Florida Senate - 2006

 $\mathbf{B}\mathbf{y}$ the Committee on Health and Human Services Appropriations; and Senator Saunders

603-2005-06

A bill to be entitled
An act relating to funding for social services;
amending s. 394.457, F.S.; deleting provisions
authorizing a reimbursement rate of 100 percent
by the Department of Children and Family
Services for certain services provided under
the Baker Act; amending s. 394.908, F.S.;
revising the methodology for distributing funds
for certain substance abuse and mental health
services; repealing s. 402.33(10), F.S.,
relating to provisions authorizing the use of
certain excess funds for nonrecurring
expenditures incurred in providing direct
client services and for certain administrative
costs; amending s. 409.1671, F.S.; revising
provisions requiring that a statewide risk pool
be established for community-based providers,
their subcontractors, and providers of other
social services who contract with the
Department of Children and Family Services;
requiring that the department develop a plan,
in consultation with the Florida Coalition for
Children, Inc., regarding the long-term use and
structure of the risk pool; deleting certain
restrictions governing payments for insolvency;
authorizing the department to issue an
interest-free loan to the Florida Coalition for
Children, Inc.; providing an effective date.
Be It Enacted by the Legislature of the State of Florida:

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1 Section 1. Subsection (3) of section 394.457, Florida 2 Statutes, is amended to read: 394.457 Operation and administration.--3 4 (3) POWER TO CONTRACT. -- The department may contract to provide, and be provided with, services and facilities in 5 6 order to carry out its responsibilities under this part with 7 the following agencies: public and private hospitals; 8 receiving and treatment facilities; clinics; laboratories; departments, divisions, and other units of state government; 9 the state colleges and universities; the community colleges; 10 private colleges and universities; counties, municipalities, 11 12 and any other governmental unit, including facilities of the 13 United States Government; and any other public or private entity which provides or needs facilities or services. Baker 14 Act funds for community inpatient, crisis stabilization, 15 short-term residential treatment, and screening services must 16 17 be allocated to each county pursuant to the department's 18 funding allocation methodology. Notwithstanding the provisions of s. 287.057(5)(f), contracts for community-based Baker Act 19 services for inpatient, crisis stabilization, short-term 20 21 residential treatment, and screening provided under this part, 22 other than those with other units of government, to be 23 provided for the department must be awarded using competitive sealed bids when the county commission of the county receiving 2.4 25 the services makes a request to the department's district office by January 15 of the contracting year. The district 26 27 shall not enter into a competitively bid contract under this 2.8 provision if such action will result in increases of state or 29 local expenditures for Baker Act services within the district. Contracts for these Baker Act services using competitive 30 sealed bids will be effective for 3 years. Services contracted 31

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1 for by the department may be reimbursed by the state at a rate 2 up to 100 percent. The department shall adopt rules establishing minimum standards for such contracted services 3 and facilities and shall make periodic audits and inspections 4 to assure that the contracted services are provided and meet 5 6 the standards of the department. 7 Section 2. Section 394.908, Florida Statutes, is amended to read: 8 9 394.908 Substance abuse and mental health funding equity; distribution of appropriations. -- In recognition of the 10 historical inequity among service districts of the former 11 12 Department of Health and Rehabilitative Services in the 13 funding of substance abuse and mental health services for the districts and region, and in order to rectify this inequity 14 and provide for equitable funding in the future throughout the 15 state, the following funding process shall be used adhered to: 16 17 (1) Funding thresholds for substance abuse and mental 18 health services in each of the current districts, statewide, shall be established based on the current number of persons in 19 need per district of substance abuse and mental health 20 21 services, respectively. 22 (2) "Persons in need" means those persons who fit the 23 profile of the respective target populations and require mental health or substance abuse services. 2.4 (3) Seventy five percent of Any additional funding 25 beyond the 2005-2006 1996 1997 fiscal year base appropriation 26 27 for alcohol, drug abuse, and mental health services shall be 2.8 allocated to districts for substance abuse and mental health services based on: 29 30 (a) Epidemiological estimates of disabilities that which apply to the respective target populations. 31

