By the Committee on Banking and Insurance; and Senators Fasano, Baker, Lynn, Dockery and Crist

597-2227-06

1 A bill to be entitled 2 An act relating to sinkhole insurance; amending s. 627.706, F.S.; allowing a deductible amount 3 4 applicable to sinkhole losses in a policy for 5 residential property insurance; defining the 6 term "professional engineer"; amending s. 7 627.707, F.S.; revising references to certain 8 engineers; authorizing insurers to make direct payment for certain repairs; excluding insurers 9 10 from liability for repairs under certain circumstances; amending s. 627.7072, F.S.; 11 12 revising references to certain engineers; 13 amending s. 627.7073, F.S.; revising requirements for sinkhole reports by 14 professional engineers and professional 15 geologists; providing for the recording of 16 17 sinkhole reports by the clerk of court rather 18 than the property appraiser; creating s. 627.7074, F.S.; prescribing an alternative 19 method for resolving disputed sinkhole 20 21 insurance claims; providing definitions; 22 prescribing procedures for invoking the 23 alternative method; providing that a recommendation by a neutral evaluator is not 2.4 binding on any party; providing for payments of 25 costs; requiring the insurer to pay attorney's 26 27 fees of the policyholder up to a specified 2.8 amount under certain conditions; providing that an insurer is not liable for attorney's fees or 29 for certain damages under certain conditions; 30 providing for judicial review; amending s. 31

1 877.02, F.S.; prohibiting certain solicitations
2 by contractors and other persons providing
3 sinkhole remediation services; providing
4 penalties; providing effective dates.
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6 Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (1) and paragraph (d) of subsection (2) of section 627.706, Florida Statutes, are amended to read:

627.706 Sinkhole insurance; definitions.--

- (1) Every insurer authorized to transact property insurance in this state shall make available coverage for insurable sinkhole losses on any structure, including contents of personal property contained therein, to the extent provided in the form to which the sinkhole coverage attaches. A policy for residential property insurance may include a deductible amount applicable to sinkhole losses equal to 1 percent, 2 percent, 5 percent, or 10 percent of the policy dwelling limits, with appropriate premium discounts offered with each deductible amount.
- (2) As used in ss. 627.706-627.7074, and as used in connection with any policy providing coverage for sinkhole losses:
- (d) "Professional engineer" means a person, as defined in s. 471.005, who has a bachelor's degree or higher in engineering with a specialty in the geotechnical engineering field. A professional An engineer must have geotechnical experience and expertise in the identification of sinkhole activity as well as other potential causes of damage to the structure.

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Section 2. Subsections (2), (3), (5), (6), and (9) of section 627.707, Florida Statutes, are amended to read:

627.707 Standards for investigation of sinkhole claims by insurers; nonrenewals.--Upon receipt of a claim for a sinkhole loss, an insurer must meet the following standards in investigating a claim:

- (2) Following the insurer's initial inspection, the insurer shall engage a professional an engineer or a professional geologist to conduct testing as provided in s. 627.7072 to determine the cause of the loss within a reasonable professional probability and issue a report as provided in s. 627.7073, if:
- (a) The insurer is unable to identify a valid cause of the damage or discovers damage to the structure which is consistent with sinkhole loss; or
- (b) The policyholder demands testing in accordance with this section or s. 627.7072.
- (3) Following the initial inspection of the insured premises, the insurer shall provide written notice to the policyholder disclosing the following information:
- (a) What the insurer has determined to be the cause of damage, if the insurer has made such a determination.
- (b) A statement of the circumstances under which the insurer is required to engage a professional an engineer or a professional geologist to verify or eliminate sinkhole loss and to engage a professional an engineer to make recommendations regarding land and building stabilization and foundation repair.
- (c) A statement regarding the right of the policyholder to request testing by a $\operatorname{professional}$ an engineer

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or a professional geologist and the circumstances under which the policyholder may demand certain testing.

