Florida Senate - 2006

By Senators Klein and Smith

30-339A-06

2 An act relating to biomedical research; 3 amending s. 20.435, F.S.; revising uses for 4 funds credited to the Biomedical Research Trust	
4 funds credited to the Biomedical Research Trust	
5 Fund; amending s. 381.86, F.S.; providing that	
6 the Institutional Review Board within the	
7 Department of Health may not review certain	
8 research within the jurisdiction of the	
9 Biomedical Research and Ethics Oversight	
10 Council; creating s. 381.99, F.S., the Florida	
11 Better Quality of Life and Biomedical Research	
12 Act; providing definitions; providing	
13 legislative findings; creating the Biomedical	
14 Research Advisory Council; providing for	
15 criteria, appointment, and terms of members;	
16 authorizing reimbursement for per diem and	
17 travel expenses; providing duties of the	
18 advisory council, including a report to the	
19 Governor, the President of the Senate, and the	
20 Speaker of the House of Representatives;	
21 requiring the Department of Health to provide	
22 administrative support; creating the Biomedical	
23 Research and Ethics Oversight Council to	
24 regulate research procedures and enforce	
25 ethical guidelines; providing for criteria,	
26 appointment, and terms of members; authorizing	
27 reimbursement for per diem and travel expenses;	
28 providing duties of the oversight council;	
29 providing for a grants-in-aid program for the	
30 purpose of conducting embryonic or human adult	
31 stem cell research; providing that	

SB 468

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1	grants-in-aid shall be provided through funds
2	in the Biomedical Research Trust Fund;
3	restricting the use of such funds for research
4	on certain stem cells; providing requirements
5	with respect to the disposition of human
6	embryos following infertility treatment;
7	requiring the Department of Health to develop
8	and maintain on its Internet website a consent
9	form for the donation of certain embryos;
10	prohibiting the purchase or sale of embryonic
11	fetal tissue for research purposes; prohibiting
12	certain acts relating to human reproductive
13	cloning; providing penalties; providing an
14	effective date.
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16	Be It Enacted by the Legislature of the State of Florida:
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18	Section 1. Paragraph (h) of subsection (1) of section
19	20.435, Florida Statutes, is amended to read:
20	20.435 Department of Health; trust funds
21	(1) The following trust funds are hereby created, to
22	be administered by the Department of Health:
23	(h) Biomedical Research Trust Fund.
24	1. Funds to be credited to the trust fund shall
25	consist of funds deposited pursuant to <u>ss.</u> s. 215.5601 <u>,</u>
26	288.955, and 381.99. Funds shall be used for the purposes of
27	the James and Esther King Biomedical Research Program as
28	specified in ss. 215.5602 and 288.955 <u>and the purposes of the</u>
29	Florida Better Quality of Life and Biomedical Research Act as
30	specified in s. 381.99. The trust fund is exempt from the
31	service charges imposed by s. 215.20.

1 2. Notwithstanding the provisions of s. 216.301 and pursuant to s. 216.351, any balance in the trust fund at the 2 end of any fiscal year shall remain in the trust fund at the 3 end of the year and shall be available for carrying out the 4 purposes of the trust fund. The department may invest these 5 6 funds independently through the Chief Financial Officer or may 7 negotiate a trust agreement with the State Board of Administration for the investment management of any balance in 8 9 the trust fund. 10 3. Notwithstanding s. 216.301 and pursuant to s. 216.351, any balance of any appropriation from the Biomedical 11 12 Research Trust Fund which is not disbursed but which is 13 obligated pursuant to contract or committed to be expended may be certified by the Governor for up to 3 years following the 14 effective date of the original appropriation. 15 4. The trust fund shall, unless terminated sooner, be 16 17 terminated on July 1, 2008. Section 2. Subsection (1) of section 381.86, Florida 18 Statutes, is amended to read: 19 381.86 Institutional Review Board.--20 21 (1) The Institutional Review Board is created within 22 the Department of Health in order to satisfy federal 23 requirements under 45 C.F.R. part 46 and 21 C.F.R. parts 50 and 56 that an institutional review board review all 2.4 biomedical and behavioral research on human subjects which is 25 funded or supported in any manner by the department except for 26 27 research within the jurisdiction of the Biomedical Research 2.8 and Ethics Oversight Council, which shall be reviewed pursuant to the provisions of s. 381.99. 29 Section 3. Section 381.99, Florida Statutes, is 30 created to read: 31