1 (b) A pro rata share distribution that ensures 2 districts below the statewide average funding level per person in each target population of "persons in need" receive funding 3 4 necessary to achieve equity. (4) The remaining 25 percent shall be allocated based 5 б on the number of persons in need of substance abuse and mental 7 health services per district without regard to current funding 8 levels. 9 (4)(5) Target populations for persons in need shall be displayed for each district and distributed concurrently with 10 the approved operating budget. The display by target 11 12 population shall show: The annual number of persons served 13 based on prior year actual numbers, the annual cost per person served, the number of persons served by service cost center, 14 and the estimated number of the total target population for 15 16 persons in need. 17 (5) (6) The annual cost per person served shall be 18 defined as the total actual funding for each target population divided by the number of persons served in the target 19 population for that year. 20 21 (7) Commencing on July 1, 1998, all additional funding 22 pursuant to this section shall be performance based. 23 (8) For fiscal year 2004 2005 only, and 2.4 notwithstanding the provisions of this section, all new funds received in excess of fiscal year 2003 2004 recurring 25 26 appropriations shall be allocated in accordance with the 27 provisions of the General Appropriations Act; however, no 2.8 district shall receive an allocation of recurring funds less than its initial approved operating budget, plus any 29 30 distributions of lump sum appropriations or reductions in 31

1 unfunded budget, for fiscal year 2003 2004. This subsection 2 expires July 1, 2005. Section 3. Subsection (10) of section 402.33, Florida 3 Statutes, is repealed. 4 5 Section 4. Subsection (7) of section 409.1671, Florida 6 Statutes, is amended to read: 7 409.1671 Foster care and related services; 8 outsourcing. --9 (7) The Florida Coalition for Children, Inc., in 10 consultation with The department, shall develop a plan, in consultation with the Florida Coalition for Children, Inc., 11 12 based on an independent actuarial study regarding the 13 long-term use and structure of a statewide community-based care risk pool for the protection of eligible lead 14 community-based providers, their subcontractors, and providers 15 of other social services who contract directly with the 16 17 department. The plan must also outline strategies to maximize 18 federal earnings as they relate to the community based care risk pool. At a minimum, the plan must allow for the use of 19 federal earnings received from child welfare programs to be 20 21 allocated to the community based care risk pool by the 22 department, which earnings are determined by the department to 23 be in excess of the amount appropriated in the General Appropriations Act. The plan must specify the necessary steps 2.4 to ensure the financial integrity and industry standard risk 25 26 management practices of the community based care risk pool and 27 the continued availability of funding from federal, state, and 2.8 local sources. The plan must also include recommendations that 29 permit the program to be available to entities of the department providing child welfare services until full 30 conversion to community based care takes place. The final plan 31

1 shall be submitted to the department and then to the Executive 2 Office of the Governor and the Legislative Budget Commission for formal adoption before January 1, 2005. Upon approval of 3 4 the plan, the department may expend funds from the risk pool pursuant to the provisions of the plan. by all parties, the 5 6 department shall issue an interest free loan that is secured 7 by the cumulative contractual revenue of the community based 8 care risk pool membership, and the amount of the loan shall 9 equal the amount appropriated by the Legislature for this purpose. The plan shall provide for a governance structure 10 that assures the department the ability to oversee the 11 12 operation of the community based care risk pool at least until 13 this loan is repaid in full. (a) The purposes for which the community-based care 14 risk pool shall be used include, but are not limited to: 15 1. Significant changes in the number or composition of 16 17 clients eligible to receive services. 2. Significant changes in the services that are 18 eligible for reimbursement. 19 3. Scheduled or unanticipated, but necessary, advances 20 21 to providers or other cash-flow issues. 22 4. Proposals to participate in optional Medicaid 23 services or other federal grant opportunities. 5. Appropriate incentive structures. 2.4 6. Continuity of care in the event of failure, 25 discontinuance of service, or financial misconduct by a lead 26 27 agency. 28 7. Payment for time-limited technical assistance and 29 consultation to lead agencies in the event of serious 30 performance or management problems. 31

