2006

1	A bill to be entitled
2	An act relating to the Public Service Commission; amending
3	s. 350.001, F.S.; removing legislative intent relating to
4	the appointment of members to the Public Service
5	Commission; amending s. 350.01, F.S.; providing that,
6	beginning with the general election of 2006, commissioners
7	shall be elected to serve on the commission; removing
8	provisions for appointing members to the commission;
9	providing that a commissioner is elected to serve a 4-year
10	term; providing for a staggered election in 2006; amending
11	s. 350.012, F.S.; requiring the Committee on Public
12	Service Commission Oversight to oversee the operations of
13	the commission; requiring the committee to report to the
14	Legislature at least once each year on the activities of
15	the commission; amending ss. 350.041, 350.042, 350.043,
16	and 112.324, F.S.; conforming provisions to changes made
17	by the act; repealing s. 350.031, F.S., relating to the
18	formation and duties of the Florida Public Service
19	Commission Nominating Council; providing an effective
20	date.
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22	Be It Enacted by the Legislature of the State of Florida:
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24	Section 1. Section 350.001, Florida Statutes, is amended
25	to read:
26	350.001 Legislative intentThe Florida Public Service
27	Commission has been and shall continue to be an arm of the
28	legislative branch of government. The Public Service Commission
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shall perform its duties independently. It is the desire of the 29 30 Legislature that the Governor participate in the appointment 31 process of commissioners to the Public Service Commission. The 32 Legislature accordingly delegates to the Governor a limited 33 authority with respect to the Public Service Commission by 34 authorizing him or her to participate in the selection of 35 members only in the manner prescribed by s. 350.031. 36 Section 2. Section 350.01, Florida Statutes, is amended to 37 read: 350.01 Florida Public Service Commission; terms of 38 commissioners; vacancies; election and duties of chair; quorum; 39 40 proceedings. --The Florida Public Service Commission shall consist of 41 (1)42 five commissioners appointed pursuant to s. 350.031. 43 (2) Each commissioner shall be elected for a term of 4 44 years, except that, at the 2006 general election, three members shall be elected for a term of 4 years and two members shall be 45 46 elected for a term of 2 years. The term of office shall begin on 47 the second Tuesday following the general election at which the 48 commissioner is elected. 49 (2)(a) Each commissioner serving on July 1, 1978, shall be 50 permitted to remain in office until the completion of his or her current term. Upon the expiration of the term, a successor shall 51 52 be appointed in the manner prescribed by s. 350.031(3) and (4) 53 for a 4-year term, except that the terms of the initial members appointed under this act shall be as follows: 54 55 The vacancy created by the present term ending in January, 1981, shall be filled by appointment for a 4-year term 56 Page 2 of 9

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and for 4-year terms thereafter; and

58 2. The vacancies created by the two present terms ending 59 in January, 1979, shall be filled by appointment for a 3-year 60 term and for 4-year terms thereafter.

61 (b) Two additional commissioners shall be appointed in the 62 manner prescribed by s. 350.031(3) and (4) for 4-year terms 63 beginning the first Tuesday after the first Monday in January, 64 1979, and successors shall be appointed for 4-year terms 65 thereafter.

66 (3)(c) Vacancies on the commission shall be filled by
67 election for the unexpired portion of the term or as otherwise
68 provided by law for public officers in the same manner as
69 original appointments to the commission.

70 (3) Any person serving on the commission who seeks to be 71 appointed or reappointed shall file with the nominating council 72 at least 180 days before the expiration of his or her term a 73 statement that he or she desires to serve an additional term.

(4) One member of the commission shall be elected by
majority vote to serve as chair for a term of 2 years, beginning
with the second first Tuesday after the general election first
Monday in January 1979. A member may not serve two consecutive
terms as chair.

