

SENATE STAFF ANALYSIS AND ECONOMIC IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: Transportation and Economic Development Appropriations Committee

BILL: CS/SB 460

INTRODUCER: Transportation and Economic Development Appropriations Committee and Senator Wise

SUBJECT: Police Athletics License Plates/Sales

DATE: January 12, 2006

REVISED: _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Woods</u>	<u>Meyer</u>	<u>TR</u>	<u>Favorable</u>
2.	<u>Noble</u>	<u>Martin</u>	<u>TA</u>	<u>Fav/CS</u>
3.	_____	_____	_____	_____
4.	_____	_____	_____	_____
5.	_____	_____	_____	_____
6.	_____	_____	_____	_____

I. Summary:

Section 320.08058(16), F.S., is amended to require all of the fees generated by the Police Athletic League specialty license plate be distributed to the State of Florida Association of Police Athletic/Activities Leagues, Inc. Also, the bill revises the distribution and use of the annual use fee revenues from the specialty license plate to allow a maximum of 15 percent of such fees for administrative costs and a maximum of 10 percent to market and promote the plate.

Section 320.08068, F.S., is amended to revise provisions governing the distribution and use of the annual use fee revenues for the motorcycle specialty license plate. The bill adds the Blind Services Foundation of Florida to the distribution and modifies the permissible use of funds distributed to the Florida Association of Centers for Independent Living.

This bill substantially amends s.320.08058 and s.320.08068 of the Florida Statutes.

II. Present Situation:

Specialty License Plates

The Florida Legislature created the first specialty license plates in 1986, one commemorating the seven astronauts who died when the space shuttle Challenger exploded after lift-off, and one for each of the nine universities then in the State university system.

Specialty license plates are available to any owner or lessee of a motor vehicle who is willing to pay an annual use fee for the privilege. Annual use fees ranging from \$15 to \$25, paid in addition to required license taxes and service fees, are distributed to an organization or organization in support of a particular cause or charity signified in the plate's design and designated in statute.

The Legislature may create a specialty license plate under its own initiative or it can do so at the request of an organization.

Section 320.08053, F.S., provides an organization seeking authorization to establish a specialty license plate must submit the following:

- A request for the particular license plate with a description of the proposed plate in specific terms, including a sample plate conforming to the specifications set by DHSMV.
- The results of a scientific sample survey of Florida motor vehicle owners that indicates at least 30,000 motor vehicle owners intend to purchase the proposed specialty license plate at the increased costs. The Auditor General is required to validate the methodology, results, and any evaluation by DHSMV of the scientific sample survey prior to the submission of the specialty license plate for approval by the Legislature.
- An application fee, not to exceed \$60,000, to defray DHSMV's cost for reviewing the application and developing the specialty license plate, if authorized.
- A marketing strategy outlining both the short and long term marketing plans and a financial analysis outlining the anticipated revenue and the planned expenditures of the requested specialty license plate.

The required documentation and fees must be submitted at least 90 days before the convening of the next regular session of the Florida Legislature. If a specialty license plate is approved by law, the organization must submit a proposed art design for the specialty plate to the DHSMV no later than 60 days after the act becomes a law. If the specialty license plate is not approved by the Legislature, then the application fee is refunded to the requesting organization. The word "Florida" must appear in the same location on each specialty license plate in such a size and location that is clearly identifiable on the license plate.

Section 320.08056, F.S., provides DHSMV is responsible for developing the specialty license plates and must begin production and distribution within one year after approval of the specialty license plate by the Legislature. Specialty license plates must bear the design required by law for the appropriate specialty plate, and the designs and colors must be approved by the DHSMV. In addition, the specialty license plate must bear the imprint of numerals from 1 to 999, inclusive, capital letters "A" through "Z", or a combination thereof.

The DHSMV is authorized to annually retain the first proceeds derived from the annual use fees collected in an amount sufficient to defray each specialty plates pro rata share of the DHSMV's costs directly related to issuing the specialty license plate.