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8. Payment for meeting all traditional and 1 2 nontraditional insurance needs of eligible members. 3 9. Significant changes in the mix of available funds. 4 (b) After approval of the plan in the 2004-2005 fiscal year and annually thereafter, the department may also request 5 6 in its annual legislative budget request, and the Governor may 7 recommend, that the funding necessary to carry out paragraph 8 (a) be appropriated to the department. Subsequent funding of 9 the community based care risk pool shall be supported by 10 premiums assessed to members of the community based care risk on a recurring basis. The community based care risk pool 11 bool 12 may invest and retain interest earned on these funds. In 13 addition, the department may transfer funds to the community-based care risk pool as available in order to ensure 14 an adequate funding level if the fund is declared to be 15 insolvent and approval is granted by the Legislative Budget 16 17 Commission. Such payments for insolvency shall be made only 18 after a determination is made by the department or its actuarv that all participants in the community based care risk pool 19 are current in their payments of premiums and that assessments 2.0 21 have been made at an actuarially sound level. Such payments by 2.2 participants in the community based care risk pool may not 23 exceed reasonable industry standards, as determined by the actuary. Money from this fund may be used to match available 2.4 25 federal dollars. Dividends or other payments, with the 26 exception of legitimate claims, may not be paid to members of 27 the community based care risk pool until the loan issued by 2.8 the department is repaid in full. Dividends or other payments, with the exception of legitimate claims and other purposes 29 contained in the approved plan, may not be paid to members of 30 31 the community based care risk pool unless, at the time of

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1 distribution, the community based care risk pool is deemed 2 actuarially sound and solvent. Solvency shall be determined by an independent actuary contracted by the department. The plan 3 shall be developed in consultation with the Office of 4 5 Insurance Regulation. б 1. Such funds shall constitute partial security for 7 contract performance by lead agencies and shall be used to offset the need for a performance bond. Subject to the 8 9 approval of the plan, the community based care risk pool shall 10 be managed by the Florida Coalition for Children, Inc., or the designated contractors of the Florida Coalition for Children, 11 12 Inc. Nonmembers of the community based care risk pool may 13 continue to contract with the department but must provide a letter of credit equal to one twelfth of the annual contract 14 15 amount in lieu of membership in the community based care risk 16 pool. 17 2. The department may separately require a bond to 18 mitigate the financial consequences of potential acts of malfeasance, misfeasance, or criminal violations by the 19 provider. 2.0 21 (c) The department may issue an interest-free loan to the Florida Coalition for Children, Inc., for the purpose of 2.2 23 creating a self-insurance program. Such loan shall be secured by the cumulative contractual revenue of the community-based 2.4 care lead agencies participating in the self-insurance 25 program. The amount of the loan shall be in an amount equal to 26 27 the amount appropriated by the Legislature for this purpose. 28 Section 5. This act shall take effect July 1, 2006. 29 30 31

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CS for SB 398

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1 2	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR <u>Senate Bill 398</u>
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4	Clarifies that Baker Act services are subject to 25 percent local participation.
5	Modifies the method of allocating substance abuse and mental
б	health funding to specify that 100 percent of all appropriation increases to these programs shall be distributed based on equity.
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8	Removes statutory restrictions on the utilization of fees collected by the Department of Children and Family Services (DCF) in excess of the appropriation.
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10	Reassigns responsibility for the operation and maintenance of the community-based care risk pool from the Florida Coalition for Children, Inc., to DCF.
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12	Revises the requirements for operating and managing the community-based care risk pool.
13	Mandates DCF to develop a long-range plan, inconsultation with the Florida Coalition for Children, Inc., and to submit the plan for approval by the Office of the Governor and the Legislative Budget Commission.
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16	Authorizes DCF to issue an interest-free loan to the Florida Coalition for Children, Inc., for the purpose of operating a self-insurance program.
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