1 381.99 Florida Better Quality of Life and Biomedical 2 Research Act. --3 (1) SHORT TITLE. -- This section may be cited as the "Florida Better Quality of Life and Biomedical Research Act." 4 5 (2) DEFINITIONS.--As used in this section, the term: б (a) "Adult stem cell" means an undifferentiated cell 7 found among differentiated cells in a tissue or an organ that 8 can renew itself and can differentiate to yield the major specialized cell types of the tissue or organ. 9 10 (b) "Asexual reproduction" means reproduction not initiated by the union of oocyte and sperm. 11 12 (c) "Embryonic stem cells" means cells obtained from 13 the undifferentiated inner mass of an early stage embryo. (d) "Human reproductive cloning" means the practice of 14 creating or attempting to create a human being by transferring 15 the nucleus from a human cell into an egg cell from which the 16 17 nucleus has been removed for the purpose of implanting the 18 resulting product in a uterus or substitute for a uterus to initiate a pregnancy. 19 (e) "In vitro fertilization" means a technique in 20 21 which oocytes are fertilized by sperm outside of a woman's 2.2 body resulting in organisms that are not genetically identical 23 to any one existing human. 2.4 (f) "Oocyte" means an immature eqg cell of the human 25 ovary. (g) "Stem cells" means undifferentiated cells which 26 27 retain the potential to differentiate into some or all other 2.8 cell types. (3) LEGISLATIVE FINDINGS. -- The Legislature finds that: 29 30 (a) An estimated 130 million Americans suffer from acute, chronic, and degenerative diseases and that there is 31

1 enormous potential for lifesaving treatment and therapy as a 2 result of recent advances in biomedical research. (b) Florida is unique among all states for its large 3 4 projected net population increase within the next 20 years. This increase, in turn, raises significant health care 5 6 concerns as a new, larger generation of retirees moves to this 7 state, resulting in a corresponding rise in the number of 8 persons suffering from illnesses such as cancer, heart disease, Alzheimer's Disease, Parkinson's Disease, cerebral 9 10 palsy, atherosclerosis, amyotrophic lateral sclerosis, AIDS, spinal cord injuries, severe burns, osteoporosis, 11 12 osteoarthritis, cystic fibrosis, muscular dystrophy, multiple 13 sclerosis, macular degeneration, diabetic retinopathy, retinitis pigmentosa, cirrhosis of the liver, motor neuron 14 disease, brain trauma, stroke, sickle cell anemia, and 15 intestinal diseases. Juvenile diabetes is becoming more 16 17 prevalent in children in this state. (c) In order to maintain a high quality of life for 18 all Floridians, research into stem cell regenerative therapies 19 and treatment, among other therapies and treatments, should be 20 21 supported to give hope and relief to the millions of residents 2.2 who suffer in silence from degenerative and crippling 23 diseases. (d) To reduce the burden on the health care 2.4 infrastructure, the state must shift its health care 25 objectives from costly long-term maintenance toward prevention 26 27 and cures. 2.8 (e) To bolster and advance Florida's burgeoning biotechnology industry, the state should continue to provide 29 funds and incentives for private research companies to work in 30 31 <u>the state.</u>

