Florida Senate - 2006

By the Committees on General Government Appropriations; Regulated Industries; and Senators Wise, Haridopolos and King

	601-2387-06
1	A bill to be entitled
2	An act relating to contracting for efficiency
3	or conservation measures by state agencies;
4	amending s. 489.145, F.S.; including water and
5	wastewater efficiency and conservation in the
6	measures encouraged by the Legislature;
7	revising definitions; providing for inclusion
8	of water and wastewater efficiency and
9	conservation measures in guaranteed performance
10	savings contracts entered into by a state
11	agency, municipality, or political subdivision;
12	providing additional requirements for
13	contracts; amending s. 287.064, F.S., relating
14	to consolidated financing of deferred-payment
15	purchases, to conform; providing an effective
16	date.
17	
18	Be It Enacted by the Legislature of the State of Florida:
19	
20	Section 1. Section 489.145, Florida Statutes, is
21	amended to read:
22	489.145 Guaranteed energy performance savings
23	contracting
24	(1) SHORT TITLEThis section may be cited as the
25	"Guaranteed Energy Performance Savings Contracting Act."
26	(2) LEGISLATIVE FINDINGSThe Legislature finds that
27	investment in energy, water, and wastewater efficiency or
28	conservation measures in agency facilities can reduce the
29	amount of energy <u>and water</u> consumed <u>and wastewater to be</u>
30	$\underline{treated}$ and produce immediate and long-term savings. It is the
31	policy of this state to encourage <u>each agency</u> agencies to
	1

1 invest in energy, water, and wastewater efficiency or 2 conservation measures that provide such reductions reduce 3 energy consumption, produce a cost savings for the agency, and, for energy measures, improve the quality of indoor air in 4 public facilities and to operate, maintain, and, when 5 6 economically feasible, build or renovate existing agency 7 facilities in such a manner as to minimize energy and water 8 consumption or wastewater production and maximize energy_ water, and wastewater savings. It is further the policy of 9 this state to encourage agencies to reinvest any energy 10 savings resulting from energy, water, and wastewater 11 12 efficiency or conservation measures in additional energy, 13 water, and wastewater efficiency or conservation measures efforts. 14 (3) DEFINITIONS.--As used in this section, the term: 15 16 "Agency" means the state, a municipality, or a (a) 17 political subdivision. 18 (b) "Energy, water, and wastewater efficiency or conservation measure" means a training program, facility 19 alteration, or equipment purchase to be used in new facilities 20 21 or in retrofitting or adding to existing facilities or 22 infrastructure new construction, including an addition to an 23 existing facility, which reduces energy, water, wastewater, or operating costs and produces tangible and measurable 2.4 efficiency and performance savings that have conservation 25 results and includes, but is not limited to: 26 27 1. Insulation of the facility structure and systems 2.8 within the facility. 2. Storm windows and doors, caulking or 29 weatherstripping, multiglazed windows and doors, 30 heat-absorbing, or heat-reflective, glazed and coated window 31 2

and door systems, additional glazing, reductions in glass 1 2 area, and other window and door system modifications that reduce energy consumption. 3 3. Automatic energy control systems. 4 5 4. Heating, ventilating, or air-conditioning system 6 modifications or replacements. 7 5. Replacement or modifications of lighting fixtures 8 to increase the energy efficiency of the lighting system, which, at a minimum, must conform to the applicable state or 9 10 local building code. 6. Energy recovery systems. 11 12 7. Cogeneration systems that produce steam or forms of 13 energy such as heat, as well as electricity, for use primarily within a facility or complex of facilities. 14 8. Energy conservation measures that provide long-term 15 operating cost reductions or significantly reduce Btu 16 17 consumed. 18 9. Renewable energy systems, such as solar, biomass, or wind systems. 19 10. Devices that reduce water consumption or 20 21 wastewater sewer charges. 22 11. Equipment upgrades that improve the accuracy of 23 billable revenue generating systems. 12. Automated electronic or remotely controlled 2.4 25 systems or measures that reduce direct personnel costs. 26 13. Such other energy, water, or wastewater efficiency or conservation measures as may provide measurable operating 27 2.8 cost reductions or billable revenue increases. 14.11. Energy storage systems, such as fuel cells and 29 30 thermal storage. 31

3

1 15.12. Energy generating technologies, such as 2 microturbines. 3 16.13. Any other repair, replacement, or upgrade of 4 existing equipment. 5 17. Cool roof coating. б (C)"Energy, water, and wastewater cost savings" means 7 a measured reduction in the cost of fuel, energy or water 8 consumption, or wastewater production, and stipulated improvement in the operation and maintenance created from the 9 10 implementation of one or more energy, water, and wastewater efficiency or conservation measures when compared with an 11 12 established baseline for the previous cost of fuel, energy, or 13 water consumption, or wastewater production, and stipulated operation and maintenance. 14 (d) "Guaranteed energy performance savings contract" 15 means a contract for the evaluation, recommendation, and 16 17 implementation of energy, water, and wastewater efficiency or 18 conservation measures, which, at a minimum, shall include: 1. The design and installation of equipment to 19 implement one or more of such measures and, if applicable, 20 21 operation and maintenance of such measures. Such measures must 22 be continued through the life of any financing such that 23 subsequent replacement costs are included in the total cost of 2.4 all measures. 2. The amount of any actual annual savings that meet 25 26 or exceed total annual contract payments made by the agency 27 for the contract. 2.8 3. The finance charges incurred by the agency over the life of the contract. 29 30 (e) "Guaranteed energy performance savings contractor" means a person or business that is licensed under chapter 471, 31

