CHAMBER ACTION

HB 493 CS

1 The State Administration Council recommends the following: 2 3 Council/Committee Substitute Remove the entire bill and insert: 4 A bill to be entitled 5 6 An act relating to ethics for public officers and 7 employees; amending s. 104.31, F.S.; prohibiting employees of the state and its political subdivisions from 8 9 participating in a political campaign, for which there are penalties; amending s. 112.313, F.S.; prohibiting certain 10 disclosures by a former public officer, agency employee, 11 or local government attorney, for which there are 12 penalties; redefining the term "employee" to include 13 14 certain other-personal-services employees for certain postemployment activities; exempting certain agency 15 16 employees from applicability of postemployment 17 restrictions; providing an exemption from provisions prohibiting conflicts in employment to a person who, after 18 19 serving on an advisory board, files a statement with the Commission on Ethics relating to a bid or submission; 20 21 providing definitions; amending s. 112.3144, F.S.; specifying how assets valued in excess of a specified 22 23 amount are to be reported by a reporting individual; Page 1 of 30

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amending s. 112.3145, F.S.; requiring that a delinquency 24 25 notice be sent to certain officeholders by certified mail, 26 return receipt requested; amending s. 112.3147, F.S.; 27 deleting provisions relating to the reporting of assets valued in excess of a specified amount, to conform; 28 29 amending s. 112.3148, F.S.; providing requirements for persons who have left office or employment as to filing a 30 report relating to gifts; providing requirements relating 31 to the deadline for and timeliness of gift reports; 32 amending s. 112.3149, F.S.; requiring that a report of 33 honoraria by a person who left office or employment be 34 filed by a specified date; amending s. 112.317, F.S.; 35 authorizing the commission to recommend a restitution 36 37 penalty be paid to the agency of which the public officer 38 was a member or by which the public employee was employed 39 or to the General Revenue Fund; authorizing the Attorney General to recover costs for filing suit to collect 40 penalties and fines; deleting provisions imposing a 41 42 penalty for the disclosure of information concerning a complaint or an investigation; amending s. 112.3185, F.S.; 43 providing additional standards for state agency employees 44 45 relating to procurement of goods and services by a state agency; authorizing an employee whose position was 46 47 eliminated to engage in certain contractual activities; amending s. 112.321, F.S.; prohibiting an individual who 48 49 qualifies as a lobbyist from serving on the commission; prohibiting a member of the commission from lobbying any 50 state or local governmental entity; providing exceptions 51 Page 2 of 30

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52 for certain individuals who are members of the commission; amending s. 112.3215, F.S.; requiring the commission to 53 adopt a rule detailing the grounds for waiving a fine and 54 55 the procedures to be followed when a lobbyist fails to timely file his or her report; requiring automatic 56 57 suspension of certain lobbyist registrations if the fine is not timely paid; requiring the commission to provide 58 written notice to any lobbyist whose registration is 59 automatically suspended; amending s. 112.322, F.S.; 60 authorizing travel and per diem expenses for certain 61 witnesses; amending s. 914.21, F.S.; redefining the terms 62 "official investigation" and "official proceeding," for 63 purposes of provisions relating to tampering with 64 witnesses, to include an investigation by the commission; 65 66 providing effective dates. 67 68 Be It Enacted by the Legislature of the State of Florida: 69 Present subsections (2) and (3) of section 70 Section 1. 104.31, Florida Statutes, are renumbered as subsections (3) and 71 72 (4), respectively, and a new subsection (2) is added to that 73 section to read: 74 104.31 Political activities of state, county, and

municipal officers and employees. --76 An employee of the state or any political subdivision (2) may not participate in any political campaign for an elective 77 78 office while on duty.

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79 Section 2. Subsection (8), paragraph (a) of subsection (9), paragraph (b) of subsection (12), and subsection (14) of 80 section 112.313, Florida Statutes, are amended to read: 81 82 112.313 Standards of conduct for public officers, employees of agencies, and local government attorneys .--83 84 (8) DISCLOSURE OR USE OF CERTAIN INFORMATION .-- No current or former public officer, employee of an agency, or local 85 government attorney shall disclose or use information not 86 87 available to members of the general public and gained by reason of his or her official position, except for information relating 88 89 exclusively to governmental practices, for his or her personal 90 gain or benefit or for the personal gain or benefit of any other person or business entity. 91 92 POSTEMPLOYMENT RESTRICTIONS; STANDARDS OF CONDUCT FOR (9) 93 LEGISLATORS AND LEGISLATIVE EMPLOYEES. --It is the intent of the Legislature to implement by 94 (a)1. 95 statute the provisions of s. 8(e), Art. II of the State Constitution relating to legislators, statewide elected 96 97 officers, appointed state officers, and designated public

98 employees.

