By the Committees on Justice Appropriations; Judiciary; and Senators Margolis, King, Smith, Rich, Campbell, Saunders, Haridopolos, Aronberg and Wilson

604-2154-06

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1 A bill to be entitled 2 An act relating to human trafficking; amending s. 787.06, F.S.; providing legislative findings 3 4 and intent; defining the term "financial harm"; redefining the term "forced labor or services" 5 6 to include circumstances involving the use of 7 fraud or coercion against a person, the use of 8 certain debt practices, and the destruction, 9 concealing, or withholding of a person's 10 identification documents; providing for attempted human trafficking to be an equal 11 12 crime to human trafficking; prohibiting 13 knowingly benefiting financially or receiving anything of value from human trafficking when 14 the trafficked person engages in forced labor 15 or services; providing criminal penalties; 16 amending s. 772.102, F.S.; expanding the definition of the term "criminal activity" to 18 include the offense of human trafficking and 19 the offense of sex trafficking for purposes of 20 21 seeking civil remedies for criminal offenses; 22 amending s. 772.104, F.S.; revising a civil 23 cause of action relating to injuries by reason of criminal activity; providing for alternative 2.4 damages for violations relating to sex 25 26 trafficking and human trafficking; amending s. 27 895.02, F.S.; redefining the term "racketeering 2.8 activity" to include the offense of human 29 trafficking for purposes of the Florida RICO Act; reenacting ss. 16.56(1)(a), 655.50(3)(g), 30 896.101(2)(g), and 905.34, F.S., relating to 31

the authority of the Office of the Statewide 1 2 Prosecutor, the definition of "specified unlawful activity" in a law prohibiting money 3 4 laundering in financial institutions and in the 5 Florida Money Laundering Act, and the subject 6 matter jurisdiction of a statewide grand jury, 7 to incorporate the amendments made to s. 8 895.02, F.S., in references thereto; providing 9 an effective date. 10 Be It Enacted by the Legislature of the State of Florida: 11 12 13 Section 1. Section 787.06, Florida Statutes, is amended to read: 14 787.06 Human trafficking.--15 (1)(a) The Legislature finds that human trafficking is 16 a form of modern-day slavery. Victims of human trafficking are 17 18 young children, teenagers, and adults. Thousands of victims are trafficked annually across international borders 19 worldwide. Many of these victims are trafficked into this 2.0 21 state. The Legislature finds that victims of human trafficking are subjected to force, fraud, or coercion for the purpose of 22 23 sexual exploitation or forced labor. (b) The Legislature finds that while many victims of 2.4 human trafficking are forced to work in prostitution or the 2.5 sexual entertainment industry, trafficking also occurs in 26 forms of labor exploitation, such as domestic servitude, 27 2.8 restaurant work, janitorial work, sweatshop factory work, and 29 migrant agricultural work. 30 (c) The Legislature finds that traffickers use various techniques to instill fear in victims and to keep them

enslaved. Some traffickers keep their victims under lock and 2 key. However, the most frequently used practices are less-obvious techniques that include isolating victims from 3 4 the public and family members; confiscating passports, visas, or other identification documents; using or threatening to use 5 6 violence toward victims or their families; telling victims 7 that they will be imprisoned or deported for immigration 8 violations if they contact authorities; and controlling the victims' funds by holding the money for "safekeeping." 9 10 (d) It is the intent of the Legislature that the perpetrators of human trafficking be penalized for their 11 12 illegal conduct and that the victims of trafficking be 13 protected and assisted by this state and its agencies. In furtherance of this policy, it is the intent of the 14 Legislature that the State Supreme Court, The Florida Bar, and 15 relevant state agencies prepare and implement training 16 programs in order that judges, attorneys, law enforcement 18 personnel, investigators, and others are able to identify traffickers and victims of human trafficking and direct 19 victims to appropriate agencies for assistance. It is the 2.0 21 intent of the Legislature that the Department of Children and 2.2 Family Services and other state agencies cooperate with other 23 state and federal agencies to ensure that victims of human trafficking can access social services and benefits to 2.4 alleviate their plight. 2.5 (2)(1) As used in this section, the term: 26 27 (a) "Financial harm" includes extortionate extension 2.8 of credit, loan sharking as defined in s. 687.071, or employment contracts that violate the statute of frauds as 29 30 provided in s. 725.01.