(5) The primary duty of the chair is to serve as chief administrative officer of the commission; however, the chair may participate in any proceedings pending before the commission when administrative duties and time permit. In order to distribute the workload and expedite the commission's calendar, the chair, in addition to other administrative duties, has Page 3 of 9

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85 authority to assign the various proceedings pending before the 86 commission requiring hearings to two or more commissioners or to 87 the commission's office of hearing examiners under the 88 supervision of the office of general counsel. Only those 89 commissioners assigned to a proceeding requiring hearings are 90 entitled to participate in the final decision of the commission as to that proceeding; provided, if only two commissioners are 91 92 assigned to a proceeding requiring hearings and cannot agree on 93 a final decision, the chair shall cast the deciding vote for 94 final disposition of the proceeding. If more than two commissioners are assigned to any proceeding, a majority of the 95 members assigned shall constitute a quorum and a majority vote 96 of the members assigned shall be essential to final commission 97 98 disposition of those proceedings requiring actual participation 99 by the commissioners. If a commissioner becomes unavailable 100 after assignment to a particular proceeding, the chair shall 101 assign a substitute commissioner. In those proceedings assigned to a hearing examiner, following the conclusion of the hearings, 102 103 the designated hearing examiner is responsible for preparing recommendations for final disposition by a majority vote of the 104 105 commission. A petition for reconsideration shall be voted upon 106 by those commissioners participating in the final disposition of 107 the proceeding.

108 (6) A majority of the commissioners may determine that the 109 full commission shall sit in any proceeding. The public counsel 110 or a person regulated by the Public Service Commission and 111 substantially affected by a proceeding may file a petition that 112 the proceeding be assigned to the full commission. Within 15 Page 4 of 9

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113 days after of receipt by the commission of any petition or 114 application, the full commission shall dispose of the such 115 petition by majority vote and render a written decision thereon 116 before prior to assignment of less than the full commission to a 117 proceeding. In disposing of the such petition, the commission shall consider the overall general public interest and impact of 118 119 the pending proceeding, including, but not limited to, the following criteria: the magnitude of a rate filing, including 120 the number of customers affected and the total revenues 121 122 requested; the services rendered to the affected public; the urgency of the requested action; the needs of the consuming 123 public and the utility; value of service involved; the effect on 124 consumer relations, regulatory policies, conservation, economy, 125 126 competition, public health, and safety of the area involved. If 127 the petition is denied, the commission shall set forth the 128 grounds for denial.

(7) This section does not prohibit a commissioner, designated by the chair, from conducting a hearing as provided under ss. 120.569 and 120.57(1) and the rules of the commission adopted pursuant thereto.

Section 3. Subsections (3) and (4) of section 350.012,Florida Statutes, are amended to read:

135 350.012 Committee on Public Service Commission Oversight; 136 creation; membership; powers and duties.--

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(3) The committee shall:

138 (a) Recommend to the Governor nominees to fill a vacancy 139 on the Public Service Commission, as provided by general law; 140 and

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141 (a) (b) Appoint a Public Counsel as provided by general 142 law. 143 (b) Provide general oversight of the commission and report 144 to the Legislature at least once each year on the activities of 145 the commission. (4) 146 The committee may is authorized to file a complaint 147 with the Commission on Ethics alleging a violation of this 148 chapter by a commissioner, former commissioner, or former 149 commission employee, or member of the Public Service Commission 150 Nominating Council. 151 Section 4. Subsection (3) of section 350.041, Florida Statutes, is amended to read: 152 350.041 Commissioners; standards of conduct. --153 154 The Commission on Ethics shall accept and investigate (3) 155 any alleged violations of this section under pursuant to the 156 procedures contained in ss. 112.322-112.3241. The Commission on 157 Ethics shall provide the Governor and the Committee on Public Service Commission Oversight Florida Public Service Commission 158 159 Nominating Council with a report of its findings and recommendations. The Governor is authorized to enforce the 160 161 findings and recommendations of the Commission on Ethics, under pursuant to part III of chapter 112. A public service 162 commissioner or a member of the Committee on Public Service 163 164 Commission Oversight Florida Public Service Commission 165 Nominating Council may request an advisory opinion from the 166 Commission on Ethics, under pursuant to s. 112.322(3)(a), 167 regarding the standards of conduct or prohibitions set forth in ss. 350.031, 350.04, 350.041 and 350.042. 168