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2. As used in this paragraph:

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a. "Employee" means:

(I) Any person employed in the executive or legislative branch of government holding a position in the Senior Management Service as defined in s. 110.402 or any person holding a position in the Selected Exempt Service as defined in s. 110.602 or any person having authority over policy or procurement employed by the Department of the Lottery. Page 4 of 30

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(II) The Auditor General, the director of the Office of
Program Policy Analysis and Government Accountability, the
Sergeant at Arms and Secretary of the Senate, and the Sergeant
at Arms and Clerk of the House of Representatives.

(III) The executive director of the Legislative Committee
on Intergovernmental Relations and the executive director and
deputy executive director of the Commission on Ethics.

An executive director, staff director, or deputy 114 (IV) 115 staff director of each joint committee, standing committee, or 116 select committee of the Legislature; an executive director, staff director, executive assistant, analyst, or attorney of the 117 Office of the President of the Senate, the Office of the Speaker 118 119 of the House of Representatives, the Senate Majority Party Office, Senate Minority Party Office, House Majority Party 120 121 Office, or House Minority Party Office; or any person, hired on a contractual basis, having the power normally conferred upon 122 such persons, by whatever title. 123

(V) The Chancellor and Vice Chancellors of the State
University System; the general counsel to the Board of Regents;
and the president, vice presidents, and deans of each state
university.

(VI) Any person, including an other-personal-services
 employee, having the power normally conferred upon the positions
 referenced in this sub-subparagraph.

b. "Appointed state officer" means any member of an
appointive board, commission, committee, council, or authority
of the executive or legislative branch of state government whose
powers, jurisdiction, and authority are not solely advisory and
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include the final determination or adjudication of any personal or property rights, duties, or obligations, other than those relative to its internal operations.

c. "State agency" means an entity of the legislative,
executive, or judicial branch of state government over which the
Legislature exercises plenary budgetary and statutory control.

No member of the Legislature, appointed state officer, 141 3. or statewide elected officer shall personally represent another 142 person or entity for compensation before the government body or 143 agency of which the individual was an officer or member for a 144 145 period of 2 years following vacation of office. No member of the 146 Legislature shall personally represent another person or entity 147 for compensation during his or her term of office before any state agency other than judicial tribunals or in settlement 148 negotiations after the filing of a lawsuit. 149

4. No agency employee shall personally represent another
person or entity for compensation before the agency with which
he or she was employed for a period of 2 years following
vacation of position, unless employed by another agency of state
government.

5. Any person violating this paragraph shall be subject to the penalties provided in s. 112.317 and a civil penalty of an amount equal to the compensation which the person receives for the prohibited conduct.

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6. This paragraph is not applicable to:

160 a. A person employed by the Legislature or other agency161 prior to July 1, 1989;

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b. A person who was employed by the Legislature or other
agency on July 1, 1989, whether or not the person was a defined
employee on July 1, 1989;

165 c. A person who was a defined employee of the State
166 University System or the Public Service Commission who held such
167 employment on December 31, 1994;

d. A person who has reached normal retirement age as
defined in s. 121.021(29), and who has retired under the
provisions of chapter 121 by July 1, 1991; or

e. Any appointed state officer whose term of office began
before January 1, 1995, unless reappointed to that office on or
after January 1, 1995.

This paragraph does not apply to an agency employee who
 was employed on July 1, 2001, in a Career Service System
 position that was transferred to the Selected Exempt Service
 System under chapter 2001-43, Laws of Florida.

178 EXEMPTION. -- The requirements of subsections (3) and (12)179 (7) as they pertain to persons serving on advisory boards may be 180 waived in a particular instance by the body which appointed the person to the advisory board, upon a full disclosure of the 181 transaction or relationship to the appointing body prior to the 182 183 waiver and an affirmative vote in favor of waiver by two-thirds vote of that body. In instances in which appointment to the 184 advisory board is made by an individual, waiver may be effected, 185 186 after public hearing, by a determination by the appointing 187 person and full disclosure of the transaction or relationship by 188 the appointee to the appointing person. In addition, no person

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189 shall be held in violation of subsection (3) or subsection (7)
190 if:

(b) The business is awarded under a system of sealed,competitive bidding to the lowest or best bidder and:

The official or the official's spouse or child has in
 no way participated in the determination of the bid
 specifications or the determination of the lowest or best
 bidder;

197 2. The official or the official's spouse or child has in
198 no way used or attempted to use the official's influence to
199 persuade the agency or any personnel thereof to enter such a
200 contract other than by the mere submission of the bid; and

201 The official, prior to or at the time of the submission 3. 202 of the bid, has filed a statement with the Commission on Ethics Department of State, if the official is a state officer or 203 204 employee, or with the supervisor of elections of the county in which the agency has its principal office, if the official is an 205 206 officer or employee of a political subdivision, disclosing the 207 official's interest, or the interest of the official's spouse or child, and the nature of the intended business. 208

(14) LOBBYING BY FORMER LOCAL OFFICERS; PROHIBITION.--A person who has been elected to any county, municipal, special district, or school district office may not personally represent another person or entity for compensation before the <u>government</u> <del>governing</del> body <u>or agency</u> of which the person was an officer for a period of 2 years after vacating that office. <u>For purposes of</u> this subsection:

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CS 216 The "government body or agency" of a member of a board (a) of county commissioners consists of the commission, the chief 217 administrative officer or employee of the county, and their 218 219 immediate support staff. 220 The "government body or agency" of any other county (b) elected officer is the office or department headed by that 221 222 officer, including all subordinate employees. 223 (c) The "government body or agency" of an elected 224 municipal officer consists of the governing body of the municipality, the chief administrative officer or employee of 225 226 the municipality, and their immediate support staff. 227 (d) The "government body or agency" of an elected special district officer is the special district. 228 229 The "government body or agency" of an elected school (e) district officer is the school district. 230 Section 3. Present subsections (4), (5), and (6) of 231 section 112.3144, Florida Statutes, are renumbered as 232 233 subsections (5), (6), and (7), respectively, paragraph (g) of present subsection (4) is amended, and a new subsection (4) is 234 235 added to that section, to read: 112.3144 Full and public disclosure of financial 236 237 interests. --(4) (a) With respect to reporting, on forms prescribed 238 239 under this section, assets valued in excess of \$1,000 that the 240 reporting individual holds jointly with another person, the amount reported shall be based on the reporting individual's 241 242 legal percentage of ownership in the property. However, assets 243 that are held jointly with right of survivorship must be Page 9 of 30

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244 reported at 100 percent of the value of the asset. For purposes 245 of this subsection, a reporting individual is deemed to own a percentage of a partnership that is equal to the reporting 246 247 individual's interest in the capital or equity of the 248 partnership. 249 (b)1. With respect to reporting, on forms prescribed under 250 this section, liabilities valued in excess of \$1,000 for which 251 the reporting individual is jointly and severally liable, the 252 amount reported shall be based on the reporting individual's 253 percentage of liability rather than the total amount of the 254 liability. However, liability for a debt that is secured by 255 property owned by the reporting individual but that is held 256 jointly with right of survivorship must be reported at 100 257 percent of the total amount owed.

258 <u>2. A separate section of the form shall be created to</u>
 259 provide for the reporting of the amounts of joint and several
 260 liability of the reporting individual not otherwise reported in
 261 subparagraph 1.

262 (5)(4) Forms for compliance with the full and public 263 disclosure requirements of s. 8, Art. II of the State 264 Constitution shall be created by the Commission on Ethics. The 265 commission shall give notice of disclosure deadlines and 266 delinquencies and distribute forms in the following manner:

(g) The notification requirements and fines of this subsection do not apply to candidates or to the first filing required of any person appointed to elective constitutional office or other position required to file full and public disclosure, unless the person's name is on the commission's Page 10 of 30

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notification list and the person received notification from the commission. The appointing official shall notify such newly appointed person of the obligation to file full and public disclosure by July 1. The notification requirements and fines of this subsection do not apply to the final filing provided for in subsection (6) (5).

278 Section 4. Paragraph (c) of subsection (6) of section 279 112.3145, Florida Statutes, is amended to read:

112.3145 Disclosure of financial interests and clients
 represented before agencies.--

(6) Forms for compliance with the disclosure requirements
of this section and a current list of persons subject to
disclosure shall be created by the commission and provided to
each supervisor of elections. The commission and each supervisor
of elections shall give notice of disclosure deadlines and
delinquencies and distribute forms in the following manner:

Not later than 30 days after July 1 of each year, the 288 (C) commission and each supervisor of elections shall determine 289 290 which persons required to file a statement of financial interests in their respective offices have failed to do so and 291 shall send delinquency notices by certified mail, return receipt 292 293 requested, to these such persons. Each notice shall state that a 294 grace period is in effect until September 1 of the current year; 295 that no investigative or disciplinary action based upon the 296 delinquency will be taken by the agency head or commission if the statement is filed by September 1 of the current year; that, 297 if the statement is not filed by September 1 of the current 298 299 year, a fine of \$25 for each day late will be imposed, up to a Page 11 of 30

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300 maximum penalty of \$1,500; for notices sent by a supervisor of 301 elections, that he or she is required by law to notify the 302 commission of the delinquency; and that, if upon the filing of a 303 sworn complaint the commission finds that the person has failed 304 to timely file the statement within 60 days after September 1 of 305 the current year, such person will also be subject to the 306 penalties provided in s. 112.317.

307 Section 5. Section 112.3147, Florida Statutes, is amended 308 to read:

309 112.3147 Forms.--

310 (1) All information required to be furnished by ss.
311 112.313, 112.3143, 112.3144, 112.3145, 112.3148, and 112.3149
312 and by s. 8, Art. II of the State Constitution shall be on forms
313 prescribed by the Commission on Ethics.

314 (2) (a) With respect to reporting assets valued in excess 315 of \$1,000 on forms prescribed pursuant to s. 112.3144 which the 316 reporting individual holds jointly with another person, the amount reported shall be based on the reporting individual's 317 318 legal percentage of ownership in the property, except that assets held jointly with the reporting individual's spouse shall 319 320 be reported at 100 percent of the value of the asset. For 321 purposes of this subsection, a reporting individual is deemed to 322 own an interest in a partnership which corresponds to the 323 reporting individual's interest in the capital or equity of the 324 partnership.

