Florida Senate - 2006

By the Committees on Governmental Oversight and Productivity; Commerce and Consumer Services; and Senators Atwater, Crist and Lynn

	585-2350-06
1	A bill to be entitled
2	An act relating to capital formation; creating
3	s. 288.9621, F.S., the Florida Capital
4	Formation Act; providing definitions; requiring
5	Enterprise Florida, Inc., to organize the
6	Florida Opportunity Fund as a wholly owned
7	private, not-for-profit limited liability
8	company; providing for a board of directors for
9	the company; providing for filling vacancies on
10	the board of directors and for terms of office;
11	specifying duties of the company; requiring the
12	company to select a Florida Opportunity Fund
13	Allocation Manager; providing requirements for
14	investments; requiring the Florida Opportunity
15	Fund to issue an annual report to the Governor
16	and the Legislature; providing for a transfer
17	of nonrecurring funds from the General Revenue
18	Fund to the Economic Development Trust Fund for
19	subsequent investment in the Florida
20	Opportunity Fund; providing for return of funds
21	to the General Revenue Fund; providing for
22	future dissolution of the company; providing an
23	effective date.
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25	Be It Enacted by the Legislature of the State of Florida:
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27	Section 1. Parts X and XI of chapter 288, Florida
28	Statutes, are redesignated as parts XI and XII, respectively,
29	and a new part X of that chapter, consisting of section
30	288.9621, is created to read:
31	288.9621 Capital formation
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1	(1) SHORT TITLEThis section may be cited as the
2	"Florida Capital Formation Act."
3	(2) DEFINITIONSAs used in this section, the term:
4	(a) "Company" means the Florida Opportunity Fund.
5	(b) "Florida Opportunity Fund Allocation Manager" or
6	"allocation manager" means one or more fund-of-funds
7	investment managers hired by the Florida Opportunity Fund to
8	invest assets of the company in venture capital funds.
9	(c) "Office" means the Governor's Office of Tourism,
10	Trade, and Economic Development.
11	(d) "Florida-based" means operating in this state at a
12	permanent address and maintaining at least one business unit
13	in this state.
14	(e) "Business unit" means an employing unit, as
15	defined in s. 443.036, which is registered with the Agency for
16	Workforce Innovation for purposes of unemployment compensation
17	or means a subcategory or division of an employing unit that
18	is accepted by the Agency for Workforce Innovation as a
19	reporting unit.
20	(3) FLORIDA CAPITAL INVESTMENT
21	(a) The Governor's Office of Tourism, Trade, and
22	Economic Development shall account for the funds separately
23	within the Economic Development Trust Fund created in s.
24	288.095 for moneys transferred under this section. The office
25	shall make all funds available for investment by the State
26	Board of Administration or its investment manager as requested
27	by the State Board of Administration. The State Board of
28	Administration or its designated investment manager shall
29	invest and reinvest the moneys in accordance with s. 215.47
30	and subject to the terms of any trust agreement between the
31	State Board of Administration and the office. Fees and

1 expenses incurred by the State Board of Administration for 2 investing the moneys shall be deducted as provided in a trust agreement. Upon request of the office, the State Board of 3 4 Administration shall liquidate investments and advance the proceeds to the company as required to fund its investments 5 6 pursuant to this section as well as its reasonable and 7 necessary operational expenses. The exercise by the State 8 Board of Administration or its designated investment manager of powers conferred by this section shall be deemed and held 9 to be the performance of essential public purposes. 10 (b) The State Board of Administration or its 11 12 designated investment manager shall invest and reinvest any 13 funds returned by the company in accordance with s. 215.47 and subject to the terms of any trust agreement between the State 14 Board of Administration and the office. The company shall 15 maintain necessary working capital moneys; obtain funding from 16 17 the trust fund for its investments, reasonable and necessary 18 operating costs, or replenishment of working capital balances; and return for liquidity investment any moneys received in 19 excess of its working capital needs. 2.0 21 (4) FLORIDA OPPORTUNITY FUND; CREATION; POWERS AND 2.2 DUTIES.--(a) Enterprise Florida, Inc., shall organize the 23 Florida Opportunity Fund as a wholly owned, private, 2.4 not-for-profit limited liability Florida company. Enterprise 25 Florida, Inc., shall be the company's sole owner. The Florida 26 27 Opportunity Fund is not a public company or instrumentality of 2.8 the state. Enterprise Florida, Inc., shall annually evaluate and report to the Governor, the President of the Senate, and 29 30 the Speaker of the House of Representatives whether the 31

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1 company is being operated and state funds are being invested 2 in the best interest of the state. (b) The Florida Opportunity Fund shall be governed by 3 4 a board of directors consisting of five members who have 5 expertise in the area of the selection and supervision of 6 early-stage investment managers or in the fiduciary management 7 of investment funds or who have expertise in other areas 8 considered appropriate by the appointment committee. The vice chair of Enterprise Florida, Inc., shall select from among its 9 10 board of directors a five-person appointment committee to appoint the company's initial board of directors. After 11 12 selection of the initial board of directors, vacancies on the 13 board of directors shall be filled by appointment by Enterprise Florida, Inc. The board of directors shall be 14 appointed to serve staggered 3-year terms in accordance with 15 the company's organizational documents. Members of the board 16 17 of directors, the officers, and employees are subject to any 18 restrictions on conflicts of interest specified in the organizational documents and may not have an interest in the 19 Florida Opportunity Fund Allocation Manager or in any 2.0 21 investments made by the company. Members of the board of 2.2 directors shall serve without compensation, but members, 23 officers, and employees may be reimbursed for all reasonable, 2.4 necessary, and actual expenses, as determined by the board and approved by Enterprise Florida, Inc. 25 (c) The company shall have all powers granted under 26 27 chapter 608 and may indemnify members of the board of 2.8 directors to the broadest extent permissible under state law. However, the members, officers, and employees shall have a 29 fiduciary duty with respect to the management of company 30 assets and selection and oversight of its allocation manager 31