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2 and academic discourse in our colleges,	
	ld continue to help
3 private research institutions and shoul	
4 bring these institutions to the forefro	<u>ont in biomedical</u>
5 research and technology.	
6 (q) It will benefit the economy	of the state to create
7 a wide array of new projects and high-p	paying jobs relating to
8 biomedical research.	
9 (h) It will benefit the state to	<u>o foster cooperation</u>
10 between the state's colleges, universit	ties, and private-sector
11 research in terms of jobs, resources, a	and academic discourse
12 relating to biomedical research.	
13 <u>(i) The public funds provided ur</u>	<u>nder this section are</u>
14 intended to spur innovation and develop	pment in the state's
15 biomedical technology sector, which wil	<u>ll be used to treat</u>
16 <u>debilitating chronic diseases.</u>	
17 <u>(4) BIOMEDICAL RESEARCH ADVISORY</u>	Y COUNCILThere shall
18 <u>be established a Biomedical Research Ad</u>	dvisory Council.
19 <u>(a) The advisory council shall c</u>	consist of the
20 <u>Secretary of Health, who shall act as c</u>	<u>chair, and six</u>
21 additional members, who shall be appoir	nted as follows:
22 <u>1. Two persons appointed by the</u>	e Governor, one of whom
23 shall be an academic researcher in the	field of stem cell
24 research and one of whom shall have a k	background in bioethics.
25 <u>2. One person appointed by the</u>	President of the
26 <u>Senate, who shall have a background in</u>	private sector stem
27 <u>cell funding and development and public</u>	<u>c sector biomedical</u>
28 research and funding.	
29 <u>3. One person appointed by the</u>	Speaker of the House of
30 <u>Representatives</u> , who shall have a backet	<u>ground in private-sector</u>
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SB 468

1 stem cell funding and development and public-sector biomedical 2 research and funding. 4. One person appointed by the Minority Leader of the 3 4 Senate, who shall have a background and experience in 5 public-sector or private-sector stem cell research and б development. 7 5. One person appointed by the Minority Leader of the 8 House of Representatives, who shall have a background and 9 experience in business and financial investments. 10 Members shall be appointed to terms of 2 years each commencing 11 12 on October 1, 2006. A member may not serve for more than two consecutive 2-year terms. All initial appointments must be 13 made by October 1, 2006. The first meeting shall take place no 14 later than November 1, 2006. Members shall meet at least twice 15 annually, but no more than four times annually. Members shall 16 17 serve without compensation but are entitled to reimbursement 18 for per diem and travel expenses in accordance with s. 112.061. 19 (b) The members of the advisory council shall work to 20 21 provide an environment fostering the advancement of embryonic and human adult stem cell research. The advisory council 2.2 23 shall: 1. Develop a donated-funds program for recommendation 2.4 to the Secretary of Health, to encourage the development of 25 funds other than state appropriations for embryonic and human 26 27 adult stem cell research in the state. 2.8 2. Examine and identify specific ways to improve and promote for-profit and not-for-profit embryonic and human 29 adult stem cell and related research in the state, including, 30 but not limited to, identifying both public and private 31