325 (b)1. With respect to reporting liabilities valued in
 326 excess of \$1,000 on forms prescribed pursuant to s. 112.3144 for
 327 which the reporting individual is jointly and severally liable,
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the amount reported shall be based upon the reporting

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329 individual's percentage of liability rather than the total amount of the liability, except, a joint and several liability 330 331 with the reporting individual's spouse for a debt which relates 332 to property owned by both as tenants by the entirety shall be 333 reported at 100 percent of the total amount owed. 2. A separate section of the form shall be created to 334 provide for the reporting of the amounts of joint and several 335 336 liability of the reporting individual not otherwise reported in 337 paragraph (a).

338 Section 6. Paragraph (d) of subsection (6) and subsection339 (8) of section 112.3148, Florida Statutes, are amended to read:

340 112.3148 Reporting and prohibited receipt of gifts by
341 individuals filing full or limited public disclosure of
342 financial interests and by procurement employees.--

343

(6)

No later than July 1 of each year, each reporting 344 (d) individual or procurement employee shall file a statement 345 listing each gift having a value in excess of \$100 received by 346 the reporting individual or procurement employee, either 347 directly or indirectly, from a governmental entity or a direct-348 349 support organization specifically authorized by law to support a governmental entity. The statement shall list the name of the 350 351 person providing the gift, a description of the gift, the date 352 or dates on which the gift was given, and the value of the total gifts given during the calendar year for which the report is 353 made. The reporting individual or procurement employee shall 354 355 attach to the such statement any report received by him or her Page 13 of 30

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in accordance with paragraph (c), which report shall become a 356 public record when filed with the statement of the reporting 357 individual or procurement employee. The reporting individual or 358 359 procurement employee may explain any differences between the 360 report of the reporting individual or procurement employee and 361 the attached reports. The annual report filed by a reporting 362 individual shall be filed with the financial disclosure 363 statement required by either s. 8, Art. II of the State 364 Constitution or s. 112.3145, as applicable to the reporting 365 individual. The annual report filed by a procurement employee 366 shall be filed with the Commission on Ethics. The report filed by a reporting individual or procurement employee who left 367 368 office or employment during the calendar year covered by the 369 report shall be filed by July 1 of the year after leaving office or employment at the same location as his or her final financial 370 371 disclosure statement or, in the case of a former procurement 372 employee, with the Commission on Ethics.

373 Each reporting individual or procurement employee (8)(a) 374 shall file a statement with the Commission on Ethics not later than on the last day of each calendar quarter, for the previous 375 calendar quarter, containing a list of gifts which he or she 376 377 believes to be in excess of \$100 in value, if any, accepted by him or her, for which compensation was not provided by the donee 378 379 to the donor within 90 days of receipt of the gift to reduce the 380 value to \$100 or less, except the following:

- 381 382
- 1. Gifts from relatives.
- 2. Gifts prohibited by subsection (4) or s. 112.313(4).

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383 3. Gifts otherwise required to be disclosed by this384 section.

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(b) The statement shall include:

1. A description of the gift, the monetary value of the gift, the name and address of the person making the gift, and the dates thereof. If any of these facts, other than the gift description, are unknown or not applicable, the report shall so state.

391 2. A copy of any receipt for such gift provided to the392 reporting individual or procurement employee by the donor.

393 (c) The statement may include an explanation of any
394 differences between the reporting individual's or procurement
395 employee's statement and the receipt provided by the donor.

396 (d) The reporting individual's or procurement employee's
397 statement shall be sworn to by such person as being a true,
398 accurate, and total listing of all such gifts.

399 Statements must be filed not later than 5 p.m. on the (e) 400 due date. However, any statement that is postmarked by the 401 United States Postal Service by midnight on the due date is deemed to have been filed in a timely manner, and a certificate 402 of mailing obtained from and dated by the United States Postal 403 404 Service at the time of the mailing, or a receipt from an established courier company that bears a date on or before the 405 406 due date, constitutes proof of mailing in a timely manner.

407 <u>(f)(e)</u> If a reporting individual or procurement employee 408 has not received any gifts described in paragraph (a) during a 409 calendar quarter, he or she is not required to file a statement 410 under this subsection for that calendar quarter. Page 15 of 30

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411 Section 7. Subsection (6) of section 112.3149, Florida412 Statutes, is amended to read:

413

112.3149 Solicitation and disclosure of honoraria.--

414 A reporting individual or procurement employee who (6) receives payment or provision of expenses related to any 415 416 honorarium event from a person who is prohibited by subsection 417 (4) from paying an honorarium to a reporting individual or procurement employee shall publicly disclose on an annual 418 statement the name, address, and affiliation of the person 419 420 paying or providing the expenses; the amount of the honorarium 421 expenses; the date of the honorarium event; a description of the 422 expenses paid or provided on each day of the honorarium event; 423 and the total value of the expenses provided to the reporting 424 individual or procurement employee in connection with the honorarium event. The annual statement of honorarium expenses 425 shall be filed by July 1 of each year for those such expenses 426 received during the previous calendar year. The reporting 427 428 individual or procurement employee shall attach to the annual 429 statement a copy of each statement received by him or her in accordance with subsection (5) regarding honorarium expenses 430 paid or provided during the calendar year for which the annual 431 432 statement is filed. The Such attached statement shall become a 433 public record upon the filing of the annual report. The annual statement of a reporting individual shall be filed with the 434 435 financial disclosure statement required by either s. 8, Art. II of the State Constitution or s. 112.3145, as applicable to the 436 reporting individual. The annual statement of a procurement 437 employee shall be filed with the Commission on Ethics. The 438 Page 16 of 30

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| 439 | statement filed by a reporting individual or procurement                      |
| 440 | employee who left office or employment during the calendar year               |
| 441 | covered by the statement shall be filed by July 1 of the year                 |
| 442 | after leaving office or employment at the same location as his                |
| 443 | or her final financial disclosure statement or, in the case of a              |
| 444 | former procurement employee, with the Commission on Ethics.                   |
| 445 | Section 8. Subsections (1), (2), (6), (7), and (8) of                         |
| 446 | section 112.317, Florida Statutes, are amended to read:                       |
| 447 | 112.317 Penalties   |
| 448 | (1) Violation of any provision of this part, including,                       |
| 449 | but not limited to, any failure to file any disclosures required              |
| 450 | by this part or violation of any standard of conduct imposed by               |
| 451 | this part, or violation of any provision of s. 8, Art. II of the              |
| 452 | State Constitution, in addition to any criminal penalty or other              |
| 453 | civil penalty involved, shall, <u>under</u> <del>pursuant to</del> applicable |
| 454 | constitutional and statutory procedures, constitute grounds for,              |
| 455 | and may be punished by, one or more of the following:                         |
| 456 | (a) In the case of a public officer:  |
| 457 | 1. Impeachment.   |
| 458 | 2. Removal from office.   |
| 459 | 3. Suspension from office.  |
| 460 | 4. Public censure and reprimand.  |
| 461 | 5. Forfeiture of no more than one-third salary per month                      |
| 462 | for no more than 12 months.   |
| 463 | 6. A civil penalty not to exceed \$10,000.                                    |
| 464 | 7. Restitution of any pecuniary benefits received because                     |
| 465 | of the violation committed. The commission may recommend that                 |
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CS 466 the restitution penalty be paid to the agency of which the 467 public officer was a member or to the General Revenue Fund. (b) In the case of an employee or a person designated as a 468 469 public officer by this part who otherwise would be deemed to be 470 an employee: 471 1. Dismissal from employment. Suspension from employment for not more than 90 days 472 2. 473 without pay. 474 Demotion. 3. Reduction in salary level. 475 4. 476 5. Forfeiture of no more than one-third salary per month for no more than 12 months. 477 478 6. A civil penalty not to exceed \$10,000. 479 Restitution of any pecuniary benefits received because 7. of the violation committed. The commission may recommend that 480 481 the restitution penalty be paid to the agency by which the public employee was employed, or of which the officer was deemed 482 483 to be an employee, or to the General Revenue Fund. 484 8. Public censure and reprimand. In the case of a candidate who violates the provisions (C) 485 of this part or s. 8(a) and (i), Art. II of the State 486 Constitution: 487 488 Disgualification from being on the ballot. 1. 489 2. Public censure. 490 3. Reprimand. A civil penalty not to exceed \$10,000. 491 4. 492 In the case of a former public officer or employee who (d) has violated a provision applicable to former officers or 493 Page 18 of 30

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494 employees or whose violation occurred <u>before the</u> prior to such
495 officer's or employee's leaving public office or employment:
496

Public censure and reprimand.
A civil penalty not to exceed \$10,000.

3. Restitution of any pecuniary benefits received because
of the violation committed. <u>The commission may recommend that</u>
the restitution penalty be paid to the agency by which the
public employee was employed, or of which the officer was deemed
to be an employee, or to the General Revenue Fund.

503 In any case in which the commission finds a violation (2)504 of this part or of s. 8, Art. II of the State Constitution and 505 the proper disciplinary official or body under s. 112.324 506 imposes recommends a civil penalty or restitution penalty, the 507 Attorney General shall bring a civil action to recover such penalty. No defense may be raised in the civil action to enforce 508 the civil penalty or order of restitution that could have been 509 510 raised by judicial review of the administrative findings and 511 recommendations of the commission by certiorari to the district court of appeal. The Attorney General shall collect any costs, 512 attorney's fees, expert witness fees, or other costs of 513 514 collection incurred in bringing the action.