1 and shall discharge those duties in the best interest of the 2 state. 3 (d) The company shall be subject to chapter 119, 4 relating to public meetings, and s. 286.011, relating to public records. 5 б (e) The company shall select a Florida Opportunity 7 Fund Allocation Manager who has a demonstrated expertise in 8 the successful management and fund allocation of investments in venture capital funds. In selecting a manager, the company 9 10 shall consider, among other pertinent factors, each candidate's level of experience, quality of management 11 12 performance, investment philosophy and process, prior 13 investment fund results, and potential for achieving the purposes of this section. 14 (f) The company shall invest on a fund-of-funds basis 15 16 in seed and early-stage venture capital funds having 17 experienced managers or management teams with demonstrated 18 experience, expertise, and a successful history in the investment of venture capital funds, focusing on opportunities 19 in this state. The company may not make direct investments in 2.0 21 individual businesses. While not precluded from investing in 2.2 venture capital funds that have investments outside this 23 state, the company must require a venture capital fund to show a record of successful investment in this state, to be based 2.4 in this state, or to have an office in this state staffed with 25 a full-time, professional venture investment executive in 26 order to be eligible for investment. The company may negotiate 27 2.8 any and all terms and conditions for its investments, including the clawback of management fees and other provisions 29 that maximize investment in seed and early-stage Florida-based 30 31 companies.

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1	(q) The company may not invest in a venture capital
2	fund unless that venture capital fund has raised capital from
3	other sources in an amount at least equal to the investment of
4	the company, such that the total invested in Florida-based
5	companies by the receiving venture capital fund totals at
6	least twice the investment of the company. Investments must be
7	made in Florida-based companies, including, without
8	limitation, enterprises in life sciences, information
9	technology, advanced manufacturing processes, aviation and
10	aerospace, and homeland security and defense, as well as other
11	strategic technologies.
12	(5) ANNUAL REPORTThe company shall submit an annual
13	report of its activities to the Governor, the President of the
14	Senate, and the Speaker of the House of Representatives within
15	3 months after the end of its fiscal year. The annual report
16	must include a copy of the independent audit of the company
17	and a valuation of the assets of the company, a review of the
18	progress of the Florida Opportunity Fund Allocation Manager in
19	implementing its investment plan, the rate of return, and the
20	benefits to the state resulting from this program, including
21	the amount of capital deployed and the amount of investment.
22	The annual report must also include a list of venture capital
23	funds in which investments were made and the number of Florida
24	businesses created and their associated industry.
25	Section 2. For the 2006-2007 fiscal year, the sum of
26	\$300,000 is appropriated from the General Revenue Fund to the
27	Economic Development Trust Fund in the Office of Tourism,
28	Trade, and Economic Development to be used for start-up
29	activities necessary to implement this act, including creation
30	of the Florida Opportunity Fund and the solicitation, and
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1 related due diligence, required for contracting the services of the Florida Opportunity Fund Allocation Manager. 2 Section 3. For the 2006-2007 fiscal year, the sum of 3 \$35 million is transferred from nonrecurring moneys in the 4 General Revenue Fund to the Economic Development Trust Fund in 5 6 the Office of Tourism, Trade, and Economic Development for 7 subsequent investment in the Florida Opportunity Fund as 8 described in this act. Notwithstanding s. 216.301, Florida Statutes, and pursuant to s. 216.351, Florida Statutes, any 9 10 balance remaining at the end of any fiscal year shall remain in the trust fund and shall be available for carrying out the 11 purposes of this section. The transferred amount and any 12 13 earnings thereon are appropriated and may be used for the purposes of this act until July 1, 2020, at which time the sum 14 of \$35 million or the balance of funds, whichever is less, 15 shall be returned to the General Revenue Fund. The Florida 16 17 Opportunity Fund shall continue to administer its investments 18 after July 1, 2020, until such investments are liquidated. Proceeds from liquidation of investments and any proceeds in 19 excess of \$35 million may be retained for continuous 2.0 21 reinvestment by the Florida Opportunity Fund, if an amount of 2.2 not less than \$35 million has been returned to the General 23 Revenue Fund on or before July 1, 2020. If at any time Enterprise Florida, Inc., dissolves the Florida Opportunity 2.4 Fund, all assets of the Florida Opportunity Fund and any funds 25 remaining for the purpose of this section shall revert to the 26 27 General Revenue Fund. Enterprise Florida, Inc., may not sell 2.8 or transfer ownership of the company. Section 4. This act shall take effect July 1, 2006. 29 30 31

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CS for CS for SB 2668

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2 3	<u>CS for SB 2668</u>
3 4	Clarifies that the Florida Opportunity Fund is wholly-owned by
5	Enterprise Florida, Inc. Prohibits Enterprise Florida, Inc., from selling or
6	transferring the Florida Opportunity Fund.
7 8	Provides that the Florida Opportunity Fund must be managed in the best interest of the state.
9	Requires reversion to the General Revenue Fund of all assets of the Florida Opportunity Fund if the Fund is dissolved by Enterprise Florida, Inc.
10 11	Prohibits Enterprise Florida, Inc., from selling or transferring the Florida Opportunity Fund.
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