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775.083, or s. 775.084.

(b)(a) "Forced labor or services" means labor or services obtained from a person by:

- 1. Using or threatening to use physical force, fraud, or coercion against that person or another person; or
- 2. Restraining, isolating, or confining or threatening to restrain, isolate, or confine that person or another person without lawful authority and against her or his will:
- 3. Using lending or other credit methods to establish a debt by that person or another person when the labor or services are pledged as a security for the debt, if the value of the labor or services as reasonably assessed is not applied toward the liquidation of the debt or the length and nature of the labor or services are not respectively limited and defined; or
- 4. Destroying, concealing, removing, confiscating, withholding, or possessing any actual or purported passport, visa, or other immigration document, or any other actual or purported government identification document, of that person or another person.
- (c)(b) "Human trafficking" means transporting,
 soliciting, recruiting, harboring, providing, or obtaining
 another person for transport.
- (3)(2) Any person who knowingly engages, or attempts to engage, in human trafficking with the intent that the trafficked person engage in forced labor or services or who knowingly benefits financially or receives anything of value, or attempts to benefit financially or receive anything of value, from human trafficking when the trafficked person engages in forced labor or services commits a felony of the second degree, punishable as provided in s. 775.082, s.

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practices.

Section 2. Subsection (1) of section 772.102, Florida 2 Statutes, is amended to read: 3 772.102 Definitions.--As used in this chapter, the 4 term: 5 "Criminal activity" means to commit, to attempt to (1)commit, to conspire to commit, or to solicit, coerce, or 7 intimidate another person to commit: 8 (a) Any crime that which is chargeable by indictment or information under the following provisions: 9 10 1. Section 210.18, relating to evasion of payment of 11 cigarette taxes. 12 2. Section 414.39, relating to public assistance 13 fraud. 3. Section 440.105 or s. 440.106, relating to workers' 14 15 compensation. 4. Part IV of chapter 501, relating to telemarketing. 16 17 5. Chapter 517, relating to securities transactions. 6. Section 550.235, s. 550.3551, or s. 550.3605, 18 relating to dogracing and horseracing. 19 7. Chapter 550, relating to jai alai frontons. 20 21 8. Chapter 552, relating to the manufacture, 22 distribution, and use of explosives. 23 9. Chapter 562, relating to beverage law enforcement. 10. Section 624.401, relating to transacting insurance 2.4 without a certificate of authority, s. 624.437(4)(c)1., 2.5 relating to operating an unauthorized multiple-employer 26 27 welfare arrangement, or s. 626.902(1)(b), relating to 2.8 representing or aiding an unauthorized insurer. 11. Chapter 687, relating to interest and usurious 29

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Section 721.08, s. 721.09, or s. 721.13, relating 2 to real estate timeshare plans. 3 13. Chapter 782, relating to homicide. 4 14. Chapter 784, relating to assault and battery. 5 15. Chapter 787, relating to kidnapping or human 6 trafficking. 7 16. Chapter 790, relating to weapons and firearms. 17. Section 796.03, s. 796.04, <u>s. 796.045</u>, s. 796.05, 8 or s. 796.07, relating to prostitution or sex trafficking. 9 10 18. Chapter 806, relating to arson. 19. Section 810.02(2)(c), relating to specified 11 burglary of a dwelling or structure. 13 20. Chapter 812, relating to theft, robbery, and related crimes. 14 21. Chapter 815, relating to computer-related crimes. 15 22. Chapter 817, relating to fraudulent practices, 16 17 false pretenses, fraud generally, and credit card crimes. Section 827.071, relating to commercial sexual 18 23. exploitation of children. 19 24. Chapter 831, relating to forgery and 20 21 counterfeiting. 22 25. Chapter 832, relating to issuance of worthless checks and drafts. 23 26. Section 836.05, relating to extortion. 2.4 27. Chapter 837, relating to perjury. 25 28. Chapter 838, relating to bribery and misuse of 26 27 public office.