2 activities related to embryonic and human adult stem cell 3 research, recruiting new activities to the state related to 4 embryonic and human adult stem cell research, and recruiting 5 scientists and researchers in such fields to the state and 6 state universities. 7 3. Develop a biomedical research grant program for 8 recommendation to the Secretary of Health, which shall provide 9 grants-in-aid to eligible institutions for the advancement of 10 embryonic or human adult stem cell research. 11 4. Develop, no later than December 1, 2006, an 12 application for grants-in-aid under this section for	
embryonic and human adult stem cell research, and recruiting scientists and researchers in such fields to the state and state universities. 3. Develop a biomedical research grant program for recommendation to the Secretary of Health, which shall provide grants-in-aid to eligible institutions for the advancement of embryonic or human adult stem cell research. 4. Develop, no later than December 1, 2006, an	
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12 application for grants-in-aid under this section for	
13 recommendation to the Secretary of Health for the purpose of	
14 conducting embryonic or human adult stem cell research.	
15 <u>5. Receive applications from eligible institutions for</u>	-
16 grants-in-aid on and after December 1, 2006, and provide to	
17 the Secretary of Health recommended grant awards.	
18 <u>6. Monitor the stem cell research conducted by</u>	
19 eligible institutions that receive such grants-in-aid.	
20 (c) The advisory council shall submit an annual	
21 progress report on the state of biomedical research in the	
22 state to the Florida Center for Universal Research to	
23 Eradicate Disease and to the Governor, the Secretary of	
24 <u>Health, the President of the Senate, and the Speaker of the</u>	
25 House of Representatives by June 30. The report must include:	
26 <u>1. The amount of grants-in-aid awarded to eligible</u>	
27 institutions from the Biomedical Research Trust Fund.	
28 <u>2. The recipients of such grants-in-aid.</u>	
29 <u>3. The current status and progress of stem cell</u>	
30 <u>research in the state.</u>	
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1	4. A list of research projects supported by
2	grants-in-aid awarded under the program.
3	5. A list of publications in peer-reviewed journals
4	involving research supported by grants-in-aid awarded under
5	the program.
б	6. The total amount of biomedical research funding
7	currently flowing into the state.
8	7. New grants for biomedical research that were funded
9	based on research supported by grants-in-aid awarded under the
10	program.
11	8. All other materials the council deems advisable to
12	include.
13	(d) Advisory council members shall disclose any
14	conflict of interest or potential conflict of interest to the
15	Secretary of Health.
16	(e) The Department of Health shall provide
17	administrative staff to assist the advisory council in
18	developing the application for the grants-in-aid, reviewing
19	such applications, making recommendations to the advisory
20	council, preparing the written consent form described in
21	paragraph (7)(b), and performing other administrative
22	functions as the advisory council requires or as is deemed
23	necessary.
24	(5) BIOMEDICAL RESEARCH AND ETHICS OVERSIGHT
25	COUNCILThere shall be established a Biomedical Research and
26	Ethics Oversight Council.
27	(a) The oversight council shall consist of seven
28	members, of which the Secretary of Health shall act as chair.
29	The additional members shall be appointed as follows:
30	1. Two persons appointed by the Governor.
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1	2. One person appointed by the President of the
2	Senate.
3	3. One person appointed by the Speaker of the House of
4	Representatives.
5	4. One person appointed by the Minority Leader of the
б	Senate.
7	5. One person appointed by the Minority Leader of the
8	House of Representatives.
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10	All members must demonstrate knowledge and understanding of
11	the ethical, medical, and scientific implications of embryonic
12	and adult stem cell research and should also demonstrate
13	knowledge of related fields, including, but not limited to,
14	genetics, cellular biology, and embryology. At least three
15	members shall have practical research experience in stem cell
16	research or related fields. Members shall be appointed to
17	terms of 4 years each commencing on October 1, 2006. A member
18	may not serve for more than two consecutive 4-year terms. All
19	initial appointments must be made by October 1, 2006. The
20	first meeting shall take place no later than November 1, 2006.
21	Members shall meet at least twice annually, but no more than
22	four times annually. Members shall serve without compensation
23	but are entitled to reimbursement for per diem and travel
24	expenses in accordance with s. 112.061.
25	(b) The oversight council shall review all embryonic
26	or human adult stem cell research that is funded or supported
27	in any manner through the Biomedical Research Trust Fund to
28	ensure the adherence to ethical and safety quidelines and
29	procedures as laid out by federal ethical standards
30	established by the United States Department of Health and
31	Human Services.

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1 (6) BIOMEDICAL RESEARCH TRUST FUND AND 2 GRANTS-IN-AID.--3 (a) The Secretary of Health shall make grants-in-aid 4 from the Biomedical Research Trust Fund in accordance with the provisions of this section. 5 б (b) The Department of Health shall require any 7 applicant for a grant-in-aid under this section, for the 8 purpose of conducting stem cell research, to submit a complete description of the applicant's organization, the applicant's 9 10 plans for stem cell research, the applicant's proposed funding for such research from sources other than the state, and the 11 12 applicant's proposed arrangements concerning financial 13 benefits to the state as a result of any patent, royalty payment, or similar rights resulting from any stem cell 14 research made possible by the awarding of such grant-in-aid. 15 The Biomedical Research Advisory Council shall provide 16 17 recommendations to the Secretary of Health with respect to 18 awarding such grants-in-aid after considering recommendations from the Biomedical Research and Ethics Oversight Council. 19 (c) Beginning with the 2006-2007 fiscal year, and for 20 21 10 consecutive years thereafter, not less than \$15 million 2.2 shall be made available annually from the Biomedical Research 23 Trust Fund for grants-in-aid to eligible institutions for the purpose of conducting embryonic or human adult stem cell 2.4 research as directed by the Biomedical Research Advisory 25 Council. Any balance of such amount not used for such 26 27 grants-in-aid during a fiscal year shall be carried forward 2.8 for the fiscal year next succeeding for such grants-in-aid. (7) FUNDING. -- Funds provided under this section may be 29 30 used only for research involving: 31