- (5)(a) Subject to paragraph (b), if a sinkhole loss is verified, the insurer shall pay to stabilize the land and building and repair the foundation in accordance with the recommendations of the <u>professional</u> engineer as provided under s. 627.7073, and in consultation with the policyholder, subject to the coverage and terms of the policy. The insurer shall pay for other repairs to the structure and contents in accordance with the terms of the policy.
- (b) The insurer may limit its payment to the actual cash value of the sinkhole loss, not including underpinning or grouting or any other repair technique performed below the existing foundation of the building, until the policyholder enters into a contract for the performance of building stabilization or foundation repairs. After the policyholder enters into the contract, the insurer shall pay the amounts necessary to begin and perform such repairs as the work is performed and the expenses are incurred. The insurer may not require the policyholder to advance payment for such repairs. If repair <u>covered</u> by a <u>personal lines residential property</u> insurance policy has begun and the professional engineer selected or approved by the insurer determines that the repair cannot be completed within the policy limits, the insurer must either complete the <u>professional</u> engineer's recommended repair or tender the policy limits to the policyholder without a reduction for the repair expenses incurred.
- (c) Upon the insurer's obtaining the written approval of the policyholder and any lienholder, the insurer may make payment directly to the persons selected by the policyholder to perform the land and building stabilization and foundation

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repairs. The decision by the insurer to make payment to such
persons does not hold the insurer liable for the work

performed.

- (6) Except as provided in subsection (7), the fees and costs of the <u>professional</u> engineer or the professional geologist shall be paid by the insurer.
- (9) The insurer may engage a <u>professional</u> structural engineer to make recommendations as to the repair of the structure.
- Section 3. Subsection (1) of section 627.7072, Florida Statutes, is amended to read:
 - 627.7072 Testing standards for sinkholes.--
- (1) The <u>professional</u> engineer and professional geologist shall perform such tests as sufficient, in their professional opinion, to determine the presence or absence of sinkhole loss or other cause of damage within reasonable professional probability and for the <u>professional</u> engineer to make recommendations regarding necessary building stabilization and foundation repair.
- Section 4. Subsections (1) and (2) of section 627.7073, Florida Statutes, are amended to read:
 - 627.7073 Sinkhole reports.--
- (1) Upon completion of testing as provided in s. 627.7072, the <u>professional</u> engineer and professional geologist shall issue a report and certification to the insurer and the policyholder as provided in this section.
- (a) Sinkhole loss is verified if, based upon tests performed in accordance with s. 627.7072, <u>a professional</u> an engineer and a professional geologist issue a written report and certification stating:

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- 1. That the cause of the actual physical and structural damage is sinkhole activity within a reasonable professional probability.
- 2. That the analyses conducted were of sufficient scope to identify sinkhole activity as the cause of damage within a reasonable professional probability.
 - 3. A description of the tests performed.
- 4. A recommendation by the <u>professional</u> engineer of methods for stabilizing the land and building and for making repairs to the foundation.
- (b) If sinkhole activity is eliminated as the cause of damage to the structure, the professional engineer and professional geologist shall issue a written report and certification to the policyholder and the insurer stating:
- 1. That the cause of the damage is not sinkhole activity within a reasonable professional probability.
- 2. That the analyses and tests conducted were of sufficient scope to eliminate sinkhole activity as the cause of damage within a reasonable professional probability.
- 3. A statement of the cause of the damage within a reasonable professional probability.
 - 4. A description of the tests performed.
- (c) The respective findings, opinions, and recommendations of the professional engineer and professional geologist as to the cause of distress to the property verification or elimination of a sinkhole loss and the findings, opinions, and recommendations of the professional engineer as to land and building stabilization and foundation repair shall be presumed correct.
- (2) Any insurer that has paid a claim for a sinkhole 31 loss shall file a copy of the report and certification,

1	prepared pursuant to subsection (1), with the county $\underline{\text{clerk of}}$
2	court property appraiser, who shall record the report and
3	certification with the parcel number. The insurer shall bear
4	the cost of filing and recording the report and certification.
5	There shall be no cause of action or liability against an
6	insurer for compliance with this section. The seller of real
7	property upon which a sinkhole claim has been made shall
8	disclose to the buyer of such property that a claim has been
9	paid and whether or not the full amount of the proceeds were
10	used to repair the sinkhole damage.
11	Section 5. Effective October 1, 2006, section
12	627.7074, Florida Statutes, is created to read:
13	627.7074 Alternative procedure for resolution of
14	disputed sinkhole insurance claims
15	(1) As used in this section, the term:
16	(a) "Neutral evaluation" means the alternative dispute
17	resolution provided for in this section.
18	(b) "Neutral evaluator" means a professional engineer
19	or a professional geologist who has completed a course of
20	study in alternative dispute resolution designed or approved
21	by the department for use in the neutral evaluation process,
22	who is determined to be fair and impartial.
23	(2)(a) The department shall certify and maintain a
24	list of persons who are neutral evaluators.
25	(b) The department shall prepare a consumer
26	information pamphlet for distribution by insurers to
27	policyholders which clearly describes the neutral evaluation
28	process and includes information and forms necessary for the
29	policyholder to request a neutral evaluation.
30	(3) Following the receipt of the report provided under