515 (6) Any person who willfully discloses, or permits to be 516 disclosed, his or her intention to file a complaint, the 517 existence or contents of a complaint which has been filed with 518 the commission, or any document, action, or proceeding in 519 connection with a confidential preliminary investigation of the 520 commission, before such complaint, document, action, or 521 proceeding becomes a public record as provided herein commits a

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522 misdemeanor of the first degree, punishable as provided in s.
523 775.082 or s. 775.083.

524 <u>(6)(7)</u> In any case in which the commission finds probable 525 cause to believe that a complainant has committed perjury in 526 regard to any document filed with, or any testimony given 527 before, the commission, it shall refer such evidence to the 528 appropriate law enforcement agency for prosecution and taxation 529 of costs.

530 In any case in which the commission determines that (7)<del>(8)</del> 531 a person has filed a complaint against a public officer or 532 employee with a malicious intent to injure the reputation of such officer or employee by filing the complaint with knowledge 533 534 that the complaint contains one or more false allegations or 535 with reckless disregard for whether the complaint contains false allegations of fact material to a violation of this part, the 536 537 complainant shall be liable for costs plus reasonable attorney's fees incurred in the defense of the person complained against, 538 539 including the costs and reasonable attorney's fees incurred in proving entitlement to and the amount of costs and fees. If the 540 complainant fails to pay such costs and fees voluntarily within 541 30 days following such finding by the commission, the commission 542 543 shall forward such information to the Department of Legal Affairs, which shall bring a civil action in a court of 544 545 competent jurisdiction to recover the amount of such costs and 546 fees awarded by the commission.

547 Section 9. Section 112.3185, Florida Statutes, is amended 548 to read:

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549 112.3185 <u>Additional standards for state agency employees</u> 550 <del>Contractual services</del>.--

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(1) For the purposes of this section:

(a) "Contractual services" shall be defined as set forthin chapter 287.

(b) "Agency" means any state officer, department, board,
commission, or council of the executive or judicial branch of
state government and includes the Public Service Commission.

557 No agency employee who participates through decision, (2)approval, disapproval, recommendation, preparation of any part 558 559 of a purchase request, influencing the content of any 560 specification or procurement standard, rendering of advice, 561 investigation, or auditing or in any other advisory capacity in 562 the procurement of contractual services shall become or be, while an agency employee, the employee of a person contracting 563 564 with the agency by whom the employee is employed.

No agency employee shall, after retirement or 565 (3) 566 termination, have or hold any employment or contractual 567 relationship with any business entity other than an agency in 568 connection with any contract in which the agency employee participated personally and substantially through decision, 569 570 approval, disapproval, recommendation, rendering of advice, or investigation while an officer or employee. When the agency 571 572 employee's position is eliminated and his or her duties are 573 performed by the business entity, this subsection does not 574 prohibit his or her employment or contractual relationship with 575 the business entity if the employee's participation in the 576 contract was limited to recommendation, rendering of advice, or Page 21 of 30

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577 investigation and if the agency head determines that the best
 578 interests of the state will be served thereby and provides prior
 579 written approval for the particular employee.

580 (4) No agency employee shall, within 2 years after 581 retirement or termination, have or hold any employment or 582 contractual relationship with any business entity other than an 583 agency in connection with any contract for contractual services 584 which was within his or her responsibility while an employee. If 585 the agency employee's position is eliminated and his or her duties are performed by the business entity, the provisions of 586 587 this subsection may be waived by the agency head through prior 588 written approval for a particular employee if the agency head 589 determines that the best interests of the state will be served thereby. 590

The sum of money paid to a former agency employee 591 (5) during the first year after the cessation of his or her 592 responsibilities, by the agency with whom he or she was 593 594 employed, for contractual services provided to the agency, shall not exceed the annual salary received on the date of cessation 595 of his or her responsibilities. The provisions of This 596 subsection may be waived by the agency head for a particular 597 598 contract if the agency head determines that such waiver will result in significant time or cost savings for the state. 599

600 (6) No agency employee acting in an official capacity
601 shall directly or indirectly procure contractual services for
602 his or her own agency from any business entity of which a
603 relative is an officer, partner, director, or proprietor or in

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604 which <u>the</u> such officer or employee or his or her spouse or 605 child, or any combination of them, has a material interest.

606 (7) A violation of any provision of this section is607 punishable in accordance with s. 112.317.

608 (8) This section is not applicable to any employee of the
609 Public Service Commission who was so employed on or before
610 December 31, 1994.