1 chapter 481, or this chapter, and is experienced in the 2 analysis, design, implementation, or installation of energy, water, or wastewater efficiency or conservation measures 3 4 through energy performance contracts. (4) PROCEDURES. --5 б (a) An agency may enter into a guaranteed energy 7 performance savings contract with a guaranteed energy 8 performance savings contractor to significantly reduce energy_ 9 water, or wastewater or operating costs of an agency facility through one or more energy, water, and wastewater efficiency 10 11 or conservation measures. 12 (b) Before design and installation of energy, water, 13 and wastewater efficiency and conservation measures, the 14 agency must obtain from a guaranteed energy performance savings contractor a report that summarizes the costs 15 16 associated with the energy conservation measures and provides 17 an estimate of the amount of the associated energy cost 18 savings or operational improvements. The agency and the guaranteed energy performance savings contractor may enter 19 into a separate agreement to pay for costs associated with the 20 21 preparation and delivery of the report; however, payment to 22 the contractor shall be contingent upon the report's 23 projection of energy cost savings being equal to or greater than the total projected costs of the design and installation 2.4 of the report's energy conservation or efficiency measures. 25 (c) The agency may enter into a guaranteed energy 26 27 performance savings contract with a guaranteed energy 2.8 performance savings contractor if the agency finds that the 29 amount the agency would spend on the energy conservation or efficiency measures will not likely exceed the amount of the 30 associated energy cost savings for up to 20 years from the 31

5

1 date of installation, based on the life cycle cost 2 calculations provided in s. 255.255, if the recommendations in the report were followed and if the qualified provider or 3 providers give a written guarantee that <u>such</u> the energy cost 4 savings will meet or exceed the costs of the system. Such 5 6 savings shall be based on the life cycle cost calculations provided in s. 255.255 and may not exceed the lesser of 20 7 years from the date of installation or the useful life of the 8 9 system. The contract may provide for installment payments for a period not to exceed the lesser of 20 years or the useful 10 life of the system. 11 12 (d) A guaranteed energy performance savings contractor 13 must be selected in compliance with s. 287.055; except that if fewer than three firms are qualified to perform the required 14 services, the requirement for agency selection of three firms, 15 as provided in s. 287.055(4)(b), and the bid requirements of 16 17 s. 287.057 do not apply. (e) Before entering into a guaranteed energy 18 performance savings contract, an agency must provide published 19 notice of the meeting in which it proposes to award the 20 21 contract, the names of the parties to the proposed contract, 22 and the contract's purpose. 23 (f) A guaranteed energy performance savings contract may provide for financing, including tax exempt financing, by 2.4 a third party. The contract for third party financing may be 25 26 separate from the energy performance savings contract. A 27 separate contract for third party financing must include a 2.8 provision that the third party financier must not be granted 29 rights or privileges that exceed the rights and privileges available to the guaranteed energy performance savings 30

31 contractor.

6

1 (q) In determining the amount the agency will finance 2 to acquire the <u>efficiency or</u> energy conservation measures, the agency may reduce such amount by the application of any grant 3 moneys, rebates, or capital funding available to the agency 4 for the purpose of buying down the cost of the guaranteed 5 6 energy performance savings contract. However, in calculating 7 the life cycle cost as required in paragraph (c), the agency 8 shall not apply any grants, rebates, or capital funding. (5) CONTRACT PROVISIONS.--9 10 (a) A guaranteed energy performance savings contract must include a written guarantee that may include, but is not 11 12 limited to the form of, a letter of credit, insurance policy, 13 or corporate guarantee by the guaranteed energy performance savings contractor that annual <u>associated</u> energy cost savings 14 will meet or exceed the amortized cost of the efficiency and 15 16 energy conservation measures. 17 (b) The guaranteed energy performance savings contract 18 must provide that all payments, except obligations on 19 termination of the contract before its expiration, may be made over time, but not to exceed the lesser of 20 years from the 20 21 date of complete installation or the useful life of the 22 measure and acceptance by the agency, and that the annual 23 savings are guaranteed to the extent necessary to make annual payments to satisfy the guaranteed energy performance savings 2.4 25 contract. The guaranteed energy performance savings contract 26 (C) 27 must require that the guaranteed energy performance savings 2.8 contractor to whom the contract is awarded provide a 100-percent public construction bond to the agency for its 29 30 faithful performance, as required by s. 255.05. 31