31 s. 627.7073 or the denial of a claim for a sinkhole loss, the

insurer shall notify the policyholder of his or her right to 2 participate in the neutral evaluation program under this section. Neutral evaluation supersedes the alternative dispute 3 4 resolution process under s. 627.7015. The insurer shall provide to the policyholder the consumer information pamphlet 5 6 prepared by the department pursuant to paragraph (2)(b). 7 (4) Neutral evaluation is optional and nonbinding. 8 Either the policyholder or the insurer may decline to participate. A request for neutral evaluation may be filed 9 10 with the department by the policyholder or the insurer on a form approved by the department. The request for neutral 11 12 evaluation must state the reason for the request and must 13 include an explanation of all the issues in dispute at the time of the request. Filing a request for neutral evaluation 14 tolls the applicable time requirements for filing suit for a 15 period of 60 days following the conclusion of the neutral 16 evaluation process or the time prescribed in s. 95.11, 18 whichever is later. (5) Neutral evaluation shall be conducted as an 19 2.0 informal process in which formal rules of evidence and 21 procedure need not be observed. A party to neutral evaluation 2.2 is not required to attend neutral evaluation if a 23 representative of the party attends and has the authority to make a binding decision on behalf of the party. All parties 2.4 shall participate in the evaluation in good faith. 2.5 (6) The insurer shall pay the costs associated with 26 27 the neutral evaluation. 2.8 (7) Upon receipt of a request for neutral evaluation, the department shall refer the request to a neutral evaluator. 29 The neutral evaluator shall notify the policyholder and the 30

insurer of the date, time, and place of the neutral evaluation

1	conference. The conference may be held by telephone, if		
2	feasible and desirable. The neutral evaluation conference		
3	shall be held within 45 days after receipt of the request by		
4	the department.		
5	(8) The department shall adopt rules of procedure for		
6	the neutral evaluation process.		
7	(9) For policyholders not represented by an attorney,		
8	a consumer affairs specialist of the department or an employee		
9	designated as the primary contact for consumers on issues		
10	relating to sinkholes under s. 20.121 shall be available for		
11	consultation to the extent that he or she may lawfully do so.		
12	(10) Evidence of an offer to settle a claim during the		
13	neutral evaluation process, as well as any relevant conduct or		
14	statements made in negotiations concerning the offer to settle		
15	a claim, is inadmissible to prove liability or absence of		
16	liability for the claim or its value, except as provided in		
17	subsection (13).		
18	(11) Any court proceeding related to the subject		
19	matter of the neutral evaluation shall be stayed pending		
20	completion of the neutral evaluation.		
21	(12) For matters that are not resolved by the parties		
22	at the conclusion of the neutral evaluation, the neutral		
23	evaluator shall prepare a report stating that in his or her		
24	opinion the sinkhole loss has been verified or eliminated and,		
25	if verified, the need for and estimated costs of stabilizing		
26	the land and any covered structures or buildings and other		
27	appropriate remediation or structural repairs. The evaluator's		
28	report shall be sent to all parties in attendance at the		
29	neutral evaluation and to the department.		