611 Section 10. Subsection (1) of section 112.321, Florida612 Statutes, is amended to read:

613

112.321 Membership, terms; travel expenses; staff .--

614 The commission shall be composed of nine members. Five (1)of these members shall be appointed by the Governor, no more 615 616 than three of whom shall be from the same political party, 617 subject to confirmation by the Senate. One member appointed by the Governor shall be a former city or county official and may 618 be a former member of a local planning or zoning board which has 619 620 only advisory duties. Two members shall be appointed by the 621 Speaker of the House of Representatives, and two members shall 622 be appointed by the President of the Senate. Neither the Speaker of the House of Representatives nor the President of the Senate 623 shall appoint more than one member from the same political 624 party. Of the nine members of the commission, no more than five 625 626 members shall be from the same political party at any one time. 627 No member may hold any public employment. An individual who 628 qualifies as a lobbyist pursuant to s. 11.045 or s. 112.3215 or 629 pursuant to any local government charter or ordinance may not 630 serve as a member of the commission, except that this prohibition does not apply to an individual who is a member of 631

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632 the commission on July 1, 2006, until the expiration of his or 633 her current term. A member of the commission may not lobby any state or local governmental entity as provided in s. 11.045 or 634 635 s. 112.3215 or as provided by any local government charter or 636 ordinance, except that this prohibition does not apply to an 637 individual who is a member of the commission on July 1, 2006, until the expiration of his or her current term. All members 638 shall serve 2-year terms. No member shall serve more than two 639 640 full terms in succession. Any member of the commission may be removed for cause by majority vote of the Governor, the 641 642 President of the Senate, the Speaker of the House of Representatives, and the Chief Justice of the Supreme Court. 643

Section 11. Paragraph (e) of subsection (5) of section
112.3215, Florida Statutes, as amended by chapter 2005-359, Laws
of Florida, is amended to read:

647 112.3215 Lobbying before the executive branch or the
648 Constitution Revision Commission; registration and reporting;
649 investigation by commission.--

650 (5)

(e) The commission shall provide by rule <u>the grounds for</u>
waiving a fine, the procedures a procedure by which a lobbying
firm that fails to timely file a report shall be notified and
assessed fines, and the procedure for appealing the fines. The
rule shall provide for the following:

1. Upon determining that the report is late, the person designated to review the timeliness of reports shall immediately notify the lobbying firm as to the failure to timely file the report and that a fine is being assessed for each late day. The Page 24 of 30

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660 fine shall be \$50 per day per report for each late day up to a661 maximum of \$5,000 per late report.

2. Upon receipt of the report, the person designated to
review the timeliness of reports shall determine the amount of
the fine due based upon the earliest of the following:

a. When a report is actually received by the lobbyistregistration and reporting office.

667

668

b. When the report is postmarked.

c. When the certificate of mailing is dated.

d. When the receipt from an established courier company isdated.

3. Such fine shall be paid within 30 days after the notice
of payment due is transmitted by the Lobbyist Registration
Office, unless appeal is made to the commission. The moneys
shall be deposited into the Executive Branch Lobby Registration
Trust Fund.

A fine shall not be assessed against a lobbying firm 676 4. 677 the first time any reports for which the lobbying firm is 678 responsible are not timely filed. However, to receive the onetime fine waiver, all reports for which the lobbying firm is 679 responsible must be filed within 30 days after the notice that 680 681 any reports have not been timely filed is transmitted by the Lobbyist Registration Office. A fine shall be assessed for any 682 683 subsequent late-filed reports.

5. Any lobbying firm may appeal or dispute a fine, based upon unusual circumstances surrounding the failure to file on the designated due date, and may request and shall be entitled to a hearing before the commission, which shall have the Page 25 of 30

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authority to waive the fine in whole or in part for good cause
shown. Any such request shall be made within 30 days after the
notice of payment due is transmitted by the Lobbyist
Registration Office. In such case, the lobbying firm shall,
within the 30-day period, notify the person designated to review
the timeliness of reports in writing of his or her intention to
bring the matter before the commission.

6. The person designated to review the timeliness of 695 696 reports shall notify the commission of the failure of a lobbying 697 firm to file a report after notice or of the failure of a 698 lobbying firm to pay the fine imposed. All lobbyist 699 registrations for lobbyists who are partners, owners, officers, 700 or employees of a lobbying firm that fails to timely pay a fine 701 are automatically suspended until the fine is paid or waived, 702 and the commission shall promptly notify all affected principals 703 of any suspension or reinstatement.

704 Notwithstanding any provision of chapter 120, any fine 7. 705 imposed under this subsection that is not waived by final order 706 of the commission and that remains unpaid more than 60 days 707 after the notice of payment due or more than 60 days after the commission renders a final order on the lobbying firm's appeal 708 709 shall be collected by the Department of Financial Services as a claim, debt, or other obligation owed to the state, and the 710 711 department may assign the collection of such fine to a 712 collection agent as provided in s. 17.20.

Section 12. Effective April 1, 2007, paragraph (d) of
subsection (5) of section 112.3215, Florida Statutes, as amended

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715 by section 6 of chapter 2005-359, Laws of Florida, is amended to 716 read:

717 112.3215 Lobbying before the executive branch or the
718 Constitution Revision Commission; registration and reporting;
719 investigation by commission.--

720 (5)

(d) The commission shall provide by rule <u>the grounds for</u>
waiving a fine, the procedures a procedure by which a lobbying
firm that fails to timely file a report shall be notified and
assessed fines, and the procedure for appealing the fines. The
rule shall provide for the following:

1. Upon determining that the report is late, the person designated to review the timeliness of reports shall immediately notify the lobbying firm as to the failure to timely file the report and that a fine is being assessed for each late day. The fine shall be \$50 per day per report for each late day up to a maximum of \$5,000 per late report.