847.06, or s. 847.07, relating to obscene literature and

30. Section 847.011, s. 847.012, s. 847.013, s.

29. Chapter 843, relating to obstruction of justice.

Section 849.09, s. 849.14, s. 849.15, s. 849.23, or s. 849.25, relating to gambling. 2 32. Chapter 893, relating to drug abuse prevention and 3 control. 4 5 Section 914.22 or s. 914.23, relating to witnesses, victims, or informants. 7 34. Section 918.12 or s. 918.13, relating to tampering 8 with jurors and evidence. (b) Any conduct which is subject to indictment or 9 10 information as a criminal offense and listed in 18 U.S.C. s. 1961(1) (A), (B), (C), or (D). 11 12 Section 3. Section 772.104, Florida Statutes, is 13 amended to read: 772.104 Civil cause of action.--14 (1) Any person who proves by clear and convincing 15 evidence that he or she has been injured by reason of any 16 violation of the provisions of s. 772.103 shall have a cause of action for threefold the actual damages sustained and, in 18 any such action, is entitled to minimum damages in the amount 19 of \$200, and reasonable attorney's fees and court costs in the 20 21 trial and appellate courts. 22 (2) As an alternative to recovery under subsection 23 (1), any person who proves by clear and convincing evidence

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that he or she has been injured by reason of any violation of

the provisions of s. 772.103 relating to sex trafficking or

human trafficking shall have a cause of action for threefold

the amount of profit gained from the sex trafficking or human

trafficking and, in any such action, is entitled to minimum damages in the amount of \$200 and reasonable attorney's fees

and court costs in the trial and appellate courts.

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- (3) In no event shall punitive damages be awarded under this section. The defendant shall be entitled to recover reasonable attorney's fees and court costs in the trial and appellate courts upon a finding that the claimant raised a claim which was without substantial fact or legal support. In awarding attorney's fees and costs under this section, the court shall not consider the ability of the opposing party to pay such fees and costs. Nothing under this section shall be interpreted as limiting any right to recover attorney's fees or costs provided under other provisions of law.
- Section 4. Subsection (1) of section 895.02, Florida Statutes, as amended by section 3 of chapter 2005-362, Laws of Florida, is amended to read:
- 15 895.02 Definitions.--As used in ss. 895.01-895.08, the 16 term:
- 17 (1) "Racketeering activity" means to commit, to
 18 attempt to commit, to conspire to commit, or to solicit,
 19 coerce, or intimidate another person to commit:
 - (a) Any crime which is chargeable by indictment or information under the following provisions of the Florida Statutes:
- 1. Section 210.18, relating to evasion of payment of cigarette taxes.
- 25 2. Section 403.727(3)(b), relating to environmental control.
- 3. Section 409.920 or s. 409.9201, relating to Medicaid fraud.
- 4. Section 414.39, relating to public assistance fraud.

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- 5. Section 440.105 or s. 440.106, relating to workers' compensation.
 - 6. Section 443.071(4), relating to creation of a fictitious employer scheme to commit unemployment compensation fraud.
 - 7. Section 465.0161, relating to distribution of medicinal drugs without a permit as an Internet pharmacy.
 - 8. Sections 499.0051, 499.0052, 499.00535, 499.00545, and 499.0691, relating to crimes involving contraband and adulterated drugs.
- 9. Part IV of chapter 501, relating to telemarketing.
- 12 10. Chapter 517, relating to sale of securities and investor protection.
- 11. Section 550.235, s. 550.3551, or s. 550.3605, relating to dogracing and horseracing.
 - 12. Chapter 550, relating to jai alai frontons.
 - 13. Section 551.109, relating to slot machine gaming.
- 18 14. Chapter 552, relating to the manufacture,
- 19 distribution, and use of explosives.
- 20 15. Chapter 560, relating to money transmitters, if 21 the violation is punishable as a felony.
 - 16. Chapter 562, relating to beverage law enforcement.
 - 17. Section 624.401, relating to transacting insurance without a certificate of authority, s. 624.437(4)(c)1., relating to operating an unauthorized multiple-employer welfare arrangement, or s. 626.902(1)(b), relating to representing or aiding an unauthorized insurer.
- 28 18. Section 655.50, relating to reports of currency 29 transactions, when such violation is punishable as a felony.
- 30 19. Chapter 687, relating to interest and usurious 31 practices.

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public office.

