By the Committee on Commerce and Consumer Services; and Senator Atwater

577-2211-06

1	A bill to be entitled
2	An act relating to capital formation; creating
3	s. 288.996, F.S., the Florida Capital Formation
4	Act; providing definitions; requiring
5	Enterprise Florida, Inc., to organize the
6	Florida Opportunity Fund as a wholly owned
7	private, not-for-profit limited liability
8	company; providing for a board of directors for
9	the company; providing for filling vacancies on
10	the board of directors and for terms of office;
11	specifying duties of the company; requiring the
12	company to select a Florida Opportunity Fund
13	Allocation Manager; providing requirements for
14	investments; requiring the Florida Opportunity
15	Fund to issue an annual report to the Governor
16	and the Legislature; providing for a transfer
17	of nonrecurring funds from the General Revenue
18	Fund to the Economic Development Trust Fund for
19	subsequent investment in the Florida
20	Opportunity Fund; providing for future
21	dissolution of the account; providing an
22	effective date.
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24	Be It Enacted by the Legislature of the State of Florida:
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26	Section 1. Section 288.996, Florida Statutes, is
27	created to read:
28	288.996 Capital formation
29	(1) SHORT TITLE This section may be cited as the
30	"Florida Capital Formation Act."
31	(2) DEFINITIONSAs used in this section, the term:

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CODING: Words stricken are deletions; words underlined are additions.

1	(a) "Company" means the Florida Opportunity Fund.
2	(b) "Florida Opportunity Fund Allocation Manager" or
3	"allocation manager" means one or more fund-of-funds
4	investment managers hired by the Florida Opportunity Fund to
5	invest assets of the company in venture capital funds.
6	(3) FLORIDA CAPITAL INVESTMENT ACCOUNT
7	(a) The Governor's Office of Tourism, Trade, and
8	Economic Development shall account for the funds separately
9	within the Economic Development Trust Fund created in s.
10	288.095 for moneys transferred under this section. The office
11	shall make all funds available for investment by the State
12	Board of Administration or its investment manager as requested
13	by the State Board of Administration. The State Board of
14	Administration or its designated investment manager shall
15	invest and reinvest the moneys in accordance with s. 215.47
16	and subject to the terms of any trust agreement between the
17	State Board of Administration and the office. Fees and
18	expenses incurred by the State Board of Administration for
19	investing the moneys shall be deducted as provided in a trust
20	agreement. Upon request of the office, the State Board of
21	Administration shall liquidate investments and advance the
22	proceeds to the company as required to fund its investments
23	pursuant to this section as well as its reasonable and
24	necessary operational expenses. The exercise by the State
25	Board of Administration or its designated investment manager
26	of powers conferred by this section shall be deemed and held
27	to be the performance of essential public purposes.
28	(b) The State Board of Administration or its
29	designated investment manager shall invest and reinvest any
30	funds returned to the account by the company in accordance
31	with s. 215.47 and subject to the terms of any trust agreement

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between the State Board of Administration and the office. The 2 company shall maintain necessary working capital moneys; obtain funding from the account for its investments, 3 reasonable and necessary operating costs, or replenishment of 4 working capital balances; and return for liquidity investment 5 6 any moneys received in excess of its working capital needs. 7 (4) FLORIDA OPPORTUNITY FUND; CREATION; POWERS AND 8 DUTIES. --9 (a) Enterprise Florida, Inc., shall organize the 10 Florida Opportunity Fund as a wholly owned, private, not-for-profit limited liability Florida company. The Florida 11 12 Opportunity Fund is not a public company or instrumentality of 13 the state. (b) The Florida Opportunity Fund shall be governed by 14 a board of directors consisting of five members who have 15 expertise in the area of the selection and supervision of 16 early-stage investment managers or in the fiduciary management 18 of investment funds or who have expertise in other areas considered appropriate by the appointment committee. The vice 19 chair of Enterprise Florida, Inc., shall select from among its 2.0 21 board of directors a five-person appointment committee to 2.2 appoint the company's initial board of directors. After 23 selection of the initial board of directors, vacancies on the board of directors shall be filled by appointment by 2.4 Enterprise Florida, Inc. The board of directors shall be 2.5 appointed to serve terms in accordance with the company's 26 2.7 organizational documents. Members of the board of directors 2.8 are subject to any restrictions on conflicts of interest 29 specified in the organizational documents and may not have an interest in the Florida Opportunity Fund Allocation Manager or 30