732 2. Upon receipt of the report, the person designated to
733 review the timeliness of reports shall determine the amount of
734 the fine due based upon the earliest of the following:

a. When a report is actually received by the lobbyistregistration and reporting office.

b. When the electronic receipt issued pursuant to s.112.32155 is dated.

3. Such fine shall be paid within 30 days after the notice
of payment due is transmitted by the Lobbyist Registration
Office, unless appeal is made to the commission. The moneys

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742 shall be deposited into the Executive Branch Lobby Registration743 Trust Fund.

744 4. A fine shall not be assessed against a lobbying firm 745 the first time any reports for which the lobbying firm is 746 responsible are not timely filed. However, to receive the one-747 time fine waiver, all reports for which the lobbying firm is 748 responsible must be filed within 30 days after the notice that 749 any reports have not been timely filed is transmitted by the 750 Lobbyist Registration Office. A fine shall be assessed for any 751 subsequent late-filed reports.

752 Any lobbying firm may appeal or dispute a fine, based 5. upon unusual circumstances surrounding the failure to file on 753 754 the designated due date, and may request and shall be entitled 755 to a hearing before the commission, which shall have the 756 authority to waive the fine in whole or in part for good cause 757 shown. Any such request shall be made within 30 days after the 758 notice of payment due is transmitted by the Lobbyist 759 Registration Office. In such case, the lobbying firm shall, within the 30-day period, notify the person designated to review 760 761 the timeliness of reports in writing of his or her intention to bring the matter before the commission. 762

763 6. The person designated to review the timeliness of 764 reports shall notify the commission of the failure of a lobbying 765 firm to file a report after notice or of the failure of a 766 lobbying firm to pay the fine imposed. All lobbyist 767 registrations for lobbyists who are partners, owners, officers, 768 or employees of a lobbying firm that fails to timely pay a fine 769 are automatically suspended until the fine is paid or waived, Page 28 of 30

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and the commission shall promptly notify all affected principals
of any suspension or reinstatement.

Notwithstanding any provision of chapter 120, any fine 772 7. 773 imposed under this subsection that is not waived by final order 774 of the commission and that remains unpaid more than 60 days 775 after the notice of payment due or more than 60 days after the 776 commission renders a final order on the lobbying firm's appeal 777 shall be collected by the Department of Financial Services as a claim, debt, or other obligation owed to the state, and the 778 department may assign the collection of such fine to a 779 780 collection agent as provided in s. 17.20.

781 Section 13. Subsection (4) of section 112.322, Florida782 Statutes, is amended to read:

783

112.322 Duties and powers of commission.--

784 (4)The commission has the power to subpoena, audit, and 785 investigate. The commission may subpoena witnesses and compel their attendance and testimony, administer oaths and 786 787 affirmations, take evidence, and require by subpoena the 788 production of any books, papers, records, or other items 789 relevant to the performance of the duties of the commission or to the exercise of its powers. The commission may delegate to 790 791 its investigators the authority to administer oaths and affirmations. The commission may delegate the authority to issue 792 793 subpoenas to its chair, and may authorize its employees to serve 794 any subpoena issued under this section. In the case of a refusal 795 to obey a subpoena issued to any person, the commission may make 796 application to any circuit court of this state which shall have 797 jurisdiction to order the witness to appear before the Page 29 of 30

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| 798 | commission and to produce evidence, if so ordered, or to give    |
| 799 | testimony touching on the matter in question. Failure to obey    |
| 800 | the order may be punished by the court as contempt. Witnesses    |
| 801 | shall be paid mileage and witnesses fees as authorized for       |
| 802 | witnesses in civil cases, except that a witness who is required  |
| 803 | to travel outside the county of his or her residence to testify  |
| 804 | is entitled to per diem and travel expenses at the same rate     |
| 805 | provided for state employees under s. 112.061, to be paid after  |
| 806 | the witness appears.   |
| 807 | Section 14. Subsections (3) and (4) of section 914.21,           |
| 808 | Florida Statutes, are amended to read:                           |
| 809 | 914.21 DefinitionsAs used in ss. 914.22-914.24, the              |
| 810 | term:  |
| 811 | (3) "Official investigation" means any investigation             |
| 812 | instituted by a law enforcement agency or prosecuting officer of |
| 813 | the state or a political subdivision of the state or the         |
| 814 | Commission on Ethics.  |
| 815 | (4) "Official proceeding" means:                                 |
| 816 | (a) A proceeding before a judge or court or a grand jury;        |
| 817 | (b) A proceeding before the Legislature; <del>or</del>           |
| 818 | (c) A proceeding before a federal agency which is                |
| 819 | authorized by law <u>; or</u> -                                  |
| 820 | (d) A proceeding before the Commission on Ethics.                |
| 821 | Section 15. Except as otherwise expressly provided in this       |
| 822 | act, this act shall take effect October 1, 2006.                 |
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