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169 Section 5. Subsection (7) of section 350.042, Florida
170 Statutes, is amended to read:

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350.042 Ex parte communications.--

(7)(a) It <u>is shall be</u> the duty of the Commission on Ethics to receive and investigate sworn complaints of violations of this section <u>under pursuant to</u> the procedures contained in ss. 112.322-112.3241.

If the Commission on Ethics finds that there has been 176 (b) 177 a violation of this section by a public service commissioner, it 178 shall provide the Governor and the Committee on Public Service Commission Oversight Florida Public Service Commission 179 Nominating Council with a report of its findings and 180 recommendations. The Governor is authorized to enforce the 181 182 findings and recommendations of the Commission on Ethics, under 183 pursuant to part III of chapter 112.

(c) If a commissioner fails or refuses to pay the Commission on Ethics any civil penalties assessed <u>under</u> pursuant to the provisions of this section, the Commission on Ethics may bring an action in any circuit court to enforce <u>the</u> such penalty.

189 If, during the course of an investigation by the (d) Commission on Ethics into an alleged violation of this section, 190 allegations are made as to the identity of the person who 191 192 participated in the ex parte communication, that person must be 193 given notice and an opportunity to participate in the investigation and relevant proceedings to present a defense. If 194 195 the Commission on Ethics determines that the person participated 196 in the ex parte communication, the person may not appear before Page 7 of 9

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197 the commission or otherwise represent anyone before the 198 commission for a period of 2 years.

199 Section 6. Section 350.043, Florida Statutes, is amended 200 to read:

201 350.043 Enforcement and interpretation. -- Any violation of 202 s. 350.031, s. 350.04, s. 350.041, s. 350.042, or s. 350.0605 by 203 a commissioner, former commissioner, or former employee, or 204 Public Service Commission Nominating Council member shall be 205 punishable as provided in ss. 112.317 and 112.324. The 206 Commission on Ethics may is hereby given the power and authority to investigate complaints of violation of this chapter in the 207 208 manner provided in part III of chapter 112, as if this section 209 were included in that part. A commissioner may request an 210 advisory opinion from the Commission on Ethics as provided by s. 211 112.322(3)(a).

212 Section 7. Paragraph (a) of subsection (8) of section 213 112.324, Florida Statutes, is amended to read:

214 112.324 Procedures on complaints of violations; public 215 records and meeting exemptions.--

216 (8) If, in cases pertaining to complaints other than 217 complaints against impeachable officers or members of the Legislature, upon completion of a full and final investigation 218 by the commission, the commission finds that there has been a 219 220 violation of this part or of s. 8, Art. II of the State 221 Constitution, it shall be the duty of the commission to report 222 its findings and recommend appropriate action to the proper 223 disciplinary official or body as follows, and such official or 224 body shall have the power to invoke the penalty provisions of Page 8 of 9

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225 this part, including the power to order the appropriate 226 elections official to remove a candidate from the ballot for a 2.2.7 violation of s. 112.3145 or s. 8(a) and (i), Art. II of the 228 State Constitution: 229 (a) The President of the Senate and the Speaker of the 230 House of Representatives, jointly, in any case concerning the 231 Public Counsel, members of the Public Service Commission, 232 members of the Public Service Commission Nominating Council, the 233 Auditor General, the director of the Office of Program Policy 234 Analysis and Government Accountability, or members of the 235 Legislative Committee on Intergovernmental Relations. Section 8. Section 350.031, Florida Statutes, is repealed. 236 Section 9. This act shall take effect October 1, 2006. 237

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