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1 (a) Human adult stem cells, including, but not limited 2 adult stem cells derived from umbilical cord blood and to, 3 bone marrow. 4 (b) Human embryonic stem cells taken from donated leftover embryos from in vitro fertilization treatments which 5 6 would otherwise be thrown away or destroyed. 7 1. A physician or other health care provider who is treating a patient for infertility shall provide the patient 8 with timely, relevant, and appropriate information sufficient 9 10 to allow the person to make an informed and voluntary choice regarding the disposition of any human embryos that remain 11 12 following infertility treatment. 2. A person to whom information is provided pursuant 13 to subparagraph 1. shall be presented with the options of 14 storing any unused embryos, donating them to another person, 15 donating the remaining embryos for research purposes, or 16 17 selecting other means of disposition. 18 3. A person who elects to donate, for research purposes, any embryos remaining after receiving infertility 19 20 treatment shall provide written consent for that donation in a 21 consent form provided by the Department of Health and made 2.2 available to the public on the department's Internet website. 23 A person may not knowingly, for material or financial gain, purchase, sell, or otherwise transfer or 2.4 obtain, or promote the sale or transfer of, embryonic fetal 25 tissue for research purposes pursuant to this section. 26 27 Embryonic and adult stem cell material may be donated only for 2.8 research purposes with the informed consent of the donor. A person who violates this subparagraph commits a felony of the 29 second degree, punishable as provided in s. 775.082, s. 30

31 <u>775.083, or s. 775.084.</u>

1 (8) HUMAN REPRODUCTIVE CLONING; PROHIBITION; 2 PENALTIES. --3 (a) A person may not knowingly: 4 Perform or attempt to perform human reproductive 1. 5 cloning. 6 2. Participate or assist in an attempt to perform 7 human reproductive cloning. 8 3. Ship or receive for any purpose an embryo produced by human reproductive cloning or any product derived from such 9 10 embryo. (b) A person who violates paragraph (a) commits a 11 12 felony of the second degree, punishable as provided in s. 13 775.082, s. 775.083, or s. 775.084. Section 4. This act shall take effect July 1, 2006. 14 15 16 17 SENATE SUMMARY 18 Revises uses for funds credited to the Biomedical Research Trust Fund. Provides that the Institutional Review Board within the Department of Health may not 19 review certain research within the jurisdiction of the Biomedical Research and Ethics Oversight Council. Creates 20 the Florida Better Quality of Life and Biomedical Research Act. Creates the Biomedical Research Advisory 21 Council. Provides duties of the advisory council, including a report to the Governor, the President of the Senate, and the Speaker of the House of Representatives. 22 23 Requires the Department of Health to provide administrative support. Creates the Biomedical Research 2.4 and Ethics Oversight Council. Provides duties of the oversight council. Provides for a grants-in-aid program 25 for the purpose of conducting embryonic or human adult stem cell research. Provides that grants-in-aid shall be 26 provided through funds in the Biomedical Research Trust Fund. Restricts the use of such funds for research on certain stem cells. Provides requirements with respect to the disposition of human embryos following infertility 27 28 treatment. Requires the Department of Health to develop and maintain on its Internet website a consent form for 29 the donation of certain embryos. Prohibits purchase or sale of embryonic fetal tissue for research purposes. 30 Prohibits certain acts relating to human reproductive cloning. Provides penalties. 31

SB 468

13