The DHSMV must discontinue the issuance of an approved specialty plate if the number of valid specialty license plates falls below 1,000 plates (including annual renewals) for at least 12 consecutive months. The DHSMV is authorized to discontinue the issuance and distribution of specialty plates if the organization no longer exists or if the organization has stopped providing services authorized to be funded. To date, only three plates have ever been discontinued for lack

of sales. These plates are the Girl Scouts plate, the Orlando Predators plate, and the Tampa Bay Storm plate.

Annual use fees or any interest earned from those fees may not be used for commercial or for-profit activities, or for general administrative expenses (except as specifically authorized or to pay the cost of the audit or report required to ensure the proceeds are used as authorized).

Section 320.08058, F.S., lists the approved specialty license plates and specifies funding requirements.

Section 320.08068, F. S. provides for the uses and distribution of annual use fees for the motorcycle specialty license plates.

Section 320.08062, F.S., requires all organizations receiving annual use fee proceeds from the DHSMV to be responsible for ensuring proceeds are used in accordance with ss. 320.08056 and 320.08058, F.S. Each organization is either subject to an audit or is required to annually attest, under penalties of perjury, that such proceeds were used correctly.

The Legislature has authorized 106 specialty license plates to date. Sales of specialty license plates generated more than \$26 million in annual use fee revenues in 2004, and more than \$29 million in 2005. Since the program's inception in 1986, the DHSMV has collected annual use fees totaling more than \$280 million.

Police Athletic League Specialty Plates

The 1996 Legislature granted the Florida Police Athletic League specialty license plate (ch. 96-163, L.O.F.). In addition to applicable motor vehicle registration taxes and fees, a \$20 annual use fee is charged for this specialty license plate. The proceeds from each plate are distributed to the Florida Police Athletic League Incorporated for the purposes of providing educational materials, athletic equipment, transportation, food, medical check ups, counseling, scholarships, and payment of other direct expenses incurred through operating its youth programs. According to DHSMV for the period from January – August 2005, there were a total of 11,442 Police Athletic League license plates issued and renewed (3,447 issued and 7,995 renewed) amounting to a total of \$228,840. Since its creation, 32,593 Florida Police Athletic League Specialty License have been sold generating \$1,800,460 in sales.

Motorcycle Specialty License Plates

The 2003 Legislature granted the motorcycle specialty license plate (ch. 2003-230, L.O.F.). In addition to applicable motorcycle registration taxes and fees, a \$15 annual use fee is charged for this specialty license plate. The proceeds from each plate are distributed to The Able Trust which in turn distributes those funds to the Brain and Spinal Cord Injury Program, Prevent Blindness Florida, the Foundation for Vocational Rehabilitation and the Florida Association of Centers for Independent Living. According to DHSMV for the period from January – December 2005, there were a total of 13,436 motorcycle license plates issued and renewed (7,144 issued and 6,292 renewed) amounting to a total of \$201,540. Since its creation, 12,863 motorcycle specialty license have been sold generating \$300,495 in sales.

III. Effect of Proposed Changes:

Section 320.08058(16), F.S., is amended to require all of the fees generated by the Police Athletic League Specialty License Plate be distributed to the State of Florida Association of Police Athletic/Activities Leagues, Inc. Also, the bill revises the distribution and use of the annual use fee revenues from the specialty license plate to allow a maximum of 15 percent of such fees for administrative costs and a maximum of 10 percent to market and promote the plate.

Section 320.08068, F.S. is amended to revise the distribution of annual use fees for the motorcycle specialty license plate to include the Blind Services Foundation of Florida. The bill changes the distribution percentage to Prevent Blindness Florida from 25 percent to 12.5 percent and adds a 12.5 percent distribution to the Blind Services Foundation of Florida.

The bill revises the permissible use of the funds by the Florida Association of Centers for Independent Living to allow the funds to be used to leverage additional funding and new sources of revenue for the centers.

IV. Constitutional Issues:**A. Municipality/County Mandates Restrictions:**

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Economic Impact and Fiscal Note:**A. Tax/Fee Issues:**

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

This Senate staff analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

VIII. Summary of Amendments:

None.

This Senate staff analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.