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of directors shall serve without compensation, but members, 2 the president, and staff may be reimbursed for all reasonable, necessary, and actual expenses, as determined by the board. 3 4 (c) The company shall have all powers granted under chapter 608 and may indemnify directors to the broadest extent 5 6 permissible under state law. However, the directors and investment staff shall have a fiduciary duty with respect to 8 the management of company assets and selection and oversight 9 of its allocation manager. 10 (d) The company shall select a Florida Opportunity Fund Allocation Manager who has a demonstrated expertise in 11 12 the successful management and fund allocation of investments 13 in venture capital funds. In selecting a manager, the company shall consider, among other pertinent factors, each 14 candidate's level of experience, quality of management, 15 investment philosophy and process, prior investment fund 16 results, and potential for achieving the purposes of this 18 section. (e) The company shall invest on a fund-of-funds basis 19 2.0 in seed and early-stage venture capital funds having 21 experienced managers or management teams with demonstrated 2.2 experience, expertise, and a successful history in the 23 investment of venture capital funds, focusing on opportunities in this state. The company may not make direct investments in 2.4 individual businesses. While not precluded from investing in 2.5 venture capital funds that have investments outside this 26 27 state, the company must require a venture capital fund to show

a record of successful investment in this state, to be based in this state, or to have an office in this state staffed with

a full-time, professional venture investment executive in

any and all terms and conditions for its investments, 2 including the claw back of management fees and other provisions that maximize investment in seed and early-stage 3 4 Florida-based companies. 5 (f) The company may not invest in a venture capital 6 fund unless that venture capital fund has raised capital from 7 other sources in an amount at least equal to the investment of 8 the company, such that the total invested in Florida-based companies by the receiving venture capital fund totals at 9 10 least twice the investment of the company. Investments must be made in Florida-based companies, including, without 11 12 limitation, enterprises in life sciences, information 13 technology, advanced manufacturing processes, aviation and aerospace, and homeland security and defense, as well as other 14 strategic technologies. 15 (5) ANNUAL REPORT. -- The company shall submit an annual 16 17 report of its activities to the Governor, the President of the 18 Senate, and the Speaker of the House of Representatives within 3 months after the end of its fiscal year. The annual report 19 must include a copy of the independent audit of the company 2.0 21 and a valuation of the assets of the company, a review of the 2.2 progress of the Florida Opportunity Fund Allocation Manager in 23 implementing its investment plan, the rate of return, and the benefits to the state resulting from this program. The annual 2.4 report must also include a list of venture capital funds in 2.5 which investments were made and the number of Florida 26 2.7 businesses created and their associated industry. The annual 2.8 report must include the number of jobs created if such 29 <u>information</u> is available. Section 2. For the 2006-2007 fiscal year, the sum of 30 31 \$300,000 is appropriated from the General Revenue Fund to the

Economic Development Trust Fund in the Office of Tourism, 2 Trade, and Economic Development to be used for start-up activities necessary to implement this act, including creation 3 4 of the Florida Opportunity Fund and the solicitation, and related due diligence, required for contracting the services 5 6 of the Florida Opportunity Fund Allocation Manager. 7 Section 3. For the 2006-2007 fiscal year, the sum of 8 is transferred from nonrecurring moneys in the General Revenue Fund to the Economic Development Trust Fund in 9 10 the Office of Tourism, Trade, and Economic Development for subsequent investment in the Florida Opportunity Fund as 11 12 described in this act. Notwithstanding s. 216.301, Florida 13 Statutes, and pursuant to s. 216.351, Florida Statutes, any balance in the account at the end of any fiscal year shall 14 remain in the account at the end of the year and shall be 15 available for carrying out the purposes of the account. The 16 transferred amount and any earnings thereon are appropriated 18 and may be used for the purposes of this act until July 1, 2020, at which time \$ or the balance of funds, 19 whichever is less, shall be returned to the General Revenue 2.0 21 Fund. The Florida Opportunity Fund shall continue to 2.2 administer its investments after July 1, 2020, until such 23 investments are liquidated. Proceeds from liquidation of investments and any proceeds in excess of \$____ 2.4 retained for continuous reinvestment by the Florida 2.5 Opportunity Fund, if an amount of not less than \$ 26 has 2.7 been returned to the General Revenue Fund on or before July 1, 2.8 2020. If at any time the Florida Opportunity Fund dissolves, all assets of the Florida Opportunity Fund and any funds 29 remaining for the purpose of this section shall revert to the 30 General Revenue Fund. 31

1	Section 4. This act shall take effect July 1, 2006.
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3	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
4	Senate Bill 2668
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6	The committee substitute differs from the bill in the
7	following ways:
8	- Appropriates an unspecified dollar amount from the General Revenue Fund to be invested by the Florida
9	Opportunity Fund in private venture capital funds, rather than providing \$75 million in contingent tax credits as a
10	source of value for guaranty of return on investment in the Florida Opportunity Fund.
11	 Provides that, on July 1, 2020, the unspecified dollar amount appropriated to the Economic Development Trust
12	Fund for purposes of this act must be returned to the General Revenue Fund and any proceeds in excess of that
13	amount may be retained for continuous reinvestment by the Florida Opportunity Fund.
14	- Creates only one entity, the Florida Opportunity Fund, to
15	carry out the provisions of the act, rather than creating three entities, the Florida Capital Investment Trust, the
16	Florida Opportunity Management Corporation, and the Florida Opportunity Fund.
17	- Appropriates \$300,000 rather than \$750,000, to the Office
18	of Tourism, Trade, and Economic Development to be used for start-up activities necessary to implement the act.
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