7

1	(d) The guaranteed energy performance savings contract
2	may contain a provision allocating to the parties to the
3	contract any annual energy cost savings that exceed the amount
4	of the energy cost savings guaranteed in the contract.
5	<u>(d)(e)</u> The guaranteed energy performance savings
б	contract shall require the guaranteed energy performance
7	savings contractor to provide to the agency an annual
8	reconciliation of the guaranteed <u>associated</u> energy cost
9	savings. If the reconciliation reveals a shortfall in $\underline{\mathrm{such}}$
10	annual energy cost savings, the guaranteed energy performance
11	savings contractor is liable for such shortfall. If the
12	reconciliation reveals an excess in <u>such</u> annual energy cost
13	savings, the excess savings may be allocated under paragraph
14	(d) but may not be used to cover potential energy cost savings
15	shortages in subsequent contract years.
16	<u>(e)(f)</u> The guaranteed energy performance savings
17	contract must provide for payments of not less than
18	one-twentieth of the price to be paid within 2 years from the
19	date of the complete installation and acceptance by the
20	agency, and the remaining costs to be paid at least quarterly,
21	not to exceed a 20-year term <u>or the useful life of the</u>
22	measure, based on life cycle cost calculations.
23	<u>(f)</u> The guaranteed energy performance savings
24	contract may extend beyond the fiscal year in which it becomes
25	effective; however, the term of any contract expires at the
26	end of each fiscal year and may be automatically renewed
27	annually for <u>the lesser of</u> up to 20 years <u>or the useful life</u>
28	of the measure, subject to the agency making sufficient annual
29	appropriations based upon continued realized energy, water, or
30	wastewater savings.
31	

8

1	<u>(g)(h)</u> The guaranteed energy performance savings
2	contract must stipulate that it does not constitute a debt,
3	liability, or obligation of the state.
4	(6) PROGRAM ADMINISTRATION AND CONTRACT REVIEWThe
5	Department of Management Services, with the assistance of the
6	Office of the Chief Financial Officer, may, within available
7	resources, provide technical assistance to state agencies
8	contracting for energy, water, and wastewater efficiency or
9	conservation measures and engage in other activities
10	considered appropriate by the department for promoting and
11	facilitating guaranteed energy performance contracting by
12	state agencies. The Office of the Chief Financial Officer,
13	with the assistance of the Department of Management Services,
14	may, within available resources, develop model contractual and
15	related documents for use by state agencies. Prior to entering
16	into a guaranteed energy performance savings contract, any
17	contract or lease for third-party financing, or any
18	combination of such contracts, a state agency shall submit
19	such proposed contract or lease to the Office of the Chief
20	Financial Officer for review and approval. Any such contract
21	for a state agency must be supported from available recurring
22	funds appropriated to the agency in an appropriation category,
23	other than the expense appropriation category as defined in
24	chapter 216, that the Chief Financial Officer has determined
25	is appropriate or that the Legislature has designated for
26	payment of the obligation incurred under this section. Before
27	approval of any such contract, a state agency must include in
28	its legislative budget request the total cost of the equipment
29	and request transfer of available recurring budget authority
30	to the proper appropriation category, pursuant to s.
31	216.023(4)(a)5. for payment of the obligation incurred under
	9

9

1 this section. For fiscal year 2006-2007, a budget amendment 2 transferring funds to the proper appropriation category must be approved for a state agency before approval of such 3 4 contract. 5 Section 2. Subsection (10) of section 287.064, Florida 6 Statutes, is amended to read: 7 287.064 Consolidated financing of deferred-payment 8 purchases.--9 (10) Costs incurred pursuant to a guaranteed energy 10 performance savings contract, including the cost of energy, water, and wastewater efficiency and conservation measures, 11 12 each as defined in s. 489.145, may be financed pursuant to a 13 master equipment financing agreement; however, the costs of training, operation, and maintenance may not be financed. The 14 period of time for repayment of the funds drawn pursuant to 15 the master equipment financing agreement under this subsection 16 17 may exceed 5 years but may not exceed 10 years. 18 Section 3. This act shall take effect July 1, 2006. 19 20 21 22 23 2.4 25 26 27 28 29 30 31

Florida Senate - 2006 601-2387-06

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2	<u>CS for SB 278</u>
3 4	Revises the definition of an energy, water, and wastewater
т 5	efficiency or conservation measure.
6	Requires that replacement costs of measures with a useful life less than the financing term be included through the life of the financing.
7 8	Requires savings to be calculated based on the lesser of 20 years from the date of installation or the useful life of the system or measure.
9 10	Deletes from current law a contractual entitlement related to shared savings.
11 12	Provides that guaranteed performance savings contracts may be financed for the lesser of 20 years or the useful life of the system.
13 14	Requires that guaranteed performance savings contracts be supported from available recurring funds in the proper appropriation category.
15 16	Requires a state agency to submit a legislative budget request for issues related to guaranteed performance contracts.
17	
18	
19	
20	
21	
22 23	
23	
25	
26	
27	
28	
29	
30	
31	