Section 721.08, s. 721.09, or s. 721.13, relating 2 to real estate timeshare plans. 3 21. Chapter 782, relating to homicide. 4 22. Chapter 784, relating to assault and battery. 5 23. Chapter 787, relating to kidnapping or human 6 trafficking. 7 24. Chapter 790, relating to weapons and firearms. 25. Section 796.03, s. 796.035, s. 796.04, s. 796.045, 8 s. 796.05, or s. 796.07, relating to prostitution and sex 9 10 trafficking. 26. Chapter 806, relating to arson. 11 12 27. Section 810.02(2)(c), relating to specified 13 burglary of a dwelling or structure. 28. Chapter 812, relating to theft, robbery, and 14 related crimes. 15 29. Chapter 815, relating to computer-related crimes. 16 17 30. Chapter 817, relating to fraudulent practices, false pretenses, fraud generally, and credit card crimes. 18 31. Chapter 825, relating to abuse, neglect, or 19 exploitation of an elderly person or disabled adult. 20 21 32. Section 827.071, relating to commercial sexual 22 exploitation of children. 23 33. Chapter 831, relating to forgery and counterfeiting. 2.4 25 34. Chapter 832, relating to issuance of worthless checks and drafts. 26 27 35. Section 836.05, relating to extortion. 2.8 36. Chapter 837, relating to perjury. 37. Chapter 838, relating to bribery and misuse of 29

38. Chapter 843, relating to obstruction of justice.

39. Section 847.011, s. 847.012, s. 847.013, s. 847.06, or s. 847.07, relating to obscene literature and 2 3 profanity. 4 40. Section 849.09, s. 849.14, s. 849.15, s. 849.23, or s. 849.25, relating to gambling. 5 6 41. Chapter 874, relating to criminal street gangs. 7 42. Chapter 893, relating to drug abuse prevention and 8 control. 9 43. Chapter 896, relating to offenses related to 10 financial transactions. 44. Sections 914.22 and 914.23, relating to tampering 11 12 with a witness, victim, or informant, and retaliation against 13 a witness, victim, or informant. 45. Sections 918.12 and 918.13, relating to tampering 14 with jurors and evidence. 15 (b) Any conduct defined as "racketeering activity" 16 17 under 18 U.S.C. s. 1961(1). Section 5. For the purpose of incorporating the 18 amendment made by this act to section 895.02, Florida 19 Statutes, in a reference thereto, paragraph (a) of subsection 20 21 (1) of section 16.56, Florida Statutes, is reenacted to read: 22 16.56 Office of Statewide Prosecution. --23 (1) There is created in the Department of Legal Affairs an Office of Statewide Prosecution. The office shall 2.4 be a separate "budget entity" as that term is defined in 25 chapter 216. The office may: 26 27 (a) Investigate and prosecute the offenses of: 2.8 1. Bribery, burglary, criminal usury, extortion, gambling, kidnapping, larceny, murder, prostitution, perjury, 29 30 robbery, carjacking, and home-invasion robbery;

- 2. Any crime involving narcotic or other dangerous
 drugs;
- 3. Any violation of the provisions of the Florida RICO 3 4 (Racketeer Influenced and Corrupt Organization) Act, including any offense listed in the definition of racketeering activity 5 in s. 895.02(1)(a), providing such listed offense is 7 investigated in connection with a violation of s. 895.03 and is charged in a separate count of an information or indictment 8 containing a count charging a violation of s. 895.03, the 9 prosecution of which listed offense may continue independently 10 if the prosecution of the violation of s. 895.03 is terminated 11 12 for any reason;
 - $\begin{tabular}{ll} 4. & Any \ violation \ of \ the \ provisions \ of \ the \ Florida \\ Anti-Fencing \ Act; \end{tabular}$
 - 5. Any violation of the provisions of the Florida Antitrust Act of 1980, as amended;
 - 6. Any crime involving, or resulting in, fraud or deceit upon any person;
 - 7. Any violation of s. 847.0135, relating to computer pornography and child exploitation prevention, or any offense related to a violation of s. 847.0135;
 - 8. Any violation of the provisions of chapter 815;
 - 9. Any criminal violation of part I of chapter 499;
 - 10. Any violation of the provisions of the Florida Motor Fuel Tax Relief Act of 2004;
- 26 11. Any criminal violation of s. 409.920 or s. 409.9201; or
- 28 12. Any crime involving voter registration, voting, or candidate or issue petition activities;

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or any attempt, solicitation, or conspiracy to commit any of 2 the crimes specifically enumerated above. The office shall have such power only when any such offense is occurring, or 3 has occurred, in two or more judicial circuits as part of a 4 related transaction, or when any such offense is connected 5 with an organized criminal conspiracy affecting two or more judicial circuits.

Section 6. For the purpose of incorporating the amendment made by this act to section 895.02, Florida Statutes, in a reference thereto, paragraph (g) of subsection (3) of section 655.50, Florida Statutes, is reenacted to read:

655.50 Florida Control of Money Laundering in Financial Institutions Act; reports of transactions involving currency or monetary instruments; when required; purpose; definitions; penalties. --

- (3) As used in this section, the term:
- (g) "Specified unlawful activity" means any "racketeering activity" as defined in s. 895.02.

Section 7. For the purpose of incorporating the amendment made by this act to section 895.02, Florida Statutes, in a reference thereto, paragraph (g) of subsection (2) of section 896.101, Florida Statutes, is reenacted to read:

896.101 Florida Money Laundering Act; definitions; penalties; injunctions; seizure warrants; immunity.--

- (2) As used in this section, the term:
- "Specified unlawful activity" means any "racketeering activity" as defined in s. 895.02.

Section 8. For the purpose of incorporating the amendment made by this act to section 895.02, Florida

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Statutes, in a reference thereto, section 905.34, Florida Statutes, is reenacted to read:

905.34 Powers and duties; law applicable. -- The jurisdiction of a statewide grand jury impaneled under this chapter shall extend throughout the state. The subject matter jurisdiction of the statewide grand jury shall be limited to the offenses of:

- (1) Bribery, burglary, carjacking, home-invasion robbery, criminal usury, extortion, gambling, kidnapping, larceny, murder, prostitution, perjury, and robbery;
- (2) Crimes involving narcotic or other dangerous 11 12 drugs;
 - (3) Any violation of the provisions of the Florida RICO (Racketeer Influenced and Corrupt Organization) Act, including any offense listed in the definition of racketeering activity in s. 895.02(1)(a), providing such listed offense is investigated in connection with a violation of s. 895.03 and is charged in a separate count of an information or indictment containing a count charging a violation of s. 895.03, the prosecution of which listed offense may continue independently if the prosecution of the violation of s. 895.03 is terminated for any reason;
 - (4) Any violation of the provisions of the Florida Anti-Fencing Act;
- (5) Any violation of the provisions of the Florida Antitrust Act of 1980, as amended; 26
 - (6) Any violation of the provisions of chapter 815;
- 2.8 (7) Any crime involving, or resulting in, fraud or 29 deceit upon any person;
- (8) Any violation of s. 847.0135, s. 847.0137, or s. 30 847.0138 relating to computer pornography and child

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exploitation prevention, or any offense related to a violation
   of s. 847.0135, s. 847.0137, or s. 847.0138;
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           (9) Any criminal violation of part I of chapter 499;
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   or
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           (10) Any criminal violation of s. 409.920 or s.
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    409.9201;
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   or any attempt, solicitation, or conspiracy to commit any
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   violation of the crimes specifically enumerated above, when
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    any such offense is occurring, or has occurred, in two or more
    judicial circuits as part of a related transaction or when any
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    such offense is connected with an organized criminal
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    conspiracy affecting two or more judicial circuits. The
    statewide grand jury may return indictments and presentments
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    irrespective of the county or judicial circuit where the
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    offense is committed or triable. If an indictment is
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   returned, it shall be certified and transferred for trial to
    the county where the offense was committed. The powers and
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    duties of, and law applicable to, county grand juries shall
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    apply to a statewide grand jury except when such powers,
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   duties, and law are inconsistent with the provisions of ss.
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    905.31-905.40.
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           Section 9. This act shall take effect October 1, 2006.
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1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2	CS for Senate Bill 250
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4	Expands the scope of the state's criminal prohibition against human trafficking by including additional types of activity
5	that can constitute "financial harm".
6	Removes a requirement for the Florida Court Educational Council to establish standards of instruction for circuit and
7	county court judges who hear cases involving victims of human trafficking and provide periodic and timely instruction.
8	Expands the definition of the term "criminal activity" to
9	include the offense of sex trafficking, for purposes of a statute allowing civil recovery for victims.
10	Expands, as an alternative to cause of action for a victim of
11	human or sex trafficking, that the victim may pursue a cause of action for three times the amount of profit gained from the
12	human or sex trafficking, and that the victim is entitled to minimum damages in the amount of \$200, and reasonable
13	attorney's fees and court costs in the trial and appellate courts.
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