 2. Provides an appropriation.
- Section 3. Provides an effective date.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

- 1. Revenues:
None

2. Expenditures: FY 2005-06

Nonrecurring Expenditures

General Revenue Fund	<u>\$5,000,000</u>
Total Funds	\$5,000,000

The bill provides that the Agency will distribute the \$5 million from General Revenue to the Alliance to implement the statewide expansion of the Florida 211 Network and to enhance the existing 211 provider organizations.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None

2. Expenditures:

None

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill expands the Florida 211 Network system, which provides an easy-to-remember and universally-recognizable number that would enable a critical connection between individuals and families in need with the appropriate community-based organizations and government agencies.

D. FISCAL COMMENTS:

The bill provides an appropriation of \$5 million from the General Revenue Fund to the Agency for Health Care Administration.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not require counties or municipalities to spend funds or to take an action requiring the expenditure of funds. The bill does not reduce the percentage of a state tax shared with counties or municipalities. This bill does not reduce the authority that municipalities have to raise revenue.

2. Other:

None

B. RULE-MAKING AUTHORITY:

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

Drafting

On lines 26 through 29, the bill indicates that 211 is currently available in 36 counties, representing 13.1 million people, or 77.5 percent of the state's population. According to the latest statistics from the United Way of Florida, 211 is currently available in 48 counties, representing 15.1 million people, or 84.5 percent of the state's population.

Comment

Agency for Health Care Administration

According to the Agency, with the passage of Medicaid Reform, Integrated Long Term Care, and other programs during the 2005 legislative session, existing Agency staff resources are currently preparing to implement major changes to the Medicaid program while continuing to operate the existing programs. Over the next few years, the Agency will be operating multiple systems that will continue to utilize all existing staff resources. As a result, the Agency currently has no staff resources to allocate to the additional workload that would be created to implement a statewide 211 provider certification.

In order to adequately administer and fully address the increased workload activities that the proposed legislation represents, the Agency believes that it needs three full time equivalent staff. The Agency is therefore requesting the following three full time equivalent positions:

(1) *AHCA Administrator*. This will be a select exempt position. Serve as the Agency's representative on the FLAIRS Board, the 211 Subcommittee Coordinator for the Board, and the Agency's designated liaison to Alliance for Information and Referral Services (AIRS) which is the national organization for 211 accreditation. Additionally, this position will develop program-specific policies and procedures, develop statewide program and budget implementation plan, including the approval, distribution, and oversight of state allocated funds which will be provided to FLAIRS for statewide distribution, complete both national and state legislative bill analyses relating to 211 information and referral services, write annual reports and all other reports relating to Florida's 211 Provider System, and supervise the other two positions.

(2) *Government Analyst II*. This position will be responsible for completing all activities relating to the Agency's certification of Florida's 211 Network Provider System. This will include initial certification of potential 211 provider organizations, re-certification of existing 211 Florida Network Providers, and the completion of onsite visits as required by the Florida 211 Network Provider Certification Rule (Chapter 59G-11, Florida Administrative Code). In addition this position will provide ongoing technical assistance to existing as well as potential Florida 211 Network Providers.

(3) *Government Operations Consultant I*. This position is responsible for developing and implementing a statewide database and matrix of certification requirements which will include provider requirements, and specific activity time guidelines. This position will be also be responsible for maintaining all reports and will serve as a research coordinator completing state and national research activities.

The Agency estimates that the cost of these positions will be \$201,345 for the 2006-2007 fiscal year and \$193,515 for the 2007-2008 fiscal year, with 100 percent coming from General Revenue.

IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES