By Senator Haridopolos

26-1547-06 See HB 261

1	A bill to be entitled
2	An act relating to the Florida Incentive-based
3	Permitting Act; creating s. 403.0874, F.S.;
4	providing a short title; providing legislative
5	findings; providing purposes; providing
6	definitions; providing for an Incentive-based
7	Permitting Program; providing compliance
8	incentives for certain environmental permitting
9	activities; providing requirements and
10	limitations; providing for administration by
11	the Department of Environmental Protection;
12	requiring the department to adopt certain
13	rules; amending ss. 161.041, 373.219, and
14	373.413, F.S.; specifying application of
15	Incentive-based Permitting Program provisions;
16	amending s. 403.087, F.S.; revising criteria
17	for department permit issuance to conform;
18	providing an effective date.
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20	Be It Enacted by the Legislature of the State of Florida:
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22	Section 1. Section 403.0874, Florida Statutes, is
23	created to read:
24	403.0874 Incentive-based Permitting Program
25	(1) SHORT TITLE This section may be cited as the
26	"Florida Incentive-based Permitting Act."
27	(2) LEGISLATIVE FINDINGS; PUBLIC PURPOSE
28	(a) The Legislature finds and declares that a permit
29	applicant's history of compliance with applicable permit
30	conditions and requirements and the environmental laws of this
31	state is a factor that should be considered by the agency when

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chapter 403.

to an applicant, based upon compliance incentives under this 2 section. 3 4 (b) Permit applicants with a history of compliance with applicable permit conditions and requirements and the 5 6 environmental laws of this state should be eligible for longer 7 permits, expedited permit reviews, short-form permit renewals, 8 and other incentives to reward and encourage such applicants. 9 (c) The agency is encouraged to work with permittees 10 and permit applicants to encourage compliance and avoid burdensome and expensive consequences of noncompliance. 11 12 (d) It is therefore declared to be the purpose of this 13 section to provide the agency with clear and specific authority to consider the compliance history of a permit 14 applicant who has applied for an incentive-based permit. 15 (3) DEFINITIONS.--For purposes of this section: 16 17 (a) "Agency" means the Department of Environmental 18 Protection. (b) "Applicant" means the proposed permittee or 19 transferee, owner, or operator of a regulated activity seeking 2.0 21 an agency permit. 22 (c) "Environmental laws" means any state or federal 23 law that regulates activities for the purpose of protecting the environment, or for the purpose of protecting the public 2.4 health from pollution or contaminants, but does not include 2.5

the agency is considering whether to issue or reissue a permit

including, but not limited to, the construction or operation

any law that regulates activities for the purpose of zoning,

growth management, or land use. The term includes, but is not

limited to, chapter 161, parts II and IV of chapter 373, and

(d) "Regulated activity" means any activity,

of a facility, installation, system, or project, for which a 2 permit or certification is required by law. (e) "Site" means a single parcel, or multiple 3 4 contiguous or adjacent parcels, of land on which the applicant 5 proposes to conduct, or has conducted, a regulated activity. 6 (4) COMPLIANCE INCENTIVES. -- In order to obtain compliance incentives, the applicant must affirmatively 7 8 request such incentives as part of the permit application. Unless otherwise prohibited by state or federal law, agency 9 10 rule, or federal regulation, and provided the applicant meets all other applicable criteria for the issuance of a permit, 11 12 any applicant who meets the criteria set forth in this 13 subsection is entitled to the following incentives: (a) Level 1.--14 1. An applicant shall be entitled to incentives 15 pursuant to this paragraph at a site if the applicant 16 17 conducted the regulated activity for at least 4 of the 5 years preceding submittal of the permit application or, if the 18 activity is a new regulated activity, the applicant conducted 19 a similar regulated activity under an agency permit for at 2.0 21 least 4 of the 5 years at a different site in this state preceding submittal of the permit application. However, an 2.2 23 applicant shall not be entitled to incentives under this paragraph if the applicant has a relevant compliance history 2.4 at the subject site that includes any violation that resulted 2.5 in enforcement action and the violation resulted in the 26 2.7 potential for harm to human health or the environment. Alleged 2.8 violations shall not be considered unless a consent order or other settlement has been entered into or the violation has 29 been adjudicated. 30

2. Level 1 incentives shall include:

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section.

Automatic renewal of permit. -- A renewal of a permit shall be issued for a period of 5 years and shall, after notice and an opportunity for public comment, be automatically renewed for one additional 5-year term without agency action unless the agency determines, based on information submitted by the applicant or resulting from the public comments or its own records, that the applicant has committed violations during the relevant review period that disqualify the applicant from receiving the automatic or expedited renewal. b. Expedited permit review .-- The processing time following receipt of a completed application shall be 45 days for the issuance of the agency action. Short-form renewals. -- Renewals of permits not involving substantial construction or expansion may be made upon a shortened application form specifying only the changes in the regulated activity or a certification by the applicant that no changes in the regulated activity are proposed if that is the case. Applicants for short-form renewals shall complete and submit the prescribed compliance form with the application and shall remain subject to the compliance history review of this section. All other procedural requirements for renewal applications remain unchanged. This provision shall supplement any expedited review processes found in agency rules. d. Rulemaking. -- Within 6 months after the effective date of this section, the agency shall initiate rulemaking to implement Level 1 incentives. The rule shall specify what incentives will be made available, how applicants may qualify for incentives, and how extended permits may be transferred. Until an implementing rule is adopted, Level 1 incentives shall not be available to permit applicants under this

1	(b) Level 2
2	1. An applicant shall be entitled to incentives
3	pursuant to this paragraph if the applicant meets the
4	requirements for Level 1 and the applicant takes any other
5	actions not otherwise required by law that result in:
6	a. Reductions in actual or permitted discharges or
7	emissions;
8	b. Reductions in the impacts of regulated activities
9	on public lands or natural resources;
10	c. Waste reduction or reuse;
11	d. Implementation of a voluntary environmental
12	management system; or
13	e. Other similar actions as determined by agency rule.
14	2. Level 2 incentives may include all Level 1
15	incentives and shall also include:
16	a. Ten-year permits, provided the applicant has
17	conducted a regulated activity at the site for at least 5
18	years.
19	b. Fewer routine inspections than other regulated
20	activities similarly situated.
21	c. Expedited review of requests for permit
22	modifications.
23	d. Agency recognition, program-specific incentives, or
24	certifications in lieu of renewal permits.
25	e. No more than two requests for additional
26	information.
27	(c) Rulemaking Within 6 months after the effective
28	date of this section, the agency shall initiate rulemaking to
29	implement Level 2 incentives. The rule shall specify what
30	incentives will be made available, how applicants may qualify
31	for incentives, and how extended permits may be transferred.

Until an implementing rule is adopted, Level 2 incentives 2 shall not be available to permit applicants under this 3 section. 4 Section 2. Subsection (5) is added to section 161.041, Florida Statutes, to read: 5 6 161.041 Permits required.--7 (5) The Incentive-based Permitting Program provisions of s. 403.0874 shall apply to all permits issued under this 8 9 chapter. 10 Section 3. Subsection (3) is added to section 373.219, Florida Statutes, to read: 11 12 373.219 Permits required.--13 (3) The Incentive-based Permitting Program provisions of s. 403.0874 shall apply to all permits issued under this 14 15 <u>part.</u> Section 4. Subsection (6) is added to section 373.413, 16 Florida Statutes, to read: 18 373.413 Permits for construction or alteration.--(6) The Incentive-based Permitting Program provisions 19 of s. 403.0874 shall apply to permits issued under this 2.0 21 section. 22 Section 5. Subsection (7) of section 403.087, Florida 23 Statutes, is amended to read: 403.087 Permits; general issuance; denial; revocation; 2.4 2.5 prohibition; penalty .--(7) A permit issued pursuant to this section shall not 26 27 become a vested right in the permittee. The department may revoke any permit issued by it if it finds that the 29 permitholder: 30 (a) Has submitted <u>material</u> false or inaccurate information in the his or her application for such permit when

1	true or accurate information would have warranted denial of
2	the permit initially;
3	(b) Has violated law, department orders, rules, or
4	regulations, or <del>permit</del> conditions <u>directly related to such</u>
5	<pre>permit;</pre>
6	(c) Has failed to submit operational reports or other
7	information required by department rule or regulation <u>directly</u>
8	related to such permit; or
9	(d) Has refused lawful inspection under s. 403.091 at
10	the facility authorized by such permit.
11	Section 6. This act shall take effect upon becoming a
12	law.
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