31 not binding on any party, and the parties retain access to

(13) The recommendation of the neutral evaluator is

courts. The neutral evaluator's written recommendation is 2 admissible in any subsequent action or proceeding relating to the claim or to the cause of action giving rise to the claim 3 4 only for purposes of determining the award of attorney's fees. 5 (14) If the neutral evaluator first verifies the 6 existence of a sinkhole and, second, recommends the need for 7 and estimates costs of stabilizing the land and any covered 8 structures or buildings and other appropriate remediation or structural repairs, which costs exceed the amount that the 9 10 insurer has offered to pay the policyholder, the insurer is liable to the policyholder for up to \$2,500 in attorney's fees 11 12 for the attorney's participation in the neutral evaluation 13 process. For purposes of this subsection, the term "offer to pay" means a written offer signed by the insurer or its legal 14 representative and delivered to the policyholder within 10 15 days after the insurer receives notice that a request for 16 17 neutral evaluation has been made under this section. 18 (15) If the policyholder declines to participate in neutral evaluation requested by the insurer or declines to 19 2.0 resolve the matter in accordance with the recommendation of 21 the neutral evaluator pursuant to this section, the insurer is 2.2 not liable for attorney's fees under s. 627.428 or other 23 provisions of the insurance code or for extra-contractual damages related to a claim for a sinkhole loss. 2.4 (16) A party may seek judicial review of the 2.5 recommendation of the neutral evaluator to determine whether 26 the recommendation is reasonable. A recommendation is 2.7 2.8 reasonable unless: it was procured by corruption, fraud, or other undue means; there was evident partiality by the neutral 29 evaluator or misconduct prejudicing the rights of any party; 30 or the neutral evaluator exceeded the authority and power 31

1	granted by this section. If the court declares the
2	recommendation is not reasonable, the neutral evaluation
3	recommendation shall be vacated.
4	Section 6. Subsection (2) of section 877.02, Florida
5	Statutes, is amended to read:
6	877.02 Solicitation of legal services or retainers
7	therefor; penalty
8	(2) It shall be unlawful for any person in the employ
9	of or in any capacity attached to any hospital, sanitarium,
10	police department, wrecker service or garage, prison or court,
11	or for a person authorized to furnish bail bonds,
12	investigators, photographers, insurance or public adjusters,
13	or for a general or other contractor as defined in s. 489.105
14	or other business providing sinkhole remediation services, to
15	communicate directly or indirectly with any attorney or person
16	acting on said attorney's behalf for the purpose of aiding,
17	assisting or abetting such attorney in the solicitation of
18	legal business or the procurement through solicitation of a
19	retainer, written or oral, or any agreement authorizing the
20	attorney to perform or render legal services.
21	Section 7. Except as otherwise expressly provided in
22	this act, this act shall take effect July 1, 2006.
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	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR Senate Bill 286
	Senate BIII 200
1.	Permits deductibles for sinkhole loss of 1, 2, 5, and 10 percent.
2.	States that the insurer must obtain written approval of a
	policyholder and any lienholder in order to make direct payment to persons selected by the policyholder to perform land and building stabilization and foundation
	repairs.
3.	Reverts to current law that requires that a sinkhole claim be made in bad faith in order for the policyholder
	to be held liable for reimbursing an insurer for 50 percent (up to \$2,500) of the costs of sinkhole testing.
4.	Reverts to the current statutory standard of sinkhole testing (FL Geological Survey No. 57 (2005)).
5.	Strikes the bifurcated sinkhole testing procedure contained in SB 286.
6.	Requires the sinkhole report issued after testing to
	provide a finding on the actual cause of distress to the property, not to merely verify or eliminate whether the damage was caused by a sinkhole.
7.	Requires the sinkhole report prepared after testing to be
	filed with the county clerk of court rather than the
8.	Specifies that neutral evaluation supersedes the alternative dispute resolution process under s. 627.7015,
	F.S. (the current ADR mediation procedures regarding property insurance claims).
9.	Specifies that evidence of an offer to settle a claim during the neutral evaluation process, or other relevant
	conduct or statements made concerning an offer to settle are inadmissible to prove or disprove liability or a
	claim's value. Such information may be used for a determination regarding attorney's fees.
10.	States that if the neutral evaluator recommends repairs
	whose cost exceeds the insurer's offer to pay, the insurer is liable to the policyholder for up to \$2,500 in
	attorney's fees incurred during the neutral evaluation process. An offer to pay is a settlement offer made by
	the insurer in writing within 10 days of notification that neutral evaluation has been requested.
11.	Amends s. 877.02, F.S., regarding prohibiting the illegal solicitation of legal services.
	States that a general contractor, subcontractor, or any
	other business providing sinkhole remediation services cannot communicate with an attorney in any way for the purpose of aiding the attorney in soliciting legal 12
	2. 3. 4. 5. 6. 7. 8.

CODING: Words stricken are deletions; words underlined are additions.

1	business, procuring a retainer, or any agreement authorizing the attorney to provide legal services. A person doing so is guilty of a 1st degree misdemeanor.
2	person doing so is guilty of a 1st degree misdemeanor.
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